

(3) ENCROACHMENTS AND OTHER CONSTRAINTS ON USE.—In entering into agreements under the pilot project, the Secretary may, subject to the provisions of this section, utilize the authority for agreements under this subsection to limit encroachments and other constraints on military training, testing, and operations under section 2684a of title 10, United States Code.

(4) RELATIONSHIP TO CURRENT USE PLAN.—Any agreement entered into under the pilot project shall be compatible with the Fort Carson Army Compatible Use Buffer Project.

(c) EXPIRATION.—The authority of the Secretary to enter into agreements under the pilot project shall expire on the earlier of—

(1) the date of the completion of phase IV of the Fort Carson Army Compatible Use Buffer Project; or

(2) the date that is five years after the date of the enactment of this Act.

(d) DEFINITIONS.—In this section:

(1) The term “Fort Carson Army Compatible Use Buffer Project” means the Fort Carson Army Compatible Use Buffer Project, a plan to use conservation easements and leases on property in the vicinity of or ecologically related to Fort Carson to create a land buffer to accommodate current and future missions at Fort Carson while conserving sensitive natural resources.

(2) The term “eligible entity” means any of the following:

(A) A State or political subdivision of a State.

(B) A private entity that has as its stated principal organizational purpose or goal the conservation, restoration, or preservation of land and natural resources, or a similar purpose or goal, as determined by the Secretary.

(e) FUNDING.—

(1) AUTHORIZATION OF APPROPRIATIONS.—Funds are hereby authorized to be appropriated to the Department of Defense for fiscal year 2006 for the Department of Defense, for expenses not otherwise provided for, for operation and maintenance for Defense-wide activities in the amount of \$30,000,000, to be available for the pilot project.

(2) AVAILABILITY WITHOUT FISCAL YEAR LIMITATION.—Funds authorized to be appropriated by paragraph (1) shall be available without fiscal year limitation.

By Ms. SNOWE (for herself, Mr. KOHL, Mr. ROCKEFELLER, and Ms. LANDRIEU):

S. 321. A bill to provide more child support money to families leaving welfare, to simplify the rules governing the assignment and distribution of child support collected by States on behalf of children, to improve the collection of child support, and for other purposes; to the Committee on Finance.

Mr. KOHL. Mr. President, I rise today in strong support of the Child Support Distribution Act 2005, which Senator SNOWE and I introduced today. I want to thank Senator SNOWE for her hard work and dedication to this important issue and am proud to have worked with her for many years on this legislation. And I'd like to thank Senators ROCKEFELLER and LANDRIEU for their cosponsorship and support.

Senator SNOWE and I have worked, both separately and in tandem, on issues related to child support for more than ten years. On many occasions, we've come close to seeing the positive changes contained in this legislation enacted. In 2000, a House version of this bill passed by an overwhelming bipar-

tisan vote of 405 to 18. In the 108th Congress, our legislation was included in the TANF Reauthorization bill that passed out of the Senate Finance Committee with bipartisan support. This year, S. 6, which was introduced by Senator SANTORUM, and is supported by Majority Leader FRIST and Senators MCCONNELL and HUTCHISON, contains child support provisions that are almost based entirely on the legislation we're discussing today.

This legislation consistently receives bipartisan support because it takes a common sense approach to child support. By passing through more child support funds directly to low-income families, rather than sending it to the federal government, non-custodial parents are more likely pay, and families see a huge benefit from the additional income.

Currently, approximately 60 percent of poor children who live with their mothers and whose fathers live outside the home do not receive child support. Though there are a variety of reasons why non-custodial parents may not be paying support for their children, many don't pay because the system actually discourages them from doing so.

Under current law, \$2.1 billion in child support is retained every year by the State and Federal Governments as repayment for welfare benefits—rather than delivered to the children to whom it is owed. Fifty-six percent of that amount is for families who have left welfare. Since the money doesn't benefit their kids, fathers are discouraged from paying support. And mothers have no incentive to push for payment since the support doesn't go to them.

The current rules withhold a key source of income for low-income families that could help them maintain self-sufficiency. According to the Center for Law and Social Policy, child support constitutes 16 percent of family income for low-income households that receive it. For families who leave welfare, this number almost doubles. A Washington State study of families leaving welfare with regular child support payments found that these families found work faster and kept jobs longer, compared to families without steady child support income.

