

[From the UN News Service, July 25, 2007]
**VIOLENCE IMPEDES RELIEF EFFORT IN
 DARFUR, UN FOOD AGENCY WARNS**

Condemning a sharp escalation in attacks on humanitarian staff and relief convoys in Sudan's Darfur region, the United Nations World Food Programme (WFP) warned today that violence is hampering its ability to deliver assistance to millions of hungry people there.

"In the last two weeks, nine food convoys have been attacked by gunmen across Darfur," said Kenro Oshidari, WFP Sudan Representative. "WFP staff and contractors are being stopped at gunpoint, dragged out of their vehicles and robbed with alarming frequency."

Mr. Oshidari called on all parties to the conflict in Darfur to guarantee the safety of humanitarian workers so that the UN food agency and other aid organizations can continue helping Sudanese who rely on outside assistance for survival.

"These abhorrent attacks, which target the very people who are trying to help the most vulnerable in Darfur, must be brought under control," he added.

So far this year, 18 WFP food convoys have been attacked by gunmen and four of WFP's light vehicles carjacked. Six WFP vehicles, including trucks and light vehicles, have been stolen and 10 staff, including contractors, have been either detained or abducted.

The Darfur operation is the agency's biggest, employing some 790 staff who feed more than two million people every month. WFP, which also contracts commercial truck companies to haul food into the region, plans to distribute up to 450,000 metric tons of food in Darfur this year at a cost of about half a billion dollars.

A lack of security has prevented WFP from reaching 170,000 people in June in what the agency termed in a news release a "sizeable increase from the lowest point last March when 60,000 could not be reached."

As a result of convoy attacks in recent weeks, the road between Nyala, the capital of South Darfur state, and the town of Kass, has been declared a "no-go" area for UN staff, while in North Darfur, food dispatches to the town of Kabkabiya have been affected.

UN security personnel say attacks on vehicles are now the number one security concern for the aid community in Darfur, according to WFP, which cited a "recent and deeply troubling trend is that staff are being abducted when their vehicles are stolen, giving robbers time to get away before the alarm is raised."

To date, all WFP staff have been released, although some were injured and hospitalized.

[From the UN News Service, July 23, 2007]
**SUDAN: UN REPORTS NEW DISPLACEMENT IN
 WEST DARFUR**

The United Nations Mission in Sudan (UNMIS) today reported new population displacements in West Darfur, where it says an estimated 12,000 households were on the move.

The newly displaced people said that they were fleeing prevailing insecurity in their areas and in anticipation of a rumored attack by Government forces, UN spokesperson Marie Okabe told reporters in New York.

The Mission also reported that over the weekend, a non-governmental organization (NGO) vehicle was carjacked in South Darfur, the latest attack on humanitarian workers in the country's strife-torn region.

Last week, an unknown armed man shot at a vehicle in South Darfur hired by an international NGO, while in West Darfur, two men stopped an international NGO convoy comprising two vehicles carrying five staff members and robbed them of personal effects and communication equipment.

In addition, harassment of internally displaced persons (IDPs) was reported during a UN assessment visit to an IDP camp near Nyala, the provincial capital of South Darfur.

Last month, the Sudanese Government announced its acceptance of a proposal for a hybrid UN-African Union peacekeeping operation to be deployed in Darfur, where more than 200,000 people have been killed and at least 2 million others displaced since clashes erupted in 2003 between Government forces, allied Janjaweed militias and rebel groups.

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SPECIAL ORDERS

The SPEAKER pro tempore. Under the Speaker's announced policy of January 18, 2007, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

ARMY PFC ZACHARY ENDSLEY

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. POE) is recognized for 5 minutes.

Mr. POE. Madam Speaker, "On fame's eternal camping ground, their silent tents are spread, and glory guards with solemn round, the bivouac of the dead."

These words are etched in Arlington National Cemetery, not far from this Capitol, the eternal resting place for those soldiers who gave all they had in pursuit of American freedom. The rows and rows of pristine white headstones silently speak of what it means to be an American warrior: bravery, courage, honor, duty. These are the individuals who knew it was their calling to be a part of the greatest military force in the United States history, and they did not run from that calling. They accepted it willingly and helped headed off into the dawn of battle.

Army Private First Class Zachary Endsley was an individual who understood that being a military soldier was his calling. A native of Spring, Texas, PFC Endsley was a young man with a quiet personality and loved to play practical jokes on family and friends.

An appreciator of the arts, Endsley enjoyed drawing and playing his guitar. It was his drawing ability that stood out. In high school, he entered and won a poster contest with his design.

