

the United States. They have got a 2,000-mile border to defend, Mr. Speaker, all the way from San Diego, California, to Brownsville, Texas, and we owe it to them to use the best of our technology and the best of our resources to make sure that that border is defensible.

Now, we asked one of our great think tanks, the Sandia Laboratory, in fact, that is one of the laboratories that is full of scientists who design our nuclear weapons, design the warheads, we asked them once to solve a problem for us. We said, what is a good way for us to stop drugs from coming across the border from the south?

They thought about it for a while and came back and gave us a report, and the report said we are going to show you something that is not too complicated. How about a fence? In fact, how about a triple fence, which will slow down the smugglers enough so that your Border Patrolmen can catch them, which gives you a fighting chance to halt people that would come across illegally?

Now, this fence, in fact we call it the Sandia Fence because the Sandia National Laboratory designed it, is pretty simple. It consists of a steel fence. It is right on the border. Then you have a Border Patrol road that is about 50-foot wide, and then you have about a 15-foot high fence with an overhang, and then another Border Patrol fence, and then another fence that is a shorter fence. Three fences.

We built that when Republicans took control of this body in 1994 in San Diego. I can remember, because I drafted that language that went into the immigration bill that provided for that fence.

Mr. Speaker, when we built that fence, and we said it had to be built, the Clinton administration did not want to build it, and President Clinton's own INS representatives fought the fence. But they had to build it, because it was the law.

They said, do we have to build all three layers of fence? We sat down with them and said, well, we will tell you what; we will keep the three layers in the law, but let's build the first two, and if we don't need the third layer, we won't make you build it.

Mr. Speaker, we haven't needed the third layer, because that fence, the 14-mile fence in the San Diego sector, once we built the first big piece of that, we knocked down the smuggling of people and narcotics by more than 90 percent. We eliminated the drive-through drug trucks, we eliminated the 10 murders a year that were occurring on the border by the border gangs, and we eliminated the border gangs, because the border gangs needed to be able to move back and forth, north and south. If they were pursued from the north, they would go south, if they were pursued from the south, they would go north. We took away their mobility by building that fence.

Mr. Speaker, that fence works. And the new law that President Bush signed

a couple of months ago mandates the extension of that fence, the San Diego fence, 854 miles across the deserts of Arizona, New Mexico and Texas.

Mr. Speaker, I drafted that bill, that fence provision that was in the bill that was offered by Homeland Security, and the first big section that I put in was the section between Calexico, California, and Douglas, Arizona. That is about 392 miles. That is the number one smugglers' corridor, now that we have closed the San Diego-Tijuana corridor by fencing it.

That 392-mile section is a section through which massive amounts of people and narcotics are being smuggled. The Department of Homeland Security has a mandate. In fact, when we wrote that law, I put in the word "shall." "Shall" means that this is not an option, it is not a goal, it is not something that would be nice to have if you could do it. It is a mandate to the Federal Government to build that fence.

There is available now appropriated and ready to go in the bank, so-to-speak, \$1.2 billion. That may not build the entire 854 miles of fence, but it gives you an awfully good big piece of it.

Something we found out about the San Diego fence was after we had built even a third of the San Diego fence, because we channelized the smugglers, especially the drug trucks and they had fewer places to go, we were able to concentrate our border agents in those channelized openings that were still unfenced and we caught lots of them, and our interdiction rate went way up, even before we completed the fence.

So, Mr. Speaker, there is nothing so compelling in this country as an idea that the people support which has been passed by both Houses of Congress and signed by the President and represents a law that came right from the heartland of this great country and which needs to be executed.

The Department of Homeland Security has the obligation of executing this law, and I look forward to working with my colleagues, Democrat and Republican, over the next several months and making sure that this fence gets started. We can start it concurrently in separate sections. You can have one contractor build it from mile 1 to mile 5, the next guy go from mile 5 to mile 10 and so on. We can immediately see a reduction in the amount of people and narcotics that are smuggled across this border.

Let me tell you why we have to build this border fence, Mr. Speaker: Since 9/11, it has become clear that border security is no longer primarily an immigration issue. It is a national security issue. We have to know, very simply, who is coming into our country and what they are bringing with them.

You know something else? We have got 250,000 criminal aliens right now in our Federal penitentiaries and our State and local prisons and jails, a quarter of a million criminal aliens. They cost us as much as \$50,000 apiece

to incarcerate for a year. That means that each year we spend around \$3 billion in cash money out of our Treasury to incarcerate the people that come across this unfenced section of the southern border of the United States. We would save enough money in one year on incarceration a loan to build the entire fence. Let's build it, Mr. Speaker.

#### LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Mr. ADERHOLT (at the request of Mr. BOEHNER) for today and January 17 on account of a death in the family.

Mr. BUYER (at the request of Mr. BOEHNER) for today and the balance of the week on account of medical reasons.

Mr. CALVERT (at the request of Mr. BOEHNER) for today and the balance of the week on account of personal reasons.

