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PROVIDING FOR CONSIDERATION OF H. RES. 78, PERMITTING DELEGATES AND THE RESIDENT COMMISSIONER TO CAST VOTES IN THE COMMITTEE OF THE WHOLE

Mr. MCGOVERN. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 86 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

H. RES. 86

*Resolved*, That upon the adoption of this resolution it shall be in order without intervention of any point of order to consider in the House the resolution (H. Res. 78) amending the Rules of the House of Representatives to permit Delegates and the Resident Commissioner to the Congress to cast votes in the Committee of the Whole House on the state of the Union. The resolution shall be considered as read. The previous question shall be considered as ordered on the resolution and on any amendment thereto to final adoption without intervening motion or demand for division of the question except: (1) one hour of debate on the resolution equally divided and controlled by the chairman and ranking minority member of the Committee on Rules; (2) the amendment printed in the report of the Committee on Rules accompanying this resolution, if offered by Representative Kirk of Illinois or his designee, which shall be in order without intervention of any point of order or demand for division of the question, shall be considered as read, and shall be separately debatable for 20 minutes equally divided and controlled by the proponent and an opponent; and (3) one motion to recommit which may not contain instructions.

SEC. 2. During consideration of H. Res. 78 pursuant to this resolution, notwithstanding the operation of the previous question, the Chair may postpone further consideration of the bill to a time designated by the Speaker.

The SPEAKER pro tempore. The gentleman from Massachusetts (Mr. MCGOVERN) is recognized for 1 hour.

Mr. MCGOVERN. Mr. Speaker, for the purposes of debate only, I yield to my friend from California, the distinguished ranking member of the Committee on Rules, Mr. DREIER, 30 minutes; pending which I yield myself such time as I may consume. And during consideration of this resolution, all time yielded is for the purposes of debate only.

Mr. Speaker, the rule before us provides 1 hour of general debate in the House equally divided and controlled by the chairman and ranking minority member on the Committee on Rules. The rule waives all points of order against consideration of the resolution and provides that the resolution shall be considered as read. The rule makes in order the amendment printed in the Rules report accompanying this resolution, if offered by Representative KIRK of Illinois or his designee. The amendment shall be considered as read, shall be debatable for 20 minutes equally divided and controlled by the proponent and an opponent, and shall not be subject to a demand for a division of the question. The rule also waives all

points of order against consideration of the amendment printed in the report, and contains one motion to recommit, which may not contain instructions. Finally, the rule provides that, notwithstanding the operation of the previous question, the Chair may postpone further consideration of the bill to a time designated by the Speaker.

Mr. Speaker, let me clearly state that there is no obligation for any Member to offer the amendment. The rule simply allows Mr. KIRK or his designee the option of offering this amendment if they choose to do so.

Also, Mr. Speaker, the Republicans were given the option to offer a substitute, and they declined.

This resolution will amend the House rules and allow the five Delegates who were elected to the House of Representatives to vote in the Committee of the Whole.

The Committee of the Whole is comprised of all Members of the House of Representatives, and is a procedural forum in which the House considers debates and votes on amendments to most of the legislation reported out of committee. After consideration of amendments in the Committee of the Whole, legislation is reported to the floor of the House for final consideration.

As we all know, Mr. Speaker, Delegates and Resident Commissioner have the same powers, rights and responsibilities as full Members of the House, with some exceptions. They cannot vote on the floor in the House or in the Committee of the Whole, they cannot offer a motion to reconsider, and they are not counted for quorum purposes.

Mr. Speaker, this resolution provides certain protections that have been ruled constitutional by Federal courts. Specifically, no Delegate or Resident Commissioner can provide the deciding margin of any amendment considered in the Committee of the Whole. In other words, if the vote in the Committee of the Whole is decided by five or fewer votes, it must be reconsidered immediately by the House of Representatives.

Let me state this clearly for all my colleagues. No Delegate or Resident Commissioner will provide the margin of victory or defeat of any amendment. It is that clear.

Delegates and the Resident Commissioner will not be able to vote on final passage, nor will they be able to vote on procedural motions.

Mr. Speaker, the Delegates and Resident Commissioner represent people who serve in our Armed Forces. Thirty thousand residents of Guam are military personnel. Over 2,400 soldiers from the territories and the District of Columbia are fighting in Iraq and Afghanistan today, wars that this Chamber voted in favor of. American Samoa has the highest per capita casualty rate of any State or territory for the war in Iraq.

We believe that the people who fight and die wearing the uniform of the

United States deserve to have their voices heard in the people's House.

Beyond that, Mr. Speaker, residents of all territories and the District of Columbia pay Social Security taxes, Medicare taxes under FICA. The people living in the territories and the District of Columbia deserve to have a voice in Congress, and their elected representatives, the Delegates and the Resident Commissioner, deserve to have a vote in the Committee of the Whole.

Mr. Speaker, while these voting privileges are in large part symbolic, and I, for one, believe that the District of Columbia, where people actually pay Federal taxes in addition to all the other contributions that they make to this country, deserve to have full voting rights in this Congress, but this is the least, I think, we can do to restore some modicum of representation to these millions of Americans, and I strongly urge my colleagues to support this rule and vote for the resolution.

Mr. Speaker, I reserve the balance of my time.

Mr. DREIER. Mr. Speaker, I yield myself such time as I may consume.

I rise to express my appreciation to my very good friend from Massachusetts for yielding me the time and for his effort in getting us to the point where we are.

But, Mr. Speaker, I do rise in very, very strong opposition to not only this rule, but the underlying legislation, H. Res. 78, as well, which, as the gentleman has said very clearly, will authorize the Delegates and the Resident Commissioner to vote on legislation that is on the House floor.

I must confess that I am broadly disappointed in how we have arrived here. I am disappointed that we are here again debating a proposal which is, I truly believe, at its heart, unconstitutional.

While I have the utmost respect for my colleagues from the territories, and from the District of Columbia, if they want to vote in this body, Mr. Speaker, they should begin the statehood process, plain and simple. They should pursue that with great vigor and enthusiasm. And those who are the strongest supporters of it now have a majority in this House, which, I believe, should allow them to proceed with that effort if they so choose.

Now, Mr. Speaker, reasonable people can disagree as to the merits of this proposal. We are going to hear an awful lot this morning. However, I am also disappointed that we find ourselves in a situation where my colleagues at the Rules Committee have, once again, rolled back the transparency that I was very proud to work so diligently on behalf of when I had the privilege to serve as chairman of the committee. First, it was the ability to enforce the rules regarding putting record votes in committee reports. Thrown out the window. Next, rather than following the example that I was privileged to set in the 109th Congress of conducting

actual hearings and markups of rule changes, we find ourselves, Mr. Speaker, without the benefit of hearings with outside witnesses, without a committee report explaining the committee's thinking, without any opportunity for the minority to have its views published as part of the legislative history.

And I understand full well, Mr. Speaker, this, for the average American, is seen as inside baseball stuff. But deliberative democracy is something that is very near and dear to the founding of this country, the very basis on which our Nation was founded. And last night we had a great speech from the President of the United States that was delivered here in which he talked about our goal of working together.

But more than that, Mr. Speaker, I am disappointed about how my colleagues are approaching the most basic tasks of the Rules Committee. The Rules Committee is the all-important committee of the House, the traffic cop through which every major piece of legislation must go before it is considered here on the House floor. With the exception of privileged resolutions and items that we consider under suspension of the rules, what we really do here, and the appropriations process, we have tremendous responsibility. I argue that the Rules Committee is the single most important committee that exists in this institution because of the very, very unique role that we play.

I am so disappointed in how I have seen the basic handling of this committee. Any of you who have had the honor to serve as Chairs of committees know the challenges of crafting an agenda, of building support and moving that support forward. But as chairmen, we have a basic responsibility to maintain those very basic workings of the committee to ensure that Members have the documents that they need to discuss and debate matters that are before them.

Now, I don't want to belabor this, Mr. Speaker, by going through the particulars of yesterday's meeting, but I have to say it is very, very disappointing. Let me just say that my colleagues failed, the majority failed, at the most basic responsibilities, which disappoints me even more.

The last time this body considered, Mr. Speaker, the issue of Delegate voting, it was as part of an opening day rules package. The rule was changed, despite bipartisan opposition. That rule change led the then minority leader, our friend Mr. Michel, to file a lawsuit against the House to stop Delegates from voting on the House floor.

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Well, the courts upheld the rule. They did so only because of the parliamentary sleight of hand which makes the right conferred on our colleagues illusory, illusory at the very best.

Mr. Speaker, 14 years later, this body is made up of 299 Members, 299 Mem-

bers who were not here, never had a chance to vote on this issue before. And as I said, even back then there has never been a hearing, never been a process for us to hear from the scholars who clearly, clearly would spend a great deal of time and energy considering whether or not we should proceed with allowing the people who are not Representatives from States to have a chance to vote on the House floor.

So, Mr. Speaker, this is a very, very bad rule. It is a bad, bad, bad process. And what we witnessed last night in the Rules Committee was one of, if not the greatest, disservice to this institution that I have ever seen, it clearly is up there as one of the most pathetic and sad and disappointing things that I have ever seen.

As I said before, if my colleagues want the Delegates and the Resident Commissioner to enjoy the benefits conferred upon Representatives of the several States, they should encourage efforts to achieve statehood. There is nothing, nothing, Mr. Speaker, to be served by moving this unconstitutional rule any further in the process.

And to the point that was offered by my friend from Massachusetts on this notion of a substitute provided, I was taught very early on when I came to this institution more than a quarter of a century ago that you do not amend a bad bill. There is nothing that can be done in the amendment process that could make this constitutional.

And this notion that we have gone the entire route, the United States Supreme Court has not considered this, Mr. Speaker. I believe that what we are going to do here today, if it in fact succeeds, what we are going to do is we are going to embark on another legal struggle just as we did 14 years ago.

So I urge my colleagues to vote against this rule. And if the rule does prevail, I urge them to vote against the underlying resolution, Mr. Speaker.

Mr. Speaker, I reserve the balance of my time.

Mr. McGOVERN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, again I would remind my colleagues that the minority was given the opportunity for a substitute and they declined. I would remind my colleagues in the House that the one Member of the minority who came before the Rules Committee and offered an amendment, that amendment has been made in order if he so chooses to offer it.

So I guess, maybe because this is not a closed rule, it does not fit into the Republican talking points today, they are a little bit upset. But the bottom line is that we on the majority side have done our best to try to accommodate the minority.

Mr. DREIER. Mr. Speaker, will the gentleman yield?

Mr. McGOVERN. Mr. Speaker, not at this time.

Mr. DREIER. I completely understand.

Mr. McGOVERN. Mr. Speaker, I am glad the gentleman respects the courtesies of the decorum of the House.

Mr. Speaker, let me also say that it is a little bit difficult for any of us on this side of the aisle to stand here and be lectured about process by the distinguished former chairman of the Rules Committee, to be lectured about transparency, and about how the committee should be run.

I recall being in the committee when the USA PATRIOT Act was brought before the Rules Committee, went through a process of regular order, bipartisan process, and then was rewritten in the Rules Committees without anybody knowing what was going on, and then brought to the floor under a very closed process.

I remember a special interest provision that magically appeared on a conference report after the report was signed and closed. That is not the process that this new Democratic majority wants to be like.

Mr. DREIER. Mr. Speaker, will the gentleman yield?

Mr. McGOVERN. I yield 30 seconds to the gentleman from California.

