

and restrict capital flows, and as the fiscal positions of our economies weaken and debt increases.

While we welcome international commitments to the Global Partnership for Development as outlined in the Millennium Declaration, Monterrey Consensus, and Johannesburg Plan of Implementation, we are discouraged by the limited progress to date. This means that priority projects which form the core of our development agenda such as poverty eradication and improvements in health and education will continue to lag in implementation. We remain hopeful but by no means certain, that the UN General Assembly's Outcome Document of last September will spur renewed action with a greater degree of political will.

If this scenario were not daunting enough, emerging security concerns have brought added uncertainties resulting in new changes in objectives and priorities, causing even further delays in implementing national agendas, as we seek to be "reliable partners" in implementing international security objectives.

Against this backdrop, the current international situation poses a number of challenges to regional integration, notwithstanding the fact that the popularity of regionalism evolved from this very same process in the early 1970s as an effective response to the onset of globalisation.

#### THE HEMISPHERE'S CHALLENGE

In this present scenario, how do we reduce our vulnerability to external shocks, achieve sustainable development, strengthen governability, promote democracy and at the same time, comply with our international, regional and hemispheric obligations?

Jamaica and indeed CARICOM, has always maintained that there is an urgent need to make this process of global economic governance and integration more inclusive and more beneficial to the interests of developing countries.

By so doing, there would be greater prospects for tangible signs of development and strengthening democracy in our countries and societies around the world.

We are reminded everyday of the sense of unease and restlessness which emerges when the people we lead are not given meaningful opportunities for self-expression and self-actualisation. We regard these as fundamental elements of democracy and civil society. In order to meet the challenges which militate against peace and stability, we must provide a truly enabling environment.

#### THE HEMISPHERIC AGENDA

It is not surprising, therefore, that we in this hemisphere share a wide range of similar problems and concerns. Our regional and hemispheric agendas are inextricably linked and have therefore become inseparable. This is reflected in both our interdependence and the elements of globalisation that today characterizes international relations and which ultimately leads to a myriad of interlocking issues. Within this context, both the OAS and our respective regional integration movements have a salient role to play.

From its creation in 1948, the OAS was envisaged as the primary political forum in the hemisphere to maintain peace and security, to promote and consolidate democracy and advance cooperation for integral development. The OAS has undoubtedly played a pivotal role in the settlement of disputes and in bringing solutions to various political crises within the hemisphere as we have seen through the important role it has played in dealing with the political situation in Haiti. We welcome and applaud the return of President René Préval as the duly elected Leader of Haiti.

Today, we are confronted by new threats and challenges which our Governments are

simultaneously obliged to address and surmount. The hemispheric agenda has expanded significantly over the years to address issues such as corruption, the fight against drug abuse and drug trafficking, transnational organized crime, terrorism, money laundering, children's issues, women's affairs and the protection of human rights.

The pursuit of these programmes at the level of the OAS, complements the important initiatives on which we have all embarked at the national and multilateral level, as we seek not only to come to grips with, but also to overcome these problems. The multidimensional nature of many of these issues requires a comprehensive, cooperative approach.

Today, the OAS has also assumed additional responsibilities for the implementation of the mandates of the Summit of the Americas, aimed at creating prosperity through economic integration and trade, eradicating poverty and discrimination and protecting the natural environment. Moreover, within this process, we have adopted a shared vision to consolidate democracy and security in the hemisphere, and to create conditions to advance prosperity, a multitude of items for an ever-increasing agenda.

The adoption of other mechanisms and instruments, including the Inter-American Democratic Charter, have served to concretize our adherence to the tenets and principles of the democratic agenda. These commitments have brought tremendous impetus to what we are doing at the regional level. Our citizens at all levels have become involved in every aspect of governance; more women are running for political office and being appointed to high positions and I can certainly attest to that! An increasing number of civic organizations are actively monitoring transparency and accountability; the exercise of the undeniable freedom of expression and of the press is widely enjoyed; and access to information legislation has been passed in many countries, including my own.

While the foregoing is laudable, however, are we satisfied that in this dynamic process of globalization, the OAS is fulfilling the economic development aspect of its mandate?

#### TRIBUTE TO JUDGE J. WILLIAM BEARD

#### HON. BOB FILNER

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, March 28, 2006*

Mr. FILNER. Mr. Speaker, today I acknowledge a great friend of the legal community, Judge J. William Beard, who passed away last month at the age of 85.

Born March 20, 1920 in Chicago, Judge Beard moved with his family to the San Fernando Valley in 1925. He attended the University of Redlands before enlisting in the Army Air Forces during World War II.

Leaving the military as a lieutenant, Judge Beard married Ann Dodgen in October 1945 and returned to his Los Angeles-area roots. As an aspiring lawyer, he opened a legal messenger service and attended Southwestern University School of Law.

