TEXT OF AMENDMENTS

SA 1. Mr. KERRY (for himself, Mr. SALAZAR): submitted an amendment intended to be proposed by him to the bill S. 1, to provide greater transparency in the legislative process; which was ordered to lie on the table; as follows:

At the end, add the following:

TITLE -CONGRESSIONAL PENSION ACCOUNTABILITY

SEC. 1. SHORT TITLE.

This title may be cited as the "Congressional Pension Accountability Act".

2. DENIAL OF RETIREMENT BENEFITS.

- (a) IN GENERAL.—Section 8312(a) of title 5. United States Code, is amended-
- (1) by striking "or" at the end of paragraph (1), by striking the period at the end of paragraph (2) and inserting "; or", and by inserting after paragraph (2) the following:
- (3) was convicted of an offense described in subsection (d), to the extent provided by that subsection."; and
 (2) by striking "and" at the end of subpara-
- graph (A), by striking the period at the end of subparagraph (B) and inserting "; and", and by inserting after subparagraph (B) the
- "(C) with respect to the offenses described in subsection (d), to the period after the date of conviction."
- (b) Offenses Described.—Section 8312 of such title 5 is amended by redesignating subsection (d) as subsection (e), and by inserting after subsection (c) the following:
- "(d) The offenses to which subsection (a)(3) applies are the following:
- (1) An offense within the purview of-
- "(A) section 201 of title 18 (bribery of public officials and witnesses); or
- "(B) section 371 of title 18 (conspiracy to commit offense or to defraud United States), to the extent of any conspiracy to commit an act which constitutes an offense within the purview of such section 201.
- (2) Perjury committed under the statutes of the United States or the District of Columbia in falsely denying the commission of any act which constitutes an offense within the purview of a statute named by paragraph (1), but only in the case of the statute named by subparagraph (B) of paragraph (1).
- "(3) Subornation of perjury committed in connection with the false denial or false testimony of another individual as specified by paragraph (2).
- An offense shall not be considered to be an offense described in this subsection except if or to the extent that it is committed by a Member of Congress (as defined by section 2106, including a Delegate to Congress).
- (c) ABSENCE FROM UNITED STATES TO AVOID PROSECUTION.—Section 8313(a)(1) of such title 5 is amended by striking "or" at the end of subparagraph (A), by striking "and" at the end of subparagraph (B) and inserting "or", and by adding at the end the following:
- "(C) for an offense described under subsection (d) of section 8312; and".
- (d) Nonaccrual of Interest on Re-Funds.—Section 8316(b) of such title 5 is amended by striking "or" at the end of paragraph (1), by striking the period at the end of paragraph (2) and inserting "; or", and by adding at the end the following:
- "(3) if the individual was convicted of an offense described in section 8312(d), for the period after the conviction."

3. CONSTITUTIONAL AUTHORITY.

The Constitutional authority for this title is the power of Congress to make all laws which shall be necessary and proper as enumerated in Article I, Section 8 of the United States Constitution, and the power to ascertain compensation for Congressional service under Article I, Section 6 of the United States Constitution.

4. EFFECTIVE DATE.

This Act, including the amendments made by this Act, shall take effect on January 1,

- SA 2. Mr. LEAHY (for himself and Mr. PRYOR): submitted an amendment intended to be proposed by him to the bill S. 1, to provide greater transparency in the legislative process; which was ordered to lie on the table; as follows:
- SA 3. Mr. REID (for himself, Mr. McConnell, Mrs. Feinstein, Mr. Ben-NETT, Mr. LIEBERMAN, Ms. COLLINS, Mr. OBAMA, Mr. SALAZAR, and Mr. DURBIN) proposed an amendment to the bill S. 1, to provide greater transparency in the legislative process; as follows:

Strike all after the enacting clause and insert the following:

SECTION 1. TABLE OF CONTENTS.

The table of contents for this Act is as fol-

Sec. 1. Table of contents.

TITLE I—LEGISLATIVE TRANSPARENCY AND ACCOUNTABILITY ACT OF 2007

Sec. 101. Short title.

Sec. 102. Out of scope matters in conference reports.

Sec. 103. Earmarks.

Sec. 104. Availability of conference reports on the Internet.

Sec. 105. Sense of the Senate on conference committee protocols.

Sec. 106. Elimination of floor privileges for former Members, Senate officers, and Speakers of the House who are lobbyists or seek financial gain.

Sec. 107. Proper Valuation of Tickets to Entertainment and Sporting Events.

Sec. 108. Ban on gifts from lobbyists.

Sec. 109. Travel restrictions and disclosure.

Sec. 110. Restrictions on former officers, employees, and elected officials of the executive and legislative branch.

Sec. 111. Post employment restrictions.

Sec. 112. Disclosure by Members of Congress and staff of employment negotiations.

Sec. 113. Prohibit official contact with spouse or immediate family member of Member who is a registered lobbyist.

Sec. 114. Influencing hiring decisions.

Sec. 115. Sense of the Senate that any applicable restrictions on Congressional branch employees should apply to the Executive and Judicial branches.

Sec. 116. Amounts of COLA adjustments not paid to certain Members of Congress.

Sec. 117. Requirement of notice of intent to proceed. Sec. 118. CBO scoring requirement.

Sec. 119. Effective date.

TITLE II—LOBBYING TRANSPARENCY AND ACCOUNTABILITY ACT OF 2007

Sec. 201. Short title.

Subtitle A—Enhancing Lobbying Disclosure

Sec. 211. Quarterly filing of lobbying disclosure reports.

Sec. 212. Quarterly reports on other contributions.

Sec. 213. Additional disclosure.

Sec. 214. Public database of lobbying disclosure information.

- Sec. 215. Disclosure by registered lobbyists of all past executive and Congressional employment.
- Sec. 216. Increased penalty for failure to comply with lobbying disclosure requirements.
- Sec. 217. Disclosure of lobbying activities by certain coalitions and associations.
- Sec. 218. Disclosure of enforcement for noncompliance.
- Sec. 219. Electronic filing of lobbying disclosure reports. Sec. 220. Disclosure of paid efforts to stimu-
- late grassroots Lobbying. Sec. 221. Electronic filing and public database for lobbyists for foreign
- governments. Sec. 222. Additional lobbying disclosure requirements.
- Sec. 223. Increased criminal penalties for failure to comply with lobbying disclosure requirements.

Sec. 224. Effective date.

Subtitle B-Oversight of Ethics and Lobbying

- Sec. 231. Comptroller General audit and annual report.
- Sec. 232. Mandatory Senate ethics training for Members and staff.
- Sec. 233. Sense of the Senate regarding selfregulation within the Lobbying community.
- Sec. 234. Annual ethics committees reports.

Subtitle C-Slowing the Revolving Door

Sec. 241. Amendments to restrictions on former officers, employees, and elected officials of the executive and legislative branches.

Subtitle D-Ban on Provision of Gifts or Travel by Lobbyists in Violation of the Rules of Congress

Sec. 251. Prohibition on provision of gifts or travel by registered lobbyists to Members of Congress and to Congressional employees.

Subtitle E-Commission to Strengthen Confidence in Congress Act of 2007

Sec. 261. Short title.

Sec. 262. Establishment of commission.

Sec. 263 Purposes.

Sec. 264. Composition of commission.

Sec. 265. Functions of Commission. Sec. 266. Powers of Commission.

Sec. 267. Administration.

Sec. 268. Security clearances for Commission Members and staff.

Sec. 269. Commission reports; termination.

Sec. 270. Funding.

TITLE I—LEGISLATIVE TRANSPARENCY AND ACCOUNTABILITY ACT OF 2007

SEC. 101. SHORT TITLE.

This title may be cited as the "Legislative Transparency and Accountability Act of 2007".

SEC. 102. OUT OF SCOPE MATTERS IN CON-FERENCE REPORTS.

- (a) IN GENERAL.—A point of order may be made by any Senator against a conference report that includes any matter not committed to the conferees by either House. The point of order may be made and disposed of separately for each item in violation of this section.
- (b) DISPOSITION.—If the point of order against a conference report under subsection (a) is sustained, then-
- (1) the matter in such conference report shall be stricken;
- (2) when all other points of order under this section have been disposed of-
- (A) the Senate shall proceed to consider the question of whether the Senate should recede from its amendment to the House bill, or its disagreement to the amendment of the

House, and concur with a further amendment, which further amendment shall consist of only that portion of the conference report that has not been stricken;

- (B) the question shall be debatable; and
- (C) no further amendment shall be in order; and
- (3) if the Senate agrees to the amendment, then the bill and the Senate amendment thereto shall be returned to the House for its concurrence in the amendment of the Senate.
- (c) SUPERMAJORITY WAIVER AND APPEAL. This section may be waived or suspended in the Senate only by an affirmative vote of 3/5 of the Members, duly chosen and sworn. An affirmative vote of 3/5 of the Members of the Senate, duly chosen and sworn, shall be required in the Senate to sustain an appeal of the ruling of the Chair on a point of order raised under this section.

SEC. 103. EARMARKS.

The Standing Rules of the Senate are amended by adding at the end the following:

"RULE XLIV "EARMARKS

"1. In this rule-

- "(1) the term 'earmark' means a provision that specifies the identity of a non-Federal entity (by naming the entity or by describing the entity in such a manner that only one entity matches the description) to receive assistance and the amount of the assistance:
- "(2) the term 'assistance' means budget authority, contract authority, loan authority, and other expenditures;
- "(3) the term 'targeted tax benefit' means-
- "(A) any revenue provision that has the practical effect of providing more favorable tax treatment to a particular taxpayer or limited group of taxpavers when compared with other similarly situated taxpayers; or
- '(B) any Federal tax provision which provides one beneficiary temporary or permanent transition relief from a change to the Internal Revenue Code of 1986; and
- (4) the term 'targeted tariff benefit means a provision modifying the Harmonized Tariff Schedule of the United States in a manner that benefits 10 or fewer entities.
- '2. It shall not be in order to consider any Senate bill or Senate amendment or conference report on any bill, including an appropriations bill, a revenue bill, and an authorizing bill, unless a list of-
- '(1) all earmarks, targeted tax benefits. and targeted tariff benefits in such measure; "(2) an identification of the Member or

Members who proposed the earmark, targeted tax benefit, or targeted tariff benefit;

"(3) an explanation of the essential governmental purpose for the earmark, targeted tax benefit, or targeted tariff benefit;

is available along with any joint statement of managers associated with the measure to all Members and made available on the Internet to the general public for at least 48

hours before its consideration.