It's time for Congress to change this system and encourage States to distribute more child support to families. My home State of Wisconsin has been a leader in this practice, which has benefited thousands of working families. In 1997, I worked with my State to institute an innovative program of passing through child support payments directly to families. An evaluation of the Wisconsin program clearly shows that when child support payments are delivered to families, non-custodial parents are more apt to pay, and to pay more. In addition, Wisconsin has found that, overall, this policy does not increase government costs. That makes sense because “passing through” support payments to families means they have more of their own resources, and are

less apt to depend on public help to meet other needs such as food, transportation or child care.

We now have a key opportunity to encourage all States to follow Wisconsin's example. This legislation gives States options and strong incentives to send more child support directly to families who are working their way off—or are already off—public assistance. Not only will this create the right incentives for non-custodial parents to pay, but it will also simplify the job for States, who currently face an administrative nightmare in following the complicated rules of the current system.

This legislation finally brings the Child Support Enforcement program into the post-welfare reform era, shifting its focus from recovering welfare costs to increasing child support to families so they can sustain work and maintain self-sufficiency. After all, it's only fair that if we are asking parents to move off welfare, stay off welfare, and take financial responsibility for their families, then we in Congress must make sure that child support payments actually go to the families to whom they are owed and who are working so hard to succeed.

It is time for Congress to make this change. It's time that we finally make child support meaningful for families, and make sure that children get the support they need and deserve.

Mr. JEFFORDS (for himself, Mr. LEAHY, Mrs. CLINTON, and Mr. SCHUMER):

S. 322. A bill to establish the Champlain Valley National Heritage Partnership in the States of Vermont and New York, and for other purposes; to the Committee on Energy and Natural Resources.

Mr. JEFFORDS. Mr. President, I am very pleased to introduce the Champlain Valley National Heritage Act of 2005. I am joined by Senator LEAHY and Senators SCHUMER and CLINTON of New York. This bill will establish a National Heritage Partnership within the Champlain Valley. Passage of this bill will culminate a process to enhance the incredible cultural resources of the Champlain Valley.

The Champlain Valley of Vermont and New York has one of the richest and most intact collections of historic resources in the United States. Fort Ticonderoga still stands where it has for centuries, at the scene of numerous battles critical to the birth of our nation. Revolutionary gunboats have recently been found fully intact on the bottom of Lake Champlain. Our cemeteries are the permanent resting place for great explorers, soldiers and sailors. The United States and Canada would not exist today but for events that occurred in this region.

We in Vermont and New York take great pride in our history. We preserve it, honor it and show it off to visitors from around the world. These visitors

are also very important to our economy. Tourism is among the most important industries in this region and has much potential for growth.

The Champlain Valley Heritage Partnership will bring together more than one hundred local groups working to preserve and promote our heritage.

This project has taken many years for me to bring to the point of introducing legislation. This has been time well spent working at the grass-roots level to develop a framework to direct federal resources to where it will do the most good. I am confident that we have found the best model. This will be a true partnership that supports each member but does not impose any new federal requirements.

The Champlain Valley National Heritage Partnership will preserve our historic resources, interpret and teach about the events that shaped our nation and will be an engine for economic growth. I am hopeful that this bill, which was passed unanimously by the Senate last year, will become law during this Congress.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 322

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Champlain Valley National Heritage Partnership Act of 2005".

#### SEC. 2. FINDINGS AND PURPOSES.

(a) FINDINGS.—Congress finds that—

(1) the Champlain Valley and its extensive cultural and natural resources have played a significant role in the history of the United States and the individual States of Vermont and New York;

(2) archaeological evidence indicates that the Champlain Valley has been inhabited by humans since the last retreat of the glaciers, with the Native Americans living in the area at the time of European discovery being primarily of Iroquois and Algonquin descent;

(3) the linked waterways of the Champlain Valley, including the Richelieu River in Canada, played a unique and significant role in the establishment and development of the United States and Canada through several distinct eras, including—

(A) the era of European exploration, during which Samuel de Champlain and other explorers used the waterways as a means of access through the wilderness;

