

sharing in the common elements of mankind, compassion and love.

The United Nations Population Division gathered data from more than 100 countries and found that in a world of 2.2 billion children under the age of 18, fewer than 12 per 100,000 are being adopted. In other words, in a total global population of 6.5 billion, there are only about 260,000 adoptions of all kinds annually including those within countries, across borders and of step children. In the United States we have seen an upward trend in international adoptions from 7,083 in 1990 to 17,718 in 2000 and over 20,000 international adoptions in 2007.

I have received several letters of concern from many Arkansans inquiring as to what the U.S. Government is doing to help these children find their way to loving homes in Arkansas. In fact, the United States has taken several important steps to protect the rights of the child and to assist families in the international adoption process. From a global level, the Convention on Protection of Children and Cooperation in Respect of Inter-country Adoption—Hague Adoption Convention—a broad multilateral treaty, was signed by the United States in March of 1994. In 2000, the Senate and the House passed the Inter-country Adoption Act of 2000 to implement the Convention. In 2006, the Department of State issued the final rule on the Accreditation and Approval of Agencies and Persons to implement the Convention and the Inter-country Adoption Act.

Legislation to help adoptive families pay for expenses associated with adoption procedures was signed by President Bill Clinton in 1996 to make improvements to the Internal Revenue Code to add a two-part adoption assistance tax relief program. The tax relief for adoption expenses has helped many families to be able to afford the financial costs of the actual adoption process. The Department of Homeland Security now issues immigrant visas to children entering the United States with adoptive parents who are U.S. citizens under the I-800 Visa Program, making them U.S. citizens when they reach U.S. soil.

On my part, I have signed several letters to international leaders concerning the importance of transparency in the adoption process in all countries, particularly in the signatories of the Hague Adoption Convention.

Our recognition of today's Take Our Daughters and Sons to Work Day provides us with a great opportunity to recognize the unique role and contributions of adoptive families in our country. Families created through adoption are special. They go through so much time and energy to find each other. We must celebrate these families who through perseverance and determination become whole and provide a loving environment for our next generation.

#### EXPANDED DNA COLLECTION

Mr. LEAHY. Mr. President, I was concerned to learn from the newspapers last week that the Federal Government is getting ready to publish a rule sanctioning the collection of DNA samples from all citizens arrested for Federal crimes and from many people detained as illegal immigrants. These samples may even be kept permanently as part of the Government's DNA database even if a person is ultimately exonerated.

I have long supported the analysis of DNA evidence to catch the guilty and exonerate the innocent. In 2000, I introduced the Innocence Protection Act, which included the Kirk Bloodsworth Post-Conviction DNA Testing Grant Program for defendants. This program, where appropriate, gave defendants access to the postconviction DNA testing necessary to prove their innocence in those cases where the system got it grievously wrong. As a former prosecutor, I was acutely aware that DNA testing could help prevent both the conviction of innocent defendants, and the criminal justice nightmare of the real wrongdoer remaining undiscovered and possibly at large.

In 2004, Congress passed the Innocence Protection Act as an important part of the Justice for All Act. Congress recognized the need for important changes in criminal justice forensics despite resistance from the current administration. The Justice for All Act authorized several other important programs to encourage the use of DNA evidence, which I strongly supported, notably including the Debbie Smith DNA Backlog Grant Program to eliminate the nationwide backlog of rape kits and other evidence awaiting DNA testing in crime labs around the country. That important program has helped law enforcement to find the perpetrators of terrible crimes throughout the country and to ease the ordeal that crime victims go through.

But DNA testing, like any powerful tool—and particularly any powerful tool in the hands of the government must be used carefully. If abused, it can infringe on the privacy and civil liberties of Americans while doing little to prevent crime. I am concerned that the policy just announced may do exactly that.

When Senator KYL proposed the legislation that formed the basis for this policy, I said that it raised serious privacy concerns. Right now, a person's DNA can be collected immediately upon arrest, and it can be used immediately to search the DNA indexes for a possible "hit." But it cannot be added to the Federal index unless and until the person has been formally charged with a crime. This new policy allows DNA to be entered for those who have been arrested but not charged.

