

(The text of the bill will be printed in a future edition of the RECORD.)

# NATIONAL DEFENSE AUTHORIZATION ACT FOR FISCAL YEAR 2006

Mr. WARNER. Mr. President, with respect to H.R. 1815, the House-passed version of the National Defense Authorization Act for fiscal year 2006, I ask unanimous consent that the Committee on Armed Services be discharged from any further consideration of the bill; that the Senate proceed to its immediate consideration; that all after the enacting clause be stricken and the text of S. 1042, as amended, be substituted in lieu thereof, and that the bill be advanced to third reading and passed; that the Senate insist on its amendment to the bill and request a conference with the House on the disagreeing votes of the two Houses, and the Chair be authorized to appoint conferees; that the motion to reconsider the above-mentioned votes be laid upon the table; and that the foregoing occur without intervening action or debate.

The PRESIDING OFFICER. Is there objection? The Chair hears none, and it is so ordered.

The bill (H.R. 1815), as amended, was read the third time and passed.

Mr. WARNER. I ask unanimous consent with respect to S. 1042, S. 1043, S. 1044, and S. 1045, as just passed by the Senate, that if the Senate receives a message with respect to any of these bills from the House of Representatives, the Senate disagree with the House on its amendment or amendments to the Senate-passed bill and agree to or request a conference as appropriate with the House on the disagreeing votes of the two Houses; that the Chair be authorized to appoint conferees, and that the foregoing occur without intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. WARNER. Now, Mr. President, the Chair was about to announce the conferees.

The PRESIDING OFFICER appointed Mr. WARNER, Mr. MCCAIN, Mr. INHOFE, Mr. ROBERTS, Mr. SESSIONS, Ms. COLLINS, Mr. ENSIGN, Mr. TALENT, Mr. CHAMBLISS, Mr. GRAHAM, Mrs. DOLE, Mr. CORNYN, Mr. THUNE, Mr. LEVIN, Mr. KENNEDY, Mr. BYRD, Mr. LIEBERMAN, Mr. REED, Mr. AKAKA, Mr. NELSON of Florida, Mr. NELSON of Nebraska, Mr. DAYTON, Mr. BAYH, and Mrs. CLINTON as conferees on the part of the Senate.

Mr. WARNER. Mr. President, time is short. We are about to go to our respective caucuses, but I say to my colleagues that I wish to express my profound appreciation first and foremost to my distinguished friend and colleague of 27 years; we have been together in this Chamber, working toward the passage of authorization bills in each and every one of those 27 years. I thank my friend.

I thank the distinguished members of our staff, and I do use the word "distinguished": Charlie Abell, who left the

Department of Defense at our request to come over to be our chief of staff, replacing a very fine person, Judy Ansley, who went on up to the National Security Council, and our Democratic staff director, Rick DeBobes, who has been with us many years. Together they have led a dedicated professional staff, all of whom deserve credit and recognition in helping Members reach agreements and to prepare all types of information needed by the Members, and I may say to give good, sound advice. I have always encouraged that of our staff. They are not just to be there to be "yessayers" or naysayers. They are to give us their best advice, and that they do.

Accordingly, I ask unanimous consent that the names of both the majority and minority staff be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

## COMMITTEE ON ARMED SERVICES STAFF

Charles S. Abell, Staff Director; Richard D. DeBobes, Democratic Staff Director; June M. Borawski, Printing and Documents Clerk; Leah C. Brewer, Nominations and Hearings Clerk; William M. Caniano, Professional Staff Member; Jonathan D. Clark, Minority Counsel; Fletcher L. Cork, Receptionist; Christine E. Cowart, Administrative Assistant to the Minority; Daniel J. Cox, Jr., Professional Staff Member; Madelyn R. Creedon, Minority Counsel; Marie Fabrizio Dickinson, Chief Clerk; Regina A. Dubey, Professional Staff Member; Gabriella Eisen, Research Assistant; Evelyn N. Farkas, Professional Staff Member; Richard W. Fieldhouse, Professional Staff Member; Creighton Greene, Professional Staff Member; William C. Greenwalt, Professional Staff Member; Micah H. Harris, Staff Assistant; Bridget W. Higgins, Research Assistant; Ambrose R. Hock, Professional Staff Member; Gary J. Howard, Systems Administrator; Gregory T. Kiley, Professional Staff Member; Jessica L. Kingston, Staff Assistant; Michael J. Kuiken, Professional Staff Member.

