

The current system of unclear mandates, fragmented authorities, overlapping responsibilities, antiquated rules and tortuous procedures hampers our ability to deliver aid to the people who need it at the lowest possible cost. One lesson of the 1990s is that reductions in force at USAID did not result in improved efficiency. Instead, a specialized and experienced federal workforce was largely replaced by a contractor bureaucracy that operates at higher cost and with less accountability. Another lesson was that elimination of the USAID office that conducted program monitoring and evaluation seriously hindered our ability to assess the performance of our aid programs and share and replicate best practices. When resource allocations are made without the benefit of quantitative program indicators and rigorous impact evaluations, there is little basis for determining which activities and approaches are most effective and where the needs are greatest. Both H.R. 2139 and the foreign aid reform bill currently being drafted contain mandatory requirements for monitoring and evaluation of all foreign assistance programs.

The second is a redraft of legislation under the Export Administration Act of 1979 to reauthorize, streamline and update the Act to ensure that it is responsive to both current security threats and the international commercial environment in which U.S. firms must compete.

The staff draft of the export administration legislation includes two provisions requiring a periodic independent evaluation of the system. One provision would require evaluations of the effectiveness of export controls in protecting U.S. national security and would require the evaluations, with recommendations for improvements, to be sent directly to the President and Congress. The second provision would require an evaluation of the effectiveness of U.S. diplomacy in engaging with the four multilateral export control organizations. These would be the first systemic evaluations of U.S. export controls and our diplomacy regarding controls. They would contribute to modernization of the current system, which is widely judged to be falling behind in its mission.

On a related point, the Committee staff is engaged in oversight of both the Export Administration Regulations (dual-use) and the International Traffic in Arms Regulations (munitions) to strengthen the effectiveness of regulations, licensing and enforcement. Such oversight led to enactment of a provision in the Comprehensive Iran Sanctions, Accountability and Divestment Act (P.L. 111–195) to strengthen the enforcement authority of the Commerce Department's Bureau of Industry and Security.

Separate from the preceding, the Committee staff is drafting legislation that would provide the Trade Promotion Coordinating Committee with new authority over agencies' programs and budgets. The draft legislation would require coordination of the federal government's 17 export promotion programs, to more effectively deploy existing budgetary and staffing resources to increase U.S. exports. The bill also would require a reallocation of resources in the U.S. Commercial Service to overseas markets with potential for increased purchase of U.S. exports. The draft legislation is in response to Committee staff inquiries and a series of GAO reports that have identified significant

overlap, gaps and inefficiencies in these programs.

Finally, in terms of the Committee's oversight of ongoing agency activities, Committee staff conduct assiduous review of agencies' advance notifications of grants and contracts under programs under the Committee's jurisdiction. The goal is to ensure that proposed expenditures are in line with applicable statutes, federal policy and program goals. Proposed expenditures that raise questions are examined and then blocked if found to be inappropriate. As an example, in August, Committee staff urged the Trade and Development Agency to reconsider a proposed contract for technical services that could be provided more cost-effectively by federal employees. The agency did so and cancelled the proposed contract.

RECOGNIZING THE IMPORTANT  
ROLE ZOOS, AQUARIUMS, AND  
OTHER WILDLIFE ORGANIZA-  
TIONS HAVE PLAYED IN THE RE-  
SPONSE EFFORTS IN THE GULF  
REGION FOLLOWING THE DEEP-  
WATER HORIZON OIL SPILL  
THAT BEGAN ON APRIL 20, 2010

**HON. ALCEE L. HASTINGS**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 15, 2010*

Mr. HASTINGS of Florida. Madam Speaker, I rise today to introduce a resolution recognizing the important role zoos, aquariums, and other wildlife organizations have played in the response efforts in the Gulf region following the Deepwater Horizon oil spill. Even in difficult economic times, zoos, aquariums, and other wildlife institutions have provided valuable staff and resources for rescue and rehabilitation efforts in the Gulf region. This resolution would give these organizations the praise and support they deserve for their dedication and selfless contributions.