In 1951, two years after graduating and passing the State Bar, Judge Beard joined the District Attorney's Office in El Centro, which is located in my district in Imperial County, California. Several months later, he opened a pri-

vate practice. One of his subsequent law partners, Cruz Reynoso, became the first Latino appointed to the California Supreme Court in 1982.

When future U.S. Sen. Alan Cranston and other Democratic leaders formed the California Democratic Council in 1952, Judge Beard became a charter member. He interrupted his legal career to serve as an Imperial County-based state senator from 1957 to 1961 (District 39), and was appointed to the El Cajon Municipal Court bench in 1980.

As a recovering alcoholic, Judge Beard was active in the state Bar Association's committee on Alcohol Abuse. He started a support group for alcoholic legal professionals and doctors in the 1970s. Judge Beard believed that his background with alcoholism provided him with insights into the human psyche that were invaluable in the courtroom.

Later, while serving on the Municipal Court bench in El Cajon, he handled small claims court cases in Ramona. The informal, rural setting provided an intimacy that he found lacking in a larger venue.

By the time he retired a decade later, he had also established an alcohol counseling program for drunken drivers at the El Cajon court—one of the first of its kind in the county. In retirement, Judge Beard served on the state Medical Assurance Board and spoke at 12-step recovery meetings.

Judge Beard's passing will not only be felt in the legal community but society as a whole, as Judge Beard was a humanitarian who truly cared for his fellow human beings.

#### CONGRATULATING "TEACHER OF THE YEAR" MARTHA PAGE

#### HON. RON LEWIS

OF KENTUCKY

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, March 28, 2006*

Mr. LEWIS of Kentucky. Mr. Speaker, I rise today to congratulate Martha Page, a distinguished citizen from my congressional district who was recently awarded the Excellence in the Classroom and Educational Leadership (ExCEL) "Teacher of the Year" Award for her exceptional service at the Hodgenville Elementary School in Hodgenville, KY.

A kindergarten teacher for more than thirty years, Ms. Page maintains a unique passion for teaching that focuses not only on the academic progress of her students, but also on their emotional, social and cognitive growth. Year after year, her innovative approach to teaching is driven by a genuine care for the happiness and success of young people. Through her own example, Ms. Page consistently demonstrates to her students the importance of character: honesty, goodness, and making life count.

Martha Page's dedication to students often transcends the classroom, leading her to play an active role in after school programs and frequent parent-teacher interface. In addition to her work in the classroom, she serves as a mentor to student teachers and is a valuable resource to her colleagues. Ms. Page is also a longtime member of the LaRue County Board of Education and remains actively involved in numerous state and local professional associations.

I applaud Martha Page's accomplishments in public education, an occupation of great responsibility and even greater reward. On behalf of so many in the Hodgenville area, I would like to express my profound appreciation for her service and inspiration as she motivates young people to recognize and develop their talents and abilities.

It is my great privilege to recognize Martha Page today, before the entire U.S. House of Representatives, for her achievements as an educator. Her unique dedication to the development and well-being of young people and the communities they will someday serve make her an outstanding citizen worthy of our collective honor and respect.

#### INTRODUCTION OF THE AMERICAN FISHERIES MANAGEMENT AND MARINE-LIFE ENHANCEMENT ACT

**HON. RICHARD W. POMBO**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, March 28, 2006*

Mr. POMBO. Mr. Speaker, today my Colleagues, BARNEY FRANK and DON YOUNG, and I are introducing the American Fisheries Management and Marine-Life Enhancement Act. This legislation will reauthorize the Magnuson-Stevens Fishery Conservation and Management Act—the Nation's premier fishery conservation statute.

This legislation continues to build on the tradition of allowing for regional solutions to regional fishery management problems by using a system of Regional Fishery Management Councils. These Councils offer a transparent process where those with a stake in the resource can be heard and can see how decisions on the management of the resource are made.

This legislation keeps in mind a number of important principles which have kept the Magnuson-Stevens Act as relevant and dynamic as it is. We have tried to maintain a number of these key themes including: management must be science-based (with peer review that includes the public); there must be an open and transparent decision-making process with stakeholder involvement; there must be flexibility which recognizes that there is a need for regional solutions to regional problems; there is a need to minimize potential for lawsuits—fisheries management decisions should be made by the professionals not by the courts; there needs to be a balance between conservation and economic considerations; and finally, the Act needs to consider the impacts of management decisions on those communities which are dependent on the resource to remain viable communities.

The management of our Nation's fisheries has always been a matter of balance. It is important to continue the balance between the health of the resource and the interests of the fishing industry to provide a healthy, sustainable protein source for the world. Without a sustainable, healthy resource, the fishermen would be out of business and without a fishing industry, the Nation would not have seafood to consume. This legislation maintains this balance and makes sure that the management decisions to maintain the balance are based on science. These decisions need to be made

with adequate peer review and with the input of the affected and interested participants and this bill continues those ideals.