- 3. (a) A Member who proposes an earmark, targeted tax benefit, or targeted trade benefit included on a list prepared pursuant to paragraph 2, shall certify that neither the Member nor his or her spouse has a financial interest in such earmark, targeted tax benefit, or targeted tariff benefit.
- (b) In this paragraph, the term 'financial interest' shall be interpreted in a manner consistent with Senate Rule XXXVII

SEC. 104. AVAILABILITY OF CONFERENCE RE-PORTS ON THE INTERNET.

- (a) IN GENERAL.-
- (1) AMENDMENT.—Rule XXVIII of all the Standing Rules of the Senate is amended by adding at the end the following:

- "7. (a) It shall not be in order to consider a conference report unless such report is available to all Members and made available to the general public by means of the Internet for at least 48 hours before its consider-
- "(b) This paragraph may be waived or suspended in the Senate only by an affirmative vote of 3/5 of the Members, duly chosen and sworn. An affirmative vote of 3/5 of the Members of the Senate, duly chosen and sworn, shall be required in the Senate to sustain an appeal of the ruling of the Chair on a point of order raised under this paragraph.
- "8. It shall not be in order to consider a conference report unless the text of such report has not been changed after the Senate signatures sheets have been signed by a majority of the Senate conferees."
- (2) EFFECTIVE DATE.—This subsection shall take effect 60 days after the date of enactment of this title.
- (b) IMPLEMENTATION.—Not later than 60 days after the date of enactment of this title, the Secretary of the Senate, in consultation with the Clerk of the House of Representatives, the Government Printing Office, and the Committee on Rules and Administration, shall develop a website capable of complying with the requirements of paragraph 7 of rule XXVIII of the Standing Rules of the Senate, as added by subsection (a).

SEC. 105. SENSE OF THE SENATE ON CON-FERENCE COMMITTEE PROTOCOLS.

It is the sense of Senate that-

- (1) conference committees should hold regular, formal meetings of all conferees that are open to the public:
- (2) all conferees should be given adequate notice of the time and place of all such meetings: and
- (3) all conferees should be afforded an onportunity to participate in full and complete debates of the matters that such conference committees may recommend to their respective Houses.

SEC. 106. ELIMINATION OF FLOOR PRIVILEGES FOR FORMER MEMBERS, SENATE OFFICERS, AND SPEAKERS OF THE HOUSE WHO ARE LOBBYISTS OR SEEK FINANCIAL GAIN.

Rule XXIII of the Standing Rules of the Senate is amended by-

- (1) inserting "1." before "Other";
- (2) inserting after "Ex-Senators and Senators-elect" the following: ", except as provided in paragraph 2";
- (3) inserting after "Ex-Secretaries and ex-Sergeants at Arms of the Senate" the following: ", except as provided in paragraph 2":
- (4) inserting after "Ex-Speakers of the House of Representatives" the following: except as provided in paragraph 2"; and
 - (5) adding at the end the following:
- "2. (a) The floor privilege provided in paragraph 1 shall not apply, when the Senate is in session, to an individual covered by this paragraph who is-
- "(1) a registered lobbyist or agent of a foreign principal; or
- (2) is in the employ of or represents any party or organization for the purpose of influencing, directly or indirectly, the passage, defeat, or amendment of any legislative proposal.
- '(b) The Committee on Rules and Administration may promulgate regulations to allow individuals covered by this paragraph floor privileges for ceremonial functions and events designated by the Majority Leader and the Minority Leader."

SEC. 107. PROPER VALUATION OF TICKETS TO ENTERTAINMENT AND SPORTING EVENTS.

Paragraph 1(c)(1) of rule XXXV of the Standing Rules of the Senate is amended by adding at the end the following: "The mar-

ket value of a ticket to an entertainment or sporting event shall be the face value of the ticket or, in the case of a ticket without a face value, the value of the most similar ticket sold by the issuer to the public. A determination of similarity shall consider all features of the ticket, including access to parking, availability of food and refreshments, and access to venue areas not open to the public. A ticket with no face value and for which no similar ticket is sold by the issuer to the public, shall be valued at the cost of a ticket with the highest face value for the event."

SEC. 108. BAN ON GIFTS FROM LOBBYISTS.

Paragraph 1(a)(2) of rule XXXV of the Standing Rules of the Senate is amended

- (1) inserting "(A)" after "(2)"; and
- (2) adding at the end the following:
- "(B) This clause shall not apply to a gift from a registered lobbyist or an agent of a foreign principal."

SEC. 109. TRAVEL RESTRICTIONS AND DISCLO-SURE.

- IN GENERAL.—Paragraph 2 of rule XXXV of the Standing Rules of the Senate is amended by adding at the end the following:
- '(f)(1) Before a Member officer or employee may accept transportation or lodging otherwise permissible under this paragraph from any person, other than a governmental entity, such Member, officer, or employee shall-
- "(A) obtain a written certification from such person (and provide a copy of such certification to the Select Committee on Ethics) that-
- "(i) the trip was not financed in whole, or in part, by a registered lobbyist or foreign agent;
- "(ii) the person did not accept, directly or indirectly, funds from a registered lobbyist or foreign agent specifically earmarked for the purpose of financing the travel expenses;
- "(iii) the trip was not planned, organized, or arranged by or at the request of a registered lobbyist or foreign agent; and
- "(iv) registered lobbyists will not participate in or attend the trip;
- "(B) provide the Select Committee on Ethics (in the case of an employee, from the supervising Member or officer), in writing-
 - "(i) a detailed itinerary of the trip; and
 - "(ii) a determination that the trip-
- "(I) is primarily educational (either for the invited person or for the organization sponsoring the trip):
- '(II) is consistent with the official duties of the Member, officer, or employee:
- '(III) does not create an appearance of use of public office for private gain; and
- '(iii) has a minimal or no recreational component: and
- '(C) obtain written approval of the trip from the Select Committee on Ethics.
- "(2) Not later than 30 days after completion of travel, approved under this subparagraph, the Member, officer, or employee shall file with the Select Committee on Ethics and the Secretary of the Senate a description of meetings and events attended during such travel and the names of any registered lobbyist who accompanied the Member, officer, or employee during the travel, except when disclosure of such information is deemed by the Member or supervisor under whose direct supervision the employee is employed to jeopardize the safety of an individual or adversely affect national security. Such information shall also be posted on the Member's official website not later than 30 days after the completion of the travel, except when disclosure of such information is deemed by the Member to jeopardize the safety of an individual or adversely affect national security.".

- (b) DISCLOSURE OF NONCOMMERCIAL AIR
- (1) RULES.—Paragraph 2 of rule XXXV of the Standing Rules of the Senate, as amended by subsection (a), is amended by adding at the end the following:
- '(g) A Member, officer, or employee of the Senate shall—
- '(1) disclose a flight on an aircraft that is not licensed by the Federal Aviation Administration to operate for compensation or hire, excluding a flight on an aircraft owned. operated, or leased by a governmental entitv. taken in connection with the duties of the Member, officer, or employee as an officeholder or Senate officer or employee; and
- '(2) with respect to the flight, file a report with the Secretary of the Senate, including the date, destination, and owner or lessee of the aircraft, the purpose of the trip, and the persons on the trip, except for any person flying the aircraft."
- (2) FECA.—Section 304(b) of the Federal Election Campaign Act of 1971 (2 U.S.C. 434(b)) is amended-
- (A) by striking "and" at the end of paragraph (7);
- (B) by striking the period at the end of paragraph (8) and inserting "; and"; and
 - (C) by adding at the end the following:
- "(9) in the case of a principal campaign committee of a candidate (other than a candidate for election to the office of President or Vice President), any flight taken by the candidate (other than a flight designated to transport the President, Vice President, or a candidate for election to the office of President or Vice President) during the reporting period on an aircraft that is not licensed by the Federal Aviation Administration to operate for compensation or hire, together with the following information:
 - '(A) The date of the flight.
 - "(B) The destination of the flight.
 - "(C) The owner or lessee of the aircraft.
 - "(D) The purpose of the flight. "(E) The persons on the flight, except for
- any person flying the aircraft." (c) PUBLIC AVAILABILITY.—Paragraph 2(e)
- of rule XXXV of the Standing Rules of the Senate is amended to read as follows:
- "(e) The Secretary of the Senate shall make available to the public all disclosures filed pursuant to subparagraphs (f) and (g) as soon as possible after they are received and such matters shall be posted on the Member's official website but no later than 30 days after the trip or flight.".

SEC. 110. RESTRICTIONS ON FORMER OFFICERS, EMPLOYEES, AND ELECTED OFFI-CIALS OF THE EXECUTIVE AND LEG-ISLATIVE BRANCH.

- (a) IN GENERAL.—Section 207 of title 18, United States Code, is amended-
 - (1) in subsection (i)-
- (A) in paragraph (2), by striking "and" at the end:
- (B) in paragraph (3), by striking the period at the end and inserting "; and"; and
 - (C) by adding at the end the following:
- '(4) the term 'tribe' has the meaning given that term in section 19 of the Act of June 18. 1934 (commonly known as the 'Indian Reorganization Act') (25 U.S.C. 479)."; and
 - (2) in subsection (i)-
- (A) in paragraph (1), by striking "or local" and inserting ", local, or tribal"; and
 - (B) in paragraph (2)-
- (i) in the paragraph heading, by striking "AND LOCAL" and inserting ", LOCAL, AND TRIBAL''; and
- (ii) in subparagraph (A), by striking "or local" and inserting ", local, or tribal"
- (b) Conforming Amendment.—Section 104 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450i) is amended by striking subsection (j).

