

expect employers to follow those laws. This is true for factories and family-run businesses, and it is true for offshore oil rigs.

We never want to see a workplace where laws are not followed and worker safety and health is put at risk. But if that happens, workers must be able to report those risks without fear of being discriminated against or losing their job. This is where whistleblower protections come.

The Occupational Safety and Health Administration enforces 18 separate Federal whistleblower statutes for workers who report violations of worker safety, airline, commercial motor carrier, consumer product, environmental, health care reform, nuclear energy, pipeline, public transportation agency, railroad and securities laws.

Yet somehow, in this maze of whistleblower protections, it seems that workers on offshore oil rigs may not be fully protected. When we asked the agencies responsible for overseeing rigs on the Outer Continental Shelf, they told us they did not know which statute might apply. This is unacceptable.

I fully support the effort to ensure workers on offshore oil rigs have access to whistleblower protections. But I have concerns and questions about how H.R. 5851 approaches this goal, and I have serious objections to the manner in which this legislation was brought floor.

There has been no hearing, no markup, no committee report. There has, quite simply, been no legislative process, and it's no way to treat the oil rig workers we are supposed to be protecting.

I yield back the balance of my time.

Mr. GEORGE MILLER of California. Mr. Speaker and Members of the House, I hope that all of our colleagues on both sides of the aisle will support this Whistleblower Protection Act.

I hope that they understand that many, many thousands, millions of American workers work in work sites where every day they pose an inherent danger to those workers. The question of whether or not those workers will be safe or not very often is decided by the employer, who decides how they will structure the work site, what the work rules will be, and how the work and the process will proceed.

But very often those employers sometimes shortchange safety. They choose to pick production over the safety of their workers. They choose to pick cost cutting over safety of their workers.

They choose to pick hurrying up the job over the safety of their workers. They choose to pick getting certain parts of the job done and get them off-site over the safety of their workers.

In today's economy, and in every economy, for many of these workers, it's a terrible choice to think about if I raise my hand on behalf of safety, will I lose my job? If I raise a question about the process that we are about to engage in here and how dangerous it is, will I lose my job?

I represent a district where people work in these industries, in the chemical industry and the refining industry. You know what? We lose workers in those jobs all too often, and all too often we find out the mistakes that were made and we wonder. And even those workers, who are covered by whistleblower protection, know the trade-off.

Because, don't forget, all whistleblower protection does is give you a right to try to proceed to get your job back. Many times that's delayed and workers go months and months without pay because they had the courage to invoke their rights.

This Whistleblower Protection Act is consistent with the other Federal protections for workers throughout this country, but these workers today on the Outer Continental Shelf have no protection at all with respect to their personal safety, and we are simply filling that gap and making sure that they will have that right.

Now, many companies—and I have talked to the CEOs of some of these companies—say, you know, we give you the right at any time to pull the switch, to shut down the job, to stop it, if you think it's unsafe. One company gives out a card. You get a card and you put the card down. It's sort of like in the World Cup—you get a time-out.

Do you know what the supervisors tell the employees that card is? A get-fired card. Play that card, get fired. So the company says play this card any time you want, but the supervisors make it clear what the pressure is.

That's why we need this whistleblower protection for the workers on the Outer Continental Shelf. I have to believe, given the concerns that are documented in the hearings of this Congress, that had these workers had that kind of protection, there would have been a far greater chance that they would have said, wait a minute, because they had concerns about the procedure as they started to withdraw from this drill site. They had concerns about the condition of the rig. They had concerns about the overriding of safety alarms. Yet we saw the explosion and the tragedy and the loss of life of these workers.

Let's do something in their memory that will protect their colleagues on the Outer Continental Shelf. Let's pass this bill with large bipartisan support.

In the name of these workers, these workers who fell into a gap in the protection laws of this Nation, let's fill that gap. Let's provide them the protection, and let's make their death not be in vain with respect to their co-workers.

I ask for support of this legislation.

I yield back the balance of my time.

The SPEAKER pro tempore (Mr. JACKSON of Illinois). All time for debate has expired.

Pursuant to House Resolution 1574, the previous question is ordered on the bill, as amended.

The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, and was read the third time.

