Senate may make adjustments authorized under subsection (a) for legislation containing provisions that-

(1) amend or supersede the system for updating payments made under subsections 1848 (d) and (f) of the Social Security Act, consistent with section 7(c) of the Statutory Pay-As-You-Go Act of 2010 (Public Law 111-139);

(2) amend the Estate and Gift Tax under subtitle B of the Internal Revenue Code of 1986, consistent with section 7(d) of the Statutory Pay-As-You-Go Act of 2010;

(3) extend relief from the Alternative Minimum Tax for individuals under sections 55-59 of the Internal Revenue Code of 1986, consistent with section 7(e) of the Statutory Pay-As-You-Go Act of 2010; and

(4) extend middle-class tax cuts made in the Economic Growth and Tax Relief Reconciliation Act of 2001 (Public Law 107-16) and the Jobs and Growth Tax Relief and Reconciliation Act of 2003 (Public Law 108-27), consistent with section 7(f) of the Statutory Pay-As-You-Go Act of 2010.

(d) LIMITATION.-The Chairman shall make any adjustments pursuant to this section in a manner consistent with the limitations described in sections 4(c) and 7(h) of the Statutory Pay-As-You-Go Act of 2010 (Public Law 111-139).

(e) DEFINITION.—For the purposes of this section, the terms "budgetary effects" or "effects" mean the amount by which a provision changes direct spending or revenues relative to the baseline.

(f) SUNSET.-This section shall expire on December 31,2011.

#### SEC. 312. BUDGETARY TREATMENT OF CERTAIN DISCRETIONARY ADMINISTRATIVE EXPENSES.

In the Senate, notwithstanding section 302(a)(1) of the Congressional Budget Act of 1974, section 13301 of the Budget Enforcement Act of 1990, and section 2009a of title 39, United States Code, the joint explanatory statement accompanying the conference report on any concurrent resolution on the budget shall include in its allocations under section 302(a) of the Congressional Budget Act of 1974 to the Committees on Appropriations amounts for the discretionary administrative expenses of the Social Security Administration and of the Postal Service.

#### SEC. 313. APPLICATION AND EFFECT OF CHANGES IN ALLOCATIONS AND AG-GREGATES.

(a) APPLICATION.—Any adjustments of allocations and aggregates made pursuant to this resolution shall-

(1) apply while that measure is under consideration;

(2) take effect upon the enactment of that measure; and

(3) be published in the Congressional Record as soon as practicable.

(b) EFFECT OF CHANGED ALLOCATIONS AND AGGREGATES .- Revised allocations and aggregates resulting from these adjustments shall be considered for the purposes of the Congressional Budget Act of 1974 as allocations and aggregates contained in this resolution.

(c) BUDGET COMMITTEE DETERMINATIONS -For purposes of this resolution the levels of new budget authority, outlays, direct spending, new entitlement authority, revenues, deficits, and surpluses for a fiscal year or period of fiscal years shall be determined on the basis of estimates made by the Committee on the Budget of the Senate.

### SEC. 314. ADJUSTMENTS TO REFLECT CHANGES IN CONCEPTS AND DEFINITIONS.

Upon the enactment of a bill or joint resolution providing for a change in concepts or definitions, the Chairman of the Committee on the Budget of the Senate may make adjustments to the levels and allocations in

this resolution in accordance with section 251(b) of the Balanced Budget and Emergency Deficit Control Act of 1985 (as in effect prior to September 30, 2002).

### SEC. 315. EXERCISE OF RULEMAKING POWERS.

Congress adopts the provisions of this title-

(1) as an exercise of the rulemaking power of the Senate, and as such they shall be considered as part of the rules of the Senate and such rules shall supersede other rules only to the extent that they are inconsistent with such other rules; and

(2) with full recognition of the constitutional right of the Senate to change those rules at any time, in the same manner, and to the same extent as is the case of any other rule of the Senate.

SENATE CONCURRENT RESOLU-TION 20-SETTING FORTH THECONGRESSIONAL BUDGET FOR THE UNITED STATES GOVERN-MENT FOR FISCAL YEAR 2012 AND SETTING FORTH THE AP-PROPRIATE BUDGETARY LEVELS FOR FISCAL YEARS 2013 THROUGH 2016

Mr. PAUL submitted the following concurrent resolution; which was placed on the calendar:

#### S. CON. RES. 20

Resolved by the Senate (the House of Representatives concurring),

#### SECTION 1. CONCURRENT RESOLUTION ON THE **BUDGET FOR FISCAL YEAR 2012.**

(a) DECLARATION.—Congress declares that this resolution is the concurrent resolution on the budget for fiscal year 2012 and that this resolution sets forth the appropriate budgetary levels for fiscal years 2013 through 2016

(b) TABLE OF CONTENTS.—The table of contents for this concurrent resolution is as follows:

- Sec. 1. Concurrent resolution on the budget for fiscal year 2012.
- TITLE I—RECOMMENDED LEVELS AND AMOUNTS
- Sec. 101. Recommended levels and amounts.
- Sec. 102. Social Security.
- Sec. 103. Major functional categories.
  - TITLE II-RESERVE FUNDS
- Sec. 201. Deficit-reduction reserve fund for the sale of unused or vacant Federal properties.
- Sec. 202. Deficit-reduction reserve fund for selling excess Federal lands.
- Sec. 203. Deficit-reduction reserve fund for the repeal of davis-bacon prevailing wage laws.
- Sec. 204. Deficit-reduction reserve fund for the reduction of purchasing and maintaining Federal vehicles.
- Sec. 205. Deficit-reduction reserve fund for the sale of financial assets purchased through the troubled asset relief program.

# TITLE III—BUDGET PROCESS

# Subtitle A-Budget Enforcement

- Sec. 301. Discretionary spending limits for fiscal years 2012 through 2016 and other adjustments.
- Sec. 302. Point of order against advance appropriations.
- Sec. 303. Emergency legislation.
- Sec. 304. Adjustments for the extension of certain current policies. Subtitle B-Other Provisions
- Sec. 311. Oversight of government performance.

Sec. 312. Application and effect of changes in allocations and aggregates.