The National Oceanic and Atmospheric Administration and the U.S. Fish and Wildlife Service have identified zoos and aquariums as important partners in the rescue and rehabilitation efforts of the wildlife impacted by the oil spill. Many of these institutions already have in place established programs for animal rescue and rehabilitation as well as the resources needed to address short-term and long-term impacts of the oil spill on animals and habitats in the Gulf of Mexico region.

The unique expertise of the professionals at zoos and aquariums is invaluable to responding to environmental disasters like that in the Gulf region following the Deepwater Horizon oil spill. Additionally, their contributions to conservation programs, science education, and community development deserve our continued support and appreciation.

One of these valuable organizations is the Association of Zoos and Aquariums, AZA. Established in 1924, the AZA has been dedicated to advancing the work of zoos and aquariums in the areas of conservation, education, science, and recreation. There are over 200 AZA-accredited zoos and aquariums in 46 states, where they support more than 126,000 jobs and attract 180 million visitors annually. Of these AZA-accredited institutions, 70 have contributed to the rescue and rehabilitation ef-

forts in the Gulf of Mexico following the Deepwater Horizon oil spill which began on April 20, 2010.

I am proud to have the Palm Beach Zoo, an AZA-accredited institution, in my district. The Palm Beach Zoo actively promotes conservation and education programs, including the incorporation of Species Survival Plans and Population Management Plans through the AZA.

Madam Speaker, I am honored to recognize the important work that these organizations do and for their partnership in the recovery efforts in the Gulf region. I urge my colleagues to support this resolution and the important contributions zoos, aquariums, and other wildlife organizations make in our communities.

COMMEMORATING SEPTEMBER 11

SPEECH OF

**HON. NICK J. RAHALL II**

OF WEST VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 14, 2010*

Mr. RAHALL. Madam Speaker, we have witnessed the personal courage and sacrifice made by so many West Virginians, who serve our great state and country proudly in our armed forces. But we must never forget those who lost their life on September 11, 2001—a most tragic day in our history.

Today, it is appropriate that the formal federal recognition ceremony at the West Virginia National Guard for its Joint Interagency Training and Education Center coincides with the ninth anniversary of terrorist attacks on America.

Those who delivered the blows hoped their cowardly actions would mark the beginning of our destruction. Instead, they reaffirmed our commitment to our founding values and inspired a renewed dedication to embrace once again that America's destiny is the world's destiny—to secure life, liberty, and the pursuit of happiness.

Today will always be a solemn day for Dr. Kenneth and Sharon Ambrose who lost their son, Dr. Paul Ambrose. He was on board American Airlines Flight 77 that was hijacked by terrorists and flown into the Pentagon. His passion to improve health care and the well being of West Virginians through better nutrition and activity lives on through the Paul Wesley Ambrose Health Policy Program, a fellowship program at Marshall University's Joan C. Edwards School of Medicine, and the Paul Ambrose Trail for Health being developed for Huntington with the Rahall Transportation Institute. PATH is a 26-mile walking and shared-road trail that encompasses nearly every part of the city.

The Puritan preacher John Winthrop proclaimed as he and his followers sailed for America and freedom, "The eyes of all people are upon us."

Many have looked to us in awe, over the last nine years and through the nearly four centuries of our history—inspired by our nation rooted in liberty, and today we must re-dedicate ourselves to continue our mission to improve life and protect those freedoms we all hold dear.

REMEMBERING STAFF SERGEANT  
PHILLIP JENKINS**HON. MIKE PENCE**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 15, 2010*

Mr. PENCE. Madam Speaker, I rise with a heavy heart to honor the sacrifice and courage of a young Hoosier who lost his life while supporting Operation New Dawn in Iraq.