(B) the era of military campaigns, including highly significant military campaigns of the French and Indian War, the American Revolution, and the War of 1812; and

(C) the era of maritime commerce, during which canals, boats, schooners, and steamships formed the backbone of commercial transportation for the region;

(4) those unique and significant eras are best described by the theme "The Making of Nations and Corridors of Commerce";

(5) the artifacts and structures associated with those eras are unusually well-preserved;

(6) the Champlain Valley is recognized as having one of the richest collections of historical resources in North America;

(7) the history and cultural heritage of the Champlain Valley are shared with Canada and the Province of Quebec;

(8) there are benefits in celebrating and promoting this mutual heritage;

(9) tourism is among the most important industries in the Champlain Valley, and heritage tourism in particular plays a significant role in the economy of the Champlain Valley;

(10) it is important to enhance heritage tourism in the Champlain Valley while ensuring that increased visitation will not impair the historical and cultural resources of the region;

(11) according to the 1999 report of the National Park Service entitled "Champlain Valley Heritage Corridor Project", "the Champlain Valley contains resources and represents a theme 'The Making of Nations and Corridors of Commerce', that is of outstanding importance in U.S. history"; and

(12) it is in the interest of the United States to preserve and interpret the historical and cultural resources of the Champlain Valley for the education and benefit of present and future generations.

(b) PURPOSES.—The purposes of this Act are—

(1) to establish the Champlain Valley National Heritage Partnership in the States of Vermont and New York to recognize the importance of the historical, cultural, and recreational resources of the Champlain Valley region to the United States;

(2) to assist the State of Vermont and New York, including units of local government and nongovernmental organizations in the States, in preserving, protecting, and interpreting those resources for the benefit of the people of the United States;

(3) to use those resources and the theme "The Making of Nations and Corridors of Commerce" to—

(A) revitalize the economy of communities in the Champlain Valley; and

(B) generate and sustain increased levels of tourism in the Champlain Valley;

(4) to encourage—

(A) partnerships among State and local governments and nongovernmental organizations in the United States; and

(B) collaboration with Canada and the Province of Quebec to—

(i) interpret and promote the history of the waterways of the Champlain Valley region;

(ii) form stronger bonds between the United States and Canada; and

(iii) promote the international aspects of the Champlain Valley region; and

(5) to provide financial and technical assistance for the purposes described in paragraphs (1) through (4).

#### SEC. 3. DEFINITIONS.

In this Act:

(1) HERITAGE PARTNERSHIP.—The term "Heritage Partnership" means the Champlain Valley National Heritage Partnership established by section 4(a).

(2) MANAGEMENT ENTITY.—The term "management entity" means the Lake Champlain Basin Program.

(3) MANAGEMENT PLAN.—The term "management plan" means the management plan developed under section 4(b)(B)(i).

(4) REGION.—

(A) IN GENERAL.—The term "region" means any area or community in 1 of the States in which a physical, cultural, or historical resource that represents the theme is located.

(B) INCLUSIONS.—The term "region" includes

(i) the linked navigable waterways of—

(I) Lake Champlain;

(II) Lake George;

(III) the Champlain Canal; and

(IV) the portion of the Upper Hudson River extending south to Saratoga;

(ii) portions of Grand Isle, Franklin, Chittenden, Addison, Rutland, and

Bennington Counties in the State of Vermont; and

(iii) portions of Clinton, Essex, Warren, Saratoga and Washington Counties in the State of New York.

(5) SECRETARY.—The term "Secretary" means the Secretary of the Interior.

(6) STATE.—the term "State" means—

(A) the State of Vermont; and

(B) the State of New York.

(7) THEME.—The term "theme" means the theme "The Making of Nations and Corridors of Commerce", as the term is used in the 1999 report of the National Park Service entitled "Champlain Valley Heritage Corridor Project", that describes the periods of international conflict and maritime commerce during which the region played a unique and significant role in the development of the United States and Canada.

#### SEC. 4. HERITAGE PARTNERSHIP.

(a) ESTABLISHMENT.—There is established in the regional the Champlain Valley National Heritage Partnership.

(b) MANAGEMENT ENTITY.—

(1) DUTIES.—

(A) IN GENERAL.—The management entity shall implement the Act.

