before—but today, we have an opportunity as this monumental struggle begins.

How big will our Federal Government be? Will our country return to its constitutional role of having bounded government?

In Kansas, I know that the battle sometimes looks messy—big challenges often look that way. Today, however, I can say clearly that we have stopped a President intent on growing government, and we have begun to head down a path towards prosperity for our Nation and our freedom. It's a good day.

#### U.S. MUST LEAD GLOBAL RE-SPONSE TO FAMINE IN HORN OF AFRICA

The SPEAKER pro tempore. The Chair recognizes the gentleman from Massachusetts (Mr. McGovern) for 5 minutes.

Mr. McGOVERN. Mr. Speaker, last week, the United Nations declared famine in Somalia and reported urgent needs in Ethiopia and Kenya. On our nightly TV news and in our daily papers, we are seeing the pictures of people dying, of children suffering from extreme malnutrition, and of mothers carrying their babies, walking over 100 miles in search of food and safe haven.

Tens of thousands of people in Somalia have already died. The Horn of Africa is suffering a devastating drought, with this year being recorded in some locations as the driest or second driest year on record since 1951. The impact has been compounded by war, neglect and spiraling food prices.

Currently, some 11.5 million people across east Africa urgently need food aid, medical supplies and care. More than 130,000 Somali refugees have left their country for refugee camps along the borders of Ethiopia and Kenya. They arrive exhausted and physically depleted. News reports estimate that about 1,300 Somali refugees arrive in northern Kenya every single day. They join already overcrowded camps, and stress the ability of the Kenyan Government and humanitarian agencies to provide food, water, emergency care, and shelter.

Working with local partners and NGOs such as Doctors without Borders, Save the Children, and Italian Aid, UNICEF will be vaccinating hundreds of thousands of children. Dehydrated and suffering from malnutrition, these children, especially those under the age of 5, are particularly susceptible to the measles, polio, diarrhea, and pneumonia.

To date, in fiscal year 2011, the United States has provided over \$450 million in humanitarian aid to the Horn of Africa through USAID's Office of Foreign Disaster Assistance and the Food for Peace program, along with refugee assistance from the State Department's Bureau of Population, Refugees, and Migration.

But much more needs to be done. The next 3 to 6 months will be critical. The

drought is expected to worsen, at least through the end of the year, and then we will wait to see what happens during the next cycle of rains. Will communities be able to recover? Will small farmers be able to plant new crops or will heavy rains produce floods that drive communities deeper into poverty?

My colleagues need to understand, however, that the current crisis, as terrible as it is, could have been much worse. There is good news amongst so much tragedy. The last time a drought of this magnitude hit Ethiopia, over 14 million people faced starvation. This time, about 4.5 million Ethiopians are in need of emergency aid. The difference? Since 2005, the United States and other donors have made significant investments in Ethiopia's Productive Safety Net Program.

I saw firsthand several of these programs in 2007. They helped small farmers and poor communities diversify the crops they planted, broaden their sources of income, create local markets, better manage their water resources, and increase the nutritional content of their own diets and those of their children. This has enabled over 7.5 million Ethiopians to withstand the worst effects of the current drought. These families and communities are not part of the 4.5 million Ethiopians who require urgent humanitarian aid.

Mr. Speaker, these programs work. They were models for Feed the Future, our current global program to promote sustainable agriculture, food security and nutrition. It's how you end global hunger, Mr. Speaker. It's the difference between needing to help rescue 4 million people. It's also the difference between investing \$6 per person each year so they become more food secure and resilient to disasters—or having to invest \$250 per person to deliver emergency relief that only covers 3 to 4 months.

It's the smart way to invest our development resources. Mr. Speaker, this is why I am so appalled by what happened yesterday in the markup of the State-Foreign Operations appropriations bill.

# □ 1020

Development, humanitarian, and disaster aid programs were all brutally cut. These cuts come on top of the Agricultural appropriations bill that devastated our emergency food aid programs.

With the worst drought in 60 years hitting the Horn of Africa, these cuts amount to the United States turning its back on its own strategic interests and walking away from our international commitments.

Instead, we need to increase our emergency response to the current crisis, ensure that we have the resources to invest in long-term development, and continue our global leadership in ending hunger and famine once and for all. We need to do better, Mr. Speaker.

[From IRIN, July 27, 2011]

ANALYSIS: HORN OF AFRICA AID MUST ALSO BUILD LONG-TERM RESILIENCE

GENEVA.—The images of starving children bear grim witness to the extent of the crisis affecting millions of people in the Horn of Africa, but they also symbolize a failure to act in time, say aid experts. "It is a colossal outrage that the warnings

"It is a colossal outrage that the warnings went unheeded, that the lessons of previous famines have been ignored," says Barbara Stocking, chief executive of Oxfam.