Staff Sergeant Phillip Jenkins was providing security for a visiting commander when he was mortally wounded by hostile fire. Despite the dangerous nature of military service, Staff Sergeant Jenkins always knew he wanted to join the Army. Like so many before him, Staff Sergeant Jenkins bravely answered the call of duty. We will long remember the passion and dedication he had for his country, and the joy he had for life.

Staff Sergeant Jenkins is a true American hero, but the tragedy of such a loss as this is never easy. I give my most sincere condolences to Staff Sergeant Jenkins' wife, Melissa, and two young daughters, Lindly and Piper; mother, Rose Jenkins; sister Cassie Jenkins; mother-in-law Debby Feurer; father-in-law Mike Hays; two brothers-in-law Matt Hays and Nick Hays; and paternal grandmother Darlene Carlile. The Good Book tells us that "The Lord is close to the broken-hearted," and that is my prayer for the family of Staff Sergeant Phillip Jenkins.

CONGRATULATING THE  
TEUTOPOLIS BASEBALL TEAM  
ON WINNING THE STATE CHAMPIONSHIP**HON. JOHN SHIMKUS**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 15, 2010*

Mr. SHIMKUS. Madam Speaker, today I rise to congratulate the Teutopolis Wooden Shoes baseball team on the state championship.

Teutopolis recently upset the undefeated Harrisburg in the state championship by a score of 5-1 to claim their first state title in school history. The Wooden Shoes finished the season with an impressive 31-4 record.

My congratulations go out to Head Coach Justin Fleener, Assistant Coach Rob Bothwell and Assistant Coach Troy Bierman for their work with this outstanding group of student-athletes. But most of all, I want to congratulate the members of the 2010 Teutopolis Wooden Shoes state champion baseball team: Ryan Pruemer, Clint Lustig, Luke Bushur, Andy Hardick, Lance Niebrugge, Kyle Zerrusen, Jeff Bloemer, Derek Repking, Derek Thompson, Jordan Roepke, Damon Hoene, Bo Blievernicht, Dillon Hardick, Brock Swingler, Cole Borries, Josh Koester, Garrett Overbeck, Brett Deters and Mark Niebrugge.

They have represented themselves, their school and the community in an exemplary fashion, and I would like to join with the other members of this House in wishing them the best of luck in their future endeavors, both on and off the field.

HONORING BRIGADIER GENERAL  
HECTOR E. PAGAN, UNITED  
STATES ARMY**HON. MARIO DIAZ-BALART**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 15, 2010*

Mr. MARIO DIAZ-BALART of Florida. Madam Speaker, I rise today to honor Brigadier General Hector E. Pagan, United States Army, who on Friday, September 17th will retire and relinquish command of Special Operations Command South, SOCS, to Rear Admiral Thomas L. Brown II.

Since the summer of 2008, Brigadier General Pagan has exemplified unparalleled leadership through his command of Special Operations Command South in Florida. A New York native, he grew up in Puerto Rico and was commissioned as an infantry officer from the ROTC program at the University of Puerto Rico at Mayaguez. In 1980 he attended the Infantry Officers Basic Course and Ranger School and was assigned to the 1st Battalion, 51st Infantry, in Germany, as a Rifle Platoon Leader, Company Executive Officer and Scout Platoon Leader. In 1983, he attended the Infantry Officers Advanced Course and remained at Fort Benning, Georgia, with the Infantry Training Group and the 29th Infantry Regiment, where he served as chief, Special Weapons Committee, operations officer, and commanded the Headquarters and Headquarters Company, 2nd Bn., 29th Infantry Regiment from 1984 to 1986.

Brigadier General Pagan served in Panama with the 3rd Bn., 7th Special Forces, SF Group, Airborne, 1988-1990, as an A-Detachment commander and Battalion S1. He served in Operation JUST CAUSE and deployed to El Salvador in 1989. From 1990 to 1992, he served in SF Branch, Total Army Personnel Command as a future readiness officer and captains assignments officer. He attended the Army Command and General Staff Course and then served as the executive officer, 1st Bn., 7th SF Group (Airborne). From 1994-1995, he served in the U.S. Army Special Operations Command as the chief, officer management, office of the deputy chief of staff for personnel.

