

and consistent with the Agreement, the Authority shall be responsible for all duties and costs associated with the operation, replacement, maintenance, enhancement, and betterment of the transferred land and facilities.

(B) LIMITATION ON FUNDING.—The Authority shall not be eligible to receive any Federal funding to assist in the operation, replacement, maintenance, enhancement, and betterment of the transferred land and facilities, except for funding that would be available to any comparable entity that is not subject to reclamation laws.

(C) RELEASE FROM LIABILITY.—

(1) IN GENERAL.—Effective beginning on the date of the conveyance of the land and facilities under subsection (a)(1), the United States shall not be liable for damages of any kind arising out of any act, omission, or occurrence relating to any land or facilities conveyed, except for damages caused by acts of negligence committed by the United States (including any employee or agent of the United States) before the date of the conveyance.

(2) NO ADDITIONAL LIABILITY.—Nothing in this subsection adds to any liability that the United States may have under chapter 171 of title 28, United States Code.

(D) CONTRACTUAL OBLIGATIONS.—

(1) IN GENERAL.—Except as provided in paragraph (2), any rights and obligations under the contract numbered 0-07-50-X0822 and dated October 11, 1979, between the Authority and the United States for the construction, operation, and maintenance of the McGee Creek Project, shall remain in full force and effect.

(2) AMENDMENTS.—With the consent of the Authority, the Secretary may amend the contract described in paragraph (1) to reflect the conveyance of the land and facilities under subsection (a)(1).

(E) APPLICABILITY OF THE RECLAMATION LAWS.—Notwithstanding the conveyance of the land and facilities under subsection (a)(1), the reclamation laws shall continue to apply to any project water provided to the Authority.

The SPEAKER pro tempore. Pursuant to the rule, gentlewoman from California (Mrs. NAPOLITANO) and the gentlewoman from Washington (Mrs. MCMORRIS RODGERS) each will control 20 minutes.

The Chair recognizes the gentlewoman from California.

#### GENERAL LEAVE

Mrs. NAPOLITANO. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and include extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

Mrs. NAPOLITANO. Mr. Speaker, I yield myself such time as I may consume.

H.R. 2085, as introduced by our colleague, Congresswoman MARY FALLIN of Oklahoma, authorizes the transfer of certain facilities of McGee Creek Project, currently held by the United States through the Bureau of Reclamation. Ownership of these facilities will be transferred to the McGee Creek Authority, which has repaid the costs of building this water supply project. The Bureau of Reclamation testified in sup-

port of this bill at a Water and Power Subcommittee hearing on September 18, 2007, moved out of subcommittee, and received bipartisan support.

We have no objection to passage of H.R. 2085.

I reserve the balance of my time.

Mrs. MCMORRIS RODGERS. Mr. Speaker, this legislation is sponsored by my colleague from the Natural Resources Committee, Congresswoman MARY FALLIN, and I yield to her such time as she may consume to explain the legislation.

Ms. FALLIN. Mr. Speaker, I would like to begin today by thanking Chairman RAHALL of the Natural Resources Committee and Ranking Member DON YOUNG, as well as the Water and Power Subcommittee Chairwoman NAPOLITANO and Ranking Member CATHY MCMORRIS RODGERS for their continued support of this legislation. Finally, I would like to thank Congressman DAN BOREN from Oklahoma for his hard work and assistance on this piece of legislation, too.

In short, H.R. 2085 is a straightforward land transfer, a prepaid bill that is supported by all parties involved. The McGee Creek Project Pipeline and Associated Facilities and Conveyance Act would formally and legally transfer ownership of 23.8 acres of land surrounding McGee Creek Reservoir, as well as facilities like water pipelines, storage space and a pumping plant.

Ownership of these facilities would be transferred from the Federal Bureau of Reclamation to the McGee Creek Authority. This bill does not transfer ownership of either the reservoir or the dam itself. In addition, the costs of the lands, the buildings and the facilities to be transferred have already been paid by the McGee Creek Authority to the Bureau of Reclamation.

This title transfer protects the financial interests of the Federal Government by reducing administrative burdens on reclamation, including periodic facility reviews and the processing of paperwork that consumes significant staff time. It will also ensure that the long-term responsibility for the operation, the maintenance, management and the regulation, as well as the liability for the transferred land and facilities, will rest with the Authority.

Again, this bill is supported by both the Federal Bureau of Reclamation and the locally run McGee Creek Authority, as well as the Oklahoma City residents. In 2006, the Authority and the Bureau of Reclamation signed a memorandum encouraging congressional authorization of a title transfer. H.R. 2085 would formalize that agreement than make it Federal policy.

Mr. Speaker, thank you for your consideration. I now ask my colleagues for their support of H.R. 2085.

Mrs. MCMORRIS RODGERS. Mr. Speaker, having no more speakers, I urge support and yield back the balance of my time.

Mrs. NAPOLITANO. Mr. Speaker, Ms. FALLIN has made a very good point

of her bill, and it does merit support from both sides. So I do request the consideration by our colleagues on this very, very worthwhile project.

I have no further requests for time, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from California (Mrs. NAPOLITANO) that the House suspend the rules and pass the bill, H.R. 2085.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mrs. NAPOLITANO. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

#### WILLIAM WILBERFORCE TRAFFICKING VICTIMS PROTECTION REAUTHORIZATION ACT OF 2007

Ms. JACKSON-LEE of Texas. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 3887) to authorize appropriations for fiscal years 2008 through 2011 for the Trafficking Victims Protection Act of 2000, to enhance measures to combat forced labor, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 3887

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “William Wilberforce Trafficking Victims Protection Reauthorization Act of 2007”.

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

- Sec. 1. Short title and table of contents.
- TITLE I—COMBATING INTERNATIONAL TRAFFICKING IN PERSONS
- Sec. 101. Interagency Task Force to Monitor and Combat Trafficking.
- Sec. 102. Office to Monitor and Combat Trafficking.
- Sec. 103. Prevention and prosecution of trafficking in foreign countries.
- Sec. 104. Assistance for victims of trafficking in other countries.
- Sec. 105. Increasing effectiveness of anti-trafficking programs.
- Sec. 106. Minimum standards for the elimination of trafficking.
- Sec. 107. Actions against governments failing to meet minimum standards.
- Sec. 108. Research on domestic and international trafficking in persons.
- Sec. 109. Presidential Award for Extraordinary Efforts to Combat Trafficking in Persons.
- Sec. 110. Responsibilities of consular officers of the Department of State.
- Sec. 111. Report on activities of the Department of Labor to monitor and combat forced labor and child labor.
- Sec. 112. Sense of Congress regarding multilateral framework between labor exporting and labor importing countries.

## TITLE II—COMBATTING TRAFFICKING IN PERSONS IN THE UNITED STATES

## Subtitle A—Ensuring Availability of Possible Witnesses and Informants

- Sec. 201. Protecting trafficking victims against retaliation.
- Sec. 202. Information for work-based non-immigrants on legal rights and resources.
- Sec. 203. Relief for certain victims pending actions on petitions and applications for relief.
- Sec. 204. Expansion of authority to permit continued presence in the United States.
- Sec. 205. Implementation of Trafficking Victims Protection Reauthorization Act of 2005.

## Subtitle B—Assistance for Trafficking Victims

- Sec. 211. Victim of trafficking certification process.
- Sec. 212. Assistance for certain non-immigrant status applicants.
- Sec. 213. Interim assistance for child victims of trafficking.
- Sec. 214. Ensuring assistance for all victims of trafficking in persons.

## Subtitle C—Penalties Against Traffickers and Other Crimes

- Sec. 221. Enhancing trafficking and other related offenses.
- Sec. 222. Jurisdiction in certain trafficking offenses.
- Sec. 223. Amendment of other crimes related to trafficking.
- Sec. 224. New model statute provided to States.

## Subtitle D—Activities of the United States Government

- Sec. 231. Annual report by the Attorney General.
- Sec. 232. Anti-trafficking survey and conferences.
- Sec. 233. Senior Policy Operating Group.
- Sec. 234. Efforts by Departments of Justice and Labor to combat human trafficking.
- Sec. 235. Preventing United States travel by traffickers.
- Sec. 236. Enhancing efforts to combat the trafficking of children.
- Sec. 237. Temporary increase in fee for certain consular services.

## TITLE III—AUTHORIZATIONS OF APPROPRIATIONS

- Sec. 301. Trafficking Victims Protection Act of 2000.
- Sec. 302. Trafficking Victims Protection Reauthorization Act of 2005.
- Sec. 303. Rule of construction.
- Sec. 304. Technical amendments.

## TITLE IV—PREVENTION OF THE USE OF CHILD SOLDIERS

- Sec. 401. Short title.
- Sec. 402. Definitions.
- Sec. 403. Findings.
- Sec. 404. Sense of Congress.
- Sec. 405. Prohibition on provision of military assistance to foreign governments that recruit or use child soldiers.
- Sec. 406. Reports.
- Sec. 407. Training for Foreign Service officers.

## TITLE I—COMBATTING INTERNATIONAL TRAFFICKING IN PERSONS

## SEC. 101. INTERAGENCY TASK FORCE TO MONITOR AND COMBAT TRAFFICKING.

Section 105(b) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7103(b)) is amended by inserting “the Secretary of Education,” after “the Secretary of Homeland Security.”

## SEC. 102. OFFICE TO MONITOR AND COMBAT TRAFFICKING.

(a) IN GENERAL.—Section 105(e) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7103(e)) is amended to read as follows:

“(e) OFFICE TO MONITOR AND COMBAT TRAFFICKING.—

“(1) ESTABLISHMENT.—The Secretary of State shall establish within the Department of State an Office to Monitor and Combat Trafficking, which shall be headed by a Director, who shall be appointed by the President, by and with the advice and consent of the Senate, with the rank of Ambassador-at-Large.

“(2) RESPONSIBILITIES.—The Director shall have the following responsibilities:

“(A) The Director shall have primary responsibility for assisting the Secretary of State in carrying out the purposes of this division, shall provide assistance to the Task Force, and may have additional responsibilities as determined by the Secretary of State.

“(B) The Director shall consult with nongovernmental organizations and multilateral organizations, and with trafficking victims or other affected persons. The Director shall have the authority to take evidence in public hearings or by other means.

“(C) The Director shall, in coordination and cooperation with the Assistant Secretary for International Labor Affairs and other officials at the Department of State involved in corporate responsibility and other relevant officials of the United States Government, be responsible for promoting, building, and sustaining partnerships between the United States Government and private entities (including foundations, universities, corporations, community-based organizations, and other nongovernmental organizations) to ensure that United States citizens do not use any item, product, or material produced or extracted with the use of labor from victims of severe forms of trafficking and to ensure that such entities do not contribute to trafficking in persons involving sexual exploitation, such as through work with the airlines and tourism industries.

“(D) The Director shall be solely responsible for all policy, funding, and programming decisions regarding funds made available for trafficking in persons programs that are centrally controlled by the Department of State.

“(3) COORDINATION.—Any trafficking in persons programs of the Department of State or the United States Agency for International Development that are not centrally controlled by the Department of State shall be carried out with concurrence of the Director.”

(b) SENSE OF CONGRESS.—It is the sense of Congress that—

(1) the Secretary of State should make every effort to locate the Office to Monitor and Combat Trafficking, established pursuant to section 105(e) of the Trafficking Victims Protection Act of 2000 (as amended by subsection (a) of this section), at the headquarters of the Department of State, known as the Harry S. Truman Federal Building, located in the District of Columbia; and

(2) the Office to Monitor and Combat Trafficking should be assigned office space in such building that reflects the importance of the implementation of such Act and the broad and historic mission of the Office to end modern-day slavery.

## SEC. 103. PREVENTION AND PROSECUTION OF TRAFFICKING IN FOREIGN COUNTRIES.

(a) PREVENTION.—Section 106 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7104) is amended by adding at the end the following new subsection:

“(i) ADDITIONAL MEASURES TO PREVENT AND DETER TRAFFICKING.—The President shall establish and carry out programs to prevent and deter trafficking in persons. Such programs may include—

“(1) technical assistance and other support for the capacity of foreign governments to investigate, identify, and carry out inspections of private entities, including labor recruitment centers, at which trafficking victims may be exploited, particularly exploitation involving forced and child labor;

“(2) technical assistance and other support for foreign governments and nongovernmental organizations to provide immigrant populations with information regarding the rights of such populations in the foreign country and any information regarding in-country nongovernmental organization-operated hotlines of the type described in section 107(a)(1)(A) of this Act, with such information to be provided in the native languages of the major immigrant groups of such populations;

“(3) technical assistance to provide legal frameworks and other programs to foreign governments and nongovernmental organizations to ensure that foreign migrant workers are provided protection equal to nationals of the foreign country, that labor recruitment firms are regulated, and that workers providing domestic services in households are provided protection under labor rights laws; and

“(4) assistance to foreign governments to register vulnerable populations as citizens or nationals of the country to reduce the ability of traffickers to exploit such populations.”

(b) PROSECUTION.—Section 134(a)(2) of the Foreign Assistance Act of 1961 (22 U.S.C. 2152d(a)(2)) is amended by adding at the end before the semi-colon the following: “, including investigation of individuals and entities that may be involved in trafficking in persons involving sexual exploitation”.

## SEC. 104. ASSISTANCE FOR VICTIMS OF TRAFFICKING IN OTHER COUNTRIES.

Section 107(a) of Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(a)) is amended—

(1) in paragraph (1)—

(A) in the second sentence, by inserting at the end before the period the following: “, and shall be carried out in a manner which takes into account the cross-border, regional, and transnational aspects of trafficking in persons”; and

(B) by adding at the end the following new subparagraph:

“(F) In cooperation and coordination with the United Nations High Commissioner for Refugees, the International Organization of Migration, and other relevant organizations (including private nongovernmental organizations that contract with the United States Government to assist refugees and internally displaced persons), support for increased protections for refugees and internally displaced persons, including outreach and education efforts to prevent such refugees and internally displaced persons from being exploited by traffickers and ensuring performance of best interest determinations for unaccompanied and separated children to identify child trafficking victims and assist their safe integration, reintegration, and resettlement.”; and

(2) in paragraph (2), by adding at the end the following new sentence: “In carrying out this paragraph, the Secretary and the Administrator shall take all appropriate steps to ensure that cooperative efforts among foreign countries are undertaken on a regional basis.”

**SEC. 105. INCREASING EFFECTIVENESS OF ANTI-TRAFFICKING PROGRAMS.**

(a) FINDINGS.—Congress makes the following findings:

(1) United States assistance programs require enhanced monitoring and evaluation to ensure that United States funds are appropriately spent.

(2) Such monitoring and evaluation should measure results—the actual effects of assistance—as well as outcomes—the numerical product of assistance, such as the number of individuals assisted, systems established, and funds provided through programs.

(3) While the results of programs related to trafficking in persons may be difficult to measure because of the criminal and underground nature of trafficking in persons, making efforts to measure such results are critical to learning the extent to which United States assistance programs affect the nature and severity of trafficking and change the fundamental conditions that facilitate trafficking.

(b) AMENDMENT.—The Trafficking Victims Protection Act of 2000 (22 U.S.C. 7101 et seq.) is amended by inserting after section 107 the following new section:

**“SEC. 107A. INCREASING EFFECTIVENESS OF ANTI-TRAFFICKING PROGRAMS.**

“(a) AWARDING OF GRANTS, COOPERATIVE AGREEMENTS, AND CONTRACTS.—The head of each department and agency of the United States Government that administers funds made available for programs described in this division and the amendments made by this division in the United States and foreign countries shall—

“(1) make solicitations of grants, cooperative agreements, and contracts for such programs publicly available;

“(2) award grants, cooperative agreements, and contracts on a full and open competitive basis, consistent with existing law; and

“(3) ensure that internal department or agency review process for such grants, cooperative agreements, and contracts is not subject to ad hoc or intermittent review by individuals or organizations outside the United States Government not otherwise provided for in the process described in paragraphs (1) and (2).

“(b) EVALUATION OF TRAFFICKING PROGRAMS.—

“(1) IN GENERAL.—The President shall establish and implement a system to monitor and evaluate the effectiveness and efficiency of assistance provided under anti-trafficking programs established and carried out under this division and the amendments made by this division on a program-by-program basis in order to maximize the long-term sustainable development impact of such assistance.

“(2) REQUIREMENTS.—In carrying out paragraph (1), the President shall—

“(A) establish performance goals for assistance described in paragraph (1) and express such goals in an objective and quantifiable form, to the extent practicable;

“(B) ensure that performance indicators are used for each United States program authorized by this division and the amendments made by this division to measure and assess the achievement of the performance goals described in subparagraph (A); and

“(C) provide a basis for recommendations for adjustments to assistance described in paragraph (1) to enhance the impact of such assistance.

“(c) TARGETED USE OF TRAFFICKING PROGRAMS.—The Director of the Office to Monitor and Combat Trafficking shall undertake efforts to provide assistance to foreign countries and nongovernmental organizations under this division and the amendments made by this division based on the priorities and country assessments contained in the most recent report submitted by the Sec-

retary of State to Congress pursuant to section 110(b) of this Act.

“(d) CONSISTENCY WITH OTHER PROGRAMS.—The President shall take steps to ensure that the design, monitoring, and evaluation of United States assistance programs for emergency relief, development, and poverty alleviation under part I and chapter 4 of part II of the Foreign Assistance Act of 1961 and other similar United States assistance programs are carried out in a manner that takes into account and are consistent with United States policies and other United States programs relating to combatting trafficking in persons.

“(e) AUTHORIZATION OF APPROPRIATIONS.—For each of the fiscal years 2008 through 2011, up to 2 percent of the amounts made available to carry out this division and the amendments made by this division may be used to carry out this section.”

**SEC. 106. MINIMUM STANDARDS FOR THE ELIMINATION OF TRAFFICKING.**

(a) MINIMUM STANDARDS.—Subsection (a) of section 108 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7106) is amended in the matter preceding paragraph (1) by striking “a significant number of”.

(b) CRITERIA.—Subsection (b) of such section is amended—

(1) in paragraph (1)—

(A) in the first sentence, by inserting at the end before the period the following: “, including in all appropriate cases requiring incarceration of individuals convicted of such acts”; and

(B) by inserting after the first sentence the following new sentence: “For purposes of the preceding sentence, suspended or significantly-reduced sentences for convictions of principal actors in cases of severe forms of trafficking in persons shall not be considered to be an indicator of serious and sustained efforts to eliminate severe forms of trafficking in persons.”;

(2) in paragraph (2), by inserting at the end before the period the following: “, including by providing training to law enforcement and immigration officials in the identification and treatment of trafficking victims using approaches that focus on the needs of the victims”;

(3) in paragraph (3), by striking “, measures to reduce the demand for commercial sex acts and for participation in international sex tourism by nationals of the country” and inserting “, measures to establish the identity of local populations, including birth registration, citizenship, and nationality”; and

(4) by adding at the end the following new paragraph:

“(11) Whether the government of the country has made serious and sustained efforts to reduce the demand for—

“(A) commercial sex acts; and

“(B) participation in international sex tourism by nationals of the country.”

**SEC. 107. ACTIONS AGAINST GOVERNMENTS FAILING TO MEET MINIMUM STANDARDS.**

(a) COUNTRIES ON SPECIAL WATCH LIST RELATING TO TRAFFICKING IN PERSONS FOR TWO CONSECUTIVE YEARS.—Subsection (b)(3) of section 110 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7107) is amended by adding the following at the end the following new subparagraph:

“(D) COUNTRIES ON SPECIAL WATCH LIST FOR TWO CONSECUTIVE YEARS.—If a country is included on the special watch list described in subparagraph (A) for two consecutive years, such country shall be included on the list of countries described in paragraph (1)(C), unless the Secretary of State determines that

(i) the country has a written plan to begin making significant efforts to bring itself into compliance with the minimum stand-

ards for the elimination of trafficking, (ii) the plan, if implemented, would constitute making such significant efforts, and (iii) the country is devoting sufficient resources to implement the plan, and, as part of the report required by paragraph (1) and the interim assessment required by subparagraph (B), the Secretary provides to the appropriate congressional committees credible evidence that the country meets the requirements of clauses (i) through (iii). The Secretary may make a determination under the preceding sentence with respect to a country for not more than two consecutive years.”

(b) CLARIFICATION OF MEASURES AGAINST CERTAIN FOREIGN COUNTRIES.—Subsection (d)(1)(A)(ii) of such section is amended by striking “the United States will not provide” and inserting “the United States will not provide such assistance to the government of the country for the subsequent fiscal year and will not provide”.

(c) TRANSLATION OF TRAFFICKING IN PERSONS REPORT.—

(1) TRANSLATION REQUIRED.—The Secretary of State shall expand the timely translation of the annual report required under section 110(b) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7107(b)) into the principal languages of as many countries as possible, with particular emphasis on those countries on the lists described in subparagraphs (B) and (C) of paragraph (1) of such section and shall ensure that such translations are made available to the public, including through postings on appropriate Internet websites.

(2) MATTERS TO BE INCLUDED.—The translation required by paragraph (1) shall include the introduction, other sections of general interest, and the relevant country narratives of the annual report. The Secretary of State shall ensure that such translations are available on the Internet website of the Department of State.

**SEC. 108. RESEARCH ON DOMESTIC AND INTERNATIONAL TRAFFICKING IN PERSONS.**

(a) IN GENERAL.—Subsection (a)(5) of section 112A of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7109a) is amended by adding at the end the following new sentence: “Such mechanism shall include, not later than two years after the date of the enactment of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2007, the establishment of an integrated data base by combining all applicable data collected by each Federal department and agency represented on the Interagency Task Force to Monitor and Combat Trafficking (established under section 105 of this Act) and, to the maximum extent practicable, applicable data from relevant international organizations, for the purposes of improving coordination of the collection of data related to trafficking in persons by each agency of the United States Government that collects such data, promoting uniformity of such data collection and standards and systems related to such collection, and undertaking a meta-analysis of patterns of trafficking in persons, slavery, and slave-like conditions.”

(b) ROLE OF GOVERNMENT.—Subsection (b) of such section is amended by inserting after “subsection (a)(4)” the following: “and the second sentence of subsection (a)(5)”.

**SEC. 109. PRESIDENTIAL AWARD FOR EXTRAORDINARY EFFORTS TO COMBAT TRAFFICKING IN PERSONS.**

The Trafficking Victims Protection Act of 2000 (22 U.S.C. 7101 et seq.) is amended by inserting after section 112A the following new section:

**“SEC. 112B. PRESIDENTIAL AWARD FOR EXTRAORDINARY EFFORTS TO COMBAT TRAFFICKING IN PERSONS.**

“(a) ESTABLISHMENT OF AWARD.—The President is authorized to establish an award for extraordinary efforts to combat trafficking in persons, to be known as the ‘Presidential Award for Extraordinary Efforts to Combat Trafficking in Persons’. To the maximum extent practicable, the Secretary should make the award annually to up to 5 individuals or organizations, including individuals who are United States citizens or foreign nationals and United States or foreign nongovernmental organizations.

“(b) SELECTION.—The President shall establish procedures for selecting recipients of the award authorized under subsection (a).

“(c) CEREMONY.—The President shall host an annual ceremony for recipients of the award authorized under subsection (a) at the time the report required by section 110(b) of this Act is submitted by the Secretary of State to Congress pursuant to such section. The Secretary of State is authorized to pay the costs associated with travel by each recipient and a guest of the recipient to the ceremony.

“(d) AUTHORIZATION OF APPROPRIATIONS.—To carry out this section, there are authorized to be appropriated such sums as may be necessary for each of the fiscal years 2008 through 2011.”

**SEC. 110. RESPONSIBILITIES OF CONSULAR OFFICERS OF THE DEPARTMENT OF STATE.**

(a) INTERVIEWS.—

(1) IN GENERAL.—In the case of a consular interview of an alien for an employment- or education-based nonimmigrant visa, the consular officer conducting the interview shall ensure that the alien has received, both orally in a language that the applicant understands and though the pamphlet required under section 202, information relating to the following:

(A) The illegality of slavery, peonage, trafficking in persons, sexual assault, extortion, blackmail and worker exploitation in the United States, and the right of the alien to retain the alien’s passport in the alien’s possession at all times.

(B) The availability of services for victims of human trafficking and worker exploitation in the United States, including the contact information for relevant community organizations that provide services to trafficking victims (to the extent practicable), Federal law enforcement and victim services complaint lines, and a general description of the types of victims services available if an individual is subject to trafficking in persons.

