

want to stay focused on the lobbying bill, which we can finish if we get cloture.

Mr. President, I see the time has come for the vote.

The PRESIDING OFFICER. The Democratic leader.

UNANIMOUS CONSENT REQUEST

Mr. REID. Mr. President, I ask unanimous consent that the Schumer amendment be withdrawn and that it be immediately considered as a free-standing bill, with a time limit of 2 hours equally divided, no amendments in order; and that upon the use or yielding back of the time, the Senate then vote on passage of the bill.

The PRESIDING OFFICER. Is there objection?

Mr. FRIST. Reserving the right to object, Mr. President, again, this looks like another effort to delay and postpone. Therefore, I object.

The PRESIDING OFFICER. Objection is heard.

LEGISLATIVE TRANSPARENCY AND ACCOUNTABILITY ACT OF 2006—Resumed

Pending:

Wyden/Grassley amendment No. 2944, to establish as a standing order of the Senate a requirement that a Senator publicly disclose a notice of intent to object to proceeding to any measure or matter.

Schumer amendment No. 2959 (to amendment No. 2944), to prohibit any foreign-government-owned or controlled company that recognized the Taliban as the legitimate government of Afghanistan during the Taliban's rule between 1996-2001, may own, lease, operate, or manage real property or facility at a United States port.

CLOTURE MOTION

The PRESIDING OFFICER. Under the previous order, the Chair lays before the Senate the pending cloture motion, which the clerk will state.

The legislative clerk read as follows:

CLOTURE MOTION

We the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, do hereby move to bring to a close debate on S. 2349: an original bill to provide greater transparency in the legislative process.

Bill Frist, Mitch McConnell, Rick Santorum, Mel Martinez, James Inhofe, Susan Collins, Trent Lott, John E. Sununu, John McCain, Judd Gregg, Norm Coleman, Michael B. Enzi, Wayne Allard, R.F. Bennett, Craig Thomas, Larry E. Craig, George Voinovich, Christopher Bond.

The PRESIDING OFFICER. By unanimous consent, the mandatory quorum call has been waived.

The question is, Is it the sense of the Senate that debate on S. 2349, the Legislative Transparency and Accountability Act of 2006, shall be brought to a close?

The yeas and nays are mandatory under the rule. The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. McCONNELL. The following Senator was necessarily absent: the Senator from Kentucky (Mr. BUNNING).

Further, if present and voting, the Senator from Kentucky (Mr. BUNNING) would have voted "yea."

Mr. DURBIN. I announce that the Senator from Hawaii (Mr. INOUE) is necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The yeas and nays resulted—yeas 51, nays 47, as follows:

[Rollcall Vote No. 36 Leg.]

YEAS—51

Alexander	DeMint	Martinez
Allard	DeWine	McCain
Allen	Dole	McConnell
Bennett	Domenici	Murkowski
Bond	Ensign	Roberts
Brownback	Enzi	Santorum
Burns	Graham	Sessions
Burr	Grassley	Shelby
Chafee	Gregg	Smith
Chambliss	Hagel	Snowe
Coburn	Hatch	Specter
Cochran	Hutchison	Stevens
Coleman	Inhofe	Sununu
Collins	Isakson	Thomas
Cornyn	Kyl	Thune
Craig	Lott	Voinovich
Crapo	Lugar	Warner

NAYS—47

Akaka	Feinstein	Murray
Baucus	Frist	Nelson (FL)
Bayh	Harkin	Nelson (NE)
Biden	Jeffords	Obama
Bingaman	Johnson	Pryor
Boxer	Kennedy	Reed
Byrd	Kerry	Reid
Cantwell	Kohl	Rockefeller
Carper	Landrieu	Salazar
Clinton	Lautenberg	Sarbanes
Conrad	Leahy	Schumer
Dayton	Levin	Stabenow
Dodd	Lieberman	Talent
Dorgan	Lincoln	Vitter
Durbin	Menendez	Wyden
Feingold	Mikulski	

NOT VOTING—2

Bunning Inouye

The PRESIDING OFFICER. On this vote, the yeas are 51, the nays are 47. Two-thirds of the Senators voting, a quorum being present, not having voted in the affirmative, the motion is rejected.

Mr. FRIST. Mr. President, I enter a motion to reconsider the vote.

The PRESIDING OFFICER. The motion to reconsider is entered.

Mr. LEAHY. Mr. President, I filed an amendment to the bill on Tuesday and look forward to an opportunity to offer that amendment and have it considered by the Senate. My amendment is the honest services amendment, No. 2924.