Mr. DREIER. Mr. Speaker, as the gentleman goes through this litany of arguments, I would ask my friend if we ever, ever denied the wishes of a Member who asked that an amendment be withdrawn and gone ahead and made that amendment in order.

Mr. McGOVERN. I reclaim my time.

Mr. Speaker, I could be here all day, all week, all month and perhaps all year documenting and listing occasion after occasion after occasion where the former majority, I think, broke the rules of this House and did a great disservice to the rules of this House.

We have done our best to accommodate the minority on this rule. They had the opportunity to offer a substitute, they declined. An amendment that was brought before the Rules Committee has been made in order. If they don't want to offer it, they don't have to offer it. In fact, if they don't want it in the rule, we have made the offer that if they want to offer an amendment to strike the Kirk provision, they can offer an amendment on this floor and we will be happy to accept it.

So I think, Mr. Speaker, that this kind of talk of a bad process, and I should also point out just for the record that the Committee on Rules met in the afternoon, Mr. DREIER, not in the evening. Things have changed. We meet in the light of day, not in the middle of the night anymore.

Mr. Speaker, I yield 3½ minutes to the gentleman from the Virgin Islands (Mrs. CHRISTENSEN).

Mrs. CHRISTENSEN. Mr. Speaker, I rise in support of what is a very fair rule, H. Res. 86, to provide for the consideration of H. Res. 78, to amend the rules of the House of Representatives to permit Delegates and the Resident Commissioner to cast votes in the Committee of the Whole.

But I see no reason for any amendment to this very straightforward provision that is simply the right thing to

do. It is a rule that we have asked for in every Congress since I have been here, since the 105th, when the Republicans were in the majority, but have never had a chance to become a part of the rule.

I want to commend and thank my friend and colleague, our majority leader, STENY HOYER, as well as the original cosponsors of the resolution, Majority Whip CLYBURN, Caucus Chair EMANUEL, Vice Chair LARSON, Representative BECERRA and Rules Committee Chairwoman SLAUGHTER. My fellow Delegates and I greatly appreciate their steadfast support for inclusion and full participation of all Americans in our national assembly.

A few minutes ago I took to the floor to express my condolences and that of my constituents and to recognize the service to the family of two members of the Virgin Islands National Guard who were killed along with 10 other soldiers in the crash of a Black Hawk helicopter northeast of Baghdad on Saturday.

I mention this because you will hear a litany of objections from our colleagues on the other side of the aisle to the limited extension of democracy for me and the other Delegates because of constitutional concerns.

This attempt to prevent us from the practice of democracy in this limited way is shameful because my Republican colleagues know well that the proposal the House will be voting on today is constitutional, and that the Federal courts have held that it is.

Why then are they insisting that my fellow Delegates and I not be given the opportunity to participate more fully in the deliberations on legislation on the floor on behalf of our constituents, which is in keeping with our country's spirit of inclusion and democratic ideals?

When my Republican colleagues bring up the question of payment of taxes, they know well that the residents of the territories pay Federal taxes, we pay full Social Security and Medicare payroll taxes like every other American. We also pay the same Federal income taxes as prescribed by the tax laws that are passed here which I cannot vote on.

It is just under the principle of no taxes without representation, which goes back to the founding of our country, Congress allows those taxes to remain in the territory to fulfill Federal responsibilities there.

Moreover, because we get to keep those Federal taxes that we pay, we do not get the full benefit of all Federal programs. In the Medicaid program, for example, we receive less than a quarter of the Federal share of the program that we would receive if we were fully participating in the program.

Mr. Speaker, as a resident of a U.S. territory, my constituents proudly fulfill the ultimate responsibility of citizenship, being called upon to fight and die for our country, but without having a say in choosing who the Commander

in Chief will be or having a representative in Congress with the right to vote on legislation on the floor.

I know this cannot completely correct this under the Constitution, but we can make this small step toward inclusion of all Americans in the democratic process. So I urge a "yes" vote on the rule and a "yes" vote on H. Res. 78.

Mr. DREIER. Mr. Speaker, my distinguished colleague from Miami, Mr. DIAZ-BALART, has just read the appellate court decision on this issue and has spent a great deal of time and effort, and I yield him 3 minutes.

Mr. LINCOLN DIAZ-BALART of Florida. I thank the gentleman.

Mr. Speaker, let me begin by expressing my profound respect for the Delegates in this House, and most especially for their constituents. But above all, I rise, Mr. Speaker, with profound respect for the documents that we all swear to uphold when we are elected, when we take possession of this awesome responsibility, an honor granted to us by our constituents.

I think there can be few parts of the United States Constitution that are clearer when Article I, section 2 state "that the House of Representatives shall be composed of Members chosen every second year by the people of the several States."

Now, when in 1970, as you know Mr. Speaker, before there had been by law and precedent, Delegates of territories had been given some privileges in this House. And then in 1970 there was a clarification of those privileges. The vote was given to Delegates in standing committees in 1970. At that time, when the vote was given to Delegates in standing committees, there was some concern that that may be unconstitutional.

In fact, there was a colloquy on this floor where Congressman B.F. Sisk of California asked future Speaker, then Representative Tom Foley, about that issue. And I would like to read what future Speaker Foley said. "Now, it is very clear that a constitutional amendment would be required to give the Resident Commissioner," and he is speaking about all of the Delegates, "a vote in the Committee of the Whole or the full House."

The point is that the constitutional issue does not touch preliminary advisory votes, which is what standing committee votes are, but only the votes which are cast in the Committee of the Whole or the full House.

Those votes, Mr. Foley said, can be cast only by Members of Congress. Now the appellate court, interestingly enough, and I really find it difficult to believe that it was not appealed to the Supreme Court, because the appellate court said, well, true, but we are not dealing with votes in this rule, we are dealing with a figment of our imagination related to votes because they do not count.

If they do count in the outcome of an amendment, there is an automatic

revote. So they are not really votes. So since they are not really votes, they are not really constitutional. I think that was not a serious, I respectfully say this, ruling by the district court. But obviously this time if it does pass, I would assume that it will go to the Supreme Court where perhaps there will be a more serious ruling.

Mr. MCGOVERN. Mr. Speaker, at this time I yield 3 minutes to the distinguished gentleman from New York, who was actually born in the territory of Puerto Rico, Mr. SERRANO.

(Mr. SERRANO asked and was given permission to revise and extend his remarks.)

Mr. SERRANO. I thank the gentleman. You are right. Perhaps it is that example that I present to you that shows why the system is broken. Because my parents chose to move in 1950 to New York, I am able to be a Member of Congress with full voting rights.

Had I stayed in Puerto Rico, I could only aspire to be a Resident Commissioner, which is fine enough, but without full voting rights. So, question: Since when does residency overpower and overtake citizenship? The 4 million people who live in Puerto Rico, the citizens, American citizens who live in all of the territories, have no way to represent themselves in Congress, have no way to vote for the President of the United States.

At this very moment, dozens of Puerto Ricans are mourned as they have died in the war in Iraq. Yet, their colleagues who will come back will not be able to express themselves in Congress, or express themselves through a Presidential vote in terms of how they feel about that war or about that service.

And so the issue today is simply this: Do you believe that American citizens, American citizens, that has to be repeated, American citizens, who live in territories, not States, have certain rights? I believe they have full rights. If it was up to me they would have full voting representation.

All we are saying today is that those Delegates, these representatives, will have a right to participate on the House floor.

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We don't even go far enough to say that if the vote makes a difference, it stays put; there is a revote.

So what are we really giving them? An opportunity to participate in democracy. How can we be trying to spread democracy throughout the world when we are not willing to spread it right here at home?

Four million citizens live in the Commonwealth of Puerto Rico. Those 4 million could have six or seven Members of Congress if they were a State. The gentleman, rightfully so, says, well, if they want to be a State, they should be a State. There is only one problem with that: The group holding the colony, the American Government, has to initiate that progress, that system, to bring people into the Union.

You can't hold a colony for 108 years, in the case of Puerto Rico, and expect them to tell you at what time they want to be whatever they want to be, because for 108 years you have divided them into three different movements: independence, Commonwealth, statehood.

If we are holding the territory of Puerto Rico, it is our responsibility to say, we are ready to invite you to come in.

Mr. DREIER. Mr. Speaker, will the gentleman yield?

Mr. SERRANO. I yield to the gentleman from California.

Mr. DREIER. Mr. Speaker, I would simply say that the gentleman's party is in charge now, and the process of beginning that move is really in your court. It is one that we will be very, very interested to engage in and look at and consider. I think that it would be an absolutely fascinating debate.

Mr. SERRANO. Reclaiming my time, that is a great suggestion. I am sorry that you didn't do it for the last 12 years.

Mr. DREIER. Mr. Speaker, at this time I am very happy to yield 2 minutes to a very hardworking Member of Congress, our friend from Georgia, Dr. PRICE.

(Mr. PRICE of Georgia asked and was given permission to revise and extend his remarks.)

Mr. PRICE of Georgia. Mr. Speaker, I thank the gentleman for yielding on this extremely important issue. I, too, rise with great respect for the individuals who are Delegates and our Resident Commissioner. I also want to make it certain that I state up front that we commend all of the men and women who fight our battle in this war on terror with the recognition and appreciation that those men and women serve in a voluntary capacity, and our hearts and prayers go out to them and their families.

I do want to say, however, Mr. Speaker, that this process is a remarkable abuse of power. I oppose the rule and the underlying bill on the basis of both process and policy, which I believe to be flawed, and also because it is remarkably unconstitutional.

I am oftentimes reminded of the Lewis Carroll book, and sometimes I feel that way: Just because you say it is so doesn't make it so.

Individuals who promote what we are doing right now believe, in fact, that they can just make up rules at a whim. In fact, we are tied by the ultimate document of our Nation, and that is the United States Constitution. It makes it very clear in that Constitution, Article I, section 2, that the House of Representatives shall be composed of Members chosen every second year by the people of the several States. It doesn't say territories, it doesn't say the Delegates of the territories, it doesn't say Resident Commissioner.

I might, indeed, support a move for statehood for any of those entities.

However, this is an unconscionable action. This is a violation of the public trust, and it is a clear abuse of power.

Under this strategy, under this Democrat plot, the majority party could seat anybody, anybody, in the House. Who is next? Who would you like to seat next? Howard Dean? He has a significant constituency. Why not have Howard Dean have a seat in the United States House of Representatives and a vote in the Committee of the Whole?

Mr. Speaker, the American people are disgusted with this level of arrogance and the abuse of power that this demonstrates. I urge my colleagues to defeat this rule and to defeat the underlying bill. We will ultimately see the final defeat of this in the Supreme Court of the United States.

Mr. MCGOVERN. Let me encourage the gentleman from Georgia to read the rule. The Republicans were offered the right for a substitute. They could have had a substitute that null and voided this entire resolution, and they chose not to.

There is an amendment made in order under the rule by the gentleman from Illinois or his designee, which I strongly disagree with, that would essentially gut this entire provision. It would allow no one, with the possible exception of the gentlewoman who represents the District of Columbia, to be able to participate. So the opportunity is there. What the gentleman needs to do is read the rule.

Mr. Speaker, I yield 2½ minutes to the gentlewoman from Guam (Ms. BORDALLO).

(Ms. BORDALLO asked and was given permission to revise and extend her remarks.)