(B) MANAGEMENT PLAN.—

(i) IN GENERAL.—Not later than 3 years after the date of enactment of this Act, the management entity shall develop a management plan for the Heritage Partnership.

(ii) EXISTING PLAN.—Pending the completion and approval of the management plan, the management entity may implement the provisions of this Act based on its federally authorized plan "Opportunities for Action, an Evolving Plan For Lake Champlain".

(iii) CONTENTS.—The management plan shall include—

(I) recommendations for funding, managing, and developing the Heritage Partnership;

(II) a description of activities to be carried out by public and private organizations to protect the resources of the Heritage Partnership;

(III) a list of specific, potential sources of funding for the protection, management, and development of the Heritage Partnership;

(IV) an assessment of the organizational capacity of the management entity to achieve the goals for implementation; and

(V) recommendations of ways in which to encourage collaboration with Canada and the Province of Quebec in implementing this Act.

(iv) CONSIDERATIONS.—In developing the management plan under clause (i), the management entity shall take into consideration existing Federal, State, and local plans relating to the region.

(v) SUBMISSION TO SECRETARY FOR APPROVAL.—

(I) IN GENERAL.—Not later than 3 years after the date of enactment of this Act, the management entity shall submit the management plan to the Secretary for approval.

(II) EFFECT OF FAILURE TO SUBMIT.—If a management plan is not submitted to the Secretary by the date specified in paragraph (I), the Secretary shall not provide any additional funding under this Act until a management plan for the Heritage Partnership is submitted to the Secretary.

(vi) APPROVAL.—Not later than 90 days after receiving the management plan submitted under subparagraph (V)(I), the Secretary, in consultation with the States, shall approve or disapprove the management plan.

(vii) ACTION FOLLOWING DISAPPROVAL.—

(I) GENERAL.—If the Secretary disapproves a management plan under subparagraph (vi), the Secretary shall—

(aa) advise the management entity in writing of the reasons for the disapproval;

(bb) make recommendations for revisions to the management plan; and

(cc) allow the management entity to submit to the Secretary revisions to the management plan.

(II) DEADLINE FOR APPROVAL OF REVISION.—Not later than 90 days after the date on which a revision is submitted under subparagraph (vii)(I)(cc), the Secretary shall approve or disapprove the revision.

(viii) AMENDMENT.—

(1) IN GENERAL.—After approval by the Secretary of the management plan, the management entity shall periodically—

(aa) review the management plan; and

(bb) submit to the Secretary, for review and approval by the Secretary, the recommendations of the management entity for any amendments to the management plan that the management entity considers to be appropriate.

(II) EXPENDITURE OF FUNDS.—No funds made available under this Act shall be used to implement any amendment proposed by the management entity under subparagraph (viii)(I) until the Secretary approves the amendments.

(2) PARTNERSHIPS.—

(A) IN GENERAL.—In carrying out this Act, the management entity may enter into partnerships with—

- (i) the States, including units of local governments in the States;
- (ii) nongovernmental organizations;
- (iii) Indian Tribes; and
- (iv) other persons in the Heritage Partnership.

(B) GRANTS.—Subject to the availability of funds, the management entity may provide grants to partners under subparagraph (A) to assist in implementing this Act.

(3) PROHIBITION ON THE ACQUISITION OF REAL PROPERTY.—The management entity shall not use Federal funds made available under this Act to acquire real property or any interest in real property.

(c) ASSISTANCE FROM SECRETARY.—To carry out the purposes of this Act, the Secretary may provide technical and financial assistance to the management entity.

**SEC. 5. EFFECT.**

Nothing in this Act—

(1) grants powers of zoning or land use to the management entity;

(2) modifies, enlarges, or diminishes the authority of the Federal Government or a State or local government to manage or regulate any use of land under any law (including regulations); or

(3) obstructs or limits private business development activities or resource development activities.

**SEC. 6. AUTHORIZATION OF APPROPRIATIONS.**

(a) IN GENERAL.—There is authorized to be appropriated to carry out this Act not more than a total of \$10,000,000, of which not more than \$1,000,000 may be made available for any fiscal year.

