peace or good order of the funeral, memorial service, or ceremony; or

"(B) is within 300 feet of such cemetery and impedes the access to or egress from such cemetery.

"(b) DEMONSTRATION.—For purposes of this section, the term 'demonstration' includes the following:

"(1) Any picketing or similar conduct.

"(2) Any oration, speech, use of sound amplification equipment or device, or similar conduct that is not part of a funeral, memorial service, or ceremony.

"(3) The display of any placard, banner, flag, or similar device, unless such a display is part of a funeral, memorial service, or ceremony.

"(4) The distribution of any handbill, pamphlet, leaflet, or other written or printed matter other than a program distributed as part of a funeral, memorial service, or ceremony.".

(2) CLERICAL AMENDMENT.—The table of sections at the beginning of such chapter is amended by adding at the end the following new item:

"2413. Prohibition on certain demonstrations at cemeteries under control of National Cemetery Administration and at Arlington National Cemetery."

(b) CONSTRUCTION.—Nothing in section 2413 of title 38, United States Code (as amended by subsection (a)), shall be construed as limiting the authority of the Secretary of Veterans Affairs, with respect to property under control of the National Cemetery Administration, or the Secretary of the Army, with respect to Arlington National Cemetery, to issue or enforce regulations that prohibit or restrict conduct that is not specifically covered by section 2413 of such title (as so added).

# SEC. 3. PENALTY FOR VIOLATION OF PROHIBITION ON UNAPPROVED DEMONSTRATIONS AT CEMETERIES UNDER THE CONTROL OF THE NATIONAL CEMETERY ADMINISTRATION AND AT ARLINGTON NATIONAL CEMETERY.

(a) PENALTY.—Chapter 67 of title 18, United States Code, is amended by adding at the end the following new section:

### "§ 1387. Demonstrations at cemeteries under the control of the National Cemetery Administration and at Arlington National Cemetery

"Whoever violates section 2413 of title 38 shall be fined under this title, imprisoned for not more than one year, or both.".

(b) CLERICAL AMENDMENT.—The table of sections at the beginning of such chapter is amended by adding at the end the following new item:

"1387. Demonstrations at cemeteries under the control of the National Cemetery Administration and at Arlington National Cemetery"

## SEC. 4. SENSE OF CONGRESS ON STATE RESTRICTION OF DEMONSTRATIONS NEAR MILITARY FUNERALS.

It is the sense of Congress that each State should enact legislation to restrict demonstrations near any military funeral.

The amendment was ordered to be engrossed and the bill to be read a third time.

The bill (H.R. 5037), as amended, was read the third time and passed.

Mr. FRIST. Mr. President, the bill we just passed was the Respect for America's Fallen Heroes Act. I would like to comment briefly, and I express my thanks to my colleagues for allowing me to proceed with this legislation and interrupt their debate.

I would like to read briefly from a news report that appeared in the Chicago Tribune this past April. And I quote:

Army Private First Class Amy Duerksen was 19 when she died last month in a U.S. military surgical hospital in Baghdad, 3 days after being shot in an accident. By all the accounts of her family, friends and superiors, she had been a model soldier, an impassioned patriot and a deeply devout Christian.

But none of that mattered to the six members of the Westboro Baptist Church who drove all night from their headquarters in Topeka, KS to show up outside Duerksen's March 17th funeral waving hateful placards.

I will not sully this institution or the memory of Amy Duerksen by repeating this group's detestable message. But I will tell you that today the Senate unanimously passed the Respect for America's Fallen Heroes Act, originally introduced by Congressman MIKE ROGERS of Michigan and passed in the House with near unanimous support.

Here in the Senate, we agreed, as one, that families like the Duerksens should never have to be harassed by protesters of any stripe as they bury their fallen warriors.

The Respect for America's Fallen Heroes Act will protect the sanctity of all 122 of our national cemeteries as shrines to our gallant dead.

It will ban demonstrations that occur within 500 feet of the cemetery without prior approval from an hour before a funeral until an hour after it. Violators will be fined up to \$100,000 and spend a year in jail.

It's a sad but necessary measure to protect what should be recognized by all reasonable people as a solemn, private, and deeply sacred occasion.

The bill has been carefully crafted to meet constitutional muster. As even the ACLU acknowledges, "The right of free expression is not an absolute right to express ourselves at any time, in any place, in any manner."

And as the courts have identified, our national cemeteries are places deserving of the respect and honor of those interred or memorialized.

I thank Congressman Rogers for bringing this issue to our attention. And I conclude with a passage from the Bible:

Blessed are those who mourn, for they will be comforted. Matthew 5:4.

We may never understand what compels a small group of small minded and mean hearted people to harass a family in mourning. But that is not our responsibility here. Our duty is to protect the solemn right of our military families to grieve the loss of America's fallen heroes in private, with the respect and dignity that is their due.

I look forward to this bill reaching the President's desk and being signed into law.

### PUEBLO DE SAN ILDEFONSO CLAIMS SETTLEMENT ACT OF 2005

Mr. FRIST. Mr. President, I ask unanimous consent that the Senate

proceed to the immediate consideration of Calendar No. 419, S. 1773.

The PRESIDING OFFICER. The clerk will report the bill by title.

The bill clerk read as follows:

A bill (S. 1773) to resolve certain Native American claims in New Mexico, and for other purposes.

There being no objection, the Senate proceeded to consider the bill. which had been reported from the Committee on Indian Affairs with amendments, as follows:

(The parts of the bill intended to be inserted are shown in italics.)