Gerald J. Leeling, Minority Counsel; Peter K. Levine, Minority Counsel; Sandra E. Luff, Professional Staff Member; Thomas L. MacKenzie, Professional Staff Member; Derek J. Maurer, Professional Staff Member; Michael J. McCord, Professional Staff Member; Elaine A. McCusker, Professional Staff Member; William G. P. Monahan, Minority Counsel; David M. Morriss, Counsel; Lucian L. Niemeyer, Professional Staff Member; Stanley R. O'Connor, Jr., Professional Staff Member; Cindy Pearson, Assistant Chief Clerk and Security Manager; Paula J. Philbin, Professional Staff Member; Benjamin L. Rubin, Staff Assistant; Lynn F. Rusten, Professional Staff Member; Catherine E. Sendak, Special Assistant; Arun A. Seraphin, Professional Staff Member; Jill L. Simodejka, Staff Assistant; Robert M. Soofer, Professional Staff Member; Scott W. Stucky, General Counsel; Kristine L. Svinicki, Professional Staff Member; Diana G. Tabler, Professional Staff Member; Richard F. Walsh, Counsel; Pendred K. Wilson, Staff Assistant.

Mr. WARNER. Mr. President, as we stand in this great Chamber, I marvel at the work conducted by the Armed Services Committee since the beginning of the 109th Congress. The committee has conducted 46 hearings and received numerous policy and operational briefings on the President's

budget request for 2006 and related defense issues. Since the committee reported out this important legislation on May 12, the Senate has debated many important provisions contained in this legislation. Along the way, there have been many contentious issues to resolve, such as detainee policy, missile defense, BRAC, and many others.

After a total of 12 days of debate on the Senate floor, we have now resolved them. I am proud we have achieved our goal of passing this important bill. This marks the 46th year the Senate has passed a national defense authorization bill. I thank particularly my ranking member and my colleagues for their support.

The PRESIDING OFFICER. The Senator from Michigan.

Mr. LEVIN. Mr. President, we would not be at this point in our deliberations, we could not have arrived at this point on the road without our chairman, Senator John Warner, who is not only a person who is eminently fair—he is invariably that, fair—he is unflappable. Despite his passion for the men and women of the military, he is unflappable when it comes to getting things done in a very calm, deliberative, and bipartisan manner. I am proud to serve in this Senate for many reasons but not the least of them is being able to be a friend and colleague of John Warner of Virginia, truly a gentleman.

Our staff, as he has pointed out, has made it possible for us to be here as well. We function on a bipartisan basis. We obviously have disagreements at times. We are always able to work those out in an agreeable way or disagree in an agreeable way. We have been able to bring the bill to the floor again with the help of our bipartisan staff. We are glad Charlie Abell is back on our side of the Potomac again where he belongs. Dick DeBobes, as the chairman pointed out, leads our minority staff with distinction. I probably should not single out any other member of our staff, but I want to mention Peter Levine because of the unusual circumstance we found ourselves in where his particular expertise made it possible for us to resolve this issue relative to detainees. It is most needed and appreciated by all of us.

I think I can speak for both Senator WARNER and myself when I say that our staffs not only work together, as Senator WARNER has indicated, but make it possible for us to reach the point where we are.

I wanted to add my thanks, and now on to conference, which is always fun. We have had more bumps on the road this year than I can remember in any prior year for an authorization bill. We were on the floor, off the floor, on the floor, off the floor for various reasons which we don't need to recount. Hopefully, the road ahead of us will be smoother and we can come out of conference, I guess now would be early in the next year.

Mr. WARNER. Mr. President, we won't make any predictions. We will get started and do our best. I thank my good friend and look forward to working with him again next year. We have truly formed a unique partnership, the two of us together. I thank so many Senators who recognize that he and I have a trusting partnership and resolved a lot of problems that otherwise could prove contentious and maybe not had a resolution. So to the next year.

I must say, I have consulted with the Senator from Michigan. Both of us have great concern about the IED problem. We are going to have one more hearing, in all probability a closed hearing, on this subject, listening to some viewpoints in the private sector. We regularly meet with those in the Department of Defense who have the primary jurisdiction over this problem. This is one issue on which I am gravely concerned and over which I lose sleep at night, as I am sure all of us do, about the frightful weaponry the insurgents are employing and how best we can put the entire country to work to resolve this problem.

I thank my good friend.

Mr. LEVIN. Mr. President, if I may very briefly respond.

The PRESIDING OFFICER. The Senator from Michigan.

Mr. LEVIN. Mr. President, I commend our chairman for the initiative which he has shown on the IED issue. We had a hearing a few weeks ago on this issue which was one of the most fascinating and I think one of the most important hearings our committee has held, at least that I can remember, exclusively on the IED issue. It was under the chairman's leadership that we did this. I think it was a significant hearing.

This committee has been absolutely dedicated to doing everything we possibly can in addressing this threat. We have done everything we know how to do, but we still have not solved the problem. As the chairman mentioned, we are looking for additional technologies, additional ways in which this problem can be addressed.

I did want to mention that hearing because I thought it was unusually important.

Mr. WARNER. Mr. President, I thank my good friend; again, a partnership effort to achieve that.