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- Sec. 313. Adjustments to reflect changes in concepts and definitions.
- Sec. 314. Budgetary treatment of certain discretionary administrative expenses.
- Sec. 315. Exercise of rulemaking powers. TITLE IV—RECONCILIATION
- Sec. 401. Reconciliation in the Senate.
- TITLE V-LONG-TERM POLICY CHANGES

Sec 501 Policy statement on Social Security.

- Sec. 502. Policy statement on medicare.
- Sec. 503. Rescind unspent or unobligated balances after 36 months.

#### TITLE I-RECOMMENDED LEVELS AND AMOUNTS

#### AND SEC. RECOMMENDED LEVELS 101. AMOUNTS.

The following budgetary levels are appropriate for each of fiscal years 2012 through 2016:

- (1) FEDERAL REVENUES.—For purposes of the enforcement of this resolution:
- (A) The recommended levels of Federal revenues are as follows:
  - Fiscal year 2012: \$1,887,000,000,000.
  - Fiscal year 2013: \$2,393,000,000,000.
  - Fiscal year 2014: \$2,713,000,000,000.
- Fiscal year 2015: \$2,882,000,000,000.
- Fiscal year 2016: \$3,072,000,000,000.
- (B) The amounts by which the aggregate levels of Federal revenues should be changed are as follows:
  - Fiscal year 2012: \$8,000,000,000.
  - Fiscal year 2013: \$335,000,000,000.
  - Fiscal year 2014: -\$354,000,000,000.
  - Fiscal year 2015: -\$407,000,000,000.
  - Fiscal year 2016: -\$383,000,000,000.
- (2) NEW BUDGET AUTHORITY.—For purposes of the enforcement of this resolution, the appropriate levels of total new budget author-
- ity are as follows: Fiscal year 2012: \$121,837,000,000.
  - Fiscal vear 2013: \$3,141,382,000,000.
  - Fiscal year 2014: \$3,220,465,000,000.
- Fiscal vear 2015: \$3,420,302,000,000.
- Fiscal year 2016: \$3,480,625,000,000.
- (3) BUDGET OUTLAYS.—For purposes of the enforcement of this resolution, the appropriate levels of total budget outlays are as
- follows: Fiscal year 2012: \$3,121,905,000,000

  - Fiscal year 2013: \$3,141,404,000,000. Fiscal year 2014: \$3,227,408,000,000.
- Fiscal vear 2015: \$3,359,695,000,000.
- Fiscal year 2016: \$3,430,259,000,000.
- (4) DEFICITS.—For purposes of the enforcement of this resolution, the amounts of the
- deficits are as follows:

follows:

- Fiscal year 2012: \$574,000,000,000.
- Fiscal year 2013: \$386,000,000,000.
- Fiscal year 2014: \$139,000,000,000.
- Fiscal year 2015: \$116,000,000,000.
- Fiscal year 2016: \$19,000,000,000.

(5) PUBLIC DEBT.—Pursuant to section 301(a)(5) of the Congressional Budget Act of 1974, the appropriate levels of the public debt are as follows:

(6) DEBT HELD BY THE PUBLIC.-The appro-

(a) SOCIAL SECURITY REVENUES .- For pur-

poses of Senate enforcement under sections

priate levels of debt held by the public are as

- Fiscal year 2012: \$15,842,000,000,000.
- Fiscal year 2013: \$16,842,000,000,000. Fiscal year 2014: \$16,902,000,000,000. Fiscal year 2015: \$17,310,000,000,000.

Fiscal year 2016: \$17,583,000,000,000.

Fiscal year 2012: \$11,051,000,000,000.

Fiscal year 2013: \$11,532,000,000,000.

Fiscal year 2014: \$11.748.000.000.000.

Fiscal year 2015: \$11.942.000.000.000.

Fiscal year 2016: \$11,997,000,000,000.

SEC. 102. SOCIAL SECURITY.

302 and 311 of the Congressional Budget Act of 1974, the amounts of revenues of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund are as follows: Fiscal year 2012: \$668,000,000,000. Fiscal year 2013: \$732,000,000,000. Fiscal year 2014: \$769,000,000,000. Fiscal year 2015: \$811,000,000,000. Fiscal year 2016: \$855,000,000,000. (b) SOCIAL SECURITY OUTLAYS .- For purposes of Senate enforcement under sections 302 and 311 of the Congressional Budget Act of 1974, the amounts of outlays of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund are as follows: Fiscal year 2012: \$761,225,000,000. Fiscal year 2013: \$799,376,000,000. Fiscal year 2014: \$842,112,000,000. Fiscal year 2015: \$888,722,000,000. Fiscal year 2016: \$939,834,000,000. (c) SOCIAL SECURITY ADMINISTRATIVE EX-PENSES.-In the Senate, the amounts of new budget authority and budget outlays of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund for administrative expenses are as follows: Fiscal year 2012: (A) New budget authority, \$6,181,000,000. (B) Outlays, \$6,130,000,000. Fiscal year 2013: (A) New budget authority, \$6,486,000,000. (B) Outlays, \$6,437,000,000. Fiscal year 2014: (A) New budget authority, \$6,813,000,000. (B) Outlays, \$6,759,000,000. Fiscal year 2015: (A) New budget authority, \$7,148,000,000. (B) Outlays, \$7,094,000,000. Fiscal year 2016: (A) New budget authority, \$7,514,000,000. (B) Outlays, \$7,455,000,000. SEC. 103. MAJOR FUNCTIONAL CATEGORIES. Congress determines and declares that the appropriate levels of new budget authority and outlays for fiscal years 2012 through 2016 for each major functional category are: (1) National Defense (050): Fiscal year 2012: (A) New budget authority, \$636,410,000,000. (B) Outlays, \$641,844,000,000. Fiscal year 2013: (A) New budget authority, \$573,332,000.000. (B) Outlays, \$585,683,000,000. Fiscal year 2014: (A) New budget authority, \$534,771,000,000. (B) Outlays, \$554,697,000,000. Fiscal year 2015: (A) New budget authority, \$546,422,000,000. (B) Outlays, \$546,865,000,000. Fiscal year 2016: (A) New budget authority, \$553,892,000,000. (B) Outlays, \$548,400,000,000. (2) International Affairs (150): Fiscal year 2012: (A) New budget authority, \$12,334,000,000.(B) Outlays, \$22,285,000,000. Fiscal year 2013: (A) New budget authority, \$9,657,000,000.(B) Outlays, \$15,457,000,000. Fiscal year 2014: (A) New budget authority, \$8,603,000,000. (B) Outlays, \$13,457,000,000. Fiscal year 2015: (A) New budget authority, \$9,083,000,000. (B) Outlays, \$12,455,000,000. Fiscal year 2016: (A) New budget authority, \$10,361,000,000. (B) Outlays, \$12,951,000,000. (3) General Science, Space, and Technology (250): Fiscal year 2012: (A) New budget authority, \$19,605,000,000. (B) Outlays, \$19,471,000,000.

