

## MEASURES READ THE FIRST TIME

The following bill was read the first time:

H.R. 6. An act to reduce our Nation's dependency on foreign oil by investing in clean, renewable, and alternative energy resources, promoting new emerging energy technologies, developing greater efficiency, and creating a Strategic Energy Efficiency and Renewables Reserve to invest in alternative energy, and for other purposes.

## EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC-387. A communication from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Pine Shoot Beetle; Additions to Quarantined Areas" (Docket No. APHIS-2006-0117) received on January 17, 2007; to the Committee on Agriculture, Nutrition, and Forestry.

EC-388. A communication from the Secretary of the Treasury, transmitting, pursuant to law, a periodic report relative to the national emergency declared in Executive Order 12947 of January 23, 1995; to the Committee on Banking, Housing, and Urban Affairs.

EC-389. A communication from the Regulatory Specialist, Legislative and Regulatory Activities Division, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Management Official Interlocks" (RIN1557-AD01) received on January 17, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-390. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Look-Thru Rule for Related Controlled Foreign Corporations" (Notice 2007-9) received on January 17, 2007; to the Committee on Finance.

EC-391. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Investor Control and General Public" (Rev. Rul. 2007-7) received on January 17, 2007; to the Committee on Finance.

EC-392. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Guidance on Multiple Distribution Issues Under the Pension Protection Act of 2006" (Notice 2007-7) received on January 17, 2007; to the Committee on Finance.

EC-393. A communication from the Center for Employee and Family Support Policy, Strategic Human Resources Policy Division, Office of Personnel Management, transmitting, pursuant to law, the report of a rule entitled "Federal Employees Health Benefits Program: Discontinuance of Health Plan in an Emergency" (RIN3206-AK95) received on January 16, 2007; to the Committee on Homeland Security and Governmental Affairs.

## REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. KERRY, from the Committee on Small Business and Entrepreneurship, without amendment:

S. Res. 32. A resolution authorizing expenditures by the Committee on Small Business and Entrepreneurship.

## INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. CRAPO (for himself, Mrs. LINCOLN, and Ms. SNOWE):

S. 329. A bill to amend title XVIII of the Social Security Act to provide coverage for cardiac rehabilitation and pulmonary rehabilitation services; to the Committee on Finance.

By Mr. ISAKSON:

S. 330. A bill to authorize secure borders and comprehensive immigration reform, and for other purposes; to the Committee on the Judiciary.

By Mr. THUNE (for himself, Mr. SALAZAR, and Mr. HAGEL):

S. 331. A bill to provide grants from monies collected from violations of the corporate average fuel economy program to be used to expand infrastructure necessary to increase the availability of alternative fuels; to the Committee on Energy and Natural Resources.

By Mr. AKAKA (for himself, Mr. LIEBERMAN, and Mr. FEINGOLD):

S. 332. A bill to amend the Homeland Security Act of 2002 to clarify the investigative authorities of the privacy officer of the Department of Homeland Security, and for other purposes; to the Committee on Homeland Security and Governmental Affairs.

By Mrs. DOLE (for herself, Mr. BURR, Mr. INOUE, and Ms. MIKULSKI):

S. 333. A bill to provide for the acknowledgment of the Lumbee Tribe of North Carolina, and for other purposes; to the Committee on Indian Affairs.

By Mr. WYDEN:

S. 334. A bill to provide affordable, guaranteed private health coverage that will make Americans healthier and can never be taken away; to the Committee on Finance.

By Mr. DORGAN (for himself, Mrs. MURRAY, Ms. MIKULSKI, Mr. AKAKA, Mr. LEAHY, Mr. LEVIN, Mr. KENNEDY, Ms. CANTWELL, Mr. ROCKEFELLER, Mr. KERRY, Mr. INOUE, Mr. CARDIN, Mrs. BOXER, Mr. LIEBERMAN, Mr. MENENDEZ, Mrs. FEINSTEIN, and Mr. LAUTENBERG):

S. 335. A bill to prohibit the Internal Revenue Service from using private debt collection companies, and for other purposes; to the Committee on Finance.

By Mr. DURBIN (for himself, Mr. VOINOVICH, Mr. LEVIN, Mr. OBAMA, Mr. BAYH, Mr. KOHL, Ms. STABENOW, and Mr. LUGAR):

S. 336. A bill to require the Secretary of the Army to operate and maintain as a system the Chicago Sanitary and Ship Canal dispersal barriers, and for other purposes; to the Committee on Environment and Public Works.

By Mr. SUNUNU:

S. 337. A bill to require the FCC to issue a final order regarding white spaces, and for other purposes; to the Committee on Commerce, Science, and Transportation.

By Mr. CONRAD (for himself, Mr. HATCH, Mr. WYDEN, Mr. VITTER, Mr. DORGAN, and Mrs. LINCOLN):

S. 338. A bill to amend title XVIII of the Social Security Act to ensure and foster continued patient quality of care by establishing facility and patient criteria for long-term care hospitals and related improve-

ments under the Medicare program; to the Committee on Finance.

