

must work to both eliminate every cent of waste and squeeze every cent of value out of each dollar our citizens entrust to us. Families all across our Nation understand what it means to make tough decisions each day about what they can and cannot afford and government officials should be required to exercise similar restraint when spending the hard-earned dollars of our Nation's citizens.

Congress took a dramatic step forward during the 109th Congress when it passed the Deficit Reduction Act. This law found savings of approximately \$40 billion over five years by eliminating wasteful spending and programs. This legislation was an important first step, but it was just that—a first step. Furthermore, the legislation was passed by the Senate by a margin of just one vote and was passed by the House by a margin of two votes, which shows exactly how difficult the task of balancing the budget is—and how important it is to force Congress to do so. This is exactly why I am re-introducing this legislation today.

My legislation, which garnered 163 bipartisan cosponsors in the 110th Congress, would amend the Constitution to require that total spending for any fiscal year not exceed total receipts and require the President to propose budgets to Congress that are balanced each year. It would also provide an exception in times of war and during military conflicts that pose imminent and serious military threats to national security.

Furthermore, the legislation would make it harder to increase taxes by requiring that legislation to increase revenue be passed by a true majority of each chamber and not just a majority of those present and voting. Finally, the bill requires a 3/5 majority vote for any increases in the debt limit.

This concept is not new. 49 out of 50 states have a balanced budget requirement.

It has become clear that it is extremely difficult for Congress to agree on a budget that is fiscally responsible. By amending the Constitution to require a balanced budget, we can force Congress to control spending, paving the way for a return to surpluses and ultimately paying down the national debt, rather than allow big spenders to lead us further down the road of chronic deficits and in doing so leave our children and grandchildren saddled with debt that is not their own.

Our Nation faces many difficult decisions in the coming years, and Congress will face great pressure to spend beyond its means rather than to make difficult decisions about spending priorities. Unless Congress is forced to make the decisions necessary to create a balanced budget, it will always have the all-too-tempting option of shirking this responsibility. The Balanced Budget Constitutional amendment is a common sense approach to ensure that Congress is bound by the same fiscal principles that America's families face each day.

I urge support of this important legislation.

#### INTRODUCTION OF THE UDALL-EISENHOWER ARCTIC WILDERNESS ACT

**HON. EDWARD J. MARKEY**

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 6, 2009*

Mr. MARKEY. Madam Speaker, today, I am introducing the Udall-Eisenhower Arctic Wil-

derness Act, which would give permanent protection to the coastal plain of the Arctic National Wildlife Refuge. This legislation also honors two great American visionaries—President Dwight Eisenhower and Representative Morris Udall—by designating this pristine wild place as wilderness in their names. President Eisenhower—a Republican—began the bipartisan legacy of fighting to protect this special place for future generations of Americans when he set aside the core of the Refuge in 1960. Twenty years later, in 1980, Representative Morris Udall—a Democrat—succeeded in doubling the size of the Refuge and protecting even more of this untrammeled wilderness.

President Eisenhower and Rep. Mo Udall had the vision to protect a remote but very special piece of pristine wilderness. I am proud to introduce legislation today that would complete the job they began by permanently protecting the coastal plain of the Arctic Refuge from oil drilling.

I am also proud to once again introduce this legislation under the bill number H.R. 39, a bill number with important historical significance in the fight to preserve the land within the Arctic Refuge. H.R. 39 was the bill number given to Mo Udall's Alaska Natural Interest Lands Conservation Act that became law in 1980. This Act expanded the area President Eisenhower had originally set aside and renamed it as the Arctic National Wildlife Refuge. Rep. Udall later began introducing his legislation to designate the coastal plain of the Refuge as wilderness under that same bill number. Introducing the Udall-Eisenhower Arctic Wilderness Act under the bill number H.R. 39 offers an important reminder of the history of the fight to protect this special place.

The coastal plain is the biological heart of the Refuge and is central to the survival of many unique species of animals including polar bears, caribou, musk oxen, wolves, and over 160 species of birds. The U.S. Fish and Wildlife Service calls the coastal plain the "center for wildlife activity" in the Refuge. If we were to allow drilling in the Refuge it would irreparably disrupt this important ecosystem and one of our last great wild places will be forever destroyed.

We know that the Arctic is already feeling the strains of global warming. Alaska has warmed at four times the rate of the rest of the planet over the last fifty years and the impacts of a warming Arctic on iconic species such as the polar bear are disastrous. Last year, the Bush Administration listed the polar bear as "threatened" under the Endangered Species Act because of melting sea ice and government scientists project that the prospects for the polar bear's survival are bleak. A team of scientists at the U.S. Geological Survey released a series of reports at the end of 2007 which concluded that by mid-century, two-thirds of all the world's polar bears could disappear and that polar bears could be gone entirely from Alaska. The USGS team also noted that based on recent observations, this dire assessment could actually be conservative.