#### UNANIMOUS CONSENT AGREEMENT—H.R. 2862

Mr. WARNER. Mr. President, on behalf of the distinguished majority leader, I ask unanimous consent that at 2:30 p.m. today, the Senate proceed to the consideration of the conference report to accompany H.R. 2862, the Science-State-Justice appropriations bill. I further ask that there be 75 minutes of debate, with 22½ minutes under the control of Senator SHELBY, 37½ minutes under the control of the Democratic leader or his designee, and 15 minutes under the control of Sen-

ator COBURN. I further ask that following the use or yielding back of time and at a time to be determined by the majority leader in consultation with the Democratic leader, the Senate proceed to a vote on the adoption of the conference report, with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### RECESS

Mr. WARNER. Mr. President, we will now go to the standing order.

The PRESIDING OFFICER. Under the previous order, following the vote on passage of S. 1042, the Senate stands in recess until 2:30 p.m.

Thereupon, the Senate, at 1:22 p.m., recessed until 2:29 p.m. and reassembled when called to order by the Presiding Officer (Mr. VOINOVICH).

#### DEPARTMENTS OF COMMERCE AND JUSTICE, SCIENCE, AND RE- LATED AGENCIES FOR FISCAL YEAR 2006—CONFERENCE REPORT

The PRESIDING OFFICER. The Senate will proceed to the consideration of the conference report to accompany H.R. 2862, which the clerk will report.

The legislative clerk read as follows:

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 2862) making appropriations for Science, the Departments of State, Justice, and Commerce, and related agencies for the fiscal year ending September 30, 2006, and for other purposes, having met, have agreed that the House recede from its disagreement to the amendment of the Senate to the text, and agree to the same with an amendment, and the Senate agree to the same, that the Senate recede from its amendment to the title of the bill, signed by a majority of conferees on the part of both Houses.

(The conference report was printed in the House proceedings of November 7, 2005.)

Mr. SHELBY. Mr. President, I would like to begin by thanking Senator MIKULSKI, the distinguished ranking member of this subcommittee. The Senator from Maryland and I have worked in a bipartisan manner to produce the bill that is now before the Senate.

I thank Chairman WOLF and Congressman MOLLOHAN. They have worked with us to resolve some considerable differences in our two bills, and I commend them for their efforts.

Finally, I thank Chairman COCHRAN, the chairman of the full Appropriations Committee.

The bill before us today is the conference report for H.R. 2862, the Science, State, Justice and Commerce appropriations bill. Overall, this is a very good bill. Make no mistake, this was a lean year, a very lean year. The subcommittee's 302(b) allocation did not account for several sizeable programs which were proposed for termination in the administration's budget, which this subcommittee restored.

In the Senate, the subcommittee that I chair is called the Commerce, Justice, Science and Related Agencies, CJS, Appropriations Subcommittee. The Senate CJS Subcommittee no longer has jurisdiction over the operations budget of the State Department, which has been merged with the Foreign Operations Subcommittee. Under a previous arrangement, however, the State Department is being considered under the House framework, therefore the bill before the Senate is the Science, State, Justice and Commerce Appropriations conference report.

The bill that we are considering today provides a total of \$61.8 billion in budget authority to agencies under the bill's jurisdiction, including the State Department. For those agencies under the Senate subcommittee's jurisdiction—the Departments of Commerce and Justice, NASA, NSF, and others—approximately \$52.2 billion in budget authority is provided.

The bill includes an increase of just over \$1 billion above the budget request for the Department of Justice. The bulk of this increase is due to the restoration of many of the proposed cuts to State and local law enforcement grant programs.

The bill provides \$6.5 million for the Department of Commerce. Several programs within the Department of Commerce were proposed for termination in the President's fiscal year 2006 budget. This bill restores funding for these programs, among them the Economic Development Administration and the Public Telecommunications Facilities, Planning and Construction grants.

The bill provides increases for NASA to move forward with the vision the President has proposed, while fulfilling our commitments to important existing programs.

At a time when there are so many demands being made on scarce Federal dollars, difficult decisions had to be made. We have tried to address the priorities that so many of our colleagues brought to our attention. Though we were able to accommodate many of our colleagues' requests, we were obviously not able to do everything everyone has requested.

I believe that we endeavored to produce a bill that is bipartisan and that, we feel, serves the need of this country and we were successful.

I yield to Senator MIKULSKI, my esteemed ranking member, for her statement.

Ms. MIKULSKI. Mr. President, Senator SHELBY and I have worked on a bipartisan basis to bring this bill back to the floor as a conference report. We are in agreement with the principles of the bill so we are able to bring the bill forward. On our side, we estimate that we have three other speakers. We note the Senator from Minnesota is in the Chamber and he wishes to speak. There are two others whom we expect to speak.

This is a new subcommittee. The VA-HUD Subcommittee on Appropriations