House on the state of the Union for consideration of a bill consisting of the text of the bill (H.R. 14) to reauthorize Federal-aid highway and highway safety construction programs, and for other purposes. The first reading of the bill shall be dispensed with. All points of order against consideration of the bill are waived. General debate shall be confined to the bill and shall not exceed one hour equally divided and controlled by the chair and ranking minority member of , the Committee on Transportation and Infrastructure. After general debate the bill shall be considered for amendment under the fiveminute rule. All points of order against provisions in the bill are waived. At the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions. If the Committee of the Whole rises and reports that it has come to no resolution on the bill, then on the next legislative day the House shall, immediately after the third daily order of business under clause 1 of rule XIV, resolve into the Committee of the Whole for further consideration of the bill.

SEc. 3. Clause 1(c) of rule XIX shall not apply to the consideration of the bill specified in section 2 of this resolution.
(The information contained herein was provided by the Republican Minority on multiple occasions throughout the 110th and 111th Congresses.)
The Vote on the Previous Question: What It Really Means
This vote, the vote on whether to order the previous question on a special rule, is not merely a procedural vote. A vote against ordering the previous question is a vote against the Republican majority agenda and a vote to allow the opposition, at least for the moment, to offer an alternative plan. It is a vote about what the House should be debating.

Mr. Clarence Cannon's Precedents of the House of Representatives (VI, 308-311), describes the vote on the previous question on the rule as "a motion to direct or control the consideration of the subject before the House being made by the Member in charge." To defeat the previous question is to give the opposition a chance to decide the subject before the House. Cannon cites the Speaker's ruling of January 13, 1920, to the effect that "the refusal of the House to sustain the demand for the previous question passes the control of the resolution to the opposition" in order to offer an amendment. On March 15,1909 , a member of the majority party offered a rule resolution. The House defeated the previous question and a member of the opposition rose to a parliamentary inquiry, asking who was entitled to recognition. Speaker Joseph G. Cannon (R-Illinois) said: "The previous question having been refused, the gentleman from New York, Mr. Fitzgerald, who had asked the gentleman to yield to him for an amendment, is entitled to the first recognition."

Because the vote today may look bad for the Republican majority they will say "the vote on the previous question is simply a vote on whether to proceed to an immediate vote on adopting the resolution . . . [and] has no substantive legislative or policy implications whatsoever." But that is not what they have always said. Listen to the Republican Leadership Manual on the Legislative Process in the United States House of Representatives, (6th edition, page 135). Here's
how the Republicans describe the previous question vote in their own manual: "Although it is generally not possible to amend the rule because the majority Member controlling the time will not yield for the purpose of offering an amendment, the same result may be achieved by voting down the previous question on the rule . . . When the motion for the previous question is defeated, control of the time passes to the Member who led the opposition to ordering the previous question. That Member, because he then controls the time, may offer an amendment to the rule, or yield for the purpose of amendment."

In Deschler's Procedure in the U.S. House of Representatives, the subchapter titled "Amending Special Rules" states: "a refusal to order the previous question on such a rule [a special rule reported from the Committee on Rules] opens the resolution to amendment and further debate." (Chapter 21, section 21.2) Section 21.3 continues: "Upon rejection of the motion for the previous question on a resolution reported from the Committee on Rules, control shifts to the Member leading the opposition to the previous question, who may offer a proper amendment or motion and who controls the time for debate thereon."

Clearly, the vote on the previous question on a rule does have substantive policy implications. It is one of the only available tools for those who oppose the Republican majority's agenda and allows those with alternative views the opportunity to offer an alternative plan.

Mr. NUGENT. Madam Speaker, I yield back the balance of my time, and I move the previous question on the resolution.

The SPEAKER pro tempore. The question is on ordering the previous question.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. HASTINGS of Florida. Madam Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.
The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this question will be postponed.

## RECESS

The SPEAKER pro tempore. Pursuant to clause 12 (a) of rule $I$, the Chair declares the House in recess subject to the call of the Chair.

Accordingly (at 1 o'clock and 48 min utes p.m.), the House stood in recess.

## $\square 1415$ <br> AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. Hastings of Washington) at 2 o'clock and 15 minutes p.m.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will resume on questions previously postponed.

Votes will be taken in the following order:

Ordering the previous question on H . Res. 591;

Adopting H. Res. 591, if ordered;

Suspending the rules and concurring in the Senate amendment to H.R. 886; and
Agreeing to the Speaker's approval of the Journal, if ordered.
The first electronic vote will be conducted as a $15-$ minute vote. Remaining electronic votes will be conducted as 5minute votes.