By Mr. BAYH (for himself, Mr. BROWNBACK, Mr. LIEBERMAN, Mr. COLEMAN, Mr. GRAHAM, Mr. SALAZAR, Mr. SESSIONS, Mr. BINGAMAN, Mr. LUGAR, Mr. OBAMA, Ms. COLLINS, Mr. NELSON of Florida, Mr. AKAKA, Ms. CANTWELL, Mrs. CLINTON, Mr. DURBIN, Mrs. FEINSTEIN, Mr. KENNEDY, Mr. KERRY, Mr. KOHL, Mr. LEAHY, Mrs. LINCOLN, Mr. MENENDEZ, Mr. SCHUMER, and Mr. TESTER):

S. 339. A bill to promote the national security and stability of the United States economy by reducing the dependence of the United States on oil through the use of alternative fuels and new technology, and for other purposes; to the Committee on Finance.

By Mrs. FEINSTEIN (for herself, Mr. CRAIG, Mr. KENNEDY, Mr. MARTINEZ, Mrs. BOXER, Mr. VOINOVICH, Mr. LEAHY, Mr. SPECTER, Mrs. CLINTON, Mr. MCCAIN, Mr. OBAMA, Mr. HAGEL, Mr. SCHUMER, Mr. DOMENICI, Mr. KOHL, Mr. SALAZAR, and Mrs. MURRAY):

S. 340. A bill to improve agricultural job opportunities, benefits, and security for aliens in the United States and for other purposes; to the Committee on the Judiciary.

## SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. LUGAR:

S. Res. 33. A resolution expressing the sense of the Senate that the United States should expand its relationship with the Republic of Georgia by commencing negotiations to enter into a free trade agreement; to the Committee on Finance.

By Mr. KERRY (for himself and Mr. FEINGOLD):

S. Res. 34. A resolution calling for the strengthening of the efforts of the United States to defeat the Taliban and terrorist networks in Afghanistan; to the Committee on Foreign Relations.

## ADDITIONAL COSPONSORS

S. 41

At the request of Mr. BAUCUS, the name of the Senator from Michigan (Ms. STABENOW) was added as a cosponsor of S. 41, a bill to amend the Internal Revenue Code of 1986 to provide incentives to improve America's research competitiveness, and for other purposes.

S. 43

At the request of Mr. ENSIGN, the names of the Senator from Idaho (Mr. CRAIG) and the Senator from Texas (Mr. CORNYN) were added as cosponsors of S. 43, a bill to amend title II of the Social Security Act to preserve and protect Social Security benefits of American workers and to help ensure greater congressional oversight of the Social Security system by requiring that both Houses of Congress approve a totalization agreement before the agreement, giving foreign workers Social Security benefits, can go into effect.

S. 46

At the request of Mr. ENSIGN, the name of the Senator from Alabama

(Mr. SESSIONS) was added as a cosponsor of S. 46, a bill to amend the Internal Revenue Code of 1986 to expand the permissible use of health savings accounts to include premiums for non-group high deductible health plan coverage.

S. 122

At the request of Mr. BAUCUS, the names of the Senator from Washington (Ms. CANTWELL) and the Senator from Colorado (Mr. SALAZAR) were added as cosponsors of S. 122, a bill to amend the Trade Act of 1974 to extend benefits to service sector workers and firms, enhance certain trade adjustment assistance authorities, and for other purposes.

S. 170

At the request of Mr. ENSIGN, the name of the Senator from Georgia (Mr. CHAMBLISS) was added as a cosponsor of S. 170, a bill to amend the Internal Revenue Code of 1986 to repeal the excise tax on telephone and other communications services.

S. 214

At the request of Mrs. FEINSTEIN, the name of the Senator from Arkansas (Mrs. LINCOLN) was added as a cosponsor of S. 214, a bill to amend chapter 35 of title 28, United States Code, to preserve the independence of United States attorneys.

S. 237

At the request of Mrs. FEINSTEIN, the names of the Senator from Pennsylvania (Mr. SPECTER) and the Senator from Nebraska (Mr. HAGEL) were added as cosponsors of S. 237, a bill to improve agricultural job opportunities, benefits, and security for aliens in the United States and for other purposes.

S. 238

At the request of Mrs. FEINSTEIN, the name of the Senator from Maine (Ms. SNOWE) was added as a cosponsor of S. 238, a bill to amend title 18, United States Code, to limit the misuse of Social Security numbers, to establish criminal penalties for such misuse, and for other purposes.

S. 267

At the request of Mr. BINGAMAN, the name of the Senator from Oregon (Mr. WYDEN) was added as a cosponsor of S. 267, a bill to amend the Omnibus Crime Control and Safe Streets Act of 1968 to clarify that territories and Indian tribes are eligible to receive grants for confronting the use of methamphetamine.