Ms. BORDALLO. Mr. Speaker, I rise in support of the rule under consideration which, if adopted, will allow this House to openly and fairly debate an issue important to my constituents and to our fellow Americans who reside right here in the shadow of the Capitol dome, the citizens of our Nation's Capital City, and our fellow Americans who reside in the U.S. territories.

I urge a "yes" vote on this rule because it means we can move forward with this important debate. Our participation in the Committee of the Whole, a symbolic vote, in the manner proposed by the amendment to the rules would be consistent with the very foundations of our representative democracy.

This issue is about elected public office for which we, as Members and Delegates alike, take a solemn oath. Like all Members, we, too, solemnly affirm to support and defend the Constitution of the United States and to well and faithfully discharge the duties inherent with that responsibility.

Mr. Speaker, it is in keeping with this oath that I come to the floor today to appeal for support on the rule and the resolution on principle and on the merits of this issue.

This is about representation, the very core of this institution. This is

about a symbolic but meaningful gesture. It is about inclusion. It is about the principle that every American deserves to be represented with a vote in Congress.

This is a step in the right direction. It is not without precedent, and it has survived review by the judicial branch. The history of service by Delegates to Congress from the territories dates back almost to the founding of our country. The noted and well-respected historian Robert Remini, in his excellent history of the House published just last year, notes that one of the most unique features of the House of Representatives under the Constitution is the fact that Delegates from the territories can participate, and have participated, in important debates.

I urge a "yes" vote on this rule in the spirit of this tradition.

Mr. DREIER. Mr. Speaker, at this time I am very happy to yield 1 minute to a very hardworking Member from Pittsburgh (Mr. TIM MURPHY).

Mr. TIM MURPHY of Pennsylvania. Mr. Speaker, we certainly appreciate and admire all of the citizens of the United States and all those from territories, and they participate in debate here.

One of the things that helps us understand what takes place here, I would like to go back to what happens in Allegheny County where I live in the city of Pittsburgh. We have an Allegheny County Council, and they meet in the city of Pittsburgh regularly, and some members of that council are citizens of the city of Pittsburgh; but their jurisdiction is not the city of Pittsburgh. What would happen if they decided it would be their jurisdiction to vote on issues that affected that city on matters of taxation and other issues that take place? I believe the courts would say that just because you are citizens of this area does not mean that your jurisdiction of your elected body extends to that city, and courts would strike it down.

This is not an issue of whether or not we respect and admire our friends and fellow citizens from these territories. It is the matter of the rules of what our Constitution states and what people can represent and what should be allowed in this body. It concerns me that on the tote boards here of the list of votes, it does not say whether somebody is a full Member or a Delegate. That, I believe, is something that is also going to mislead the American public as to the vote totals here.

But more than anything else, to be able to vote on issues that affect my constituents, whether it is taxation or other issues of representation, it is simply not in our Constitution to have that there, and I urge Members to vote "no" on this.

Mr. MCGOVERN. Mr. Speaker, I yield 6 minutes to the gentlewoman from the District of Columbia (Ms. NORTON), the District of Columbia, a place where there is taxation but not full representation.

Ms. NORTON. Mr. Speaker, I thank the gentleman for yielding, and for reminding this House of the bottom line.

The delegate vote resolution on the floor will confuse many, anger others, and needlessly divide the people's House about a right to vote settled by the Federal courts 14 years ago.

Mr. Speaker, during the 103rd Congress, I had just finished my freshmen year. When the Democrats were in the majority, I submitted a legal memorandum and requested and obtained the right to vote in the Committee of the Whole for the residents of the District of Columbia.

The House decided to include the other Delegates as well because we normally have all been treated the same. Of course, we had no objection.

The Democrats, however, sent the matter to outside attorneys and experts who confirmed that a Delegate vote would be constitutional, and the House acted.

The Republican minority then sued the House. However, the U.S. District Court for the District of Columbia and the U.S. Court of Appeals both confirmed the constitutionality of the House's action in allowing Delegate voting in the Committee of the Whole, just as Congress had long done in subject matter committees created by the House.

The Republicans took control in the 104th Congress and withdrew the only vote the residents of the District of Columbia have ever had on the floor for more than 200 years.

I say to my friends on the other side of the aisle, there is nothing left to debate about. The courts have now spoken. You had your say. In a debate when the Democrats did it the right way, simply put it in the rules and allowed full debate, you debated then. You took it to the courts. You debated again, and you took it to the Court of Appeals, and you debated it again. If there had to be a debate, it should have been on January 4 when this Congress convened.

But for reasons I have not been able to find, it wasn't in the rules the way it was in the rules when I first got this vote. I want to be clear, this was a breakthrough for the District of Columbia when after my first term, I got this vote. My residents, seeing the first thing trotted out of this House now is not H.R. 328, for 4 years we have tried to get the full vote, but the vote I got 14 years ago, regard this as a setback for the District of Columbia.

This House and the Senate in 2006 reauthorized the Voting Rights Act of 1965. My friends, the D.C. vote is the Voting Rights Act of 2007, and we will be held accountable to enact this bill.

This is not my fight. The civil rights movement has spent 4 years, 4 years in actions all over America to get support for the full House vote for the District of Columbia. Most Americans expect that a vote for the District of Columbia will be the vote they see come from the House first. They are going to be completely confused.

I ask my colleagues on the other side of the aisle not to allow this needless debate to poison the atmosphere that Tom Davis and I have struggled to create for the last 4 years in a bipartisan bill for the full House vote for the District of Columbia.

The right to vote was taken out of the rules by the Republicans. If the Republicans took it out of the rules, it obviously was an obligation of the Democrats to put it back in. They had no alternative. Why not put it back in the rules? Why are we having to be drawn and quartered as Delegates out here? There are differences being drawn out here. Why is this debate dividing this House and seeking to divide the Delegates? Why is there a debate that divides me from my brothers and sisters who are Delegates? Why have you done this to us?

And don't you take the bait. Please don't take the bait. Respect the Delegates, not just me who pays Federal income taxes, but the other Delegates who fight and die in war disproportionately compared to the rest of us. What has my side done, giving the Republicans a nonissue?

□ 1100

Worse, they have subjected us to controversy and we don't want to be controversial. We want Delegates to be fully respected.

It is heartbreaking for me. This debate is entirely heartbreaking for me. As you know, this vote is not the full vote. That is what is heartbreaking. Look at the calendar. The calendar is empty because the committees are just organizing. Why isn't H.R. 328 the first bill out of the Democratic House? That is what I cannot explain to my constituents. They don't understand this debate. Somebody has got to come to this floor and tell me why I have to plead for the vote that the courts said I was entitled to 14 years ago.

It is time to go where we left off. Mark up at Judiciary Committee and let us get that vote out of here. For goodness sakes, you have got to give this vote to the Delegates. Move on.

The residents of the District of Columbia have been grateful for those Republicans who have supported our full House vote and for Democrats who have done so for so long.

The Delegate vote is unavoidable. Do it, get it done. But it is less than the full vote that the District of Columbia deserves and that you have supported. It does not set the standard have set for yourselves—to have me to come to the floor to ask for a vote that I won 14 years ago. The standard we have to meet is the standard we set for ourselves.

Full voting rights for the District of Columbia.

Mr. DREIER. Mr. Speaker, the very thoughtful remarks of our friend from the District of Columbia underscore the great challenge that we have here on both sides.

Mr. Speaker, I yield 1 minute to my very good friend from Hollidaysburg, Pennsylvania (Mr. SHUSTER).

Mr. SHUSTER. Mr. Speaker, I thank the gentleman for yielding.

I rise today with great respect for the Delegates and the Resident Commissioner and all the people that they represent. But I strongly oppose both this rule and the underlying resolution.

The resolution we are considering today is, pure and simple, a power grab. There is no way I can support a resolution that dilutes the rights of the hardworking people of western and central Pennsylvania, and there is no reason they should support representatives that have their rights diluted.

The Democratic scheme tramples on the Constitution and the design of one man, one vote. Article I, section 2 of the Constitution clearly states the House "shall be comprised of Members chosen by the people of the several States." It does not provide full voting privileges for Delegates representing non-State territories.

Plain and simple, this is representation without taxation. This proposal will allow the Democratic Delegates to raise the taxes on the American people, but then they will not have to pay them.

I strongly encourage all members of the Pennsylvania delegation to vote against this resolution and protect the rights of the hardworking people of Pennsylvania.

Mr. MCGOVERN. Mr. Speaker, at this time I yield 2 minutes to the gentleman from American Samoa (Mr. FALEOMAVAEGA).

(Mr. FALEOMAVAEGA asked and was given permission to revise and extend his remarks.)

Mr. FALEOMAVAEGA. Mr. Speaker, I know that some of our colleagues on the other side of the aisle have seriously challenged the constitutionality of this proposed rule, as it was indicated yesterday by our good friend and colleague from the State of Louisiana and also now reiterated by my good friend from California.

Mr. Speaker, this proposed rule has already gone through the process where 13 of our Republican friends from the other side of the aisle 13 years ago filed a lawsuit in the district court, Federal District Court of the District of Columbia, to challenge the constitutionality of this proposed rule. And what happens? The judge ruled that it was constitutional. Our friends on the other side appealed the case to the Federal Circuit Court of the Court of Appeals of the District of Columbia, and they reaffirmed the decision of the lower court.

So when you talk about the constitutionality of this issue, Mr. Speaker, I submit to my good friends on the other side of the aisle, the constitutionality of this proposed rule is moot. It is a moot issue. We have already discussed this in the court.

Now, if my good friends on the other side of the aisle would like to appeal this case to the Supreme Court, then let us do it. But as far as I can read and with my limited knowledge of constitutional law, Mr. Speaker, this matter has already been settled in the

courts that say this proposed rule is constitutional.

Mr. DREIER. Mr. Speaker, at this time I am very happy to yield 1 minute to our good friend from Pennsylvania (Mr. ENGLISH).

Mr. ENGLISH of Pennsylvania. Mr. Speaker, I rise, sadly, to oppose this unconscionable power grab in which the Democrats, who claimed they have changed, have clearly indicated that they are back. They are up to the old tricks that they tried 12 years ago when they were thrown out of the majority. Here they are again using the Constitution as a political Handiwipe and extending full voting rights to favored rotten boroughs.

Now what is a rotten borough? During the 19th century in Britain, there were municipalities with tiny populations that were given full voting rights, and it took Britain years to get rid of that political inequity.

Today, to these people we are talking about extending voting rights to territories that have a fraction of the population of a congressional district, one territory that has the population roughly of Butler County, Pennsylvania, one of my constituencies; one that has roughly the population of Mercer County, Pennsylvania. And to my good friend from Samoa, and he is a good friend, he represents a constituency with roughly the population of Mill Creek Township in Erie County, Pennsylvania, which I represent. And yet he would be given full voting rights within the Committee of the Whole. That is an outrage.

Democrats once stood for one man, one vote. Today on the floor of the House, they stand for one Samoan, 10 votes.

Vote this down.

Mr. MCGOVERN. Mr. Speaker, at this time I would like to yield 1 minute to the distinguished gentleman from Maryland (Mr. HOYER), our Democratic leader.

Mr. HOYER. Mr. Speaker, I don't know whether the gentleman who just spoke understands the pain that he inflicts, understands the lack of respect that he shows, understands the denial of democracy that he reflects.

