one every day. This is the human cost of war. It is heartbreaking. Forty-three hail from Massachusetts, including eight from my district. These are not just statistics. They were living, breathing men and women in uniform.

At this solemn moment, I would like to send my condolences to the families of:

Army Private Brian Moquin, Jr., 19 years old, Worcester; Army Master Sergeant Shawn Simmons, 39, Ashland; Major Brian Mescall, Army 33. Hopkinton; Marine Captain Kyle Van De Giesen, 29, North Attleboro; U.S. Air National Guard Sergeant Robert Barrett, 21, Fall River; Army Specialist Scott Andrews, 21, Fall River; U.S. Army National Guard Private 1st Class Ethan Goncalo, 21, Fall River; and Air Force Major David Brodeur, 34, Auburn.

You are not forgotten.

# REBUILDING OUR NATION'S INFRASTRUCTURE

(Mr. ALTMIRE asked and was given permission to address the House for 1 minute.)  $% \left( {{\left( {{{{\bf{n}}_{\rm{T}}}} \right)}} \right)$ 

Mr. ALTMIRE. Madam Speaker, we all agree that rebuilding our Nation's infrastructure is the best way to create jobs today and ensure long-term economic growth tomorrow. Our failure to pass a long-term, fully funded transportation authorization has undermined our competitiveness as a Nation, overburdened our local and State governments, and hurt American businesses.

It prevents the State and local governments in every single one of our districts from funding repairs to their bridges, roads, and railways. It leaves our infrastructure crumbling. And it discourages businesses from creating construction and manufacturing jobs that American workers could be filling today.

Madam Speaker, I urge the transportation conference committee to finalize their work before the current authorization expires at the end of next week. We owe it to the American people to get this done.

#### LOOK TO THE GREEN ECONOMY

(Ms. HANABUSA asked and was given permission to address the House for 1 minute.)

Ms. HANABUSA. Madam Speaker, President Obama laid out in his State of the Union address a blueprint for an America to last. To do this, he said, we need to rebuild the American economy by reviving manufacturing, new and innovative energy sources, educating and creating a strong, more skilled workforce. And, more importantly, renewing our American values.

I want to talk about the new and innovative energy sources. Remember when the ARRA was passed, President Obama spoke about building the green economy, jobs in the energy field that look to the future. Hawaii shows that

this can work. Our recent unemployment rate shows that it does work. Our UI rate is 6.3 percent, though we would like to see it lower. Note that our initial claims are down 16 percent. Total claims are down 10 percent from last year. And the area where we're seeing job creation is in the solar energy market. We have an 18 percent increase in the permits in the first 5 months of this year.

Our Department of Labor projects 2,900 jobs by the end of this year—green jobs. 25 percent over the past 2 years.

President Obama has got it right. Let's look to the green economy.

#### SUBSIDIZING ENERGY COMPANIES IS A FAILED POLICY

(Mr. POE of Texas asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. POE of Texas. Madam Speaker, each year, Americans write a check to Uncle Sam in hopes that their money is going to the right places. Unfortunately, the Federal Government has lost credibility as the steward of taxpayer money.

In the past 3 years, millions of taxpayer dollars have been squandered in "clean and green" risky energy projects, and many of those companies have failed. And the beneficiaries of these shady ventures just happen to be the President's men. Enter Solyndra. Half a billion tax dollars subsidized a company that was doomed to fail. Eighteen hundred people lost their jobs, and Americans will never see the refund on their money. But the cronyism continues. Last week, the Department of Energy awarded \$2 million to Solar Mosaic. The President's former green jobs czar, Van Jones, is an adviser to that company. Imagine that.

It's time to quit gambling taxpayer money on risky projects for all the President's men.

And that's just the way it is.

# MCCONNELL AND DISCLOSURE

(Mr. YARMUTH asked and was given permission to address the House for 1 minute.)

Mr. YARMUTH. Madam Speaker, in 2003, the current Senate minority leader told NPR:

Money is essential in politics, and not something that we should feel squeamish about—provided the donations are limited and disclosed, everyone knows who's supporting everyone else.

I agree with that version of Senator McCONNELL. But there's a new version who revealed last week that he doesn't think that we should know who's buying our democracy, and he compared this administration's opposition to unlimited anonymous campaign contributions to the Nixon administration. I understand why Nixon came to mind, but I think the Senator is projecting here. After all, he now believes anonymous donors using secret money should be able to influence elections, all out of public view. Nixon wrote that playbook.

Anonymity allows people in campaigns to distort the truth at best, or to lie outright, with no chance of being held accountable. If you oppose disclosure of campaign financiers, you're endorsing dishonest campaigns.

Madam Speaker, the voters have a right to judge the credibility of campaign ads, and that is simply impossible without disclosure of those who are influencing our elections.

#### REMOVAL OF NAME OF MEMBER AS COSPONSOR OF H.R. 1380.

Mr. WILSON of South Carolina. Madam Speaker, I ask unanimous consent that my name be withdrawn as a cosponsor of H.R. 1380, the New Alternative Transportation to Give Americans Solutions Act of 2011.

The SPEAKER pro tempore (Mrs. MILLER of Michigan). Is there objection to the request of the gentleman from South Carolina?

There was no objection.

# PROVIDING FOR CONSIDERATION OF H.R. 2578, CONSERVATION AND ECONOMIC GROWTH ACT

Mr. BISHOP of Utah. Madam Speaker, by direction of the Committee on Rules, I call up House Resolution 688 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

#### H. RES. 688

Resolved, That at any time after the adoption of this resolution the Speaker may, pursuant to clause 2(b) of rule XVIII, declare the House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill (H.R. 2578) to amend the Wild and Scenic Rivers Act related to a segment of the Lower Merced River in California, and for other purposes. The first reading of the bill shall be dispensed with. All points of order against consideration of the bill are waived. General debate shall be confined to the bill and amendments specified in this resolution and shall not exceed 90 minutes equally divided and controlled by the chair and ranking minority member of the Committee on Natural Resources. After general debate the bill shall be considered for amendment under the five-minute rule. It shall be in order to consider as an original bill for the purpose of amendment under the five-minute rule an amendment in the nature of a substitute consisting of the text of Rules Committee Print 112-25. That amendment in the nature of a substitute shall be considered as read. All points of order against that amendment in the nature of a substitute are waived. No amendment to that amendment in the nature of a substitute shall be in order except those printed in the report of the Committee on Rules accompanying this resolution. Each such amendment may be offered only in the order printed in the report, may be offered only by a Member designated in the report, shall be considered as read, shall be debatable for the time specified in the report equally divided and controlled by the proponent and an opponent, shall not be subject to amendment,

sion of the question in the House or in the Committee of the Whole. All points of order against such amendments are waived. At the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. Any Member may demand a separate vote in the House on any amendment adopted in the Committee of the Whole to the bill or to the amendment in the nature of a substitute made in order as original text. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions.

The SPEAKER pro tempore. The gentleman from Utah is recognized for 1 hour.

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Mr. BISHOP of Utah. Madam Speaker, for the purposes of debate only, I yield the customary 30 minutes to the gentlelady from New York (Ms. SLAUGHTER), with also a congratulations and a welcome back to the gentlelady from New York, who has been incapacitated for a while. It is nice to see her back on the floor with her health starting to recover.

Pending that, I yield myself such time as I may consume. During consideration of this resolution, all time yielded is for the purpose of debate only.

#### GENERAL LEAVE

Mr. BISHOP of Utah. I also ask, Madam Speaker, that all Members may have 5 legislative days during which they may revise and extend their remarks.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Utah?

There was no objection.

Mr. BISHOP of Utah. This particular resolution provides for a structured rule for the consideration of H.R. 2578, the Conservation and Economic Growth Act, which contains 14 titles containing important legislation impacting our Nation's public lands and our national parks.

The rule provides for 90 minutes of general debate, equally divided and controlled by the chairman and ranking minority member of the Committee on Natural Resources and makes in order the vast majority of amendments which were filed at the Rules Committee. So this structured rule is extremely fair and will provide for a balanced and open debate on the merits of this particular bill.

It was only a couple of Congresses ago, Madam Speaker, in which the Senate sent over an omnibus bill. It had over 100 particular bills added to it. I should have been happy. Three of them were mine. And even though mine were really great bills, some of the rest of them were really bad. That was 1,200 pages. But what was most egregious about that bill that was sent from the Senate is that 75 of those 100 bills had not had any hearing whatsoever in the House. One in particular that dealt

with my State, although not my district, not only had not had a hearing in the House, it hadn't even had a hearing in the Senate when it was put into this pile, and it was brought to the floor under a closed rule.