The crisis in the Horn of Africa, triggered by drought, conflict and high food prices, is affecting at least 11.6 million people, with two regions of southern Somalia suffering from famine. And the situation may well deteriorate.

But the crisis, experts say, could have been mitigated by mobilizing the necessary resources ahead of time. There is increasing evidence that helping people become more resilient to the naturally recurring cycles of drought is far more effective than responding after disaster has struck.

It is also sound use of donor money, they say. As such, helping farmers find alternative livelihood options, or teaching them to grow drought-resistant crops, is far more effective than providing food aid when the harvest has failed.

"We have hard evidence, including from Africa, that we need only five Swiss francs [US\$6.20] per capita per annum to build up resilience," said Mohammed Mukhier, who heads the Disaster Risk Reduction unit at the International Federation of Red Cross and Red Crescent Societies (IFRC).

"If you take the emergency response and emergency operations, you might need 200 francs [\$250] per capita to deliver relief assistance for periods of just three or four months."

Humanitarian agencies and donors agreed at an emergency meeting in Rome on 25 July that the response to the crisis must address the immediate needs of the desperate population and help build resilience to avert similar crises in the future.

### RISK REDUCTION

Using donor money wisely is particularly urgent in view of the threats posed globally by natural disasters, including increasingly frequent storms, floods and droughts. Advocates of the risk reduction strategy argue that donors can no longer afford to provide funding for disasters primarily after the fact. The cost is rising and compromising regular development investment.

Yet, warnings of impending disaster in the Horn of Africa went largely unheeded.

"Measures that could have kept animals alive—and provided milk, and income to buy food—would have been much cheaper than feeding malnourished children, but the time for those passed with very little investment," said Simon Levine, of the Overseas Development Institute. Now, "it is far too late to address anything but the worst symptoms", he wrote on the website of the independent British think-tank.

While massive funding often goes to postdisaster response, funds for preparedness and contingency planning are relatively scarce. Risk prevention is often hard to fund as it does not generate the same kind of media as a high-profile emergency response. Government donors answer to taxpayers and need to demonstrate impact—something that is difficult to do when disaster has been averted.

With donors mobilized—even if funds pledged still fall well short of the US\$2 billion needed—the focus in the Horn of Africa is now on emergency as well as long-term assistance.

"Short-term relief must be linked to building long-term sustainability," said UN Secretary-General Ban Ki-moon. "This means an agricultural transformation that improves the resilience of rural livelihoods and minimizes the scale of any future crisis. It means climate-smart crop production, livestock rearing, fish farming and forest maintenance practices that enable all people to have year-round access to the nutrition they

Kanayo F. Nwanze, president of the International Fund for Agricultural Development (IFAD), stressed that building resilience in farming and herding communities required a long-term commitment. "But time—as we can see from the devastating situation in the Horn of Africa—is running out," he told delegates at the meeting in Rome.

The challenge of seeking to avoid future food insecurity crises in the Horn of Africa is daunting. Conflict has severely hampered development and relief efforts in Somalia, and affects the mobility of pastoralists and their livestock, which is key to food security in the region.

But disaster risk reduction is increasingly seen as a humanitarian imperative, crucial to battling poverty and achieving sustainable development.

'Building resilience of farming and herding communities in East Africa requires a long-term, sustained commitment on the part of the region's governments and the international donor community," said Kevin Cleaver, IFAD's associate vice-president.

"The rains will fail. But let us not fail, too.

## KEYSTONE XL PIPELINE PRESS CONFERENCE

The SPEAKER pro tempore. The Chair recognizes the gentleman from Texas (Mr. Poe) for 5 minutes.

Mr. POE of Texas. Mr. Speaker, time is up. It is time for the administration to quit stalling and make a decision on the Keystone XL pipeline project, the pipeline that comes from our friends in Canada from Alberta all the way down to my congressional district in southeast Texas, to the refineries in Port Arthur, Texas.

The House has done its job this week by passing a bill to move this decision along. Now it's the Senate's turn to pass this bill so that the administration finally makes a decision on the Keystone XL project that will create thousands of American jobs and decrease our dependence on unfriendly nations for energy.

I commend my friend from Nebraska (Mr. Terry) for passing this legislation and being the spearhead of this legislation.

All that has to happen is the State Department has to make a decision and the administration has to support that decision one way or the other. It's been 3 years for the administration to make a decision, yes or no, on the XL pipeline. It's time to fish or cut bait. Pick a horse and ride it. The administration must make a decision.