S. 269

At the request of Ms. SNOWE, the name of the Senator from Mississippi (Mr. COCHRAN) was added as a cosponsor of S. 269, a bill to amend the Internal Revenue Code of 1986 to increase and permanently extend the expensing of certain depreciable business assets for small businesses.

S. 284

At the request of Mr. CONRAD, the names of the Senator from Illinois (Mr. DURBIN) and the Senator from Washington (Mrs. MURRAY) were added as

cosponsors of S. 284, a bill to provide emergency agricultural disaster assistance.

S. CON. RES. 2

At the request of Mr. BIDEN, the names of the Senator from Maryland (Mr. CARDIN), the Senator from Maryland (Ms. MIKULSKI), the Senator from New York (Mrs. CLINTON), the Senator from Rhode Island (Mr. REED) and the Senator from Michigan (Ms. STABENOW) were added as cosponsors of S. Con. Res. 2, a concurrent resolution expressing the bipartisan resolution on Iraq.

S. CON. RES. 3

At the request of Mr. SALAZAR, the names of the Senator from Oregon (Mr. WYDEN) and the Senator from Alabama (Mr. SESSIONS) were added as cosponsors of S. Con. Res. 3, a concurrent resolution expressing the sense of Congress that it is the goal of the United States that, not later than January 1, 2025, the agricultural, forestry, and working land of the United States should provide from renewable resources not less than 25 percent of the total energy consumed in the United States and continue to produce safe, abundant, and affordable food, feed, and fiber.

AMENDMENT NO. 20

At the request of Mr. BENNETT, the names of the Senator from Wyoming (Mr. ENZI) and the Senator from Florida (Mr. MARTINEZ) were added as cosponsors of amendment No. 20 proposed to S. 1, a bill to provide greater transparency in the legislative process.

AMENDMENT NO. 34

At the request of Mr. FEINGOLD, the name of the Senator from Colorado (Mr. ALLARD) was added as a cosponsor of amendment No. 34 proposed to S. 1, a bill to provide greater transparency in the legislative process.

AMENDMENT NO. 39

At the request of Mr. CARDIN, his name was added as a cosponsor of amendment No. 39 proposed to S. 1, a bill to provide greater transparency in the legislative process.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. ISAKSON:

S. 330. A bill to authorize secure borders and comprehensive immigration reform, and for other purposes; to the Committee on the Judiciary.

Mr. ISAKSON. Mr. President, I am pleased to rise today before the Senate. This is an issue this Senate visited 9 months ago in the month of May. Nine months ago, the Senate tackled what I submit is the most important domestic issue in the United States of America and in every State. That is the issue of legal immigration and illegal immigration.

In that debate of what became known as a comprehensive immigration reform bill, I submitted an amendment that ended up being amendment No. 1. The amendment simply said that before any provision of this act that

grants legal status to someone who is in America illegally takes effect, the Secretary of Homeland Security will certify to the Congress that all of the provisions of border security contained in the bill were funded, in place, and operational. It became known as a trigger—and it was a trigger—because the immigration issue is not like when you can never figure what is the chicken, what is the egg, and what came first. There is no way to reform illegal immigration unless you first stop the porous borders we have and the flow of illegal immigrants. But to do only one without the other is a terrible mistake.

The result of last year's debate was the Senate passed a bill without the trigger that granted new legal statuses. Although it provided for the authorization of border security, it did not provide for the guarantee of border security. The House reaction was, we want border security only, and the debate to this day between the House and the Senate has been the Senate is for comprehensive reform and the House is for border security only and never the twain will meet. The twain must meet. It is the No. 1 domestic issue.

I come to the Senate today to introduce a major immigration reform bill that is the bridge from where we are to where we must go. For a moment, I will discuss the provisions of that proposal.

First of all, it contains the trigger. It predicates any reform of immigration that grants legal status to someone here illegally to be noneffective until we have first closed the doors to the south and to the north. It provides for all the security measures the Senate passed last year—and they are 2,500 new port-of-entry inspectors, 14,000 border inspectors, trained and ready to deploy, \$454 million for unmanned aerial vehicles to give us the 24/7 eyes in the sky essential to enforcement on our border, authorization and ultimate appropriation for those barriers and those fences and those roads that are necessary for our agents to patrol, 20,000 beds for detention, to end the practice of cash and release.

When I came to the Senate 2 years ago as a Georgian and one who loves the outdoors, I thought “catch and release” was a fishing term. I found out it became a border term, where we would catch people, tell them to go home, release them and they would wait for us to leave and come back again.

We must remember the reason we have this problem is we have the greatest Nation on the face of this Earth. We do not find anyone trying to break out of the United States of America. They are all trying to break in and for a very special reason: The promise of hope, opportunity, and jobs. But we must make the right way to come to America be the legal way to come to America, not the ease of crossing our border in the dark of night under some other cover.

Lastly, an integral part of border security is a verifiable program, where