Ms. PRYCE of Ohio (at the request of Mr. BOEHNER) for today on account of attending a funeral in her district.

Mr. SULLIVAN (at the request of Mr. BOEHNER) for today on account of personal reasons.

#### SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Members (at the request of Ms. WOOLSEY) to revise and extend their remarks and include extraneous material:)

Mr. GEORGE MILLER of California, for 5 minutes, today.

Mr. PALLONE, for 5 minutes, today.

Mr. MCDERMOTT, for 5 minutes, today.

Ms. WOOLSEY, for 5 minutes, today.

Mr. FALCOMA, for 5 minutes, today.

Mrs. MCCARTHY of New York, for 5 minutes, today.

Mr. DEFAZIO, for 5 minutes, today.

Ms. NORTON, for 5 minutes, today.

Mr. SESTAK, for 5 minutes, today.

(The following Members (at the request of Mr. POE) to revise and extend their remarks and include extraneous material:)

Mr. POE, for 5 minutes, today, January 17, 18, and 19.

Mrs. BACHMANN, for 5 minutes, January 18.

Mr. PAUL, for 5 minutes, today, January 17, and 18.

(The following Members (at their own request) to revise and extend their remarks and include extraneous material:)

Mr. KUCINICH, for 5 minutes, today.

Mr. DAVIS of Illinois, for 5 minutes, today.

#### ADJOURNMENT

Mr. HUNTER. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 11 o'clock and 15 minutes p.m.), the House adjourned until tomorrow, Wednesday, January 17, 2007, at 10 a.m.

EXECUTIVE COMMUNICATIONS,  
ETC.

Under clause 8 of rule XII, executive communications were taken from the Speaker's table and referred as follows:

212. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-539, "Child Abuse and Neglect Investigation Record Access Temporary Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

213. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-540, "Department of Small and Local Business Development Subcontracting Clarification Temporary Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

214. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-541, "Office and Commission on African Affairs Clarification Temporary Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

215. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-542, "Operation Enduring Freedom and Operation Iraqi Freedom Active Duty Pay Differential Extension Temporary Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

216. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-543, "Commercial Exception Clarification Temporary Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

217. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-544, "Mayor and Chairman of the Council Transition Revised Temporary Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

218. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-545, "Comprehensive Psychiatric Emergency Program Long-Term Ground Lease Temporary Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

219. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-537, "General Obligation Bonds and Bond Anticipation Notes for Fiscal Years 2007-2012 Authorization Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

220. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-536, "Organ and Bone Marrow Donor Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

221. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-546, "Good Samaritan Use of Automated External Defibrillators

Clarification Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

222. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-559, "Closing of Public Alleys in Square 701, S.O. 06-9889, Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

223. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-557, "Surgical Assistant Licensure Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

224. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-551, "Licensed Health Professional Criminal Background Check Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

225. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-550, "Physical Therapy Practice Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

226. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-549, "Physical Therapy Assistant Licensure Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

227. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-548, "Audiology and Speech-Language Pathology Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

228. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-547, "Consumer Education on Video and Computer Games for Minors Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

229. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-558, "Closing of Public Alleys in Square 776, S.O. 06-9227, Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

230. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-552, "Metropolitan Police Department Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

231. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-553, "Personal Mobility Device Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

232. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-554, "District Department of Transportation DC Circulator Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

233. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-555, "Square 2910 Residential Development Stimulus Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

234. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 16-556, "Wisconsin Avenue Bridge Project and Noise Control Amendment Act of 2006," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Oversight and Government Reform.

235. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Fireworks Display Over Water; Barrets Point, Williamsburg, VA [CGD05-06-026] (RIN: 1625-AA00) received December 21, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

236. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone: Cavalier 4th of July Fireworks Display, Broad Bay, Virginia Beach, VA [CGD05-06-019] (RIN: 1625-AA00) received December 21, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

237. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone: Yorktown July Fourth Fireworks Celebration, York River, Yorktown, VA [CGD05-06-030] (RIN: 1625-AA00) received December 21, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

238. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone: Fireworks on the Bay Celebration, Chesapeake Bay, Virginia Beach, VA [CGD05-06-054] (RIN: 1625-AA00) received December 21, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

239. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone: Shore Thing & Independence Day Fireworks Display, Chesapeake Bay, Norfolk, VA [CGD05-06-027] (RIN: 1625-AA00) received December 21, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

240. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone: Stars in the Sky Fireworks Celebration, James River, Newport News, VA [CGD05-06-048] (RIN: 1625-AA00) received December 21, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

241. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Elberta Solstice Festival Fireworks, Betsie Bay, Lake Michigan, Elberta, Michigan [CGD09-06-066] (RIN: 1625-AA00) received December 21, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

242. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Great Lakes Wind Fest, Lake Michigan, Grand Haven, Michigan [CGD09-06-065] (RIN: 1625-AA00) received December 21, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

243. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Coronado Bridge, San Diego Bay, CA [COTP San Diego 06-074] (RIN: 1625-AA00) received December 21, 2006, pursuant to 5 U.S.C.