This bill, every single title has gone through regular order. The committee of jurisdiction has had a hearing on each of these elements. They have had a debate in full committee on each of these sections, and they have had a markup on every one of these bills. The committee has heard and has done the work. The amendments that were germane to the issue and were not assigned to other committees were made in order to be heard on the floor.

So once again, this is a bill that is unique in the spectrum of traditional omnibus bills, tying things together, because it did go through regular order, the committee did hear each of these provisions, and it is appropriate to now send it over to the Senate so they can try to consider something at some time in some form of regular order.

With that, Madam Speaker, I reserve the balance of my time.

Ms. SLAUGHTER. I thank the gentleman for yielding me the customary 30 minutes and yield myself such time as I may consume.

Madam Speaker, first I want to say how happy I am to be back. I appreciate the welcome I've gotten from all my colleagues, and I've missed you terribly. I missed you, like we used to say in Kentucky, like a front tooth.

The bill before us today, Madam Speaker, is another wasted opportunity, I'm afraid. Today's legislation is composed of 14 separate bills, several of which are even bipartisan. But regrettably, these worthy proposals will not be signed into law because the majority has packaged them with other proposals that endanger our environment and public health.

Several of the controversial provisions before us are based on Democratic proposals. Unfortunately, the Democratic bills were taken and rewritten in such a way—extremely that they can no longer receive bipartisan support. Two provisions in particular illustrate the extremely partisan approach.

First, title 3 would unnecessarily change a long-standing agreement and endanger the biologically sensitive Alaskan wilderness. This provision would open up our Nation's largest national forests to logging and allow rare old-growth forests to be clear-cut and sold for private gain.

Second, in the most extreme proposal before us, title 14 would impose a socalled "operational control zone" over almost 100 million square miles of American land.

On Federal land within this zone, the Department of Homeland Security would then be allowed to ignore 36 environmental laws, and Federal border agents would be able to operate with few limits on their power. My good

friend from Utah has put forward an amendment to pare the 36 laws down to 16, but that is still 16 too many.

Title 14 proposes a solution to a problem that doesn't exist. Proponents claim that environmental protections prevent the U.S. Customs and Border Patrol from stopping illegal immigration. However, sworn testimony by both Border Patrol officials and the Federal land agency officials contradict this claim. In fact, the Department of Homeland Security opposes this legislation.

My entire district, all of it, would fall under the newly created operational control zone. As a result, U.S. Customs and Border Patrol could take control over all the historic landmarks, such as the Theodore Roosevelt National Historic Site, build anything on it that they needed. And I know my constituents pretty well after this number of years. They would not take to that at all.

Meanwhile, the sacred, historic, and sovereign lands of the Tuscarora Indian Nation would also be open to Federal agents. Such an extreme Federal overreach would violate the sovereignty of the Tuscarora Indian Nation. Many other tribes around the country whose land falls within this zone would face the same problem.

In a letter to the leaders of the House, the United South and Eastern Tribes wrote of the danger of this provision. They wrote:

Many Indian tribes have lands and sacred places located near U.S. international borders, and we believe that the sovereignty and cultural integrity of our member tribes and others is unnecessarily put in jeopardy by the sweeping approach in this bill.

Federal cooperation, not Federal overreach, is a proven and prudent way to protect our borders. A recent GAO reported confirmed what we learned in sworn testimony: every time Federal cooperation between the Border Patrol officials and our land management officials was requested, it was given every time. The only time conflicts remained between environmental laws and border enforcement was when Border Patrol officials didn't bother to ask the Department of the Interior nor the USDA for cooperation.

Finally, it is worth mentioning that the majority violated the rules of the House when they combined 14 unrelated bills into the one bill before us today. However, the Rules Committee gave itself a waiver despite repeatedly denying such waivers for Democratic proposals throughout the year. Once again, when the majority wants to break the rules, they find a way. But when Democrats ask for a waiver for one of our proposals, all of a sudden the rules of the House have been written in stone.

I urge my colleagues to oppose today's extreme and partisan legislation and to stand up against the Federal overreach contained within this bill.

I reserve the balance of my time.

Mr. BISHOP of Utah. Madam Speaker, I yield myself such time as I may consume. Within this bill, there are, as I said, several proposals that are there, all of them dealing with Federal lands and all of them dealing with overreach that has taken place, unfortunately, by this administration. Let me just highlight a couple of them and why these bills are useful and very much important.

Title X of this particular section deals with Cape Hatteras in North Carolina. Cape Hatteras in North Carolina was established as a recreation area. In fact, the economy of that particular county, Dare County, was established as a recreation zone and a recreation area. Authorized in 1937, that's still 30,000 acres for recreation purposes.

The U.S. Fish and Wildlife Service started in negotiations with the community of how they would actually try to manage that land, especially governing off-road vehicles. They established certain restrictions that would limit visitation.

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And for local residents who were there, the residents agreed to those, even though they weren't really quite happy about it. And everything was going well until special interest groups started the litigation process.

You see, the Fish and Wildlife Service had issued a biological opinion finding that this interim management strategy that was established in the cooperative, collaborative process had indeed solved the problem and that there would never be any kind of jeopardy to any endangered species listed in that particular area. Everything was going well until, once again, there was a lawsuit.

A year after this agreement had been made, there was a lawsuit which this administration, unfortunately, decided to negotiate out of court. The lawsuit was never actually adjudicated. No judge made a decision. Basically, the administration caved to the special interest groups; and they rewrote the opinion that had been ruled by the Fish and Wildlife Service, their biological opinion that it did not jeopardize any endangered species.

So that went into effect. And, unfortunately, in March of this year, they even shrank the rule again to make it even more restrictive than the consent decree that had been settled out of court.

What this bill, this section of this particular bill, does in Cape Hatteras is do what's logical. It goes back to the original concern, the original land management plan that was done with the cooperation of the Fish and Wildlife Service and the local constituents that had been agreed upon, that had nothing to do with endangered species and did not jeopardize anything, simply going back to what had been done before the administration decided simply to cave in to special interest groups and settled out of court.

There's another section, I believe it's section 11, that deals with grazing

rights. One of the things that businesses deal with, especially those that deal with grazing rights, is they need a constant to make sure that business is not uncertain. That is a most significant part.

One of the things we're finding out right now, though, is with grazing, especially in the West, excessive paperwork within the Department means we create missed deadlines that cause environmental litigation. And once again, stability is a constant that is necessary in business, and grazing is a business. It's one of those problems that to redo a permit to allow grazing will take 4 to 7 years for a permit that's only 10 years in the first place.

What this bill does is say those permits now go from 10 to 20 years, once again, to give some consistency to those who are engaged in grazing activities. It also codifies appropriation language that has had bipartisan support for over a decade and makes sure that NEPA review in crossing and trailing of livestock on public lands is not going to be subjected to another layer of red tape.

This industry puts \$1.4 billion into our economy every year. And if, indeed, we do not treat our ranchers well, the 22,000 ranchers who have these Federal permits, the ability of maintaining this as a viable occupation is put in jeopardy. This amendment, this section fixes that. It solves that problem.

There are some other good ones. In fact, the one that I am proposing I will talk about in a minute. But for now, let me simply reserve the balance of my time.

Ms. SLAUGHTER. Madam Speaker, I am pleased to yield 2 minutes to the gentleman from Texas (Mr. DOGGETT).

Mr. DOGGETT. I thank the gentle-woman.

Madam Speaker, I rise to focus attention upon one provision in this legislation, perhaps a few rose petals hidden in a very unnecessary thicket of painful thorns that are the center of this legislation.

Recently nominated as a World Heritage Site, the Spanish missions in San Antonio are a unique treasure for parishioners, for tourists, and for Texans everywhere. In 2010, our able former colleague, Ciro Rodriguez, introduced bipartisan legislation, both to expand the San Antonio Missions National Historical Park by about 151 acres and to require a study by the Secretary of the Interior about even further expansion of this important park.

In 2010, this very House approved the Rodriguez legislation. Though a companion bill was offered by Senator KAY BAILEY HUTCHISON, and she got it out of the Senate committee, the full Senate failed to act on the Rodriguez bill.