I tell the gentleman that my friend who sits behind you, four aisles back, represents seven times as many people as you and I represent, seven times as many people, who, if they move from the island of Puerto Rico to the State of Maryland, the State of Pennsylvania, have full voting rights. But he inflicts on the gentleman from American Samoa and those Samoans who have fought for this country and died and are serving today who have no vote. And for you on your side to represent that this is a power grab, in my opinion, is absolutely unconscionable, in your words, because it is so inaccurate.

Why did the court of appeals rule this to be constitutional? Because it does not diminish any one of the 435 Members in this body. Why? Because this is

symbolism. This is symbolic. The Delegates know it. The Delegates know that this is not full voting rights for them or for the people they represent. But it is an opportunity for them to participate and to reference on the board in the Committee of the Whole their vote, their opinion.

Mr. FALEOMAVAEGA. Mr. Speaker, will the gentleman yield?

Mr. HOYER. I would be glad to yield to my friend.

Mr. FALEOMAVAEGA. Mr. Speaker, I thank the gentleman for yielding.

And I just want to say that I do have the utmost respect for my good friend from Pennsylvania, and I am really saddened this day to hear that the small population of the district that I represent doesn't mean anything to my distinguished colleague who had made the statement, alluding to the fact that there are not very many Samoans living in this great Nation of ours. I really am saddened by that notion.

Mr. HOYER. Reclaiming my time, Mr. Speaker, ladies and gentlemen of the House, what we are doing here is we are saying to five people, and I want to say you saw the pain of the representative of the District of Columbia who absolutely ought to have a full vote in this House. I hope that we will address that shortly.

Mr. DREIER. Mr. Speaker, will the gentleman yield?

Mr. HOYER. I yield to the gentleman from California.

Mr. DREIER. Mr. Speaker, I thank my friend for yielding, my friend and classmate. We came together in 1981. I came a little before he did because he came in a special election, Mr. Speaker. He knows that I have the highest regard for him. We have worked very closely in a bipartisan way on a number of issues, and one of the things I was most proud of over the past several years was that my friend carried in his breast pocket quotes of mine on things that I said what we were in the minority about, the need for greater deliberation.

We considered, as my friend knows, a very noncontroversial issue, that being the extension of suspension days from Monday and Tuesday to Wednesday. We did that 3 years ago, a little over 3 years ago, and it had very little controversy to it. We began a very deliberative process. We had a hearing on that. Again, there wasn't much controversy.

And now I am going to take this opportunity to extend the quote of my friend, if he will indulge me, when he, on June 23 of 2003, at our Rules hearing on this said: "The lack of free and fair debate on such important matters is an embarrassment to the Members who are privileged to serve. It demeans the House, it cheats the American people, and it offends our democratic traditions. Unfortunately, tactics designed to shut down debate are not an aberration; they are becoming the norm."

And, Mr. Speaker, all I would say to my friend is that the sort of unpleasant

debate that we are witnessing right now underscores the fact that moving through the procedure that we have to the House floor without a single committee hearing, without the input of scholars who might talk about the impact on this institution, on the American people, on the rights of American citizens, is something that we should consider. And that is the concern that we have. And I believe what we should do is withdraw this measure from the floor and go through regular order.

I simply offered, as the ranking minority member now of the committee, an amendment in the rule that would simply say that if I could offer, as the ranking member, the committee of jurisdiction, a germane amendment, I would like to have a chance to do that. And I was voted down in that quest.

Let us do proceed with what the gentleman has argued passionately for. He and I are both institutionalists, Mr. Speaker. Let us do allow the kind of deliberation that is essential to consideration of such an important issue.

Mr. MCGOVERN. Mr. Speaker, will the gentleman yield?

Mr. HOYER. I yield to my friend.

Mr. MCGOVERN. Mr. Speaker, I just want to clarify for the record that the Rules Committee did offer the Republicans a substitute, which they declined. The amendment that was brought before the Rules Committee was made in order.

And I also would like to say, Mr. Speaker, in response to my friend, Mr. ENGLISH, that there are 58 million Americans who pay no income tax in this country, just payroll tax. I hope the gentleman is not suggesting that those people shouldn't have a right to vote.

Mr. HOYER. Mr. Speaker, reclaiming my time, and we are running out of time, I want to say that when I yielded, I was talking about symbolism. All of us believe that symbolism is very important. Our flag is a great symbol. Samoans have died for that flag. Residents of the District of Columbia have died for that flag. Residents of the Virgin Islands have died for that flag. Residents of Guam have died for that flag. And many, many residents of Puerto Rico have died for that flag.

Yes, this is symbolic, which is why the courts said it was appropriate, because it does not constitutionally diminish the vote of any one of the 435 Members of this body one iota. Why? Because if their votes make a difference, we automatically have a vote of the 435 of us. That is why the courts said this is absolutely constitutional.

It is not enough, what we do today. But it would be tragic if we do not do at least this basic step to recognize the inclusion of those who serve with us, who can speak with us, who can vote in committee across the street or in this building, but who have had their vote in the Committee of the Whole taken away from them when the Republicans took power in 1995.



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Let us restore that vote today. Vote for this rule, which is a fair rule. And I say to my friend who quoted my comments, you were accorded a right to a substitute. You chose not to take it. You were accorded the right to an amendment. You now want to withdraw that. I will tell you that, on our side, if you want to withdraw that amendment by unanimous consent, we will not object. But my understanding is you don't want to make that request.

Mr. DREIER. Will the gentleman yield?

Mr. HOYER. We have given you that amendment.

My time is up. The last time you asked me to yield, you gave a speech. And that is fine, but you are going to do it on your time.

Mr. DREIER. Mr. Speaker, I yield myself such time as I may consume to simply say to my friend that we are clearly in a position where upstairs we had said that we did not believe we should amend a bad bill. But at the same time, I simply made the request for, as the ranking minority member, the right to have a germane amendment if we so chose. And that was, in fact, denied us on a party-line vote that we had in the House.

Mr. Speaker, at this time I am very happy to yield a minute to my good friend from Allentown, Pennsylvania (Mr. DENT).

Mr. DENT. Mr. Speaker, I, too, today rise in opposition to this rule and the underlying legislation. In this bill, the Delegates and the Resident Commissioner will be allowed to vote on proceedings in the Committee of the Whole; but if their vote is decisive, then there must be a revote in the full House without the participation of these Delegates. In other words, the bill says that your vote counts except when it doesn't count. And when it really, really counts, that is when it will make a difference in the outcome of the proceedings, it turns out that your vote doesn't count at all.

This kind of absurdity might be appropriate in the drama of Beckett or Ionesco, but it has no place in the making of American law.

And I do want to address the issue, too. In the last session I supported the Tom Davis-Holmes Norton bill to help deal with the issue of the District of Columbia's voting rights. I agree with that. I support that legislation, and we should take up that legislation. We shouldn't do it through this rule.

Also, with respect to self-determination in Puerto Rico, we have been supportive of Mr. FORTUÑO and his effort to allow for self-determination of the island where people have a choice to make: independence, territorial status, or statehood. Let that process take its course. This is not the way to go. I oppose the rule and the underlying legislation.

Mr. MCGOVERN. Mr. Speaker, I yield 2 minutes to the gentlewoman from Texas (Ms. JACKSON-LEE).

(Ms. JACKSON-LEE of Texas asked and was given permission to revise and extend her remarks.)

Ms. JACKSON-LEE of Texas. Might I say, Mr. Speaker, it is a joy to see you in the chair, and I thank the member of the majority Rules Committee and the Rules Committee and a number of my colleagues.

And might I just remind my colleagues that we had some 10 years for the Members on the other side of the aisle to make good on a constitutional promise.

It should be noted that this very rule and its format has been affirmed on constitutional grounds. It was utilized by majority vote in the 103th Congress without one incident except three revotes.

The idea and concept is to again inform America that we believe in one vote, one person. I know historically the complete insult to being considered less than one vote. Slaves were characterized historically as less than one person. And so this particular legislation is a making of the whole of individuals who pay taxes, Federal taxes, Social Security, Medicare taxes, and individuals who we know, Mr. Speaker, have been on the front lines of Iraq, Afghanistan, and every single war.

And so to the American Samoa, to the District of Columbia, to the Virgin Islands, and to the District of Columbia along with Puerto Rico and the Commissioner, the argument for self-rule or however Puerto Rico will ultimately be designed is not the argument here today. The argument here today is to allow the constituents, some 4.4 million, represented by Commissioners and Delegates to have a constitutional right to vote. There is no way that this Congress, this Democratic Congress under the leadership of Speaker PELOSI and the leadership team, can reject the right for Americans to vote or those who are in many instances citizens.

And so, Mr. Speaker, I support the rule and the underlying bill, and would ask us to uphold the Constitution by voting today to allow those who have the right to vote to express their vote.

Mr. Speaker, I rise today in support of H. Res. 78, which would amend the rules of the House of Representatives to permit Delegates from the District of Columbia, Guam, the Virgin Islands, American Samoa, and the Resident Commissioner of Puerto Rico to cast votes in the Committee of the Whole House on the State of the Union.

I support H.R. 78 because restoring to the Delegates and the Resident Commissioner the right to vote in the Committee of the Whole is an act of simple justice long overdue. Indeed, Mr. Speaker, H.R. 78 merely restores the practice that prevailed in this House during the 103rd Congress. When the Republicans won control of this chamber in 1994, one of their first acts was to strip elected Delegates and the Resident Commissioner of Puerto Rico of their right to vote in the Committee of the Whole.

Let me point out at the outset, Mr. Speaker, that the rule we seek to restore today was rescinded by the Republican controlled 104th

Congress, and prohibited by each succeeding Congress through the 110th not because the rule is unconstitutional or illegal but because for apparently partisan reasons. Four of the five Members directly affected by the rule are members of the Democratic Caucus.

But the fact is, Mr. Speaker, the authority of this House to confer voting rights in the Committee of the Whole upon elected Delegates and the Resident Commissioner of Puerto has been squarely addressed and upheld by the Federal courts.

When the House adopted a similar rule during the 103d Congress, Republican opponents immediately brought action in federal court challenging the constitutionality of the rule on the ground that it vested legislative power in persons who were not elected to represent citizens of any of the several States. In March 1993, the United States District Court for the District of Columbia upheld the rules change on the ground that the Delegate votes was structured so that Delegate votes in the Committee of the Whole were symbolic in nature and thus did not affect the final ultimate outcome of any vote. *Michaels v. Anderson*, 817 F. Supp. 126 (D.D.C. 1993), *aff'd*, 109 F.3d 623 (1994). For this reason, the court held that the rule did not unconstitutionally confer legislative power upon Delegates.

In affirming the district court, the Court of Appeals for the District of Columbia held that the additional authority conferred on Delegates by the rule change was "largely symbolic" and "not significantly greater than that which they enjoy serving and voting on the standing committees." *Id.* Nor was the court persuaded by the argument raised by opponents below that the rule change had the symbolic effect of granting Delegates higher status and greater prestige in their home districts. In rejecting the claim, the court noted that because of the savings clause contained in the rule, the claimed harm was "unproven, remote, and speculative" and of no unconstitutional moment. Simply put, the court held that the rule "was not unconstitutional as the delegation of an improper exercise of legislative power."

Moreover, Mr. Speaker, the Supreme Court has long held and it is now settled that the Congress has broad authority to take action with respect to the territories and the District of Columbia. See *Sere & Laralde v. Pilot*, 10 U.S. 332, 336-37 (1810); *Murphy v. Ramsey*, 114 U.S. 15, 44 (1885); *Binns v. U.S.*, 194 U.S. 486 (1885).