S. 1773

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Pueblo de San Ildefonso Claims Settlement Act of 2005".

### SEC. 2. DEFINITIONS AND PURPOSES.

(a) DEFINITIONS.—In this Act:

(1) ADMINISTRATIVE ACCESS.—The term "administrative access" means the unrestricted use of land and interests in land for ingress and egress by an agency of the United States (including a permittee, contractor, agent, or assignee of the United States) in order to carry out an activity authorized by law or regulation, or otherwise in furtherance of the management of federally-owned land and resources.

(2) COUNTY.—The term "County" means the incorporated county of Los Alamos, New Mexico.

(3) Los Alamos Agreement.—The term "Los Alamos Agreement" means the agreement among the County, the Pueblo, the Department of Agriculture Forest Service, and the Bureau of Indian Affairs dated January, 22, 2004.

(4) Los Alamos Townsite Land.—"Los Alamos Townsite Land" means the land identified as Attachment B (dated December 12, 2003) to the Los Alamos Agreement.

(5) NORTHERN TIER LAND.—"Northern Tier Land" means the land comprising approximately 739.71 acres and identified as "Northern Tier Lands" in Appendix B (dated August 3, 2004) to the Settlement Agreement.

(6) PENDING LITIGATION.—The term "Pending Litigation" means the case styled Pueblo of San Ildefonso v. United States, Docket Number 354, originally filed with the Indian Claims Commission and pending in the United States Court of Federal Claims on the date of enactment of this Act.

(7) PUEBLO.—The term "Pueblo" means the Pueblo de San Ildefonso, a federally recognized Indian tribe (also known as the "Pueblo of San Ildefonso").

(8) SETTLEMENT AGREEMENT.—The term "Settlement Agreement" means the agreement entitled "Settlement Agreement between the United States and the Pueblo bean Ildefonso to Resolve All of the Pueblo's Land Title and Trespass Claims" and dated June 7, 2005.

(9) SETTLEMENT AREA LAND.—The term "Settlement Area Land" means the National Forest System land located within the Santa Fe National Forest, as described in Appendix B to the Settlement Agreement, that is available for purchase by the Pueblo under section 9(a) of the Settlement Agreement.

(10) SETTLEMENT FUND.—The term "Settlement Fund" means the Pueblo de San Ildefonso Land Claims Settlement Fund established by section 6.

(11) SISK ACT.—The term "Sisk Act" means Public Law 90–171 (commonly known as the "Sisk Act") (16 U.S.C. 484a).

- (12) WATER SYSTEM LAND.—The term "Water System Land" means the federally-owned land located within the Santa Fe National Forest to be conveyed to the County under the Los Alamos Agreement.
- (b) Purposes.—The purposes of this Act are—
- (1) to finally dispose, as set forth in sections 4 and 5, of all rights, claims, or demands that the Pueblo has asserted or could have asserted against the United States with respect to any and all claims in the Pending Litigation:
- (2) to extinguish claims based on aboriginal title, Indian title, or recognized title, or any other title claims under section 5;
- (3) to authorize the Pueblo to acquire the Settlement Area Land, and to authorize the Secretary of Agriculture to convey the Water System Land, the Northern Tier Land, and the Los Alamos Townsite Land for market value consideration, and for such consideration to be paid to the Secretary of Agriculture for the acquisition of replacement National Forest land elsewhere in New Mexico
- (4) to provide that the Settlement Area Land acquired by the Pueblo shall be held by the Secretary of the Interior in trust for the benefit of the Pueblo;
- (5) to facilitate government-to-government relations between the United States and the Pueblo regarding cooperation in the management of certain land administered by the National Park Service and the Bureau of Land Management as described in sections 7 and 8 of the Settlement Agreement;
- (6) to ratify the Settlement Agreement; and
- (7) to ratify the Los Alamos Agreement.

### SEC. 3. RATIFICATION OF AGREEMENTS.

- (a) RATIFICATION.—The Settlement Agreement and Los Alamos Agreement are ratified under Federal law, and the parties to those agreements are authorized to carry out the provisions of the agreements.
- (b) CORRECTIONS AND MODIFICATIONS.—The respective parties to the Settlement Agreement and the Los Alamos Agreement are authorized, by mutual agreement, to correct errors in any legal description or maps, and to make minor modifications to those agreements.

### SEC. 4. JUDGMENT AND DISMISSAL OF LITIGATION.

- (a) DISMISSAL.—Not later than 90 days after the date of enactment of this Act, the United States and the Pueblo shall execute and file with the United States Court of Federal Claims in the Pending Litigation a motion for entry of final judgment in accordance with section 5 of the Settlement Agreement.
- (b) COMPENSATION.—Upon entry of the final judgment under subsection (a), \$6,900,000 shall be paid into the Settlement Fund as compensation to the Pueblo in accordance with section 1304 of title 31, United States Code.