(C) The legal rights of immigrant victims of trafficking in persons, worker exploitation, and other related crimes under immigration, labor, and employment law, including the right to report abuse without retaliation, the availability of immigration and public benefits to such victims, and the right to seek redress in United States courts.

(D) If applicable, the requirements that section 202(g)(2) places upon persons engaging in foreign labor contracting activity.

(2) REVIEW.—Before conducting an interview described in paragraph (1), the consular officer shall review the summary of the pamphlet required under section 202.

(3) DEFINITION.—In this subsection, the term “employment- or education-based nonimmigrant visa” has the meaning given such term in section 202(h).

(b) SPECIAL PROVISIONS RELATING TO ALIENS ISSUED A-3 AND G-5 VISAS.—

(1) ELEMENTS OF MANDATORY INTERVIEW.—The interview required under subsection (a) shall be required for the issuance to an alien of a nonimmigrant visa under subparagraph

(A)(iii) or (G)(v) of section 101(a)(15) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)). The consular officer conducting the interview shall ensure that the employment contract of the alien is in a language that the alien can understand.

(2) FEASIBILITY OF OVERSIGHT OF EMPLOYEES OF DIPLOMATS AND REPRESENTATIVES OF OTHER INSTITUTIONS.—Not later than 180 days after the date of the enactment of this Act, the Secretary of State shall submit to the Committee on Foreign Affairs of the House of Representatives and the Committee on Foreign Relations of the Senate a report on the feasibility of—

(A) establishing a system to monitor the treatment of aliens who have been admitted to the United States as nonimmigrants described in subparagraph (A)(iii) or (G)(v) of section 101(a)(15) of the Immigration and Nationality Act; and

(B) a range of compensation approaches, such as a bond program, compensation fund, or insurance scheme, to ensure that nonimmigrants described in subparagraph (A)(iii) or (G)(v) of section 101(a)(15) of the Immigration and Nationality Act receive appropriate compensation if their employer violates the terms of their employment contract and, with respect to each proposed compensation approach, an evaluation and proposal of how claims of rights violations will be adjudicated, compensation determinations will be made, and the program, fund, or scheme will be administered.

(3) ASSISTANCE TO LAW ENFORCEMENT INVESTIGATIONS.—The Secretary of State shall cooperate, to the fullest extent possible consistent with the United States obligations under the Vienna Convention on Diplomatic Relations, done at Vienna, April 18, 1961, (23 U.S.T. 3229), with any investigation by United States law enforcement authorities of crimes related to trafficking in persons, worker exploitation, or other related violations of United States law with respect to an alien described in paragraph (1).

(4) ZERO TOLERANCE FOR ABUSE.—

(A) LIMITATION.—The Secretary of State shall direct consular officers not to issue a visa to an alien who applies for a visa under subparagraph (A)(iii) or (G)(v) of section 101(a)(15) of the Immigration and Nationality Act if the person who would employ such an alien serves at a diplomatic mission or an international institution described in subparagraph (B) of this paragraph.

(B) MISSION OR INSTITUTION.—A diplomatic mission or international institution is referred to in subparagraph (A) if—

(i) the Secretary of State determines that an alien described in paragraph (1) has been subjected to trafficking of persons, worker exploitation, or other related violations of United States law, by an individual serving at such a mission or institution during the two year period before the date of the application for a visa referred to in subparagraph (A); or

(ii) an individual serving at such a mission or institution has departed the United States and there is credible evidence that such individual trafficked, exploited, or otherwise abused an alien described in paragraph (1).

(C) EXCEPTION.—The Secretary of State may suspend the application of the limitation under subparagraph (A) if the Secretary determines and reports to the committees specified in paragraph (2) that a mechanism is in place to ensure that such trafficking, exploitation, or abuse does not occur again with respect to any alien employed by such mission or institution.

(5) REPORT.—Not later than June 1, 2008, and annually thereafter, the Secretary of State shall submit to the Committee on Foreign Affairs of the House of Representatives and the Committee on Foreign Relations of

the Senate a report describing the diplomatic missions or international institutions that are subject to the visa restriction referred to in subparagraph (A) of paragraph (4), any exceptions that have been made pursuant to subparagraph (C) of such paragraph (4), and any requests for waivers of diplomatic immunity that have been made that are related to actions involving trafficking of persons, worker exploitation, or other related violations of United States law. Such report may be combined with the annual report required by section 110(b) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7107(b)).

**SEC. 111. REPORT ON ACTIVITIES OF THE DEPARTMENT OF LABOR TO MONITOR AND COMBAT FORCED LABOR AND CHILD LABOR.**

(a) INTERIM REPORT.—Not later than 120 days after the date of the enactment of this Act, the Secretary of Labor shall submit to the appropriate congressional committees an interim report on the implementation of section 105(b) of the Trafficking Victims Protection Reauthorization Act of 2005 (22 U.S.C. 7112(b)), which shall include a description of the progress made toward developing the list of goods described in paragraph (2)(C) of such section.

(b) FINAL REPORT; PUBLIC AVAILABILITY OF LIST.—Not later than January 15, 2009, the Secretary of Labor shall—

(1) submit to the appropriate congressional committees a final report on the implementation of section 105(b) of the Trafficking Victims Protection Reauthorization Act of 2005, which shall include an initial list of goods described in paragraph (2)(C) of such section; and

(2) make available to the public such list of goods in accordance with paragraph (2)(C) of such section.

(c) APPROPRIATE CONGRESSIONAL COMMITTEES DEFINED.—In this section, the term “appropriate congressional committees” has the meaning given the term in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102).

**SEC. 112. SENSE OF CONGRESS REGARDING MULTILATERAL FRAMEWORK BETWEEN LABOR EXPORTING AND LABOR IMPORTING COUNTRIES.**

It is the sense of Congress that the Secretary of State, in conjunction with the International Labor Organization, the United Nations Office of Drug and Crime Prevention, and other relevant international and nongovernmental organizations, should seek to establish a multilateral framework between labor exporting and labor importing countries to ensure that workers migrating between such countries are protected from trafficking in persons and worker exploitation of any kind.

**TITLE II—COMBATTING TRAFFICKING IN PERSONS IN THE UNITED STATES**

**Subtitle A—Ensuring Availability of Possible Witnesses and Informants**

**SEC. 201. PROTECTING TRAFFICKING VICTIMS AGAINST RETALIATION.**

(a) T VISAS.—Section 101(a)(15)(T) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(T)) is amended—

(1) in clause (i)—

(A) in the matter preceding subclause (I), by striking “Security and the Attorney General jointly;” and inserting “Security, in consultation with the Attorney General;”;

(B) in subclause (I), by striking the comma at the end and inserting a semicolon;

(C) in subclause (II), by adding at the end the following: “including physical presence on account of the alien having been allowed entry into the United States for participation in investigative or judicial processes;”;

(D) in subclause (III)—

(i) in item (aa), by striking “or” at the end;

(ii) in item (bb), by striking “, and” at the end and inserting “; and”;

(iii) by redesignating item (bb) as item (cc); and

(iv) by inserting after item (aa) the following:

“(bb) in the Secretary’s sole and unreviewable discretion, in consultation with the Attorney General, that the alien is unlikely or unable to cooperate with such a request due to physical or psychological trauma; or”;

(E) in subclause (IV), by adding “and” at the end;

(2) in clause (ii)—

(A) in subclause (I), by striking “or” at the end;

(B) in subclause (II), by striking “and” at the end and inserting “or”;

(C) by adding the following at the end:

“(III) any parents or siblings of an alien described in subclause (I) or (II) who face a present danger of retaliation, as attested to by a representative of a law enforcement agency, as a result of the alien’s escape from the severe form of trafficking or cooperation with law enforcement.”;

(3) by striking clause (iii).

(b) REQUIREMENTS FOR T VISA ISSUANCE.—Section 214(o) of the Immigration and Nationality Act (8 U.S.C. 1184(o)) is amended—

(1) in paragraph (7)(B)—

(A) by striking “subparagraph (A) if a Federal” and inserting the following:

“subparagraph (A) if—

“(i) a Federal”;

(B) by striking the period at the end and inserting “; or”;

(C) by adding at the end the following:

“(ii) the Secretary of Homeland Security determines, as a matter of the Secretary’s sole discretion, that an extension of the period of such nonimmigrant status is warranted due to exceptional circumstances.”;

(2) by adding at the end the following:

“(8) In determining whether extreme hardship described in section 101(a)(15)(T)(i)(IV) exists, the Secretary of Homeland Security, in consultation with the Attorney General and relevant investigators, prosecutors, and individuals responsible for working with victims and witnesses, may consider whether the country to which the alien is likely to be removed can adequately address security concerns and the mental and physical health needs of the alien and of persons described in section 101(a)(15)(T)(ii).”

(c) CONDITIONS ON NONIMMIGRANT STATUS FOR CERTAIN CRIME VICTIMS.—Section 214(p)(6) of the Immigration and Nationality Act (8 U.S.C. 1184(p)(6)) is amended by adding at the end the following: “The Secretary of Homeland Security may extend the authorized period of status of an alien as a nonimmigrant under section 101(a)(15)(U) of this title for a period exceeding 4 years if the Secretary determines, as a matter of the Secretary’s sole discretion, that an extension of such period is warranted due to exceptional circumstances.”

(d) ADJUSTMENT OF STATUS FOR TRAFFICKING VICTIMS.—Section 245(l) of the Immigration and Nationality Act (8 U.S.C. 1255(l)) is amended—

(1) in paragraph (1), in the matter preceding subparagraph (A), by striking “the Attorney General,” and inserting “the Secretary of Homeland Security in consultation with the Attorney General.”;

(2) in paragraph (1)(B), by inserting “subject to paragraph (6),” after “(B)”;

(3) in paragraph (1)(C)(ii), by striking “, or in the case of subparagraph (C)(i), the Attorney General.”;

(4) in paragraph (3), by striking the period at the end and inserting the following: “, un-

less the absence is in order to assist in the investigation or prosecution or unless an official involved in the investigation or prosecution certifies that the absence was otherwise justified.”;

(5) by adding at the end the following:

“(6) For purposes of paragraph (1)(B), the Secretary of Homeland Security, in the Secretary’s sole and unreviewable discretion, may waive consideration of a disqualification from good moral character (described in section 101(f)) with respect to an alien if the disqualification was caused by, or was incidental to, the trafficking described in section 101(a)(15)(T)(i)(I).”

(e) ADJUSTMENT OF STATUS FOR CRIME VICTIMS.—Section 245(m)(1) of the Immigration and Nationality Act (8 U.S.C. 1255(m)(1)) is amended, in the matter preceding subparagraph (A), by striking “unless the Attorney General” and inserting “unless the Secretary, in consultation with the Attorney General.”

**SEC. 202. INFORMATION FOR WORK-BASED NON-IMMIGRANTS ON LEGAL RIGHTS AND RESOURCES.**

(a) IN GENERAL.—The Secretary of Homeland Security, in consultation with the Secretary of State, the Attorney General, and the Secretary of Labor, shall develop an information pamphlet, as described in subsection (b), on legal rights and resources for aliens applying for employment- or education-based nonimmigrant visas, and shall distribute and make such pamphlet available as described in subsection (e). In preparing the information pamphlet, the Secretary of Homeland Security shall consult with non-governmental organizations with expertise on the legal rights of workers and victims of severe forms of trafficking in persons.

(b) INFORMATION PAMPHLET.—The information pamphlet developed under subsection (a) shall include information on employment- or education-based nonimmigrant visas or on student or cultural exchanges, as follows:

(1) The nonimmigrant visa application processes, including information about whether the particular employment- or education-based nonimmigrant visa program includes portability of employment or educational institution.

(2) The illegality of slavery, peonage, trafficking in persons, sexual assault, extortion, blackmail, and worker exploitation in the United States.

(3) Services for victims of severe forms of trafficking in persons and worker exploitation in the United States, including Federal law enforcement and victim services complaint lines.

(4) The legal rights of immigrant victims of worker exploitation and other crimes in immigration, criminal justice, family law, and other matters, including the right of access to immigrant and labor rights groups, the right to seek redress in United States courts, and the right to report abuse without retaliation.

(5) The requirements that subsection (g) places upon a person engaging in foreign labor contracting activity, including the disclosure of any debts.

(c) SUMMARIES.—The Secretary of Homeland Security, in consultation with the Attorney General and the Secretary of State, shall develop summaries of the information pamphlet developed under subsection (a) that shall be used by Federal officials when reviewing the pamphlet in interviews required by section 110.

(d) TRANSLATION.—

(1) IN GENERAL.—In order to best serve the language groups having the greatest concentration of employment- or education-based nonimmigrant visas, the information pamphlet developed under subsection (a) shall, subject to paragraph (2), be translated

by the Secretary of State into foreign languages, including Russian, Spanish, Tagalog, Vietnamese, Chinese, Ukrainian, Thai, Korean, Polish, Japanese, French, Creole, Arabic, Portuguese, Hindi, and such other languages as the Secretary of State, in the Secretary’s discretion, may specify.

(2) REVISION.—Every two years, the Secretary of Homeland Security, in consultation with the Attorney General and the Secretary of State, shall determine at least 14 specific languages into which the information pamphlet shall be translated based on the languages spoken by the greatest concentrations of employment- or education-based nonimmigrant visas.

(e) AVAILABILITY AND DISTRIBUTION.—

(1) POSTING ON FEDERAL WEBSITES.—The information pamphlet developed under subsection (a) shall be posted on the websites of the Department of State and the Department of Homeland Security, as well as on the websites of all United States consular posts processing applications for nonimmigrant visas.

(2) OTHER DISTRIBUTION.—The information pamphlet developed under subsection (a) shall also be made available to any foreign labor broker, government agency, or non-governmental advocacy organization.

(f) DEADLINE FOR PAMPHLET DEVELOPMENT AND DISTRIBUTION.—The information pamphlet developed under subsection (a) shall be distributed and made available (including in the languages specified under subsection (d)) not later than 180 days after the date of the enactment of this Act.

(g) PROTECTIONS FOR WORKERS RECRUITED ABROAD.—

(1) DEFINITIONS.—In this section—

(A) the term “foreign labor contractor” means any person who for any money or other consideration paid or promised to be paid, performs any foreign labor contracting activity;

(B) the term “foreign labor contracting activity” means recruiting, soliciting, hiring, employing, or furnishing, an individual who resides outside of the United States to be employed in the United States; and

(C) the term “worker” means an individual who is the subject of foreign labor contracting activity.

(2) DISCLOSURE.—Any person who engages in foreign labor contracting activity shall ascertain and disclose in writing, in English and in a language understood by the worker being recruited, to each worker who is recruited for employment, at the time of the worker’s recruitment, the following information:

(A) The location and period of employment, and any travel or transportation expenses to be assessed.

(B) The compensation for the employment and any other employee benefit to be provided and any costs to be charged for each benefit.

(C) A description of employment requirements and activities.

(D) The existence of any labor organizing effort, strike, lockout, or other labor dispute at the place of employment.

(E) The existence of any arrangement with any person involving the receipt of a commission or any other benefit for the provision of items or services to workers.

(F) The extent to which workers will be compensated through workers’ compensation, private insurance, or other means for injuries or death.

(G) Any education or training to be provided or required, including the nature and cost of such training and the person who will pay such costs, and whether the training is a condition of employment, continued employment, or future employment.

(3) **RESTRICTION.**—No foreign labor contractor or employer who engages in foreign labor contracting activity shall knowingly provide materially false or misleading information to any worker concerning any matter required to be disclosed under paragraph (2). The disclosure required by this section is a document concerning the proper administration of a matter within the jurisdiction of a department or agency of the United States for the purposes of section 1519 of title 18, United States Code.

(4) **REGISTRATION.**—

(A) **IN GENERAL.**—Before engaging in any foreign labor contracting activity, any person who is a foreign labor contractor shall obtain a certificate of registration from the Secretary of Labor pursuant to regulations promulgated by the Secretary under subparagraph (B).

(B) **ISSUANCE.**—Not later than 180 days after the date of the enactment of this Act, the Secretary shall promulgate regulations to establish an efficient electronic process for the timely investigation and approval of an application for a certificate of registration of foreign labor contractors, including—

(i) requirements under paragraphs (1), (4), and (5) of section 102 of the Migrant and Seasonal Agricultural Worker Protection Act (29 U.S.C. 1812);

(ii) an expeditious means to update registrations and renew certificates; and

(iii) any other requirements that the Secretary may prescribe.

(C) **TERM OF REGISTRATION.**—Unless suspended or revoked, a certificate under this subparagraph shall be valid for two years.

(D) **REFUSAL TO ISSUE; REVOCATION.**—In accordance with regulations promulgated by the Secretary of Labor, the Secretary shall refuse to issue or renew, or shall revoke, after notice and an opportunity for a hearing, a certificate of registration under this subparagraph if—

(i) the applicant for, or holder of, the certification has knowingly made a material misrepresentation in the application for such certificate;

(ii) the applicant for, or holder of, the certification is not the real party in interest in the application or certificate of registration and the real party in interest—

(I) is a person who has been refused issuance or renewal of a certificate;

(II) has had a certificate revoked; or

(III) does not qualify for a certificate under this paragraph;

(ii) the applicant for, or holder of, the certification has been convicted within the preceding five years of any crime described in subparagraph (A) or (B) of section 103(a)(5) of the Migrant and Seasonal Agricultural Worker Protection Act (29 U.S.C. 1813(a)(5)); or

(iv) the applicant for, or holder of, the certification has knowingly or recklessly failed to comply with this subsection.

(E) **COMPLAINTS AND INVESTIGATIONS.**—The Secretary of Labor shall establish a process for the receipt, investigation, and disposition of complaints filed by any person, including complaints initiated by the Secretary, respecting a foreign labor contractor's compliance with this subsection. No investigation or hearing shall be conducted on a complaint concerning a violation of this subsection unless the complaint was filed not later than 12 months after the date of the violation. The Secretary may conduct an investigation under this paragraph if there is reasonable cause to believe that such a violation occurred.

(F) **MAINTENANCE OF LISTS.**—

(i) **IN GENERAL.**—The Secretary shall maintain a list of all foreign labor contractors registered under this subsection; and

(ii) **PUBLIC AVAILABILITY.**—The Secretary shall make the list described in clause (i) publicly available, including through publication on the Internet.

(G) **RE-REGISTRATION OF VIOLATORS.**—The Secretary shall provide a procedure by which a foreign labor contractor that has had its registration revoked may seek to re-register under this paragraph by demonstrating to the Secretary's satisfaction that the foreign labor contractor has not violated this subsection in the previous 5 years.

(5) **AMENDMENT TO IMMIGRATION AND NATIONALITY ACT.**—Section 214 of the Immigration and Nationality Act is amended by adding at the end the following:

“(s) A visa shall not be issued under the subparagraph (A)(iii), (B)(i) (but only for domestic servants described in clause (i) or (ii) of section 274a.12(c)(17) of title 8, Code of Federal Regulations (as in effect on December 4, 2007)), (G)(v), (H), (J), (L), (Q), or (R) of section 101(a)(15) until the consular officer—

“(1) has provided to and reviewed with the applicant, in the applicant's language (or a language the applicant understands), a copy of the information and resources pamphlet required by section 202 of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2007; and

“(2) has reviewed and made a part of the visa file the foreign labor recruiter disclosures required by such section 202.”.

(6) **ENFORCEMENT PROVISIONS.**—

(A) **ADMINISTRATIVE ENFORCEMENT.**—The Secretary of Labor may impose against any foreign labor contractor, for knowingly or recklessly failing to comply with the requirements of this subsection—

(i) a fine in an amount not more than \$4,000 per violation; and

(ii) upon the occasion of a third violation or a failure to comply with representations, a fine of not more than \$10,000 per violation.

(B) **CIVIL ACTION.**—

(i) **IN GENERAL.**—The Secretary of Labor may bring a civil action against any foreign labor contractor in any court of competent jurisdiction—

(I) to seek remedial action, including injunctive relief;

(II) to recover damages on behalf of any worker harmed by a violation of this subsection; and

(III) to ensure compliance with requirements of this subsection.

(ii) **SUMS RECOVERED.**—Any sums recovered by the Secretary on behalf of a worker under clause (i) shall be held in a special deposit account and shall be paid, on order of the Secretary, directly to each employee affected. Any such sums not paid to an employee because of inability to do so within a period of three years shall be credited as an offsetting collection to the appropriations account of the Secretary of Labor for expenses for the administration of this subsection and shall remain available to the Secretary until expended.

(iii) **REPRESENTATION.**—Except as provided in section 518(a) of title 28, United States Code, the Solicitor of Labor may appear for and represent the Secretary of Labor in any civil litigation brought under this paragraph. All such litigation shall be subject to the direction and control of the Attorney General.

(C) **AGENCY LIABILITY.**—Beginning 180 days after the Secretary of Labor has promulgated regulations pursuant to paragraph (4)(B), an employer who retains the services of a foreign labor contractor shall only use those foreign labor contractors who are registered under paragraph (4). An employer who uses a foreign labor contractor who is not registered under paragraph (4) after such time period, or who uses a foreign labor contractor knowing or in reckless disregard that

such contractor has violated any provision of this subsection, shall be subject to the provisions of this paragraph for violations committed by such foreign labor contractor to the same extent as if the employer were the foreign labor contractor who had committed the violation.

(D) **RETALIATION.**—An individual who is a victim of a violation of section 1512(A)(2)(D), 1512(b)(4), or 1513(B)(3) of title 18, United States Code, may, in a civil action, recover appropriate relief (including reasonable attorneys' fees) with respect to that violation. Any civil action under this subparagraph shall be stayed during the pendency of any criminal action arising out of the violation.

(E) **RULE OF CONSTRUCTION.**—Nothing in this section shall be construed to preempt or alter any other rights or remedies, including any causes of action, available under any other Federal or State law.

(h) **DEFINITIONS.**—In this section:

(1) **EMPLOYMENT- OR EDUCATION-BASED NON-IMMIGRANT VISA.**—The term “employment- or education-based nonimmigrant visa” means a nonimmigrant visa issued for the purpose of employment, education, or training in the United States, including a visas issued under subparagraph (A)(iii), (B)(i) (but only for domestic servants described in clause (i) or (ii) of section 274a.12(c)(17) of title 8, Code of Federal Regulations (as in effect on December 4, 2007)), (G)(v), (H), (J), (L), (Q), or (R) of section 101(a)(15) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)).

(2) **SEVERE FORMS OF TRAFFICKING IN PERSONS.**—The term “severe forms of trafficking in persons” has the meaning given the term in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102).

**SEC. 203. RELIEF FOR CERTAIN VICTIMS PENDING ACTIONS ON PETITIONS AND APPLICATIONS FOR RELIEF.**

Section 237 of the Immigration and Nationality Act (8 U.S.C. 1227) is amended by adding at the end the following:

“(d)(1) In the case of an alien in the United States for whom an application for nonimmigrant status (whether as a principal alien or a derivative relative) under section 101(a)(15)(T) has been filed, if the application sets forth a prima facie case for approval, the Secretary of Homeland Security may grant the alien a stay of removal or deportation until the application is approved or the application is denied after exhaustion of administrative appeals. Any appeal of the denial of a stay of removal or deportation under this paragraph must accompany any appeal of the underlying substantive petition or application for benefits.

“(2) During a period in which an alien is provided a stay of removal under this subsection, the alien shall not be removed or deported.

“(3) Nothing in this subsection shall be construed as limiting the authority of the Secretary of Homeland Security to grant a stay of removal or deportation in any case not described in this subsection.”.

**SEC. 204. EXPANSION OF AUTHORITY TO PERMIT CONTINUED PRESENCE IN THE UNITED STATES.**

(a) **EXPANSION OF AUTHORITY.**—

(1) **IN GENERAL.**—Section 107(c)(3) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(c)(3)) is amended to read as follows:

“(3) **AUTHORITY TO PERMIT CONTINUED PRESENCE IN THE UNITED STATES.**—

“(A) **TRAFFICKING VICTIMS.**—

“(i) **IN GENERAL.**—Upon application from a Federal law enforcement official that makes a prima facie showing that an alien is a victim of a severe form of trafficking and a potential witness to such trafficking, in order to effectuate investigation and prosecution

of those responsible, the Secretary of Homeland Security may permit an alien's continued presence in the United States.

“(i) SAFETY.—Federal law enforcement officials described in clause (i), in investigating and prosecuting traffickers, shall endeavor to protect the safety of trafficking victims, including taking measures to protect trafficked persons and their family members from intimidation, threats of reprisals, and reprisals from traffickers and their associates.