SEC. 111. POST EMPLOYMENT RESTRICTIONS.

- (a) IN GENERAL.—Paragraph 9 of rule XXXVII of the Standing Rules of the Senate is amended by-
- (1) designating the first sentence as subparagraph (a);
- (2) designating the second sentence as subparagraph (b); and
- (3) adding at the end the following:
- "(c) If an employee on the staff of a Member or on the staff of a committee whose rate of pay is equal to or greater than 75 percent of the rate of pay of a Member and employed at such rate for more than 60 days in a calendar year, upon leaving that position, becomes a registered lobbyist under the Lobbying Disclosure Act of 1995, or is employed or retained by such a registered lobbyist for the purpose of influencing legislation, such employee may not lobby any Member, officer, or employee of the Senate for a period of 1 year after leaving that position.'
- (b) Effective Date.—This section shall take effect 60 days after the date of enactment of this title.

SEC. 112. DISCLOSURE BY MEMBERS OF CON-GRESS AND STAFF OF EMPLOYMENT NEGOTIATIONS.

Rule XXXVII of the Standing Rules of the Senate is amended by adding at the end the

"14. (a) A Member shall not directly negotiate or have any arrangement concerning prospective private employment until after his or her successor has been elected, unless such Member files a statement with the Secretary of the Senate, for public disclosure, regarding such negotiations or arrangements within 3 business days after the commencement of such negotiation or arrangement, including the name of the private entity or entities involved in such negotiations or arrangements, the date such negotiations or arrangements commenced, and must be signed by the Member.

(b) A Member shall not directly negotiate or have any arrangement concerning prospective employment until after his or her successor has been elected for a job involving lobbying activities as defined by the Lobbying Disclosure Act of 1995.

'(c) (1) An employee of the Senate earning in excess of 75 percent of the salary paid to a Senator shall notify the Committee on Ethics that he or she is negotiating or has any arrangement concerning prospective private employment.

"(2) The disclosure and notification under this subparagraph shall be made within 3 business days after the commencement of such negotiation or arrangement.

"(3) An employee to whom this subparagraph applies shall recuse himself or herself from any matter in which there is a conflict of interest or an appearance of a conflict for that employee under this rule and notify the Committee on Ethics of such Select recusal.

SEC. 113. PROHIBIT OFFICIAL CONTACT WITH SPOUSE OR IMMEDIATE FAMILY MEMBER OF MEMBER WHO IS A REG-ISTERED LOBBYIST.

Rule XXXVII of the Standing Rules of the Senate is amended by-

- (1) redesignating paragraphs 10 through 12as paragraphs 11 through 13, respectively;
- (2) inserting after paragraph 9, the following:
- "10. (a) If a Member's spouse or immediate family member is a registered lobbyist under the Lobbying Disclosure Act of 1995, or is employed or retained by such a registered lobbyist for the purpose of influencing legislation, the Member shall prohibit all staff employed by that Member (including staff in personal, committee, and leadership offices) from having any official contact with the

Member's spouse or immediate family mem-

"(b) In this paragraph, the term "immediate family member' means the son, daughstepson, stepdaughter, son-in-law, daughter-in-law, mother, father, stepmother, mother-in-law, father-in-law, stepfather, brother, sister, stepbrother, or stepsister of the Member.'

SEC. 114. INFLUENCING HIRING DECISIONS.

Rule XLIII of the Standing Rules of the Senate is amended by adding at the end the following:

6. No Member shall, with the intent to influence on the basis of partisan political affiliation an employment decision or employment practice of any private entity-

- '(1) take or withhold, or offer or threaten to take or withhold, an official act: or
- "(2) influence, or offer or threaten to influence the official act of another."

SEC. 115. SENSE OF THE SENATE THAT ANY AP-PLICABLE RESTRICTIONS ON CON-GRESSIONAL BRANCH EMPLOYEES SHOULD APPLY TO THE EXECUTIVE AND JUDICIAL BRANCHES.

It is the sense of the Senate that any applicable restrictions on Congressional branch employees in this title should apply to the Executive and Judicial branches.

SEC. 116. AMOUNTS OF COLA ADJUSTMENTS NOT PAID TO CERTAIN MEMBERS OF CONGRESS.

- (a) IN GENERAL.—Any adjustment under section 601(a) of the Legislative Reorganization Act of 1946 (2 U.S.C. 31) (relating to the cost-of-living adjustments for Members of Congress) shall not be paid to any Member of Congress who voted for any amendment (or against the tabling of any amendment) that provided that such adjustment would not be made.
- (b) Deposit in Treasury.—Any amount not paid to a Member of Congress under subsection (a) shall be transmitted to the Treasury for deposit in the appropriations account under the subheading "MEDICAL SERV-ICES" under the heading "VETERANG under the heading HEALTH ADMINISTRATION
- (c) ADMINISTRATION.—The salary of any Member of Congress to whom subsection (a) applies shall be deemed to be the salary in effect after the application of that subsection, except that for purposes of determining any benefit (including any retirement or insurance benefit), the salary of that Member of Congress shall be deemed to be the salary that Member of Congress would have received, but for that subsection.
- (d) Effective Date.—This section shall take effect on the first day of the first applicable pay period beginning on or after February 1, 2008.

SEC. 117. REQUIREMENT OF NOTICE OF INTENT TO PROCEED.

- (a) IN GENERAL.—The majority and minority leaders of the Senate or their designees shall recognize a notice of intent of a Senator who is a member of their caucus to object to proceeding to a measure or matter only if the Senator-
- (1) submits the notice of intent in writing to the appropriate leader or their designee; and
- (2) within 3 session days after the submission under paragraph (1), submits for inclusion in the Congressional Record and in the applicable calendar section described in subsection (b) the following notice:
- "I, Senator , intend to object to proceeding to , dated
- (b) CALENDAR.—The Secretary of the Senate shall establish, for both the Senate Calendar of Business and the Senate Executive Calendar, a separate section entitled "Notices of Intent to Object to Proceeding" Each section shall include the name of each Senator filing a notice under subsection

- (a)(2), the measure or matter covered by the calendar that the Senator objects to, and the date the objection was filed.
- (c) REMOVAL.—A Senator may have an item with respect to the Senator removed from a calendar to which it was added under subsection (b) by submitting for inclusion in the Congressional Record the following notice:
- "I, Senator ____, do not object to proceeding to ____, dated _.".

SEC. 118. CBO SCORING REQUIREMENT.

- (a) IN GENERAL.—It shall not be in order in the Senate to consider a report of a committee of conference unless an official written cost estimate or table by the Congressional Budget Office is available at the time of consideration.
- (b) SUPERMAJORITY REQUIREMENT.—This section may be waived or suspended in the Senate only by an affirmative vote of 3/5 of the Members, duly chosen and sworn. An affirmative vote of 3/5 of the Members of the Senate, duly chosen and sworn, shall be required in the Senate to sustain an appeal of the ruling of the Chair on a point of order raised under this section.

SEC. 119. EFFECTIVE DATE.

Except as otherwise provided in this title, this title shall take effect on the date of enactment of this title.

TITLE II—LOBBYING TRANSPARENCY AND ACCOUNTABILITY ACT OF 2007

SEC. 201. SHORT TITLE.

This title may be cited as the "Legislative Transparency and Accountability Act of 2007"

Subtitle A—Enhancing Lobbying Disclosure SEC. 211. QUARTERLY FILING OF LOBBYING DIS-CLOSURE REPORTS.

- (a) QUARTERLY FILING REQUIRED.—Section 5 of the Lobbying Disclosure Act of 1995 (in this title referred to as the "Act") (2 U.S.C. 1604) is amended—
 - (1) in subsection (a)—
- (A) in the subsection heading, by striking "Semiannual" and inserting "Quarterly"; and
- (B) by striking the first sentence and inserting the following: "Not later than 45 days after the end of the quarterly period beginning on the 20th day of January, April, July, and October of each year or on the first business day after the 20th day if that day is not a business day in which a registrant is registered with the Secretary of the Senate and the Clerk of the House of Representatives on its lobbying activities during such quarterly period."; and
 - (2) in subsection (b)—
- (A) in the matter preceding paragraph (1), by striking "semiannual report" and inserting "quarterly report";
- (B) in paragraph (2), by striking "semi-annual filing period" and inserting "quarterly period";
- (C) in paragraph (3), by striking "semiannual period" and inserting "quarterly period"; and
- (D) in paragraph (4), by striking "semiannual filing period" and inserting "quarterly period".
- (b) Conforming Amendments.—
- (1) DEFINITION.—Section 3(10) of the Act (2 U.S.C. 1602) is amended by striking "six month period" and inserting "three-month period".
- (2) REGISTRATION.—Section 4 of the Act (2 U.S.C. 1603) is amended—
- (A) in subsection (a)(3)(A), by striking "semiannual period" and inserting "quarterly period"; and
- (B) in subsection (b)(3)(A), by striking "semiannual period" and inserting "quarterly period".
- (3) ENFORCEMENT.—Section 6(a)(6) of the Act (2 U.S.C. 1605(6)) is amended by striking

- "semiannual period" and inserting "quarterly period".
- (4) ESTIMATES.—Section 15 of the Act (2 U.S.C. 1610) is amended—
- (A) in subsection (a)(1), by striking "semiannual period" and inserting "quarterly period": and
- (B) in subsection (b)(1), by striking "semiannual period" and inserting "quarterly period"
- (5) Dollar amounts.—
- (A) REGISTRATION.—Section 4 of the Act (2 U.S.C. 1603) is amended—
- (i) in subsection (a)(3)(A)(i), by striking "\$5,000" and inserting "\$2,500";
- (ii) in subsection (a)(3)(A)(ii), by striking "\$20,000" and inserting "\$10,000";
- (iii) in subsection (b)(3)(A), by striking "\$10,000" and inserting "\$5,000"; and
- (iv) in subsection (b)(4), by striking "\$10,000" and inserting "\$5,000".
- (B) Reports.—Section 5 of the Act (2 U.S.C. 1604) is amended—
- (i) in subsection (c)(1), by striking "\$10,000" and "\$20,000" and inserting "\$5,000" and "\$10,000", respectively; and
- (ii) in subsection (c)(2), by striking "\$10,000" both places such term appears and inserting "\$5,000".