During this Congress, I have been one of five Members who joined Representative CANSECO in re-introducing the Rodriguez bill. Instead of approving our bipartisan measure, the Resources Committee has merged only a fraction of that bill into a totally unrelated

piece of legislation that is little more than a giant giveaway and exploitation of public property and which will endanger irreplaceable natural resources from the seashore in North Carolina to the Tongass wilderness in Alaska.

While Senator HUTCHISON continues to work on a bipartisan basis, this particular measure really includes little of the protection that our missions deserve. Now any purchase of additional land for this park, an original purpose of the bill, that's prohibited, and even a mere study of the possibility of additional park expansion, that's denied in this bill.

Now, the only way that the park can be expanded is if a private or public owner donates land to the park. In other words, it makes future expansion and protection of these San Antonio missions dependent entirely upon charity.

No matter how public-minded some private property owners may be, some are likely to be unable to afford to donate the land.

The SPEAKER pro tempore. The time of the gentleman has expired.

Ms. SLAUGHTER. I yield an additional minute to the gentleman.

Mr. DOGGETT. So some property owners will be unable to donate their land. Instead of continuing the previous bipartisan commitment to the missions, this bill reflects the same ideological extreme so evident in our larger public policy debates, like that over the future of our national transportation system. Yes, our Republican House colleagues are all for good transportation. It's just paying for that transportation that they're opposed to.

And so today we hear about private property rights. Well, what about the private property right of an individual landowner to sell their property for a legitimate public purpose such as expanding this vital national park? That is denied in today's bill.

This bill will not grow the park in the way necessary to fully enhance the missions that are so very significant to San Antonio and to the culture and history of our Nation. The better approach is to wait and follow Senator HUTCHISON's lead and to approve a freestanding, bipartisan bill and give these missions the protection they deserve.

Mr. BISHOP of Utah. Once again, I appreciate the opportunity of talking about a couple of other elements in this bill. I appreciate the gentleman from Texas and his comments.

Unfortunately, yes, the study was taken out because it would be a replication of what has already been done; and the land that could be used to expand this is already in the public domain. And what we are simply saying with this particular bill is, no, we don't need to try and force private property owners to sell their lands. If they want to donate it, that's fine. It's not essential to the expansion of this particular park. I think it's the appropriate thing to do.

Let me, though, Madam Speaker, if I could, talk about the other provision,

title XIV in there, which deals with our border security. It's one of those things that I happen to think fairly significant.

If I could start with just a few charts so that people understand what is going on. This chart is simply the division of this country by Border Patrol sections. You'll find out that certain sections have a lot more people coming into this country illegally than other sections.

For 2009 and 2010—those are the last 2 years for which we have full data there were about a half million people that were illegally apprehended, just apprehended coming into this country. But of those half million, a quarter million, 51 percent or more, were coming through one sector which happens to be the Tucson, Arizona sector. That's not even the entire State of Arizona.

So the question has to be asked, why are 200,000-plus people being apprehended in Arizona when in Maine it looks like about 39 people were apprehended? Why is this area the entrance of choice?

I think it's undeniably that one of the reasons is simply because of the territory on that southern border. Everything in red on this border is land that is owned by the Federal Government. You'll see that 80 percent of Arizona is Federal land, much of that being wilderness and endangered species habitat or conservation rights-ofway.

One of the ironies is our Border Patrol, which is tasked with securing our border, has almost unlimited rights to do what they need to do to protect our border on private property and no one objects to it, which is why the statement of the gentlelady from New York is somewhat disingenuous, because most of her district is, indeed, private property. Border Patrol already has these kinds of options.

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It is only on Federal property that the Federal Border Patrol is prohibited from doing its Federal job, and that seems bizarre and, indeed, unusual.

See, this is what the border actually looks like. That's the fence, and that's the one road that the Border Patrol is allowed to use if this happens to be a Federal wilderness designation. The break in the fence, by the way, happens to be there so that animals can go freely from Mexico into the United States and back and forth. I think I could contend that not only animals are using that kind of break in the fence.

Needless to say, the issue at hand simply is: Why is the Border Patrol prohibited from going into certain Federal areas when they need to do it even though the bad guys—the drug cartels, the human traffickers, the kidnapping rings, the prostitution rings—are allowed to go in there?

We have in these Federal wilderness areas 8,000 miles of illegal roads, created by illegal drug traffickers, going

into this area, and the Border Patrol by our rules and regulations and laws is prohibited from going into that same area. Is it right that they, in hot pursuit, should have to go to the edge of one of those wilderness areas and then have to wait? Indeed, that is what has happened.

Secretary Napolitano, when she was first put in there, simply said:

One of the issues is, at the Southwest border, it can be detrimental to the effective accomplishment of our mission. In fact, it may be inadvisable for officers' safety to wait for the arrival of horses for pursuit purposes or to attempt to apprehend smuggling vehicles within wilderness with less than capable forms of transportation.

The Border Patrol clearly recognizes this. They actually tell us they don't need more money, that they don't need more manpower. What they need is access into that area, which currently they are denied. Let me show you how that works.

This is simply one of the sensors that's used. Instead of having an actual fence, you use the sensor. It's a truck with a sensor on the back of it. In this Federal national monument, which is almost all wilderness designation, the Border Patrol wanted to move this truck from point A to point B. It took the land manager 3 months to grant approval to back up the truck and move it to some other place. During that 3 months, there was a 7-mile blackout area in which there was no surveillance possible. At the end of that 7 months, if the land manager had said, "No, that area is too sensitive. I don't think you should go there," Т would have objected, but I would have understood. Unfortunately, after 3 months of review, he let them move the truck, and it was too late to do it then.

That kind of example of what is happening on our border is replicated time and time again. Let me give you some examples.

In 2007, the Border Patrol asked permission to improve two forest roads in the Coronado National Forest, a total of 4 or 5 miles on the border at the edge of this area. They wanted to be able to move their mobile surveillance systems to higher ground to actually get control of the particular area. They would use the road at most once a day. but the Fish and Wildlife Service delayed the decision because they were afraid some of the dirt may eventually get into one of the streams in the particular area. The net result is, in 2011, permission still not being granted in this particular area, a catastrophic wildfire burned 68,000 acres. Three illegal aliens were arrested, and one admitted actually starting the blaze.

In 2010, the Border Patrol requested three helicopter landing sites in the Miller Peak Wilderness. The Forest Service liked the idea because they could use those sites also for fire suppression. Once again, the Fish and Wildlife Service, a competing agency, had concerns because it would have an

impact on the Mexican Spotted Owl. Unfortunately, when they did a survey, they found that there were no spotted owls in the area. Nonetheless, the Fish and Wildlife Service stopped the construction of those helicopter pads. Then in 2011—you guessed it—1 year later, a 32,000-acre fire, which destroyed dozens of homes, took place. Once again, it was found that illegals coming into this country started those fires.

The citizens of Tombstone, Arizona, are allowed to go five at a time with hand tools into these wilderness areas in order to repair the pipeline, which supplies water to the city, that was damaged in these fires. Once again, the Fish and Wildlife Service said the Mexican Spotted Owl was the reason for those limitations.

GAO did a survey, a report: 17 of the 26 Border Patrol stations experienced delays, and 14 of those 17 reported being unable to obtain permits or permission from land managers to use it. Stations that were found in California, Texas, Arizona, and New Mexico confirmed that they were unable to control the border due to land management positions. Even on the northern border, in the Spokane sector, they found, once again, they were being blocked from existing roads on national forest land due to environmental concerns.

The GAO report found that it could take 6 months or more for permission to improve roads needed for patrolling in New Mexico. Another Border Patrol station reported 8 months in delay for the permission to move a sensor as the land manager required an historic property assessment. A station in California reported that it took 9 months for permission to do road maintenance on Federal land.

These are the factors that are inhibiting our Border Patrol from doing their job.

Now, in the GAO report—and some people look at the executive summary, and they are looking at it improperly it said that 22 of the 26 agents in charge reported that the overall security status had not been affected. What that meant was their status of being a controlled sector, a managed sector, or a monitored sector had not been changed; but what they did say is they were being inhibited and impeded in doing their job to try and control our particular borders.

Look, those who are coming in—the drug cartels, the human traffickers they don't care about our laws. This is an endangered species. This cactus was cut down, but it was cut down by the drug cartel to do a roadblock across a public road in the United States so they could use it to stop cars and then mug the participants of those cars, and this is whether in those cars were Americans or other foreign nationals coming in there.