- Fiscal year 2013:

(A) New budget authority, \$19,923,000,000. (B) Outlays, \$19,428,000,000. Fiscal year 2014: (A) New budget authority, \$20,279,000,000. (B) Outlays, \$19,875,000,000. Fiscal year 2015: (A) New budget authority, \$20,682,000,000. (B) Outlays, \$19,725,000,000. Fiscal year 2016: (A) New budget authority, \$21,134,000,000. (B) Outlays, \$19,140,000,000. (4) Energy (270): Fiscal year 2012: (A) New budget authority, \$5,942,000,000. (B) Outlays, \$6,094,000,000. Fiscal year 2013: (A) New budget authority, \$4,686,000,000. (B) Outlays, \$3,966,000,000. Fiscal year 2014: (A) New budget authority, \$3,720,000,000. (B) Outlays, \$2,951,000,000. Fiscal year 2015: (A) New budget authority, \$2,327,000,000. (B) Outlays, \$1,421,000,000. Fiscal year 2016: (A) New budget authority, \$1,760,000,000. (B) Outlays, \$893,000,000. (5) Natural Resources and Environment (300)Fiscal year 2012: (A) New budget authority, \$24,276,000,000. (B) Outlays, \$24,783,000,000. Fiscal vear 2013: (A) New budget authority, \$23,872,000,000. (B) Outlays, \$23,860,000,000. Fiscal year 2014: (A) New budget authority, \$24,452,000,000. (B) Outlays, \$24,027,000,000. Fiscal year 2015: (A) New budget authority, \$24,548,000,000.(B) Outlays, \$22,826,000,000. Fiscal year 2016: (A) New budget authority, \$25,269,000,000. (B) Outlays, \$23,465,000,000. (6) Agriculture (350): Fiscal year 2012: (A) New budget authority, \$14,120,000,000. (B) Outlays, \$11,501,000,000. Fiscal year 2013: (A) New budget authority, \$14,874,000,000.(B) Outlays, \$15,703,000,000. (A) New budget authority, \$15,404,000,000. (B) Outlays, \$14,806,000,000. Fiscal year 2015: (A) New budget authority, \$14,848,000,000.(B) Outlays, \$13,846,000,000. Fiscal year 2016: (A) New budget authority, \$15,109,000,000. (B) Outlays, \$14,125,000,000. (7) Commerce and Housing Credit (370): Fiscal year 2012: (A) New budget authority, \$21,582,000,000. (B) Outlays, \$23,499,000,000. Fiscal year 2013: (A) New budget authority, \$17,262,000,000. (B) Outlays, \$13,611,000,000. Fiscal year 2014: (A) New budget authority, \$14,921,000,000. (B) Outlays, \$234,000,000. Fiscal year 2015: (A) New budget authority, \$14,876,000,000. (B) Outlays, \$350,000,000. Fiscal year 2016: (A) New budget authority, \$14,918,000,000. (B) Outlays, \$3,057,000,000. (8) Transportation (400): Fiscal year 2012: (A) New budget authority, \$90,515,000,000. (B) Outlays, \$84,481,000,000. Fiscal year 2013: (A) New budget authority, \$79,729,000,000. (B) Outlays, \$79,444,000,000. Fiscal year 2014: (A) New budget authority, \$83,729,000,000.

(B) Outlays, \$77,589,000,000.

- Fiscal year 2015:
- (A) New budget authority, \$83,529,000,000.

(B) Outlays, \$77,973,000,000. Fiscal year 2016: (A) New budget authority, \$83,349,000,000. (B) Outlays, \$77,882,000,000. (9) Community and Regional Development (450): Fiscal year 2012: (A) New budget authority, \$12,089,000,000. (B) Outlays, \$11,846,000,000. Fiscal year 2013: (A) New budget authority, \$12,145,000,000. (B) Outlays, \$12,664,000,000. Fiscal year 2014: (A) New budget authority, \$12,328,000,000.(B) Outlays, \$12,704,000,000. Fiscal year 2015: (A) New budget authority, \$12,291,000,000. (B) Outlays, \$11,257,000,000. Fiscal year 2016: (A) New budget authority, \$12,952,000,000. (B) Outlays, \$11,665,000,000. (10) Education, Training, Employment, and Social Services (500): Fiscal year 2012: (A) New budget authority, \$43,956,000,000. (B) Outlays, \$53,666,000,000. Fiscal year 2013: (A) New budget authority, \$44,928,000,000.(B) Outlays, \$47,304,000,000. Fiscal year 2014: (A) New budget authority, \$43,620,000,000. (B) Outlays, \$43,723,000,000. Fiscal year 2015: (A) New budget authority, \$43,852,000,000.(B) Outlays, \$40,908,000,000. Fiscal year 2016: (A) New budget authority, \$44,731,000,000. (B) Outlays, \$41,328,000,000. (11) Health (550): Fiscal year 2012: (A) New budget authority, \$324,266,000,000. (B) Outlays, \$318,273,000,000. Fiscal year 2013: (A) New budget authority, \$327,445,000,000.
(B) Outlays, \$317,497,000,000. Fiscal year 2014: (A) New budget authority, \$308,851,000,000. (B) Outlays, \$321,320,000,000. Fiscal year 2015: (A) New budget authority, \$342,220,000,000. (B) Outlays, \$325,147,000,000. (D) Guildy 9, 455,11,000,000. Fiscal year 2016: (A) New budget authority, \$328,851,000,000. (B) Outlays, \$328,971,000,000. (12) Medicare (570): Fiscal year 2012: (A) New budget authority, \$473,609,000,000. (B) Outlays, \$473,556,000,000. Fiscal year 2013: (A) New budget authority, \$522,624,000,000. (B) Outlays, \$522,902,000,000. Fiscal year 2014: (A) New budget authority, \$585,031,000,000. (B) Outlays, \$584,986,000,000. Fiscal year 2015: (A) New budget authority, \$620,383,000,000. (B) Outlays, \$620,136,000,000. Fiscal year 2016: (A) New budget authority, \$681,750,000,000. (B) Outlays, \$682,111,000,000. (13) Income Security (600): Fiscal year 2012: (A) New budget authority, \$362,036,000,000. (B) Outlays, \$364,046,000,000. Fiscal year 2013: (A) New budget authority, \$347,677,000,000. (B) Outlays, \$347,144,000,000. Fiscal year 2014: (A) New budget authority, \$349,970,000,000. (B) Outlays, \$347,342,000,000. Fiscal year 2015: (A) New budget authority, \$351,877,000,000. (B) Outlays, \$347,489,000,000. Fiscal year 2016: (A) New budget authority, \$359,279,000,000. (B) Outlays, \$359,419,000,000. (14) Social Security (650):