SEC. 212. QUARTERLY REPORTS ON OTHER CONTRIBUTIONS.

Section 5 of the Act (2 U.S.C. 1604) is amended by adding at the end of the following:

- "(d) QUARTERLY REPORTS ON CONTRIBUTIONS.—Not later than 45 days after the end of the quarterly period beginning on the 20th day of January, April, July, and October of each year or on the first business day after the 20th if that day is not a business day, each registrant under section 4(a)(1) or (2), and each employee who is listed as a lobbyist under a current filing under section 4 or 5, shall file a report with the Secretary of the Senate and the Clerk of the House of Representatives containing—
- "(1) the name of the registrant or covered lobbyist;
- "(2) the employer of the lobbyist, in the case of an employee listed as a covered lobbyist;
- "(3) in the case of a covered lobbyist, the date, amount, and recipient of each contribution made within the past quarter for each federal candidate or officeholder, leadership PAC, or political party committee for whom the employee has made aggregate contributions equal to or exceeding \$200 during the calendar year;
- "(4) in the case of a covered lobbyist, the name of each Federal candidate or office-holder, leadership PAC, or political party committee for whom a fundraising event was hosted, co-hosted, or otherwise sponsored by the lobbyist within the past quarter, and the date and location of the event; and
- "(5) the name of each covered legislative branch official or covered executive branch official for whom the registrant or covered lobbyist provided, or directed or arranged to be provided, within the past quarter, any payment or reimbursements for travel and related expenses in connection with the duties of such covered official, including for each such official—
- "(A) an itemization of the payments or reimbursements provided to finance the travel and related expenses and to whom the payments or reimbursements were made with the express or implied understanding or agreement that such funds will be used for travel and related expenses;
- "(B) the purpose and final itinerary of the trip, including a description of all meetings, tours, events, and outings attended;
- "(C) whether the registrant or lobbyist traveled on any such travel;

- "(D) the identity of the listed sponsor or sponsors of such travel; and
- "(E) the identity of any person or entity, other than the listed sponsor or sponsors of the travel, which directly or indirectly provided for payment of travel and related expenses at the request or suggestion of the registrant or the lobbyist;
- "(6) the date, recipient, and amount of funds contributed or disbursed by, or arranged by, the registrant or covered lobbyist within the last quarter—
- "(A) to pay the cost of an event to honor or recognize a covered legislative branch official or covered legislative branch official:
- "(B) to, or on behalf of, an entity that is named for a covered legislative branch official, or to a person or entity in recognition of such official:
- "(C) to an entity established, financed, maintained, or controlled by a covered legislative branch official or covered legislative branch official, or an entity designated by such official: or
- "(D) to pay the costs of a meeting, retreat, conference, or other similar event held by, or for the benefit of, 1 or more covered legislative branch officials or covered executive branch officials:

except that this paragraph shall not apply to any payment or reimbursement made from funds required to be reported under section 304 of the Federal Election Campaign Act of 1971 (2 U.S.C. 434);

"(7) the date, recipient, and amount of any gift (that under the rules of the House of Representatives or Senate counts towards the \$100 cumulative annual limit described in such rules) valued in excess of \$20 given by the registrant or covered lobbyist within the past quarter to a covered legislative branch official or covered executive branch official; and

"(8) the name of each Presidential library foundation and Presidential inaugural committee, to whom contributions equal to or exceeding \$200 were made by the registrant or covered lobbyist during the past quarter, and the date and amount of such contribution.

For purposes of this subsection, the term 'covered lobbyist' means a lobbyist listed on a report under section 4(a)(1), section 4(b)(6), or section 5(b)(2)(C) that was required to be filed on the same day as the report filed under this subsection. For purposes of paragraph (7), the term 'gift' means a gratuity, favor, discount, entertainment, hospitality, loan, forbearance, or other item having monetary value. The term includes gifts of services, training, transportation, lodging, and meals, whether provided in-kind, by purchase of a ticket, payment in advance, or reimbursement after the expense has been incurred.".

SEC. 213. ADDITIONAL DISCLOSURE.

Section 5(b) of the Act (2 U.S.C. 1604(b)) is amended—

- (1) in paragraph (3), by striking "and" after the semicolon;
- (2) in paragraph (4), by striking the period and inserting a semicolon; and
- (3) by adding at the end of the following:
- "(5) for each client, immediately after listing the client, an identification of whether the client is a public entity, including a State or local government or a department, agency, special purpose district, or other instrumentality controlled by a State or local government, or a private entity.".

SEC. 214. PUBLIC DATABASE OF LOBBYING DIS-CLOSURE INFORMATION.

- (a) DATABASE REQUIRED.—Section 6 of the Act (2 U.S.C. 1605) is amended—
- (1) in paragraph (7), by striking "and" at the end;
- (2) in paragraph (8), by striking the period and inserting "; and"; and

- (3) by adding at the end the following:
- "(9) maintain, and make available to the public over the Internet, without a fee or other access charge, in a searchable, sortable, and downloadable manner, an tronic database that-
- "(A) includes the information contained in registrations and reports filed under this Act:
- "(B) directly links the information it contains to the information disclosed in reports filed with the Federal Election Commission under section 304 of the Federal Election Campaign Act of 1971 (2 U.S.C. 434); and
- '(C) is searchable and sortable, at a minimum, by each of the categories of information described in section 4(b) or 5(b).
- (b) AVAILABILITY OF REPORTS.—Section 6(a)(4) of the Act is amended by inserting before the semicolon the following: "and, in the case of a report filed in electronic form under section 5(e), shall make such report available for public inspection over the Internet not more than 48 hours after the report is filed"
- (c) Authorization of Appropriations.-There are authorized to be appropriated such sums as may be necessary to carry out paragraph (9) of section 6(a) of the Act, as added by subsection (a).

SEC. 215. DISCLOSURE BY REGISTERED LOBBY-ISTS OF ALL PAST EXECUTIVE AND CONGRESSIONAL EMPLOYMENT.

Section 4(b)(6) of the Act (2 U.S.C. 1603) is amended by striking "or a covered legislative branch official" and all that follows through "as a lobbyist on behalf of the client," and inserting "or a covered legislative branch official,"

SEC. 216. INCREASED PENALTY FOR FAILURE TO COMPLY WITH LOBBYING DISCLO-SURE REQUIREMENTS.

Section 7 of the Act (2 U.S.C. 1606) is amended by striking "\$50,000" and inserting "\$100,000"

SEC. 217. DISCLOSURE OF LOBBYING ACTIVITIES BY CERTAIN COALITIONS AND ASSO-CIATIONS.

- (a) IN GENERAL.—Section 4(b)(3)(B) of the Act (2 U.S.C. 1603(b)(3)(B)) is amended to read as follows:
- "(B) participates in a substantial way in the planning, supervision, or control of such lobbying activities;
- (b) NO DONOR OR MEMBERSHIP LIST DISCLO-SURE.—Section 4(b) of the Act (2 U.S.C. 1603(b)) is amended by adding at the end the following:
- "No disclosure is required under paragraph (3)(B) if it is publicly available knowledge that the organization that would be identified is affiliated with the client or has been publicly disclosed to have provided funding to the client, unless the organization in whole or in major part plans, supervises, or controls such lobbying activities. Nothing in paragraph (3)(B) shall be construed to require the disclosure of any information about individuals who are members of, or donors to, an entity treated as a client by this Act or an organization identified under that paragraph."

SEC. 218. DISCLOSURE OF ENFORCEMENT FOR NONCOMPLIANCE.

Section 6 of the Act (2 U.S.C. 1605) is amended-

- (1) by inserting "(a)" before "The Secretary of the Senate";
- (2) in paragraph (8), by striking "and" at
- (3) in paragraph (9), by striking the period and inserting "; and"
- (4) after paragraph (9), by inserting the following:
- "(10) make publicly available the aggregate number of lobbyists and lobbying firms, separately accounted, referred to the United

States Attorney for the District of Columbia for noncompliance as required by paragraph (8) on a semi annual basis"; and

(5) by inserting at the end the following:

(b) Enforcement Report.—The United States Attorney for the District of Columbia shall report to the Committee on Homeland Security and Governmental Affairs and the Committee on the Judiciary of the Senate and the Committee on Government Reform and the Committee on the Judiciary of the House of Representatives on a semi annual basis the aggregate number of enforcement actions taken by the Attorney's office under this Act and the amount of fines, if any, by case, except that such report shall not include the names of individuals or personally identifiable information."

SEC. 219. ELECTRONIC FILING OF LOBBYING DIS-CLOSURE REPORTS.

Section 5 of the Act (2 U.S.C. 1604) is amended by adding at the end the following: "(e) ELECTRONIC FILING REQUIRED.—A re-

port required to be filed under this section shall be filed in electronic form, in addition to any other form. The Secretary of the Senate and the Clerk of the House of Representatives shall use the same electronic software for receipt and recording of filings under this Act."

SEC. 220. DISCLOSURE OF PAID EFFORTS TO STIMULATE GRASSROOTS BYING.