Mr. Speaker, our Nation's Capital of the District of Columbia, the United States territories of Puerto Rico, Guam, American Samoa, the Virgin Islands, and the Northern Mariana Islands, all play an important role in this great Nation. They serve in our military. They are fighting for us right now in Iraq and Afghanistan. They are making and have made the ultimate sacrifice to protect and defend this Nation.

Mr. Speaker, more than 30,000 residents of Guam are on active duty in the Armed Forces of the United States. That is nearly 20 percent of the population of the territory. No other congressional district or State comes close to matching this measure of devotion. Approximately 2,500 soldiers from the District of Columbia and the territories are currently serving in Iraq and Afghanistan today. And American Samoa has the highest per capita rate of any State or territory in the Iraq war. The Iraq war

death rate per 1 million people in the population is almost as high for American Samoa as for the 10 highest States combined.

Sadly also, Mr. Speaker, the Nation lost 19 brave soldiers this past Saturday when the helicopter they were riding was shot down by insurgents. Two of the heroes who made this supreme sacrifice for their country were residents of the Virgin Islands.

Mr. Speaker, if a person can be called upon to pay Federal taxes and serve in the Armed Forces of the United States, then he or she should at least have the opportunity to vote for a Representative who could at least cast a symbolic vote in this Chamber on critical matters facing our Nation—issues like war and peace, equality and justice.

Mr. Speaker, taxation without representation is tyranny. In the aggregate, nearly 5 million persons residing in the District of Columbia, Guam, the Virgin Islands, American Samoa, and Puerto Rico are wrongly, and I say unconscionably, being denied a vote—and therefore denied a voice—in the most important legislative body in the world and making a mockery of our commitment to democracy and equal justice.

As a supporter of freedom, democracy, and equality, I believe that it is long overdue for the citizens of the District of Columbia to have a Representative in Congress who can vote on the vital legislation considered in this body.

It is wrong, Mr. Speaker, that the citizens of the District of Columbia, who after all pay taxes to the United States, serve in the Armed Forces, and are subject to the laws and jurisdiction of the United States, are denied a vote in the body that imposes those taxes, raises and maintains the Armed Forces, and makes the laws that each of us must obey.

License plates in the District of Columbia remind us of their ongoing struggle for a proper voice in this Federal Government, reading: "Taxation without representation." The people in Boston felt so strongly about this in 1775 that they rebelled in Boston Harbor, launching the "Boston Tea Party."

This principle is no less vital today. We must not deny the territories of Puerto Rico, American Samoa, Guam, the Virgin Islands, and the Northern Mariana Islands the right to have a vote in Congress. Doing so denies their important relationships with our Nation and contributions to our economy.

Mr. Speaker, I commend the gentleman from Maryland, Mr. HOYER, for introducing H. Res. 78, which honors and vindicates the residents of the District of Columbia and the territories. Not only do we appreciate their military service and tax receipts, we value their views and opinion in the halls of Congress.

I urge my colleagues to support H. Res. 78. But let us not stop there. I hope all Members will support H.R. 328, the D.C. Fair and Equal Voting Rights Act, which will give full voting rights in the House to the nearly 600,000 citizens of the District of Columbia.

Mr. DREIER. Mr. Speaker, I am very pleased to yield 2 minutes to a former member of the Rules Committee, we miss him greatly upstairs, our good friend from Marietta, Georgia, Dr. GINGREY.

Mr. GINGREY. Mr. Speaker, I thank my former chairman on the Rules Committee for the time. And I rise in opposition to this rule and the underlying resolution, with some degree of sad-

ness, because I certainly have great, great respect for the representatives of the territories and the District of Columbia. They are sitting here on the floor and speaking, and they are great Members. But I have to oppose this because I think that indeed, Mr. Speaker, it will be ruled unconstitutional in the final analysis.

And I know that the Democratic majority in the first 2 weeks, in the 100 hours, with the Six for '06 legislative agenda, the bumper sticker issues that were poll-tested; if you took an issue like this and you said to the American people, We are about to grant voting rights to the members from the territories that do not pay Federal income taxes, and these votes can raise your taxes, and they don't pay Federal income taxes, I think that the poll on that would be at least 90 percent in opposition. So if you are going to do things on a poll-driven agenda, you would not be doing this.

I think that it may end up being a moot point, Mr. Speaker, because voting in the Committee of the Whole, giving the Members that right, it may never occur. It may be a moot point, because with these closed rules and no regular order, there may never be any votes in the Committee of the Whole.

So I regrettably rise to oppose this. I think it is absolutely wrong. But I have great respect for my colleagues from the territories and the District of Columbia.

Mr. MCGOVERN. Mr. Speaker, I want to ask unanimous consent to have inserted in the RECORD a letter that was sent to the Rules Committee signed by Mr. FALEOMAVAEGA, Mr. FORTUÑO, Ms. ELEANOR HOLMES NORTON, Mrs. CHRISTENSEN, and Ms. BORDALLO in support of the underlying bill.

And let me remind my colleague from Georgia, this is not a closed rule. If he wants a closed rule, he has the right to amend it.

Mr. Speaker, I reserve the balance of my time.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Massachusetts?

Mr. PRICE of Georgia. Mr. Speaker, reserving the right to object, I just wanted to appreciate the gentleman for placing items in the RECORD. I would point out that the majority leader has stated that the Republicans have described this as a power grab. In fact, the New York Times, the Chicago Tribune, The Washington Post, and USA Today describe it as a power grab.

Mr. Speaker, I withdraw my reservation.

Mr. MCGOVERN. What is the gentleman's objection?

The SPEAKER pro tempore. The gentleman reserved the right to object and has now withdrawn his reservation.

Without objection, the item will be placed in the RECORD.

There was no objection.

CONGRESS OF THE UNITED STATES

Washington, DC, January 22, 2007.

Hon. LOUISE MCINTOSH SLAUGHTER,  
Chairwoman, Committee on Rules, Washington, DC.

Hon. DAVID DREIER,  
Ranking Republican Member, Committee on Rules, Washington, DC.

DEAR CHAIRWOMAN SLAUGHTER AND RANKING MEMBER DREIER: We write to respectfully request your support for H. Res. 78, which has been introduced by our colleague from Maryland and the distinguished Majority Leader, the Hon. Steny Hoyer, to amend the Rules of the House of Representatives to afford us the opportunity to cast votes in the Committee of the Whole House on the state of the Union. We represent the District of Columbia, Puerto Rico, American Samoa, Guam and the U.S. Virgin Islands, and this rules change will have symbolic importance for us as Delegates and for our constituents.

We recognize this proposal as consistent with the provision that was provided for this same purpose within the Rules of the House of Representatives for the 103rd Congress. We further recognize this proposal to be within the Constitutionally-tested limits. H. Res. 78 would grant us meaningful participation in the legislative process along with our participation in standing committees. We hope that you will support H. Res. 78 and that you will favorably report this amendment to the Rules of the House of Representatives for the House to consider. Thank you for your consideration of our views.

Sincerely,

ENI F.H. FALEOMAVAEGA,  
Member of Congress.

ELEANOR HOLMES NORTON,  
Member of Congress.

LUIS G. FORTUÑO,  
Member of Congress.

DONNA M. CHRISTENSEN,  
Member of Congress.

MADELEINE Z. BORDALLO,  
Member of Congress.

Mr. DREIER. Mr. Speaker, may I inquire of the Chair how much time is remaining on both sides.

The SPEAKER pro tempore. The gentleman from California has 11½ minutes; the gentleman from Massachusetts has 3 minutes.

Mr. MCGOVERN. Mr. Speaker, I will let the gentleman proceed.

Mr. DREIER. Mr. Speaker, at this point, I am very, very pleased to yield 3 minutes to the distinguished Resident Commissioner from Puerto Rico, our good friend Mr. FORTUÑO.

(Mr. FORTUÑO asked and was given permission to revise and extend his remarks.)

Mr. FORTUÑO. Mr. Speaker, as the only Republican afforded a vote by House Resolution 78, I rise to thank my distinguished colleague from Maryland, Majority Leader HOYER, for introducing this resolution granting the five representatives of the nonstate areas of our Nation voting representation in the Committee of the Whole, but, perhaps even more importantly, for opening up the discussion of the status of the U.S. possessions and territories. That is what is going on here today.

I also rise to urge my colleagues who can exercise their right to vote on this amendment to the rules to give the representatives in the House from the District of Columbia, Virgin Islands, American Samoa, Guam, and Puerto



Rico the only meaningful representation we can provide our constituents in the House of Representatives. However, I do this with some reluctance since I share some legal concerns as well as fervor, because this proposed representation will be so limited: A vote on amendments to bills in the Committee of the Whole with a revote in the event that our votes become decisive.

What the House really needs to do for the almost 4 million U.S. citizens that I represent before the Senate, the executive branch, as well as this House is to authorize a process of self-determination for Puerto Rico. Puerto Rico has been a U.S. territory since 1898, and we still remain disenfranchised. Puerto Rican Americans have been citizens since 1917, and we have served with distinction and honor in our Armed Forces and have defended our Nation in every battlefield around the world. Actually, as we speak, we have lost 54 of our constituents so far in the gulf war on terrorism.

What my constituents really deserve is the opportunity to seek equal representation and equal responsibilities in the Federal system or, alternatively, the freedom of a sovereign nation, even though the latter option has very little support among my constituents.

I am pleased that 110 of my colleagues in the last Congress agreed, including leaders on both sides of the aisle, such as the distinguished majority leader, Mr. HOYER, to cosponsor the Puerto Rico Democracy Act. I am also heartened that the chairman of the committee of jurisdiction, the gentleman from West Virginia (Mr. RAHALL) and the ranking minority member, the gentleman from Alaska (Mr. YOUNG) have indicated that legislation for this purpose is a priority this year.

The question now, however, is whether to give all the territories and the District of Columbia as much representation for our constituents that my four nonstate colleagues and I can constitutionally provide: A vote in the Committee of the Whole that will not be decisive on the amendments. Together, the five of us represent 4.9 million U.S. citizens, Americans who fight and die for the United States every single day. I respectfully request that they deserve this representation, limited as it may be, until our status situation is fully addressed, as I hope it will be fully addressed in the near future.

Mr. DREIER. Mr. Speaker, I would inquire of the gentleman from Massachusetts how many speakers he has remaining.

Mr. MCGOVERN. I am it.

Mr. DREIER. Mr. Speaker, then I will yield myself the balance of the time.

Mr. Speaker, this has been a very, very sad debate. It has been a sad debate because of the lack of deliberation and the lack of the consideration.

The issue is, at best, controversial. I listened to the remarks of my very good friend, who, as I just told her,

spends more time representing me now that we have this 5-day workweek than I do myself as a Californian because we spend so much time in the District of Columbia. Her remarks go right to the point of concern that we have raised about this process and why we are where we are at this juncture.

As I look at the other Delegates, and we have just heard from the Resident Commissioner, we obviously have the utmost respect for them, their service, and the great representation that they provide. And, over and above that, the issue that everyone has mentioned since the focal point of the State of the Union address delivered here by the President last night is that, as we prosecute this global war on terror, it is essential that we respect and revere every single life that has been lost in that struggle. And we know that there are many people who have come from the District of Columbia and from the other territories who have paid the ultimate price, and we are in debt to them for that.

But, Mr. Speaker, the thing that is very troubling to me is that we are at this point, without having ever given any kind of committee hearing, without any discussion or debate, and with a process upstairs that I think my colleagues on the other side of the aisle will acknowledge was really a great travesty and an injustice.