The purpose of my amendment is to articulate more clearly the line that cannot be crossed without incurring criminal liability. If we are serious about lobbying reform, the Senate will adopt this amendment. It was only with the indictments of Jack Abramoff, Michael Scanlon, and former Representative Randy "Duke" Cunningham that Congress took note of the scandal that has grown over the last years. If we are to restore public confidence, we need to provide better tools for Federal prosecutors to combat public corruption in our Government.

This amendment creates a better legal framework for combating public corruption than currently exists under our criminal laws. It specifies the crime of honest services fraud involving Members of Congress and prohibits defrauding or depriving the American people of the honest services of their elected representatives.

Under this amendment, lobbyists who improperly seek to influence legislation and other official matters by giving expensive gifts, lavish entertainment and travel, and inside advice on investments to Members of Congress and their staff would be held criminally liable for their actions.

The law also prohibits Members of Congress and their staff from accepting these types of gifts and favors, or holding hidden financial interests, in return for being influenced in carrying out their official duties. Violators are subject to a criminal fine and up to 20 years' imprisonment, or both.

This legislation strengthens the tools available to Federal prosecutors to combat public corruption in our Government. The amendment makes it possible for Federal prosecutors to bring public corruption cases without all of the hurdles of having to prove bribery or of working with the limited and nonspecific honest services fraud language in current Federal law.

The amendment also provides lobbyists, Members of Congress, and other individuals with much-needed notice and clarification as to what kind of conduct triggers this criminal offense.

In addition, my amendment authorizes \$25 million in additional Federal funds over each of the next 4 years, to give Federal prosecutors needed resources to investigate corruption and to hold lobbyists and other individuals accountable for improperly seeking to influence legislation and other official matters.

The unfolding public corruption investigations involving lobbyist Jack Abramoff and MZM demonstrate that unethical conduct by public officials has broad ranging impact. These scandals undermine the public's confidence in our Government. Just last week, the Washington Post reported that, as an outgrowth of the Cunningham investigation, Federal investigators are now looking into contracts awarded by the Pentagon's new intelligence agency—the Counterintelligence Field Activity—to MZM, Inc., a company run by Mitchell J. Wade who recently pleaded guilty to conspiring to bribe Mr. Cunningham.

The American people expect—and deserve—to be confident that their representatives in Congress perform their legislative duties in a manner that is beyond reproach and that is in the public interest.

Because I strongly believe that public service is a public trust, I urge all Senators to support this amendment. If we are serious about reform and cleaning up this scandal, we will do so.

I ask unanimous consent that a copy of my amendment be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

(Purpose: To make it illegal for anyone to defraud and deprive the American people of the right to the honest services of a Member of Congress and to instill greater public confidence in the United States Congress)

At the appropriate place, insert the following:

SEC. ____ . HONEST SERVICES ACT OF 2006.

(a) **SHORT TITLE.**—This section may be cited as the “Honest Services Act of 2006”.

(b) **HONEST SERVICES FRAUD INVOLVING MEMBERS OF CONGRESS.**—

(1) **IN GENERAL.**—Chapter 63 of title 18, United States Code, is amended by adding at the end the following:

“§ 1351. Honest services fraud involving members of Congress

“(a) **IN GENERAL.**—Whoever knowingly and willfully executes, or attempts to execute, a scheme or artifice to defraud and deprive the United States, the Congress, or the constituents of a Member of Congress, of the right to the honest services of a Member of Congress by—

“(1) offering and providing to a Member of Congress, or an employee of a Member of Congress, anything of value, with the intent to influence the performance of an official act; or

“(2) being a Member of Congress, or an employee of a Member of Congress, accepting anything of value or holding an undisclosed financial interest, with the intent to be influenced in performing an official act; shall be fined under this title or imprisoned not more than 20 years, or both.

“(b) **DEFINITIONS.**—In this section:

“(1) **HONEST SERVICES.**—The term ‘honest services’ includes the right to conscientious, loyal, faithful, disinterested, and unbiased service, to be performed free of deceit, undue influence, conflict of interest, self-enrichment, self-dealing, concealment, bribery, fraud, and corruption.

“(2) **OFFICIAL ACT.**—The term ‘official act’—

“(A) has the meaning given that term in section 201(a)(3) of this title; and

“(B) includes supporting and passing legislation, placing a statement in the Congressional Record, participating in a meeting, conducting hearings, or advancing or advocating for an application to obtain a contract with the United States Government.

“(3) **UNDISCLOSED FINANCIAL INTEREST.**—The term ‘undisclosed financial interest’ includes any financial interest not disclosed as required by statute or by the Standing Rules of the Senate.

“(c) **NO INFERENCE AND SCOPE.**—Nothing in this section shall be construed to—

“(1) create any inference with respect to whether the conduct described in section 1351 of this title was already a criminal or civil offense prior to the enactment of this section; or

“(2) limit the scope of any existing criminal or civil offense.”.

