

be incurred if current law remains in place and the annual fee declines, the total cost to the private sector of extending this mandate would be close to \$300 million annually, beginning in fiscal year 2006. Measured that way, the cost of the mandate would exceed the annual threshold for the private sector as defined in UMRA. By contrast, measured against the fees paid for fiscal year 2005, the mandate would impose no additional costs on the private sector because the fees under the bill would not differ much from those currently in effect. In any case, CBO estimates that the total costs to State, local, and tribal governments would be small relative to the threshold for intergovernmental mandates.

Estimate Prepared By: Federal Costs: Lisa Cash Driskill and Jimin Chung; Impact on State, Local, and Tribal Governments: Lisa Ramirez-Branum; Impact on the Private Sector: Selena Calera.

Estimate Approved By: Peter Fontaine, Deputy Assistant Director for Budget Analysis.

#### DEATH OF MO MOWLAM

Mr. KENNEDY. Mr. President, last month, sadly, Mo Mowlam, Great Britain's former Secretary of State for Northern Ireland, died after a long and courageous battle with cancer. Mo will long be remembered for her leadership at a critical moment in the history of Northern Ireland. I first met her when she was a member of the Labour Party and her party was in opposition in Parliament. I was delighted when Prime Minister Blair came to power and named her Secretary of State for Northern Ireland. She was a breath of fresh air and quickly won over nearly every Irish American she met. She was exceedingly effective and was the right person for the job at the right time in Northern Ireland. With her remarkable abilities, she created the conditions that led to the historic Good Friday Agreement in 1998. Mo was fair, intelligent, and willing to take risks for peace.

On a personal note, my wife, Vicki, and I will always warmly recall our visit with Mo, and her husband, Jon Norton, at Hillsborough in Northern Ireland in January 1998.

Irish Senator Martin Mansergh, himself a key player in the Northern Ireland peace process, recently wrote a well-deserved tribute to Mo in the Irish Times, and I ask unanimous consent that it be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Irish Times, Aug. 27, 2005]

MO WAS WILLING TO DIRTY HER HANDS FOR PEACE

(By Martin Mansergh)

A first memory of Mo Mowlam is of a young, newly elected MP accompanying, as deputy, the British Labour Party's Northern Ireland spokesman Kevin McNamara to an Anglo-Irish conference in Ditchley Park, Oxfordshire.

The British have an inexhaustible belief in country house diplomacy to solve problems like Northern Ireland in an atmosphere cut off from the modern world. Its efficacy was not evident on that occasion.

When John Smith died tragically in 1994, Mo Mowlam, a fellow north of England MP, was a principal lieutenant of Tony Blair in his leadership campaign. Her reward in being appointed Northern Ireland spokeswoman marked a shift away from the moderate pro-nationalist stance of McNamara and Labour's formal policy through the 1980s of Irish unity by consent.

Whether Labour would ever have been active persuaders for unity is doubtful. That policy was devised as a means of containing pressure from the Labour left for "troops out" and British withdrawal. By 1994, after the Downing Street Declaration, Labour adjusted its position to broad bipartisanship with the John Major government, both on constitutional principles and tactics.

Mo Mowlam did her homework while in opposition, studying the issues, attending conferences, meeting different parties, and acting as conduit to Tony Blair. Unwilling to open any flank for attack that might endanger election victory, Labour refrained from criticising the Tory mishandling of the peace process which contributed to, even if it was not responsible for, the breakdown of the first ceasefire. Labour kept its powder dry, and by the 1997 general election had become almost as acceptable to unionism as the outgoing Conservative administration.

Mo Mowlam became Northern Ireland Secretary of State, and held office during the crucial 12-month period that began with restoration of the IRA ceasefire in July 1997. With Irish help, Labour worked round the demand for immediate decommissioning that was a roadblock to progress at that stage.

She kept her cool in the conference room in July 1997 and gave nothing away when Conor Cruise O'Brien, sitting alongside Robert McCartney on the UKUP delegation, sought formal repudiation of more radical views she had once held on Ireland. Further negotiations at Stormont created conditions of engagement from late September in multi-party talks chaired by former U.S. Senator George Mitchell that included Ulster Unionists, loyalists and Sinn Féin, as well as the SDLP, Alliance and Women's Coalition.

As incoming Secretary of State, she made every attempt to be even-handed, and was prepared to be as sympathetic and receptive to unionist as to nationalist and republican views. Her eventual decision to let the Drumcree parade through in 1997 (for the last time) was evidence of that.

Much of the comment about her focuses more on style than substance. Her casual manner and outspoken language were something that not all British civil servants, used to the traditional patrician style exemplified by Sir Patrick Mayhew, appreciated. The Irish delegation had few problems on that front, though occasionally she made even Ray Burke look fastidious.

She was a culture shock to the Ulster Unionist Party, as to some extent was Liz O'Donnell. If Mo Mowlam ended up closer to nationalists, it was because unionists left her little choice, by increasingly refusing to deal substantively with her.