- (a) DEFINITIONS —Section 3 of the Act (2 U.S.C. 1602) is amended-
- (1) in paragraph (7), by adding at the end of the following: "Lobbying activities include paid efforts to stimulate grassroots lobbying, but do not include grassroots lobbying.": and
- (2) by adding at the end of the following:
- (17) Grassroots Lorrying—The term 'grassroots lobbying' means the voluntary efforts of members of the general public to communicate their own views on an issue to Federal officials or to encourage other members of the general public to do the same.
- (18) PAID EFFORTS TO STIMULATE GRASS-ROOTS LOBBYING.
- '(A) IN GENERAL.—The term 'paid efforts to stimulate grassroots lobbying' means any paid attempt in support of lobbying contacts on behalf of a client to influence the general public or segments thereof to contact 1 or more covered legislative or executive branch officials (or Congress as a whole) to urge such officials (or Congress) to take specific action with respect to a matter described in section 3(8)(A), except that such term does not include any communications by an entity directed to its members, employees, officers, or shareholders.
- (B) PAID ATTEMPT TO INFLUENCE THE GEN-ERAL PUBLIC OR SEGMENTS THEREOF.—The term 'paid attempt to influence the general public or segments thereof' does not include an attempt to influence directed at less than 500 members of the general public.
- (C) REGISTRANT.—For purposes of this paragraph, a person or entity is a member of a registrant if the person or entity-
- '(i) pays dues or makes a contribution of more than a nominal amount to the entity: '(ii) makes a contribution of more than a nominal amount of time to the entity
- "(iii) is entitled to participate in the governance of the entity;
- "(iv) is 1 of a limited number of honorary or life members of the entity; or
- "(v) is an employee, officer, director or member of the entity.
- "(19) GRASSROOTS LOBBYING FIRM.—The term 'grassroots lobbying firm' means a person or entity that-
- "(A) is retained by 1 or more clients to engage in paid efforts to stimulate grassroots lobbying on behalf of such clients; and
- "(B) receives income of, or spends or agrees to spend, an aggregate of \$25,000 or more for such efforts in any quarterly period.".

- (b) REGISTRATION.—Section 4(a) of the Act (2 U.S.C. 1603(a)) is amended-
- (1) in the flush matter at the end of paragraph (3)(A), by adding at the end the following: "For purposes of clauses (i) and (ii), the term 'lobbying activities' shall not include paid efforts to stimulate grassroots lobbying."; and
- (2) by inserting after paragraph (3) the following:
- "(4) FILING BY GRASSROOTS LOBBYING FIRMS.—Not later than 45 days after a grassroots lobbying firm first is retained by a client to engage in paid efforts to stimulate grassroots lobbying, such grassroots lobbying firm shall register with the Secretary of the Senate and the Clerk of the House of Representatives.".
- (c) SEPARATE ITEMIZATION OF PAID EFFORTS TO STIMULATE GRASSROOTS LOBBYING.—Section 5(b) of the Act (2 U.S.C. 1604(b)) is amended-
- (1) in paragraph (3), by— (A) inserting after "total amount of all income" the following: "(including a separate good faith estimate of the total amount of income relating specifically to paid efforts to stimulate grassroots lobbying and, within that amount, a good faith estimate of the total amount specifically relating to paid advertising)"; and
- (B) inserting "or a grassroots lobbying firm" after "lobbying firm";
- (2) in paragraph (4), by inserting after "total expenses" the following: "(including a good faith estimate of the total amount of expenses relating specifically to paid efforts to stimulate grassroots lobbying and, within that total amount, a good faith estimate of the total amount specifically relating to paid advertising)"; and
 - (3) by adding at the end the following:
- "Subparagraphs (B) and (C) of paragraph (2) shall not apply with respect to reports relating to paid efforts to stimulate grassroots lobbying activities.".
- (d) GOOD FAITH ESTIMATES AND DE MINIMIS RULES FOR PAID EFFORTS TO STIMULATE GRASSROOTS LOBBYING.-
- (1) IN GENERAL.—Section 5(c) of the Act (2 U.S.C. 1604(c)) is amended to read as follows:
- "(c) ESTIMATES OF INCOME OR EXPENSES .-For purposes of this section, the following shall apply:
- "(1) Estimates of income or expenses shall be made as follows:
- '(A) Estimates of amounts in excess of \$10.000 shall be rounded to the nearest \$20,000.
- "(B) In the event income or expenses do not exceed \$10,000, the registrant shall include a statement that income or expenses totaled less than \$10,000 for the reporting pe-
- "(2) Estimates of income or expenses relating specifically to paid efforts to stimulate grassroots lobbying shall be made as follows:
- "(A) Estimates of amounts in excess of \$25,000 shall be rounded to the nearest \$20,000.
- "(B) In the event income or expenses do not exceed \$25,000, the registrant shall include a statement that income or expenses totaled less than \$25,000 for the reporting pe-
- (2) TAX REPORTING.—Section 15 of the Act (2 U.S.C. 1610) is amended-
 - (A) in subsection (a)-
- (i) in paragraph (1), by striking "and" after the semicolon:
- (ii) in paragraph (2), by striking the period and inserting "; and"; and
 - (iii) by adding at the end the following:
- (3) in lieu of using the definition of paid efforts to stimulate grassroots lobbying in

section 3(18), consider as paid efforts to stimulate grassroots lobbying only those activities that are grassroots expenditures as defined in section 4911(c)(3) of the Internal Revenue Code of 1986."; and

- (B) in subsection (b)—
- (i) in paragraph (1), by striking "and" after the semicolon:
- (ii) in paragraph (2), by striking the period and inserting "; and"; and
 - (iii) by adding at the end the following:
- "(3) in lieu of using the definition of paid efforts to stimulate grassroots lobbying in section 3(18), consider as paid efforts to stimulate grassroots lobbying only those activities that are grassroots expenditures as defined in section 4911(c)(3) of the Internal Revenue Code of 1986.".

SEC. 221. ELECTRONIC FILING AND PUBLIC DATABASE FOR LOBBYISTS FOR FOREIGN GOVERNMENTS.

- (a) ELECTRONIC FILING.—Section 2 of the Foreign Agents Registration Act (22 U.S.C. 612) is amended by adding at the end the following new subsection:
- "(g) ELECTRONIC FILING OF REGISTRATION STATEMENTS AND UPDATES.—A registration statement or update required to be filed under this section shall be filed in electronic form, in addition to any other form that may be required by the Attorney General."
- (b) PUBLIC DATABASE.—Section 6 of the Foreign Agents Registration Act (22 U.S.C. 616) is amended by adding at the end the following new subsection:
- "(d) PUBLIC DATABASE OF REGISTRATION STATEMENTS AND UPDATES.—
- "(1) IN GENERAL.—The Attorney General shall maintain, and make available to the public over the Internet, without a fee or other access charge, in a searchable, sortable, and downloadable manner, an electronic database that—
- "(A) includes the information contained in registration statements and updates filed under this Act;
- "(B) directly links the information it contains to the information disclosed in reports filed with the Federal Election Commission under section 304 of the Federal Election Campaign Act of 1971 (2 U.S.C. 434): and
- "(C) is searchable and sortable, at a minimum, by each of the categories of information described in section 2(a).
- "(2) ACCOUNTABILITY.—Each registration statement and update filed in electronic form pursuant to section 2(g) shall be made available for public inspection over the Internet not more than 48 hours after the registration statement or update is filed.".

SEC. 222. ADDITIONAL LOBBYING DISCLOSURE REQUIREMENTS.

Section 5(b) of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1604(b)) is amended by adding at the end the following:

"(8) a certification that the lobbying firm, or registrant, and each employee listed as a lobbyist under section 4(b)(6) or 5(b)(2)(C) for that lobbying firm or registrant, has not provided, requested, or directed a gift, including travel, to a Member or employee of Congress in violation rule XXXV of the Standing Rules of the Senate or rule XXV of the Rules of the House of Representatives.".

SEC. 223. INCREASED CRIMINAL PENALTIES FOR FAILURE TO COMPLY WITH LOBBYING DISCLOSURE REQUIREMENTS.

Section 7 of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1606) is amended—

- (1) by inserting "(a) CIVIL PENALTY.—" before "Whoever"; and
- (2) by adding at the end the following:
- "(b) CRIMINAL PENALTY.—Whoever knowingly, willfully, and corruptly fails to comply with any provision of this section shall

be imprisoned for not more than 10 years, or fined under title 18, United States Code, or both.".

SEC. 224. EFFECTIVE DATE.

This subtitle and the amendments made by this subtitle shall take effect January 1, 2008

Subtitle B—Oversight of Ethics and Lobbying SEC. 231. COMPTROLLER GENERAL AUDIT AND ANNUAL REPORT.

- (a) AUDIT REQUIRED.—The Comptroller General shall audit on an annual basis lobbying registration and reports filed under the Lobbying Disclosure Act of 1995 to determine the extent of compliance or noncompliance with the requirements of that Act by lobbyists and their clients.
- (b) ANNUAL REPORTS.—Not later than April 1 of each year, the Comptroller General shall submit to Congress a report on the review required by subsection (a). The report shall include the Comptroller General's assessment of the matters required to be emphasized by that subsection and any recommendations of the Comptroller General to—
- (1) improve the compliance by lobbyists with the requirements of that Act: and
- (2) provide the Secretary of the Senate and the Clerk of the House of Representatives with the resources and authorities needed for effective oversight and enforcement of that Act.

SEC. 232. MANDATORY SENATE ETHICS TRAINING FOR MEMBERS AND STAFF.

- (a) Training Program.—The Select Committee on Ethics shall conduct ongoing ethics training and awareness programs for Members of the Senate and Senate staff.
- (b) REQUIREMENTS.—The ethics training program conducted by the Select Committee on Ethics shall be completed by—
- (1) new Senators or staff not later than 60 days after commencing service or employment; and
- (2) Senators and Senate staff serving or employed on the date of enactment of this Act not later than 120 days after the date of enactment of this Act.