Ten years ago, Congress passed the Sustainable Fisheries Act (SFA). That legislation was the first major reauthorization of the Magnuson-Stevens Act and made major changes to the statute. The SFA amended or added 15 definitions, added three new National Standards (and amended one existing National Standard), added 8 new provisions which the Councils were required to comply with in drafting new fishery management plans (and required that all existing plans be amended to comply with the new provisions), included 5 new discretionary provisions for Councils to consider when developing fishery management plans, required thirteen new reports, and for the first time, included disclosure standards, conflict of interest standards, and recusal standards for members of the Regional Fishery Management Councils.

The SFA focused on three major themes—the identification overfishing and a requirement for rebuilding overfished fisheries, the identification and conservation of essential fish habitat, and the reduction, to the extent practicable, of bycatch in our Nation's fisheries. All three of themes were important to making sure that fisheries were sustainable.

The Sustainable Fisheries Act required major changes to the way the Nation's fisheries were managed—changes for the better. While the SFA was not perfect, it pushed the Councils and the Secretary to address some key issues to make our fisheries more sustainable. Since 1996—only ten years ago—we have seen tremendous progress in all three of these areas and the Nation's fisheries are in much better shape than they were less than a decade ago. But we can still do better. The American Fisheries Management and Marine-Life Enhancement Act will allow the Councils to gather better data, provide for the use of new technologies, provides new funding for "clean gear" technologies and does so without creating new areas for litigation.

Congress has continued to discuss ideas which would make our fisheries more sustainable since the SFA was enacted. Members of Congress have participated in two major fisheries conferences here in Washington, D.C. that focused on how well or how poorly fisheries were being managed in the U.S. While the overall picture was getting better, these conferences sparked debate on the new steps that could be taken to make our fisheries better. This legislation builds on the recommendations of those conferences.

The American Fisheries Management and Marine-Life Enhancement Act builds on the progress made by the Sustainable Fisheries Act, from the recommendations of the national fisheries conferences, from ideas floated at meetings with interested user groups, and from the report of the U.S. Commission on Ocean Policy.

The Senate Commerce Committee, led by Co-Chairmen STEVENS and INOUE, has passed reauthorization legislation that is clearly headed in the right direction and I compliment their leadership on this issue. I hope that the American Fisheries Management and Marine-Life Enhancement Act will be as well received as theirs was and I look forward to resolving the few differences we have before the end of the year.

The American Fisheries Management and Marine-Life Enhancement Act takes a number

of provisions from Senators STEVENS' and INOUE's legislation, a number of provisions from the administration's proposed legislation, a number of recommendations from the Regional Fishery Management Councils, and recommendations from hearings both in Washington and in fishery-dependent communities.

This bill addresses or touches on 11 of the 16 recommendations of the U.S. Commission on Ocean Policy which suggest changes to the Magnuson-Stevens Act and 6 of the remaining 11 recommendations that suggest changes to agencies' activities related to fisheries conservation or management.

While this legislation may not be perfect, I believe it will move fisheries management in the right direction. I look forward to working with my House Colleagues and my Senate Colleagues to develop consensus legislation to reauthorize this important act before the end of the year.

#### CALL FOR ROADMAP FOR LEGALIZATION OF UNDOCUMENTED IMMIGRANTS

**HON. CHARLES B. RANGEL**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, March 28, 2006*

Mr. RANGEL. Mr. Speaker, I rise today to echo what the vast majority of Members of Congress believe: Our country is in need of a solution to address the influx of undocumented immigrants into the United States. I would also like to enter into the RECORD a Wall Street Journal editorial advocating for amnesty, a letter signed by esteemed Members of Congress calling for orderly, legal venues for new immigrants and earned legalization for those in the United States and an opinion piece by Cardinal Archbishop Roger Mahoney of Los Angeles explaining his archdiocese's stand against proposed legislation that would penalize social and religious organizations that help undocumented immigrants.

This Nation was founded by immigrants fleeing religious persecution. Ironically, today this country has evolved to one that persecutes undocumented immigrants who, like our forefathers, came here searching for a better quality of life. Upon arrival, if undocumented immigrants are so lucky to cross the border alive and evade exploitation by drug smugglers and coyotes, they are forced to live in the shadows without access to health care or employment benefits at a job that pays little salary. In fear of detection by law enforcement, they cannot live normal lives.

This is an unjust burden imposed on persons who are welcomed with open arms into this country by U.S. employers to perform unskilled labor. As George Melloan states in his opinion piece, "The U.S. needs labor; immigrants supply labor. So the solution is to find ways to bring the two together in some legal, orderly way." While it is true that this country is suffering from astronomically high deficits, the American entrepreneurial spirit drives an economy that embraces cheap labor. There is no reason to believe that the labor demand will subside and as a result immigrants will continue to be attracted to employment opportunities here. We in turn will continue to depend on immigrant labor to harvest our crops, tend to our gardens, clean our homes and offices and even take care of our children.