And this should be, to me, an easy choice for this administration. Either they can force Americans to continue to rely on unfriendly foreign countries for our energy, like Venezuela and the Middle Eastern dictators, by depriving Americans of a reliable source of oil at a time when gas prices are around \$4, or they can work with our friends in

barrels of oil per day.

Pipelines are the proven and safe, efficient source of energy. Best of all, this project creates thousands of jobs at a time when unemployment in this country is 9.2 percent. And it is climbing. I would think this job-creating, shovel-ready project—which my liberal friends always talk about—would be something they would support and the administration would support.

As the administration continues to stonewall our own domestic production, we must safely and immediately look for ways to meet energy needs.

The country needs energy. It needs jobs. This project provides both. What's the holdup, Mr. President?

For every barrel of oil shipped a thousand miles, less than one teaspoon of liquid is lost from a pipeline. Transporting goods by pipeline has the lowest carbon footprint as compared with other transportation modes. Crude oil has to get to America some way. It either comes by barge or truck or rail or marine, and pipelines historically are the safest way to transport crude oil.

Attacking a pipeline on environmental grounds seems to be absurd to me. Pipelines have been the most costeffective and environmentally sound way to transport oil and natural gas. A medium-sized pipeline, which is about 150,000 barrels a day, requires operating more than 750 trucks or a 75-car train every day to transport the same amount of crude oil.

Transporting oil through a pipeline is far safer than using transportation by oil tankers. When an oil tanker has a major oil spill, millions of barrels of oil can be spilled in a matter of a few minutes, a few hours, or just a few days.

Nearly half a million miles of natural gas and crude oil pipelines are in the United States-500,000 miles of pipeline. Over half of these are in the State of Texas alone-270,000 miles of pipeline. And about one-third of all of the Nation's pipelines, I understand, go through the energy capital of the world, my district in southeast Texas.

If we don't use the crude oil from Canada in this pipeline, the Canadians could very easily, instead of having a north-to-south pipeline, have a pipeline east-to-west and pipe it to the west coast, and then ship it to our good buddies, the Chinese, who want to buy it.

You know, America's energy plan seems to be twofold: send money to Brazil and let the Brazilians drill off their coast, and we'll buy their crude oil; and the second part is, make sure we use those cute little curly CFL light bulbs. And that's it.

It's time that we take care of ourselves. This is a good project for America, American jobs, and a way to get crude oil into the United States. It's time for the White House to make a decision.

And that's just the way it is.

the north to supply over 1.4 million ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

> The SPEAKER pro tempore. Members are reminded to direct their remarks to the Chair.

## DEBT CRISIS

The SPEAKER pro tempore. The Chair recognizes the gentleman from Oregon (Mr. DEFAZIO) for 5 minutes.

Mr. DEFAZIO. With one simple vote last December, Congress precipitated the so-called debt crisis. We voted to extend all of the Bush tax cuts at a cost of \$4 trillion over 10 years. I voted "no'

So now, the debate comes down to what's more important to the American people—Social Security or tax cuts; Medicare or tax cuts; jobs or tax cuts. That's what this debate is all about right now-preserving tax cuts, particularly tax cuts for the wealthy and the largest multinational corporations in this country.

Some are still trying to drag Social Security into this debate. Social Security did not cause one penny of this debt. In fact, Social Security is the largest owner of Federal debt in the world. They're the largest investor in Federal debt. Social Security did not cause this problem. Yes, long term, starting in 2037, Social Security is projected to only be able to pay 73 to 75 percent of benefits. We can solve that simply. Ask all Americans to pay the same percent of their income into Social Security.

Today, if you earn over \$106,800, you pay a lower percentage of your income into Social Security. Lift that cap. You could lower the tax for everybody. All those who earn less than \$106,800, they'd get a little tax cut. Everybody who earns more than \$106,800 would pay the same percent of their income in taxes as those who earn less. That's fair. It solves Social Security's problems forever.

Then there are others who say well, it's Medicare. Medicare is the thing we've got to kill. The Ryan plan, the Republican plan: kill Medicare. Turn it into a voucher program. That's their solution there. Future seniors would have a subsidy to go to a governmentsponsored exchange to buy private health insurance, and the voucher would be far less than the cost of health insurance. We don't need to kill Medicare to save it or to preserve the tax cuts.

Medicare, we could do away with the Bush-Republican unpaid-for prescription-drug benefit that subsidizes the pharmaceutical and insurance industries and instead say Medicare, we'll negotiate lower drug prices for all people on that program and give them an at-cost benefit. That saves \$20 billion a vear.

We could reform the way we buy durable medical equipment and save another \$20 billion a year. And then we could move on to paying doctors for