SEC. 233. SENSE OF THE SENATE REGARDING SELF-REGULATION WITHIN THE LOBBYING COMMUNITY.

It is the sense of the Senate that the lobbying community should develop proposals for multiple self-regulatory organizations which could provide—

- (1) for the creation of standards for the organizations appropriate to the type of lobbying and individuals to be served;
- (2) training for the lobbying community on law, ethics, reporting requirements, and disclosure requirements;
- (3) for the development of educational materials for the public on how to responsibly hire a lobbyist or lobby firm;
- (4) standards regarding reasonable fees to clients;
- (5) for the creation of a third-party certification program that includes ethics training;
- (6) for disclosure of requirements to clients regarding fee schedules and conflict of interest rules.

SEC. 234. ANNUAL ETHICS COMMITTEES REPORTS.

The Committee on Standards of Official Conduct of the House of Representatives and the Select Committee on Ethics of the Senate shall each issue an annual report due no later than January 31, describing the following:

(1) The number of alleged violations of Senate or House rules including the number received from third parties, from Members or staff within each House, or inquires raised by

- a Member or staff of the respective House or Senate committee.
- (2) A list of the number of alleged violations that were dismissed—
- (A) for lack of subject matter jurisdiction; or
- (B) because they failed to provide sufficient facts as to any material violation of the House or Senate rules beyond mere allegation or assertion.
- (3) The number of complaints in which the committee staff conducted a preliminary inquiry.
- (4) The number of complaints that staff presented to the committee with recommendations that the complaint be dismissed.
- (5) The number of complaints that the staff presented to the committee with recommendation that the investigation proceed.
 - (6) The number of ongoing inquiries.
- (7) The number of complaints that the committee dismissed for lack of substantial merit.
- (8) The number of private letters of admonition or public letters of admonition issued.
 (9) The number of matters resulting in a disciplinary sanction.

Subtitle C—Slowing the Revolving Door

SEC. 241. AMENDMENTS TO RESTRICTIONS ON FORMER OFFICERS, EMPLOYEES, AND ELECTED OFFICIALS OF THE EXECUTIVE AND LEGISLATIVE BRANCHES.

- (a) VERY SENIOR EXECUTIVE PERSONNEL.— The matter after subparagraph (C) in section 207(d)(1) of title 18, United States Code, is amended by striking "within 1 year" and inserting "within 2 years".
- (b) RESTRICTIONS ON LOBBYING BY MEMBERS OF CONGRESS AND EMPLOYEES OF CONGRESS.—Subsection (e) of section 207 of title 18, United States Code, is amended—
- (1) in paragraph (1)(A), by striking "within 1 year" and inserting "within 2 years":
- (2) by striking paragraphs (2) through (5) and inserting the following:
 - "(2) Congressional staff.—
- "(A) PROHIBITION.—Any person who is an employee of a House of Congress and who, within 1 year after that person leaves office, knowingly makes, with the intent to influence, any communication to or appearance before any of the persons described in subparagraph (B), on behalf of any other person (except the United States) in connection with any matter on which such former employee seeks action by a Member, officer, or employee of either House of Congress, in his or her official capacity, shall be punished as provided in section 216 of this title
- "(B) CONTACT PERSONS COVERED.—Persons referred to in subparagraph (A) with respect to appearances or communications are any Member, officer, or employee of the House of Congress in which the person subject to subparagraph (A) was employed. This subparagraph shall not apply to contacts with staff of the Secretary of the Senate or the Clerk of the House of Representatives regarding compliance with lobbying disclosure requirements under the Lobbying Disclosure Act of 1995.";
 - (3) in paragraph (6)—
- (A) by striking "paragraphs (2), (3), and (4)" and inserting "paragraph (2)";
 - (B) by striking "(A)";
 - (C) by striking subparagraph (B); and
- (D) by redesignating the paragraph as paragraph (3); and
- (4) by redesignating paragraph (7) as paragraph (4).
- (c) EFFECTIVE DATE.—The amendments made by subsection (b) shall take effect 60 days after the date of enactment of this Act.

Subtitle D—Ban on Provision of Gifts or Travel by Lobbyists in Violation of the Rules of Congress

SEC. 251. PROHIBITION ON PROVISION OF GIFTS OR TRAVEL BY REGISTERED LOBBY-ISTS TO MEMBERS OF CONGRESS AND TO CONGRESSIONAL EMPLOY-EES.

The Lobbying Disclosure Act of 1995 is amended by adding at the end the following:
"SEC. 25. PROHIBITION ON PROVISION OF GIFTS
OR TRAVEL BY REGISTERED LOBBYISTS TO MEMBERS OF CONGRESS
AND TO CONGRESSIONAL EMPLOYEFS.

- "(a) PROHIBITION.—Persons described in subsection (b) may not make a gift or provide travel to a Member, Delegate, Resident Commissioner, officer, or employee of Congress, if the person has knowledge that the gift or travel may not be accepted under the rules of the House of Representatives or the Senate.
- "(b) PERSONS SUBJECT TO PROHIBITION.— The persons subject to the prohibition in subsection (a) are any lobbyist that registers under section 4(a)(1), any organization that employs 1 or more lobbyists and registers under section 4(a)(2), and any employee listed as a lobbyist by a registrant under section 4(b)(6).
- "(c) PENALTY.—Any person who violates this section shall be subject to the penalties provided in section 7.".

Subtitle E—Commission to Strengthen Confidence in Congress Act of 2007 SEC. 261. SHORT TITLE.

This subtitle may be cited as the "Commission to Strengthen Confidence in Congress Act of 2007".

SEC. 262. ESTABLISHMENT OF COMMISSION.

There is established in the legislative branch a commission to be known as the "Commission to Strengthen Confidence in Congress" (in this subtitle referred to as the "Commission").

SEC. 263. PURPOSES.

The purposes of the Commission are to-

- (1) evaluate and report the effectiveness of current congressional ethics requirements, if penalties are enforced and sufficient, and make recommendations for new penalties;
- (2) weigh the need for improved ethical conduct with the need for lawmakers to have access to expertise on public policy issues;
- (3) determine whether the current system for enforcing ethics rules and standards of conduct is sufficiently effective and transparent;
- (4) determine whether the statutory framework governing lobbying disclosure should be expanded to include additional means of attempting to influence Members of Congress, senior staff, and high-ranking executive branch officials;
- (5) analyze and evaluate the changes made by this Act to determine whether additional changes need to be made to uphold and enforce standards of ethical conduct and disclosure requirements; and
- (6) investigate and report to Congress on its findings, conclusions, and recommendations for reform.

SEC. 264. COMPOSITION OF COMMISSION.

- (a) Members.—The Commission shall be composed of 10 members, of whom—
- (1) the chair and vice chair shall be selected by agreement of the majority leader and minority leader of the House of Representatives and the majority leader and minority leader of the Senate;
- (2) 2 members shall be appointed by the senior member of the Senate leadership of the Republican Party, 1 of which is a former member of the Senate;
- (3) 2 members shall be appointed by the senior member of the Senate leadership of

- the Democratic Party, 1 of which is a former member of the Senate;
- (4) 2 members shall be appointed by the senior member of the leadership of the House of Representatives of the Republican Party, 1 of which is a former member of the House of Representatives; and
- (5) 2 members shall be appointed by the senior member of the leadership of the House of Representatives of the Democratic Party, 1 of which is a former member of the House of Representatives.
 - (b) QUALIFICATIONS; INITIAL MEETING.—
- (1) POLITICAL PARTY AFFILIATION.—Five members of the Commission shall be Democrats and 5 Republicans.
- (2) NONGOVERNMENTAL APPOINTEES.—An individual appointed to the Commission may not be an officer or employee of the Federal Government or any State or local government.
- (3) OTHER QUALIFICATIONS.—It is the sense of Congress that individuals appointed to the Commission should be prominent United States citizens, with national recognition and significant depth of experience in professions such as governmental service, government consulting, government contracting, the law, higher education, historian, business, public relations, and fundraising.
- (4) DEADLINE FOR APPOINTMENT.—All members of the Commission shall be appointed on a date 3 months after the date of enactment of this Act.
- (5) INITIAL MEETING.—The Commission shall meet and begin the operations of the Commission as soon as practicable.
- (c) QUORUM; VACANCIES.—After its initial meeting, the Commission shall meet upon the call of the chairman or a majority of its members. Six members of the Commission shall constitute a quorum. Any vacancy in the Commission shall not affect its powers, but shall be filled in the same manner in which the original appointment was made.

SEC. 265. FUNCTIONS OF COMMISSION.

The functions of the Commission are to submit to Congress a report required by this title containing such findings, conclusions, and recommendations as the Commission shall determine, including proposing organization, coordination, planning, management arrangements, procedures, rules and regulations—

- (1) related to section 263; or
- (2) related to any other areas the commission unanimously votes to be relevant to its mandate to recommend reforms to strengthen ethical safeguards in Congress.

SEC. 266. POWERS OF COMMISSION.

- (a) HEARINGS AND EVIDENCE.—The Commission or, on the authority of the Commission, any subcommittee or member thereof, may, for the purpose of carrying out this title hold such hearings and sit and act at such times and places, take such testimony, receive such evidence administer such oaths
- (b) OBTAINING INFORMATION.—Upon request of the Commission, the head of any agency or instrumentality of the Federal Government shall furnish information deemed necessary by the panel to enable it to carry out its duties.
- (c) LIMIT ON COMMISSION AUTHORITY.—The Commission shall not conduct any law enforcement investigation, function as a court of law, or otherwise usurp the duties and responsibilities of the ethics committee of the House of Representatives or the Senate.

SEC. 267. ADMINISTRATION.