Fiscal year 2012:

- (A) New budget authority, \$54,439,000,000. (B) Outlays, \$54,624,000,000.
- Fiscal year 2013:
- (A) New budget authority, \$29,096,000,000. (B) Outlays, \$29,256,000,000.
- Fiscal year 2014:
- (A) New budget authority, \$32,701,000,000. (B) Outlays, \$32,776,000,000.
- Fiscal year 2015:
- (A) New budget authority, \$36,261,000,000. (B) Outlays, \$36,311,000,000.
- Fiscal year 2016:
- (A) New budget authority, \$40,171,000,000.
- (B) Outlays, \$40,171,000,000.
- (15) Veterans Benefits and Services (700): Fiscal year 2012:
- (A) New budget authority, \$121,854,000,000.
- (B) Outlays, \$121,052,000,000.
- Fiscal year 2013:
- (A) New budget authority, \$128,939,000,000. (B) Outlays, \$128,937,000,000.
- Fiscal year 2014:
- (A) New budget authority, \$132,589,000,000. (B) Outlays, \$132,599,000,000.
- Fiscal year 2015:
- (A) New budget authority, \$136,144,000.000.
- (B) Outlays, \$130,583,000,000.
- Fiscal year 2016:
- (A) New budget authority, \$145,012,000,000.
- (B) Outlays, \$139,264,000,000.
- (16) Administration of Justice (750):
- Fiscal year 2012:
- (A) New budget authority, \$48,716,000,000. (B) Outlays, \$39,406,000,000.
- Fiscal year 2013:
- (A) New budget authority, \$44,016,000,000. (B) Outlays, \$42,321,000,000.
- Fiscal year 2014:
- (A) New budget authority, \$44,528,000.000. (B) Outlays, \$44,127,000,000.
- Fiscal vear 2015:
- (A) New budget authority, \$45,211,000,000.
- (B) Outlays, \$42,602,000,000.
- Fiscal year 2016:
- (A) New budget authority, \$48,251,000,000.
- (B) Outlays, \$45,423,000,000.
- (17) General Government (800):
- Fiscal year 2012:
- (A) New budget authority, \$24,055,000,000. (B) Outlays, \$22,616,000,000.
- Fiscal year 2013:
- (A) New budget authority, \$23,812,000,000.
- (B) Outlays, \$22,788,000,000.
- Fiscal year 2014:
- (A) New budget authority, \$24,030,000,000. (B) Outlays, \$23,757,000,000.
- Fiscal year 2015:
- (A) New budget authority. \$24.315.000.000. (B) Outlays, \$23,303,000,000.
- Fiscal year 2016:
- (A) New budget authority, \$24,537,000,000.
- (B) Outlays, \$23,546,000,000.
- (18) Net Interest (900):
- Fiscal year 2012:
- (A) New budget authority, \$250,328,000,000. (B) Outlays, \$250,328,000,000.
- Fiscal year 2013:
- (A) New budget authority, \$284,497,000,000. (B) Outlays, \$284,497,000,000.
- Fiscal year 2014:
- (A) New budget authority, \$325,920,000,000.
- (B) Outlays, \$325,920,000,000.
- Fiscal year 2015:
- (A) New budget authority, \$406,639,000,000. (B) Outlays, \$406,639,000,000.
- Fiscal year 2016:
- (A) New budget authority, \$449,223,000,000. (B) Outlays, \$449,223,000,000.
- (19) Allowances (920):
- Fiscal year 2012:
- (A) New budget authority, \$43,100,000,000. (B) Outlays, \$43,100,000,000.
- Fiscal year 2013:
- (A) New budget authority, \$51,696,000,000.
- (B) Outlays, \$51,696,000,000.
- Fiscal year 2014:
- (A) New budget authority, \$65,706,000,000. (B) Outlays, \$65,706,000,000.

- Fiscal year 2015:
- (A) New budget authority, \$73,630,000,000.
- (B) Outlays, \$73,630,000,000.

CONGRESSIONAL RECORD—SENATE

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reducing the Federal vehicles fleet. The

Chairman may also make adjustments to the

Senate's pay-as-you-go ledger over 5 years to

ensure that the deficit reduction achieved is

used for deficit reduction only. The adjust-

ments authorized under this section shall be

of the amount of deficit reduction achieved.

SEC. 205. DEFICIT-REDUCTION RESERVE FUND

The Chairman of the Committee on the

Budget of the Senate may reduce the alloca-

tions of a committee or committees, aggre-

gates, and other appropriate levels and lim-

its in this resolution for one or more bills,

joint resolutions, amendments, motions, or

conference reports that achieve savings by

selling financial instruments and equity ac-

cumulated through the Troubled Asset Relief

Program. The Chairman may also make ad-

iustments to the Senate's pay-as-you-go

ledger over 5 years to ensure that the deficit

reduction achieved is used for deficit reduc-

tion only. The adjustments authorized under

this section shall be of the amount of deficit

TITLE III-BUDGET PROCESS

Subtitle A—Budget Enforcement

SEC. 301. DISCRETIONARY SPENDING LIMITS FOR

(a) SENATE POINT OF ORDER.-

AND OTHER ADJUSTMENTS.