### SEC. 5. RESOLUTION OF CLAIMS.

- (a) EXTINGUISHMENTS.—Except as provided in subsection (b), in consideration of the benefits of the Settlement Agreement, and in recognition of the agreement of the Pueblo to the Settlement Agreement, all claims of the Pueblo against the United States (including any claim against an agency, officer, or instrumentality of the United States) are relinquished and extinguished, including—
- (1) any claim to land based on aboriginal title, Indian title, or recognized title;
- (2) any claim for damages or other judicial relief or for administrative remedies that were brought, or that were knowable and could have been brought, on or before the date of the Settlement Agreement;
- (3) any claim relating to—

- (A) any federally-administered land, including National Park System land, National Forest System land, Public land administered by the Bureau of Land Management, the Settlement Area Land, the Water System Land, the Northern Tier Land, and the Los Alamos Townsite Land; and
- (B) any land owned by, or held for the benefit of, any Indian tribe other than the Pueblo; and
- (4) any claim that was, or that could have been, asserted in the Pending Litigation.
- (b) EXCEPTIONS.—Nothing in this Act or the Settlement Agreement shall in any way extinguish or otherwise impair—
- (1) the title of record of the Pueblo to land held by or for the benefit of the Pueblo, as identified in Appendix D to the Settlement Agreement, on or before the date of enactment of this Act: and.
- (2) the title of the Pueblo to the Pueblo de San Ildefonso Grant, including, as identified in Appendix D to the Settlement Agreement—
- (A) the title found by the United States District Court for the District of New Mexico in the case styled United States v. Apodoca (Number 2031, equity: December 5, 1930) not to have been extinguished; and
- (B) title to any land that has been reacquired by the Pueblo pursuant to the Act entitled "An Act to quiet the title to lands within Pueblo Indian land grants, and for other purposes", approved June 7, 1924 (43 Stat. 636, chapter 331);
- (3) the water rights of the Pueblo appurtenant to the land described in paragraphs (1) and (2); and
- (4) any rights of the Pueblo or a member of the Pueblo under Federal law relating to religious or cultural access to, and use of, Federal land.
- (c) PREVIOUS EXTINGUISHMENTS UNIMPAIRED.—Nothing in this Act affects any prior extinguishments of rights or claims of the Pueblo which may have occurred by operation of law.
- (d) BOUNDARIES AND TITLE UNAFFECTED.—
  (1) BOUNDARIES.—Nothing in this Act af-
- fects the location of the boundaries of the Pueblo de San Ildefonso Grant.
- (2) RIGHTS, TITLE, AND INTEREST.—Nothing in this Act affects, ratifies, or confirms the right, title, or interest of the Pueblo in the land held by, or for the benefit of, the Pueblo, including the land described in Appendix D of the Settlement Agreement.

### SEC. 6. SETTLEMENT FUND.

- (a) ESTABLISHMENT.—There is established in the Treasury a fund to be known as the "Pueblo de San Ildefonso Land Claims Settlement Fund".
- (b) CONDITIONS.—Monies deposited in the Settlement Fund shall be subject to the following conditions:
- (1) MAINTENANCE AND INVESTMENT.—The Settlement Fund shall be maintained and invested by the Secretary of the Interior pursuant to the Act of June 24, 1938 (25 U.S.C. 162a).
- (2) USE OF FUNDS.—Subject to paragraph (3), monies deposited into the Settlement Fund shall be expended by the Pueblo—
- (A) to acquire the federally administered Settlement Area Land;
- (B) to pay for the acquisition of the Water System Land, as provided in the Los Alamos Agreement; and
- (C) at the option of the Pueblo, to acquire other land.
- (3) EFFECT OF WITHDRAWAL.—If the Pueblo withdraws monies from the Settlement Fund, neither the Secretary of the Interior nor the Secretary of the Treasury shall retain any oversight over, or liability for, the accounting, disbursement, or investment of the withdrawn funds.

- (4) PER CAPITA DISTRIBUTION.—No portion of the funds in the Settlement Fund may be paid to Pueblo members on a per capita basis.
- (5) ACQUISITION OF LAND.—The acquisition of land with funds from the Settlement Fund shall be on a willing-seller, willing-buyer basis, and no eminent domain authority may be exercised for purposes of acquiring land for the benefit of the Pueblo under this Act.
- (6) EFFECT OF OTHER LAWS.—The Act of October 19, 1973 (Public Law 93–134; 87 Stat. 466) and section 203 of the American Indian Trust Fund Management Reform Act of 1994 (25 U.S.C. 4023) shall not apply to the Settlement Fund.

#### SEC. 7. LAND OWNERSHIP ADJUSTMENTS.

- (a) AUTHORIZATION.—
- (1) IN GENERAL.—The Secretary of Agriculture may sell the Settlement Area Land, Water System Land, and Los Alamos Townsite Land, on such terms and conditions as are agreed upon and described in the Settlement Agreement and the Los Alamos Agreement, including reservations for administrative access and other access as shown on Appendix B of the Settlement Agreement.
- (2) EFFECT OF CLAIMS AND CAUSE OF ACTION.—Consideration for any land authorized for sale by the Secretary of Agriculture shall not be offset or reduced by any claim or cause of action by any party to whom the land is conveyed.
- (b) CONSIDERATION.—The consideration to be paid for the Federal land authorized for sale in subsection (a) shall be—
- (1) for the Settlement Area Land and Water System Land, the consideration agreed upon in the Settlement Agreement;
- (2) for the Los Alamos Townsite Land, the current market value based on an appraisal approved by the Forest Service as being in conformity with the latest edition of the Uniform Appraisal Standards for Federal Land Acquisitions.
  - (c) DISPOSITION OF RECEIPTS.—
- (1) IN GENERAL.—All monies received by the Secretary of Agriculture from the sale of National Forest System land as authorized by this Act, including receipts from the Northern Tier Land, shall be deposited into the fund established in the Treasury of the United States pursuant to the Sisk Act and shall be available, without further appropriation, authorization, or administrative apportionment for the purchase of land by the Secretary of Agriculture for National Forest System purposes in the State of New Mexico, and for associated administrative costs.
- (2) USE OF FUNDS.—Funds deposited in a Sisk Act fund pursuant to this Act shall not be subject to transfer or reprogramming for wildlands fire management or any other emergency purposes, or used to reimburse any other account.
- (3) ACQUISITIONS OF LAND.—In expending funds to exercise its rights under the Settlement Agreement and the Los Alamos Agreement with respect to the acquisition of the Settlement Area Land, the County's acquisitions of the Water System Land, and the Northern Tier Land (if the Pueblo exercises an option to purchase the Northern Tier Land as provided in section 12(b)(2)(A), the Pueblo shall use only funds in the Settlement Fund and shall not augment those funds from any other source.
- (d) Valid Existing Rights and Reservations.—
- (1) IN GENERAL.—The Settlement Area Land acquired by the Pueblo shall be subject to all valid existing rights on the date of enactment of this Act, including rights of administrative access.
- (2) WATER RIGHTS.—No water rights shall be conveyed by the United States.