I want to express my appreciation to Mr. MCGOVERN. Mr. Speaker, Mr. MCGOVERN, when we were considering this rule upstairs, did make a good-faith effort in trying to offer a proposed compromise to this rule, and unfortunately he was denied the chance to do that.

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As we look at the issue before us, many of us are troubled about the constitutionality of this, and our friends have basically just on the other side of the aisle discussed the court decision on this issue, Mr. Speaker, by saying what was stated by the circuit court. They used the word "meaningless" to describe this vote, and it was true, as I said, legerdemain, legislative sleight of hand, that they were able to at this juncture move through those two courts as they did with this measure.

But, Mr. Speaker, my plea to my very good friends and colleagues in the majority is simply let us go through the process of deliberation. Let us go through committee hearings. Let us hear from those very thoughtful scholars who so often testified before the Rules Committee in the past on a wide range of issues that we considered, and then after we go through that deliberative process, this process of democracy which we all hold near and dear, then I believe we could have a proposal that we could bring to the floor, if possible, to consider this measure.

Mr. Speaker, as I said, I am very, very, very disappointed at the way this whole issue has been handled, and frankly, as my friend from Marietta

said earlier, all of the closed rules that we have had on these measures that were brought before us, we were told that when we got beyond the Six for 2006, that things were going to be much different.

A professor at my alma mater, Claremont McKenna College, wrote in the Orange County Register yesterday that that is like saying, I will respect you in the morning.

Mr. Speaker, we have seen a continuation of a clamp-down of deliberative democracy, and what we are faced with here at this moment, offer of a substitute aside, has denied the deliberation that this very important issue deserves.

So, Mr. Speaker, I urge my colleagues to oppose this rule, and if by chance the rule does pass, I urge strong opposition to the underlying resolution.

Mr. Speaker, I yield back the balance of my time.

Mr. MCGOVERN. Mr. Speaker, I yield myself the remaining time.

Mr. Speaker, let me restate what I said earlier: This rule allows for consideration of the only amendment offered in the Rules Committee yesterday. We also offered the minority the opportunity for a substitute, which they declined. If this bill is so awful, they could have introduced a substitute to null and void it. Indeed, the amendment that is made in order practically null and voids this entire bill. As someone who has been around for a few years, I do not think I have ever heard so many complaints about a rule that makes in order every single amendment offered in the Rules Committee.

But, Mr. Speaker, let me say, the old days are over. I could stand on this floor all day and cite a list of abuses by the former majority. Instead, let me focus on how this Democratic majority has chosen to operate.

For the last few weeks, we have heard complaint after complaint that the Republicans were not allowed to offer amendments on our Six for '06 agenda. Now the gentleman from California and others are complaining that we are allowing a Republican amendment. I have got a case of whiplash.

Mr. Speaker, I am afraid that by allowing the other side of the aisle to offer amendments and offer a substitute, we have messed up their talking points.

Mr. KIRK from Illinois came before the Rules Committee with a thoughtful amendment, offered in good faith. It happened to disagree very strongly with the substance of his amendment, but I support his right to offer it, debate it and get an up-or-down vote in this House. Indeed, I would urge my colleagues to go to the Rules Committee and to read the testimony of Mr. KIRK and also the statements by members of the Rules Committee, Republican members, who urged that this amendment be made in order. This was

a hearing, I would remind my colleagues, that happened in the light of day, not in the middle of the night.

Let me also remind my colleague there is no obligation for the gentleman from Illinois or anybody else to offer the amendment if they choose not to. It is up to them. Indeed, they could offer an amendment to strike this amendment from the rule if they want and have a closed rule, which they have become accustomed to under their leadership.

What we are allowing, Mr. Speaker, is for the Delegates and the Resident Commissioner to the House of Representatives to have a symbolic vote that will not count if they are the deciding margin of victory or defeat of any amendment. We are allowing for the possible consideration of an amendment. If the sponsor Member decides to offer the amendment to this resolution, he can offer it, or his designee. Finally, we are protecting that amendment from all points of order.

Let me close, Mr. Speaker, by addressing the rank-and-file Members on the Republican side. We believe that you have a right to be heard. If you come before the Rules Committee with thoughtful amendments, we will give you every possible consideration. We will not be perfect. We will do some things that you will not like, but the distinguished chairwoman of the Rules Committee Ms. SLAUGHTER and all of us on this side of the aisle have made it very clear that we will preside over a more open, democratic process than was the norm for the past 12 years.

The rule before us is a product of that commitment, and indeed, it responds to the Member who came before the Rules Committee to offer an amendment. I think that is good form.

Mr. Speaker, I would urge my colleagues to vote “yes” on the previous question and vote “yes” on the rule.

Mr. Speaker, I yield back the balance of my time, and I move the previous question on the resolution.

The SPEAKER pro tempore. The question is on ordering the previous question.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. DREIER. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

Pursuant to clause 9 of rule XX, the Chair will reduce to 5 minutes the minimum time for electronic voting, if ordered, on the question of adoption of the resolution.

The vote was taken by electronic device, and there were—yeas 229, nays 191, not voting 14, as follows:

[Roll No. 51]

YEAS—229

Abercrombie  
Ackerman  
Allen  
Altmire  
Andrews  
Arcuri  
Baca  
Baird  
Baldwin  
Barrow  
Bean  
Becerra  
Berkley  
Berman  
Berry  
Bishop (GA)  
Bishop (NY)  
Blumenauer  
Boren  
Boswell  
Boucher  
Boyd (FL)  
Boyd (KS)  
Brady (PA)  
Braley (IA)  
Brown, Corrine  
Butterfield  
Capps  
Capuano  
Cardoza  
Carnahan  
Carney  
Carson  
Castor  
Chandler  
Clarke  
Clay  
Cleaver  
Clyburn  
Cohen  
Conyers  
Cooper  
Costa  
Costello  
Courtney  
Cramer  
Crowley  
Cuellar  
Cummings  
Davis (AL)  
Davis (CA)  
Davis (IL)  
Davis, Lincoln  
DeFazio  
DeGette  
Delahunt  
DeLauro  
Dicks  
Dingell  
Doggett  
Donnelly  
Doyle  
Dreier  
Edwards  
Ellison  
Ellsworth  
Emanuel  
Engel  
Eshoo  
Etheridge  
Farr  
Filner  
Giffords  
Gillibrand  
Gonzalez  
Gordon  
Green, Al  
Green, Gene

Grijalva  
Gutierrez  
Hall (NY)  
Hare  
Harman  
Hastings (FL)  
Herseth  
Higgins  
Hill  
Hinchey  
Hinojosa  
Hirono  
Hodes  
Holden  
Holt  
Honda  
Hooley  
Hoyer  
Inslee  
Israel  
Jackson (IL)  
Jackson-Lee  
(TX)  
Jefferson  
Johnson (GA)  
Johnson, E. B.  
Jones (OH)  
Kagen  
Kanjorski  
Kaptur  
Kennedy  
Kildee  
Kilpatrick  
Kind  
Klein (FL)  
Kucinich  
Lampson  
Langevin  
Lantos  
Larsen (WA)  
Larson (CT)  
Lee  
Levin  
Lewis (GA)  
Lipinski  
Loebbeck  
Lofgren, Zoe  
Lynch  
Mahoney (FL)  
Maloney (NY)  
Markey  
Marshall  
Matheson  
Matsui  
McCarthy (NY)  
McCollum (MN)  
McDermott  
McGovern  
McIntyre  
McNerney  
McNulty  
Meehan  
Meek (FL)  
Meeks (NY)  
Melancon  
Michaud  
Millender  
McDonald  
Miller (NC)  
Miller, George  
Mitchell  
Mollohan  
Moore (KS)  
Moore (WI)  
Moran (VA)  
Murphy (CT)  
Murphy, Patrick  
Murtha

NAYS—191

Aderholt  
Akin  
Alexander  
Bachmann  
Bachus  
Baker  
Barrett (SC)  
Bartlett (MD)  
Barton (TX)  
Biggert  
Billbray  
Billrakis  
Bishop (UT)  
Blackburn  
Blunt  
Boehner

Bonner  
Bono  
Boozman  
Boustany  
Brady (TX)  
Brown (SC)  
Brown-Waite,  
Ginny  
Buchanan  
Burgess  
Burton (IN)  
Calvert  
Camp (MI)  
Campbell (CA)  
Cannon  
Cantor

Nadler  
Napolitano  
Neal (MA)  
Oberstar  
Obey  
Oliver  
Ortiz  
Pallone  
Pascarella  
Pastor  
Payne  
Perlmutter  
Peterson (MN)  
Pomeroy  
Price (NC)  
Rahall  
Rangel  
Reyes  
Rodriguez  
Ross  
Rothman  
Roybal-Allard  
Ruppersberger  
Rush  
Ryan (OH)  
Salazar  
Sanchez, Linda  
T.  
Sanchez, Loretta  
Sarbanes  
Schakowsky  
Schiff  
Schwartz  
Scott (GA)  
Scott (VA)  
Serrano  
Sestak  
Shea-Porter  
Sherman  
Shuler  
Sires  
Skelton  
Slaughter  
Smith (WA)  
Snyder  
Solis  
Space  
Spratt  
Stark  
Stupak  
Sutton  
Tanner  
Tauscher  
Thompson (CA)  
Thompson (MS)  
Tierney  
Townsend  
Udall (CO)  
Udall (NM)  
Van Hollen  
Velázquez  
Visclosky  
Walz (MN)  
Wasserman  
Schultz  
Waters  
Watson  
Watt  
Waxman  
Weiner  
Welch (VT)  
Wexler  
Wilson (OH)  
Woolsey  
Wu  
Wynn  
Yarmuth

Doolittle  
Drake  
Duncan  
Ehlers  
Emerson  
English (PA)  
Fallin  
Feeney  
Ferguson  
Flake  
Forbes  
Fortenberry  
Fossella  
Foxy  
Franks (AZ)  
Frelinghuysen  
Gallegly  
Garrett (NJ)  
Gerlach  
Gilchrest  
Gillmor  
Gingrey  
Gohmert  
Goode  
Goodlatte  
Granger  
Graves  
Miller (MI)  
Miller, Gary  
Moran (KS)  
Murphy, Tim  
Muschgrave  
Myrick  
Neugebauer  
Nunes  
Paul  
Pearce  
Pence  
Peterson (PA)  
Petri  
Pitts  
Platts  
Poe  
Porter  
Price (GA)  
Pryce (OH)  
Putnam  
Ramstad  
Regula  
Rehberg

NOT VOTING—14

Buyer  
Castle  
Cubin  
Everett  
Fattah

Frank (MA)  
Jindal  
Johnson (IL)  
Lowey  
Lucas

□ 1204

Messrs. ALEXANDER, RAMSTAD and KELLER of Florida changed their vote from “yea” to “nay.”

Ms. DEGETTE and Mr. GORDON of Tennessee changed their vote from “nay” to “yea.”

So the previous question was ordered. The result of the vote was announced as above recorded.

Mr. DREIER. Mr. Speaker, I move to reconsider the vote on the previous question.

MOTION TO TABLE OFFERED BY MR. MCGOVERN  
Mr. MCGOVERN. Mr. Speaker, I move to table the motion to reconsider.

The SPEAKER pro tempore. The question is on the motion to table.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

RECORDED VOTE

Mr. DREIER. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. Pursuant to clause 9 of rule XX, this 5-minute vote on the motion to table will be followed by a 5-minute vote on adoption of the resolution, if ordered.