(1) IN GENERAL.-Except as otherwise pro-

vided in this section, it shall not be in order

in the Senate to proceed to or consider any

bill, joint resolution, or concurrent resolu-

tion (or amendment, motion, or conference

report on that bill, joint resolution, or con-

current resolution, and amendments between

houses) that would cause the discretionary

spending limits in this section to be exceed-

(2) SUPERMAJORITY WAIVER AND APPEALS.—

(A) WAIVER.—This subsection may be waived or suspended in the Senate only by

the affirmative vote of two-thirds of the

the decisions of the Chair relating to any

provision of this subsection shall be limited

to 1 hour, to be equally divided between, and

controlled by, the appellant and the manager

of the bill or joint resolution. An affirmative

vote of two-thirds of the Members of the

Senate, duly chosen and sworn, shall be re-

quired to sustain an appeal of the ruling of

the Chair on a point of order raised under

(b) SENATE DISCRETIONARY SPENDING LIM-

(1) for fiscal year 2012, \$844,373,000,000 in

new budget authority and \$915,138,000,000 in

(2) for fiscal year 2013, \$848,710,000,000 in

(3) for fiscal year 2014, \$872,652,000,000 in

(4) for fiscal year 2015, \$891,546,,000,000 in

(5) for fiscal year 2016, \$907,553,000,000 in

new budget authority and \$903,680,000,000 in

new budget authority and \$910,501,000,000 in

as adjusted in conformance with the adjust-

(1) IN GENERAL.-After the reporting of a

bill or joint resolution relating to any mat-

ter described in paragraph (2), or the offering

of an amendment or motion thereto or the

submission of a conference report thereon-

ment procedures in subsection (c).

(c) ADJUSTMENTS IN THE SENATE.-

new budget authority and \$926,155,000,000 in

new budget authority and \$908,598,000,000 in

spending

ITS.-In the Senate and as used in this sec-

the term "discretionary

(B) APPEALS.—Appeals in the Senate from

Members, duly chosen and sworn.

FISCAL YEARS 2012 THROUGH 2016

GRAM.

reduction achieved.

ed.

this subsection.

limit" means-

tion.

outlays;

outlays;

outlays:

outlays:

outlays;

FOR THE SALE OF FINANCIAL AS-SETS PURCHASED THROUGH THE TROUBLED ASSET RELIEF PRO-

- Fiscal year 2016:
- (A) New budget authority, \$176,769,000,000. (B) Outlays, \$176,769,000,000.
- (20) Undistributed Offsetting Receipts (950):
- Fiscal year 2012:
- (A) New budget authority, \$91,066,000,000. (B) Outlays, \$91,066,000,000.
- Fiscal year 2013:
- (A) New budget authority, \$95,337,000,000. (B) Outlays, \$95,337,000,000.
- Fiscal year 2014:
- (A) New budget authority, \$98,817,000,000. (B) Outlays, \$98,817,000,000.
- Fiscal year 2015:
- (A) New budget authority, \$104,737,000,000.
- (B) Outlays, \$104,737,000,000.
- Fiscal year 2016:
- (A) New budget authority. \$114.106.000.000.
- (B) Outlays, \$114,106,000.000.

# TITLE II—RESERVE FUNDS

# SEC. 201. DEFICIT-REDUCTION RESERVE FUND FOR THE SALE OF UNUSED OR VA-CANT FEDERAL PROPERTIES.

The Chairman of the Committee on the Budget of the Senate may reduce the allocations of a committee or committees, aggregates, and other appropriate levels and limits in this resolution for one or more bills, joint resolutions, amendments, motions, or conference reports that achieve savings by selling any unused or vacant Federal properties. The Chairman may also make adjustments to the Senate's pay-as-you-go ledger over 5 years to ensure that the deficit reduction achieved is used for deficit reduction only. The adjustments authorized under this section shall be of the amount of deficit reduction achieved.

# SEC. 202. DEFICIT-REDUCTION RESERVE FUND FOR SELLING EXCESS FEDERAL LANDS. The Chairman of the Committee on the

Budget of the Senate may reduce the alloca-

tions of a committee or committees, aggre-

gates, and other appropriate levels and lim-

its in this resolution for one or more bills.

joint resolutions, amendments, motions, or

conference reports from savings achieved by

selling any excess Federal lands. The Chair-

man may also make adjustments to the Sen-

ate's pay-as-you-go ledger over 5 years to en-

sure that the deficit reduction achieved is

used for deficit reduction only. The adjust-

ments authorized under this section shall be

of the amount of deficit reduction achieved.

SEC. 203. DEFICIT-REDUCTION RESERVE FUND

PREVAILING WAGE LAWS.

Budget of the Senate may reduce the alloca-

tions of a committee or committees, aggre-

gates, and other appropriate levels and lim-

its in this resolution for one or more bills,

joint resolutions, amendments, motions, or

conference reports from savings achieved by

repealing the Davis-Bacon prevailing wage

laws. The Chairman may also make adjust-

ments to the Senate's pay-as-you-go ledger

over 5 years to ensure that the deficit reduc-

tion achieved is used for deficit reduction

only. The adjustments authorized under this

section shall be of the amount of deficit re-

SEC. 204. DEFICIT-REDUCTION RESERVE FUND

The Chairman of the Committee on the

Budget of the Senate may reduce the alloca-

tions of a committee or committees, aggre-

gates, and other appropriate levels and lim-

its in this resolution for one or more bills,

joint resolutions, amendments, motions, or

conference reports that achieve savings by

ERAL VEHICLES.

FOR THE REDUCTION OF PUR-CHASING AND MAINTAINING FED-

duction achieved.

The Chairman of the Committee on the

FOR THE REPEAL OF DAVIS-BACON

(A) the Chairman of the Committee on the Budget of the Senate may adjust the discretionary spending limits, budgetary aggregates, and allocations pursuant to section 302(a) of the Congressional Budget Act of 1974, by the amount of new budget authority in that measure for that purpose and the outlays flowing therefrom; and

(B) following any adjustment under subparagraph (A), the Committee on Appropriations of the Senate may report appropriately revised suballocations pursuant to section 302(b) of the Congressional Budget Act of 1974 to carry out this subsection.