(2) **CHAPTER ANALYSIS.**—The chapter analysis for chapter 63 of title 18, United States Code is amended by adding at the end, the following:

“1351. Honest services fraud involving Members of Congress.”.

(c) **AUTHORIZATION FOR ADDITIONAL PERSONNEL TO INVESTIGATE AND PROSECUTE HONEST SERVICES FRAUD, BRIBERY, GRAFT, AND CONFLICTS OF INTEREST OFFENSES.**—There

are authorized to be appropriated to the Department of Justice, including the Public Integrity Section of the Criminal Division, and the Federal Bureau of Investigations, \$25,000,000 for each of the fiscal years 2007, 2008, 2009, and 2010, to increase the number of personnel to investigate and prosecute violations of section 1351 and sections 201, 203 through 209, 1001, 1341, 1343, and 1346 of title 18, United States Code, as amended by this section.

MORNING BUSINESS

Mr. FRIST. Mr. President, I ask unanimous consent that there now be a period of morning business, with Senators permitted to speak therein for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

ORDER OF PROCEDURE

Mr. FRIST. Mr. President, I switched my vote from an “aye” to a “no” vote for procedural reasons so that I would have the opportunity as leader to bring the cloture vote back at some time in the future. I did support cloture, but for procedural reasons I switched that vote to a “no.”

What that means is that over the next several days, after talking to the four managers who are working together in a cooperative, bipartisan way, once we can put together a group of amendments and packages of amendments, I, in all likelihood, will bring that cloture vote back, and we will be on the glidepath to completing this very important bill.

Mr. DODD. Will the majority leader yield for a question?

Mr. FRIST. Very quickly, and then I have a statement to make.

Mr. DODD. Mr. President, I wonder if the majority leader might give us an idea because we would like to get back to the bill. As one of the managers, my hope would be that we can get back to it right away. I would like to see us clean up this bill and get it done as soon as possible.

Could you give us some sense of when you think we might do that? I know there are a lot of matters to deal with, but this is very important.

Mr. FRIST. I would bring it back right now if I had the votes. We need to have the managers working together and stressing the importance that when we start our business, we need to finish it. This is no fault of the managers. They have done a superb job. We had a totally unrelated amendment injected, I believe, for partisan purposes. I say that and put it aside.

We need to get back to the bill as soon as possible. I encourage the managers to get the list of amendments, continue working, and at the first available time when we are allowed to proceed, we will be on that bill and we will finish it. I think we can finish it in less than a day.

Mr. DODD. Would it be possible, since this issue is one that many Members care about—in fact, the vote of the

House Appropriations Committee yesterday was 62 to 2 on a similar provision, and I know there is talk of a resolution of this matter without ever going to the bill. But if we can agree that next week or so we might allocate an hour or two to do that, my view is we can move forward today and clean up this lobbying reform issue quickly—by agreeing to an hour or so next week to deal with this issue, if necessary, and we can move through this bill, I think, by tonight.

Mr. FRIST. What we have seen in the last hour is that there is a press announcement from DP World, and the Senator from Virginia, I believe, read that press announcement that “DP World decided to transfer fully the U.S. operations of P&O Ports North America to a United States entity.” I am reading from the press release.

This should make the issue go away. On the other hand, that was an hour ago. It brings me back to the point that the DP World issue and port security and the CFIUS reform is underway. The process is moving quickly. We don’t have to have votes on the floor of the Senate and disrupt your bill, our bill, which is another very important issue that the Democratic leadership and ours agree should be early. This body wanted to have working groups and, under your leadership, hold hearings and come to the floor, so we are committed to finishing it. We don’t need to be dealing with something which is being dealt with, as we see through press releases, through meetings with the company, and a port security bill that we are addressing in the Commerce Committee and the CFIUS process reform being addressed in Banking Committee. That is underway.

We don’t need to disrupt the bill. I think the distinguished manager and I are on the exact same page. Within several days, I think we will be able to work this out. I encourage the managers to work together so that when we bring it back, we can finish expeditiously. Next week, we have the budget and the debt ceiling and lobbying reform.

Mr. DODD. I thank the leader. I was suggesting that, if necessary, if we could agree to an hour or two after this bill is considered—and you may be right that we would not have to—then we might get to this reform bill today. That is all it would take to do so. We have taken the position that extraneous matters should not be on the bill.

My fear is—and I say this having been around here a quarter of a century—once you bump this off, the budget issue next week, immigration, and a recess for a week or two, we will not get back to this. If we don’t stick to this, other matters can take over—another explosion somewhere in the world—and this institution finds itself dealing with an issue that would not be the lobbying reform issue. I have seen it happen so many times. Here is an opportunity, I say with all due respect, to