PROVIDING FOR CONSIDERATION OF H.R. 5, PROTECTING ACCESS TO HEALTHCARE ACT
The SPEAKER pro tempore. The unfinished business is the vote on ordering the previous question on the resolution (H. Res. 591) providing for consideration of the bill (H.R. 5) to improve patient access to health care services and provide improved medical care by reducing the excessive burden the liability system places on the health care delivery system, on which the yeas and nays were ordered.
The Clerk read the title of the resolution.
The SPEAKER pro tempore. The question is on ordering the previous question.
The vote was taken by electronic device, and there were-yeas 231, nays 179, answered 'present'" 1, not voting 20, as follows:
[Roll No. 118]
YEAS-231

| Adams | Diaz-Balart | Hultgren |
| :---: | :---: | :---: |
| Aderholt | Dold | Hunter |
| Akin | Dreier | Hurt |
| Alexander | Duffy | Issa |
| Amash | Duncan (SC) | Jenkins |
| Amodei | Duncan (TN) | Johnson (OH) |
| Austria | Ellmers | Johnson, Sam |
| Bachmann | Emerson | Jones |
| Barletta | Farenthold | Jordan |
| Bartlett | Fincher | Kelly |
| Barton (TX) | Fitzpatrick | King (IA) |
| Bass (NH) | Flake | King (NY) |
| Benishek | Fleischmann | Kingston |
| Berg | Fleming | Kline |
| Biggert | Flores | Labrador |
| Bilbray | Forbes | Lamborn |
| Bilirakis | Fortenberry | Lance |
| Bishop (UT) | Foxx | Landry |
| Black | Franks (AZ) | Lankford |
| Blackburn | Frelinghuysen | Latham |
| Bonner | Gallegly | LaTourette |
| Boren | Gardner | Latta |
| Boustany | Garrett | Lewis (CA) |
| Brady (TX) | Gerlach | LoBiondo |
| Brooks | Gibbs | Long |
| Broun (GA) | Gibson | Lucas |
| Buchanan | Gingrey (GA) | Luetkemeyer |
| Bucshon | Gohmert | Lummis |
| Buerkle | Goodlatte | Lungren, Daniel |
| Burgess | Gosar | E. |
| Burton (IN) | Gowdy | Mack |
| Calvert | Granger | Matheson |
| Camp | Graves (GA) | McCarthy (CA) |
| Campbell | Graves (MO) | McCaul |
| Canseco | Griffin (AR) | McClintock |
| Cantor | Griffith (VA) | McCotter |
| Capito | Grimm | McHenry |
| Carter | Guinta | McKeon |
| Cassidy | Guthrie | McKinley |
| Chabot | Hall | McMorris |
| Coble | Hanna | Rodgers |
| Coffman (CO) | Harper | Meehan |
| Cole | Harris | Mica |
| Conaway | Hartzler | Miller (FL) |
| Cravaack | Hastings (WA) | Miller (MI) |
| Crawford | Hayworth | Miller, Gary |
| Crenshaw | Heck | Mulvaney |
| Culberson | Hensarling | Murphy (PA) |
| Davis (KY) | Herger | Myrick |
| Denham | Herrera Beutler | Neugebauer |
| Dent | Huelskamp | Noem |
| DesJarlais | Huizenga (MI) | Nugent |



Manzullo


Schweikert
Rangel
Thompson (M
ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE
The SPEAKER pro tempore (during the vote). There are 2 minutes remaining.

So the resolution was agreed to.
The result of the vote was announced as above recorded.
A motion to reconsider was laid on the table.
Stated against:
Ms. JACKSON LEE of Texas. Mr. Speaker, on rollcall No. 119 on H. Res. 591, the Rule on H.R. 5, I was unavoidably detained. Had I been present, I would have voted "no."

UNITED STATES MARSHALS SERVICE 225TH ANNIVERSARY COMMEMORATIVE COIN ACT

The SPEAKER pro tempore. The un-
finished business is the vote on the mo-
tion to suspend the rules and concur in the Senate amendment to the bill (H.R. 886) to require the Secretary of the Treasury to mint coins in commemoration of the 225th anniversary of the establishment of the Nation's first Federal law enforcement agency, the United States Marshals Service, on which the yeas and nays were ordered. The Clerk read the title of the bill.
The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Ohio (Mr. Stivers) that the House suspend the rules and concur in the Senate amendment.
This is a 5 -minute vote.
The vote was taken by electronic device, and there were-yeas 409, nays 2 , answered "present" 2 , not voting 18, as follows:

|  | [Roll No. 120] |  |
| :---: | :---: | :---: |
|  | YEAS-409 |  |
| Ackerman | Brady (TX) | Cole |
| Adams | Braley (IA) | Conaway |
| Aderholt | Brooks | Connolly (VA) |
| Akin | Broun (GA) | Conyers |
| Alexander | Brown (FL) | Cooper |
| Altmire | Buchanan | Costa |
| Amodei | Bucshon | Costello |
| Andrews | Buerkle | Courtney |
| Austria | Burgess | Cravaack |
| Baca | Burton (IN) | Crawford |
| Bachmann | Butterfield | Crenshaw |
| Baldwin | Calvert | Critz |
| Barletta | Camp | Crowley |
| Barrow | Campbell | Cuellar |
| Bartlett | Canseco | Culberson |
| Barton (TX) | Cantor | Cummings |
| Bass (CA) | Capito | Davis (CA) |
| Bass (NH) | Capps | Davis (KY) |
| Becerra | Capuano | DeFazio |
| Benishek | Cardoza | DeGette |
| Berg | Carnahan | DeLauro |
| Berkley | Carney | Denham |
| Berman | Carson (IN) | Dent |
| Biggert | Carter | DesJarlais |
| Bilbray | Cassidy | Deutch |
| Bilirakis | Castor (FL) | Diaz-Balart |
| Bishop (GA) | Chabot | Dicks |
| Bishop (NY) | Chandler | Dingell |
| Bishop (UT) | Chu | Doggett |
| Black | Cicilline | Donnelly (IN) |
| Blackburn | Clarke (MI) | Doyle |
| Blumenauer | Clarke (NY) | Dreier |
| Bonamici | Clay | Duffy |
| Bonner | Cleaver | Duncan (TN) |
| Boren | Clyburn | Edwards |
| Boswell | Coble | Ellison |
| Boustany | Coffman (CO) | Ellmers |
| Brady (PA) | Cohen | Emerson |

Eshoo
Farenth
Farenthold
Farr
Fattah
Filner
Fincher
Fitzpatrick
Flake
Fleischmann Fleming Flores
Fortenberry
Foxx
Frank (MA)
Franks (AZ)
Fudge
Gallegly
Garamendi
Gardner
Garrett
Gerlach
Gibbs
Gibson Gohmert Goodlatte
Gosar
Gowdy Granger
Graves (GA Graves (GA)
Graves (MO) Green, Al Griffin (AR) Griffith (VA)
Grijalva
Grimm
Guinta
Guthrie
Gutierre
Hahn
Hall
Hanabusa
Hanna
Harper
Harris
Hartzler
Hastings (FL)
Hastings (WA)
Hayworth
Heck
Heinrich Hensarling
Herger
Herrera Beutler
Higgins
Himes
Hinchey
Hinojosa
Hirono
Hirono
Hochul
Holt
Honda
Hoyer
Huelska
Huizenga (MI)
Hultgren
Hultgren
Hunte
Israel
Iss
Jackson Lee
(TX)
Johnson (GA)
Johnson (IL)
Johnson (OH)
Johnson, E. B.
Johnson, Sam
Jones
Jordan
Kaptur
Keating
Kelly
Kelly
Kildee
Kind
King (IA)
King (NY)
Kingston
Kissell
Kline
Kucinich
Labrador
Lamborn
Lance
Landry
Langevin
Lankford