He returned to the 7th SF Group, Airborne, in 1995, where he served as group operations officer, executive officer and deputy commander. From 1998-2000, Brigadier General Pagan commanded the 2nd Battalion, 1st SF Group, Airborne, at Fort Lewis, Washington. After his tour with the 1st SF Group, he was assigned to the Special Operations Command South, Naval Station Roosevelt Roads, Puerto Rico, where he served as the director of operations, J3, from 2000 to 2002.

Upon completion of the U.S. Army War College in 2003, Brigadier General Pagan took command of the 5th SF Group, Airborne, in Baghdad, Iraq, Operation Iraqi Freedom. He led the 5th SF Group, Airborne, in combat as the commander of the Combined Joint Special Operations Task Force—Arabian Peninsula for two combat tours in 2003 and 2004.

In 2005, Brigadier General Pagan served as the special assistant to the commander of the United States Special Operations Command at MacDill Air Force Base, Florida. In 2006, he assumed duties as the deputy director of the Operations Support Group in the Center for

Special Operations in the U.S. Special Operations Command. Brigadier General Pagan served as the deputy commander, U.S. Army Special Operations Command in November 2006 and in May 2007 assumed duties as deputy commander, U.S. Army John F. Kennedy Special Warfare Center at Fort Bragg, NC until July, 2008.

His awards and decorations include the Defense Superior Service Medal, Legion of Merit with one bronze oak leaf, Bronze Star Medal with bronze oak leaf, Defense Meritorious Service Medal, the Army Meritorious Service Medal with one silver oak leaf and one bronze oak leaf, the Army Commendation Medal with bronze oak leaf, the Army and Joint Service Achievement Medals, the Armed Forces Expeditionary Medal with bronze star device, the Joint Meritorious Unit Award, 2nd oak leaf cluster, the Navy Meritorious Unit Commendation, Special Forces and Ranger Tabs, the Combat Infantryman Badge, second award, the Expert Infantryman Badge, and Master Parachutist Badge. He earned a master's degree in management from Troy State University and a master's degree in strategic studies from the U.S. Army War College.

Brigadier General Pagan has served our nation honorably. He has dedicated his life to defending freedom, ensuring that our democratic principles remain intact and that Americans can continue to live in liberty. His patriotism, courage and leadership are unparalleled, as is his commitment to the ideals of democracy. For me it has been a privilege getting to know Brigadier General Pagan and I am honored to call him a friend. I ask that you join me in thanking Brigadier General Hector E. Pagan for his years of service to our country, and his family for supporting him throughout his military career. I wish them well in their future endeavors and will be eternally grateful for their sacrifices and commitment to our Nation's safety and freedom.

HONORING THE SERVICE AND SACRIFICE OF UNITED STATES  
ARMY SERGEANT MARTIN A.  
LUGO, JR.**HON. GABRIELLE GIFFORDS**

OF ARIZONA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 15, 2010*

Ms. GIFFORDS. Madam Speaker, I rise today to honor United States Army Sergeant Martin A. Lugo, Jr., who was killed in action on August 19, 2010.

A native of Tucson, Arizona, Martin graduated from Tucson High Magnet School in 2004 and enlisted in the Army shortly thereafter. Martin, a decorated combat veteran and graduate of the U.S. Army's Ranger School, re-enlisted in February 2010. He was on his 6th combat deployment and 4th to Afghanistan, when he was killed by small arms fire in Logar Province, near the Afghanistan-Pakistan border. Martin was assigned to Company C, 1st Battalion, 75th Ranger Regiment. Among his many decorations, he earned the Bronze Star, Meritorious Service Medal and Purple Heart. He was one of our nation's most elite, best and bravest.

We remember Martin and offer our deepest condolences and sincerest prayers to his family. My words cannot effectively convey the