PFC Endsley had been hearing the calling to become an American warrior for many years in his young life. He joined the Civil Air Patrol, a volunteer organization with the United States Air Force when he was just a teenager. He was also involved in the Air Force Junior Reserve Officer Training Corps at Oak Ridge High School.

After graduating from high school in 2004, just 3 years ago, he attended local community college but realized that college wasn't really for him. But he was enthralled with the military, and after putting off the calling to be a sol-

dier for long enough, he knew it was time to pursue a career in the United States Army.

His family was proud of his decision to serve in the Army, and he enlisted in the Army in 2005. Endsley excelled in his military placement test for the Army and had the distinct honor of being able to choose the job he wanted to hold. He chose the infantry.

Infantrymen are on the front line, he said. They are the first through the door and the first into danger. They are courageously fierce and commandingly fearless patriots. It is no wonder PFC Endsley wanted to be a part of this band of brothers.

PFC Endsley understood the Nation was at war, yet he chose to charge headlong into battle. There are not many of us who would be willing to volunteer to leap into the lion's den of Iraq or Afghanistan where the cowardly enemy hides in caves. It says something special about the quality of this American fighting man that he would boldly face those who would kill in the name of religion.

This is a recent photograph of PFC Endsley. He was assigned to B Company, 1st Battalion, 4th Infantry Regiment in Hohnfels, Germany. From Germany, this soldier was dispatched to Afghanistan. He never really told his family where he was going because he didn't want them to worry about him.

But on Monday, 4 days ago, July 23, 2007, PFC Zachary Endsley's unit came under fire by Taliban insurgents in Afghanistan. In the midst of this battle, his vehicle was assaulted with rocket-propelled grenade fire. PFC Endsley was killed in action. He was 21 years of age. He was supposed to come back to Texas in just 3 weeks.

Madam Speaker, PFC Zachary Endsley was a true soldier. According to a family friend, he joined the Army to provide others with the freedoms that we as Americans have. What a noble thought.

As an infantryman in Afghanistan fighting the forces of the Taliban, Endsley defended that freedom. He defended it for his mother, Melinda; his stepfather, David; his father, Terry; his brother, Aaron; his stepsisters, Katie and Kimberly; and all of their families.

He went to Afghanistan and defended freedom in a land he had never seen for a people he did not know. This son of Texas and American patriot will return home to his birthplace and receive a victor's homecoming. Those who he protected will line the streets, as the small towns in southeast Texas always do when their fallen come home. And they will bid a silent and proud farewell to a soldier they might not have had the privilege to know, but they will always be grateful to.

Amazing people these young volunteers of the United States Army.

So, Madam Speaker, tonight the bugles of taps are silent in the cemetery of the fallen. "In simple obedience to duty, they suffered all, sacrificed all, and dared all."

PFC Zachary Endsley, your tour of duty has been honorably concluded. And that's just the way it is.

REVISIONS TO ALLOCATION FOR HOUSE COMMITTEES

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from South Carolina (Mr. SPRATT) is recognized for 5 minutes.

Mr. SPRATT. Madam Speaker, under sections 211 and 307(b) of S. Con. Res. 21, the

Concurrent Resolution on the Budget for Fiscal Year 2008, I hereby submit for printing in the CONGRESSIONAL RECORD a revision to the budget allocations and aggregates for certain House committees for fiscal years 2007, 2008, and the period of 2008 through 2012. This revision represents an adjustment to certain House committee budget allocations and aggregates for the purposes of sections 302 and 311 of the Congressional Budget Act of 1974, as amended, and in response to the bill H.R.

2419 (Farm, Nutrition, and Bioenergy Act of 2007). Corresponding tables are attached.

Under section 211 of S. Con. Res. 21, this adjustment to the budget allocations and aggregates applies while the measure (H.R. 2419) is under consideration. The adjustments will take effect upon enactment of the measure (H.R. 2419). For purposes of the Congressional Budget Act of 1974, as amended, a revised allocation made under section 211 of S. Con. Res. 21 is to be considered as an allocation included in the resolution.