(b) NON-FEDERAL SHARE.—The non-Federal share of the cost of any activities carried out using Federal funds made available under subsection (a) not be less than 50 percent.

**SEC. 7. TERMINATION OF AUTHORITY.**

The authority of the Secretary to provide assistance under this Act terminates on the date that is 15 years after the date of enactment of this Act.

**SUBMITTED RESOLUTIONS**

**SENATE RESOLUTION 43—DESIGNATING THE FIRST DAY OF APRIL 2005 AS “NATIONAL ASBESTOS AWARENESS DAY”**

Mr. REID submitted the following resolution; which was referred to the Committee on the Judiciary:

**S. RES. 43**

Whereas deadly asbestos fibers are invisible and cannot be smelled or tasted;

Whereas when airborne fibers are inhaled or swallowed, the damage is permanent and irreversible;

Whereas these fibers can cause mesothelioma, asbestosis, lung cancer, and pleural diseases;

Whereas asbestos-related diseases can take 10 to 50 years to present themselves;

Whereas the expected survival rate of those diagnosed with mesothelioma is between 6 and 24 months;

Whereas little is known about late stage treatment and there is no cure for asbestos-related diseases;

Whereas early detection of asbestos-related diseases would give patients increased treatment options and often improve their prognosis;

Whereas asbestos is a toxic and dangerous substance and must be disposed of properly;

Whereas nearly half of the more than 1,000 screened firefighters, police officers, rescue workers, and volunteers who responded to the World Trade Center attacks on September 11, 2001, have new and persistent respiratory problems;

Whereas the industry groups with the highest incidence rates of asbestos-related diseases, based on 2000 to 2002 figures, were shipyard workers, vehicle body builders (including rail vehicles), pipefitters, carpenters and electricians, construction (including insulation work and stripping), extraction, energy and water supply, and manufacturing;

Whereas the United States imports more than 30,000,000 pounds of asbestos used in products throughout the Nation;

Whereas asbestos-related diseases kill 10,000 people in the United States each year, and the numbers are increasing;

Whereas asbestos exposure is responsible for 1 in every 125 deaths of men over the age of 50;

Whereas safety and prevention will reduce asbestos exposure and asbestos-related diseases;

Whereas asbestos has been the largest single cause of occupational cancer;

Whereas asbestos is still a hazard for 1,300,000 workers in the United States;

Whereas asbestos-related deaths have greatly increased in the last 20 years and are expected to continue to increase;

Whereas 30 percent of all asbestos-related disease victims were exposed to asbestos on naval ships and in shipyards;

Whereas asbestos was used in the construction of virtually all office buildings, public schools, and homes built before 1975; and

Whereas the establishment of a “National Asbestos Awareness Day” would raise public awareness about the prevalence of asbestos-related diseases and the dangers of asbestos exposure: Now, therefore, be it

*Resolved*, That the Senate designates the first day of April 2005 as “National Asbestos Awareness Day”.

Mr. REID. Mr. President, I am submitting a resolution today to designate April 1 of this year as “National Asbestos Awareness Day.”

I submitted this resolution toward the end of the last Congress and the

Senate did not have a chance to act on it. I submit it again today because strengthening public awareness about the danger of asbestos exposure could save thousands of lives.

Scientists have shown that inhalation of asbestos fibers can cause several serious diseases that might not show up for years after exposure. These diseases include lung cancer and asbestosis, the progressive scarring of the lungs by asbestos fibers causing respiratory distress, as well as malignant mesothelioma, a form of cancer for which asbestos exposure is the only known cause.

Over the next decade, more than 100,000 U.S. citizens will die of asbestos-related diseases. That is approximately 30 people per day—and it means one person will die in the time it takes us to act on this resolution.

Asbestos not only kills thousands of Americans every year. It also causes pain and suffering, tears families apart, and adds to the costs of our health care system.

I have been touched by the stories of Americans affected by asbestos-related diseases.

Last fall, I received a phone call from my brother, Don, who told me that a long-time family friend, Harold Hansen, had died from mesothelioma. Harold was a wonderful friend and family man. He hadn’t worked directly with asbestos in his lifetime, but he had been unwittingly exposed—and that exposure took his life.