“(iii) CONTINUATION OF PRESENCE.—The Secretary shall continue to permit the continued presence of an alien described in clause (i) if such alien has filed a civil action under section 1595 of title 18, United States Code, until such action is concluded. Failure to exercise due diligence in pursuing such a civil action, as determined by the Secretary in consultation with the Attorney General, may result in revocation of continued presence.

“(B) PAROLE FOR RELATIVES.—Pursuant to section 240A(b)(6) of the Immigration and Nationality Act (8 U.S.C. 1229b(b)(6)), as added by section 204(b) of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2007, law enforcement officials may submit a written request to the Secretary of Homeland Security to permit the parole into the United States of certain relatives of an alien described in subparagraph (A)(i).

“(C) STATE AND LOCAL LAW ENFORCEMENT.—The Secretary of Homeland Security, in consultation with the Attorney General, shall develop materials for State and local law enforcement on working with Federal law enforcement to obtain continued presence for victims of a severe form of trafficking in cases investigated or prosecuted at the State or local level, for distribution to State and local law enforcement by each Immigration and Customs Enforcement Special Agent in Charge.”

(2) EFFECTIVE DATE.—The amendment made by paragraph (1) shall take effect on the date of the enactment of this Act and shall apply to requests for continued presence filed pursuant to section 107(c)(3) of the Trafficking Victims Protection Act (22 U.S.C. 7105(c)(3)) before, on, or after such date, except that this paragraph does not permit the application of section 107(c)(3)(A) of such Act, as added by paragraph (1), to an alien who is not present in the United States.

(b) PAROLE FOR DERIVATIVES OF TRAFFICKING VICTIMS.—Section 240A(b) of the Immigration and Nationality Act (8 U.S.C. 1229b(b)) is amended by adding at the end the following:

“(6) RELATIVES OF TRAFFICKING VICTIMS.—

“(A) IN GENERAL.—Upon written request by a law enforcement official, the Secretary of Homeland Security may grant parole under section 212(d)(5) to any alien who is a relative of an alien granted continued presence pursuant to section 107(c)(3)(A) of the Trafficking Victims Protection Act (22 U.S.C. 7105(c)(3)(A)), if the relative—

“(i) was, on the date on which law enforcement applied for such continued presence—

“(I) in the case of an alien granted continued presence who is under 21 years of age, the spouse, child, parent, or unmarried sibling under 18 years of age, of the alien; or

“(II) in the case of an alien granted continued presence who is 21 years of age or older, the spouse or child of the alien, or

“(ii) is a parent or sibling of the alien who, in the judgment of the requesting law enforcement official, is in present danger of retaliation as a result of the alien's escape from the severe form of trafficking or cooperation with law enforcement, irrespective of age.

“(B) DURATION OF PAROLE.—

“(i) IN GENERAL.—The grant of parole under subparagraph (A) shall extend until the date an application filed by the principal alien under section 101(a)(15)(T)(ii) has been finally adjudicated.

“(ii) OTHER LIMITS ON DURATION.—If no such application is filed, the grant of parole shall extend until the later of—

“(I) the date on which the principal alien's continued presence in the United States under section 107(c)(3)(A) of the Trafficking Victims Protection Act (22 U.S.C. 7105(c)(3)(A)) is terminated; or

“(II) the date on which a civil action filed by the principal alien under section 1595 of title 18, United States Code, is concluded.

“(iii) DUE DILIGENCE.—Failure by the principal alien to exercise due diligence in filing a visa petition on behalf of an alien described in clause (i) or (ii) of subparagraph (A), or in pursuing the civil action described in clause (ii)(II) (as determined by the Secretary of Homeland Security in consultation with the Attorney General), may result in revocation of parole.”

**SEC. 205. IMPLEMENTATION OF TRAFFICKING VICTIMS PROTECTION REAUTHORIZATION ACT OF 2005.**

Not later than 120 days after the date of the enactment of this Act, the Secretary of Homeland Security shall issue interim regulations regarding the adjustment of status to permanent residence for nonimmigrants admitted into the United States under section 101(a)(15)(T) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(T)). If the regulations are not issued before such deadline, the Secretary shall submit a report to the Committee on Foreign Affairs and the Committee on the Judiciary of the House of Representatives and the Committee on Foreign Relations and the Committee on the Judiciary of the Senate explaining in detail the reasons such regulations have not been issued.

**Subtitle B—Assistance for Trafficking Victims**

**SEC. 211. VICTIM OF TRAFFICKING CERTIFICATION PROCESS.**

Section 107(b)(1)(E) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(b)(1)(E)), is amended—

(1) in clause (i)—

(A) in the matter preceding subclause (I), by striking “consultation” and all that follows through “person” and inserting “consultation with the Attorney General and the Secretary of Homeland Security, that the person”;

(B) in subclause (I), by adding at the end before the semicolon the following: “or is unlikely or unable to cooperate with such a request due to physical or psychological trauma”; and

(C) in subclause (II)(bb), by striking “United States” and all that follows through “ensuring” and inserting “United States the Secretary of Homeland Security is ensuring”; and

(2) in clause (ii), by striking “so long as” and all that follows through “determines” and inserting “so long as the Secretary of Homeland Security determines”.

**SEC. 212. ASSISTANCE FOR CERTAIN NON-IMMIGRANT STATUS APPLICANTS.**

(a) IN GENERAL.—Section 431(c) of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (8 U.S.C. 1641(c)) is amended—

(1) by striking “or” at the end of paragraph (2)(B);

(2) by striking the period at the end of paragraph (3)(B) and inserting “; or”; and

(3) by adding at the end the following:

“(4) an alien who has had approved, or has pending, a petition that sets forth a prima

facie case for status as a nonimmigrant under section 101(a)(15)(T) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(T)).”

(b) CONSTRUCTION.—The provisions of section 431(c)(4) of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (8 U.S.C. 1641(c)(4)), as added by subsection (a), are in addition to the access to public benefits provided in the Trafficking Victims Protection Act of 2000 and the Trafficking Victims Reauthorization Act of 2003.

(c) EFFECTIVE DATE.—The amendments made by subsection (a) apply to applications for public benefits and public benefits provided on or after the date of the enactment of this Act without regard to whether regulations to carry out such amendments are implemented.

**SEC. 213. INTERIM ASSISTANCE FOR CHILD VICTIMS OF TRAFFICKING.**

(a) IN GENERAL.—Subsection (b)(1) of section 107 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105) is amended by adding at the end the following new subparagraphs:

“(F) ELIGIBILITY OF INTERIM ASSISTANCE FOR CHILD VICTIMS.—

“(i) DETERMINATION.—With respect to a person referred to in subparagraph (C)(ii)(I) who is seeking assistance under this paragraph, if credible information is presented on behalf of the person that the person has been subjected to a severe form of trafficking in persons, the Secretary of Health and Human Services shall promptly make a determination of the person's eligibility under this paragraph.

“(ii) EXCLUSIVE AUTHORITY.—The Secretary of Health and Human Services shall have exclusive authority in making determinations of eligibility under clause (i).

“(iii) DURATION.—Assistance provided under this paragraph for an individual determined to be eligible under clause (i) may be provided for up to 90 days and may be extended for an additional 30 days.

“(iv) SENSE OF CONGRESS.—It is the sense of Congress that—

“(I) to ensure the best interests of the child and to create an increased chance of cooperation by child victims of severe forms of trafficking in persons, the United States Government should provide assistance to protect and care for such child victims during the pendency of proceedings to determine whether a child is a victim of severe forms of trafficking; and

“(II) in order to further the objective of subclause (I), the Secretary of Health and Human Services should make the determination of eligibility for assistance under clause (i) on the basis of the information provided and the Secretary's own assessment of such information without regard to the assessments by other departments and agencies of the United States Government regarding whether such child victim's application for relief or benefits under this Act or the Immigration and Nationality Act will be approved.

“(G) NOTIFICATION OF CHILD VICTIMS FOR INTERIM ASSISTANCE.—

“(i) FEDERAL OFFICIALS.—Any Federal official who has reason to believe that a person may be a juvenile victim of trafficking referred to in subparagraph (C)(ii)(I) shall notify the Secretary of Health and Human Services not later than 48 hours after the official first learns that the person may be a juvenile victim of trafficking for the purpose of facilitating the provision of interim assistance under subparagraph (F).

“(ii) STATE AND LOCAL OFFICIALS.—Any State or local official who has reason to believe that a person may be a juvenile victim of trafficking referred to in subparagraph (C)(ii)(I) shall notify the Secretary of Health

and Human Services not later than 72 hours after the official first learns that the person may be a juvenile victim of trafficking for the purpose of facilitating the provision of interim assistance under subparagraph (F).”

(b) TRAINING OF GOVERNMENT PERSONNEL.—Subsection (c)(4) of such section is amended—

(1) by striking “and the Department of Justice” and inserting “, the Department of Homeland Security, and the Department of Health and Human Services”;

(2) by inserting before the period at the end the following: “, including the identification of juvenile victims of trafficking”; and

(3) by adding at the end the following new sentence: “The Attorney General and the Secretary of Health and Human Services shall provide education and guidance to State and local officials on the identification of aliens who are the victims of severe forms of trafficking, and in particular child victims of trafficking, including education and guidance on the requirements of subsection (b)(1)(G)(ii).”

**SEC. 214. ENSURING ASSISTANCE FOR ALL VICTIMS OF TRAFFICKING IN PERSONS.**

(a) AMENDMENTS TO THE TRAFFICKING VICTIMS PROTECTION ACT OF 2000.—

(1) ASSISTANCE FOR UNITED STATES CITIZENS AND LAWFUL PERMANENT RESIDENTS.—Section 107 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105) is amended by adding at the end the following:

“(h) ASSISTANCE FOR UNITED STATES CITIZENS AND LAWFUL PERMANENT RESIDENTS.—

“(1) IN GENERAL.—The Secretary of Health and Human Services and the Attorney General, in consultation with the Secretary of Labor, are authorized to establish a program to provide assistance to citizens of the United States, and aliens who are lawfully admitted for permanent residence (as defined in section 101(a)(20) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(20))), who are victims of severe forms of trafficking. In determining the types of assistance that would be most beneficial for such victims, the Secretary of Health and Human Services and the Attorney General shall consult with nongovernmental organizations that provide services to victims of severe forms of trafficking in the United States.

“(2) USE OF EXISTING PROGRAMS.—In addition to such other specialized services as may be required for victims described in paragraph (1), the program established pursuant to paragraph (1) shall facilitate communication and coordination between the providers of assistance to such victims, and provide a means of identifying such providers and making referrals to programs for which such victims are already eligible (including programs administered by the Department of Justice and the Department of Health and Human Services).

“(3) GRANTS.—The Secretary of Health and Human Services and the Attorney General may make grants to States, Indian tribes, units of local government, and non-profit, nongovernmental victims’ service organizations to develop, expand, and strengthen victim service programs authorized under this subsection. The Federal share of a grant made under this subsection may not exceed 75 percent of the total costs of the projects described in the application submitted.”

(2) AUTHORIZATION OF APPROPRIATIONS.—Section 113 of such Act (22 U.S.C. 7110) is amended—

(A) in subsection (b), by adding at the end the following new sentence: “To carry out the purposes of section 107(h), there are authorized to be appropriated to the Secretary of Health and Human Services \$2,500,000 for fiscal year 2008, \$5,000,000 for fiscal year 2009, \$10,000,000 for fiscal year 2010, and \$15,000,000 for fiscal year 2011.”; and

(B) in subsection (d), by adding at the end the following new sentence: “To carry out the purposes of section 107(h), there are authorized to be appropriated to the Attorney General \$2,500,000 for fiscal year 2008, \$5,000,000 for fiscal year 2009, \$10,000,000 for fiscal year 2010, and \$15,000,000 for fiscal year 2011.”

(3) TECHNICAL ASSISTANCE.—Section 107(b)(2)(B)(ii) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(b)(2)(B)(ii)) is amended to read as follows:

“(ii) five percent for training and technical assistance, including increasing capacity and expertise on security for and protection of service providers from intimidation or retaliation for their activities.”

(b) ASSISTANCE FOR POTENTIAL VICTIMS OF TRAFFICKING AND RELATED CRIMES.—

(1) VICTIMS OF CRIME ACT.—The Victims of Crime Act of 1984 (42 U.S.C. 10601 et seq.) is amended by inserting after section 1404E the following new section:

**“SEC. 1404F. VICTIMS OF COMMERCIAL SEXUAL EXPLOITATION AND OTHER CRIMES.**

“Notwithstanding any statutory or regulatory limitation on providing assistance for offender rehabilitation or for any individual who may have violated Federal or State law, and except as provided in sections 1404B and 1404C, in this chapter the terms ‘victim’, ‘crime victim’, and ‘victim of crime’ include an individual who is exploited or otherwise victimized by any person who is in violation of an offense described by chapter 117 of title 18, United States Code, or section 1328 of title 8, United States Code, or any similar offense under State law, regardless of whether such offense involves participation by such individual in any commercial sex act (as defined in section 2429 of title 18, United States Code).”

(2) USE OF EXISTING PROGRAMS.—The President is authorized to facilitate communication and coordination between the providers of assistance to persons victimized in cases brought under chapter 117 of title 18, United States Code, and to provide a means of identifying such providers and making referrals to programs for which such victims are already eligible (including programs administered by the Department of Justice and the Department of Health and Human Services).

(3) EFFECT ON OTHER PROGRAMS.—Nothing in this section or the amendments made by this section shall derogate from the programs for victims of sexual abuse or commercial sexual exploitation or survivors of sexual abuse or commercial sexual exploitation authorized by section 202 of the Trafficking Victims Protection Reauthorization of 2005.

(c) PARTNERSHIPS AMONG ORGANIZATIONS.—Beginning not later than 120 days after the date of the enactment of this Act, all applications for grants made by the Attorney General or the Secretary of Health and Human Services to States, Indian tribes, units of local government, and nonprofit, nongovernmental victims’ service organizations to establish or maintain assistance programs for victims of severe forms of trafficking in persons or sex trafficking that occurs, in whole or in part, within the territorial jurisdiction of the United States shall include a statement by the applicant of whether the services will be available to both United States citizens and foreign trafficking victims, or if the applicant intends to specialize in serving a particular victim population, what referral mechanisms or collaborative relationships they will undertake to ensure that all victims are assisted regardless of alienage. The statement required by this section will not be used to make a determination regarding the award of the grant.

(d) STUDY.—

(1) REQUIREMENT.—Not later than one year after the date of the enactment of this Act, the Attorney General and the Secretary of Health and Human Services shall submit to the appropriate congressional committees a report identifying the existence or extent of any service gap between foreign and United States citizen victims of severe forms of trafficking and victims of sex trafficking, as defined in section 103 of the Trafficking Victims Protection Act of 2000.

(2) ELEMENTS.—In carrying out the study under subparagraph (1), the Attorney General and Secretary of Health and Human Services shall—

(A) investigate factors relating to the legal ability of foreign and United States citizen victims of trafficking to access government-funded social services in general, including the application of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (8 U.S.C. 1641(c)(5)) and the Illegal Immigration and Immigrant Responsibility Act of 1996 (division C of Public Law 104–208; 110 Stat. 3009 et seq.);

(B) investigate any other impediments to the access of foreign and United States citizen victims of trafficking to government-funded social services in general;

(C) investigate any impediments to the access of foreign and United States citizen victims of trafficking to government-funded services targeted to victims of severe forms of trafficking and victims of sex trafficking;

(D) investigate the effect of trafficking service-provider infrastructure development, continuity of care, and availability of caseworkers on the eventual restoration and rehabilitation of foreign and United States citizen victims of trafficking; and

(E) include findings, best practices, and recommendations based on the study of the elements in subparagraphs (A) through (D) and any other related information.

**Subtitle C—Penalties Against Traffickers and Other Crimes**

**SEC. 221. ENHANCING TRAFFICKING AND OTHER RELATED OFFENSES.**

(a) TRANSFER AND MODIFICATION OF SECTION 1591.—

(1) NEW SECTION.—Chapter 117 of title 18, United States Code, is amended by adding at the end the following:

**“§ 2429. Aggravated sex trafficking**

“(a) Whoever knowingly—

“(1) in or affecting interstate or foreign commerce, or within the special maritime and territorial jurisdiction of the United States, recruits, entices, harbors, transports, provides, or obtains by any means a person; or

“(2) benefits, financially or by receiving anything of value, from participation in a venture which has engaged in an act described in violation of paragraph (1),

knowing that force, fraud, or coercion will be used to cause the person to engage in a commercial sex act, or, in the case of a person who has not attained the age of 18 years, that the person will be caused to engage in a commercial sex act, or attempts to do so, shall be punished as provided in subsection (b).

“(b) In a prosecution under this subsection, the Government need not prove that the defendant knew that the person had not attained the age of 18 years.

“(c) The punishment for an offense under this section is—

“(1) if the offense was effected by force, fraud, or coercion or if the person recruited, enticed, harbored, transported, provided, or obtained had not attained the age of 14 years at the time of such offense, by a fine under this title and imprisonment for any term of years not less than 15 or for life; or



“(2) if the offense was not so effected, and the person recruited, enticed, harbored, transported, provided, or obtained had attained the age of 14 years but had not attained the age of 18 years at the time of such offense, by a fine under this title and imprisonment for not less than 10 years or for life.

“(d)(1) Section 1593 (relating to mandatory restitution) applies to an offense under this section to the same extent and in the same manner as it applies to an offense under chapter 77.

“(2) Section 1595 (relating to civil remedy) applies with respect to a violation of this section to the same extent and in the same manner it applies to a violation of a section to which section 1595 is made applicable by section 1595.

“(e) In this section—

“(1) the term ‘commercial sex act’ means any sex act, on account of which anything of value is given to or received by any person;

“(2) the term ‘coercion’ means—

“(A) threats of serious harm to or physical restraint against any person;

“(B) any scheme, plan, or pattern intended to cause a person to believe that failure to perform an act would result in serious harm to or physical restraint against any person; or

“(C) the abuse or threatened abuse of law or the legal process; and

“(3) the term ‘venture’ means any group of two or more individuals associated in fact, whether or not a legal entity.”

(2) REPEAL OF TRANSFERRED SECTION.—Section 1591 of title 18, United States Code, is repealed.

(3) ELIMINATION OF CROSS REFERENCES TO REPEALED SECTION.—

(A) Section 1594 of title 18, United States Code, is amended by striking “1590, or 1591” and inserting “or 1591”.

(B) Section 1595 of title 18, United States Code, is amended by striking “, 1590, or 1591” and inserting “or 1591”.

(4) CLERICAL AMENDMENTS TO TABLES OF SECTIONS.—

(A) The table of sections for chapter 77 of title 18, United States Code, is amended by striking the item relating to section 1591.

(B) The table of sections for chapter 117 of title 18, United States Code, is amended by adding at the end the following new item:

“2429. Aggravated sex trafficking.”

(5) CHANGE IN CHAPTER HEADINGS.—

(A) The heading for chapter 77 of title 18, United States Code, is amended to read as follows:

**“CHAPTER 77—PEONAGE, SLAVERY, AND TRAFFICKING INTO SERVITUDE”.**

(B) The heading for chapter 117 of title 18, United States Code, is amended to read as follows:

**“CHAPTER 117—SEX TRAFFICKING, SEX TOURISM, AND OTHER TRANSPORTATION FOR ILLEGAL SEXUAL ACTIVITY”.**

(C) The table of chapters at the beginning of part I of title 18, United States Code, is amended—

(i) so that the item relating to chapter 77 reads as follows:

“77. Peonage, Slavery, and Trafficking into Servitude ..... 1581”; and

(ii) so that the item relating to chapter 117 reads as follows:

“117. Sex Trafficking, Sex Tourism, and Other Transportation for Illegal Sexual Activity ..... 2421”.

(b) COMPELLED SERVICE.—

(1) IN GENERAL.—Section 1592 of title 18, United States Code, is amended to read as follows:

**“§ 1592. Unlawful compelled service**

“(a) GENERALLY.—Whoever knowingly, with intent to obtain or maintain the labor or services of a person or to obtain or maintain a person for use in a commercial sex act (as defined in section 2429)—

“(1) destroys, conceals, removes, confiscates, or possesses any actual or purported passport or other immigration document, or any other actual or purported government identification document, of another person to prevent or restrict or to attempt to prevent or restrict, without lawful authority, the person’s ability to move or travel;

“(2) acts or fails to act, or threatens to do so, under color of official right;

“(3) blackmails another person; or

“(4) causes or exploits financial harm or a fear of financial harm on the part of that person;

shall be fined under this title or imprisoned not more than 5 years, or both.

“(b) DEFINITION.—For purposes of this paragraph, ‘financial harm’ includes the factors set forth in section 892(b) of this title, and fees charged for foreign labor contracting activity, as defined in section 202(g) of the William Wilberforce Trafficking Reauthorization Act of 2007, that are not reasonably related to services provided to the foreign worker.”

(2) CLERICAL AMENDMENT.—The item relating to section 1592 in the table of sections at the beginning of chapter 77 of title 18, United States Code, is amended to read as follows:

“1592. Unlawful compelled service.”

(c) RESTITUTION OF FORFEITED ASSETS.—(1) Section 1593(b) of title 18, United States Code, is amended by inserting at the end the following:

“(4) The distribution of proceeds among multiple victims in an order of restitution under this section shall govern the distribution of forfeited funds through the processes of remission or restoration under this section or any other statute that explicitly authorizes restoration or remission of forfeited property.”

(2) Section 1594 of title 18, United States Code, is amended—

(A) in subsection (b), by striking “The court,” and inserting “Subject to remission or restoration, the court,”; and

(B) in subsection (c), by adding at the end the following:

“(3) The Attorney General shall grant restoration or remission of property to victims of an offense under this chapter that result in forfeiture under this section or under any other statute that explicitly authorizes restoration or remission of forfeited property.

“(4) In a prosecution brought under any other provision of Federal law, the Attorney General may grant restoration or remission of property to victims of severe forms of trafficking as defined in section 103 of the Trafficking Victims Protection Act of 2000, in accordance with section 1594(b)(4).”

(d) ENHANCEMENT OF CIVIL ACTION.—Section 1595 of title 18, United States Code, is amended—

(1) in subsection (a) by—

(A) by striking “of section 1589, 1590, or 1591”; and

(B) by inserting “(or any person who knowingly benefits, financially or by receiving anything of value from participation in a venture which has engaged in an act in violation of this chapter)” after “perpetrator”.

(2) by adding at the end the following:

“(c) No action shall be maintained under this section unless it is commenced within 10 years after the cause of action arose.”

(e) RETALIATION IN FOREIGN LABOR CONTRACTING.—Title 18, United States Code, is amended—

(1) in section 1512(a)(2)—

(A) by striking “or” at the end of subparagraph (B);

(B) by striking “proceedings;” at the end of subparagraph (C) and inserting “proceedings; or”; and

(C) by inserting immediately after subparagraph (C) the following:

“(D) hinder, delay or prevent the disclosure of information concerning a violation with respect to aliens of the requirements of an employment-based visa or any Federal labor or employment law;”;

(2) in section 1512(b)—

(A) by striking “or” at the end of paragraph (2);

(B) by striking “proceedings;” at the end of paragraph (3) and inserting “proceedings; or”; and

(C) by inserting immediately after paragraph (3) the following:

“(4) hinder, delay, or prevent the cooperation of any person in an investigation or other proceeding concerning compliance with respect to aliens with the requirements of employment-based visas or any Federal labor or employment law;”;

(3) in section 1513(b)—

(A) by striking “or” at the end of paragraph (1);

(B) by inserting “or” at the end of paragraph (2); and

(C) by inserting immediately after paragraph (2) the following:

“(3) hinder, delay, or prevent the cooperation of any person in an investigation or other proceeding concerning compliance with respect to aliens with the requirements of employment-based visas or any other Federal labor or employment law;”;

(4) in section 1515(a)—

(A) by striking “and” at the end of paragraph (5);

(B) by striking the period at the end of paragraph (6) and inserting “; and”; and

(C) by adding at the end the following:

“(7) the term ‘employment-based visa’ means a nonimmigrant visa issued for the purpose of employment, student exchange employment, or job training in the United States, including those issued under subparagraph (A)(iii), (B)(i) (but only for domestic servants described in clause (i) or (ii) of section 274a.12(c)(17) of title 8, Code of Federal Regulations (as in effect on December 4, 2007)), (G)(v), (H), (J), (L), (Q), or (R) of section 101(a)(15) of the Immigration and Nationality Act.”