What is probably worst of all are the rape trees that are taking place—violence against women who are coming down on American land in these areas. That simply means, as the coyotes lead these women across the border, at the end of that road, as the final payment, they will rape the women and then leave an article of clothing on one of the trees as a trophy for their actions.

This heinous activity taking place on American land is not being prohibited now and will not be prohibited unless the Border Patrol is allowed to maintain access on this property. That's why this bill, this section, is so essential. It is the war on women.

We had 19 people in the month of May of this year who died in the Tucson sector alone. Unfortunately, that is an increase from what happened a year ago in May. We need to end this problem. There are three reasons why this section is important:

One, sovereign countries control their borders. We need to be able to say we control our borders.

Two, I want to see a comprehensive immigration package go forward, but every time I hold a public town hall meeting, I know the first question that will be asked of me, which is: When will we control the border? There is a great deal of anger and anxiety out there, and it is very clear that we will never get consensus for other immigration reforms to take place until we have first reduced the anger and anxiety.

C.S. Lewis said, You do first things first, and second things will be added to it. If you do second things first, you will accomplish neither first nor second things.

This administration seems to be intent on trying to do, for whatever political purpose it may have, second things first. The first thing is to control the border. When we can truly look with an honest answer in the eye of our fellow citizens and say, "America's borders are secure," then there will be a reduction in the anger and the anxiety that will allow us to move forward.

Three, we have to stop the violence against women. These rapes that take place on rape trees on American property—on Federal land on American property—because the Border Patrol does not have access to this area to patrol it effectively must stop. It's our duty and obligation to make that stop. With that, Madam Speaker, I reserve

the balance of my time.

Ms. SLAUGHTER. Madam Speaker, I am pleased to yield 2 minutes to a member of the Committee on Natural Resources, the gentleman from California (Mr. COSTA).

Mr. COSTA. I rise today to speak in opposition to the rule for H.R. 2578, the Conservation and Economic Growth Act.

First, I want to thank the gentlewoman from New York for allowing me some time to speak on what I think are some of the good things in this package. Unfortunately, I don't think this is the appropriate way we ought to be debating some elements of the chal-

lenging issues of immigration reform in the House of Representatives.

First, these bills should be taken on their individual merits, not as a package. If we consider them together, we should then have an open rule that would allow us to then debate the merits of each individual bill.

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Some of the bills contained in H.R. 2578 are helpful to my constituents, and I've supported them in the past. As an example, the measure offered by Mr. DENHAM allows the Federal Energy Regulatory Commission to consider spillway improvements on the project by the Merced Irrigation District. This would allow an expansion of the capacity of that reservoir. Some 1,800 feet of the Merced River would be impacted; but as a result of it. we would gain perhaps as much as 78,000 acre feet of additional water supply that is much needed in the San Joaquin Valley. That is a good portion of this package.

There are also other areas that I support, language within the bill, to provide certainty to the grazing community that I am an original cosponsor for: grazing land, public lands that provide opportunities for America's beef industry that is very essential and very important.

However, this bill also contains controversial provisions that would be damaging to my constituents. H.R. 1505 gives the Customs and Border Protection authority to waive numerous laws pertaining to Federal land management.

The SPEAKER pro tempore. The time of the gentleman has expired.

Ms. SLAUGHTER. I yield an additional 1 minute to the gentleman.

Mr. COSTA. I thank the gentle-woman.

H.R. 1505, as I was indicating, would waive numerous laws that pertain to very important elements of not only the coastal zone, but mining, public health, safety, and public review within 100 miles of the U.S. border. I oppose this measure because it is too sweeping in its efforts.

This bill also portends to provide border security problems on land management laws. We have challenges with our border; there is no question about it. I've supported additional funding for the Border Patrol agency. We must protect our borders, but to do so in a land management bill simply makes no sense. We should be taking up comprehensive immigration reform separately from land management bills. That is, I think, the method that we ought to apply.

Mr. BISHOP of Utah. Madam Speaker, I yield myself 2 minutes.

Once again, Madam Speaker, I appreciate the gentleman from California's comments, although I'm going to have to push back slightly on a few of those, if it's at all possible.

This particular bill deals with 100 miles from the border simply because that is the legal definition of border

land by both statute and judicial decree. It does not deal with coastal areas. In the committee, those areas were taken out because it is maritime area. The Border Patrol deals only with land borders and those particular areas.

The 36 rules that are waivable is precedent established by this Congress. In California, where the gentleman resides, when they wanted to finish the fence and it was being withheld by certain kinds of litigation, Homeland Security came up with 36 specific rules and regulations they wanted to be able to waive so they could do it. That was the precedent. The rules and regulations that are in this particular bill that's now title 15 are the exact same 36. That's where the precedent comes. That's why Homeland Security wanted that time to finish their job. That's what they needed this time.

However, I'm also making an amendment to this bill that will reduce those 36 because, to be honest, some of those never really were a problem. It will reduce it now to the 12 that the Border Patrol thinks are the most egregious. But there is precedent for that particular thing. All we are doing is trying to give the Border Patrol the same rights on Federal lands that they currently have on private property. There is no expansion of power and no expansion of jurisdiction. It's the ability to say our number one goal is to have border security; and if there is a rule or regulation getting in the way-and there are according to the GAO reports-those should be waived for the purpose of border security. That's the whole purpose. We're not expanding a power. We're not taking anything more than that in particular away.

With that, Madam Speaker, I yield 3 minutes to the gentleman from Iowa (Mr. KING), who would like to speak about this particular rule.

Mr. KING of Iowa. Madam Speaker, I thank the gentleman from Utah for yielding, and I particularly appreciate it, given the subject matter I'm about to bring up.

Madam Speaker, I had introduced legislation months ago in this Congress, in fact, as far back as last August, H.R. 2942. It's the result of the massive flooding that we have suffered in the Missouri River bottom last summer.

The Corps of Engineers released unprecedented discharges of water coming down the Missouri River; 70,000 cubic feet per second was the previous high. We went through 160,000 cubic feet per second. It was a secret flood. No one could drive there, and no one could boat there. You had to fly over it to see it, and it was water that was perhaps a mile and a half wide downstream from Sioux City, Iowa, to just a few miles south of there, 8 miles wide at Blencoe, 11 miles wide upstream of Omaha. And south of Omaha downstream below Glenwood, it became 4 to 6 miles wide all the way down into Missouri, St. Joseph, Kansas City, and on about halfway towards St. Louis.

This was a massive flood of historic proportions. It could have been prevented; yet I have not challenged the Corps of Engineers on that. I've just said to them we need to fix the problem so it doesn't happen again. They have declared that this was a 500-year event, even though the USGS statistician said it is somewhere between a 70- and a 1,000-year event.

H.R. 2942 enjoys the support of almost everyone that represents the Missouri River watershed area. And, yes, naturally, it will be more downstream. But from Sioux City downstream to the mouth, there's only one that represents the river that has not signed onto this bill. It's bipartisan; it's the entire Iowa delegation and most of Nebraska. Yet the Rules Committee turned down my request to offer an amendment even though there is no discussion and no disagreement. My amendment was germane to the bill. They raised an issue of jurisdiction after I was dismissed from the committee. I don't think that was by plan or strategy.

My preparation is this: if a Member of Congress can't have their voice heard on an amendment that's germane when all of the boxes are checked and everything was done right to present it before the committee—by the way, I want to thank the gentleman from Florida for calling for a recorded vote on this, a party-line vote. This time it was Democrats siding with STEVE KING. It's the second time the Rules Committee has turned me down this year on a legitimate request.

But I'd ask, if the House is going to work its will, as Speaker BOEHNER has said, we must have a Rules Committee that will allow when it's in proper form to allow that kind of a vote here on the House floor. I'm not going to get that debate. I'm not going to get that vote. And the people that I represent and all of us from Sioux City downstream to St. Louis now have been covered by not just water for an entire summer, more than 3 months of epic-proportions flooding, but now what's left for us, Madam Speaker, is sand and camel habitat.

I'll vote "no," but I don't intend to try to bring down the rule.

Ms. SLAUGHTER. Madam Speaker, I yield 3 minutes to the gentleman from Colorado (Mr. POLIS), a valued member of the Committee on Rules.

Mr. POLIS. I thank the gentlelady for the time as I rise in opposition to the rule.