This change adds little or no value for law enforcement, while intruding on the privacy rights of people who are, in our system, presumed innocent. It creates an incentive for pretextual ar-

rests and will likely have a disproportionate impact on minorities and the poor. This policy may also make it harder for innocent people to have their DNA expunged from government databases.

Since I first spoke out against this provision in 2005, we have only seen more examples of abuses of power by this administration, including the Justice Department's improper firing of prosecutors for political reasons and the FBI's abuse of national security letter power given in the PATRIOT Act. In this light, the added power to collect and keep DNA information from potentially innocent people gives even more cause for concern.

I will study the proposed rules and policy carefully, and the Judiciary Committee will perform careful oversight of its implementation. We must ensure that DNA evidence is used aggressively and efficiently to make us safer, but also that it is used in a careful and appropriate way that secures our rights and increases our confidence in our justice system.

#### NATIONAL CHILD CARE WORTHY WAGE DAY

Mr. KENNEDY. Mr. President, I strongly support a resolution by Senator MENENDEZ supporting National Child Care Worthy Wage Day. I hope that it will shine a brighter light on the many challenges facing the early childhood education and care community and the importance of attracting and retaining excellent childcare workers.

Across the country today, nearly two-thirds of children under the age of 5 are in some form of nonparental care while their parents are at work and more and more research emphasizes that learning begins at birth. The quality of early care that children receive has a profound impact on the rest of their lives.

Children in high-quality early care and education programs are 30 percent more likely to graduate from high school and twice as likely to go to college. They are also 40 percent less likely to be held back a grade or need expensive special education programs.

Childcare is particularly effective for at-risk students. Important studies, including the research of both Nobel Laureate Economist James Heckman and Chairman of the Federal Reserve Ben Bernanke, show that quality early care and education can break the cycle of poverty and crime. Heckman's survey of at-risk boys who receive quality early education found that less than 10 percent of boys who participate will be convicted of a crime and less than 2 percent will end up on welfare—rates significantly lower than for those who do not receive such support.

The key to assuring quality early childhood education and care for our youth is access to a highly qualified educator or caregiver. Despite the obvious importance of their work, however,

child care providers are underpaid, unsupported and undervalued.

These providers are responsible for the social, emotional and mental development of the children in their care. They teach skills that young children need in order to be ready to read and learn when they go to school. They help young children learn about the world around them and how to interact with others. Yet the average salary of an early care and education workers is \$18,820, and less than a third of them have health insurance.

In Massachusetts, those numbers are only marginally better—childcare workers are paid a little over \$10 an hour and earn \$22,760 annually. By comparison, registered nurses make \$37,511 a year, police officers earn \$37,078, and K through 12 teachers earn \$32,306.

The story of Melvina Vandross is typical. She has spent the last 20 years caring for children in poor families in New York City. Due to the lack of sufficient Federal subsidies, she makes less than \$19,000 a year in one of the world's most expensive cities. She has no health insurance, and could not afford to get her son the tutor he needed to succeed in school. Her commitment to the futures of some of the Nation's least fortunate children has made it nearly impossible for her to provide for herself and her family.

Melvina's story is unacceptable. It is unacceptable that Head Start teachers in Montana qualify for Habitat for Humanity homes. The men and women who shape the lives of our Nation's children deserve fair wages and benefits. The sacrifice we are asking of them for their indispensable work is too high.

Inadequate wages and benefits have made it difficult to recruit and retain qualified childcare providers. Turnover rates are going through the roof. Almost 30 percent of child care providers leave the field every year. Neither their wages nor their turnaround rates are acceptable. If we want our children to be cared for by qualified providers who have a good education and sound understanding of child development, we must see that they are fairly compensated and supported, commensurate with their contribution to our national, civic and economic well-being. They are indeed deserving of a worthy wage for their worthy work that is so important for the Nation's future. I urge my colleagues to support this important resolution. We owe it to the Nation's childcare providers, and we owe it to our Nation's children and their families.

#### WORLD MALARIA DAY

Mr. BIDEN. Mr. President, April 25 is World Malaria Day. That is the day that the world pauses to acknowledge that over a million people a year die of a disease borne by mosquitoes, a disease that we know how to prevent, a disease that we know how to treat. The

most vulnerable are children under the age of 5; every 30 seconds a child dies of malaria. Pregnant women are also at high risk; 10,000 expectant mothers perish each year from the disease. Malaria exacts an enormous economic and social toll as well, costing the poorest countries in the world billions of dollars each year in lost productivity, working days, revenue, and investment. With global weather patterns changing, malaria is spreading further, reaching areas that were previously unaffected.