Alan Reinstein was diagnosed with mesothelioma on June 16, 2003, and soon after underwent radical surgery to remove his entire lung, pericardium, diaphragm, and other affected parts of his body. He continues to courageously fight this deadly illness, and each day he must face the fear that the cancer might return.

Despite his illness, Alan is a lucky man because he has a loving wife, Linda, and family that give him strength. Linda Reinstein couldn’t sit by and watch her husband suffer, knowing that thousands of others had also been afflicted. So she founded the Asbestos Disease Awareness Organization to educate the public and the medical community about diseases caused by asbestos exposure.

I have received many letters from Nevadans who have family members with asbestos-related diseases. Eleanor Shook, from my home town of Searchlight, NV, lost her husband Chuck to mesothelioma. He had been repeatedly exposed to asbestos while at work. Two months after his diagnosis, he passed away—no cure, no treatment, no reprieve. There is a hole in that family where Chuck once stood.

I also received a letter from Jack Holmes a former school teacher from Las Vegas, who wrote: “I am dying. I have malignant mesothelioma . . . I can expect extreme pain and suffering before I die.”

I also heard from Robert Wright of Henderson, NV, who was exposed to asbestos while serving in the United

States Navy. He now suffers from asbestosis.

These are just a few of the hundreds of citizens of Nevada that are suffering with asbestos-related diseases. Every one of their stories is a tragedy and every one of them could have been prevented with greater awareness and education.

Most Americans think asbestos was banned a long time ago. Nothing could be further from the truth. New asbestos is used every day to insulate water pipes, as insulation, in making ceiling tiles and in many other building materials. When the tiny particles are released, they are invisible, and can't be smelled or tasted. Once inhaled, the particles lodge themselves in the lining of the lungs and remain there, causing irreversible damage for up to 50 years before disease sets in.

A single large dose of asbestos can fill your lungs with enough particles to cause disease. Simply walking by a construction site where asbestos particles are at a heavy concentration could be enough to give you a lethal dose.

Perhaps the most frightening thing about asbestos is that a person can be exposed without knowing it. A New York City police officer told me he worked in an undercover sting as a construction worker. The goal of the sting was to catch individuals who would improperly dispose of asbestos that had been removed from buildings. He told of catching men who tried to illegally dump asbestos in a school yard, where children would have been exposed to its dangers for years to come.

This story underscores the importance of raising public awareness about the dangers of asbestos exposure.

Better awareness and education can reduce exposure. For those who have been exposed, early detection and screening can increase treatment options and improve prognosis.

Asbestos kills—but asbestos education can save lives.

Just as victims and their families joined together to raise awareness of asbestos-related disease by forming the Asbestos Disease Awareness Organization, the Senate can increase awareness of this silent killer by declaring April 1, 2005 as Asbestos Awareness Day. I hope all senators will join me in this effort.

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SENATE RESOLUTION 44—CELEBRATING BLACK HISTORY MONTH

Mr. ALEXANDER (for himself and Mr. COLEMAN) submitted the following resolution; which was referred to the Committee on the Judiciary:

S. RES. 44

Whereas the first African Americans were brought forcibly to these shores as early as the 17th century;

Whereas African Americans were enslaved in the United States and subsequently faced the injustices of lynch mobs, segregation, and denial of basic, fundamental rights;

Whereas in spite of these injustices, African Americans have made significant contributions to the economic, educational, political, artistic, literary, scientific, and technological advancement of the United States;

Whereas in the face of these injustices Americans of all races distinguished themselves in their commitment to the ideals on which the United States was founded, and fought for the rights of African Americans;

Whereas the greatness of America is reflected in the contributions of African Americans in all walks of life throughout the history of the United States: in the writings of W.E.B. DuBois, James Baldwin, Ralph Ellison, and Alex Haley; in the music of Mahalia Jackson, Billie Holiday, and Duke Ellington; in the resolve of athletes such as Jackie Robinson and Muhammed Ali; in the vision of leaders such as Frederick Douglass, Thurgood Marshall, and Martin Luther King, Jr.; and in the bravery of those who stood on the front lines in the battle against oppression such as Harriet Tubman and Rosa Parks;