I agree with my colleague from Iowa. I voted for the amendment to the rule offered by Mr. HASTINGS of Florida that would have allowed his amendment and others.

What are we scared of here? This is what we do. We are the House of Representatives. Let us work our will. Some of us will be for amendments, and some of us will be against amendments. But to hold all that power to a select group of people rather than

allow the entire membership of this body to offer—again, we're talking about relevant amendments that meet the requirements, meet the rules of the House. What are we scared of in bringing that forward? Let's have a discussion on the merits.

Instead, what do we have here under this rule? We have 14 separate bills all cobbled together with a limited period of time to debate all of them and without an opportunity to amend them from both sides of the aisle that would have been afforded under either an open process or a structured process that allowed all the rules that met the requirements to be debated under this bill each for their own period of time.

Now, I want to discuss in particular what I find to be one of the most egregious provisions of the bill, which is really a solution in search of a problem, namely, this is an aspect of the bill that would waive over 40 environmental safety and public health laws and give Department of Homeland Security complete authority to seize control of Federal lands within 100 miles of our northern and southern borders.

## □ 1300

Now this provision's reach is broad. It rolls back all of the relevant protection laws. And again, for what purpose? We had a discussion in the Rules Committee yesterday, and I, with my colleague Mr. BISHOP from Utah, had the opportunity to follow up.

And it is very clear in statute that in any wilderness or any Federal lands, under any level of protection, if they are in hot pursuit of a suspect, they are allowed to continue that pursuit in the wilderness. Wilderness areas are not some sort of legal sanctuary where criminals can go and not be pursued. That has nothing to do with the purpose of wilderness, and it has nothing to do with the reality of wilderness. Much of my district in Colorado has wilderness areas. And if, in fact, there were these lawless areas that the police couldn't go to pursue suspects, all the criminals would live in the wilderness, and they would simply come out to commit crimes and then go back in. That is simply not the case. Law enforcement officials assure me that whenever they're engaged in hot pursuit, they are able to, of course, continue to pursue immigrants or others, criminal aliens, et cetera, into wilderness territories.

Now this is a problem, the immigration issue, that cannot simply be enforced away. When we're talking about immigrants without papers, they are in our cities and towns. They are in our schools. They are the grandmother of the American grandkids. They are residents of our communities. They are people who I meet with on a regular basis. We try to help our immigrants get on with their lives, contribute to our country, and make it stronger.

The SPEAKER pro tempore. The time of the gentleman has expired.

Ms. SLAUGHTER. I will be glad to yield the gentleman an additional 1 minute.

Mr. POLIS. Yes, there's a problem here. And thankfully, President Obama took a bold first step and reduced the number of illegal immigrants in this country by 800,000 to 1 million with one stroke of his pen. But frankly, the presence of any illegal immigrants in this country is an affront to our law and an affront to our national sovereignty.

We owe it to the American people to take up real immigration reform to ensure that there are not 15 million people here illegally, not 10 million people here illegally, but there are zero people here illegally through comprehensive immigration reform, of which President Obama took the bold first step of ensuring that young de facto Americans have their permission to work.

Look, our undocumented population is not fleeing into the wilderness, and the problem with immigration is not that we are not able to pursue them. It's simply not the facts on the ground. Let's deal with the real issue and replace our broken immigration issue with one that works and makes our country stronger.

Mr. BISHOP of Utah. I reserve the balance of my time.

Ms. SLAUGHTER. Madam Speaker, if we defeat the previous question, I'm going to offer an amendment to the rule that will allow the House to consider the United States Call Center Worker and Consumer Protection Act. Call centers have been outsourced more than pretty much any other type of job from the United States. This bill will help keep call center jobs in America.

And to discuss his call center proposal, I'm pleased to yield 5 minutes to my colleague from New York (Mr. BISHOP).

Mr. BISHOP of New York. I thank the gentlelady for yielding.

Madam Speaker, the U.S. Call Center Worker and Consumer Protection Act, H.R. 3596, is a bipartisan bill. It has 128 Democratic sponsors. It has seven Republican sponsors. And the bill is very straightforward.

It would do four things. It would require companies that plan to move a call center overseas to notify the Secretary of Labor no less than 120 days before the relocation occurs. If a company does move a call center overseas. that company would be ineligible for any Federal grants, contracts, or loans during the time that the call center workers are overseas. It would require the Secretary of Labor to maintain a publicly available list of all employers that relocate a call center overseas. And it would allow customers who are calling customer service communications at the beginning of the call to request that the call be transferred to a U.S.-based call center, if they so chose.

There are two dimensions to this bill: one is about jobs, and the other is about the security of consumer data. They are both very important. But let me start with the more important, which is jobs.

Now we talk a great deal in this Congress about how the number one priority has to be the creation of jobs. It does. And we have to move beyond the lip service that I think the Republican majority has given to the creation of jobs and actually put policies in place that will create jobs. But we also have to protect the jobs that we have. And one of the scourges of our economy right now is the outsourcing of jobs. Just in call centers alone, in the last 5 years, we have lost over 500,000 call center jobs. These are good, solid middle class jobs. To add insult to injury. the companies that are offshoring the jobs have taken millions of dollars of incentives from local taxpayers to open call centers in the U.S., only to offshore those jobs a short time later and leave local communities devastated and still paying the bill.

And the U.S. consumers are getting it. U.S. consumers have become more and more skeptical of the toll that outsourcing plays on the American economy. A paper by the Council on Foreign Relations noted that over twothirds of Americans think companies sending jobs overseas is a major reason why the economy is ailing. In a paper done by a Harvard economist, more recent polling data suggests that these feelings have increased, where now over half of all Americans are "resentful of businesses that send jobs overseas," and over 80 percent have "concern for their family future" due to outsourcing. So this job creation and job protection dimension of the bill that I have filed—as I say, with bipartisan support—would address these issues at least in one piece of our economy, and that is call centers.

Let me move to the issue of the protection and security of consumer data. Outsourcing call center work exposes the confidential and vulnerable personal information of American consumers to foreign workers. Foreign call centers are not subject to the same rigorous oversight as American call centers. As American companies look to less developed countries for offshoring their jobs, call center companies are actually subsourcing call center work without their American customers' knowledge.

It's expensive and difficult to conduct proper background checks on foreign call center workers, and up to onequarter of all foreign call center applicants provide false or incorrect information. Foreign call center workers have been caught offering to sell personal consumer data to undercover journalists, threatening to release Americans' medical records and employment disputes, misleading American bank customers in schemes to bolster sales, and attempting to sell trade secrets to their employers' competitors.

A March 18, 2012, article published in The Times of London cited that undercover journalists were offered data such as credit card numbers, medical records, and loan data for hundreds of

clients for just pennies. So clearly, from both dimensions here—from a job protection dimension and from a consumer data security dimension—this bill addresses both of these issues; and we simply must put in place these kinds of protections.

States have already done this. State legislatures in Florida, Georgia, and New Jersey have all passed bills that are very similar to the bill that we have before us. This is a commonsense proposal that enjoys bipartisan support. Let's vote "no" on the previous question so that we may consider this job-saving bill.

Mr. BISHOP of Utah. I appreciate the efforts of my namesake from New York. I appreciate what he is doing. Chairman HASTINGS of the Resources Committee was extremely specific in which he said that after the Democrat Senate had sent over that atrocious omnibus bill with over 100 bills cobbled together, 75 of which have never had a hearing over here, we would only put together this type of regulation if it had gone through regular order. Unfortunately, the gentleman's bill has not had a hearing in any committee. It has not actually been reported yet, which is one of the reasons why it has not been included in this particular list. Although I'm not denigrating his efforts whatsoever.

I would like to yield  $1\frac{1}{2}$  minutes to the gentleman from California (Mr. BILBRAY).

Mr. BILBRAY. Madam Speaker, back in the nineties, I introduced a bill dealing with the wilderness area along the border. Originally, those on the other side of the aisle in the Clinton administration opposed the inclusion of roads in that wilderness area—and they opposed it strongly—until the Secretary of the Interior came down to the border and saw the habitat destruction being caused by a lack of proper enforcement.

This situation that's being proposed now is actually to try to get this issue addressed appropriately because you have individuals who are using environmental issues as a way of blocking the enforcement of law along the border.