Last month, the Foreign Relations Committee approved a bipartisan bill that could, over the course of time, help to save millions of lives by providing people with the means to prevent and treat malaria. I am proud to have sponsored this bill, along with Senator LUGAR and our other colleagues. This legislation, S. 2731, the Tom Lantos and Henry J. Hyde United States Global Leadership Against HIV/AIDS, Tuberculosis, and Malaria Reauthorization Act of 2008, authorizes up to \$5 billion over the next 5 years to combat malaria, a dramatic increase in resources. It also formally establishes the position of a global malaria coordinator to oversee U.S. programs and strengthens U.S. participation in the multilateral global fund to fight AIDS, tuberculosis, and malaria. These efforts will build on the dramatic early success of the President's malaria initiative, which was launched 3 years ago by President Bush. Already, under this initiative, the island of Zanzibar has witnessed a 95 percent reduction in infection rates among children. Through bednets, spraying of homes, and providing drugs, we can replicate that success on a much broader scale.

Similar legislation has passed the House of Representatives, and our bill received a strong vote of support in committee here. It is my hope that the Senate will soon take up S. 2731, that we will debate whatever differences we may have and vote on it, and that the President will be able to sign it into law well in advance of the G-8 meeting in July. If so, he will be in an excellent position to help convince other countries to undertake similar commitments. Even more important, we will let the people of Africa and other hard-hit areas of the globe know that the United States is sustaining the commitments that it first made in 2003 when Congress passed the original United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act.

#### DENIM DAY

Mr. LAUTENBERG. Mr. President, I rise today to recognize April 28, 2008, as the first annual "Denim Day" in New Jersey.

Each year, Denim Day is observed in communities across the country to raise awareness and educate the public about rape and sexual assault. The observance was created in response to an appalling 1998 decision of the Italian

Supreme Court. In that decision, the court overturned a rape conviction because the victim was wearing tight jeans at the time of the attack and must have helped her rapist remove them. Women and men around the world were rightly outraged by the verdict, and wearing jeans on Denim Day has become an international symbol of protest, calling attention to the horrible crime of rape and the destructive attitudes that prevent sexual assault victims from receiving justice.

Every 2 minutes, someone in the United States is sexually assaulted. Despite its prevalence, sexual assault is one of the most underreported crimes in the world, meaning many attackers never spend a day in prison for their offenses. Denim Day in New Jersey will send a strong and powerful message that sexual assault is always wrong.

I hope this observance will encourage more sexual assault victims to come forward and hold their attacker accountable, as well as provide some comfort to the victims of sexual assault, who will know that they are not alone.

Once again, I would like to recognize April 28, 2008, as "Denim Day" in New Jersey and reiterate my strong support for observing this important day.

#### HONORING OUR ARMED FORCES

CORPORAL KYLE WESTON WILKS

Mr. PRYOR. Mr. President, I join Arkansans today in mourning the loss of Cpl Kyle Weston Wilks of Rogers, AR. He paid the ultimate sacrifice to stand up for democracy and peace. We are grateful for Corporal Wilks' service to our Nation and we will honor his memory. I know his family and friends will remember this fallen hero's great smile and penchant for life, including playing sports and watching Razorback football and NASCAR.

A marine with the 24th Marine Expeditionary Unit since September 2004, Corporal Wilks helped with the evacuation of Beirut in 2006 and most recently served in Afghanistan. During this time, Corporal Wilks was awarded the Good Conduct Medal, Humanitarian Service Medal, Global War on Terrorism Service Medal, Global War on Terrorism Expeditionary Medal, National Defense Service Medal, and the Sea Service Deployment Ribbon.

Before his second deployment, Corporal Wilks visited New York to see Ground Zero, which reaffirmed his commitment to military service and his country. He was a true patriot who planned to use his training as a military policeman to begin a career in law enforcement.

Mr. President, Arkansas has now lost over 70 soldiers in the wars in Iraq and Afghanistan. As long as I serve in public office, I will work to honor their service, live up to their courage, and protect the principles they fought to preserve.