- (3) SPECIAL USE AUTHORIZATION.—
- (A) IN GENERAL.—Nothing in this Act shall affect the validity of any special use authorization issued by the Forest Service within the Settlement Area Land, except that such authorizations shall not be renewed upon expiration.
- (B) REASONABLE ACCESS.—For access to valid occupancies within the Settlement Area Land, the Pueblo and the Secretary of the Interior shall afford rights of reasonable access commensurate with that provided by the Secretary of Agriculture on or before the date of enactment of this Act.
- (4) WATER SYSTEM LAND AND LOS ALAMOS TOWNSITE LAND.—The Water System Land and Los Alamos Townsite Land acquired by the County shall be subject to—
  - (A) all valid existing rights; and
- (B) the rights reserved by the United States under the Los Alamos Agreement.
  - (5) Private Landowners.—
- (A) IN GENERAL.—Upon acquisition by the Pueblo of the Settlement Area Land, the Secretary of the Interior, acting on behalf of the Pueblo and the United States, shall execute easements in accordance with any right reserved by the United States for the benefit of private landowners owning property that requires the use of Forest Development Road 416 (as in existence on the date of enactment of this Act) and other roads that may be necessary to provide legal access into the property of the landowners, as the property is used on the date of this Act.
- (B) MAINTENANCE OF ROADS.—Neither the Pueblo nor the United States shall be required to maintain roads for the benefit of private landowners.
- (C) EASEMENTS.—Easements shall be granted, without consideration, to private landowners only upon application of such landowners to the Secretary.
  - (e) Forest Development Roads.—
- (1) UNITED STATES RIGHT TO USE.—Subject to any right-of-way to use, cross, and recross a road, the United States shall reserve and have free and unrestricted rights to use, operate, maintain, and reconstruct (at the same level of development, as in existence on the date of the Settlement Agreement), those sections of Forest Development Roads 57, 442, 416, 416v, 445 and 445ca referenced in Appendix B of the Settlement Agreement for any and all public and administrative access and other Federal governmental purposes, including access by Federal employees, their agents, contractors, and assigns (including those holding Forest Service permits).
- (2) CERTAIN ROADS.—Notwithstanding paragraph (1), the United States—
- (A) may improve Forest Development Road 416v beyond the existing condition of that road to a high clearance standard road (level 2): and
- (B) shall have unrestricted administrative access and non-motorized public trail access to the portion of Forest Development Road 442 depicted in Appendix B to the Settlement Agreement.
  - (f) PRIVATE MINING OPERATIONS.—
- (1) COPAR PUMICE MINE.—The United States and the Pueblo shall allow the COPAR Pumice Mine to continue to operate as provided in the Contract For The Sale Of Mineral Materials dated May 4, 1994, and for COPAR to use portions of Forest Development Roads 57, 442, 416, and other designated roads within the area described in the contract, for the period of the contract and thereafter for a period necessary to reclaim the site.
  - (2) CONTINUING JURISDICTION.-
- (A) ADMINISTRATION.—Continuing jurisdiction of the United States over the contract for the sale of mineral materials shall be administered by the Secretary of the Interior.

- (B) EXPIRATION OF CONTRACT.—Upon expiration of the contract described in subparagraph (A), jurisdiction over reclamation shall be assumed by the Secretary of the Interior.
- (3) EFFECT ON EXISTING RIGHTS.—Nothing in this Act limits or enhances the rights of COPAR under the Contract For The Sale Of Mineral Materials dated May 4, 1994.