- (a) COMPENSATION.—Except as provided in subsection (b), members of the Commission shall receive no additional pay, allowances, or benefits by reason of their service on the Commission.
- (b) Travel Expenses and Per Diem.—Each member of the Commission shall receive

travel expenses and per diem in lieu of subsistence in accordance with sections 5702 and 5703 of title 5, United States Code.

- (c) STAFF AND SUPPORT SERVICES.—
- (1) Staff director.-
- (A) APPOINTMENT.—The Chair (or Co-Chairs) in accordance with the rules agreed upon by the Commission shall appoint a staff director for the Commission.
- (B) COMPENSATION.—The staff director shall be paid at a rate not to exceed the rate established for level V of the Executive Schedule under section 5315 of title 5, United States Code.
- (2) STAFF.—The Chair (or Co-Chairs) in accordance with the rules agreed upon by the Commission shall appoint such additional personnel as the Commission determines to be necessary.
- (3) APPLICABILITY OF CIVIL SERVICE LAWS.—The staff director and other members of the staff of the Commission shall be appointed without regard to the provisions of title 5. United States Code, governing appointments in the competitive service, and shall be paid without regard to the provisions of chapter 51 and subchapter III of chapter 53 of such title relating to classification and General Schedule pay rates.
- (4) EXPERTS AND CONSULTANTS.—With the approval of the Commission, the staff director may procure temporary and intermittent services under section 3109(b) of title 5, United States Code.
- (d) PHYSICAL FACILITIES.—The Architect of the Capitol, in consultation with the appropriate entities in the legislative branch, shall locate and provide suitable office space for the operation of the Commission on a nonreimbursable basis. The facilities shall serve as the headquarters of the Commission and shall include all necessary equipment and incidentals required for the proper functioning of the Commission.
- (e) Administrative Support Services and Other Assistance.—
- (1) IN GENERAL.—Upon the request of the Commission, the Architect of the Capitol and the Administrator of General Services shall provide to the Commission on a nonreimbursable basis such administrative support services as the Commission may request.
- (2) ADDITIONAL SUPPORT.—In addition to the assistance set forth in paragraph (1), departments and agencies of the United States may provide the Commission such services, funds, facilities, staff, and other support services as the Commission may deem advisable and as may be authorized by law.
- (f) USE OF MAILS.—The Commission may use the United States mails in the same manner and under the same conditions as Federal agencies and shall, for purposes of the frank, be considered a commission of Congress as described in section 3215 of title 39. United States Code.
- (g) PRINTING.—For purposes of costs relating to printing and binding, including the cost of personnel detailed from the Government Printing Office, the Commission shall be deemed to be a committee of the Congress.

SEC. 268. SECURITY CLEARANCES FOR COMMISSION MEMBERS AND STAFF.

The appropriate Federal agencies or departments shall cooperate with the Commission in expeditiously providing to the Commission members and staff appropriate security clearances to the extent possible pursuant to existing procedures and requirements, except that no person shall be provided with access to classified information under this title without the appropriate security clearances.

SEC. 269. COMMISSION REPORTS; TERMINATION.

(a) ANNUAL REPORTS.—The Commission shall submit—

- (1) an initial report to Congress not later than July 1, 2007; and
- (2) annual reports to Congress after the report required by paragraph (1);

containing such findings, conclusions, and recommendations for corrective measures as have been agreed to by a majority of Commission members.

- (b) ADMINISTRATIVE ACTIVITIES.—During the 60-day period beginning on the date of submission of each annual report and the final report under this section, the Commission shall—
- (1) be available to provide testimony to committees of Congress concerning such reports; and
- (2) take action to appropriately disseminate such reports.
- (c) TERMINATION OF COMMISSION.—
- (1) FINAL REPORT.—Five years after the date of enactment of this Act, the Commission shall submit to Congress a final report containing information described in subsection (a).
- (2) TERMINATION.—The Commission, and all the authorities of this title, shall terminate 60 days after the date on which the final report is submitted under paragraph (1), and the Commission may use such 60-day period for the purpose of concluding its activities. SEC. 270. FUNDING.

There are authorized such sums as necessary to carry out this title.

SA 4. Mr. REID (for himself, Mr. Durbin, Mr. Salazar, and Mr. Obama) proposed an amendment to amendment SA 3 proposed by Mr. Reid (for himself, Mr. McConnell, Mrs. Feinstein, Mr. Bennett, Mr. Lieberman, Ms. Collins, Mr. Obama, Mr. Salazar, and Mr. Durbin) to the bill S. 1, to provide greater transparency in the legislative process; as follows:

Strike sections 108 and 109 and insert the following:

SEC. 108. BAN ON GIFTS FROM LOBBYISTS AND ENTITIES THAT HIRE LOBBYISTS.

Paragraph 1(a)(2) of rule XXXV of the Standing Rules of the Senate is amended by—

- (1) inserting "(A)" after "(2)"; and
- (2) adding at the end the following:
- "(B) A Member, officer, or employee may not knowingly accept a gift from a registered lobbyist, an agent of a foreign principal, or a private entity that retains or employs a registered lobbyist or an agent of a foreign principal, except as provided in subparagraph (c)."

SEC. 109. RESTRICTIONS ON LOBBYIST PARTICI-PATION IN TRAVEL AND DISCLO-SURE.

- (a) Prohibition.—Paragraph 2 of rule XXXV is amended—
- (1) in subparagraph (a)(1), by-
- (A) adding after "foreign principal" the following: "or a private entity that retains or employs 1 or more registered lobbyists or agents of a foreign principal";
- (B) striking the dash and inserting "complies with the requirements of this paragraph."; and
 - (C) striking clauses (A) and (B);
- (2) by redesignating subparagraph (a)(2) as subparagraph (a)(3) and adding after subparagraph (a)(1) the following:
- "(2) Notwithstanding clause (1), a reimbursement (including payment in kind) to a Member, officer, or employee of the Senate from an individual other than a registered lobbyist or agent of a foreign principal that is a private entity that retains or employs one or more registered lobbyists or agents of a foreign principal for necessary transportation, lodging, and related expenses for

travel to a meeting, speaking engagement, factfinding trip or similar event in connection with the duties of the Member, officer, or employee shall be deemed to be a reimbursement to the Senate under clause (1) if it is, under regulations prescribed by the Select Committee on Ethics to implement this clause, provided only for attendance at or participation for 1-day at an event (exclusive of travel time and an overnight stav) described in clause (1). Regulations to implement this clause, and the committee on a case-by-case basis, may permit a 2-night stay when determined by the committee to be practically required to participate in the event.":

- (3) in subparagraph (a)(3), as redesignated, by striking "clause (1)" and inserting "clauses (1) and (2)";
- (4) in subparagraph (b), by inserting before "Each" the following: "Before an employee may accept reimbursement pursuant to subparagraph (a), the employee shall receive advance authorization from the Member or officer under whose direct supervision the employee works to accept reimbursement.":
 - (5) in subparagraph (c)—
- (A) by inserting before "Each" the following: "Each Member, officer, or employee that receives reimbursement under this paragraph shall disclose the expenses reimbursed or to be reimbursed and authorization (for an employee) to the Secretary of the Senate not later than 30 days after the travel is completed.";
- (B) by striking "subparagraph (a)(1)" and inserting "this subparagraph";
- (C) in clause (5), by striking "and" after the semicolon;
- (D) by redesignating clause (6) as clause (7); and
- (E) by inserting after clause (5) the following:
- "(6) a description of meetings and events attended; and";
- (6) by redesignating subparagraphs (d) and (e) as subparagraphs (f) and (g), respectively;
- (7) by adding after subparagraph (c) the following:
- "(d) A Member, officer, or employee of the Senate may not accept a reimbursement (including payment in kind) for transportation, lodging, or related expenses under subparagraph (a) for a trip that was planned, organized, or arranged by or at the request of a registered lobbyist or agent of a foreign principal, or on which a lobbyist accompanies the Member, officer, or employee on any segment of the trip. The Select Committee on Ethics shall issue regulations identifying de minimis activities by lobbyists or foreign agents that would not violate this subparagraph
- "(e) A Member, officer, or employee shall, before accepting travel otherwise permissible under this paragraph from any person—
- "(1) provide to the Select Committee on Ethics a written certification from such person that—
- "(A) the trip will not be financed in any part by a registered lobbyist or agent of a foreign principal;
 - "(B) the source either—
- "(i) does not retain or employ registered lobbyists or agents of a foreign principal and is not itself a registered lobbyist or agent of a foreign principal; or
- "(ii) certifies that the trip meets the requirements specified in rules prescribed by the Select Committee on Ethics to implement subparagraph (a)(2);
- "(C) the source will not accept from any source funds earmarked directly or indirectly for the purpose of financing the specific trip; and
- "(D) the trip will not in any part be planned, organized, requested, or arranged by a registered lobbyist or agent of a foreign

principal and that the traveler will not be accompanied on any segment of the trip by a registered lobbyist or agent of a foreign principal, except as permitted by regulations issued under subparagraph (d), and specifically details the extent of any involvement of a registered lobbyist or agent of a foreign principal; and

"(2) after the Select Committee on Ethics has promulgated regulations mandated in subparagraph (h), obtain the prior approval of the committee for such reimbursement.";

(8) by striking subparagraph (g), as redesignated, and inserting the following:

"(g) The Secretary of the Senate shall make all advance authorizations, certifications, and disclosures filed pursuant to this paragraph available for public inspection as soon as possible after they are received."; and

(9) by adding at the end the following:

"(h)(1) Not later than 45 days after the date of adoption of this subparagraph and at annual intervals thereafter, the Select Committee on Ethics shall develop and revise, as necessary—

"(A) guidelines on judging the reasonableness of an expense or expenditure for purposes of this clause, including the factors that tend to establish—

"(i) a connection between a trip and official duties;

"(ii) the reasonableness of an amount spent by a sponsor;

"(iii) a relationship between an event and an officially connected purpose; and

"(iv) a direct and immediate relationship between a source of funding and an event;

"(B) regulations describing the information it will require individuals subject to this clause to submit to the committee in order to obtain the prior approval of the committee for any travel covered by this clause, including any required certifications.