They bypassed her with impunity, by constant recourse to No 10 Downing Street—if not Tony Blair himself, his diplomatic adviser John Holmes, who provided reassuring continuity for them from John Major's time.

Nevertheless, with the help of minister of state Paul Murphy, and partnered on the Irish side by David Andrews, she kept the talks on the road over a difficult eight-month period, even if many strategic negotiations also took place between Downing Street, the NIO, the Taoiseach's Office, Foreign Affairs and Justice. Mo Mowlam made an important and courageous decision to go into the Maze to see loyalist prisoners, when

their ceasefire appeared to be collapsing in January 1998, following several murders.

Not only did she hold the ring, albeit with difficulty, but it was the moment the British system realised that agreement would only happen if it involved a radical programme to release paramilitary prisoners, however awful their convictions. She well understood that to obtain peace one had to be prepared to get one's hands dirty.

In the last hours of the Good Friday negotiations, she sat with the Taoiseach Bertie Ahern (and this columnist) listening interminably to some 77 unsatisfied demands by Sinn Féin, all requiring answers, not least to satisfy large backroom teams.

While the Government had always striven for agreement bringing everyone present on board, the point had been reached, where, if necessary, continued Government credibility would have required agreement without Sinn Féin (already geared to campaign against changes to Articles 2 and 3).

Mo Mowlam, like the Taoiseach, favoured retaining a special electoral system, which would, most likely, have secured a place in the Assembly for both the Women's Coalition and the loyalists. The loyalist parties mistakenly believed they did not need such arrangements to stay out of the cold, creating problems to this day.

The Good Friday agreement is Britain's finest achievement so far in relation to Ireland. Mo Mowlam is entitled to full credit for her part in that, as the following Labour Party conference affirmed with thunderous applause. It is almost always a mistake for a minister to challenge the prime minister, and she was easily undermined by those who coveted her post for Peter Mandelson. His main positive contribution, in late 1999, was to persuade Ulster Unionists to let the institutions start, however temporarily.

Apart from her deserved place in British Labour Party folklore, Mo Mowlam's courage and down-to-earth approach will ensure that she long retains a warm place in the memory of most Irish people.

#### COMMEMORATION OF 50TH ANNIVERSARY OF THE GREAT LAKES COMMISSION

Mr. LEVIN. Mr. President, this year marks the 50th anniversary of the Great Lakes Commission. The Great Lakes Commission is a bi-national agency working to improve the Great Lakes and the region. The Commission promotes the orderly and comprehensive development, use and conservation of the Great Lakes basin, its tributaries and the St. Lawrence River. Its members include the eight Great Lakes States, Illinois, Indiana, Michigan, Minnesota, Ohio, New York, Pennsylvania and Wisconsin, with associate member status for the Canadian provinces of Quebec and Ontario.

Since its establishment in 1955, the Great Lakes Commission has been a pioneer in applying principles of sustainability to the natural resources of the Great Lakes basin and St. Lawrence River. The Commission promotes the paired goals of environmental protection and economic improvement and has built its reputation on an integrated and objective approach to public policy issues and opportunities.

When the Great Lakes Commission was founded in 1955, the Great Lakes region was about to gain greater regional and economic importance; St.

Lawrence Seaway was close to completion. With a greater influx of commercial activity along the waters, there was a collaborative desire in the region to form an organization whose task would be to promote the development, use and conservation of the Great Lakes Basin while making it possible for the States to derive maximum benefit from its resources. Additionally, the Commission was to serve as an advisory agency of the States and Federal Government. In 1954, at the Great Lakes Seaway and Water Resources Conference the notion of creating a State and provincial compact was discussed. In the following year, the eight Great Lakes States all passed legislation to establish the Commission.

Congressional ratification did not come until 1968 after jurisdiction over the type of consultation the Commission would be able to provide to both the U.S. and Canada had been addressed.

Over the years, the Great Lakes Commission has been responsible for providing a unified voice, quality research, and sound advice for the Great Lakes region. Among its accomplishments are the establishments the Great Lakes Regional Water Use Database, the Great Lakes Basin Program for Soil Erosion and Sediment Control, the Great Lakes Information Network, the Michigan Water Corps, and Great Lakes St. Lawrence Mayors' Conference. I would just like to share briefly with my colleagues a bit about these great programs.

In 1988, the Great Lakes Regional Water Use Database was one of the first compilations of its sort. It provides a comprehensive collection of information on the region's water use, including reports, charts and other publications. Today, it is just one of many database and monitoring programs initiated by the Great Lakes Commission.

The Great Lakes Basin Program for Soil Erosion and Sediment Control works in partnership with the U.S. Department of Agriculture, the EPA and the U.S. Army Corps of Engineers. It was created in 1991 to prevent further soil erosion and sedimentation from damaging the Great Lakes waters by using educational and financial tools. This program has already saved more than 650,000 tons of soil and prevented 487 tons of nitrogen and 674 tons of phosphorus from flowing into the waterways.