(f) SEX TRAFFICKING.—

(1) NEW OFFENSE.—Chapter 117 of title 18, United States Code, is amended by inserting at the end the following:

**“§ 2430. Sex trafficking**

“Whoever knowingly, in or affecting interstate or foreign commerce, within the special maritime and territorial jurisdiction of the United States, or in any territory or possession of the United States, persuades, induces, or entices any individual to engage in prostitution for which any person can be charged with an offense, or attempts to do so, shall be fined under this title or imprisoned not more than 10 years, or both”.

(2) AMENDMENT TO THE TABLE OF SECTIONS.—The table of sections at the beginning of chapter 117 of title 18, United States Code, is amended by inserting at the end the following new item:

“2430. Sex trafficking.”

(g) SEX TOURISM.—

(1) GENERALLY.—Chapter 117 of title 18, United States Code, is amended by inserting at the end the following:

**“§ 2431. Sex tourism**

“(a) ARRANGING TRAVEL AND RELATED CONDUCT.—Whoever, for the purpose of commercial advantage or private financial gain,

knowingly arranges, induces, or procures the travel of a person in foreign commerce for the purpose of engaging in any commercial sex act (as defined in section 2429), or attempts to do so, shall be fined under this title, imprisoned not more than 10 years, or both.

“(b) INCREASED PENALTY FOR OFFENSES INVOLVING CHILDREN.—If the commercial sex act is with a person under 18 years of age, the maximum term of imprisonment for an offense under this section is 30 years.”;

(2) AMENDMENT TO TABLE OF SECTIONS.—The table of sections at the beginning of chapter 117 of title 18, United States Code, is amended by inserting at the end the following new item:

“2431. Sex tourism.”.

(h) AMENDMENT TO THE SENTENCING GUIDELINES.—Pursuant to its authority under section 994 of title 28, United States Code, and in accordance with this section, the United States Sentencing Commission shall review and, if appropriate, amend the sentencing guidelines and policy statements applicable—

(1) to persons convicted of offenses created by this section other than those created by subsections (f) and (g), to ensure conformity with the United States Sentencing Guidelines, sections 2H4.1 (peonage offenses) and 2H4.2 (labor offenses); and

(2) to persons convicted of offenses created by subsection (f) or (g) of this section, to ensure conformity with the United States Sentencing Guidelines, sections 2G1.1 (promoting commercial sex acts with persons other than minors) and 2G1.3 (promoting commercial sex acts or prohibited sexual conduct with a minor, and related offenses).

**SEC. 222. JURISDICTION IN CERTAIN TRAFFICKING OFFENSES.**

(a) IN GENERAL.—Chapter 77 of title 18, United States Code, is amended by adding at the end the following:

**“§ 1596. Additional jurisdiction in certain trafficking offenses**

“(a) IN GENERAL.—In addition to any domestic or extra-territorial jurisdiction otherwise provided by law, the courts of the United States have extra-territorial jurisdiction over any offense (or any attempt or conspiracy to commit an offense) under section 1581, 1583, 1584, 1589, 1590, or 2429 if—

“(1) an alleged offender or victim of the offense is a national of the United States or an alien lawfully admitted for permanent residence (as those terms are defined in section 101 of the Immigration and Nationality Act (8 U.S.C. 1101)); or

“(2) an alleged offender is present in the United States, irrespective of the nationality of the alleged offender.

“(b) LIMITATION ON PROSECUTIONS OF OFFENSES PROSECUTED IN OTHER COUNTRIES.—No prosecution may be commenced against a person under this section if a foreign government, in accordance with jurisdiction recognized by the United States, has prosecuted or is prosecuting such person for the conduct constituting such offense, except upon the approval of the Attorney General or the Deputy Attorney General (or a person acting in either such capacity), which function of approval may not be delegated.”.

(b) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 77 of title 18, United States Code, is amended by adding at the end the following new item:

**“1596. Additional jurisdiction in certain trafficking offenses.”.**

**SEC. 223. AMENDMENT OF OTHER CRIMES RELATED TO TRAFFICKING.**

(a) ALIENS ENTERING THE UNITED STATES.—(1) IN GENERAL.—Section 278 of the Immigration and Nationality Act (8 U.S.C. 1328) is amended to read as follows:

**“ALIENS IN PROSTITUTION**

“SEC. 278. (a) GENERALLY.—Whoever, for the purposes of prostitution or for any other sexual activity for which any person can be charged with a criminal offense—

“(1) knowingly imports or attempts to import any alien; or

“(2) knowing or in reckless disregard of the fact that an individual is an alien who lacks lawful authority to come to, enter, or reside in the United States, knowingly holds, keeps, maintains, supports, employs, or harbors the individual in any place in the United States, including any building or any means of transportation, or attempts to do so,

shall be fined under title 18, United States Code, or imprisoned not more than 10 years, or both.

“(b) SPECIAL EVIDENTIARY RULE.—In all prosecutions under this section, the testimony of a husband or wife shall be admissible and competent evidence against each other.”.

(2) CLERICAL AMENDMENT.—The table of contents of the Immigration and Nationality Act is amended by amending the item relating to section 278 to read as follows:

“Sec. 278. Aliens in prostitution.”.

(b) AMENDMENT TO THE SENTENCING GUIDELINES.—Pursuant to its authority under section 994 of title 28, United States Code, and in accordance with this section, the United States Sentencing Commission shall review and, if appropriate, amend the sentencing guidelines and policy statements applicable to persons convicted of offenses created by this section to ensure conformity with the United States Sentencing Guidelines, section 2H4.1 (peonage offenses) in violations involving a holding under section 278(a)(2) of the Immigration and Nationality Act (8 U.S.C. 1328(a)(2)), and section 2G1.1 otherwise.

(c) IMBRA VIOLATIONS.—Section 833(d)(5)(B) of the Violence Against Women and Department of Justice Reauthorization Act of 2005 (Public Law 109-162) is amended by striking “interstate or foreign commerce, an international marriage broker that, within the special maritime and territorial jurisdiction of the United States, violates” and inserting “interstate or foreign commerce or within the special maritime and territorial jurisdiction of the United States, an international marriage broker that violates”.

**SEC. 224. NEW MODEL STATUTE PROVIDED TO STATES.**

(a) NEW MODEL STATUTE.—The Attorney General shall provide a new model law for State anti-trafficking offenses that shall reflect all concepts relating to trafficking in persons included in Chapters 77 and 117 of title 18, United States Code, as amended by this title, including crimes related to forced labor, sex trafficking, and related offenses, with the elements of force, fraud or coercion or age in sex trafficking used as the bases for aggravated crimes or sentencing enhancements.

(b) DISTRIBUTION.—The model law described in subsection (a) shall be posted on the website of the Department of Justice and shall be distributed to the States and at the anti-trafficking conference described in section 201(a)(2) of the Trafficking Victims Protection Reauthorization Act of 2005 (42 U.S.C. 14044(a)).

(c) ADOPTION OF MODEL STATUTE.—

(1) ASSISTANCE.—The Attorney General shall provide assistance to States and local governments to adopt and apply the model law described in subsection (a).

(2) REPORT.—Not later than six months after the enactment of this Act, and annually thereafter, the Attorney General shall submit to the Committees on Foreign Affairs and the Judiciary of the House and the Com-

mittees on Foreign Relations and the Judiciary of the Senate a report describing the assistance provided pursuant to paragraph (1) and the results achieved by such assistance, including a list of State and local governments that have adopted the model law.

**Subtitle D—Activities of the United States Government**

**SEC. 231. ANNUAL REPORT BY THE ATTORNEY GENERAL.**

Section 105(d)(7) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7103(d)(7)) is amended—

(1) in subparagraph (A)—

(A) by striking “section 107(b)” and inserting “subsections (b) and (h) of section 107”; and

(B) by inserting “the Attorney General,” after “the Secretary of Labor,”;

(2) in subparagraph (G), by striking “and” at the end;

(3) by redesignating subparagraph (H) as subparagraph (J); and

(4) by inserting after subparagraph (G) the following new subparagraphs:

“(H) activities by the Department of Defense to combat trafficking in persons, including educational efforts for and disciplinary actions taken against members of the United States Armed Forces, materials included in training of the armed forces of foreign countries, and efforts to ensure that United States Government contractors and their employees or United States Government subcontractors and their employees do not engage in trafficking in persons;

“(I) activities or actions by Federal departments and agencies to enforce—

“(i) section 106(g) of this Act and any similar provision of law, regulation, or policy relating to United States Government contractors and their employees or United States Government subcontractors and their employees that engage in severe forms of trafficking in persons, procurement of commercial sex acts, or use of forced labor, including debt bondage;

“(ii) section 307 of the Tariff Act of 1930 (19 U.S.C. 1307; relating to prohibition on importation of convict made goods), including any determinations by the Secretary of Homeland Security to waive the restrictions of such section; and

“(iii) prohibitions on the procurement by the United States Government of items or services produced by slave labor, consistent with Executive Order 13107 (December 10, 1998); and”.

**SEC. 232. ANTI-TRAFFICKING SURVEY AND CONFERENCES.**

(a) SURVEY.—Paragraph (1) of section 201(a) of the Trafficking Victims Protection Reauthorization Act of 2005 (42 U.S.C. 14044(a)) is amended by adding at the end the following:

“(C) ADDITIONAL REQUIREMENTS.—With respect to the study described in subparagraph (B)(ii), the Attorney General shall solicit on a biennial basis, beginning as soon as practicable after the date of the enactment of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2007, requests for proposals for such a study from nongovernmental entities with expertise in the field of illegal economic activities and shall complete such study not later than one year after the date of the enactment of such Act.”

(b) ANNUAL CONFERENCE.—Paragraph (2)(A) of such section is amended—

(1) in the first sentence, by striking “in consultation” and inserting “in coordination with the Secretary of State and in consultation”; and

(2) in clause (ii), by inserting before the semicolon at the end the following: “and the use of existing Federal and State criminal

laws that do not require force, fraud, or coercion as an element of a felony crime to prosecute such person.”.

**SEC. 233. SENIOR POLICY OPERATING GROUP.**

Section 206 of the Trafficking Victims Protection Reauthorization Act of 2005 (42 U.S.C. 14044d) is amended by striking “, as the department or agency determines appropriate.”.

**SEC. 234. EFFORTS BY DEPARTMENTS OF JUSTICE AND LABOR TO COMBAT HUMAN TRAFFICKING.**

(a) ACTIVITIES AT THE DEPARTMENT OF JUSTICE.—

(1) ROLE OF CRIMINAL DIVISION IN TRAFFICKING CASES.—

(A) REDESIGNATION.—The Child Exploitation and Obscenity Section of the Criminal Division of the Department of Justice shall be redesignated as the Sexual Exploitation and Obscenity Section.

(B) EXPANSION.—The Attorney General shall expand the responsibilities of the Innocence Lost Task Forces to incorporate situations involving adults who are sexually exploited by persons in violation of offenses such as section 2430.

(C) RESPONSIBILITIES.—The chief of the section described in subsection (a) should work with other parts of the Department of Justice and State and local law enforcement to ensure effective prosecutions through the task force described in subparagraph (B).

(D) REFERENCES.—Any reference to the Child Exploitation and Obscenity Section of the Criminal Division in any law, regulation, rule, directive, instruction or other official United States Government document in effect on the date of enactment of this Act shall be deemed to refer to the Sexual Exploitation and Obscenity Section.

(2) CONSTRUCTION.—Nothing in this subsection shall be construed as affecting the activities of the Criminal Section of the Civil Rights Division relating to the 13th Amendment’s prohibition of slavery and involuntary servitude.

(b) DEPARTMENT OF LABOR.—

(1) ESTABLISHMENT.—The Secretary of Labor shall establish within the Department of Labor a Coordinator to Combat Human Trafficking.

(2) DUTIES.—In addition to any other responsibilities that the Secretary of Labor may assign, the Coordinator shall have the following responsibilities:

(A) Ensure coordination of policies relating to victims of trafficking, both in the United States and abroad, among the various offices and components of the Department of Labor, including the Office of the Solicitor, the Employment Standards Administration, the Wage and Hour Division, the Bureau of International Labor Affairs, and the Office of Child Labor, Forced Labor, and Human Trafficking.

(B) Ensure improved communication and coordination with State labor agencies relating to trafficking in persons.

(C) Represent the Department at inter-agency mechanisms relating to trafficking in persons, including assisting appropriate high-level officials of the Department of Labor who are members of the Senior Policy Operating Group.

(D) Serve, in conjunction with the Coordinator to Combat Human Trafficking of the Department of Justice (established pursuant to subsection (a)), as the executive secretariat of the Trafficking in Persons and Worker Exploitation Task.

(3) STAFF.—The Secretary of Labor shall ensure that the Coordinator has sufficient staff to carry out the duties described in paragraph (2).

(4) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated such

sums as may be necessary to carry out this subsection.

(c) RULE OF CONSTRUCTION.—Nothing in this section shall be construed as affecting or derogating from the responsibilities of the Senior Policy Operating Group established by section 206 of the Trafficking Victims Protection Reauthorization Act of 2005.

(d) DEFINITION.—In this section, the term “victim of trafficking” has the meaning given the term in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102).

**SEC. 235. PREVENTING UNITED STATES TRAVEL BY TRAFFICKERS.**

Section 212(a)(2)(H)(i) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(2)(H)(i)) is amended by striking “consular officer” and inserting “consular officer, the Secretary of Homeland Security, the Secretary of State,”.

**SEC. 236. ENHANCING EFFORTS TO COMBAT THE TRAFFICKING OF CHILDREN.**

(a) FINDINGS AND SENSE OF CONGRESS.—

(1) FINDINGS.—The Congress finds as follows:

(A) The United States Government currently estimates that up to 17,500 individuals are trafficked into the United States each year. Of these, some 50 percent are believed to be under the age of 18. Many of these children are victims of sex trafficking and are forced into prostitution and other exploitative activities in the United States.

(B) Despite the large number of children trafficked into the United States every year, the Department of Health and Human Services has identified an average of 20 children per year as trafficking victims through fiscal year 2006. This disparity between estimated and identified victims demonstrates that much more needs to be done in educating individuals who may be coming into contact with trafficked children.

(2) SENSE OF CONGRESS.—It is the sense of the Congress that, to the extent consistent with the treaties and other international agreements to which the United States is a party, and to the extent practicable, the United States Government should undertake efforts to protect children from severe forms of trafficking and ensure that it does not repatriate children in Federal custody into settings that would threaten their life or safety.

(b) COMBATTING CHILD TRAFFICKING AT THE BORDER AND PORTS OF ENTRY OF THE UNITED STATES.—

(1) POLICIES AND PROCEDURES.—In order to enhance the efforts of the United States to prevent trafficking in persons, the Secretary of State, in conjunction with the Secretary of Homeland Security and the Secretary of Health and Human Services, shall develop policies and procedures to ensure that unaccompanied alien children in the United States are safely repatriated to their country of nationality or of last habitual residence.

(2) SPECIAL RULES FOR CHILDREN FROM CONTIGUOUS COUNTRIES.—

(A) DETERMINATIONS.—Any unaccompanied alien child who is a national or habitual resident of a country that is contiguous with the United States shall be treated in accordance with subparagraph (B), if the Secretary of Homeland Security determines, on a case-by-case basis, that—

(i) such child has not been a victim of a severe form of trafficking in persons, and there is no credible evidence that such child is at risk of being trafficked upon return to the child’s country of nationality or of last habitual residence;

(ii) such child does not have a fear of returning to the child’s country of nationality or of last habitual residence owing to a credible fear of persecution; and

(iii) the child is able to make an independent decision to withdraw the child’s application for admission to the United States.

(B) RETURN.—An immigration officer who finds an unaccompanied alien child described in subparagraph (A) at a land border or port of entry of the United States and determines that such child is inadmissible under the Immigration and Nationality Act (8 U.S.C. 1101 et seq.) may—

(i) permit such child to withdraw the child’s application for admission pursuant to section 235(a)(4) of the Immigration and Nationality Act (8 U.S.C. 1225(a)(4)); and

(ii) return such child to the child’s country of nationality or country of last habitual residence.

(C) CONTIGUOUS COUNTRY AGREEMENTS.—The Secretary of State shall negotiate agreements between the United States and countries contiguous to the United States with respect to the repatriation of children. Such agreements shall be designed to protect children from severe forms of trafficking in persons, and shall, at a minimum, provide that—

(i) no child shall be returned to the child’s country of nationality or of last habitual residence unless returned to appropriate officials or employees of the accepting country’s government;

(ii) no child shall be returned to the child’s country of nationality or of last habitual residence outside of reasonable business hours; and

(iii) border personnel of the countries that are parties to such agreements are trained in the terms of such agreements.

(3) RULE FOR OTHER CHILDREN.—The custody of unaccompanied alien children not described in paragraph (2)(A) who are apprehended at the border of the United States or at a United States port of entry shall be treated in accordance with subsection (c).

(4) SCREENING.—Within 48 hours of the apprehension of a child who is believed to be described in paragraph (2)(A), but in any event prior to returning such child to the child’s country of nationality or of last habitual residence, the child shall be screened to determine whether the child meets the criteria listed in paragraph (2)(A). If the child does not meet such criteria, or if no determination can be made within 48 hours of apprehension, the child shall immediately be transferred to the Secretary of Health and Human Services and treated in accordance with subsection (c).

(5) ENSURING THE SAFE REPATRIATION OF CHILDREN.—

(A) REPATRIATION PILOT PROGRAM.—To protect children from trafficking and exploitation, the Secretary of State shall create a pilot program, in conjunction with non-governmental organizations and other national and international agencies and experts, to develop and implement best practices to ensure the safe and secure repatriation and reintegration of unaccompanied alien children into their country of nationality or of last habitual residence, including placement with their families or other sponsoring agencies.

(B) REPORT ON REPATRIATION OF UNACCOMPANIED ALIEN CHILDREN.—Not later than 18 months after the date of the enactment of this Act, and annually thereafter, the Secretary of Homeland Security, in conjunction with the Secretary of State and Secretary of Health and Human Services, shall submit a report to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives on efforts to repatriate unaccompanied alien children. Such report shall include—

(i) the number of unaccompanied alien children ordered removed and the number of such children actually removed from the United States;

(ii) a statement of the nationalities, ages, and gender of such children;

(iii) a description of the policies and procedures used to effect the removal of such children from the United States and the steps taken to ensure that such children were safely and humanely repatriated to their country of nationality or of last habitual residence, including a description of the repatriation pilot program created pursuant to subparagraph (A);

(iv) a description of the type of immigration relief sought and denied to such children; and

(v) statistical information and other data on unaccompanied alien children as provided for in section 462(b)(1)(J) of the Homeland Security Act of 2002 (6 U.S.C. 279(b)(1)(J)).

(C) **PLACEMENT IN REMOVAL PROCEEDINGS.**—Any unaccompanied alien child sought to be removed by the Department of Homeland Security, except for an unaccompanied alien child from a contiguous country subject to exceptions under subsection (b)(2), shall be placed in removal proceedings under section 240 of the Immigration and Nationality Act (8 U.S.C. 1229a).

(c) **COMBATTING CHILD TRAFFICKING AND EXPLOITATION IN THE UNITED STATES.**—

(1) **CARE AND CUSTODY OF UNACCOMPANIED ALIEN CHILDREN.**—Consistent with section 462 of the Homeland Security Act of 2002 (6 U.S.C. 279), and except as otherwise provided under subsection (b), the care and custody of all unaccompanied alien children, including responsibility for their detention, where appropriate, shall be the responsibility of the Secretary of Health and Human Services.

(2) **NOTIFICATION.**—Each department or agency of the Federal Government shall notify the Department of Health and Human Services within 48 hours upon—

(A) the apprehension or discovery of an unaccompanied alien child; or

(B) any claim or suspicion that an alien in the custody of such department or agency is under 18 years of age and is unaccompanied.

(3) **TRANSFERS OF UNACCOMPANIED ALIEN CHILDREN.**—Any department or agency of the Federal Government that has an unaccompanied alien child in its custody shall transfer the custody of such child to the Secretary of Health and Human Services within 72 hours, except in the case of exceptional circumstances, upon a determination that such child is an unaccompanied alien child.

(4) **AGE DETERMINATIONS.**—

(A) **IN GENERAL.**—The Secretary of Health and Human Services shall make an age determination for an alien described in paragraph (2)(B) and take whatever other steps are necessary to determine whether such alien is eligible for treatment under this section or section 462 of the Homeland Security Act of 2002 (6 U.S.C. 279).

(B) **PROCEDURES.**—The Secretary of Health and Human Services, in consultation with the Secretary of Homeland Security, shall develop procedures to make a prompt determination of the age of an alien, which shall be used by the Secretary of Homeland Security and the Secretary of Health and Human Services for children in their respective custody. At a minimum, these procedures shall permit the presentation of multiple forms of evidence, including the non-exclusive use of radiographs, to determine the age of the unaccompanied alien.

(d) **PROVIDING SAFE AND SECURE PLACEMENTS FOR CHILDREN.**—

(1) **POLICIES AND PROGRAMS.**—The Secretary of Health and Human Services, Secretary of Homeland Security, Attorney General, and Secretary of State shall establish policies and programs to ensure that unaccompanied alien children in the United States are protected from traffickers and other persons seeking to victimize or otherwise engage

such children in criminal, harmful, or exploitative activity, including policies and programs reflecting best practices in witness security programs.

(2) **SAFE AND SECURE PLACEMENTS.**—Subject to section 462(b)(2) of the Homeland Security Act of 2002 (6 U.S.C. 279(b)(2)), an unaccompanied alien child in the custody of the Secretary of Health and Human Services shall be promptly placed in the least restrictive setting that is in the best interest of the child. In making such placements, the Secretary of Health and Human Services may consider danger to self, danger to the community, and risk of flight. Placement of child trafficking victims may include placement with competent adult victims of the same trafficking scheme in order to ensure continuity of care and support. A child shall not be placed in a juvenile delinquency or other secure detention facility (as defined in section 103(12) of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5603(12)) absent a determination that the child poses a danger to others or has been accused of having committed a criminal offense.

(3) **SAFETY AND SUITABILITY ASSESSMENTS.**—

(A) **IN GENERAL.**—Subject to the requirements of subparagraph (B), an unaccompanied alien child may not be placed with a person or entity unless the Secretary of Health and Human Services makes a determination that the proposed custodian is capable of providing for the child's physical and mental well-being. Such determination shall, at a minimum, include verification of the custodian's identity and relationship to the child, if any, as well as an independent finding that the individual has not engaged in any activity that would indicate a potential risk to the child.

(B) **HOME STUDIES.**—Before placing the child with an individual, the Secretary of Health and Human Services shall determine whether a home study is first necessary. A home study shall be conducted for a child who is a victim of a severe form of trafficking in persons, a special needs child with a disability (as defined in section 3 of the Americans with Disabilities Act of 1990 (42 U.S.C. 12102(2))), or a child who has been a victim of physical or sexual abuse under circumstances that indicate that the child's health or welfare has been significantly harmed or threatened. The Secretary of Health and Human Services shall conduct follow-up services, during the pendency of removal proceedings, on children and custodians for whom a home study was conducted.

(C) **ACCESS TO INFORMATION.**—Upon request from the Secretary of Health and Human Services, the Secretary of Homeland Security shall provide information necessary to conduct suitability assessments from appropriate Federal, State, and local law enforcement and immigration databases.

(4) **LEGAL ORIENTATION PRESENTATIONS.**—The Secretary of Health and Human Services shall cooperate with the Executive Office for Immigration Review to ensure that custodians receive legal orientation presentations provided through the Legal Orientation Program administered by the Executive Office for Immigration Review. At a minimum, such presentations shall address the custodian's responsibility to ensure the child's appearance at all immigration proceedings and to protect the child from mistreatment, exploitation, and trafficking.

(5) **ACCESS TO COUNSEL.**—The Secretary of Health and Human Services shall ensure, to the greatest extent practicable and consistent with section 292 of the Immigration and Nationality Act (8 U.S.C. 1362), that all unaccompanied alien children who are or have been in the custody of the Secretary or

the Secretary of Homeland Security, and who are not described in subsection (b)(2)(A), have competent counsel to represent them in legal proceedings or matters and protect them from mistreatment, exploitation, and trafficking. To the greatest extent practicable, the Secretary of Health and Human Services shall make every effort to utilize the services of competent pro bono counsel who agree to provide representation to such children without charge.

(6) **CHILD ADVOCATES.**—The Secretary of Health and Human Services is authorized to appoint independent child advocates for child trafficking victims and other vulnerable unaccompanied children. A child advocate shall be provided access to materials necessary to effectively advocate for the best interest of the child. The child advocate shall not be compelled to testify or provide evidence in any proceeding concerning any information or opinion received from the child in the course of serving as a child advocate. The child advocate shall be presumed to be acting in good faith and be immune from civil and criminal liability for lawful conduct of duties as described in this paragraph.