And let me say this to both sides of the aisle: If you really do care about the habitat destruction along the border, if you really do care about the preservation of the wildlife opportunities down there, will you ask yourself, Why are you or the Republican side not addressing the issue that the Federal Government today has not taken care of the problem at the border because it hasn't taken care of the real source of the problem of the out-of-control borders, and that is employers hiring illegals.

I challenge you: Why does the Federal Government allow businesses to deduct the price of hiring illegals? Why isn't every Democrat and Republican on the New IDEA bill cutting off the tax deduction and the ability for people to profit from the tax code by profiting from illegal immigration?

# $\Box$ 1310

Your impact on the border will be addressed more by changing your enforcement at the workplace and your Tax Code than it will be with whatever you do at the border. So I just ask you, if you care about the environment, if you care about eliminating the scourge of illegal immigration and all the problems, why aren't you stopping the subsidy of those who are creating the problem by employing them?

Ms. SLÄUGHTER. I yield 3 minutes to the gentleman from New Jersey, ROB ANDREWS.

(Mr. ANDREWS asked and was given permission to revise and extend his remarks.)

Mr. ANDREWS. I thank my friend, and it's so good to see her energy and enthusiasm back on this floor with us today. We welcome her.

286 days ago, the President of the United States came to this Chamber and addressed the number one problem that I hear about from my constituents, which is jobs for the American people.

I know that this bill raises very serious and important issues, and I applaud its authors and sponsors for bringing it to the House floor, but I think it's the wrong bill on the wrong day.

The President said that we should cut taxes for small businesses if they hire people. But we haven't taken a vote on that proposal, and we're not going to take one today.

The President said that we should put construction workers back to work building bridges and roads and our electric infrastructure, our intellectual infrastructure, but we're not voting on that proposal today.

The President said that firefighters and police officers and teachers who have been taken off the job should be put back on the job so they can spend money in the stores and the restaurants, but we're not voting on that proposal today, and we haven't voted it on it on any of the 286 days since the President proposed it.

Instead, we have the proposal in front of us that, again, is very serious, raises a lot of issues. But I suspect if most of us went back to our district today and said, "What would you rather have us do, vote on three simple, clear ideas up or down on whether to create jobs for the American people or vote on this?" I think they'd want us voting on the jobs bill.

Now, we have a version of that jobs bill that we have a chance to get on the floor, and that is Mr. BISHOP's proposal that says the following: If you do business in the United States of America, if you sell your products to the American consumer, then your call center ought to be in the United States of America.

How many of our constituents, Madam Speaker, are tired of placing a call to a call center and you don't know where it is, the person at the other end of the phone doesn't know what you're saying and doesn't understand what you're asking about. Should we be using American tax dollars to reward companies that outsource call center jobs? I think the answer is no.

This would be one simple and clear idea that we ought to put on this floor so the Members have a chance, by voting "no" on the previous question, to say, Let's take a vote on the proposition that you can't use American taxpayers' dollars to outsource American jobs in call centers. And then maybe some day, after 286 days, we'll finally get around to the President's idea to create jobs in small businesses in this country. Vote "no" on the previous question,

Vote "no" on the previous question, "no" on the rule.

Mr. BISHOP of Utah. I reserve the balance of my time.

Ms. SLAUGHTER. Madam Speaker, I am pleased to yield 2 minutes to the gentleman from Texas (Mr. GREEN).

Mr. GENE GREEN of Texas. I thank my colleague, the ranking member on the Rules Committee, for allowing me to speak.

I'm a strong supporter and an original cosponsor or of the U.S. Call Center Worker and Consumer Protection Act. This legislation will help us protect U.S. consumers and level the playing field for American workers who have seen thousands of call center jobs needlessly sent offshore in recent years. Namely, this bill would require the call center to notify the Secretary of Labor at least 120 days before relocating outside the United States. It would require the Department of Labor to publicly list the firms that have moved call center jobs overseas and then make those very firms ineligible for any direct or indirect Federal loan for 5 years. To protect consumers, this legislation requires call center employees to notify U.S. consumers where they are located, if asked, and will require that call center to transfer calls to an American call center for questions.

The U.S. Call Center Worker and Consumer Protection Act has support of both sides of the aisle, and I ask all my colleagues in the Chamber to stand with American consumers particularly, but also with these American jobs, and support this legislation and, again, support the effort to make sure we can have a vote on the House floor for that.

Mr. BISHOP of Utah. Madam Speaker, I yield myself 3 minutes.

I appreciate many of the comments that have been made here. I'm glad the gentleman from Colorado is still here, because in the memo of understanding which controls what the Border Patrol does, Border Patrol is able to go anywhere they want to on foot or horseback. They may go on a motorized vehicle on existing public administrative roads. But there is nothing in the memo of understanding that extends there to prevent them unless it is an existing exigent emergency. And the problem the Border Patrol actually has is no one really knows how to define exigent emergencies. That's one of the reasons why they want to have some-

thing specific in the memo of understanding—nor the statute does not help them in those particular areas—because, indeed, land managers have handled those exigent circumstances differently.

I would like to say one other thing as well, because there are some places in this Nation in which the idea of title XIV in this bill, which is the bill that deals with border security, has been expanded with information that is simply inaccurate. Montana, for example, has a 545-mile border with Canada. It has different issues than the southern border—but it's not numbers—but it is remote, and who can cross that border illegally is significant.

The junior Senator from Montana actually asked the GAO to come up with a study on border security in the North, and the report was only 1 percent of the northern border is secure. That was his study that he wanted. Despite the fact that the Missoulian has warned about al-Qaeda plots in Montana, that the Border Patrol chief from Montana has begged some kind of action-indeed, this month the Border Patrol has sent out a warning of the use of terrorists who are talking about-chatter abusing wildfires as an area to distract so they can come in entrance, and one of the States they specifically mentioned was Montana.

Even though that is taking place, there is a campaign going on where this particular issue, border security, has been hijacked in the name of politics. And only because it is my idea that's being the center of this, I find that somewhat unusual, somewhat offensive. It is an effort to say that this effort to try to control our borders is related in some way to the PATRIOT Act or the REAL ID Act or, indeed, that it deals with some other element of expansion of power. Some people have gone as far as saying it is a land grab.

It is unusual to me that this concept of border security was presented in the Senate on an appropriations bill and was passed by a voice vote. Then the bill in which this amendment was placed was then passed by the Senate, and the junior Senator from Montana did not object to the voice vote and actually voted for it and now claims that this same idea is an expansion of government power, thus, something not work.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. BISHOP of Utah. I yield myself 1 additional minute.

What I also found somewhat distressing is that in this campaign in Montana there is another group called Montana Hunters and Anglers, who, unfortunately, are simply a partisan hit group that are taking out ads directly against this particular provision and saying that other members in the delegation from Montana are supporting something that is wrong. Unfortunately, the members of that hit group have ties to Democrat organiza-

tions. The secretary is part of the Obama Committee in the State of Montana. The treasurer is a former Democratic staffer up there.

This group, the Montana Hunters and Anglers, are a faux group. The real supporters of this bill are people like the Montana Wool Growers Association, the Montana Association of State Grazing Districts, the Montana Public Lands Council, Montana Stock Growers Association. These are real groups. and they all support this particular provision and this particular bill because they realize the value of border security that takes place. They also realize what Secretary Napolitano recognized: that if you improve border security in the area by removing violators from public lands—those are the people that destroy things—the land value is enhanced. It is better for Border Patrol if they have enhanced ability to control those particular borders.

I reserve the balance of my time.

The SPEAKER pro tempore. The gentleman is advised that he has  $1\frac{1}{2}$  minutes remaining, and the gentlewoman from New York has  $6\frac{1}{2}$  minutes remaining.

#### $\Box$ 1320

Ms. SLAUGHTER. Madam Speaker, I yield 1 minute to the gentleman from Colorado (Mr. POLIS), a member of the Rules Committee.

Mr. POLIS. I thank the gentlelady. And in response to my friend from Utah, I want to quote the MOU specifically. It says:

Nothing in this MOU is intended to prevent CBP-BP agents from exercising existing exigent/emergency authorities to access lands, including authority to conduct motorized off-road pursuit of suspected CBVs at any time.

And it goes on to say in wilderness and wilderness study areas, and all different areas.

In fact, the committee had a hearing on this very topic. There were three instances cited by Chairman BISHOP on this, and it was determined that those were incorrect interpretations of this existing MOU by local managers, and it would be addressed through the command structure. So again, a solution in search of a problem.