(2) ADJUSTMENTS TO SUPPORT ONGOING OVERSEAS DEPLOYMENTS AND OTHER ACTIVI-TIES.—

(A) ADJUSTMENTS.—The Chairman of the Committee on the Budget of the Senate may adjust the discretionary spending limits, allocations to the Committee on Appropriations of the Senate, and aggregates for one or more—

(i) bills reported by the Committee on Appropriations of the Senate or passed by the House of Representatives;

(ii) joint resolutions or amendments reported by the Committee on Appropriations of the Senate;

(iii) amendments between the Houses received from the House of Representatives or Senate amendments offered by the authority of the Committee on Appropriations of the Senate; or

(iv) conference reports;

making appropriations for overseas deployments and other activities in the amounts specified in subparagraph (B).

(B) AMOUNTS SPECIFIED.—The amounts specified are—

(i) for fiscal year 2012, \$117,000,000,000 in new budget authority and the outlays flowing therefrom;

(ii) for fiscal year 2013, \$50,000,000,000 in new budget authority and the outlays flowing therefrom;

(iii) for fiscal year 2014, \$0 in new budget authority and the outlays flowing therefrom;(iv) for fiscal year 2015, \$0 in new budget

authority and the outlays flowing therefrom; and

(v) for fiscal year 2016, \$0 in new budget authority and the outlays flowing therefrom; SEC. 302. POINT OF ORDER AGAINST ADVANCE

APPROPRIATIONS. (a) POINT OF ORDER.—It shall not be in

order in the Senate to proceed to or consider any bill, joint resolution, concurrent resolution, motion, amendment, or conference report that would provide an advance appropriation.

(b) DEFINITION.—In this section, the term "advance appropriation" means any new budget authority provided in a bill or joint resolution making appropriations for fiscal year 2012 that first becomes available for any fiscal year after 2012, or any new budget authority provided in a bill or joint resolution making general appropriations or continuing appropriations for fiscal year 2013, that first becomes available for any fiscal year after 2013

(c) SUPERMAJORITY WAIVER AND APPEALS.-

(1) WAIVER.—Subsection (a) may be waived or suspended in the Senate only by an affirmative vote of two-thirds of the Members, duly chosen and sworn.

(2) APPEALS.—Appeals in the Senate from the decisions of the Chair relating to any provision of this subsection shall be limited to 1 hour, to be equally divided between, and controlled by, the appellant and the manager of the bill or joint resolution, as the case may be. An affirmative vote of two-thirds of the Members of the Senate, duly chosen and sworn, shall be required to sustain an appeal of the ruling of the Chair on a point of order raised under this subsection.

# SEC. 303. EMERGENCY LEGISLATION.

(a) AUTHORITY TO DESIGNATE.—In the Senate, with respect to a provision of direct spending or receipts legislation or appropriations for discretionary accounts that Congress designates as an emergency requirement in such measure, the amounts of new budget authority, outlays, and receipts in all fiscal years resulting from that provision shall be treated as an emergency requirement for the purpose of this section.

EXEMPTION OF EMERGENCY PROVI-SIONS .- Any new budget authority, outlays, and receipts resulting from any provision designated as an emergency requirement, pursuant to this section, in any bill, joint resolution, concurrent resolution, amendment, or conference report shall not count for purposes of sections 302 and 311 of the Congressional Budget Act of 1974, section 201 of S. Con. Res. 21 (110th Congress) (relating to pay-as-you-go), section 311 of S. Con. Res. 70 (110th Congress) (relating to long-term deficits), and section 404 of S. Con. Res. 13 (111th Congress) (relating to short-term deficits), and section 301 of this resolution (relating to discretionary spending). Designated emergency provisions shall not count for the purpose of revising allocations, aggregates, or other levels pursuant to procedures established under section 301(b)(7) of the Congressional Budget Act of 1974 for deficit-neutral reserve funds and revising discretionary spending limits set pursuant to section 301 of this resolution.

(c) DESIGNATIONS.—If a provision of legislation is designated as an emergency requirement under this section, the committee report and any statement of managers accompanying that legislation shall include an explanation of the manner in which the provision meets the criteria in subsection (f).

(d) DEFINITIONS.—In this section, the terms "direct spending", "receipts", and "appropriations for discretionary accounts" mean any provision of a bill, joint resolution, amendment, motion, or conference report that affects direct spending, receipts, or appropriations as those terms have been defined and interpreted for purposes of the Balanced Budget and Emergency Deficit Control Act of 1985.

(e) POINT OF ORDER.—

(1) IN GENERAL.—When the Senate is considering a bill, resolution, amendment, motion, or conference report, if a point of order is made by a Senator against an emergency designation in that measure, that provision making such a designation shall be stricken from the measure and may not be offered as an amendment from the floor.

(2) SUPERMAJORITY WAIVER AND APPEALS.— (A) WAIVER.—Paragraph (1) may be waived or suspended in the Senate only by an affirmative vote of two-thirds of the Members, duly chosen and sworn.

(B) APPEALS.—Appeals in the Senate from the decisions of the Chair relating to any provision of this subsection shall be limited to 1 hour, to be equally divided between, and controlled by, the appellant and the manager of the bill or joint resolution, as the case may be. An affirmative vote of two-thirds of the Members of the Senate, duly chosen and sworn, shall be required to sustain an appeal of the ruling of the Chair on a point of order raised under this subsection.

(3) DEFINITION OF AN EMERGENCY DESIGNA-TION.—For purposes of paragraph (1), a provision shall be considered an emergency designation if it designates any item as an emergency requirement pursuant to this subsection.

(4) FORM OF THE POINT OF ORDER.—A point of order under paragraph (1) may be raised by a Senator as provided in section 313(e) of the Congressional Budget Act of 1974.