The 111th Congress marks a time of real change for our nation's energy policy. The Bush Administration and Republicans in Congress have argued for a shortsighted energy policy of "drill, drill, drill" that would forever sacrifice our beaches and most pristine wilderness areas for a few short months worth of oil. The United States consumes 25 percent of the

world's oil but controls only 3 percent of the world's oil reserves. We cannot drill our way energy independence. But we can enact smart, green energy policies that can simultaneously grow our economy, spur technological innovation, protect our environment, reduce global warming pollution and end our addiction to oil.

There are some places in our world that are so rare and so special that we have a responsibility to protect them. The Arctic Refuge is one of those places. Protecting the Arctic Refuge will send a strong statement of our nation's intent to preserve America's pristine wilderness areas, break our dangerous addiction to oil, and kick-start a green revolution to create jobs, grow the economy, and promote energy independence.

As Mo Udall said, "In our lifetime, we have few opportunities to shape the very Earth on which our descendants will live their lives. In each generation, we have carved up more and more of our once-great natural heritage. There ought to be a few places left in the world the way the Almighty made them." The Udall-Eisenhower Arctic Wilderness Act will ensure that the Arctic National Wildlife Refuge is forever protected for future Americans and never carved up by the big oil companies.

#### IMMIGRATION ENFORCEMENT AND SOCIAL SECURITY PROTECTION ACT

**HON. DAVID DREIER**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 6, 2009*

Mr. DREIER. Madam Speaker, over the last few years we have spent considerable time on the extremely important issue of immigration and homeland security. In the 108th Congress, we passed the National Intelligence Reform Act, a landmark piece of legislation to overhaul our intelligence agencies. But, as I noted at that time, the bill unfortunately did not go far enough in addressing the major security vulnerability presented by the porous nature of our borders.

Recognizing that need, in the 109th Congress we debated immigration extensively and even passed H.R. 4437, the Border Protection, Antiterrorism, and Illegal Immigration Control Act of 2005. Regrettably, the Senate failed to act on this important piece of legislation. In the 110th Congress, the House passed legislation to reauthorize the Basic Pilot, or E-Verify, employment verification program.

A tremendous amount of work remains in the effort to secure our borders. That is why I am reintroducing the Immigration Enforcement and Social Security Protection Act, which is designed to eliminate up to 98 percent of the illegal border crossings into the United States.

I believe that any effort to end illegal immigration will be viable only if it addresses the root cause of what attracts illegal immigrants to our country: the lure of economic opportunity and the ease with which illegal workers can find jobs. Under the Immigration Enforcement and Social Security Protection Act, we will dramatically increase the enforcement of laws which prohibit American businesses from employing illegal immigrants. The growing availability of counterfeit identity documents

has undermined the current system because employers find it increasingly difficult to establish the authenticity of documents presented by job applicants. As a result, too many employers have been either unable or unwilling to comply with the law.

Our legislation adds new features to the Social Security card to deter counterfeiting and make it easier for employers to determine whether a card is genuine by including a digitized photo of the cardholder on the card. The improved Social Security card will also be encoded with a unique electronic encryption code to allow employers to verify each prospective applicant's work eligibility status prior to hiring, through either an electronic card-reader or a toll-free telephone number. The Department of Homeland Security will be required to establish and maintain an Employment Eligibility Database with an individual's proof of citizenship data, work, and residency eligibility information, including expiration dates for non-citizens. This database will also include information from the Social Security Administration that the Commissioner determines necessary and appropriate for the purpose of verifying an individual's work eligibility status. Employers who hire an illegal immigrant or choose not to verify a prospective employee's work eligibility will face stiff federal fines of \$50,000 and up to 5 years in prison. The employer would also be required to reimburse the government for the cost of deporting the illegal immigrant. Moreover, this bill provides that no officer or employee of Department of Homeland Security shall have access to any information contained in the Employment Eligibility Database for any purpose other than the establishment of a system of records necessary for the effective administration of this Act, and will impose penalties of \$10,000 in fines and mandatory-minimum sentence of 5 years in prison on anyone who misuses information on the database.

With the improved Social Security card and national verification system, prospective employees will have no way of obtaining fraudulent identification documents. By improving the employment verification process, we can eliminate the supply of jobs for illegal workers and end the employment magnet that draws them here. Under this bill, legal workers will only need to update their Social Security card once to have their photo placed on the card and for other long-overdue anti-fraud measures to be applied. Moreover, a worker would only need the updated Social Security card when applying for a new job. I want to make it absolutely clear that this proposal does not represent the creation of a national identification card. This bill strictly prohibits the use of the Social Security card as a national ID card, and stipulates that the card not be required to be routinely carried on one's person. Because Social Security cards are already required to be provided to new employers, the changes proposing in this bill take us no further down the road of creating a national ID card. It should also be noted that the government already has the information that would be contained in the Employment Eligibility Database. An individual's eligibility to work under the law is dependent on whether they are a U.S. citizen, and if not, their immigration status. Finally, the Immigration Enforcement and Social Security Protection Act also puts teeth into the new enforcement procedures by calling for the addition of 10,000 new Homeland Security officers

whose sole responsibility will be to enforce employer compliance with the law. These new agents will free up the rest of the Border Patrol to exclusively focus on border enforcement and terrorism prevention.