The SPEAKER pro tempore. Pursuant to clause 1(c) of rule XIX, further consideration of H.R. 5851 is postponed.

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GENERAL LEAVE

Mr. RAHALL. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and include extraneous material on H.R. 3534.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from West Virginia?

There was no objection.

POINT OF ORDER

Mr. HASTINGS of Washington. Mr. Speaker, I raise a point of order.

The SPEAKER pro tempore. The gentleman will state his point of order.

Mr. HASTINGS of Washington. Mr. Speaker, I raise a point of order against consideration of H.R. 3534 because it does not comply with clause 9(a) of rule XXI, because the committee report to accompany the measure does not contain a statement that this bill contains no congressional earmarks, limited tax benefits, or limited tariff benefits.

I would point the Speaker to page 125 of the accompanying report. The report contains a statement that H.R. 3435 does not contain any congressional earmarks, limited tax benefits, or limited tariff benefits. That is not the proposition that we are considering today. Today we are considering H.R. 3534, the Consolidated Land, Energy, and Aquatic Resources Act of 2009. However, the proposition identified in the committee report is H.R. 3435, a bill making supplemental appropriations for fiscal year 2009 for the Consumer Assistance to Recycle and Save program. As it happens, that measure was signed into law on August 7, 2009, and is Public Law 111-47. So it cannot be the proposition that we are considering today.

Clause 9(a) of rule XXI prohibits the consideration of "a bill or joint resolution reported by a committee unless the report includes a statement that the proposition contains no congressional earmarks, limited tax benefits, or limited tariff benefits." The rule specifies "the" proposition, not "a" proposition. Thus the statement in the committee report fails to meet the test because it describes a proposition rather than the one which is the subject of the report.

Normally, clause 9(d) would preclude the Chair from even entertaining this point of order. However, it also specifies "the" proposition and not "a" proposition and thus is inapplicable in this case.

I would also note that the rule providing for consideration of H.R. 3534 specifically exempts clause 9 of rule

XXI from the waiver of all points of order against consideration of the bill; so the bill is exposed to this point of order.

Accordingly, Mr. Speaker, I insist on my point of order.

The SPEAKER pro tempore. Does the gentleman from West Virginia seek to argue the point of order?

Mr. RAHALL. No, Mr. Speaker.

The SPEAKER pro tempore. The Chair is prepared to rule.

The gentleman from Washington makes a point of order that the bill violates clause 9(a) of rule XXI. Under clause 9(a) of rule XXI it is not in order to consider a bill or a joint resolution unless the committee report on the measure includes a list of congressional earmarks, limited tax benefits, or limited tariff benefits contained in the measure, or a statement that the measure contains no such earmarks or benefits.

The Chair has examined the relevant committee report, House Report 111-575, and finds that it contains on page 125 a statement with regard to another measure, H.R. 3435, but not a statement with regard to this bill, H.R. 3534.

Accordingly, the point of order is sustained. Consideration of the bill is not in order.

PERMISSION TO REDUCE TIME FOR ELECTRONIC VOTING DURING PROCEEDINGS TODAY

Mr. RAHALL. Mr. Speaker, I ask unanimous consent that during proceedings today in the House and in the Committee of the Whole, the Chair be authorized to reduce to 2 minutes the minimum time for electronic voting on any question that otherwise could be subjected to 5-minute voting under clause 8 or 9 of Rule XX or under clause 6 of rule XVIII.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from West Virginia?

There was no objection.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mr. OBEY). A supplemental report on H.R. 3534 has just been filed pursuant to the authority granted by clause 3(a)(2) of rule XIII. This supplemental report contains a statement regarding congressional earmarks, limited tax benefits, or limited tariff benefits with regard to H.R. 3534 that now satisfies clause 9 of rule XXI.

CONSOLIDATED LAND, ENERGY, AND AQUATIC RESOURCES ACT OF 2010

The SPEAKER pro tempore. Pursuant to House Resolution 1574 and rule XVIII, the Chair declares the House in the Committee of the Whole House on the state of the Union for the consideration of the bill, H.R. 3534.