The Great Lakes Information Network is an online database that combines economic, environmental, travel, and educational information about the Great Lakes. It is a premier search engine on information regarding the region and has won numerous awards. The Commission's work to establish and maintain such a network is invaluable to those who need data and research on the Great Lakes.

Recently, the Michigan Clean Water Corps has also joined the long list of successful programs supported by the

Great Lakes Commission. The Clean Water Corps was established in 2003 by executive order from Governor Jennifer Granholm to work in partnership with the Huron River Watershed Council and the Michigan Department of Environmental Quality. The goal of the Corps is to provide volunteers with training to monitor and distribute information on the water quality of the waters around Michigan and to provide educational tools to assist in creating an informed public.

In 1987, the Commission brought together the regional mayors to meet about Great Lakes issues for the first time. The Commission helped promote the idea that the mayors in the Great Lakes region could unite and be a driving political force. This annual conference also provides a forum for the mayors of the Great Lakes region to share ideas to address the area's problems.

These are just a few of the programs that the Great Lakes Commission oversees and implements. As they continue these initiatives in the coming years, they will also focus more on sustainability and growth.

The Great Lakes Commission is vital for the health and future of the Great Lakes. I would like to thank the Great Lakes Commission for the wonderful work they have done over the past 50 years and congratulate them on reaching this milestone. I hope that my colleagues will join me in expressing that appreciation.

#### ADDITIONAL STATEMENTS

#### IN REMEMBRANCE OF BENJAMIN AARON BENJAMIN

• Mr. LEVIN. Mr. President, I would like to take this opportunity to pay tribute to Benjamin Aaron Benjamin, a great musician and teacher, who passed away at the age of 40 on May 22, 2005. Mr. Benjamin was well respected in the Detroit community and dedicated his life to sharing the gift of music with others. He will be sorely missed by those whose lives he has touched.

Benjamin Aaron Benjamin, who learned to play the piano at a very young age, was born in Stamford, CT on March 8, 1965, to James and Rebekah Benjamin. He attended the Hart School of Music and was a concert pianist who devoted much of his time to instilling in children his love of music. He founded the Benjamin Conservatory of Music in 2002 to provide music education to the people of the greater Detroit area.

He is mourned by his family, former students, and many people across my home State of Michigan. Benjamin is survived by his parents, his daughter, Yasmine, and his seven siblings: James, John, Mark, Richard, Chandler, Grace, and Myah.

This is, indeed, a great loss to all who knew him and to those who have benefitted from his talent and love of

music. I know my colleagues will join me in paying tribute to the life and work of Benjamin Aaron Benjamin. I hope his family takes comfort in knowing that his legacy will be passed on through the music he loved so much and by the many whose lives have been enriched by his efforts. •

#### TRIBUTE TO MR. J. GEORGE MITNICK

• Mr. SHELBY. Mr. President, I rise today to pay tribute to a good friend, George Mitnick, who I have known for more than a quarter-century. He passed away on August 6, 2005, at the age of 87, and I would like to take this opportunity to honor his life.

A devoted family man, George was married for 61 years to Willine Engel Mitnick. Together, they raised two daughters, Ronne Mitnick Hess and Karen Mitnick. He and his wife resided in Jasper, AL, until his passing.

George was born in Hartford, CT, on December 21, 1917, and attended college at the University of Connecticut. Upon graduation, he enlisted in the military and served in World War II. He was a captain in the 65th Infantry Division in the European Theatre and received two Bronze Stars for his service.

George Mitnick was very devoted to charitable efforts, making generous contributions in money, time and energy. Some of those organizations included United Cerebral Palsy and the United States Holocaust Memorial Museum in Washington, DC. In addition, much of his philanthropic work was aimed at young people. Both the Mitnick Fellowship Fund and the Mitnick Wilderness Boot Camp helped youth in Alabama.

Well known as a business leader, he was a co-founder of Top Dollar Stores in the 1950s. The company, which expanded to over 250 stores, was acquired by Sav-A-Stop Company, and George served on the company's board of directors and on its executive committee. He also served as a director of the First National Bank of Jasper and First Commercial Bankshares.

George was very active in civic, professional and political organizations. He was committed to making a difference across the State of Alabama, dedicating much of his time to community organizations. He served as president of the Alabama Retail Association, the Jasper Chamber of Commerce and the Jasper Rotary Club. He was instrumental in founding the Walker Area Community Foundation and the Walker College Civic Concert Association.

He served on a number of boards including the Northwest Alabama Mental Health Center, the Walker County Association of Retarded Citizens, Walker Junior College and Walker Regional Medical Center. He was also very involved in the political process, playing an integral role in Americans for Good Government.

Active in the Jewish community in Alabama and across the nation, George