(5) CONFERENCE REPORTS.—When the Senate is considering a conference report on, or

an amendment between the Houses in relation to, a bill, upon a point of order being made by any Senator pursuant to this section, and such point of order being sustained, such material contained in such conference report shall be stricken, and the Senate shall proceed to consider the question of whether the Senate shall recede from its amendment and concur with a further amendment, or concur in the House amendment with a further amendment, as the case may be, which further amendment shall consist of only that portion of the conference report or House amendment, as the case may be, not so stricken. Any such motion in the Senate shall be debatable under the same conditions as was the conference report.

(f) CRITERIA.—

(1) IN GENERAL.—For purposes of this section, any provision is an emergency requirement if the situation addressed by such provision is—

(A) necessary, essential, or vital (not merely useful or beneficial);

(B) sudden, quickly coming into being, and not building up over time;

(C) an urgent, pressing, and compelling need requiring immediate action;

(D) subject to subparagraph (B), unforeseen, unpredictable, and unanticipated; and

(E) not permanent, temporary in nature.(2) UNFORESEEN.—An emergency that is

part of an aggregate level of anticipated emergencies, particularly when normally estimated in advance, is not unforeseen.

(g) INAPPLICABILITY.—In the Senate, section 403 of S. Con. Res. 13 (111th Congress), the concurrent resolution on the budget for fiscal year 2010, shall no longer apply.

### SEC. 304. ADJUSTMENTS FOR THE EXTENSION OF CERTAIN CURRENT POLICIES.

(a) ADJUSTMENT.—For the purposes of determining points of order specified in subsection (b), the Chairman of the Committee on the Budget of the Senate may adjust the estimate of the budgetary effects of a bill, joint resolution, amendment, motion, or conference report that contains one or more provisions meeting the criteria of subsection (c) to exclude the amounts of qualifying budgetary effects.

(b) COVERED POINTS OF ORDER.—The Chairman of the Committee on the Budget of the Senate may make adjustments pursuant to this section for the following points of order only:

(1) Section 201 of S. Con. Res. 21 (110th Congress) (relating to pay-as-you-go).

(2) Section 311 of S. Con. Res. 70 (110th Congress) (relating to long-term deficits).

(3) Section 404 of S. Con. Res. 13 (111th Congress) (relating to short-term deficits).

(c) QUALIFYING LEGISLATION.—The Chairman of the Committee on the Budget of the Senate may make adjustments authorized under subsection (a) for legislation containing provisions that—

(1) amend or supersede the system for updating payments made under subsections 1848 (d) and (f) of the Social Security Act, consistent with section 7(c) of the Statutory Pay-As-You-Go Act of 2010 (Public Law 111-139):

(2) amend the Estate and Gift Tax under subtitle B of the Internal Revenue Code of 1986, consistent with section 7(d) of the Statutory Pay-As-You-Go Act of 2010;

(3) extend relief from the Alternative Minimum Tax for individuals under sections 55-59 of the Internal Revenue Code of 1986, consistent with section 7(e) of the Statutory Pay-As-You-Go Act of 2010; and

(4) extend middle-class tax cuts made in the Economic Growth and Tax Relief Reconciliation Act of 2001 (Public Law 107–16) and the Jobs and Growth Tax Relief and Reconciliation Act of 2003 (Public Law 108–27), consistent with section 7(f) of the Statutory Pay-As-You-Go Act of 2010. (d) DEFINITION.—For the purposes of this section, the terms "budgetary effects" or "effects" mean the amount by which a provision changes direct spending or revenues relative to the baseline.

#### Subtitle B—Other Provisions

#### SEC. 311. OVERSIGHT OF GOVERNMENT PER-FORMANCE.

In the Senate, all committees shall-

(1) review programs and tax expenditures within their jurisdiction to identify waste, fraud, abuse or duplication, and increase the use of performance data to inform committee work;

(2) review the matters for congressional consideration identified on the Government Accountability Office's High Risk list reports; and

(3) based on these oversight efforts and performance reviews of programs within their jurisdiction, include recommendations for improved governmental performance in their annual views and estimates reports required under section 301(d) of the Congressional Budget Act of 1974 to the Committees on the Budget.

#### SEC. 312. APPLICATION AND EFFECT OF CHANGES IN ALLOCATIONS AND AG-GREGATES.

(a) APPLICATION.—Any adjustments of allocations and aggregates made pursuant to this resolution shall—

(1) apply while that measure is under consideration;

(2) take effect upon the enactment of that measure; and

(3) be published in the Congressional Record as soon as practicable.

(b) EFFECT OF CHANGED ALLOCATIONS AND AGGREGATES.—Revised allocations and aggregates resulting from these adjustments shall be considered for the purposes of the Congressional Budget Act of 1974 as allocations and aggregates contained in this resolution.

(c) BUDGET COMMITTEE DETERMINATIONS.— For purposes of this resolution the levels of new budget authority, outlays, direct spending, new entitlement authority, revenues, deficits, and surpluses for a fiscal year or period of fiscal years shall be determined on the basis of estimates made by the Committee on the Budget of the Senate.

### SEC. 313. ADJUSTMENTS TO REFLECT CHANGES IN CONCEPTS AND DEFINITIONS.

Upon the enactment of a bill or joint resolution providing for a change in concepts or definitions, the Chairman of the Committee on the Budget of the Senate may make adjustments to the levels and allocations in this resolution in accordance with section 251(b) of the Balanced Budget and Emergency Deficit Control Act of 1985 (as in effect prior to September 30, 2002).

#### SEC. 314. BUDGETARY TREATMENT OF CERTAIN DISCRETIONARY ADMINISTRATIVE EXPENSES.

In the Senate, notwithstanding section 302(a)(1) of the Congressional Budge Act of 1974, section 13301 of the Budget Enforcement Act of 1990, and section 2009a of title 39, United States Code, the joint explanatory statement accompanying the conference report on any concurrent resolution on the budget shall include in its allocations under section 302(a) of the Congressional Budge Act of 1974 to the Senate Committee on Appropriations amounts for the discretionary administrative expenses of the Social Security Administration and of the Postal Service.