We all want to address the problem of illegal immigration in this country, but that problem cannot be characterized as illegal immigrants fleeing into the wilderness. It simply isn't the problem. If there are suspects of any type of criminal nature fleeing into wilderness and there is law enforcement in hot pursuit, they continue; they continue, and they don't stop. If they stop, they'll be in trouble with their superiors, and we'll work it out through the command change.

Mr. BISHOP of Utah. I reserve the balance of my time to close.

Ms. SLAUGHTER. Madam Speaker, I yield myself the balance of my time.

In closing, we have wasted yet another opportunity to pass some bipartisan legislation here. Everybody knows this bill is not going to be taken up in the Senate, so it's again a day and a half of exercise in some kind of procedure by the House of Representatives. By combining worthwhile proposals with extreme and partisan proposals, they've continued to move forward with an ineffective and unnecessary partisan agenda.

Madam Speaker, I ask unanimous consent to insert the text of the amendment in the RECORD along with extraneous material immediately prior to the vote on the previous question.

The SPEAKER pro tempore. Is there objection to the request of the gentle-woman from New York?

There was no objection.

Ms. SLAUGHTER. Madam Speaker, I urge my colleagues to vote "no" and defeat the previous question. I urge a "no" vote on the rule, and I yield back the balance of my time.

Mr. BISHOP of Utah. In my last minute, Madam Speaker, there are a couple of things I would like to say. First of all, I appreciate the words that were read. Unfortunately, reality is different. One of the reasons why this particular provision is supported by the Border Patrol Union as well as the Association of Retired Border Patrol Agents, reality is sometimes different than what we think it should be. And I also have a list of three pages worth of groups who support not only this provision but the other 13 provisions.

I must in closing, though, bid the apology of the gentlelady of New York for one thing. One of the former Parliamentarians wrote a book and said when we put C-SPAN cameras in here, everyone started to read their speeches, and our debates became extremely dull. That's true. But when you read something, you don't make a misstatement. I did. I did a couple. My amendment does not reduce it from 36 down to 12: it reduces it from 36 to 16. I also used the "disingenuine" in talking about the gentlelady's remarks. That was the wrong word. That was, indeed, the word I said, but it is not what I meant to say, and I apologize for saying that. That goes over the line of comity and I'm sorry, and I just want you to know that I apologize for "oopsing." That should only be done by Governors, not by Members of Congress.

Madam Speaker, in conclusion, each of these bills in here has been heard by the committee of jurisdiction. It's had a hearing. It's had a markup. The difference between this and other bills that we have seen in the past is that everything had to go through regular order first. Nothing was included in this rule that had not gone through regular order through this particular committee.

It's a good bill. It's a good rule. It's a fair rule, and I urge its adoption.

The material previously referred to by Ms. SLAUGHTER is as follows:

AN AMENDMENT TO H. RES. 688 OFFERED BY MS. SLAUGHTER OF NEW YORK

At the end of the resolution, add the following new sections:

SEC. 2. Immediately upon adoption of this resolution the Speaker shall, pursuant to clause 2(b) of rule XVIII, declare the House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill (H.R. 3596) to require a publicly available list of all employers that relocate a call center overseas and to make such companies ineligible for Federal grants or guaranteed loans and to require disclosure of the physical location of business agents engaging in customer service communications. The first reading of the bill shall be dispensed with. All points of order against consideration of the bill are waived. General debate shall be confined to the bill and shall not exceed one hour equally divided and controlled by the chair and ranking minority member of the Committee on Energy and Commerce. After general debate the bill shall be considered for amendment under the five-minute rule. All points of order against provisions in the bill are waived. At the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions. If the Committee of the Whole rises and reports that it has come to no resolution on the bill, then on the next legislative day the House shall, immediately after the third daily order of business under clause 1 of rule XIV, resolve into the Committee of the Whole for further consideration of the bill.

SEC. 3. Clause 1(c) of rule XIX shall not apply to the consideration of the bill specified in section 2 of this resolution.

(The information contained herein was provided by the Republican Minority on multiple occasions throughout the 110th and 111th Congresses.)

THE VOTE ON THE PREVIOUS QUESTION: WHAT IT REALLY MEANS

This vote, the vote on whether to order the previous question on a special rule, is not merely a procedural vote. A vote against ordering the previous question is a vote against the Republican majority agenda and a vote to allow the opposition, at least for the moment, to offer an alternative plan. It is a vote about what the House should be debating.

Mr. Clarence Cannon's Precedents of the House of Representatives (VI. 308-311) describes the vote on the previous question on the rule as "a motion to direct or control the consideration of the subject before the House being made by the Member in charge." To defeat the previous question is to give the opposition a chance to decide the subject before the House. Cannon cites the Speaker's ruling of January 13, 1920, to the effect that "the refusal of the House to sustain the demand for the previous question passes the control of the resolution to the opposition" in order to offer an amendment. On March 15, 1909, a member of the majority party offered a rule resolution. The House defeated the previous question and a member of the opposition rose to a parliamentary inquiry, asking who was entitled to recognition. Speaker Joseph G. Cannon (R-Illinois) said: "The previous question having been refused, the gentleman from New York, Mr. Fitzgerald, who had asked the gentleman to yield to him for an amendment, is entitled to the first recognition."

Because the vote today may look bad for the Republican majority they will say "the vote on the previous question is simply a vote on whether to proceed to an immediate

vote on adopting the resolution . . . [and] has no substantive legislative or policy implications whatsoever." But that is not what they have always said. Listen to the Republican Leadership Manual on the Legislative Process in the United States House of Representatives, (6th edition, page 135). Here's how the Republicans describe the previous question vote in their own manual: "Although it is generally not possible to amend the rule because the majority Member controlling the time will not yield for the purpose of offering an amendment, the same result may be achieved by voting down the previous question on the rule. . . . When the motion for the previous question is defeated, control of the time passes to the Member who led the opposition to ordering the previous question. That Member, because he then controls the time, may offer an amendment to the rule, or yield for the purpose of amendment."

In Deschler's Procedure in the U.S. House of Representatives, the subchapter titled "Amending Special Rules" states: "a refusal to order the previous question on such a rule [a special rule reported from the Committee on Rules] opens the resolution to amendment and further debate." (Chapter 21, section 21.2) Section 21.3 continues: "Upon rejection of the motion for the previous question on a resolution reported from the Committee on Rules, control shifts to the Member leading the opposition to the previous question, who may offer a proper amendment or motion and who controls the time for debate thereon."

Clearly, the vote on the previous question on a rule does have substantive policy implications. It is one of the only available tools for those who oppose the Republican majority's agenda and allows those with alternative views the opportunity to offer an alternative plan.

Mr. BISHOP of Utah. With that, I yield back the balance of my time, and I move the previous question on the resolution.

The SPEAKER pro tempore. The question is on ordering the previous question on the resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Ms. SLAUGHTER. Madam Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 9 of rule XX, the Chair will reduce to 5 minutes the minimum time for the electronic vote on the question of adoption.

The vote was taken by electronic device, and there were—yeas 238, nays 178, not voting 15, as follows:

[Roll No. 381]

YEAS—238 Bishop (UT)

Black

Bonner

Boren

Brooks

Blackburn

Bono Mack

Boustany

Brady (TX)

Broun (GA)

Buchanan

Bucshon

Buerkle

Burgess

Calvert

Campbell

Camp

Burton (IN)

Adams Aderholt Akin Alexander Altmire Amash Amodei Austria Bachmann Barletta Bartlett Barton (TX) Bass (NH) Benishek Berg **Biggert** Bilbray Bilirakis

Canseco Cantor Capito Carter Cassidv Chabot Chaffetz Coble Coffman (CO) Cole Conaway Cravaack Crawford Crenshaw Culberson Davis (KY) Denham Dent

# CONGRESSIONAL RECORD—HOUSE

Peterson

Price (NC)

Richmond

Ross (AR)

Ryan (OH)

Sarbanes

Schwartz

Serrano

Sewell

Scott (VA)

Schiff

Quigley

Rahall

Rangel

Reyes

Rush

Polis

Pingree (ME)

DesJarlais Diaz-Balart Dold Dreier Duffv Duncan (SC) Duncan (TN) Ellmers Emerson Farenthold Fincher Fitzpatrick Flake Fleischmann Fleming Flores Forbes Fortenberry Foxx Franks (AZ) Frelinghuysen Gallegly Gardner Garrett Gerlach Gibbs Gibson Gingrey (GA) Gohmert Goodlatte Gosar Gowdy Granger Graves (GA) Graves (MO) Griffith (VA) Grimm Guinta Guthrie Hall Hanna Harper Harris Hartzler Hastings (WA) Hayworth Heck Hensarling Herger Herrera Beutler Huelskamp Hultgren Hunter Hurt Issa Jenkins Johnson (IL) Johnson (OH) Johnson, Sam Jordan Kelly King (IA)

June 19, 2012

King (NY)

Kingston

Labrador

Lamborn

Lankford

Kline

Lance

Latta

Long

Lucas

E.