Whereas the United States of America was conceived, as stated in the Declaration of Independence, as a new nation dedicated to the proposition that "all Men are created equal, that they are endowed by their Creator with certain inalienable Rights, that among these are Life, Liberty, and the Pursuit of Happiness";

Whereas the actions of Americans of all races demonstrate their commitment to that proposition: actions such as those of Allan Pinkerton, Thomas Garrett, and the Rev. John Rankin who served as conductors on the Underground Railroad; actions such as those of Harriet Beecher Stowe, who shined a light on the injustices of slavery; actions such as those of President Abraham Lincoln, who issued the Emancipation Proclamation, and Senator Lyman Trumbull, who introduced the 13th Amendment to the Constitution of the United States; actions such as those of President Lyndon B. Johnson, Chief Justice Earl Warren, Senator Mike Mansfield, and Senator Hubert Humphrey, who fought to end segregation and the denial of civil rights to African Americans; and the thousands of Americans of all races who marched side-by-side with African Americans during the civil rights movement;

Whereas since its founding the United States has been an imperfect work in progress towards these noble goals;

Whereas American History is the story of a people regularly affirming high ideals, striving to reach them but often failing, and then struggling to come to terms with the disappointment of that failure before recommitting themselves to trying again;

Whereas from the beginning of our Nation the most conspicuous and persistent failure of Americans to reach our noble goals has been the enslavement of African Americans and the resulting racism;

Whereas the crime of lynching succeeded slavery as the ultimate expression of racism in the United States following Reconstruction;

Whereas the Federal Government failed to put an end to slavery until the ratification of the 13th Amendment in 1865, repeatedly failed to enact a federal anti-lynching law, and still struggles to deal with the evils of racism; and

Whereas the fact that 61 percent of African American 4th graders read at a below basic level and only 16 percent of native born African Americans have earned a Bachelor's degree; 50 percent of all new HIV cases are reported in African Americans; and the leading cause of death for African American males ages 15 to 34 is homicide demonstrates that the United States continues to struggle to

reach the high ideal of equal opportunity for all Americans: Now, therefore, be it

*Resolved*, That the Senate—

(1) acknowledges the tragedies of slavery, lynching, segregation, and condemns them as an infringement on human liberty and equal opportunity so that they will stand forever as a reminder of what can happen when Americans fail to live up to their noble goals;

(2) honors those Americans who during the time of slavery, lynching, and segregation risked their lives in the underground railway and in other efforts to assist fugitive slaves and other African Americans who might have been targets and victims of lynch mobs and those who have stood beside African Americans in the fight for equal opportunity that continues to this day;

(3) reaffirms its commitment to the founding principles of the United States of America that "all Men are created equal, that they are endowed by their Creator with certain inalienable Rights, that among these are Life, Liberty, and the Pursuit of Happiness"; and

(4) commits itself to addressing those situations in which the African American community struggles with disparities in education, health care, and other areas where the Federal Government can play a role in improving conditions for all Americans.

Mr. ALEXANDER. Mr. President, this is Black History Month.

I look forward to Black History Month each year because it reminds me of my late friend, Alex Haley. Alex Haley died 13 years ago this month. I can still remember his funeral in Memphis and the big crowd there—people from all over America, leaders like Jesse Jackson. I spoke too; lots of us did.

There must have been 300 people in the room who thought they were his best friend. There were thousands of people around America and around the world who thought they were Alex Haley's best friend. He was a remarkable individual.

I remember saying that Alex Haley was God's storyteller, because he could tell a story. I remember saying, too, that I think we just used him up because he was such a generous man with his time.

After the funeral in Memphis, a procession drove to Henning, TN—not so far from Memphis—50 or 60 miles. We were there at the home where Alex Haley stayed in the summers with his grandparents.

This was a Friday. The African flute played a beautiful melody. It was cold. It was cold in February.

After the casket was laid in the grave, the stone was put there. On that stone were the words that Alex Haley lived his life by: "Find the good and praise it."

I remember that afternoon as if it were yesterday, even though it was 13 years ago. I remember Alex Haley as if he were perched here in this room looking us over.

I remember Alex Haley not just because of his death during Black History Month 13 years ago, but because of how he lived his life during Black History Month in the Februaries before 1992. Almost every February would find Alex