The vote was taken by electronic device, and there were—ayes 229, noes 189, not voting 16, as follows:

Knollenberg  
Kuhl (NY)  
LaHood  
Lamborn  
Latham  
LaTourette  
Lewis (CA)  
Lewis (KY)  
Linder  
LoBiondo  
Lungren, Daniel  
E.  
Mack  
Manzullo  
Marchant  
McCarthy (CA)  
McCauley (TX)  
McCotter  
McCrery  
McHenry  
McHugh  
McKeon  
McMorris  
Rodgers  
Mica  
Miller (FL)  
Miller (MI)  
Miller, Gary  
Moran (KS)  
Murphy, Tim  
Muschgrave  
Myrick  
Neugebauer  
Nunes  
Paul  
Pearce  
Pence  
Peterson (PA)  
Petri  
Pitts  
Platts  
Poe  
Porter  
Price (GA)  
Pryce (OH)  
Putnam  
Ramstad  
Regula  
Rehberg

Reichert  
Renzi  
Reynolds  
Rogers (AL)  
Rogers (KY)  
Rogers (MI)  
Ros-Lehtinen  
Roskam  
Royce  
Ryan (WI)  
Sali  
Saxton  
Schmidt  
Sensenbrenner  
Sessions  
Shadegg  
Shays  
Shimkus  
Shuster  
Simpson  
Smith (NE)  
Smith (NJ)  
Smith (TX)  
Souders  
Stearns  
Sullivan  
Tancred  
Taylor  
Terry  
Thornberry  
Tiahrt  
Tiberi  
Turner  
Upton  
Walberg  
Walden (OR)  
Walsh (NY)  
Wamp  
Weldon (FL)  
Weller  
Westmoreland  
Whitfield  
Wicker  
Wilson (NM)  
Wilson (SC)  
Wolf  
Young (AK)  
Young (FL)

[Roll No. 52]

AYES—229

Abercrombie Gutierrez Napolitano  
Ackerman Hall (NY) Neal (MA)  
Allen Hare Oberstar  
Altmire Harman Obey  
Andrews Hastings (FL) Olver  
Arcuri Herseht Ortiz  
Baca Higgins Pallone  
Baird Hill Pascrell  
Baldwin Hinchey Pastor  
Barrow Hinojosa Payne  
Bean Hirono Perlmutter  
Becerra Hodes Peterson (MN)  
Berkley Holden Pomeroy  
Berman Holt Price (NC)  
Berry Honda Rahall  
Bishop (GA) Hooley Rangel  
Bishop (NY) Hoyer Reyes  
Blumenauer Inslee Rodriguez  
Boren Israel Ross  
Boswell Jackson (IL) Rothman  
Boucher Jackson-Lee Roybal-Allard  
Boyd (FL) (TX) Rumpersberger  
Boyd (KS) Jefferson Rush  
Brady (PA) Johnson (GA) Ryan (OH)  
Braley (IA) Johnson, E. B. Salazar  
Brown, Corrine Jones (OH) Sánchez, Linda  
Butterfield Kagen T.  
Capps Kanjorski Sanchez, Loretta  
Capuano Kaptur Sarbanes  
Cardoza Kennedy Schakowsky  
Carnahan Kilpatrick Schiff  
Carney Kind Schwartz  
Carson Klein (FL) Scott (GA)  
Castor Kucinich Scott (VA)  
Chandler Lampson Serrano  
Clarke Langevin Sestak  
Clay Lantos Shea-Porter  
Cleaver Larsen (WA) Sherman  
Clyburn Larson (CT) Shuler  
Cohen Lee Sires  
Conyers Levin Skelton  
Cooper Lewis (GA) Slaughter  
Costa Lipinski Smith (WA)  
Costello Loeb sack Snyder  
Courtney Lofgren, Zoe Solis  
Cramer Lynch Space  
Crowley Mahoney (FL) Spratt  
Cuellar Maloney (NY) Stark  
Cummings Markey Stupak  
Davis (AL) Marshall Sutton  
Davis (CA) Matheson Tanner  
Davis (IL) Matsui Tauscher  
Davis, Lincoln Matsui Taylor  
DeFazio McCarthy (NY) Thompson (CA)  
DeGette McCollum (MN) Thompson (MS)  
Delahunt McDermott Tierney  
DeLauro McGovern Towns  
Dicks McIntyre Udall (CO)  
Dingell McNerney Udall (NM)  
Doggett McNulty Van Hollen  
Donnelly Meehan Velázquez  
Doyle Meek (FL) Visclosky  
Edwards Meeks (NY) Walz (MN)  
Ellison Melancon Wasserman  
Ellsworth Michaud Schultz  
Emanuel Millender  
Engel McDonald Waters  
Eshoo Miller (NC) Watson  
Etheridge Miller, George Watt  
Farr Mitchell Waxman  
Filner Mollohan Weiner  
Giffords Moore (KS) Welch (VT)  
Gillibrand Moore (WI) Wexler  
Gonzalez Moran (VA) Wilson (OH)  
Gordon Murphy (CT) Woolsey  
Green, Al Murphy, Patrick Wu  
Green, Gene Murtha Wynn  
Grijalva Nadler Yarmuth

NOES—189

Aderholt Bonner Carter  
Akin Bono Chabot  
Alexander Boozman Coble  
Bachmann Boustany Cole (OK)  
Bachus Brady (TX) Conaway  
Baker Brown (SC) Crenshaw  
Barrett (SC) Culberson  
Bartlett (MD) Ginny  
Barton (TX) Buchanan Davis (KY)  
Biggart Burgess Davis, David  
Billray Burton (IN) Davis, Jo Ann  
Bilirakis Calvert Davis, Tom  
Bishop (UT) Camp (MI) Deal (GA)  
Blackburn Campbell (CA) Dent  
Blunt Cantor Diaz-Balart, L.  
Boehner Capito Diaz-Balart, M.  
Doolittle

Drake Knollenberg Rehberg  
Dreier Kuhl (NY) Reichert  
Duncan LaHood Renzi  
Ehlers Lamborn Reynolds  
Emerson Latham Rogers (AL)  
English (PA) LaTourette Rogers (KY)  
Fallin Lewis (CA) Rogers (MI)  
Feeney Lewis (KY) Ros-Lehtinen  
Ferguson Linder Roskam  
Flake LoBiondo Royce  
Forbes Lungren, Daniel  
Fortenberry E. Ryan (WI)  
Fossella Mack Sali  
Foxy Manullo Saxton  
Frelinghuysen Marchant Schmidt  
Gallegly McCarthy (CA) Sensenbrenner  
Garrett (NJ) McCaul (TX) Sessions  
Gerlach McCotter Shadegg  
Gilchrist McCrery Shays  
Gillmor McHenry Shimkus  
Gingrey McHugh Shuster  
Gohmert McKeon Simpson  
Goode McMorris Smith (NE)  
Goodlatte Rodgers Smith (NJ)  
Granger Mica Smith (TX)  
Graves Miller (FL) Souder  
Hall (TX) Miller (MI) Stearns  
Hastert Miller, Gary Sullivan  
Hastings (WA) Moran (KS) Tancredo  
Hayes Murphy, Tim Terry  
Heller Musgrave Thornberry  
Hensarling Myrick Tiahrt  
Herger Neugebauer Tiberi  
Hobson Nunes Turner  
Hoekstra Paul Upton  
Hulshof Pearce Walberg  
Hunter Pence Walden (OR)  
Inglis (SC) Peterson (PA) Walsh (NY)  
Issa Petri Wamp  
Johnson, Sam Pitts Weldon (FL)  
Jones (NC) Platts Weller  
Jordan Poe Westmoreland  
Keller Porter Whitfield  
King (IA) Price (GA) Wicker  
King (NY) Pryce (OH) Wilson (NM)  
Kingston Putnam Wilson (SC)  
Kirk Ramstad Wolf  
Kline (MN) Regula Young (AK)  
Young (FL)

NOT VOTING—16

Buyer Frank (MA)  
Cannon Franks (AZ)  
Jindal Castle  
Johnson (IL) Radanovich  
Lowey Rohrabacher  
Lucas

□ 1215

So the motion to table was agreed to.

The result of the vote was announced as above recorded.

The SPEAKER pro tempore. The question is on the resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

RECORDED VOTE

Mr. DREIER. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 228, noes 188, not voting 18, as follows:

[Roll No. 53]

AYES—228

Abercrombie Bishop (GA)  
Ackerman Bishop (NY)  
Allen Blumenauer  
Altmire Carson  
Andrews Castor  
Arcuri Chandler  
Baca Boucher  
Baird Boyd (FL)  
Baldwin Boyd (KS)  
Barrow Brady (PA)  
Bean Braley (IA)  
Becerra Brown, Corrine  
Berkley Butterfield  
Berman Capps  
Berry Capuano  
Cardoza Courtney

Cramer Kildee  
Crowley Kilpatrick  
Cuellar Kind  
Cummings Kirk  
Davis (AL) Klein (FL)  
Davis (CA) Kucinich  
Davis (IL) Lampson  
Davis, Lincoln Langevin  
DeFazio Lantos  
DeGette Larsen (WA)  
Delahunt Larson (CT)  
DeLauro Lee  
Dicks Levin  
Dingell Lewis (GA)  
Doggett Lipinski  
Donnelly Loeb sack  
Doyle Lofgren, Zoe  
Edwards Lynch  
Ellison Mahoney (FL)  
Ellsworth Maloney (NY)  
Emanuel Markey  
Eshoo Marshall  
Etheridge Matheson  
Farr Matsui  
Filner McCarthy (NY)  
Giffords McCollum (MN)  
Gillibrand McDermott  
Gonzalez McGovern  
Gordon McIntyre  
Green, Al McNerney  
Green, Gene McNulty  
Grijalva Meehan  
Hoyer Meek (FL)  
Inslee Meeks (NY)  
Israel Melancon  
Jackson (IL) Mitchell  
Jackson-Lee Mollohan  
(TX) Moore (KS)  
Jefferson Moore (WI)  
Johnson (GA) Moran (VA)  
Johnson, E. B. Murphy (CT)  
Jones (OH) Murphy, Patrick  
Kagen Murtha  
Kanjorski Nadler  
Kaptur Napolitano  
Kennedy Neal (MA)  
Oberstar  
Obey  
Olver  
Pallone  
Pascrell  
Pastor  
Payne  
Perlmutter  
Peterson (MN)  
Pomeroy  
Price (NC)  
Rahall

NOES—188

Aderholt Coble  
Akin Cole (OK)  
Bachmann Conaway  
Bachus Crenshaw  
Baker Culberson  
Barrett (SC) Davis (KY)  
Bartlett (MD) Davis, David  
Barton (TX) Davis, Jo Ann  
Biggart Davis, Tom  
Billray Deal (GA)  
Bilirakis Dent  
Bishop (UT) Diaz-Balart, L.  
Blackburn Diaz-Balart, M.  
Blunt Doolittle  
Boehner Drake  
Bonner Dreier  
Bono Duncan  
Boozman Ehlers  
Boustany Emerson  
Brady (TX) English (PA)  
Brown (SC) Fallin  
Brown-Waite, Ginny Ferguson  
Buchanan Flake  
Burgess Forbes  
Burton (IN) Fortenberry  
Calvert Fossella  
Camp (MI) Foxx  
Campbell (CA) Franks (AZ)  
Cannon Frelinghuysen  
Cantor Gallegly  
Capito Garrett (NJ)  
Carter Gerlach  
Chabot Gilchrist  
Gillmor Gillmor