| Larsen (WA) | Rivera |
| :---: | :---: |
| Larson (CT) | Roby |
| Latham | Roe (TN) |
| LaTourette | Rogers (AL) |
| Latta | Rogers (KY) |
| Levin | Rogers (MI) |
| Lewis (CA) | Rohrabacher |
| Lewis (GA) | Rokita |
| Lipinski | Rooney |
| LoBiondo | Ros-Lehtinen |
| Loebsack | Roskam |
| Lofgren, Zoe | Ross (AR) |
| Long | Ross (FL) |
| Lowey | Rothman ( NJ ) |
| Lucas | Roybal-Allard |
| Luetkemeyer | Royce |
| Luján | Runyan |
| Lummis | Ruppersberger |
| Lungren, Daniel | Rush |
| $\stackrel{\text { E. }}{\text { dinch }}$ | Ryan ( OH ) |
| Mack | Ryan (WI) |
| Maloney | Sánchez, Linda |
| Marchant | T. |
| Markey | Sanchez, Loretta |
| Matheson | Sarbanes |
| Matsui | Scalise |
| McCarthy (CA) | Schakowsky |
| McCarthy (NY) | Schiff |
| McCaul | Schilling |
| McClintock | Schmidt |
| McCollum | Schock |
| McCotter | Schrader |
| McDermott | Schwartz |
| McGovern | Schweikert |
| McHenry | Scott (SC) |
| McIntyre | Scott (VA) |
| McKeon | Scott, Austin |
| McKinley | Scott, David |
| McMorris | Sensenbrenner |
| Rodgers | Serrano |
| McNerney | Sessions |
| Meehan | Sewell |
| Meeks | Sherman |
| Mica | Shimkus |
| Michaud | Shuler |
| Miller (FL) | Shuster |
| Miller (MI) | Simpson |
| Miller (NC) | Sires |
| Miller, Gary | Slaughter |
| Miller, George | Smith (NE) |
| Moore | Smith (NJ) |
| Moran | Smith (TX) |
| Murphy (CT) | Smith (WA) |
| Murphy (PA) | Southerland |
| Myrick | Speier |
| Nadler | Speier |
| Napolitano | Stark |
| Neal | Stearns |
| Neugebauer | Stivers |
| Noem | Stutzman |
| Nugent | Sullivan |
| Nunes | Sutton |
| Nunnelee | Terry |
| Olson | Thompson (CA) |
| Olver | Thompson (PA) |
| Owens | Thornberry |
| Palazzo | Tiberi |
| Pallone | Tierney |
| Pascrell | Tipton |
| Pastor (AZ) | Tonko |
| Paulsen | Towns |
| Pearce | Tsongas |
| Pelosi | Turner (NY) |
| Pence | Turner ( OH ) |
| Perlmutter | Upton |
| Peters | Van Hollen |
| Peterson | Velázquez |
| Petri | Visclosky |
| ${ }_{\text {Pingree }}^{\text {Pitts }}$ (ME) | Walberg |
| Platts | Walden |
| Poe (TX) | Walsh (IL) |
| Pompeo | Walz (MN) |
| Posey | Wasserman |
| Price (GA) | Schultz |
| Price (NC) | Waters |
| Quayle | Watt |
| Quigley | Waxman |
| Rahall | Webster |
| Reed | Welch |
| Rehberg | West |
| Reichert | Westmoreland |
| Renacci | Wilson (FL) |
| Reyes | Wilson (SC) |
| Ribble | Wittman |
| Richardson | Wolf |
| Richmond Rigell | Womack Woodall |

$\left.\begin{array}{lcl}\begin{array}{l}\text { Woolsey } \\ \text { Yarmuth }\end{array} & \begin{array}{l}\text { Yoder } \\ \text { Young (AK) }\end{array} & \begin{array}{l}\text { Young (FL) } \\ \text { Young (IN) }\end{array} \\ \text { Amash } & \text { NAYS—2 }\end{array}\right]$

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE
The SPEAKER pro tempore (during the vote). There are 2 minutes remaining.

1458
So the Senate amendment was agreed to.
The result of the vote was announced as above recorded.
Stated for:
Mr. DOLD. Mr. Speaker, on rollcall No. 120, I was unavoidably detained. Had I been present, I would have voted "yea."
Mr. GENE GREEN of Texas. Mr. Speaker, on rollcall No. 120, had I been present, I would have voted "yea."

## THE JOURNAL

The SPEAKER pro tempore. The unfinished business is the question on agreeing to the Speaker's approval of the Journal, which the Chair will put de novo.
The question is on the Speaker's approval of the Journal.
The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.
Mr. McGOVERN. Mr. Speaker, on that I demand the yeas and nays.
The yeas and nays were ordered
The SPEAKER pro tempore. This will be a 5 -minute vote.
The vote was taken by electronic device, and there were-yeas 308, nays 101, answered "present" 3, not voting 19, as follows:

| [Roll No. 121] |  |
| :--- | :--- |
| YEAS—308 |  |
| Braley (IA) | Cohen |
| Brooks | Cole |
| Broun (GA) | Connolly (VA) |
| Brown (FL) | Conyers |
| Buchanan | Cooper |
| Bucshon | Crawford |
| Buerkle | Crenshaw |
| Burton (IN) | Crowley |
| Butterfield | Culberson |
| Calvert | Cummings |
| Camp | Davis (CA) |
| Campbell | Davis (KY) |
| Cantor | DeFazio |
| Capito | DeGette |
| Capps | DeLauro |
| Cardoza | Denham |
| Carnahan | Deutch |
| Carney | Diaz-Balart |
| Carson (IN) | Dicks |
| Carter | Dingell |
| Cassidy | Doggett |
| Chabot | Dreier |
| Chandler | Duncan (SC) |
| Cicilline | Duncan (TN) |
| Clarke (MI) | Edwards |
| Clarke (NY) | Ellison |
| Clay | Ellmers |
| Cleaver | Emerson |
| Coble | Engel |
|  |  |