#### SEC. 8. CONVEYANCES.

- (a) AUTHORIZATION.—
- (1) CONSIDERATION FROM PUEBLO.—Upon receipt of the consideration from the Pueblo for the Settlement Area Land and the Water System Land, the Secretary of Agriculture shall execute and deliver—
- (A) to the Pueblo, a quitclaim deed to the Settlement Area Land; and
- (B) to the County, a quitclaim deed to the Water System Land, reserving—
- (i) a contingent remainder in the United States in trust for the benefit of the Pueblo in accordance with the Los Alamos Agreement; and
- (ii) a right of access for the United States for the Pueblo for ceremonial and other cultural purposes.
- (2) CONSIDERATION FROM COUNTY.—Upon receipt of the consideration from the County for all or a portion of the Los Alamos Townsite Land, the Secretary of Agriculture shall execute and deliver to the County a quitclaim deed to all or portions of such land, as appropriate.
- (3) EXECUTION.—An easement or deed of conveyance by the Secretary of Agriculture under this Act shall be executed by the Director of Lands and Minerals, Forest Service, Southwestern Region, Department of Agriculture.
- (b) AUTHORIZATION FOR PUEBLO TO CONVEY IN TRUST.—Upon receipt by the Pueblo of the quitclaim deed to the Settlement Land under subsection (a)(1), the Pueblo may quitclaim the Settlement Land to the United States, in trust for the Pueblo.
- (c) ADEQUACY OF CONVEYANCE INSTRUMENTS.—Notwithstanding the status of the Federal land as public domain or acquired land, no instrument of conveyance other than a quitclaim deed shall be required to convey the Settlement Area Land, the Water System Land, the Northern Tier Land, or the Los Alamos Townsite Land under this Act.
- (d) SURVEYS.—The Secretary of Agriculture is authorized to perform and approve any required cadastral survey.
- (e) Contributions.—Notwithstanding section 3302 of title 31, United States Code, or any other provision of law, the Secretary of Agriculture may accept and use contributions of cash or services from the Pueblo, other governmental entities, or other persons—
- (1) to perform and complete required cadastral surveys for the Settlement Area Land, the Water System Land, the Northern Tier Land, or the Los Alamos Townsite Land, as described in the Settlement Agreement or the Los Alamos Agreement; and
- (2) to carry out any other project or activity under—
- (A) this Act;
- (B) the Settlement Agreement; or
- (C) the Los Alamos Agreement.

### SEC. 9. TRUST STATUS AND NATIONAL FOREST BOUNDARIES.

- (a) OPERATION OF LAW.—Without any additional administrative action by the Secretary of Agriculture or the Secretary of the Interior—
- (1) on recording the quitclaim deed or deeds from the Pueblo to the United States in trust for the Pueblo under section 8(b) in the Land Titles and Records Office, Southwest Region, Bureau of Indian Affairs—

- (A) the Settlement Area Land shall be held in trust by the United States for the benefit of the Pueblo; and
- (B) the boundaries of the Santa Fe National Forest shall be deemed to be modified to exclude from the National Forest System the Settlement Area Land; and
- (2) on recording the quitclaim deed or deeds from the Secretary of Agriculture to the County of the Water System Land in the county land records, the boundaries of the Santa Fe National Forest shall be deemed to be modified to exclude from the National Forest System the Water System Land.
- (b) FUTURE INTERESTS.—If fee title to the Water System Land vests in the Pueblo by conveyance or operation of law, the Water System Land shall be deemed to be held in trust by the United States for the benefit of the Pueblo, without further administrative procedures or environmental or other analyses.
- (c) NONINTERCOURSE ACT.—Any land conveyed to the Secretary of the Interior in trust for the Pueblo or any other tribe in accordance with this Act shall be—
- (1) subject to the Act of June 30, 1834 (25 U.S.C. 177); and
  - (2) treated as reservation land.

#### SEC. 10. INTERIM MANAGEMENT.

Subject to valid existing rights, prior to the conveyance under section 9, the Secretary of Agriculture, with respect to the Settlement Area Land, the Water System Land, the Northern Tier Land, and the Los Alamos Townsite Land—

- (1) shall not encumber or dispose of the land by sale, exchange, or special use authorization, in such a manner as to substantially reduce the market value of the land:
- (2) shall take any action that the Secretary determines to be necessary or desirable—
- (A) to protect the land from fire, disease, or insect infestation; or
  - (B) to protect lives or property; and
- (3) may, in consultation with the Pueblo or the County, as appropriate, authorize a special use of the Settlement Area Land, not to exceed 1 year in duration.

### SEC. 11. WITHDRAWAL.

Subject to valid existing rights, the land referenced in the notices of withdrawal of land in New Mexico (67 Fed. Reg. 7193; 68 Fed. Reg. 75628) is withdrawn from all location, entry, and patent under the public land laws and mining and mineral leasing laws of the United States, including geothermal leasing laws.

### SEC. 12. CONVEYANCE OF THE NORTHERN TIER LAND.

- (a) CONVEYANCE AUTHORIZATION.—
- (1) IN GENERAL.—Subject to valid existing rights, including reservations in the United States and any right under this section, the Secretary of Agriculture shall sell the Northern Tier Land on such terms and conditions as the Secretary may prescribe as being in the public interest and in accordance with this section.
- (2) EFFECT OF PARAGRAPH.—The authorization under paragraph (1) is solely for the purpose of consolidating Federal and non-Federal land to increase management efficiency and is not in settlement or compromise of any claim of title by any Pueblo, Indian tribe, or other entity.
  - (b) RIGHTS OF REFUSAL.—
  - (1) PUEBLO OF SANTA CLARA.-
- (A) IN GENERAL.—In consideration for an easement under subsection (e)(2), the Pueblo of Santa Clara shall have an exclusive option to purchase the Northern Tier Land for the period beginning on the date of enactment of this Act and ending 90 days thereafter.
- (B) RESOLUTION.—Within the period prescribed in subparagraph (A), the Pueblo of

Santa Clara may exercise its option to acquire the Northern Tier Land by delivering to the Regional Director of Lands and Minerals, Forest Service, Southwestern Region, Department of Agriculture, a resolution of the Santa Clara Tribal Council expressing the unqualified intent of the Pueblo of Santa Clara to purchase the land at the offered price.