"(2) In developing and revising guidelines under clause (1)(A), the committee shall take into account the maximum per diem rates for official Government travel published annually by the General Services Administration, the Department of State, and the Department of Defense.

"(3) For purposes of this subparagraph, travel on an aircraft operated or paid for by a carrier not licenced by the Federal Aviation Administration to operate for compensation shall not be considered a reasonable expense."

- (b) $\bar{\mathbf{R}}$ EIMBURSEMENT FOR NONCOMMERCIAL AIR TRAVEL.—
- (1) CHARTER RATES.—Paragraph 1(c)(1) of rule XXXV of the Standing Rules of the Senate is amended by adding at the end the following: "Fair market value for a flight on an aircraft operated or paid for by a carrier not licensed by the Federal Aviation Administration to operate for compensation or hire, excluding an aircraft owned or leased by a governmental entity, shall be the pro rata share of the fair market value of the normal and usual charter fare or rental charge for a comparable plane of comparable size (as determined by dividing such cost by the number of members, officers, or employees of the Congress on the flight)."
- (2) UNOFFICIAL OFFICE ACCOUNTS.—Paragraph 1 of rule XXXVIII of the Standing Rules of the Senate is amended by adding at the end the following;
- "(c) For purposes of reimbursement under this rule, fair market value of a flight on an aircraft operated or paid for by a carrier not licensed by the Federal Aviation Administration to operate for compensation or hire, shall be the pro rata share of the fair market value of the normal and usual charter fare or rental charge for a comparable plane of comparable size (as determined by dividing such

cost by the number of members, officers, or employees of the Congress on the flight).".

- (3) CANDIDATES.—Subparagraph (B) of section 301(8) of the Federal Election Campaign Act of 1971 (42 U.S.C. 431(8)(B)) is amended by—
- (A) in clause (xiii), striking "and" at the end:
- (B) in clause (xiv), by striking the period and inserting "; and"; and

(C) by adding at the end the following:

"(xv) any travel expense for a flight on an aircraft that is operated or paid for by a carrier not licensed by the Federal Aviation Administration to operate for compensation or hire, but only if the candidate, the candidate's authorized committee, or other political committee pays to the owner, lessee. or other person who provides the airplane the pro rata share of the fair market value of such flight (as determined by dividing the fair market value of the normal and usual charter fare or rental charge for a comparable plane of appropriate size by the number of candidates on the flight) by not later than 7 days after the date on which the flight is taken.".

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect 60 days after the date of enactment of this Act.

SA 5. Mr. VITTER (for himself and Mr. Grassley) proposed an amendment to amendment SA 3 proposed by Mr. Reid (for himself, Mr. McConnell, Mrs. Feinstein, Mr. Bennett, Mr. Lieberman, Ms. Collins, Mr. Obama, Mr. Salazar, and Mr. Durbin) to the bill S. 1, to provide greater transparency in the legislative process; as follows:

At the appropriate place, insert the following:

SEC. ____. APPLICATION OF FECA TO INDIAN TRIBES.

- (a) CONTRIBUTIONS AND EXPENDITURES BY CORPORATIONS.—Section 316 of the Federal Election Campaign Act of 1971 (2 U.S.C. 441b) is amended by adding at the end the following:
- "(d) Treatment of Indian Tribes as Corporations —
- "(1) IN GENERAL.—In this section, the term 'corporation' includes an unincorporated Indian tribe.
- "(2) TREATMENT OF MEMBERS AS STOCK-HOLDERS.—In applying this subsection, a member of an unincorporated Indian tribe shall be treated in the same manner as a stockholder of a corporation."
- (b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to any election that occurs after December 31, 2007.
- SA 6. Mr. VITTER proposed an amendment to amendment SA 3 proposed by Mr. Reid (for himself, Mr. McConnell, Mrs. Feinstein, Mr. Bennett, Mr. Lieberman, Ms. Collins, Mr. Obama, Mr. Salazar, and Mr. Durbin) to the bill S. 1, to provide greater transparency in the legislative process; as follows:

At the appropriate place, insert the following:

SEC. PROHIBITION ON EMPLOYMENT OF FAMILY MEMBERS OF A CANDIDATE OR FEDERAL OFFICE HOLDER BY CERTAIN POLITICAL COMMITTEES.

(a) IN GENERAL.—Title III of the Federal Election Campaign Act of 1971 (2 U.S.C. 431 et seq.) is amended by inserting after section 324 the following new section:

"SEC. 325. PROHIBITION ON EMPLOYMENT OF FAMILY MEMBERS OF A CANDIDATE OR FEDERAL OFFICE HOLDER BY CERTAIN POLITICAL COMMITTEES.

- "(a) IN GENERAL.—It shall be unlawful for any authorized committee of a candidate or any other political committee established, maintained, or controlled by a candidate or a person who holds a Federal office to employ—
- "(1) the spouse of such candidate or Federal office holder; or

"(2) any immediate family member of such candidate or Federal office holder.

"(b) IMMEDIATE FAMILY MEMBER.—For purposes of subsection (a), the term 'immediate family member' means a son, daughter, stepson, stepdaughter, son-in-law, daughter-in-law, mother, father, stepmother, stepfather, mother-in-law, father-in-law, brother, sister, stepbrother, or stepsister of the Member."

(b) EFFECTIVE DATE.—The amendment

(b) EFFECTIVE DATE.—The amendment made by this section shall take effect on the date of the enactment of this Act.

SA 7. Mr. VITTER proposed an amendment to amendment SA 3 proposed by Mr. Reid (for himself, Mr. McConnell, Mrs. Feinstein, Mr. Bennett, Mr. Lieberman, Ms. Collins, Mr. Obama, Mr. Salazar, and Mr. Durbin) to the bill S. 1, to provide greater transparency in the legislative process; as follows:

At the appropriate place, insert the following:

SEC. ___. KNOWING AND WILLFUL FALSIFICATION OR FAILURE TO REPORT.

Section 104(a) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) by inserting "(1)" after "(a)";

- (2) in paragraph (1), as so designated, by striking "\$10,000" and inserting "\$50,000"; and
 - (3) by adding at the end the following:

"(2)(A) It shall be unlawful for any person to knowingly and willfully falsify, or to knowingly and willingly fails to file or report, any information that such person is required to report under section 102.

"(B) Any person who violates subparagraph (A) shall be fined under title 18, United States Code, imprisoned for not more than 1 year, or both."

SA 8. Mr. BAUCUS submitted an amendment intended to be proposed by him to the bill S. 1, to provide greater transparency in the legislative process; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

SEC. ___. PROHIBITION ON USING CHARITIES FOR PERSONAL OR POLITICAL GAIN.

- (a) IN GENERAL.—Rule XXXVII of the Standing Rules of the Senate, as amended by this Act, is amended by adding at the end the following:
- "15. (a) A Member of the Senate shall not use for personal or political gain any organization—
- "(1) which is described in section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code; and
- "(2) the affairs over which such Member or the spouse of such Member is in a position to exercise substantial influence.
- "(b) For purposes of this paragraph, a Member of the Senate shall be considered to have used an organization described in subparagraph (a) for personal or political gain if—

"(1) a member of the family (within the meaning of section 4946(d) of the Internal

Revenue Code of 1986) of the Member is employed by the organization;

"(2) any of the Member's staff is employed by the organization;

"(3) an individual or firm that receives money from the Member's campaign committee or a political committee established, maintained, or controlled by the Member serves in a paid capacity with or receives a payment from the organization;

"(4) the organization pays for travel or lodging costs incurred by the Member for a trip on which the Member also engages in political fundraising activities; or

"(5) another organization that receives support from such organization pays for travel or lodging costs incurred by the Memher

"(c)(1) A Member of the Senate and any employee on the staff of a Member to which paragraph 9(c) applies shall disclose to the Secretary of the Senate the identity of any person who makes an applicable contribution and the amount of any such contribution.

"(2) For purposes of this subparagraph, an applicable contribution is a contribution—

"(A) which is to an organization described in subparagraph (a);

"(B) which is over \$200; and

"(C) of which such Member or employee, as the case may be, knows.

"(3) The disclosure under this subparagraph shall be made not later than 6 months after the date on which such Member or employee first knows of the applicable contribution.

"(4) The Secretary of the Senate shall make available to the public all disclosures filed pursuant to this subparagraph as soon as possible after they are received.

"(d)(1) The Select Committee on Ethics may grant a waiver to any Member with respect to the application of this paragraph in the case of an organization which is described in subparagraph (a)(1) and the affairs over which the spouse of the Member, but not the Member, is in a position to exercise substantial influence.

"(2) In granting a waiver under this subparagraph, the Select Committee on Ethics shall consider all the facts and circumstances relating to the relationship between the Member and the organization, including—

"(A) the independence of the Member from the organization;

"(B) the degree to which the organization receives contributions from multiple sources not affiliated with the Member;

"(C) the risk of abuse; and

"(D) whether the organization was formed prior to and separately from such spouse's involvement with the organization.".

(b) EFFECTIVE DATE.—The amendment made by this section shall take effect on January 1, 2008.

AUTHORITY FOR COMMITTEES TO MEET

COMMITTEE ON FOREIGN RELATIONS

Mr. REID. Mr. President, I ask unanimous consent that the Committee on Foreign Relations be authorized to meet during the session of the Senate on Tuesday, January 9, 2007, at 2:30 p.m. to hold a closed briefing on Iraq.

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON HOMELAND SECURITY AND GOVERNMENTAL AFFAIRS

Mr. REID. Mr. President, I ask unanimous consent that the Committee on Homeland Security and Governmental Affairs be authorized to meet on Tuesday, January 9, 2007, at 9:30 a.m. for a