DIRECT SPENDING LEGISLATION—AUTHORIZING COMMITTEE 302(a) ALLOCATIONS FOR RESOLUTION CHANGES
(Fiscal years, in millions of dollars)

	2007		2008		2008–2012 Total	
	BA	Outlays	BA	Outlays	BA	Outlays
House Committee:						
Current allocation:						
Agriculture	0	0	0	0	0	0
Financial Services	0	0	0	0	0	0
Natural Resources	0	0	0	0	0	0
Change for Farm, Nutrition and Bioenergy Act of 2007 (H.R. 2419):						
Agriculture	0	0	1,900	1,089	11,841	6,259
Financial Services	0	0	-11	-11	-153	-153
Natural Resources	0	0	-295	-295	-2,235	-2,235
Total	0	0	1,594	783	9,453	3,871
Revised allocation:						
Agriculture	0	0	1,900	1,089	11,841	6,259
Financial Services	0	0	-11	-11	-153	-153
Natural Resources	0	0	-295	-295	-2,235	-2,235

BUDGET AGGREGATES

(On-budget amounts, in millions of dollars)

	Fiscal Year 2007	Fiscal Year 2008 ¹	Fiscal Years 2008–2012
Current Aggregates: ²			
Budget Authority	2,255,570	2,350,357	n.a.
Outlays	2,268,649	2,353,992	n.a.
Revenues	1,900,340	2,015,841	11,137,671
Change for Farm, Nutrition and Bioenergy Act of 2007 (H.R. 2419):			
Budget Authority	0	1,594	n.a.
Outlays	0	783	n.a.
Revenues	0	433	3,871
Revised Aggregates:			
Budget Authority	2,255,570	2,351,951	n.a.
Outlays	2,268,649	2,354,775	n.a.
Revenues	1,900,340	2,016,274	11,141,542

n.a. = Not applicable because annual appropriations Acts for fiscal years 2009 through 2012 will not be considered until future sessions of Congress.

¹ Pending action by the House Appropriations Committee on spending covered by section 207(d)(1)(E) (overseas deployments and related activities), resolution assumptions are not included in the current aggregates.

² Excludes emergency amounts exempt from enforcement in the budget resolution.

ESTABLISHING A QUADRENNIAL NATIONAL SECURITY REVIEW

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Rhode Island (Mr. LANGEVIN) is recognized for 5 minutes.

Mr. LANGEVIN. Madam Speaker, I am pleased to introduce legislation this evening requiring the establishment of a Quadrennial National Security Review. I am joined in this effort by my friend and colleague on the House Permanent Select Committee on Intelligence, the gentleman from Texas (Mr. THORBERRY) who has been an advocate for enhanced interagency cooperation and improved strategic planning on national security issues. His input and support on this bill have been invaluable.

This measure has the support of Armed Services Committee Chairman SKELTON, Foreign Affairs Committee Chairman LANTOS, and Homeland Security Committee Chairman THOMPSON, as well as numerous other Members

with strong national security credentials.

Currently, the United States establishes its national security goals in the National Security Strategy, required by law to be submitted annually to Congress. However, only two versions have been published in the last 6 years and those documents provide little insight into how we can harness all assets of national power to achieve our national security goals.

Many experts in the field of national security, including members of the 9/11 Commission, have emphasized the importance of using all of our Nation's capabilities and levers of influence to advance our national security goals.

Dr. Joe Nye, the former dean of the Kennedy School of Government and former Assistant Secretary of Defense for International Security Affairs, has written extensively about the need to supplement our military might with "soft power," efforts to win the world's hearts and minds with our values and culture.

Successfully exercising this type of power requires that we pursue many fronts, including international diplomacy, democracy building, cultural exchanges, economic development, educational initiatives, and communication about our values and ideals.

Even though our Nation has many assets and capabilities to advance our national security goals, we have done a poor job of integrating them all. From my experience on the House Intelligence Committee, as well as the Homeland Security and Armed Services Committees, I am deeply concerned about the tendency of agencies with national security responsibilities to focus exclusively on their own programs' initiatives, while losing sight of the larger strategic goals, an unfortunate phenomenon that leads to stovepiping when information and in-

telligence are not shared among Departments and agencies.

Madam Speaker, we must ensure that all components of our Federal Government are working together toward the same purpose and that they are able to coordinate their efforts to the greatest extent possible.

In its "Beyond Goldwater-Nichols" study, the Center for Strategic and International Studies recommended the establishment of a Quadrennial National Security Review to create an interagency process that would identify national security goals, assess existing needs and capabilities, establish priorities for funding, and recommend specific policy and budget proposals.

From that recommendation, I have worked with other experts, Members of Congress, and committee staff to draft the legislation that we are introducing today. This bill would create a Quadrennial National Security Review, a process to coordinate all assets of national power and identify and achieve our national security objectives.

Under the measure, every 4 years the President would conduct a review of the national security goals of the United States in consultation with all relevant national security related Departments and agencies, as well as Congress. The process would include a thorough investigation of America's national security interests and objectives, the strategy for implementing security goals, risk assessments, identification of all assets of national power needed to meet security goals, an explanation of how agencies would coordinate their efforts, and an assessment of what additional resources are needed. The effort would culminate in a comprehensive national security strategy document, policy recommendations, and a unified security budget proposal that reflects national security priorities.