Mack

Mica

Noem

Nunes

Olson

Paul

Pearce

Pence

Petri

Pitts

Platts

Posev

Reed

Costa

Critz

Cuellar

Cummings

Davis (CA)

Davis (IL)

DeFazio

DeGette

DeLauro

Deutch

Dingell

Doggett

Edwards

Ellison

Engel

Eshoo

Fattah

Filner

Fudge

Garamendi

Gonzalez

Green, Al

Grijalva

Gutierrez

Hanabusa

Hahn

Green, Gene

 $\mathbf{Farr}$ 

Dicks

Dovle

Costello

Courtney

Landry

Kinzinger (IL)

Ribble

Rigell

Rivera

Roby Roe (TN)

Rogers (AL)

Rogers (KY)

Rogers (MI)

Rohrabacher

Latham Rokita LaTourette Rooney Ros-Lehtinen LoBiondo Roskam Ross (FL) Royce Luetkemever Runvan Lummis Ryan (WI) Lungren, Daniel Scalise Schilling Schmidt Manzullo Schock Marchant Schrader Schweikert Marino Matheson Scott (SC) McCarthy (CA) Scott. Austin McCaul Sensenbrenner McClintock Sessions McCotter Shimkus McHenry Shuler McKeon Shuster McKinley Simpson McMorris Smith (NE) Rodgers Smith (NJ) Meehan Smith (TX) Southerland Miller (MI) Stearns Miller, Gary Stivers Mulvaney Stutzman Murphy (PA) Sullivan Myrick Terry Thompson (PA) Neugebauer Thornberry Tiberi Nunnelee Tipton Turner (NY) Turner (OH) Palazzo Unton Paulsen Walberg Walden Walsh (IL) Webster West Westmoreland Poe (TX) Whitfield Wilson (SC) Pompeo Wittman Price (GA) Wolf Quayle Womack Woodall Rehberg Yoder Reichert Young (AK) Renacci

#### NAYS-178

Ackerman Andrews Baca Baldwin Barrow Bass (CA) Becerra Berklev Berman Bishop (GA) Bishop (NY) Blumenauer Bonamici Boswell Brady (PA) Braley (IA) Brown (FL) Butterfield Capps Capuano Carnahan Carney Castor (FL) Chandler Chu Cicilline Clarke (MI) Clarke (NY) Clay Cleaver Clyburn Cohen Connolly (VA) Convers Cooper

Young (IN) Heinrich Higgins Himes Hinchey Hinojosa Hirono Hochul Holt Honda Hoyer Israel Jackson Lee (TX)Johnson (GA) Johnson, E. B. Donnelly (IN) Jones Kaptur Keating Kildee Kind Kissell Kucinich Langevin Larsen (WA) Frank (MA) Larson (CT) Lee (CA) Levin Lipinski

Loebsack Lofgren, Zoe Lowey Luján Lynch Malonev Hastings (FL) Markey

McCarthy (NY) McCollum McDermott McGovern McIntyre McNernev Meeks Michaud Miller (NC) Miller, George Moore Moran Murphy (CT) Nadler Napolitano Neal Olver Owens Pallone Pascrell Pastor (AZ) Pelosi Perlmutter Peters

Matsui

Bachus Cardoza Carson (IN) Crowlev Griffin (AR) Holden

HINOJOSA, Messrs. ELLISON, MCNERNEY, and CLYBURN changed their vote from "yea" to "nay."

Mr. LoBIONDO changed his vote from "nay" to "yea."

So the previous question was ordered. The result of the vote was announced as above recorded.

#### COMMUNICATION FROM THE CLERK OF THE HOUSE

The SPEAKER laid before the House the following communication from the Clerk of the House of Representatives:

OFFICE OF THE CLERK,

U.S. HOUSE OF REPRESENTATIVES, Washington, DC, June 13, 2012. Hon. JOHN BOEHNER,

Speaker, U.S. House of Representatives, Washington, DC.

DEAR MR. SPEAKER: I have the honor to transmit herewith a scanned copy of a letter received from Ms. Amy B. Chan, State Election Director, Office of the Secretary of State, State of Arizona, indicating that, according to the unofficial returns of the Special Election held June 12, 2012, the Honorable Ron Barber was elected Representative to Congress for the Eighth Congressional District, State of Arizona.

With best wishes. I am

Sincerely,

KAREN L. HAAS Clerk.

Enclosure.

KEN BENNETT, SECRETARY OF STATE.

STATE OF ARIZONA,

Phoenix, AZ, June 13, 2012. Hon. KAREN L. HAAS,

Clerk, U.S. House of Representatives, The Capitol, Washington, DC.

DEAR MS. HAAS: This is to advise you that the unofficial results of the Special Election held on Tuesday, June 12, 2012, for Representative in Congress from the Eighth Congressional District of Arizona, show that Ron Barber received 101,559 or 52.02 percent of the total number of votes cast for that office.

It would appear from these unofficial results that Ron Barber was elected as Representative in Congress from the Eighth Congressional District of Arizona.

To the best of our knowledge and belief at this time, there is no contest to this election.

As soon as the official results are certified to this office by all counties involved and the election has been officially canvassed, an official Certificate of Election will be prepared for transmittal as required by law. Sincerely,

> AMY B. CHAN. State Election Director.

## SWEARING IN OF THE HONORABLE RON BARBER, OF ARIZONA, AS A MEMBER OF THE HOUSE

Mr. PASTOR of Arizona. Mr. Speaker, I ask unanimous consent that the gentleman from Arizona, the Honorable RON BARBER, be permitted to take the oath of office today.

His certificate of election has not arrived, but there is no contest and no question has been raised with regard to his election.

The SPEAKER. Is there objection to the request of the gentleman from Arizona?

There was no objection.

The SPEAKER. Will Representativeelect BARBER and the members of the Arizona delegation present themselves in the well.

All Members will rise and Representative-elect BARBER will please raise his right hand.

Mr. BARBER appeared at the bar of the House and took the oath of office, as follows:

Do you solemnly swear that you will support and defend the Constitution of the United States against all enemies, foreign and domestic; that you will bear true faith and allegiance to the same; that you take this obligation freely, without any mental reservation or purpose of evasion; and that you will well and faithfully discharge the duties of the office on which you are about to enter, so help you God.

The SPEAKER. Congratulations, you are now a Member of the 112th Congress.

#### WELCOMING THE HONORABLE RON BARBER TO THE HOUSE OF REP-RESENTATIVES

The SPEAKER. Without objection, the gentleman from Arizona (Mr. PAS-TOR) is recognized for 1 minute.

There was no objection.

(Mr. PASTOR of Arizona asked and was given permission to revise and extend his remarks.)

Mr. PASTOR of Arizona. Mr. Speaker, the world sometimes leads us down strange and troubling paths, and the fact that we are gathered today swearing in a new Member of Congress into the most deliberative body in the world is a tribute to our former colleague Gabby Giffords. It is a tribute to the resilience of the people of Arizona, a tribute to our strong and fruitful democracy that has continually endured hard and challenging times, and it is a tribute to our new colleague, RON BAR-BER.

So it is with great pride and renewed zeal for the strength of the American

Sherman Sires Slaughter Smith (WA) Speier Stark Sutton Thompson (CA) Thompson (MS) Tiernev Tonko Tsongas Van Hollen Velázquez Visclosky Walz (MN) Wasserman Schultz Waters Watt Waxman

Richardson Rothman (NJ) Rovbal-Allard Ruppersberger Sanchez, Loretta Schakowsky Welch Scott, David Woolsev Yarmuth -15

Wilson (FL)

NOT VOTING-Huizenga (MI)

Sánchez, Linda Jackson (IL) Т. Lewis (CA) Towns Lewis (GA) Young (FL) Miller (FL) Nugent

# $\Box$ 1350