(e) **PERMANENT PROTECTION FOR CERTAIN AT-RISK CHILDREN.**—

(1) **IN GENERAL.**—Section 101(a)(27)(J) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(27)(J)) is amended—

(A) in clause (i), by striking “State and who has been deemed eligible by that court for long-term foster care due to abuse, neglect, or abandonment;” and inserting “State, or an individual or entity appointed by a State or juvenile court located in the United States, and whose reunification with one or both of the immigrant's parents is not viable due to abuse, neglect, abandonment, or a similar basis found under State law;”;

(B) in clause (iii), in the matter preceding subclause (I), by striking “the Attorney General expressly consents to the dependency order serving as a precondition to the grant of special immigrant juvenile status;” and inserting “the Secretary of Homeland Security consents to the grant of special immigrant juvenile status;”;

(C) in clause (iii)(I), by striking “in the actual or constructive custody of the Attorney General unless the Attorney General specifically consents to such jurisdiction;” and inserting “in the custody of the Secretary of Health and Human Services unless the Secretary of Health and Human Services specifically consents to such jurisdiction;”.

(2) **ADJUSTMENT OF STATUS.**—Section 245(h)(2)(A) of the Immigration and Nationality Act (8 U.S.C. 1255(h)(2)(A)) is amended to read as follows:

“(A) paragraphs (4), (5)(A), (6)(A), (6)(C), (6)(D), (7)(A), and (9)(C)(i)(I) of section 212(a) shall not apply; and”.

(3) **ELIGIBILITY FOR ASSISTANCE.**—A child who has been granted special immigrant status under section 101(a)(27)(J) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(27)(J)) and who was either in the custody of the Secretary of Health and Human Services at the time a dependency order was granted for such child or who was receiving services pursuant to section 501(a) of the Refugee Education Assistance Act of 1980 (8 U.S.C. 1522 note) at the time such dependency order was granted, shall be eligible for placement and services under section 412(d) of the Immigration and Nationality Act (8 U.S.C. 1522(d)) until the earlier of—

(A) the date on which the child reaches the age designated in section 412(d)(2)(B) of the Immigration and Nationality Act (8 U.S.C. 1522(d)(2)(B)); or

(B) the date on which the child is placed in a permanent adoptive home.

(4) STATE COURTS ACTING IN LOCO PARENTIS.—A department or agency of a State, or an individual or entity appointed by a State court or juvenile court located in the United States, acting in loco parentis, shall not be considered a legal guardian for purposes of this section or section 462 of the Homeland Security Act of 2002 (6 U.S.C. 279).

(5) TRANSITION RULE.—Notwithstanding any other provision of law, an alien described in section 101(a)(27)(J) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(27)(J)), as amended by paragraph (1), may not be denied special immigrant status under such section after the date of the enactment of this Act based on age if the alien was a child on the date on which the alien applied for such status.

(6) ACCESS TO ASYLUM PROTECTIONS.—Section 208 of the Immigration and Nationality Act (8 U.S.C. 1158) is amended—

(A) in subsection (a)(2), by adding at the end the following:

“(E) APPLICABILITY.—Subparagraphs (A) and (B) shall not apply to an unaccompanied alien child (as defined in section 462(g) of the Homeland Security Act of 2002 (6 U.S.C. 279(g))).”; and

(B) in subsection (b)(3), by adding at the end the following:

“(C) INITIAL JURISDICTION.—An asylum officer (as defined in section 235(b)(1)(E)) shall have initial jurisdiction over any asylum application filed by an unaccompanied alien child (as defined in section 462(g) of the Homeland Security Act of 2002 (6 U.S.C. 279(g))), regardless of whether filed in accordance with this section or section 235(b).”.

(7) SPECIALIZED NEEDS OF CHILDREN.—Applications for asylum and other forms of relief from removal in which a child is the principal applicant shall be governed by regulations which take into account the specialized needs of children and which address both procedural and substantive aspects of handling children’s cases.

(f) TRAINING.—The Secretary of State, the Secretary of Homeland Security, the Secretary of Health and Human Services and the Attorney General shall provide specialized training to all Federal personnel who come into contact with unaccompanied alien children. Such personnel shall be trained to work with unaccompanied alien children, including identifying children who are a victim of a severe form of trafficking in persons, and children for whom asylum or special immigrant relief may be appropriate, including children described in subsection (b)(2).

(g) AMENDMENTS TO THE HOMELAND SECURITY ACT OF 2002.—

(1) ADDITIONAL RESPONSIBILITIES.—Section 462(b)(1)(L) of the Homeland Security Act of 2002 (6 U.S.C. 279(b)(1)(L)) is amended by striking the period at the end and inserting “, including regular follow-up visits to such facilities, placements, and other entities, to assess the continued suitability of such placements.”.

(2) TECHNICAL CORRECTIONS.—Section 462(b) of the Homeland Security Act of 2002 (6 U.S.C. 279(b)) is amended—

(A) in paragraph (3), by striking “paragraph (1)(G),” and inserting “paragraph (1),”; and

(B) by adding at the end the following:

“(4) RULE OF CONSTRUCTION.—Nothing in paragraph (2)(B) may be construed to require that a bond be posted for an unaccompanied alien child who is released to a qualified sponsor.”.

(h) DEFINITION OF UNACCOMPANIED ALIEN CHILD.—For purposes of this section, the term “unaccompanied alien child” has the meaning given such term in section 462(g) of the Homeland Security Act of 2002 (6 U.S.C. 279(g)).

(i) EFFECTIVE DATE.—This section shall take effect on the date that is 90 days after the date of the enactment of this Act.

(j) GRANTS AND CONTRACTS.—The Secretary of Health and Human Services may award grants to, and enter into contracts with, voluntary agencies to carry out this section and section 462 of the Homeland Security Act of 2002 (6 U.S.C. 279).

**SEC. 237. TEMPORARY INCREASE IN FEE FOR CERTAIN CONSULAR SERVICES.**

(a) INCREASE IN FEE.—Notwithstanding any other provision of law, not later than October 1, 2008, the Secretary of State shall increase by \$2.00 the fee or surcharge assessed under section 140(a) of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995 (Public Law 103–236; 8 U.S.C. 1351 note) for processing machine readable nonimmigrant visas and machine readable combined border crossing identification cards and non-immigrant visas.

(b) DEPOSIT OF AMOUNTS.—Notwithstanding section 140(a)(2) of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995 (Public Law 103–236; 8 U.S.C. 1351 note), fees collected under the authority of subsection (a) shall be deposited in the Treasury.

(c) DURATION OF INCREASE.—The fee increase authorized under subsection (a) shall terminate on the date that is 2 years after the date on which such fee is first collected.

**TITLE III—AUTHORIZATIONS OF APPROPRIATIONS**

**SEC. 301. TRAFFICKING VICTIMS PROTECTION ACT OF 2000.**

Section 113 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7110) is amended—

(1) in subsection (a)—

(A) in the first sentence—

(i) by striking “104,”; and

(ii) by striking “\$1,500,000” and all that follows through “2007” and inserting “\$5,000,000 for each of the fiscal years 2008 through 2011”; and

(B) in the second sentence—

(i) by inserting “\$1,500,000 for additional personnel for each of the fiscal years 2008 through 2011” after “Office to Monitor and Combat Trafficking”; and

(ii) by striking “2006 and 2007” and inserting “2008 through 2011”; and

(2) in the first sentence of subsection (b), by striking “\$5,000,000” and all that follows through “2007” and inserting “\$15,000,000 for each of the fiscal years 2008 through 2011”; and

(3) in subsection (c)—

(A) in paragraph (1)—

(i) by striking “2004, 2005, 2006, and 2007” each place it appears and inserting “2008 through 2011”; and

(ii) in subparagraph (B)—

(I) by striking “\$15,000,000” and inserting “\$10,000,000”; and

(II) by adding at the end the following new sentence: “To carry out the purposes of section 107(a)(1)(F), there are authorized to be appropriated to the Secretary of State \$500,000 for fiscal year 2008, \$750,000 for fiscal year 2009, and \$1,000,000 for each of the fiscal years 2010 and 2011.”; and

(iii) in subparagraph (C), by inserting “(as added by section 109)” after “section 134 of the Foreign Assistance Act of 1961”; and

(B) by striking paragraph (2);

(C) by redesignating paragraph (3) as paragraph (2); and

(D) in paragraph (2) (as redesignated by subparagraph (C))—

(i) by striking “section 104” and inserting “sections 116(f) and 502B(h) of the Foreign Assistance Act of 1961 (as added by section 104)”; and

(ii) by striking “, including the preparation” and all that follows through “section”; and

(4) in subsection (d)—

(A) in the first sentence, by striking “\$10,000,000” and all that follows through “2007” and inserting “\$15,000,000 for each of the fiscal years 2008 through 2011”; and

(B) in the second sentence, by striking “\$250,000” and all that follows through “2007” and inserting “\$500,000 for each of the fiscal years 2008 through 2011”; and

(5) in subsection (e)—

(A) in paragraph (1), by striking “\$5,000,000” and all that follows through “2007” and inserting “\$15,000,000 for each of the fiscal years 2008 through 2011”; and

(B) in paragraph (2)—

(i) by striking “section 109” and inserting “section 134 of the Foreign Assistance Act of 1961 (as added by section 109)”; and

(ii) by striking “\$5,000,000” and all that follows through “2007” and inserting “\$15,000,000 for each of the fiscal years 2008 through 2011”; and

(C) in paragraph (3), by striking “\$300,000” and all that follows through “2007” and inserting “\$1,000,000 for each of the fiscal years 2008 through 2011”; and

(6) in subsection (f)—

(A) by striking “section 107(b)” and inserting “section 107(b) of this Act and section 202(g) of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2007”; and

(B) by striking “\$5,000,000” and all that follows through “2007” and inserting “\$15,000,000 for each of the fiscal years 2008 through 2011”; and

(7) in subsection (h), by striking “fiscal year 2006” and inserting “each of the fiscal years 2008 through 2011”; and

(8) in subsection (i), by striking “\$18,000,000” and all that follows through “2007” and inserting “\$18,000,000 for each of the fiscal years 2008 through 2011”.

**SEC. 302. TRAFFICKING VICTIMS PROTECTION REAUTHORIZATION ACT OF 2005.**

The Trafficking Victims Protection Reauthorization Act of 2005 (Public Law 109–164) is amended—

(1) in paragraph (7) of section 102(b), by striking “2006 and 2007” and inserting “2008 through 2011”; and

(2) in subsection (b) of section 105, by adding at the end the following new paragraph:

“(3) AUTHORIZATION OF APPROPRIATIONS.—To carry out this subsection, there are authorized to be appropriated to the Secretary of Labor \$1,000,000 for each of the fiscal years 2008 through 2011.”;

(3) in subsection (c) of section 201—

(A) in paragraph (1), by striking “\$2,500,000 for each of the fiscal years 2006 and 2007” each place it appears and inserting “\$3,000,000 for each of the fiscal years 2008 through 2011”; and

(B) in paragraph (2), by striking “\$1,000,000” and all that follows through “2007” and inserting “\$1,000,000 for each of the fiscal years 2008 through 2011”; and

(4) in subsection (d) of section 202, by striking “\$10,000,000” and all that follows through “2007” and inserting “\$15,000,000 for each of the fiscal years 2008 through 2011”; and

(5) in subsection (g) of section 203, by striking “\$5,000,000” and all that follows through “2007” and inserting “\$5,000,000 for each of the fiscal years 2008 through 2011”; and

(6) in subsection (d) of section 204, by striking “\$25,000,000” and all that follows through “2007” and inserting “\$25,000,000 for each of the fiscal years 2008 through 2011”.

**SEC. 303. RULE OF CONSTRUCTION.**

The amendments made by sections 301 and 302 shall not be construed to affect the availability of funds appropriated pursuant to the authorizations of appropriations under the Trafficking Victims Protection Act of 2000 (division A of Public Law 106–386; 22 U.S.C. 7101 et seq.) and the Trafficking Victims Protection Reauthorization Act of 2005 (Public

Law 109-164) before the date of the enactment of this Act.

#### SEC. 304. TECHNICAL AMENDMENTS.

(a) **TRAFFICKING VICTIMS PROTECTION ACT OF 2000.**—Sections 103(1) and 105(d)(7) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102(1) and 7103(d)(7)) are amended by striking “Committee on International Relations” each place it appears and inserting “Committee on Foreign Affairs”.

(b) **TRAFFICKING VICTIMS PROTECTION REAUTHORIZATION ACT OF 2005.**—Section 102(b)(6) and subsections (c)(2)(B)(i) and (e)(2) of section 104 of the Trafficking Victims Protection Reauthorization Act of 2005 (Public Law 109-164) are amended by striking “Committee on International Relations” each place it appears and inserting “Committee on Foreign Affairs”.

#### TITLE IV—PREVENTION OF THE USE OF CHILD SOLDIERS

##### SEC. 401. SHORT TITLE.

This title may be cited as the “Child Soldier Prevention Act of 2007”.

##### SEC. 402. DEFINITIONS.

In this title:

(1) **APPROPRIATE CONGRESSIONAL COMMITTEES.**—The term “appropriate congressional committees” means—

(A) the Committee on Foreign Affairs of the House of Representatives; and

(B) the Committee on Foreign Relations of the Senate.

(2) **CHILD SOLDIER.**—Consistent with the provisions of the Optional Protocol, the term “child soldier”—

(A) means—

(i) any person under age 18 who takes a direct part in hostilities as a member of governmental armed forces, where the government has failed to take all feasible measures to ensure that members of its armed forces under age 18 do not take a direct part in hostilities;

(ii) any person under age 18 who has been compulsorily recruited into governmental armed forces;

(iii) any person under age 16 voluntarily recruited into governmental armed forces; and

(iv) any person under age 18 recruited or used in hostilities by armed forces distinct from the armed forces of a state, where the government has failed to take all feasible measures to prevent such recruitment and use, including the adoption of legal measures necessary to prohibit and criminalize such practices; and

(B) includes any person described in clauses (ii), (iii), and (iv) of subparagraph (A) who is serving in any capacity, including in a support role such as a cook, porter, messenger, medic, guard, or sex slave.

(3) **OPTIONAL PROTOCOL.**—The term “Optional Protocol” means the Optional Protocol to the Convention on the Rights of the Child on the Involvement of Children in Armed Conflict, which establishes 18 as the minimum age for conscription or forced recruitment and requires states party to take all feasible measures to ensure that members of their armed forces under the age of 18 do not take a direct part in hostilities

(4) **UNITED STATES MUNITIONS LIST.**—The term “United States Munitions List” means the list referred to in section 38(a)(1) of the Arms Export Control Act (22 U.S.C. 2778(a)(1)).

##### SEC. 403. FINDINGS.

Congress makes the following findings:

(1) According to the September 7, 2005, report to the General Assembly of the United Nations by the Special Representative of the Secretary-General for Children and Armed Conflict, “In the last decade, two million children have been killed in situations of armed conflict, while six million children

have been permanently disabled or injured. Over 250,000 children continue to be exploited as child soldiers and tens of thousands of girls are being subjected to rape and other forms of sexual violence.”.

(2) According to the Center for Emerging Threats and Opportunities (CETO), Marine Corps Warfighting Laboratory, “The Child Soldier Phenomenon has become a post-Cold War epidemic that has proliferated to every continent with the exception of Antarctica and Australia.”.

(3) Many of the children currently serving in armed forces or paramilitaries were forcibly conscripted through kidnapping or coercion, a form of human trafficking, while others joined military units due to economic necessity, to avenge the loss of a family member, or for their own personal safety.

(4) Some military and militia commanders force child soldiers to commit gruesome acts of ritual killings or torture, including acts of violence against other children.

(5) Many female child soldiers face the additional psychological and physical horrors of rape and sexual abuse, enslavement for sexual purposes by militia commanders, and severe social stigma should they return home.

(6) Some military and militia commanders target children for recruitment because of their psychological immaturity and vulnerability to manipulation and indoctrination. Children are often separated from their families in order to foster dependence on military units and leaders. Consequently, many of these children suffer from deep trauma and are in need of psychological counseling and rehabilitation.

(7) Child soldiers are exposed to hazardous conditions and are at risk of physical injury and disability, psychological trauma, sexually transmitted diseases, respiratory and skin infections, and often death.

(8) On May 25, 2000, the United Nations adopted and opened for signature, ratification, and accession the Optional Protocol to the Convention on the Rights of the Child on the Involvement of Children in Armed Conflict.

(9) On June 18, 2002, the Senate unanimously approved the resolution advising and consenting to the ratification of the Optional Protocol.

(10) On December 23, 2002, the United States presented the ratified Optional Protocol to the United Nations.

(11) More than 110 governments worldwide have ratified the Optional Protocol, establishing a clear international norm concerning the use of children in combat.

(12) On December 2, 1999, the United States ratified International Labour Convention 182, the Convention concerning the Prohibition and Immediate Action for the Elimination of the Worst Forms of Child Labour, which includes the use of child soldiers among the worst forms of child labor.

(13) On October 7, 2005, the Senate gave its advice and consent to the ratification of the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, Supplementing the United Nations Convention Against Transnational Organized Crime.

(14) It is in the national security interest of the United States to reduce the chances that members of the United States Armed Forces will be forced to encounter children in combat situations.

(15) Section 502B(a)(3) of the Foreign Assistance Act of 1961 (22 U.S.C. 2304(a)(3)) provides that “the President is directed to formulate and conduct international security assistance programs of the United States in a manner which will promote and advance human rights and avoid identification of the United States, through such programs, with

governments which deny to their people internationally recognized human rights and fundamental freedoms, in violation of international law or in contravention of the policy of the United States as expressed in this section or otherwise”.

##### SEC. 404. SENSE OF CONGRESS.

It is the sense of Congress that—

(1) the United States Government should condemn the conscription, forced recruitment or use of children by governments, paramilitaries, or other organizations in hostilities;

(2) the United States Government should support and, where practicable, lead efforts to establish and uphold international standards designed to end this abuse of human rights;

(3) the United States Government should expand ongoing services to rehabilitate recovered child soldiers and to reintegrate them back into their communities by—

(A) offering ongoing psychological services to help victims recover from their trauma and relearn how to deal with others in non-violent ways such that they are no longer a danger to their community, taking into consideration the needs of girl soldiers, who may be at risk of exclusion from disarmament, demobilization, and reintegration programs;

(B) facilitating reconciliation with their communities through negotiations with traditional leaders and elders to enable recovered abductees to resume normal lives in their communities; and

(C) providing educational and vocational assistance;

(4) the United States should work with the international community, including, where appropriate, third country governments, nongovernmental organizations, faith-based organizations, United Nations agencies, local governments, labor unions, and private enterprise—

(A) on efforts to bring to justice rebel organizations that kidnap children for use as child soldiers, including the Lord’s Resistance Army (LRA) in Uganda, Fuerzas Armadas Revolucionarias de Colombia (FARC), and Liberation Tigers of Tamil Eelam (LTTE) in Sri Lanka, including, where feasible, by arresting the leaders of such groups; and

(B) on efforts to recover those children who have been abducted and to assist them in their rehabilitation and reintegration into communities;

(5) the Secretary of State, the Secretary of Labor, and the Secretary of Defense should coordinate programs to achieve the goals specified in paragraph (3), and in countries where the use of child soldiers is an issue, whether or not it is supported or sanctioned by the governments of such countries, United States diplomatic missions should include in their mission program plans a strategy to achieve the goals specified in such paragraph;

(6) United States diplomatic missions in countries in which governments use or tolerate child soldiers should develop, as part of annual program planning, strategies to promote efforts to end this abuse of human rights, identifying and integrating global best practices, as available, into such strategies to avoid duplication of effort; and

(7) in allocating or recommending the allocation of funds or recommending candidates for programs and grants funded by the United States Government, United States diplomatic missions should give serious consideration to those programs and candidates deemed to promote the end to this abuse of human rights.

**SEC. 405. PROHIBITION ON PROVISION OF MILITARY ASSISTANCE TO FOREIGN GOVERNMENTS THAT RECRUIT OR USE CHILD SOLDIERS.**

(a) IN GENERAL.—Subject to subsections (b), (c), and (d), none of the funds made available to carry out sections 516 or 541 of the Foreign Assistance Act of 1961 (22 U.S.C. 2321j or 2347) or section 23 of the Arms Export Control Act (22 U.S.C. 2763) may be used to provide assistance to the government of a country that the Secretary of State determines has governmental armed forces or government supported armed groups, including paramilitaries, militias, or civil defense forces, that recruit or use child soldiers.

(b) PUBLICATION OF LIST OF FOREIGN GOVERNMENTS AND NOTIFICATION TO FOREIGN GOVERNMENTS.—

(1) PUBLICATION OF LIST OF FOREIGN GOVERNMENTS.—The Secretary of State shall include a list of the foreign governments subject to the prohibition in subsection (a) in the report required by section 110(b) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7107(b)).

(2) NOTIFICATION TO FOREIGN GOVERNMENTS.—The Secretary of State shall formally notify each foreign government subject to the prohibition in subsection (a).

(c) NATIONAL INTEREST WAIVER.—

(1) WAIVER.—The President may waive the application to a foreign government of the prohibition in subsection (a) if the President determines that such waiver is in the interest of the United States.

(2) PUBLICATION AND NOTIFICATION.—The President shall publish each waiver granted under paragraph (1) in the Federal Register and shall notify the appropriate congressional committees of each such waiver, including the justification for the waiver, in accordance with the regular notification procedures of such committees.

(d) REINSTATEMENT OF ASSISTANCE.—The President may provide to a foreign government assistance otherwise prohibited under subsection (a) upon certifying to the appropriate congressional committees that the foreign government—

(1) has implemented effective measures to come into compliance with the standards of this title; and

(2) has implemented effective policies and mechanisms to prohibit and prevent future use of child soldiers and to ensure that no children are recruited, conscripted, or otherwise compelled to serve as child soldiers.

(e) EXCEPTIONS.—

(1) ASSISTANCE TO ADDRESS THE PROBLEM OF CHILD SOLDIERS AND PROFESSIONALIZATION OF THE MILITARY.—

(A) IN GENERAL.—The President may provide to a foreign government assistance under section 541 of the Foreign Assistance Act of 1961 (22 U.S.C. 2347; relating to international military education and training) otherwise prohibited under subsection (a) upon certifying to the appropriate congressional committees that—

(i) the government is implementing effective measures to demobilize child soldiers in its forces or in government supported paramilitaries and to provide demobilization, rehabilitation, and reintegration assistance to those former child soldiers; and

(ii) the assistance provided by the United States Government to the government will go to programs that will directly support professionalization of the military.

(B) LIMITATION.—The exception under subparagraph (A) may not remain in effect for more than 2 years following the date of notification specified in subsection (b)(2).

(2) ASSISTANCE FOR DEMINING ACTIVITIES, THE CLEARANCE OF UNEXPLODED ORDNANCE, THE DESTRUCTION OF SMALL ARMS, AND RELATED ACTIVITIES.—The President may use

funds made available under section 23 of the Arms Export Control Act (22 U.S.C. 2763; relating to credit sales) to provide to a foreign government assistance otherwise prohibited under subsection (a) if the purpose of the assistance is to carry out demining activities, the clearance of unexploded ordinance, the destruction of small arms, or related activities.

(3) ASSISTANCE TO FURTHER COOPERATION WITH THE UNITED STATES TO COMBAT INTERNATIONAL TERRORISM.—The President may provide to a foreign government assistance under any provision of law specified in subsection (a) if the purpose of the assistance is specifically designed to further cooperation between the United States and the foreign government to combat international terrorism.

(f) EFFECTIVE DATE; APPLICABILITY.—This section takes effect 180 days after the date of the enactment of this Act and shall apply to funds made available for the first fiscal year beginning after such effective date and each subsequent fiscal year.

**SEC. 406. REPORTS.**

(a) PREPARATION OF REPORTS REGARDING CHILD SOLDIERS.—The Secretary of State shall ensure that United States missions abroad thoroughly investigate reports of the use of child soldiers in the countries in which such missions are located.

(b) INFORMATION FOR ANNUAL HUMAN RIGHTS REPORTS.—In preparing those portions of the Department of State's annual Country Reports on Human Rights Practices that relate to child soldiers, the Secretary of State shall ensure that such portions include a description of the use of child soldiers in each foreign country, including—

(1) trends toward improvement in such country of the status of child soldiers or the continued or increased tolerance of such practices; and

(2) the role of the government of such country in engaging in or tolerating the use of child soldiers.