#### SEC. 315. EXERCISE OF RULEMAKING POWERS.

The Senate adopts the provisions of this subtitle—

(1) as an exercise of the rulemaking power of the Senate, and as such they shall be considered as part of the rules of the Senate and such rules shall supersede other rules only to the extent that they are inconsistent with such other rules; and

(2) with full recognition of the constitutional right of the Senate to change those rules at any time, in the same manner, and to the same extent as is the case of any other rule of the Senate.

# TITLE IV—RECONCILIATION

# SEC. 401. RECONCILIATION IN THE SENATE.

(a) SUBMISSION TO PROVIDE FOR THE RE-FORM OF MANDATORY SPENDING .—Not later than September 1, 2011, the Senate committees named in subsection (b) shall submit their recommendations to the Committee on the Budget of the United States Senate. After receiving those recommendations from the applicable committees of the Senate, the Committee on the Budget shall report to the Senate a reconciliation bill carrying out all such recommendations without substantive revision.

### (b) INSTRUCTIONS.-

(1) COMMITTEE ON FOREIGN RELATIONS.—The Committee on Foreign Relations shall report changes in law within its jurisdiction sufficient to reduce direct spending outlays by \$2,651,000,000 for the period of fiscal years 2012 through 2016.

(2) COMMITTEE ON COMMERCE, SCIENCE, AND TRANSPORTATION.—The Committee on Commerce, Science, and Transportation shall report changes in law within its jurisdiction sufficient to reduce direct spending outlays by \$1,000,000,000 for the period of fiscal years 2012 through 2016.

(3) COMMITTEE ON AGRICULTURE, NUTRITION, AND ENERGY.—The Committee on Agriculture, Nutrition, and Energy shall report changes in law within its jurisdiction sufficient to reduce direct spending outlays by \$229,599,000,000 for the period of fiscal years 2012 through 2016.

(4) COMMITTEE ON BANKING, HOUSING AND URBAN AFFAIRS.—The Committee on Banking, Housing, and Urban Affairs shall report changes in laws within its jurisdiction sufficient to reduce direct spending outlays by \$5,000,000,000 for the period of fiscal years 2012 through 2016.

(5) COMMITTEE ON HEALTH, EDUCATION, LABOR, AND PENSIONS.—The Committee on Health, Education, Labor, and Pensions shall report changes in laws within its jurisdiction sufficient to reduce direct spending outlays by \$467,550,000,000 for the period of fiscal years 2012 through 2016.

(6) COMMITTEE ON FINANCE.—The Committee on Finance shall report changes in laws within its jurisdiction sufficient to reduce direct spending outlays by \$519,693,000,000 for the period of fiscal years 2012 through 2016.

# TITLE V—LONG-TERM POLICY CHANGES SEC. 501. POLICY STATEMENT ON SOCIAL SECU-

**RITY.** It is the policy of this concurrent resolu-

tion that Congress and the relevant committees of jurisdiction enact legislation— (1) to ensure the Social Security System

(1) to ensure the Social Security System achieves solvency over the 75 year window; and

# (2) that includes-

(A) progressive Price Indexing using a formula including wage and price indexing;

(B) life expectancy and longevity indexing; and

(C) a gradual increase in the retirement age.

#### SEC. 502. POLICY STATEMENT ON MEDICARE.

It is the policy of this concurrent resolution that Congress and the relevant committees of jurisdiction enact legislation—

(1) to ensure Medicare achieves solvency over the 75 year window; and

(2) that—

(A) includes free-market based health care;

(B) removes all mandates or laws require the purchase of health insurance;

(C) promotes individual and family based plans; and

(D) encourages interstate competition.

#### SEC. 503. RESCIND UNSPENT OR UNOBLIGATED BALANCES AFTER 36 MONTHS.

(a) APPLICATION.—Any adjustments of allocations and aggregates made pursuant to this resolution shall require that 36 months after such funds are made available, the Chairman of the Committee on the Budget of the Senate shall reduce the allocations of a committee or committees, aggregates, and other appropriate levels by the amount unobligated or unspent.

(b) EFFECT OF CHANGED ALLOCATIONS AND AGGREGATES.—Revised allocations and aggregates resulting from these adjustments resulting from the required rescissions shall be considered for the purposes of the Congressional Budget Act of 1974 as allocations and aggregates contained in this resolution.

(c) BUDGET COMMITTEE DETERMINATIONS.— For purposes of this resolution the levels of new budget authority, outlays, direct spending, new entitlement authority, revenues, deficits, and surpluses for a fiscal year or period of fiscal years shall be determined on the basis of estimates made by the Committee on the Budget of the Senate.

## AMENDMENTS SUBMITTED AND PROPOSED

SA 321. Mr. DURBIN (for Ms. LANDRIEU (for herself and Ms. SNOWE)) proposed an amendment to the bill S. 990, to provide for an additional temporary extension of programs under the Small Business Act and the Small Business Investment Act of 1958, and for other purposes.

SA 322. Mr. DURBIN (for Mr. SESSIONS) proposed an amendment to the resolution S. Res. 184, recognizing the life and service of the Honorable Hubert H. Humphrey, distinguished former Senator from the State of Minnesota and former Vice President of the United States, upon the 100th anniversary of his birth.

# TEXT OF AMENDMENTS

SA 321. Mr. DURBIN (for Ms. LANDRIEU (for herself and Ms. SNOWE)) proposed an amendment to the bill S. 990, to provide for an additional temporary extension of programs under the Small Business Act and the Small Business Investment Act of 1958, and for other purposes; as follows:

Strike all after the enacting clause and insert the following:

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Small Business Additional Temporary Extension Act of 2011".

#### SEC. 2. ADDITIONAL TEMPORARY EXTENSION OF AUTHORIZATION OF PROGRAMS UNDER THE SMALL BUSINESS ACT AND THE SMALL BUSINESS INVEST-MENT ACT OF 1958.

(a) IN GENERAL.—Section 1 of the Act entitled "An Act to extend temporarily certain authorities of the Small Business Administration", approved October 10, 2006 (Public Law 109–316; 120 Stat. 1742), as most recently amended by section 1 of Public Law 112–1 (125 Stat. 3), is amended—

(1) by striking "Any" and inserting "Except as provided in section 3 of the Small Business Additional Temporary Extension Act of 2011, any"; and

(2) by striking "May 31, 2011" each place it appears and inserting "June 30, 2011".