(C) FAILURE TO ACT.—If the Pueblo of Santa Clara does not exercise its option to purchase the Northern Tier Land within the 90-day period under subparagraph (A), or fails to close on the purchase of such land within 1 year of the date on which the option to purchase was exercised, the Secretary of Agriculture shall offer the Northern Tier Land for sale to the Pueblo.

#### (2) Offer to pueblo.—

- (A) IN GENERAL.—Not later than 90 days after receiving a written offer from the Secretary of Agriculture under paragraph (1)(C), the Pueblo may exercise its option to acquire the Northern Tier Land by delivering to the Regional Director of Lands and Minerals, Forest Service, Southwestern Region, a resolution of the Pueblo Tribal Council expressing the unqualified intent of the Pueblo to purchase the land at the offered price.
- (B) FAILURE OF PUEBLO TO ACT.—If the Pueblo fails to exercise its option to purchase the Northern Tier Land within 90 days after receiving an offer from the Secretary of Agriculture, or fails to close on the purchase of such land within 1 year of the date on which the option to purchase was exercised under subparagraph (A), the Secretary of Agriculture may sell or exchange the land to any third party in such manner and on such terms and conditions as the Secretary determines to be in the public interest, including by a competitive process.
- (3) EXTENSION OF TIME PERIOD.—The Secretary of Agriculture may extend the time period for closing beyond the 1 year prescribed in subsection (b), if the Secretary determines that additional time is required to meet the administrative processing requirements of the Federal Government, or for other reasons beyond the control of either
  - (c) TERMS AND CONDITIONS OF SALE.—
- (1) PURCHASE PRICE.—Subject to valid existing rights and reservations, the purchase price for the Northern Tier Land sold to the Pueblo of Santa Clara or the Pueblo under subsection (b) shall be the consideration agreed to by the Pueblo of Santa Clara pursuant to that certain Pueblo of Santa Clara Tribal Council Resolution No. 05-01 "Approving Proposed San Ildefonso Claims Settlement Act of 2005, and Terms for Purchase of Northern Tier Lands" that was signed by Governor J. Bruce Tafoya in January 2005.
- (2) RESERVED RIGHTS.—On the Northern Tier Land, the United States shall reserve the right to operate, maintain, reconstruct (at standards in existence on the date of the Settlement Agreement), replace, and use the stream gauge, and to have unrestricted administrative access over the associated roads to the gauge (as depicted in Appendix B of the Settlement Agreement).
- (3) CONVEYANCE BY QUITCLAIM DEED.—The conveyance of the Northern Tier Land shall be by quitclaim deed executed on behalf of the United States by the Director of Lands and Minerals, Forest Service, Southwestern Region, Department of Agriculture.
- (d) Trust Status and Forest Bound-ARIES.—
- (1) ACQUISITION OF LAND BY INDIAN TRIBE.—
  If the Northern Tier Land is acquired by an Indian tribe (including a Pueblo tribe), the land may be reconveyed by quitclaim deed or deeds back to the United States to be held in trust by the Secretary of the Interior for the benefit of the tribe, and the Secretary of the

Interior shall accept the conveyance without any additional administrative action by the Secretary of Agriculture or the Secretary of the Interior.

- (2) LAND HELD IN TRUST.—On recording a quitclaim deed described in paragraph (1) in the Land Titles and Records Office, Southwest Region, Bureau of Indian Affairs, the Northern Tier Land shall be deemed to be held in trust by the United States for the benefit of the Indian tribe.
- (3) BOUNDARIES OF SANTA FE NATIONAL FOR-EST.—Effective on the date of a deed described in paragraph (1), the boundaries of the Santa Fe National Forest shall be deemed modified to exclude from the National Forest System the land conveyed by the deed.
- (e) Inholder and Administrative Access.—
- (1) Failure of pueblo of santa clara to act.—
- (A) IN GENERAL.—If the Pueblo of Santa Clara does not exercise its option to acquire the Northern Tier Land, the Secretary of Agriculture or the Secretary of the Interior, as appropriate, shall by deed reservations or grants on land under their respective jurisdiction provide for inholder and public access across the Northern Tier Land in order to provide reasonable ingress and egress to private and Federal land as shown in Appendix B of the Settlement Agreement.
- (B) ADMINISTRATION OF RESERVATIONS.— The Secretary of the Interior shall administer any such reservations on land acquired by any Indian tribe.
- (2) EFFECT OF ACCEPTANCE.—If the Pueblo of Santa Clara exercises its option to acquire all of the Northern Tier Land, the following shall apply:
  - (A) EASEMENTS TO UNITED STATES.—
- (i) DEFINITION OF ADMINISTRATIVE ACCESS.—In this subparagraph, the term "administrative access" means access to Federal land by Federal employees acting in the course of their official capacities in carrying out activities on Federal land authorized by law or regulation, and by agents and contractors of Federal agencies who have been engaged to perform services necessary or desirable for fire management and the health of forest resources, including the cutting and removal of vegetation, and for the health and safety of persons on the Federal land.
  - (ii) Easements.—
- (I) IN GENERAL.—The Pueblo of Santa Clara shall grant and convey at closing perpetual easements over the existing roads to the United States that are acceptable to the Secretary of Agriculture for administrative access over the Santa Clara Reservation Highway 601 (the Puye Road), from its intersection with New Mexico State Highway 30, westerly to its intersection with the Sawyer Canyon Road (also known as Forest Development Road 445), thence southwesterly on the Sawyer Canyon Road to the point at which it exits the Santa Clara Reservation.
- (II) MAINTENANCE OF ROADWAY.—An easement under this subparagraph shall provide that the United States shall be obligated to contribute to maintenance of the roadway commensurate with actual use.
- (B) EASEMENTS TO PRIVATE LANDOWNERS.—Not later than 180 days after the date of enactment of this Act, the Pueblo of Santa Clara, in consultation with private landowners, shall grant and convey a perpetual easement to the private owners of land within the Northern Tier Land for private access over Santa Clara Reservation Highway 601 (Puye Road) across the Santa Clara Indian Reservation from its intersection with New Mexico State Highway 30, or other designated public road, on Forest Development Roads 416, 445 and other roads that may be