(c) NOTIFICATION TO CONGRESS.—Not later than June 15 of each year for 10 years following the date of the enactment of this Act, the President shall submit to the appropriate congressional committees—

(1) a list of any waivers or exceptions exercised under section 405;

(2) a justification for those waivers and exceptions; and

(3) a description of any assistance provided pursuant to section 405.

(d) REPORT ON IMPLEMENTATION OF TITLE.—Not later than 180 days after the date of the enactment of this Act, the President shall submit to appropriate congressional committees a report setting forth a strategy for achieving the policy objectives of this title, including a description of an effective mechanism for coordination of United States Government efforts to implement this strategy.

(e) REPORT ON CHILD SOLDIERS IN BURMA.—Not later than 120 days after the date of enactment of this Act, the Secretary of State shall submit to the appropriate congressional committees a report of the recruitment and use of child soldiers by the governmental armed forces or government-supported armed groups of the Government of Burma, including paramilitaries, militias, or civil defense forces.

**SEC. 407. TRAINING FOR FOREIGN SERVICE OFFICERS.**

Section 708 of the Foreign Service Act of 1980 (22 U.S.C. 4028) is amended by adding at the end the following new subsection:

“(c) The Secretary of State, with the assistance of other relevant officials, shall establish as part of the standard training provided after January 1, 2008, for members of the Service, including chiefs of mission, in-

struction on matters related to child soldiers and the terms of the Child Soldier Prevention Act of 2007.”.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Texas (Ms. JACKSON-LEE) and the gentlewoman from Florida (Ms. ROS-LEHTINEN) each will control 20 minutes.

The Chair recognizes the gentlewoman from Texas.

GENERAL LEAVE

Ms. JACKSON-LEE of Texas. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and include extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Texas?

There was no objection.

Ms. JACKSON-LEE of Texas. Mr. Speaker, I ask unanimous consent that the gentlemen from Michigan (Mr. CONYERS) control 10 minutes of the time allocated for H.R. 3887, the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2007.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Texas?

There was no objection.

Ms. JACKSON-LEE of Texas. Mr. Speaker, I rise in strong support of this resolution, and I yield myself such time as I may consume.

It is all too common these days to see headlines in media around and about the rise of modern-day slavery. The stories are enough to turn anyone's stomach. Cambodian mothers driven by intense poverty selling their daughters into prostitution; children as young as 5 shipped to Nigeria to slave away in underground granite mines; hundreds of African boys and girls smuggled to Britain, forced to work as domestic servants; brutish uniformed soldiers dragging Burmese men and women from their homes to labor on government construction projects; and even though it is not directly related, women in Saudi Arabia victimized by getting the lash and being convicted even though they have been a victim of rape and being utilized as sex tools or toys and sometimes being utilized as slaves.

These nightmares unfolding thousands of miles from our shores are deeply tragic. But to many, they seem profoundly disconnected from our comfortable lives here in America. They are not. Human trafficking happens here at home right under our noses.

Let me, of course, thank Chairman LANTOS and Ranking Member ILEANA ROS-LEHTINEN for working with Congressman CONYERS and many of us on this important legislation. Let me thank Congressman CONYERS for his constant and consistent leadership on this important legislation, and as well his continued work as the chairman of the House Judiciary Committee, on which I serve with him.

Just a few weeks ago, a frightened young Tanzanian woman bravely came

before the Foreign Affairs Committee to testify. For more than 4 years, she had been forced to do domestic work without pay for a diplomat at the Tanzanian Embassy in Washington. She was denied medical care. And when this frail young woman complained that her feet were infected, she was forced outside without shoes to shovel snow. While we would all like to view this heart-rending case as an isolated incident, it is sadly part of a growing international trend in which millions of men, women and children are forced into sexual slavery, labor or indentured servitude each year.

Think for a moment if each of these individuals had a little camera on their back or their shoulder and we could truly see this woman with infected feet in icy snow shoveling snow, or someone who was never able to leave their house and never have any time off even here in the United States, or some of the other examples that we have already highlighted, we had a camera to see the harshness of it, the shame of it, the sadness of it, the cruelty of it.

Trafficking is the world's fastest growing international organized crime, and one of the most profitable, yielding up to \$17 billion each year. Every year traffickers move between 700,000 and 2 million women and children across international borders for the purpose of serving in the sex trade or in forced labor. Congress has worked for nearly a decade to ramp up our country's efforts to prevent trafficking, protect victims and prosecute perpetrators.

With approval of the bill before the House today, we can redouble these efforts and dramatically increase the ability the United States has to work to end the scourge of modern-day slavery. H.R. 3887 requires the administration to compile data from every U.S. agency, international organizations and private sources so that the executive branch can prepare a comprehensive analysis of trafficking patterns. This will help us better understand where victims are actually going and how to free them. It also provides help for countries to prevent trafficking by registering vulnerable populations that currently go unrecognized so that potential victims can be identified and educated. And it provides assistance to increase inspections abroad where forced labor occurs to help trafficking victims from slave-like conditions.

The legislation also prevents new visas for domestic servants for diplomats in the United States who belong to any embassy where abuse of such workers occurs. This will encourage self-policing of such embassies by their ambassadors.

The bipartisan bill before the House will not end trafficking overnight but it will dramatically increase America's ability to stop trafficking here at home and to work with other countries to battle this rapidly growing international crime.

□ 1500

The legislation shows that it is still possible for Republicans and Democrats to work together to get something big and important done and to save lives.

Mr. Speaker, let me thank my good friend and colleague, the ranking member of the Subcommittee on Africa and Global Health, CHRIS SMITH, for his extraordinary leadership on the trafficking issue for many years and for his many contributions to this important legislation. Let me also thank Chairman PAYNE for working with him on this issue and working together with the full committee.

Two centuries ago, William Wilberforce moved mountains to convince the British Parliament to ban slavery in the United Kingdom. In fact, there is a Historically Black College named after him: Wilberforce University. More than 140 years ago our Nation adopted a 13th amendment banning slavery right here at home. But slavery in many forms still stubbornly persists in our country, in Britain, and in nations around the world.

Mr. Speaker, enough is enough. Modern-day slavery must end. Our country already plays a leadership role in bringing about this supremely moral objective, but we simply must do more.

Mr. Speaker, I urge all Members to support this legislation.

Mr. Speaker, I reserve the balance of my time.

Ms. ROS-LEHTINEN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, as an original cosponsor, I rise in favor of the bill before us, H.R. 3887, the William Wilberforce Trafficking Victims Protection Reauthorization Act. This was introduced by the chairman of our committee, the Committee on Foreign Affairs, Mr. LANTOS; and it remains one of the premier issues facing us today, Mr. Speaker.

Human trafficking is modern-day slavery. It is a major source of revenue for international criminal syndicates, and it is a grave abuse against human dignity. Hundreds of thousands of people are trafficked across international borders every year. It is estimated that 80 percent of those are women, and half are children. Millions more are trafficked into sexual servitude and forced labor within their own countries.

In Iran, children are trafficked into sexual slavery and forced into involuntary servitude as beggars and day laborers. In Syria, women trafficked from South and Southeast Asia are forced to work as domestic servants, and women from Eastern Europe and Iraq are forced into prostitution. In China, up to 90 percent of North Korean refugee women fall prey to traffickers who sell them into sexual slavery. In our own hemisphere, Mr. Speaker, Cuba has been shamefully promoted as a destination for sex tourism that exploits large numbers of Cuban children.

The dehumanization and the brutality suffered by trafficking victims

are nearly incomprehensible. I am proud that the Congress has helped turn this former non-issue into a priority for our United States Government and an issue, indeed, of international concern.

The enactment of the original Trafficking Victims Protection Act 7 years ago was a watershed event. I want to commend the author of that act and the gentleman from New Jersey, Mr. CHRIS SMITH, whose leadership on these issues has been central to the progress that we have made so far.

While there have been some signs of improvement, such as a larger number of countries that have enacted anti-trafficking legislation, other problems remain widespread. The number of countries, for example, listed in tier three, that is the most problematic category in the State Department's annual Trafficking in Persons Report, has actually increased from 12 countries to 16 since last year. Some of the governments with the worst records, such as Burma, Cuba, Iran, North Korea, Sudan and Venezuela, continue to resist making even basic efforts to protect vulnerable children and women.

A number of problem countries like Russia and China sit on the tier two "Watch List" year after year after year without further consequences, even though that category was originally created as a warning that countries are about to slip into the tier three category.

The bill before us today, Mr. Speaker, will not only reauthorize key aspects of prior trafficking legislation but it will also enhance our international anti-trafficking efforts, our domestic law enforcement and victim assistance activities, and efforts to fight the use of child soldiers worldwide. It will improve our Nation's victim-centered approach to fight human trafficking by strengthening each of the so-called "Three P's," prevention, protection, prosecution.

I want to commend the author of this bill again, Mr. Speaker, Chairman LANTOS, and my fellow cosponsors for the perseverance and the compromise that they have invested in ensuring that this bill receive wide bipartisan support throughout consideration by the three committees of jurisdiction: Foreign Affairs, Judiciary, and Energy and Commerce. The revised text before us today also has been endorsed by an impressively broad array of organizations and experts from across the political spectrum.

The William Wilberforce Trafficking Victims Protection Reauthorization Act of 2007 is a vital weapon in our fight against the heartbreaking scourge of human trafficking, and it deserves our full support.

Mr. Speaker, I reserve the balance of my time.

Mr. CONYERS. Mr. Speaker, as chairman of the committee, I rise to yield myself such time as I may consume.

Ladies and gentlemen of the House of Representatives, although we passed



the constitutional amendment against slavery in 1865, slavery still exists, not just in the world, but in the United States of America. And so we begin an examination of H.R. 3887, commending the Committee on Foreign Affairs, Republicans and Democrats, and commending those members of the House Judiciary Committee, Republicans and Democrats, that have come together today to pass under suspension H.R. 3887.

Slavery is a social, ugly circumstance that still controls and guides the destiny of so many people in this country. It is important that the 13th amendment's guarantee of freedom operates, whether it involves forced prostitution, whether it operates in farms or sweat shops, or in domestic service.

Mr. Speaker, if you could have heard the powerful testimony that was given by our witnesses on this bill. It shocked me. People were forced to live and work under conditions of fear and terror that was extended to their parents. A young woman, who couldn't even use her real name in the committee, told about the trafficking of human beings inside of America, in the City of Detroit, where this club was using her to commit all kinds of acts and raise huge amounts of money at the same time. As one of the television shows on NBC showed yesterday morning, guess what? There is more money being taken out of prostitution in America than in the drug industry. Drugs come number two to prostitution and involuntary servitude.

This is what brings all of us to the floor today. I am very proud of these two committees in the House that are dealing with new enforcement tools to combat modern-day slavery, whether the exploitation is by unscrupulous labor recruiters, by diplomats who abuse their services, or by brutal street pimps who coerce and keep under their domain these women, young women, at that.

Mr. Speaker, I want to just take a moment here to respond to concerns to that an aspect of this bill, that it will somehow federalize prostitution. That is not the case. That is not what we are trying to do. The sex slavery offense, renamed "aggravated sex trafficking," still captures cases of coercion that implicate the 13th amendment. The new "sex trafficking offenses" improves the Mann Act to allow prosecution of pimps who affect commerce but don't actually cross State lines.

This new tool should not diminish other anti-slavery efforts or the fight against child exploitation. We expect it to be used consistently with the principles of Federal prosecution that defer to local authority as appropriate. We want the States to control the prosecution of this offense.

There is no place in today's America for slavery. And for that reason, H.R. 3887 is critically important, because it puts new potency in the Thirteenth Amendment's guarantee of freedom: whether on farms or sweatshops, in domestic service or forced prostitution.

In a recent hearing before the House Judiciary Committee, we heard moving and powerful testimony from a young woman who has further inspired us to work together to bring this bill to the floor, to draw the line against modern slavery.

The bravery of that young woman, her story, and her willingness to speak on behalf of all victims of human trafficking, are an example for all of us, and a call to action for us to meet again our Nation's ongoing mission to deliver on the promise of freedom that has been enshrined in our Constitution since the Civil War.

The Thirteenth Amendment's prohibition against involuntary servitude and slavery is as important and basic a civil right today as it was at the time of Emancipation. Its promise of freedom is a sacred trust, written in the suffering of all of those who have been held in bondage. As a country, we owe it to them to never stop fighting for freedom.

This bill is named in honor of William Wilberforce, the famous English antislavery legislator of the Nineteenth Century.

It will equip our law enforcers with tough new enforcement tools to combat modern slavery, whether the exploitation is by unscrupulous labor recruiters, by diplomats who abuse their servants, or by brutal pimps.

It will protect immigrants and U.S. citizens alike within our country, and provide law enforcement training and victim protections overseas as well.

I would like to take a minute to respond to concerns that aspects of the bill could somehow "federalize" all prostitution and pimping. This is not the case.

The servitude offense—which the bill renames "aggravated sex trafficking"—still captures only those prostitution offenses that implicate a liberty interest under the 13th amendment because they involve coercion.

The new "compelled service" crime allows more flexibility in proving enslavement.

And the crime entitled "sex trafficking" improves the Mann Act to allow prosecution of pimps whose activities affect interstate commerce, not just those who actually cross a State line.

It is not our intent to redirect resources away from child exploitation, terrorism, or other important law enforcement, or to depart from the principles of federal prosecution that defer to local prosecutions where possible and serve as a "backstop" to catch the worst of the worst.

This approach maintains the structure and definitions of the Trafficking Victims Protection Act of 2000, and builds upon the good work of the Civil Rights Division and its antitrafficking task forces around the country. As was noted in yesterday's New York Times, these Federal and State task forces are vigorously confronting modern slavery in forced prostitution and forced labor alike.

We expect those efforts to continue, and now to intensify with these additional enforcement tools. This bill brings law enforcement officials and service providers together, to punish traffickers and to protect victims and their families. And it provides critical immigration mechanisms to protect children and other vulnerable people.

In the 1800s, escaped slaves such as Frederick Douglass and Sojourner Truth spoke out against chattel slavery. Their voices, and the voices and efforts of many others, led to a constitutional commitment that everyone in

this country would be forevermore free from slavery and involuntary servitude.

The young woman who testified before our committee did not allow her enslavement and incarceration to silence her either. She became a voice not only for herself, but for other victims of slavery in its various forms, many of whom remain in bondage.

We owe it to her, and to the millions who continue under the oppression of modern slavery and involuntary servitude, to support this bill.

Ms. ROS-LEHTINEN. Mr. Speaker, I yield such time as she may consume to the gentlewoman from Virginia (Mrs. DRAKE).

Mrs. DRAKE. Mr. Speaker, the abolition of slavery was never fully achieved in our country, or anywhere else in the world. While the slavery that exists today looks different from the slavery of our country's past, it is still a widespread, horrific reality. Human trafficking is modern-day slavery. It manifests itself in many forms: forced and bonded labor, sex slavery, and even militant activity, as has been seen with child soldiers.

I am outraged that such an offense against humanity and against the ideals of our country is allowed to flourish on our soil and abroad. As the co-chair of the Congressional Caucus on Human Trafficking, I am proud to be an original co-sponsor to H.R. 3887. This reauthorization brings renewed attention to the fight against human trafficking.

Mr. Speaker, trafficking is a shared global problem which will require a global response. Congress has rightly taken the lead in putting this issue on the international agenda. Human trafficking is an issue that transcends political ideology and every faith. We have a moral imperative to put an end to this modern-day slavery. For this reason, I support H.R. 3887, because I believe it will put us on the right path to finally abolishing slavery in our country and around the world.

Mr. Speaker, only through increasing public awareness to this global problem and demanding action will we bring an end to slavery. I commend the sponsor of this bill and the many Members of Congress who have joined together to bring an end to slavery once and for all.

Ms. JACKSON-LEE of Texas. Mr. Speaker, it gives me great pleasure to yield 2½ minutes to the gentlewoman from New York (Mrs. MALONEY), the co-chair of the Human Trafficking Caucus.

(Mrs. MALONEY of New York asked and was given permission to revise and extend her remarks.)

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Mrs. MALONEY of New York. Mr. Speaker, I rise today in strong support of the William Wilberforce Trafficking Victims Protection Reauthorization Act, that I believe it is fair to describe as historic. As cochair of the Human Trafficking Caucus and as an original cosponsor, I am pleased that this bill

will provide strong, new, innovative, flexible tools to combat modern-day slavery, whether labor exploiters, diplomats who abuse their servants, or brutal pimps.

I want to commend the extra offered leadership of Chairman LANTOS and Chairman CONYERS, as well as LAMAR SMITH and RANDY FORBES, and their staffs, for bringing this important bill to the floor. I truly do believe that books will be written about this effort, a major one, to end this terrible abuse of human people.

I ask my colleagues to look at this picture. I want them to see that the lives of trafficking victims are pure horror. If you look at the first line, each girl looks different, but after one or two years, they all look the same, shells of people. In the end, they have been abused, psychologically captured, broken and devastated at the hands of their pimps.

The fight against human trafficking has brought together Democrats and Republicans, liberals and conservatives, religious leaders and secular leaders. I will place in the RECORD a list of the very large bipartisan coalition that was sent to the Department of Justice and our colleagues and signed by many advocates, including Gloria Steinem, Jessica Neuwirth, Kim Gandy, Tony Campolo, Jim Wallis, Ron Sider, Walter Fauntroy and Beverly LaHaye, among many others.

The bipartisan bill before us is historic and will dramatically strengthen our capability to fight human trafficking.

Mr. Speaker, I became interested in this when Big Apple Oriental Tours in my district was advertising sex tours, sex trafficking. Come to the Philippines, come here, come there, and we will give you a young girl, many young girls. We could not close them down.

With this Congress in a bipartisan way, we have strengthened the laws to crack down on this terrible human abuse. This bill before us gives law enforcement even greater tools to go after the predators.

COALITION AGAINST  
TRAFFICKING IN WOMEN,  
New York, NY, October 5, 2007.

Hon. PETER KEISLER,  
Acting Attorney General of the United States,  
Department of Justice, Washington, DC.

DEAR MR. ACTING ATTORNEY GENERAL: Founded in 1988, the Coalition Against Trafficking in Women is the first international non-governmental organization to challenge the trafficking of women and girls as an acute form of gender discrimination and a severe violation of human rights. The one hundred representative signers of this letter include leaders of organizations and communities that range across the country's religious, ideological and political spectrums. What unites us is our collective outrage at human trafficking and our commitment to end it.

More than six months ago, Congresswoman Maloney and Congressmen Wolf and Scott wrote to former Attorney General Gonzales to express their concerns with the Department's anti-trafficking policies and strategies. They did so in the context of his public statements that the initiative against do-

mestic trafficking was a matter of high priority to the Department. We share these views and applaud these statements. The multibillion dollar "industry" operated within the United States by criminal traffickers enslaves and devastates hundreds of thousands of girls and women in a manner eerily reminiscent of the 19th Century African slave trade.

We write because of the Department's apparent rejection of the views expressed in the Maloney-Scott-Wolf letter and because of our serious concerns about the Department's anti-trafficking activities. First, we fail to understand why the Department has called on States to enact a model statute that effectively requires proof of fraud, force or coercion for the conviction of sex traffickers, instead of encouraging State and local prosecutors to strengthen and enforce existing statutes under which traffickers can be convicted on proof that they have "merely" engaged in sex trafficking. Our concern about the Department's model law is made particularly grave by its seriously misguided definition of prostitution as a form of "labor or services." The effect of conceptualizing prostitution as a form of "work" not only conflicts with public statements that former Attorney Generals Ashcroft and Gonzales and other administration officials have made, it also effectively converts the pimps, brothel owners and others who profit from the prostitution "industry" into presumptively legal employers. The Department's "labor or services" definition is thus in clear conflict with repeated statements of the President, with his National Security Policy Directive 22 and with almost all State and local laws on the subject.

What the Department's trafficking policy as embodied in the model law dangerously ignores is the acute difficulty of gaining testimonial evidence of fraud, force or coercion from terrified and brutalized victims of trafficking, and the potential danger that such a requirement poses to victims' safety. It is well documented that many victims enslaved by traffickers suffer from traumatic bonding and related conditions that make it impossible for them to give the testimony essential to the prosecution of fraud, force or coercion cases. In fact, we believe that the Department's policy will cause predatory traffickers to increase their acts of violence and psychological abuse in order to ensure that the persons they abuse will not serve as prosecution witnesses.

Requiring proof of force, fraud, and coercion has not only had a detrimental effect on the prosecution of cases of domestic trafficking. Such proof requirements have been cited by anti-trafficking leaders in other countries as obstacles to holding traffickers accountable for their systematic acts of violence against girls and women. If trafficking victims are afraid to testify against their traffickers in the U.S., as they are, they are more afraid to do so in foreign countries with even more violent traffickers and often less protective legal systems.

The approach of the Department's model law appears to be replicated in the Department's prosecution policies and strategies. We are gravely concerned by the Department's failure to more fully utilize D.C. Criminal Code §22-2707, which makes sex trafficking per se a felony offense. In enforcing the D.C. Criminal Code, the Department functions much like State and local prosecutors, so that vigorous utilization of Section 22-2707 would send a powerful leadership message to those prosecutors, one that would help ameliorate the negative effects of the Department's model State law. In the same vein, we are troubled by the Department's failure to more fully utilize 18 U.S. Code §2422(a), a statute recently amended by

Congress that requires no proof of fraud, force or coercion and that would be of particular value in jurisdictions where major cities in different States border each other.

There are a number of additional aspects of the Department's anti-trafficking policies and strategies that trouble us, and about which we ask your views:

The Department has given domestic traffickers effective immunity from criminal tax laws, when otherwise legal business owners are prosecuted for such acts as failing to provide W-2 forms. Congresswoman Maloney has recently introduced legislation that would ensure that traffickers are prosecuted for violating criminal tax laws, a leadership act that builds on Senator Grassley's leadership in the 109th Congress. The Grassley bill was unanimously endorsed by the Senate Finance Committee. Will the Department support this initiative?

In the face of persuasive research conducted by Equality Now, the Department has failed to utilize existing criminal statutes to prosecute so-called "sex tourism" operators. Do you agree?

The Department prioritizes the prosecution of traffickers of girls and women brought into the United States from foreign countries. Are American citizens who have been subjected to trafficking any less worthy of the Department's protection?

The Department, through its grants under the Violence Against Women Act and like programs, often denies support to applicants who operate programs for trafficking survivors. Clearly, victims of domestic trafficking, routinely subjected to rape and battery, are as much in need of and as much entitled to assistance and services as victims of other forms of gender-based violence. Do you share this view, and do you believe that victims of domestic trafficking are underserved?

The Department has failed to pursue funds for the grant programs and the survey of the unlawful domestic commercial sex industry that were authorized by the Trafficking Victims Protection Reauthorization Act of 2005. Is it not important for the Department, and the country, to know as much about the predatory world of trafficking as is known about the country's gambling and drug operations?

There is an apparent lack of coordination within the Department of its anti-trafficking activities. We believe it essential, as called for in the Maloney-Scott-Wolf letter, for there to be a single, accountable office headed by an experienced criminal prosecutor to whom Congress and the American public can look for results in the conduct of the Department's anti-trafficking activities. Do you share this view?

The Departmental leadership on the trafficking issue has been vested in the Civil Rights Division even though the Division's sole jurisdiction is the prosecution of traffickers who have committed provable acts of fraud, force, or coercion against adult victims. While we celebrate the highly professional and committed prosecutors who have brought such cases, we are deeply concerned that the anti-trafficking strategy adopted by the Department will shield traffickers from prosecution while encouraging them to intensify their acts of violence and psychological abuse. Do you believe this concern legitimate?

Attached is a report prepared by Professor Donna Hughes of the March 13 Human Trafficking Training session conducted by the head of the Civil Rights Division's Anti-Trafficking Unit—a session broadcast to United States Attorneys throughout the country. The Hughes report demonstrates the Department's seeming disinterest in enforcing per se statutes against trafficking.

The report also shows that the Department's anti-trafficking initiative is directed against provable physical violence rather than trafficking per se.

We are dismayed by the comments of Department officials described in the Hughes report that leaders of the country's trafficking survivor community are "not . . . ready" to engage in education, awareness and service initiatives on behalf of trafficked women. Is this your perception, or the Department's, of the groundbreaking and courageous work of such survivor-led groups as GEMS, Dignity House, Veronica's Voice, SAGE, and Breaking Free?