□ 1315

IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the state of the Union for the consideration of the bill (H.R. 3534) to provide greater efficiencies, transparency, returns, and accountability in the administration of Federal mineral and energy resources by consolidating administration of various Federal energy minerals management and leasing programs into one entity to be known as the Office of Federal Energy and Minerals Leasing of the Department of the Interior, and for other purposes, with Mr. JACKSON of Illinois in the chair.

The Clerk read the title of the bill.

The CHAIR. Pursuant to the rule, the bill is considered read the first time.

General debate shall not exceed 1 hour, with 40 minutes equally divided and controlled by the chair and ranking minority member of the Committee on Natural Resources and 20 minutes equally divided and controlled by the chair and ranking minority member of the Committee on Transportation and Infrastructure.

The gentleman from West Virginia (Mr. RAHALL) and the gentleman from Washington (Mr. HASTINGS) each will control 20 minutes. The gentleman from Minnesota (Mr. OBERSTAR) and the gentleman from Florida (Mr. MICA) each will control 10 minutes.

The Chair recognizes the gentleman from West Virginia.

Mr. RAHALL. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I understand the typographical error made by somebody has been corrected in the supplemental report just filed and we are now on line for consideration of this bill.

Today the House is considering H.R. 3534, the Consolidated Land, Energy, and Aquatic Resources Act of 2010, better known as the CLEAR Act. This legislation is aimed at shedding light on longstanding inadequacies in the management of our Federal oil and gas resources and to address the lessons learned in the aftermath of the Deepwater Horizon disaster.

On the afternoon of January 29, 1969, an environmental nightmare began in Santa Barbara, California. A Union Oil platform stationed 6 miles off the coast suffered a blowout. For 11 days, oil workers struggled to cap the rupture. During that time, around 5,000 barrels of crude oil bubbled to the surface and was spread into an 800-square-mile slick by winds and swells. Incoming tides brought thick tar to beaches, marring 35 miles of coastline. At the time, it was the worst environmental disaster this country had experienced and heralded the beginning of the environmental movement, but that paled in comparison to the events in the aftermath of the tragic explosion that occurred in the Gulf of Mexico on the evening of April 20, 2010.

□ 1320

The explosion of the Deepwater Horizon took the lives of 11 brave workers, unleashed up to 5 million barrels of oil over nearly 100 days, wreaking havoc on the gulf. It soiled over 600 miles of pristine gulf coast shoreline, and enforced the largest fishery closure in history. The souls of those 11 men cannot be recouped, but we, in part, can redeem them by taking action on this legislation.

Prior to this incident, I led the Committee on Natural Resources in the vigorous oversight of America's flawed oil and gas program. We uncovered billions of dollars that were never paid to the American people, countless examples of agency regulators sleeping around with, instead of keeping an eye on, the oil and gas industry, and the flagrant mismanagement of America's public energy resources. We had amassed a mountain of evidence that something was wrong. The American people were being cheated. The environment was being degraded, and Big Oil was writing their own rules.

As a result of a decade of investigations by the inspector general and the GAO, as well as holding countless oversight hearings held by my committee, we crafted a comprehensive package to completely overhaul and reform America's oil and gas leasing program. The CLEAR Act was introduced last September, and it seeks to make several important changes to current law in an effort to create greater efficiencies, transparency, and accountability in the development of our Federal energy resources.

Since April 20, our Committee on Natural Resources has led congressional efforts to investigate this tragedy, which was clearly a game changer for the way we manage our public energy resources. Through the work of the Natural Resources Committee and other committees, it became obvious that additional reasonable reforms were necessary to protect and prevent against such a catastrophe in the future.

While we may not know the exact cause of the incident at this time, we clearly know what contributed to it—a culture of cozy relationships that had regulators interviewing for jobs on the same rigs they were supposed to be inspecting, drilling plans that were rubber-stamped in a matter of minutes with only the most cursory environmental reviews, a “trust but don't verify” attitude towards safety standards, and an agency in charge that was spending too much time on the sidelines as the oil and gas industry wrote their own rules.

The CLEAR Act addresses these issues. It directly responds to the Deepwater Horizon disaster while also looking forward and attempting to prevent the next catastrophe. It will create strong new safety standards for offshore drilling and the revolving door between government and industry. It