necessary to provide access to each individually owned private tract.

- (3) APPROVAL.—The Secretary of the Interior shall approve the conveyance of an easement under paragraph (2) upon receipt of written approval of the terms of the easement by the Secretary of Agriculture.
- (4) ADEQUATE ACCESS PROVIDED BY PUEBLO OF SANTA CLARA.—If adequate administrative and inholder access is provided over the Santa Clara Indian Reservation under paragraph (2), the Secretary of the Interior—
- (A) shall vacate the inholder access over that portion of Forest Development Road 416 referenced in section 7(e)(5); but
- (B) shall not vacate the reservations over the Northern Tier Land for administrative access under subsection (c)(2).

### SEC. 13. INTER-PUEBLO COOPERATION.

- (a) DEMARCATION OF BOUNDARY.—The Pueblo of Santa Clara and the Pueblo may, by agreement, demarcate a boundary between their respective tribal land within Township 20 North, Range 7 East, in Rio Arriba County, New Mexico, and may exchange or otherwise convey land between them in that township
- (b) ACTION BY SECRETARY OF THE INTERIOR.—In accordance with any agreement under subsection (a), the Secretary of the Interior shall, without further administrative procedures or environmental or other analyses—
- (1) recognize a boundary between the Pueblo of Santa Clara and the Pueblo;
  - (2) provide for a boundary survey;
- (3) approve land exchanges and conveyances as agreed upon by the Pueblo of Santa Clara and the Pueblo; and
- (4) accept conveyances of exchanged lands into trust for the benefit of the grantee tribe.

### SEC. 14. DISTRIBUTION OF FUNDS PLAN.

Not later than 2 years after the date of enactment of this Act, the Secretary of the Interior shall act in accordance with the Indian Tribal Judgment Funds Use or Distribution Act (25 U.S.C. 1401 et seq.) with respect to the award entered in the compromise and settlement of claims under the case styled Pueblo of San Ildefonso v. United States, No. 660-87L, United States Court of Federal Claims.

### SEC. 15. RULE OF CONSTRUCTION AND JUDICIAL REVIEW.

Notwithstanding any provision of State law, the Settlement Agreement and the Los Alamos Agreement (including any real property conveyance under the agreements) shall be interpreted and implemented as matters of Federal law.

### SEC. 16. EFFECTIVE DATE.

This Act shall take effect on the date of enactment of this Act.

### SEC. 17. TIMING OF ACTIONS.

It is the intent of Congress that the land conveyances and adjustments contemplated in this Act (except the conveyances and adjustments relating to Los Alamos Townsite Land) shall be completed not later than 180 days after the date of enactment of this Act.

### SEC. 18. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated such funds as are necessary to carry out this Act.

Mr. FRIST. Mr. President, I ask unanimous consent that the committee-reported amendments be agreed to, the bill, as amended, be read a third time and passed, the motion to reconsider be laid upon the table, and that any statements relating to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The committee-reported amendments were agreed to.

The bill (S. 1773), as amended, was ordered to be engrossed for a third reading, read the third time, and passed.

### $\begin{array}{c} {\tt NATIONAL} \ {\tt CYSTIC} \ {\tt FIBROSIS} \\ {\tt AWARENESS} \ {\tt MONTH} \end{array}$

Mr. FRIST. Mr. President, I ask unanimous consent that the HELP Committee be discharged from further consideration and the Senate now proceed to H. Con. Res. 357.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report the resolution by title.

The assistant legislative clerk read as follows:

A concurrent resolution (H. Con. Res. 357) supporting the goals and ideals of National Cystic Fibrosis Awareness Month.

There being no objection, the Senate proceeded to consider the concurrent resolution.

Mr. FRIST. Mr. President, I ask unanimous consent that the concurrent resolution be agreed to, the preamble be agreed to, and the motion to reconsider be laid upon the table.

The PRESIDING OFFICER. Without objection, it is so ordered.

The concurrent resolution (H. Con. Res. 357) was agreed to.

The preamble was agreed to.

Mr. FRIST. I ask unanimous consent that when the Senate completes its business today, it stand in adjournment until 9:15 a.m. on Thursday, May 25. I further ask that following the prayer and pledge, the morning hour be deemed expired, the Journal of proceedings be approved to date, the time for the two Leaders be reserved, and the Senate then resume consideration of S. 2611, as under the previous order.

The PRESIDING OFFICER. Without objection, it is so ordered.