Congress, the administration, and a broad and fully engaged anti-trafficking coalition now in place can in our view make history, and do so this year, in ending the reign of terror and enslavement long practiced by traffickers operating within this country.

Additionally, effective prosecution of domestic traffickers, and committed Federal government support for their victims, will strengthen the capacity of the State Department's Trafficking in Persons Office to deal with countries that are complicit or indifferent to mass trafficking within their borders. Such action would save millions of trafficked and at risk girls and women throughout the world.

The Department has significantly increased the number of its trafficking prosecutions and the resources it has committed to anti-trafficking activities. Yet in spite of this, there has been no decline in the incidence of domestic trafficking or in the number of girls and women abused and destroyed by domestic traffickers during the five year period in which the Department has conducted its costly antitrafficking initiative. Moreover and critically, the model law promoted by the Department has produced few if any State prosecutions or convictions—an outcome that we are certain will continue for the reasons set forth in this letter. Until the Department begins prosecuting and calling for the prosecution of traffickers on a per se basis, and ends its effective call for limiting such prosecutions to cases where fraud, force or coercion can be proven, domestic and international trafficking will continue to flourish and grow. Human trafficking can and must be ended within our borders. But it is only through strong and strategic measures that we will do so. Accordingly, we respectfully request a meeting to discuss the matters set forth in this letter.

Respectfully,

Dorchen Leidholdt, President, Coalition Against Trafficking in Women.

Norma Ramos, Co-Executive Director, Coalition Against Trafficking in Women.

Winnie Bartel, Board Member, National Association of Evangelicals.

Michelle Battle, Chief Operating Officer, The National Congress of Black Women, Inc. Gary Bauer, President, American Values.

Dr. David Black, President, Eastern University.

Twiss Butler, Board Member, Coalition Against Trafficking in Women.

Tony Campolo, Professor Emeritus, Eastern University.

Phyllis Chesler, Ph.D., Co-Founder, National Women's Health Network.

Hon. David N. Cicilline, Mayor, Providence, Rhode Island.

Richard Cizik, VP, Government Affairs, National Association of Evangelicals.

Michael Cromartie, Ethics and Public Policy Center

Catherine J. Douglass, Executive Director, inMotion, Inc..

Janice Shaw Crouse, Director, Beverly LaHaye Institute, Concerned Women for America.

Barrett Duke, PhD, Ethics and Religious Liberty Commission, Southern Baptist Convention.

Geri B. Elias, LCSW, National Outreach Manager, Jewish Women International.

Bonnie Erbe, Scripps Howard Columnist. Bonaventure N. Ezekwenna, Publisher, Africans in America.

Melissa Farley, PhD Director, Prostitution Research & Education.

Rev. Walter Fauntroy, Former DC Delegate to Congress, Pastor, New Bethel Church.

Georgette Forney, President, Anglicans for Life.

Commissioner Israel Gaither, National Commander, The Salvation Army USA.

Commissioner Eva Gaither, National President of Women's Ministries, The Salvation Army USA.

Kim A. Gandy, President, National Organization for Women.

Todd Gitlin, Professor of Journalism and Sociology, Columbia University.

Victor Goode, Former Executive Director, National Association for Black Lawyers.

Rabbi David Greenstein, The Academy for Jewish Religion, Riverdale, NY.

Joseph K. Grieboski, President, Institute on Religion and Public Policy.

Agnes Gund, Art Historian, Activist.

Dr. David P. Gushee, Distinguished University Professor of Christian Studies, Mercer University.

Mimi Haddad, PhD, President, Christians for Biblical Equality.

Rev. Dr. James V. Heidinger, II, President Good News Movement.

Rabbi Shmuel Herzfeld Coalition of Jewish Concerns—Amcha.

Michael Horowitz, Senior Fellow, Hudson Institute.

Bishop Clyde M. Hughes, International Pentecostal Church of Christ.

Donna M. Hughes, Carlson Chair Professor, Women's Studies Program, University of Rhode Island.

Sandra Hunnicutt, Executive Director, Captive Daughters.

Rt. Rev. Jack L. Iker, Bishop of Fort Worth, Episcopal Church.

Richard Israel, Former Attorney General, Rhode Island.

Kristin Komamicki, Editor, PRISM Magazine, Evangelicals for Social Justice.

James M. Kushiner, Executive Director, The Fellowship of St. James.

Mrs. Beverly LaHaye, Founder, Chair, Concerned Women for America.

Nancy Lewis, UN Representative, International Immigrants Foundation.

Sister LeeAnn Mackeprang, Good Shepherd, Contemplative Sisters.

Catharine A. MacKinnon, Elizabeth A. Long, Professor, University of Michigan Law School.

Frederica Mathewes-Green, Speaker, Author.

Faith McDonnell, Director, Religious Liberty Program, Institute on Religion and Democracy.

Alyssa Milano, Actress, Human Rights Activist.

John R. Miller, Research Professor in International Studies, George Washington University.

Ronna J. Miller, Director, MHGS Conferences.

Richard J. Mouw, President, Fuller Seminary.

Patricia Murphy, North American Coordinating Center, School Sisters of Notre Dame.

Jessica Neuwirth, President, Equality Now.

Susan O'Malley, Business and Professional Women International.

Katherine R. Parisi, CSJP, PhD, Justice & Peace Coordinator, Congregation of the Sisters, St. Joseph of Peace.

Kathryn Cameron Porter, Founder, President, Leadership Council for Human Rights.

Margaret Purvis, Founder, President, Faces of Children, Midland, TX.

Dana Raphael, PhD, Director, Human Lactation Center.

Judith A. Reisman, PhD, President, Institute for Media Education.

Shirley Rodriguez Remeneski, President, 100 Hispanic Women, Inc.

Eva H. Richter, International Federation of Business and Professional Women.

Elizabeth D. Rios, Founder, Board President, Center for Emerging Female Leadership.

Rev. David Runnion-Bareford, Executive Director, Biblical Witness Fellowship, United Church of Christ.

Austin Ruse, President, Catholic Family & Human Rights Institute.

Diana E.H. Russell, PhD, Emerita Professor of Sociology, Mills College.

Denise Scott, International Federation of Women in Legal Careers (FIFCJ).

Nadia Shmigel, World Federation of Ukrainian Women's Organizations.

L. Faye Short, President, RENEW Women's Network.

Ron Sider, President, Evangelicals for Social Action.

Lucianne Siers, Director, Partnership for Global Justice.

Deborah Sigmund, Founder, Innocence at Risk.

Carol Smolenski, Executive Director, ECPAT-USA.

Gloria Steinem, Co-Founder, Ms. Magazine.

Cheryl Thomas, Director, Women's Human Rights Program, Advocates for Human Rights.

Jim Wallis, President, CEO, Sojourners/Call to Renewal.

Rev. Gloria E. White-Hammond, M.D., Co-Founder, My Sister's Keeper, Co-Pastor, Bethel AME Church.

Wendy Wright, President, Concerned Women for America.

#### SERVICE PROVIDERS

Anne Bissell, Executive Director, Voices for Justice.

Vednita Carter, Executive Director, Breaking Free.

Rita Chaikin, Anti-Trafficking Project Coordinator, Isha L'Isha—Haifa Feminist Center, Haifa, Israel.

Kristy Childs, Executive Director, Founder VERONICA'S Voice.

Katherine Chon, Executive Director, Co-Founder, Polaris Project.

Rachel Durchslag, Executive Director, Chicago Alliance Against Sexual Exploitation.

Laurel W. Eisner, Executive Director, Sanctuary for Families, New York, NY.

Juliette Engel, Founding Director, MiraMed Institute, Moscow, Russia.

Sid Ford, Founder, Director, YANA (You are Never Alone), Baltimore, MD.

Leah Gruenptere Gold, Director, Machon Toda'a Awareness Center, Israel.

Patricia Green, Founder, RAHAB INTERNATIONAL, World Outreach International, Berlin, Germany.

Norma Hotaling, Founder, Director, SAGE, San Francisco, CA.

Phyllis Kilbourn, Director, Crisis Care Training International, Rainbows of Hope.

Chong N. Kim, Founder, MASIE (Minorities & Survivor Improving Empowerment), USA.

Donna Robin Lippman, Director, Incest and Rape Recovery Center, New York.

Rachel Lloyd, Executive Director, Founder, GEMS, New York City.

Kathleen Mitchell, Founder, Catholic Charities DIGNITY Services.

Beatrice Okezie, Founding Board Member, Chairperson of Board of Directors, Africans in America, Inc.

Moira Olson, Adults Saving Kids, Minneapolis, MN.

Artika Roller, PRIDE, Minneapolis, MN.  
Donna Sabella, M.Ed, MSN, RN, Director, Phoenix Project, Philadelphia, PA.  
Ed Shurna, Executive Director, Coalition for the Homeless, Chicago, IL.

Shaleen Horrocks Silva, Executive Director, The Paul & Lisa Program, Inc.

Ms. ROS-LEHTINEN. Mr. Speaker, I yield 3 minutes to the gentleman from California (Mr. DANIEL E. LUNGREN), an esteemed member of the Judiciary Committee.

Mr. DANIEL E. LUNGREN of California. Mr. Speaker, women brought to Northern California from China with false promises of life in a far-off land, only to be trapped in prostitution; Mexican women forced to serve up to 50 men each day in dingy brothels in New York; African teenagers held in servitude as nannies in Washington, D.C.; American women and girls lured on to the streets with promises of love and glamour, only to be held in prostitution through coercive force; the issue of human trafficking is a moral tragedy, perpetrated against the most vulnerable of our fellow human beings. Whether it be the sexual exploitation of children or the forced labor of young men in the drug trade recently chronicled in the *London Economist*, it is a transnational stain which should evoke the singular emotion of revulsion.

Human trafficking is tantamount to slavery, and therefore it is most fitting that H.R. 3887 be entitled be entitled the William Wilberforce Trafficking Victims Protection Reauthorization Act, for, as we know, William Wilberforce, was a leader among English abolitionists and played a crucial role in the passage of both the Slave Trade Act of 1807 and the Slave Abolition Act of 1833, shortly before his death.

The promise of freedom and the prohibition against involuntary servitude enshrined in the 13th amendment to our Constitution is a clear statement of the opprobrium which we hold for the notion that some human beings should be used as chattel for exploitation by others.

In fact, our commitment to this first principle predates the Constitution, for it was Thomas Jefferson who penned those immortal words in the preamble of our Nation's foundational statement of political philosophy that there are certain inalienable rights with which we are endowed as human beings by our Creator, and it is this source of ours rights which render them inviolable.

This was affirmed by that other bookend of human freedom, the Gettysburg Address, where President Lincoln visualized the fulfillment of the Declaration with the admonition that "All men are created equal," or, as we would put it today, all human beings are created equal.

Thus, Mr. Speaker, the specter of a modern version of slavery cuts against our national aspirations as people. The Wilberforce Act is thus an appropriate expression of our collective outrage

over this more recent transgression of basic human rights. And although I might have crafted the response to some of the issues addressed in this legislation differently, we must not allow the perfect to overcome or be the enemy of the good.

H.R. 3887 provides resources so that nongovernmental organizations, Federal and local law enforcement, and faith-based entities can work together towards a common aim of justice. The bill holds forth the promise of a new birth of freedom for those coerced into sexual slavery and child exploitation.

Finally, I would be remiss were I to fail to add that the Wilberforce Act exemplifies what is possible when Members of this body are willing to cross the aisle in order to address real-life problems which compel a response from all of us.

Mr. Speaker, I would ask for a unanimous vote in support of the Wilberforce Act.

Mr. CONYERS. Mr. Speaker, I yield 2 minutes to the gentleman from Virginia (Mr. SCOTT), the chairman of the Crime Subcommittee, who has worked with us in a highly cooperative way.

Mr. SCOTT of Virginia. I thank the gentleman for yielding.

Mr. Speaker, I rise in support of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2007. Human trafficking for exploitive labor, sex or other exploitive reasons, is equivalent to modern-day slavery in many instances and requires a concerted effort among the nations of the world not only to control it, but eventually to end it. I am pleased that the United States is leading an effort to root out this dreadful form of misery and suffering, and I am proud to be part of that effort.

Of course, we need to make sure that we do what we can to stop and prevent it here in the United States. In this regard, I am particularly pleased with the provisions in the bill which strengthen the ability of the Department of Justice to deal with abusive commercial sex traffickers who have been able to victimize women and children with relative impunity because of the difficulty of getting victims to testify as to force, fraud or coercive tactics or to show that they were trafficked across State lines.

The bill also strengthens the ability of the Department of Justice to address domestic sex trafficking by transferring the responsibility of the prosecuting domestic sex trafficking cases from the Civil Rights Division at the Department of Justice to the Criminal Division, both when it is commercial sex trafficking, where force, fraud and coercion can be proved, and when it is trafficking where force, fraud and coercion cannot be proved. The Civil Rights Division continues to have jurisdiction in cases where slavery is involved, but the existence of force, fraud or coercion in commercial sex trafficking cases in and of itself does not constitute the conditions of slavery which

the Civil Rights Division prosecutes as a civil rights violation.

For these reasons, Mr. Speaker, I support the bill and urge my colleagues to support it.

Ms. ROS-LEHTINEN. Mr. Speaker, I yield 2 minutes to the gentleman from Nebraska (Mr. FORTENBERRY), a hard-working and esteemed member of our Foreign Affairs Committee.

Mr. FORTENBERRY. I would like to thank the distinguished ranking member of the Foreign Affairs Committee for the time.

Mr. Speaker, as we approach the end of the year with much serious legislative business remaining before us, we have a noteworthy opportunity today to pass a measure in which each and every American can justifiably take great pride. The William Wilberforce Trafficking Victims Protection Reauthorization Act represents the culmination of extensive work and exemplary bipartisan cooperation. It illustrates what we in this House can achieve when we unite in recognition of shared and enduring truth in an effort to defeat one of the world's most glaring injustices.

Human trafficking is a singularly merciless and degrading criminal activity. It has deeply tarnished every nation, including our own. Its ruthless perpetrators brutally exploit and devastate the lives of innocent persons, including children, often turning bastions of freedom and civil society into nightmarish realms seemingly beyond the reach of sanctuary.

Mr. Speaker, I want to also commend my distinguished colleagues Mr. SMITH of New Jersey and Mr. LANTOS of California for raising awareness about this cruel enterprise and for leading the Foreign Affairs Committee in taking substantive, credible actions to bring hope and healing to victims of this pernicious global trade in human beings. I also want to thank them for working to incorporate the Child Soldier Prevention Act of 2007 into this bill, bringing years of hard work to fruition and recognizing our Nation's commitment to ending the forced conscription, recruitment or use of children in combat, yet another grave affront to human dignity. I also wish to commend many individuals throughout our government and the many nongovernmental organizations whose tireless efforts have made this moment possible.

I urge my colleagues to join me in passing the William Wilberforce Trafficking Victims Protection Reauthorization Act. Together, let us end the nightmare of human trafficking and lead the world to see, in the poignant words of Alexis de Tocqueville, that America is great because America is good.

Ms. JACKSON-LEE of Texas. Mr. Speaker, it is my pleasure to yield 1½ minutes to the distinguished gentleman from Virginia (Mr. MORAN), a member of the Appropriations Committee and a committed and dedicated fighter against human trafficking.

Mr. MORAN of Virginia. Mr. Speaker, I thank my very good friend from Texas.

Mr. Speaker, human trafficking is one of the greatest human rights tragedies of our time. The passage of this legislation will bring thousands of victims of slavery out of the shadows and prosecute those that would take advantage of voiceless souls for a marginal profit.

One of the key provisions in this legislation is the prevention and punishment of diplomats who abuse their servants. As many as 50,000 women and children, according to the Department of State, are trafficked into the United States annually and are trapped in slavery-like situations, including forced prostitution.

Currently, no government agency tracks instances of forced domestic labor at the hands of diplomats. Last year, the State Department issued about 2,000 domestic worker visas. In the plush residences of diplomats, servants' passports can be withheld. Many are paid as little \$1 a day and suffer emotional and physical abuse. While the Department of State has indicated that some diplomats are asked to leave because of domestic abuse, it is unclear how many are prosecuted.

We are redefining our policies on human trafficking, and I would hope that with these new provisions we are able to crack down on this loophole that makes it too easy for diplomats to abuse their domestic servants.

Diplomats currently hide behind diplomatic immunity. This should not be the case when it comes to serious crimes such as human trafficking. They abuse domestic servants, and it is increasingly hard to prosecute them. This has to change. This legislation will help prevent future instances of domestic servant abuse in diplomatic residences.

So I look forward to these new provisions being implemented by the Department of State as they attempt to eliminate all forms of slavery, and I thank both committees for getting this legislation to the floor and urge everybody to vote for it.

Ms. ROS-LEHTINEN. Mr. Speaker, I yield 7½ minutes to the gentleman from New Jersey (Mr. SMITH), the author of the original Trafficking Victims Protection Act and the ranking member of the Subcommittee on Africa and Global Health.

Mr. Speaker, I ask unanimous consent that the gentleman from Michigan (Mr. CONYERS) control the balance of my time.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Florida?

There was no objection.

Mr. SMITH of New Jersey. Mr. Speaker, I thank the gentlelady for yielding and for her outstanding leadership and for that of the chairman of the committee, TOM LANTOS. He has been extraordinarily effective in this fight against modern-day slavery, and I thank him for his leadership as well.

Mr. Speaker, the Trafficking Victims Protection Act of 2000, Public Law 106-386, has made, I believe, an enormous positive difference in our efforts to end modern-day slavery, a nefarious enterprise that nets the exploiters billions of dollars each year.

The 7-year-old landmark law and its numerous reinforcing provisions to prevent trafficking, to protect victims and to prosecute to the max those who traffic, has been a model statute worldwide. Indeed, many of its provisions have been adopted into law in whole or in part by governments around the world.

Mr. Speaker, the TVPA of 2000 does not pull any punches. By naming the names of countries out of compliance with what we call minimum standards and by imposing smart sanctions that are prescribed in the act, the withholding of nonhumanitarian aid, for example, we have signaled to the world that ending this egregious practice is among the highest priorities of the United States.

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By protecting the victims and not sending them back to their home country where they are often exploited in a vicious cycle of exploitation, we say to the victims we will make every effort to make you safe and secure. By prosecuting the traffickers and imposing serious jail time, we are telling these exploiters we are coming after you, we will hunt you down, and you are going to pay for your crimes.

Since the enactment of the TVPA, the traffickers here and abroad are increasingly likely to face prosecution and conviction. In the 6-year period before its enactment, DOJ prosecuted 89 suspected traffickers. In the last 6 years, the Justice Department has prosecuted 360, representing more than a 300 percent increase. The Department has secured 238 convictions and guilty pleas, compared with 67 in the same period prior to the act. And it has opened 639 new investigations, an almost four-fold increase over the 128 opened prior to implementation of the law. Worldwide, nearly 6,000 traffickers were prosecuted last year alone, and more than 3,000 were convicted.

Notwithstanding these successes, it is clear that more has to be done to destroy this mob-infested, criminal enterprise known as human trafficking. According to research sponsored by the U.S. Government and completed in 2006, approximately 800,000 people are trafficked internationally and millions more are trafficked within their country. According to the same research, the vast majority of transnational victims, almost 80 percent, are women and girls, and almost half of those 800,000 victims are minors. These figures are low compared to those posited by the International Labor Organization, which estimates 12.3 million people are subjected to forced labor, bonded labor, forced child labor, and sexual servitude.

The bill before us today, Mr. Speaker, is a very good piece of bipartisan legislation; and I thank the gentleman from California (Mr. LANTOS) for his extraordinary leadership on this. We are working in a partnership, and it is really making a difference. The legislation that is before us aims to update, expand, and improve the TPVA.

There have been lessons learned since the first law was enacted 7 years ago and subsequently reauthorized in 2003 and 2005. They are incorporated into this legislation as we try to do an even better job in mitigating the suffering of the victims while simultaneously going after those who traffic and the countries that harbor traffickers who are also part of the problem themselves.

The bill is appropriately named after William Wilberforce, who was 21 years old when he was elected to the House of Commons in 1780. John Newton, the former slave captain turned convert to Christ, encouraged Wilberforce as well as others to fight the battle against slavery. Wilberforce agreed and then poured his heart into that battle.

Wilberforce once said: "Never, never will we desist until we extinguish every trace of this bloody traffic to which our posterity, looking back to the history of those enlightened times, will scarce believe that it has been suffered to exist so long to disgrace and dishonor this country."

He also said: "So enormous, so dreadful, so remediable did the trade's wickedness quickly appear that my own mind was completely made up for its abolition." We need to fight with Wilberforce-like tenacity against this modern-day slave trade.

One of the most prominent provisions of the original TVPA was the establishment of the tier-ranking system that indicates how well or poorly a country is conforming to the minimum standards. We found when we created the watch list that some of the countries began to realize they could be "parked" there with no serious consequence for their failure. Tier 2 watch list countries found there was no penalty even though they made no improvements. That has to change: Two years and then you are off the watch list, up or down. If significant improvements fail to materialize, that country is put on tier three, subject to penalties.

Finally let me just say, Mr. Speaker, that effective cooperation, and especially the bipartisan cooperation we see here today, and partnership with other countries, is essential if we are to win this winnable war. Without it, we are doomed to either meager results or outright failure. With so many lives hanging in the balance, failure simply is not an option. None of us alone can stop human trafficking. Too much evil is involved here, and the prospect of making billions has enticed some of the most unsavory and cruel individuals on Earth, including organized crime.

Too much demand, enabled by crass indifference, unbridled hedonism and misogynistic attitudes has turned people, especially women, into objects, only valued for their utility in the brothel or in the sweatshop. And the relative lack of visibility makes the task of combating trafficking all the more difficult.

Trafficking, like germs, infection and disease, thrives in shadowy and murky places. But the contagion slows and it even dies when exposed to the light. This legislation brings more light, bright light, to this problem; and it will act as a powerful disinfectant.

So the challenge to us today is to bring this new light, the bright light of sustained scrutiny and enacting good laws, like this one, and then implementing them aggressively. We need to employ best practices and well-honed strategies in order to win the freedom of the slaves and to spare others unspeakable agony.

Together, we can make the pimps and the exploiters pay by doing serious jail time as well as the forfeiture of their assets, their boats, their villas, and their fat bank accounts.

We can end this barbaric, cruel modern-day slavery. Make no mistake about it, this is a winnable war but we need to fight in a way so as to win. This legislation further propels us in that fight, and we will win this and the slaves will be free.

Mr. CONYERS. Mr. Speaker, the gentleman from New Jersey (Mr. SMITH) first dusted off the 13th amendment of the Constitution in 1999, but it is the present chairman of the Constitution Subcommittee in the Judiciary, the gentleman from New York (Mr. NADLER), who has brought this incredibly important constitutional amendment, enacted in 1865, into real live use, and I am proud to recognize the chairman of that committee for 2¼ minutes.

Mr. NADLER. Mr. Speaker, I thank the gentleman for yielding.

Mr. Speaker, I rise in support of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2007.

This bill delivers on the promise of the 13th amendment by creating tough new enforcement tools to punish exploitation, whether by unscrupulous labor recruiters, diplomats who abuse their servants, or brutal pimps.

It provides resources so that non-governmental organizations, Federal and local law enforcement, and the faith community can work together to liberate victims and bring their traffickers to justice.

It will protect victims of modern slavery in the United States and provide foreign aid and diplomatic tools to combat modern slavery overseas as well.

In many ways, the fight against modern slavery began in New York City in the mid-1990s. There was the infamous "Bowery Brothel" case in which Thai women were held in prostitution and literally chained to their beds. And

there were the so-called "Deaf Mexican" trinket peddlers who were enslaved under our own eyes, unable to ask for help as they were forced to beg on the subways.

Since then, criminal civil rights investigators have uncovered examples of enslavement across the country, including many in the New York City area.

Recently, we have seen the liberation of Honduran women who were forced to drink and dance with clients in dance halls in New Jersey; Peruvian families freed from enslavement by a labor recruiter on Long Island; and the rescue of young American women from a street pimp in Connecticut. All of their traffickers have been convicted and imprisoned because they violated the Constitution prohibition against involuntary servitude and slavery.

More than a century after the abolition of slavery, we would expect slavery to be a closed chapter in our Nation's history. But, unfortunately, it is not. The Constitution promises to end the suffering of all those who have been held in bondage. As a country, we owe it to the victims of modern-day slavery never to stop fighting for their freedom.

This bill, the William Wilberforce Trafficking Victims Protection Reauthorization Act, renews our commitment to fulfilling the promise of the 13th amendment by providing new enforcement tools and more resources to remove the stain of modern-day slavery from our Nation.