This bill is in no way meant to send a message that we intend to limit opportunities for the American dream to be fulfilled. However, we are a Nation of laws and if individuals wish to pursue opportunities in the United States, they must play by the rules and we must make clear that there will be no economic opportunity for anyone who enters this country illegally. I look forward to continuing to work with my colleagues in this effort, and hope they will consider joining me as we take action on this vital national security priority.

I would like to thank the original co-sponsors of this legislation, including, Mr. REYES of Texas, who began his career in public service with the U.S. Immigration and Naturalization Service in the U.S. Border Patrol, where he worked for 26½ years. I would also like to thank the original co-sponsors from my home state of California, including Mr. ISSA, Mr. CALVERT, the author of the Basic Pilot Program, and Mr. BILBRAY, the Chairman of the Immigration Reform Caucus.

#### INTRODUCTION OF THE SHARK CONSERVATION ACT OF 2009

**HON. MADELEINE Z. BORDALLO**

OF GUAM

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 6, 2009*

Ms. BORDALLO. Madam Speaker, today I have reintroduced a bill to amend the High Seas Driftnet Fishing Moratorium Protection Act and the Magnuson-Stevens Fishery Conservation and Management Act to improve the conservation of sharks. In the 110th Congress, the House of Representatives passed this legislation, H.R. 5741 or the "Shark Conservation Act of 2008," by voice vote under suspension of the rules. The Senate, however, was unable to take action on the bill received by the House or on its companion bill, S. 3231, before it adjourned. I have, therefore, reintroduced this bill today given the ongoing necessity for improved shark conservation and its benefits for ocean ecosystems.

Sharks are long-lived apex predators, which breed slowly, making it difficult for them to maintain populations under fishing pressure. Sharks have been increasingly exploited in recent decades, both as bycatch in the pelagic longline fisheries from the 1960s onward, and as targets in direct fisheries that expanded rapidly in the 1980s. The rising demand for shark fins over past decades has also led to increases in the particularly exploitive practice of shark finning, where fins of sharks are removed and the carcass is discarded at sea.

According to scientists, scalloped hammerhead, white, and thresher shark populations are each estimated to have declined by over 75 percent in the past 15 years due in large part to these fishing pressures. Removing these top predators drastically changes the food web structure, marine diversity, and ecosystem health. Addressing the practice of shark finning is an imperative step toward the conservation of sharks and marine ecosystems.

Congress recognized shark finning as an inherently wasteful practice in enacting the

Shark Finning Prohibition Act of 2000 (Public Law 106-557). This Act prohibits U.S. fishermen from removing the fins of sharks and discarding the carcass at sea, and from landing or transporting shark fins without the corresponding carcass.

The Shark Conservation Act of 2009 includes several measures to strengthen the implementation and enforcement of that prohibition and would ensure that the intent of Congress is achieved. First, the bill eliminates an unexpected enforcement loophole related to the transport of shark fins by prohibiting vessels from having custody, control, or possession of shark fins which are not naturally attached to the corresponding carcass. This is intended to ensure that U.S.-flagged vessels are not traveling to the high seas and purchasing fins from fishermen engaged in shark finning and bringing them into U.S. waters in an attempt to skirt the finning prohibition. The bill further strengthens the enforcement of the existing ban on shark finning by calling for sharks to be landed with their fins naturally attached. This "fins-attached" landing strategy simplifies enforcement of the Shark Finning Prohibition Act. It is also consistent with the National Marine Fisheries Service, NMFS, final rule, which took effect on July 24, 2008, and which implements the management measures described in the final Amendment 2 to the Atlantic Highly Migratory Species Fishery Management Plan and strengthens enforcement of existing law in U.S. Atlantic waters by requiring that sharks be landed with their fins attached.

Finally, the Shark Conservation Act of 2009 amends the High Seas Driftnet Fishing Moratorium Protection Act to allow the Secretary of Commerce to identify and list nations that have not adopted a regulatory program for the conservation of sharks comparable to the United States. This amendment promotes the conservation of sharks internationally and in a manner that is consistent with the expectations placed on U.S. fishermen.

The bill is further consistent with the United States position in the United Nations relative to Resolution 62/177 that was adopted by the United Nations General Assembly on December 18, 2007, and which calls upon nation-states to take immediate and concerted action to improve the implementation of and compliance with national measures that regulate shark fisheries, including management efforts to require that all sharks be landed with each fin naturally attached.

The Shark Conservation Act of 2009 reestablishes the intended protections for sharks under U.S. law. I look forward to working with my colleagues on both sides of the aisle to again pass this timely and important bill in the House of Representatives. I also hope it will receive favorable action and consideration by the other body in the 111th Congress.

#### TERRORIST REWARDS ENHANCEMENT ACT OF 2009

**HON. MARK STEVEN KIRK**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 6, 2009*

Mr. KIRK. Madam Speaker, today I am introducing the Terrorist Rewards Enhancement