### $\operatorname{PROGRAM}$

Mr. FRIST. Mr. President, in the morning we will work toward passage of the immigration bill. We have our final amendment list lined up. We will likely debate the amendments and stack them together very early in the afternoon. I do anticipate passage of the bill by early afternoon following those votes.

Following passage of this comprehensive immigration bill, we will proceed to the cloture vote on the Kavanaugh nomination. I filed cloture the night before last. We are attempting to reach a time agreement on the Hayden nomination. I feel strongly we need to complete action on the Hayden nomination before we leave. It is an important position, General Hayden being the right man for this position at a very important time in our history. We also have

the Portman nomination for OMB and the Schwab nomination at the USTR to clear this week, as well. It is my goal to reach an agreement with the other side of the aisle as to when we might be able to bring him to the Senate.

Finally, I mention that I filed a cloture motion on the nomination of our former colleague, Dirk Kempthorne, to be Secretary of the Interior. I have tried over the course of the day, to no avail, to be able to bring that to a vote and was unable to do so with an objection on the other side of the aisle. I have filed cloture tonight. This vote will occur on Friday.

We end Wednesday, at a late hour, having had a very productive day today, very productive day yesterday, really, this whole week. I appreciate the collegial approach our colleagues have taken in allowing amendments to come forward, to be debated, thoroughly debated, discussed and voted upon. We set out on this immigration bill well over a month ago. We had a hiatus over the recess, came back and in a very bipartisan spirit had an agreement to proceed to consider votes with these amendments and have the votes taken.

We have had huge progress. The debate has been very good. Everyone has participated in that debate. Everyone has had the opportunity to submit amendments and have them debated.

With that, we have progressed in our understanding of both the importance of this bill but also the importance of having a comprehensive solution to the challenges we face, with 12 million people here illegally, the need, absolute necessity of having a strong temporary worker program in this country for economic reasons and employment reasons and then, first and foremost, sealing our borders, locking down our borders in the sense we can have legal immigration and not illegal immigration coming across at ports of entry.

I have been very pleased with the debate. It has been very tough, very challenging, for a number of our Members. There is no consensus in the sense that everyone has gotten exactly what they wanted, but I will be absolutely satisfied with this bill as a reflection of the will of 100 Senators, the will of this Senate after this very long time in the Senate but very good and productive time where so many amendments have been considered.

We will complete the bill tomorrow. I expect the bill to pass tomorrow. I can't predict what the final outcome will be, but I think it will reflect this very open, free, deliberate process we have seen over the last several weeks.

### ADJOURNMENT UNTIL 9:15 A.M. TOMORROW

Mr. FRIST. Mr. President, if there is no further business to come before the

Senate, I ask unanimous consent the Senate stand in adjournment under the previous order.

There being no objection, the Senate, at 10:15 p.m., adjourned until Thursday, May 25, 2006, at 9:15 a.m.

### NOMINATIONS

Executive nominations received by the Senate May 24, 2006:

DEPARTMENT OF VETERANS AFFAIRS

PATRICK W. DUNNE, OF NEW YORK, TO BE AN ASSIST-ANT SECRETARY OF VETERANS AFFAIRS (POLICY AND PLANNING), VICE CLAUDE M. KICKLIGHTER, RESIGNED.

### NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

SUBJECT TO QUALIFICATIONS PROVIDED BY LAW, THE FOLLOWING FOR PERMANENT APPOINTMENT TO THE GRADE INDICATED IN THE NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION.

#### To be commander

PHILIP A GRUCCIO
RICHARD R WINGROVE
RANDALL J TEBEEST
JOHN J ADLER
MICHAEL S WEAVER
ANNE K LYNCH
KARL F MANGELS
ANITA L LOPEZ
JEFFREY C HAGAN
JOHN K LONGENECKER

To be lieutenant commander

JULIE V HELMERS
MARK A WETZLER
KURT A ZEGOWITZ
TIMOTHY J GALLAGHER
JOE C BISHOP
NATHAN H HANCOCK
PETER V SIEGEL
DEMIAN A BAILEY
MICHAEL F ELLIS
NANCY L ASH
ELIZABETH I JONES
ARTHUR J STARK, JR
THOMAS J PELIZZER

To be lieutenant

PAUL W KEMP
KATHERINE R PEET
MICHAEL G LEVINE
BRYAN R WAGONSELLER
ALLISON B MELICHAREK
EARL M SPENCER
JEFFREY D SHOUP
HECTOR L CASANOVA
AMANDA M BITTINGER
NICOLE M MANNING
ERIC T JOHNSON
JASPER D SCHAER
JESSICA E DAUM
AMANDA M MIDDLEMISS
NATASHA R DAVIS
LUKE J SPENCE
JOHN J LOMNICKY
LUNDY E PIXTON

To be lieutenant (junior grade)

SAMUEL F GREENAWAY TRACY L HAMBURGER MICHAEL O GONSALVES OLIVIA A HAUSER DANIEL E ORR REBECCA J ALMEIDA TONY III PERRY JONATHAN R FRENCH AMY B COX PAUL S HEMMICK MATTHEW J JASKOSKI STEPHEN C KUZIRIAN LINDSEY M VANDENBERG MADELEINE M ADLER CAROL N ARSENAULT JAMES L BRINKLEY JOHN E CHRISTENSEN SEAN M FINNEY LAUREL K JENNINGS GUINEVERE R LEWIS ALLISON R MARTIN JASON R SAXE PAUL M SMIDANSKY DAVID A STRAUSZ REBECCA J WADDINGTON JAMIE S WASSER