I urge its adoption and thank the chairman of the committee and Mr. SMITH who was involved in developing the 2000 act and in developing this act, and I urge its adoption.

Ms. JACKSON-LEE of Texas. Mr. Speaker, I reserve the balance of my time.

Mr. CONYERS. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, this bill, the Wilberforce bill, tracks the definitions in the Trafficking Victims Protection Act of the year 2000, builds upon the good work of the civil rights division within the Department of Justice and its anti-trafficking task forces around the country which vigorously confront modern-day slavery which does exist in forced prostitution and forced labor alike. We expect these efforts to continue, and we will monitor them with great scrutiny.

In the 1800s, escaped slaves such as Frederick Douglass and Sojourner Truth, who came out of this brutal experience in America, spoke out against chattel slavery. Their voices and the voices of many others led to a constitutional commitment that everyone in this country would be forevermore free from bondage.

The young lady who testified with an assumed name before the Judiciary Committee did not allow her suffering to silence her. And neither will our voices be silenced. We urge that this bill pass, hopefully unanimously, from the House of Representatives.

Ms. JACKSON-LEE of Texas. Mr. Speaker, I yield myself the balance of my time.

Mr. Speaker, I urge the complete passage of this legislation, and I thank my colleagues for their convictions and their messages on the floor today.

Might I add for my colleagues' information, there are about 17,500 individuals trafficked in the United States, and we believe 50 percent of those may be children. In this legislation, we have language to combat the trafficking of our children.

Along with the other tragic stories we have heard today, we must be able to support our children and prevent the trafficking of our children.

I thank the gentleman from California (Ms. ZOE LOFGREN) for her efforts in this area, and I include an article from the San Jose Mercury News for the RECORD.

[The Mercury News, Dec. 4, 2007]

REACHING ACROSS PARTY LINES TO END  
MODERN-DAY SLAVERY

(By Zoe Lofgren and Dan Lungren)

They are age-old stories. Women brought to the Bay Area from China with false promises of life in a far-off land, only to be trapped in prostitution. Latino men laboring in debt bondage on ranches and farms in inland valleys. These stories may be redolent of the Gold Rush and frontier days, but in fact are situations that have been uncovered in present-day California. Some call it human trafficking, perhaps to make the crime less disturbing to confront. We call it modern slavery. It must be stopped.

Especially in the past decade, federal criminal civil rights prosecutions have uncovered cases of enslavement across the country. The litany of cases goes on and on, each one equally tragic: Mexican women forced to serve up to 50 men each day in dingy brothels in New York; African teenagers held in servitude as nannies in Washington, D.C.; American women and girls lured onto the streets with promises of love and glamour only to be held in prostitution through coercive force; African-American men laboring in orange groves of Florida trapped by drug addiction and "company-store" debts; Asian workers trapped in sweatshop garment factories in American Samoa and Saipan; Honduran women forced to drink and dance with clients in dance halls in Texas; and mentally ill white Americans forced to work on a Kansas farm.

From the beginning, the promise of freedom enshrined in the 13th Amendment has protected everyone in the United States, whether African-Americans, Latinos, Asians or Europeans.

Slavery might seem like a closed chapter in our nation's history, but it is worth remembering that the civil rights movement was only possible after the NAACP and the FBI worked together during the Roosevelt administration to dismantle the system of sharecropping and peonage in the American south.

Even today, farmworker advocates routinely have to fight against enslavement in the fields before they can address other concerns that the migrant community faces. Asian-American community activists and legal service providers have built their efforts upon the successful liberation of workers from the notorious El Monte sweatshop more than a decade ago.

The Constitution's promise of freedom is written in the suffering of all of those who have been held in bondage. As a country we

owe it to them to never stop fighting against servitude and slavery.

This week, the House of Representatives will consider a bill that we are co-sponsoring to update our anti-slavery statutes, the William Wilberforce Act. Named in honor of the famous English legislator who fought the transatlantic slave trade in the 19th century, the proposed law will provide new tools to protect against modern slavery. The law will protect people in the United States, both in the immigrant community and among American citizens, and will provide foreign aid and diplomatic tools to combat slavery and trafficking overseas as well.

The Wilberforce Act protects workers, ensures compassionate immigration treatment for children, and allows for the reunification of victims and their families. The bill delivers on the promise of freedom by creating tough new enforcement tools to punish exploitation, whether by unscrupulous labor recruiters, diplomats who abuse their servants or brutal pimps.

The bill provides resources so that non-governmental organizations, federal and local law enforcement and the faith community can work together to liberate victims and bring their traffickers to justice. In our congressional districts—in the South Bay and Sacramento—such interdisciplinary task forces have begun the important work of implementing state and federal anti-trafficking statutes. The Wilberforce Act will allow them to intensify their efforts.

There are some who feel that there is no room for bipartisanship in Washington. Some say that the political parties are so far apart as to preclude any cooperation at all, especially on legislation that combines compassionate and pragmatic immigration solutions with tough law enforcement standards. The Wilberforce Act disproves that notion. We will continue to work together to ensure that no one is held in bondage in California or elsewhere.

Coretta Scott King once said “Freedom is never really won—you earn it and win it in every generation.” We are proud that the California congressional delegation can come together across party lines to lead the fight to guarantee the constitutional promise of liberty for all.

Ms. JACKSON-LEE of Texas. Mr. Speaker, I rise today in strong support of H.R. 3887, the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2007. I would like to thank the Chairman of the Foreign Affairs Committee, Mr. LANTOS, for introducing this important, bipartisan legislation that will authorize appropriations for FY 2008–2011 for the Trafficking Victims Protection Act of 2000, enhancing measures to combat forced labor, as well as for your ongoing leadership on this and other crucial human rights issues. I am proud to join over 40 of my colleagues in co-sponsoring this bill.

Mr. Speaker, the issue of the trafficking of persons is one of the utmost significance, one which no nation is exempt from. Within the United States, we pride ourselves on overcoming the historic stain of slavery, and we are comforted by the thought that while others may persist in this repulsive practice, we do not. This however, is simply not the case. According to the GAO, “as many as 17,500 people are believed to be trafficked into the United States each year.” The trafficking of persons is our problem; they are forced through our borders and used by our people. This extreme injustice can no longer go unnoticed.

The flow of human trafficking is no surprise; traffic flows from the less industrialized coun-

tries to the more industrialized countries. This fact makes the issue of human trafficking a problem for all nations alike on a political, social, and moral level. The U.S. Department of State estimates that 800,000 people are trafficked across national borders every year, in addition to the reported millions of people trafficked within their own countries. The trafficking industry generates billions of dollars annually, and, together with drugs and weapons, is now a leading source of profits for organized crime. According to most analysts, the largest number of victims trafficked internationally come from Asia, though significant numbers of women and girls trafficked to work in the commercial sex industry come from the former Soviet Union and southeastern Europe.

One subset of trafficking, and one of particular interest to the United States, is trafficking for forced labor, which the International Labor Organization defines as “any situation in which work is carried out involuntarily under the menace of a penalty.” The ILO estimates that some 12.3 million people have been the victims of forced labor, with agriculture, construction, domestic service, restaurants, and manufacturing sectors being the most prominent industries into which forced labor is trafficked.

In March of this year, the Committee on Homeland Security, on which I am a senior Member and I serve as Chairwoman of a subcommittee, held a hearing on the crossing of borders and victims of trafficking which produced a meaningful discourse on horrific implications of the trafficking of persons and sought to address said issues. However, 7 months later, the issue is not resolved. The current policy of the United States, under the Trafficking Victims Prevention Act of 2000, allows the government to support many types of anti-trafficking domestically and overseas. However, much more must be done. The GAO currently reports that, while the government allocated funds to combat trafficking, there was an overemphasis by the government on sex slavery, which came at a price for the majority of others who are a victim of human trafficking.

Reliable information and independent evaluations of the success of the United States in combating this human atrocity have been hard to come by. While the State Department points to progress by citing the increase of countries with anti-trafficking initiatives and an increase in the number of arrests and convictions for human traffickers, the GAO report cites a less optimistic reality. The U.S. Government has yet to develop a coordinated, interagency response to combat trafficking overseas or a systematic way to evaluate the effectiveness of its anti-trafficking policies. In addition, a July 2007 GAO report entitled “Monitoring and Evaluation of International Projects Are Limited, But Experts Suggest Improvements,” found that monitoring mechanisms are lacking in U.S.-funded international projects, and that the U.S. and international organizations have encountered difficulties collaborating with host governments that often lack the resources, capacity, and/or political will to address trafficking.

Given the very real and persistent nature of the crime of human trafficking, it is our responsibility as Members of the Congress of the most powerful nation in the world to address and resolve this atrocity once and for all. Nearly 150 years after our great country abol-

ished slavery at home, it is our job to once again be a beacon of progress and hope and no longer allow one man to profit from the suffering of another.

I believe that this legislation makes important strides towards addressing this serious problem. After hearing the profoundly disturbing testimony presented before the Committee on Foreign Affairs in a hearing on this issue earlier this year, I am particularly pleased that this legislation includes provisions aimed at ensuring that individuals are trafficked into the United States to work in diplomatic missions and embassies. I am extremely concerned about this issue, and I look forward to working further with my colleagues to establish a mechanism capable of preventing such abuses in the future.

Mr. Speaker, this important reauthorization speaks directly to a serious but often hidden problem that we face, on both a national and an international level. I strongly urge my colleagues to join me in supporting this legislation.

Mr. WOLF. Mr. Speaker, I would like to express my support for H.R. 3887, the William Wilberforce Trafficking Victims Protection Act of 2007. I have long worked to support action on what may be considered the most egregious human rights violation occurring in the world today. I was pleased to be an original cosponsor of the Trafficking Victims Protection Act of 2000, TVPA, which created an office at the U.S. State Department to monitor trafficking in persons around the world.

The trafficking of people and the effects on victims—mostly women and children—can only be described as evil. In many cases, women and children are misled and forced to move across borders, to live in a foreign country, alone, away from family, friends and any kind of support network. They are then bought, sold, and forced into the sex trade. Billions of dollars are generated each year through trafficking.

Unfortunately, the United States is also a destination for some of these victims. It is shocking to learn about women being held as sex slaves literally in houses and basements that I drive by every day on my way to the Nation’s capital. This reauthorization addresses this aspect of international trafficking by protecting victims in the United States from retaliation by those who trafficked them; expanding and revising U.S. criminal violations to allow offenses against international trafficking criminals and sex tour operators; ensuring assistance to U.S. victims of trafficking, and preventing the trafficking of foreign children found in the United States by ensuring that they are not repatriated into the hands of traffickers or abusive families and are well cared for.

The focus and commitment of the administration on this issue is making a difference in Countries around the globe. We still have a long way to go, but this reauthorization bill is a significant step in giving the State Department the necessary tools to combat this appalling practice. It is a privilege for me to support this important legislation.

Mr. PITTS. Mr. Speaker, as we vote on H.R. 3887, I would like to express my thanks to those Members, like CHRIS SMITH and FRANK WOLF, who continue to provide leadership on human trafficking issues. I strongly believe we must work to ensure that we fix any loopholes in our laws or regulations that the brutal human traffickers might use to exploit their victims.

In light of Congress's desire to ensure that we do all in our power to support trafficking victims and prosecute traffickers, I would like to associate myself with the concerns expressed about the bill by the Departments of Justice, State, Homeland Security, and USAID. It is important that Congress works with the administration in order to amend the legislation to appropriately address their concerns. I look forward to working with my colleagues in the Senate on these concerns and on human trafficking issues in general.

Ms. LORETTA SANCHEZ of California. Mr. Speaker, I am pleased that today the House of Representatives passed H.R. 3887, the Trafficking Victims Protection Reauthorization Act of 2007.

This is an issue that impacts countries around the world, whether they are a source or destination for trafficked persons. Official estimates are that between 2 to 4 million persons are trafficked each year, including approximately 17,500 individuals who are trafficked into the United States.

One country that is a major source of trafficking victims is Vietnam. The congressional district that I represent in Orange County, California, is home to one of the largest Vietnamese constituencies outside of Vietnam. Hence, I have met with many people who have been trafficked from Vietnam, as well as advocates who work to help these victims.

I have personally visited Vietnam 3 times, and it has been apparent from my trips that human trafficking is a major problem facing women, children, and men in Vietnam. Vietnamese women are trafficked to other countries in Asia and elsewhere, where they are subsequently forced into marriage, labor, and prostitution.

Often, Vietnamese women are promised employment, and given fake working papers, but then they are instead sold into marriage, the commercial sex industry, or labor. These women often find themselves in a foreign country, with no legal status, and no ability to speak the language.

Given the large numbers of trafficked persons from Vietnam, and around the world, I am glad that the Trafficking Victims Protection Reauthorization Act adds technical assistance and support to assist foreign governments with the prevention and prosecution of human trafficking cases.

It is critical that the United States share its resources to combat trafficking with the rest of the world. All of the members of our world community must work together to fight human trafficking.

The United States must also work to improve its efforts to combat trafficking within our own borders. This bill will assist with enhancing the rights of victims, who are trafficked into the United States, and will provide special protections to child victims.

H.R. 3887 is an important step in the worldwide fight against human trafficking. At the same time, we must continue to work on this issue in our local communities. In my district, a number of agencies, including law enforcement, service providers, and community organizations have joined together to form the Orange County Human Trafficking, Task Force (OCHTTF).

This task force operated for several years without any funding. I am proud that I was able to help them secure funding to continue their collaborative efforts to fight human traf-

ficking. I commend the OCHTTF for its efforts, and hope that more local communities will stand together to protect the rights of all persons to live free from forced marriage, prostitution, and labor.

Ms. WOOLSEY. Mr. Speaker, I rise today in support of H.R. 3887, the William Wilberforce Trafficking Victims Protection Act of 2007. This bill makes great strides in both the areas of prevention and in victim assistance and will strengthen our national commitment to ending this horrific practice.

Since its founding, our Nation has been committed to the promotion of human rights and personal dignity. Human trafficking contradicts every core principle upon which our Nation and our international partnerships are based.

In recent years, we have seen appalling examples of trafficking—from women sold into sexual slavery . . . to men being pressed into indentured servitude . . . to children forced to become soldiers.

Trafficking frequently is tied to other illicit crimes—prostitution, drug running, sweatshops, and armed rebellions. Sadly, the victims have few champions and even fewer resources. And, all too often, national leaders have turned a blind eye to this growing epidemic.

Today our strategy is twofold. First, we are extending care and assistance to the victims while protecting them from their traffickers. Second, we are bolstering our efforts to work with international and domestic law enforcement to prevent trafficking at the source. It is essential that we remain dedicated and committed to each track.

Additionally, while it is not included in this bill, it is my hope that the administrators of the programs will consider the special needs of the victims and will look into the "reflection periods" in place in several countries. This allows additional time for former victims to become comfortable in their new situations before taking further action against their traffickers.

As a member of the Foreign Affairs Committee, I am proud to support this legislation and to urge my colleagues to support its passage.

Mr. PEARCE. Mr. Speaker, today, I rise in support of the Trafficking Victims Protection Reauthorization Act of 2007.

Every year, over half a million people are sold into slavery and transported across international borders worldwide. Of those, more than 15,000 are brought into the United States. These individuals are sold into horrible living conditions which most often include forced labor and sexual slavery for many young girls and women.

The inhumane practice of involuntary servitude and sexual slavery must be stopped in the United States and victims should have proper protection from their captors. This deplorable treatment of human beings is intolerable. The idea of forced slavery is one which most Americans would find repugnant but unfortunately, it is all too often a reality.

Congressional action on this matter is woefully deficient. We must recognize the importance of stopping, monitoring, and capturing individuals as they illegally enter the United States. Fighting human trafficking at the borders would limit the trade of sex slaves in America as well as combat terror, crime and drugs to preserve American safety and quality of life.

Recent news reports have stated that Al Qaeda has been using our vast and poorly defended Southwestern borders to smuggle enemy combatants into the U.S.

Congress must find a way to stop smuggling of human beings across our borders. We must find a way to stop involuntary servitude and sexual slavery worldwide and we must find a way to help all people understand that America is the beacon of light and freedom that we all know it to be. The Trafficking Victims Protection Reauthorization Act of 2007 (H.R. 3887) will help us stop this terrible trade, give victims the ability to be free and face their accusers, and help America shine our light around the world.

Mr. HASTINGS of Florida. Mr. Speaker, as Chairman of the Commission on Security and Cooperation in Europe, which has exercised unprecedented leadership in the global fight to combat trafficking in human beings, I rise in support of H.R. 3887, the Wilberforce Trafficking Victims Protection Reauthorization Act of 2007.

From our earliest awareness of this cruel phenomenon which enslaves an estimated 27 million victims, the Commission has led in the effort to mobilize nations to implement effective measures to combat human trafficking. My fellow Commissioner and former Chairman of the Commission, Representative CHRIS SMITH is among those who has led the effort to bring an end to this modern day form of slavery, authoring the trafficking Victims Protection Act of 2000 and its subsequent reauthorizations.

Today, the Commission continues its work to support efforts to combat this global crime within the framework of the Organization for Security and Cooperation in Europe. Most recently, the Commission conducted an oversight hearing last October 11, to explore the progress made in combating human trafficking and the adequacy of resources dedicated to identifying victims of trafficking for forced labor, an area that we believe would benefit from additional resources and attention.

The reauthorization bill that we are taking action on today marks another important milestone in preventing the inhumane practice of human trafficking, protecting trafficking victims, and prosecuting the criminals that perpetrate these crimes.

In addition to bolstering the resources needed to continue various anti-trafficking programs, H.R. 3887, which I cosponsored, would strengthen mechanisms for fighting human trafficking overseas, through the provision of capacity building support to foreign governments to bolster investigative mechanisms and legal protective frameworks for immigrant populations and migrant workers. Importantly, the measure would also address the transnational nature of human trafficking by providing increased support and protection for refugees and internally displaced populations. This legislation also seeks to improve transparency and evaluation of trafficking programs, and would designate governments that remain on the special watch list for 2 consecutive years among those whose efforts to combat trafficking are inadequate.

This reauthorization bill will improve mechanisms to better identify and protect trafficking victims, while increasing accountability on the part of governments in their anti-trafficking efforts. It takes a comprehensive approach to a gross criminal exploitation, and I urge my colleagues to support the legislation.



Mr. SMITH of Texas. Mr. Speaker, the deplorable crime of human trafficking exploits the innocent while it promotes illegal immigration.

The legislation we are considering today builds upon the Trafficking Victims Protection Act of 2000. That historic legislation combated the trafficking of persons into the sex trade and slavery in the United States and countries around the world through the prosecution of traffickers and through protection and assistance to victims of trafficking.

As Chairman of the Judiciary Committee's Immigration and Claims Subcommittee in 2000, I worked closely with the sponsors of the Trafficking Victims Protection Act to ensure that it protected victims of trafficking without encouraging the smuggling of illegal immigrants.

The legislation created a new nonimmigrant T visa for victims of severe forms of trafficking who have cooperated with U.S. law enforcement in the investigation and prosecution of traffickers.

The William Wilberforce Trafficking Victims Protection Reauthorization Act judiciously expands on the immigration provisions of the 2000 Act and also adds reasonable protections for unaccompanied alien minors apprehended by our immigration officers.

When I reviewed the original bill, my goal was to modify certain provisions that I was concerned would encourage illegal immigration and immigration fraud and leave us vulnerable to dangerous juveniles.

I want to thank Chairman CONYERS and Chairwoman LOFGREN for addressing those concerns.

I also want to thank Chairman CONYERS for addressing my concerns with the criminal provisions of the original bill.

The bill now lessens the burden on prosecutors to prove that criminals forced victims to work in sweatshops or as prostitutes.

I do remain concerned about increasing the Federal role in prosecuting cases involving pimping and pandering. These crimes are traditionally prosecuted at the State and local level and I believe that Federal jurisdiction is unnecessary. However, I will not oppose this bill on that basis.

Mr. Speaker, I urge my colleagues to support this bill.

Mr. JACKSON-LEE of Texas. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Texas (Ms. JACKSON-LEE) that the House suspend the rules and pass the bill, H.R. 3887, as amended.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. SMITH of New Jersey. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

that the Senate had passed without amendment a bill of the House of the following title:

H.R. 3688. An act to implement the United States-Peru Trade Promotion Agreement.

□ 1545

#### HOKIE SPIRIT MEMORIAL FUND TAX EXEMPTION

Mr. MCDERMOTT. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 4118) to exclude from gross income payments from the Hokie Spirit Memorial Fund to the victims of the tragic event, loss of life and limb, at Virginia Polytechnic Institute & State University, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 4118

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. EXCLUSION FROM INCOME FOR PAYMENTS FROM THE HOKIE SPIRIT MEMORIAL FUND.

For purposes of the Internal Revenue Code of 1986, gross income shall not include any amount received from the Virginia Polytechnic Institute & State University, out of amounts transferred from the Hokie Spirit Memorial Fund established by the Virginia Tech Foundation, an organization organized and operated as described in section 501(c)(3) of the Internal Revenue Code of 1986, if such amount is paid on account of the tragic event on April 16, 2007, at such university.

#### SEC. 2. MODIFICATION OF PENALTY FOR FAILURE TO FILE PARTNERSHIP RETURNS.

For any return of a partnership required to be filed under section 6031 of the Internal Revenue Code of 1986 for a taxable year beginning in 2008, the dollar amount in effect under section 6698(b)(1) of such Code shall be increased by \$1.

The SPEAKER pro tempore (Mr. HOLDEN). Pursuant to the rule, the gentleman from Washington (Mr. MCDERMOTT) and the gentleman from Virginia (Mr. GOODLATTE) each will control 20 minutes.

The Chair recognizes the gentleman from Washington.

Mr. MCDERMOTT. Mr. Speaker, I yield myself such time as I may consume.

Today, we stand united in this House as Americans without regard to political party so that we may honor the memory of the 32 people who lost their lives last year in the tragedy at Virginia Tech. The Nation mourned the loss of these innocent young people, and people across America responded generously in every way they could, including sending financial donations.

In a time of need, you can always count on the American people to open their hearts and their wallets and to show the world what it means to practice the common good. The Hokie Spirit Memorial Fund was established, and the American people collected and sent over \$7 million to aid the families, establish scholarships, and help the Virginia Tech community through this tragedy.

Today, our role in the people's House is a legislative one. We can make a dif-

ference by passing H.R. 4118, which will ensure that all the money received from the Hokie Spirit Memorial Fund is not subjected to Federal income taxes. I urge my colleagues to join me in voting for this bill and, in so doing, rededicate themselves to strengthening our collective will to create a more just and civil Nation.

I reserve the balance of my time.

Mr. GOODLATTE. Mr. Speaker, I yield myself such time as I may consume.

Earlier this year, the tranquil campus of Virginia Tech and the town of Blacksburg was shattered by the actions of a lone gunman. The horror that the Virginia Tech community has experienced is something that every parent, every American, hopes never to learn has affected their families and friends.

Although this horrendous and unspeakable violence showed the worst of mankind, it also showed what those of us who have been a part of Virginia Tech community for years have always known; the students, the instructors, the administrators, and the citizens of Blacksburg care deeply for one another and take great pride in their community.

Even in the worst circumstances, the Virginia Tech community showed great compassion for their fellow man and did what they could to help each other. Liviu Librescu, a survivor of the Holocaust, blocked the doorway of his classroom so that his students could climb out of the windows to safety. Ryan Clark, a resident advisor in the West Ambler Johnston Hall, rushed into the hallway to help his fellow students when the first attack came, and became the second victim. And I was deeply saddened to learn that one of my constituents, Henry Lee, a graduate of William Fleming High School in Roanoke, was one of those who died in the attack on Norris Hall.

In the days and months following this tragedy, the Virginia Tech community and Hokie Nation saw an outpouring of love and support from people around the country. The university saw donations come in excess of \$7 million, as people sought to give aid to those affected. As time went on, the university had to decide how to use the money donated as a result of this horrific act, and the university made a wise and selfless choice. They decided that the best way to disburse this money was to put it in the hands of those who experienced and lost the most as a result of this unspeakable violence. So, recently Virginia Tech distributed the money to 79 families or individuals. These are the families that have lost the most and have experienced emotional trauma that no one should ever have to experience. This money, given by the people across our Nation, is a small way to help those directly affected by this horrendous act. These families can determine the best uses for these contributions. Some already have decided to endow memorial

#### MESSAGE FROM THE SENATE

A message from the Senate by Ms. Curtis, one of its clerks, announced