Rangel  
Reyes  
Rodriguez  
Ross  
Roybal-Allard  
Rumpersberger  
Rush  
Ryan (OH)  
Salazar  
Sánchez, Linda  
T.  
Sanchez, Loretta  
Sarbanes  
Schakowsky  
Schiff  
Schwartz  
Scott (GA)  
Scott (VA)  
Serrano  
Sestak  
Shea-Porter  
Sherman  
Shuler  
Sires  
Skelton  
Slaughter  
Smith (WA)  
Snyder  
Solis  
Space  
Spratt  
Stark  
Stupak  
Sutton  
Tanner  
Tauscher  
Taylor  
Thompson (CA)  
Thompson (MS)  
Tierney  
Towns  
Udall (CO)  
Udall (NM)  
Van Hollen  
Velázquez  
Visclosky  
Walz (MN)  
Wasserman  
Schultz  
Waters  
Watson  
Watt  
Waxman  
Weiner  
Welch (VT)  
Wexler  
Wilson (OH)  
Woolsey  
Wu  
Wynn  
Yarmuth

Lewis (KY) Peterson (PA) Shuster  
Linder Petri Simpson  
LoBiondo Pitts Smith (NE)  
Lungren, Daniel Platts Smith (NJ)  
E. Poe Smith (TX)  
Mack Porter Souder  
Manzullo Price (GA)  
Marchant Pryce (OH)  
McCarthy (CA) Putnam  
McCaul (TX) Ramstad  
McCotter Regula  
McCrery Rehberg  
McHenry Reichert  
McHugh Renzi  
McKeon Reynolds  
McMorris Rogers (AL)  
Rodgers Rogers (KY)  
Mica Rogers (MI)  
Miller (FL) Ros-Lehtinen  
Miller (MI) Roskam  
Miller, Gary Royce  
Moran (KS) Ryan (WI)  
Murphy, Tim Sali  
Musgrave Saxton  
Myrick Schmidt  
Neugebauer Sensenbrenner  
Nunes Sessions  
Paul Shadegg  
Pearce Shays  
Pence Shimkus

## NOT VOTING—18

Alexander Feeney Norwood  
Buyer Frank (MA) Ortiz  
Castle Jindal Pickering  
Cubin Johnson (IL) Radanovich  
Everett Lowey Rohrabacher  
Fattah Lucas Rothman

□ 1226

So the resolution was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

## PRIVILEGES OF THE HOUSE

Mr. BOEHNER. Mr. Speaker, I rise to a question of the privileges of the House, and I send to the desk a resolution.

The SPEAKER pro tempore. The Clerk will report the resolution.

The Clerk read the resolution, as follows:

## H. RES. 93

Whereas at approximately 11:30 a.m. on the 23rd of January, 2007 the Committee on Rules began consideration of a special order of business providing for consideration of H. Res. 78;

Whereas the gentleman from Illinois (Mr. Kirk) submitted an amendment to the Committee for its consideration;

Whereas during a recess of the Committee, the gentleman from Illinois (Mr. Kirk) submitted a letter to the Chairwoman of the Committee on Rules requesting that his amendment be withdrawn from further consideration;

Whereas that letter was date stamped in the customary practice of the Committee;

Whereas it has been the long standing practice of the Committee to not further consider amendments that have been so withdrawn;

Whereas the gentleman from Massachusetts (Mr. McGovern) made a motion to report a special order of business providing for consideration of the amendment by Mr. Kirk despite its withdrawal;

Whereas when the issue of the withdrawal of the amendment was being debated by the Committee, the Ranking Republican Member attempted to obtain a copy of the letter from the Majority and the Majority willfully refused to produce a copy of the letter after repeated requests;

Whereas the wrongful refusal of the Majority to produce a copy of the letter under debate constituted a breach of the dignity and integrity of the Committee's proceedings; therefore be it

*Resolved*, that the House of Representatives disapproves of the actions taken by the Committee's Majority and directs the Chairwoman of the Committee to undertake practices to prevent future occurrences.

The SPEAKER pro tempore. The resolution qualifies.

## MOTION TO TABLE OFFERED BY MR. HASTINGS OF FLORIDA

Mr. HASTINGS of Florida. Mr. Speaker, I move to lay on the table the resolution of the distinguished gentleman.

The SPEAKER pro tempore. The question is on the motion to table.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

## RECORDED VOTE

Mr. BOEHNER. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. The Chair would also add that all Members please vote during the allotted time.

The vote was taken by electronic device, and there were—ayes 223, noes 189, not voting 22, as follows:

[Roll No. 54]

## AYES—223

Abercrombie Delahunt Kind  
Akin DeLauro Klein (FL)  
Alexander Dicks Kucinich  
Bachmann Lampson  
Bachus Langevin  
Baker Lantos  
Barrett (SC) Larsen (WA)  
Bartlett (MD) Larson (CT)  
Barton (TX) Lee  
Biggert Levin  
Bilbray Lewis (GA)  
Bilirakis Lipinski  
Bishop (UT) Loebach  
Blackburn Lofgren, Zoe  
Blunt Lowey  
Boehner Lynch  
Bonner Mahoney (FL)  
Bono Malone (NY)  
Boozman Markey  
Boustany Marshall  
Brady (TX) Matheson  
Brown (SC) Matsui  
Brown-Waite, McCarty (NY)  
Ginny McCollum (MN)  
Buchanan McDermott  
Burgess McGovern  
Burton (IN) McIntyre  
Calvert McNerney  
Camp (MI) McNulty  
Campbell (CA) Meehan  
Cannon Meek (FL)  
Cantor Moore (KS)  
Capito Moore (WI)  
Carter Moran (VA)  
Chabot Kuhl (NY) Murphy (CT)  
Coble Lynch  
Cole (OK) Mahoney (FL)  
Conaway Conaway  
Crenshaw Crenshaw  
Culberson Culberson  
Davis (KY) Davis, David  
Davis, David Davis, Jo Ann  
Davis, Tom Davis, Tom  
Deal (GA) Deal (GA)  
Dent Dent  
Diaz-Balart, L. Diaz-Balart, M.  
Diaz-Balart, M. Doolittle  
Doolittle Drake  
Drake Dreier  
Duncan Duncan  
Ehlers Ehlers  
Emerson Emerson  
English (PA) English (PA)  
Fallin Fallin  
Feeney Feeney  
Ferguson Ferguson  
Flake Miller, George  
Forbes Mitchell  
Fortenberry Mollohan  
Fossella Moore (KS)  
Foxy Moore (WI)  
Franks (AZ) Moran (VA)  
Murphy (CT) Murphy (CT)  
Murphy, Patrick Murphy, Patrick  
Murtha Murtha  
Nadler Nadler  
Napolitano Napolitano  
Neal (MA) Neal (MA)  
Oberstar Oberstar  
Obey Obey  
Oliver Oliver  
Ortiz Ortiz  
Pallone Pallone

Pascrell Schwartz  
Pastor Scott (VA)  
Payne Serrano  
Perlmuter Sestak  
Peterson (MN) Shea-Porter  
Pomeroy Sherman  
Price (NC) Shuler  
Rahall Sires  
Reyes Skelton  
Rodriguez Slaughter  
Rothman Smith (WA)  
Roybal-Allard Snyder  
Ruppersberger Solis  
Rush Space  
Ryan (OH) Spratt  
Salazar Stark  
Sánchez, Linda Stupak  
T. Sutton  
Sanchez, Loretta Tanner  
Sarbanes Tauscher  
Schakowsky Thompson (CA)  
Schiff Thompson (MS)

## NOES—189

Aderholt Frelinghuysen  
Akin Gallegly  
Alexander Garrett (NJ)  
Bachmann Gerlach  
Bachus Gilchrest  
Baker Gillmor  
Barrett (SC) Gohmert  
Bartlett (MD) Goode  
Barton (TX) Goodlatte  
Biggert Granger  
Bilbray Graves  
Bilirakis Hall (TX)  
Bishop (UT) Hastert  
Blackburn Hastings (WA)  
Blunt Hayes  
Boehner Heller  
Bonner Hensarling  
Bono Herger  
Boozman Hobson  
Boustany Hoekstra  
Brady (TX) Hulshof  
Brown (SC) Hunter  
Brown-Waite, Inglis (SC)  
Ginny Issa  
Buchanan Johnson, Sam  
Burgess Jones (NC)  
Burton (IN) Jordan  
Calvert Keller  
Camp (MI) King (IA)  
Campbell (CA) King (NY)  
Cannon Kingston  
Cantor Kirk  
Capito Kline (MN)  
Carter Knollenberg  
Chabot Kuhl (NY)  
Coble LaHood  
Cole (OK) Lamborn  
Conaway Latham  
Crenshaw LaTourette  
Culberson Lewis (CA)  
Davis (KY) Lewis (KY)  
Davis, David Linder  
Davis, Jo Ann LoBiondo  
Davis, Tom Lungren, Daniel  
Deal (GA) E.  
Dent Mack  
Diaz-Balart, L. Manzullo  
Diaz-Balart, M. Marchant  
Doolittle McCarthy (CA)  
Drake McCaul (TX)  
Dreier McCotter  
Duncan McHenry  
Ehlers McHugh  
Emerson McKeon  
English (PA) McMorris  
Fallin Rodgers  
Feeney Mica  
Ferguson Miller (FL)  
Flake Miller (MI)  
Forbes Miller, Gary  
Fortenberry Moran (KS)  
Fossella Murphy, Tim  
Foxy Musgrave  
Franks (AZ) Myrick

Tierney  
Towns  
Udall (CO)  
Udall (NM)  
Van Hollen  
Velázquez  
Visclosky  
Walz (MN)  
Wasserman  
Schultz  
Waters  
Watson  
Watt  
Waxman  
Weiner  
Welch (VT)  
Wilson (OH)  
Woolsey  
Wu  
Wynn  
Yarmuth

Neugebauer  
Nunes  
Paul  
Pearce  
Pence  
Peterson (PA)  
Petri  
Pitts  
Platts  
Poe  
Porter  
Price (GA)  
Pryce (OH)  
Putnam  
Ramstad  
Regula  
Rehberg  
Reichert  
Renzi  
Reynolds  
Rogers (KY)  
Rogers (MI)  
Ros-Lehtinen  
Roskam  
Royce  
Ryan (WI)  
Sali  
Saxton  
Schmidt  
Sensenbrenner  
Sessions  
Shadegg  
Shays  
Shimkus  
Shuster  
Simpson  
Smith (NE)  
Smith (NJ)  
Smith (TX)  
Souder  
Stearns  
Sullivan  
Tancred  
Taylor  
Terry  
Thornberry  
Tiahrt  
Tiberi  
Turner  
Upton  
Walberg  
Walden (OR)  
Walsh (NY)  
Wamp  
Weldon (FL)  
Weller  
Westmoreland  
Whitfield  
Wicker  
Wilson (NM)  
Wilson (SC)  
Wolf  
Young (AK)  
Young (FL)

## NOT VOTING—22

Gingrey  
Jindal  
Johnson (IL)  
Lucas  
McCrery  
Norwood  
Pickering  
Radanovich

Rangel  
Rogers (AL)  
Rohrabacher  
Ross  
Scott (GA)  
Wexler