

Langevin	Neal (MA)	Sherman	Doyle	Kingston	Reichert	Menendez	Rangel	Towns
Lantos	Oberstar	Skelton	Drake	Kirk	Renzi	Miller (NC)	Rothman	Udall (CO)
Larsen (WA)	Obey	Slaughter	Dreier	Kline	Reyes	Moore (KS)	Royal-Allard	Udall (NM)
Lee	Olver	Smith (WA)	Duncan	Kolbe	Reynolds	Moore (WI)	Rush	Van Hollen
Levin	Ortiz	Snyder	Ehlers	Kuhl (NY)	Rogers (AL)	Moran (VA)	Sabu	Velázquez
Lipinski	Owens	Solis	Emerson	LaHood	Rogers (KY)	Nadler	Salazar	Visclosky
Lofgren, Zoe	Pallone	English (PA)	Larsen (WA)	Rogers (MI)	Rogers (MI)	Neal (MA)	Sanchez, Loretta	Wasserman
Lowey	Pascarella	Spratt	Evans	Latham	Rohrabacher	Oberstar	Schakowsky	Schultz
Lynch	Pastor	Strickland	Everett	LaTourette	Ros-Lehtinen	Obey	Schiff	Waters
Maloney	Payne	Stupak	Fattah	Leach	Ross	Olver	Sherman	Watson
Marshall	Pelosi	Tanner	Feehey	Levin	Royce	Owens	Slaughter	Watt
Matheson	Peterson (MN)	Tauscher	Ferguson	Lewis (CA)	Ruppersberger	Pallone	Smith (WA)	Waxman
Matsui	Pomeroy	Fitzpatrick (PA)	Lewis (KY)	Ryan (OH)	Ryan (WI)	Pelosi	Snyder	Weiner
McCarthy	Price (NC)	Taylor (MS)	Flake	Linder	Ryun (KS)	Pomeroy	Taylor (MS)	Woolsey
McCullum (MN)	Rahall	Thompson (CA)	Forbes	LoBiondo	Sánchez, Linda	Thompson (MS)	Price (NC)	Wynn
McDermott	Rangel	Thompson (MS)	Fortenberry	Lucas	Lungren, Daniel	T.		
McGovern	Reyes	Tierney	Fossella					
McIntyre	Ross	Towns	Foxx	E.	Saxton			
McKinney	Rothman	Udall (CO)	Franks (AZ)	Mack	Schwartz (PA)			
McNulty	Royal-Allard	Udall (NM)	Frelinghuysen	Manzullo	Schwartz (MI)			
Meehan	Ruppersberger	Van Hollen	Gallegly	Marshall	Scott (GA)			
Meek (FL)	Rush	Velázquez	Garrett (NJ)	Matheson	Scott (VA)			
Meeks (NY)	Ryan (OH)	Visclosky	Gerlach	McCarthy	Sensenbrenner			
Melancon	Sabo	Wasserman	Gibbons	McCaul (TX)	Serrano			
Menendez	Salazar	Schultz	Gilcrest	McCotter	Sessions			
Michaud	Sánchez, Linda	Waters	Gillmor	McCrery	Shadegg			
Miller (NC)	T.	Watson	Gingrey	McHenry	Shaw			
Miller, George	Sanchez, Loretta	Watt	Gohmert	McHugh	Sherwood			
Mollohan	Sanders	Waxman	Goode	McIntyre	Shimkus			
Moore (KS)	Schakowsky	Weiner	Goodlatte	McMorris	Shuster			
Moore (WI)	Schiff	Wexler	Granger	Melancon	Simmons			
Moran (VA)	Schwartz (PA)	Woolsey	Graves	Mica	Simpson			
Murtha	Scott (GA)	Wu	Green (WI)	Michaud	Skelton			
Nadler	Scott (VA)	Wynn	Gutknecht	Miller (FL)	Tauscher			
Napolitano	Serrano		Hall	Miller (MI)	Miller (NC)			
			Harris	Miller, Gary	Smith (TX)			
			Hart	Milligan	Smith (TX)			
			Hastings (FL)	Moran (KS)	Sodrel			
Fitzpatrick (PA)	Larson (CT)	Millender-	Hastings (WA)	Murphy	Souder			
Foley	Lewis (GA)	McDonald	Hayes	Murtha	Spratt			
Hyde	Markay	Tancredo	Hayworth	Musgrave	Stearns			
			Hefley	Neugebauer	Strickland			
			Hensarling	Ney	Stupak			
			Herger	Northup	Sullivan			
			Hinchey	Norwood	Sweeney			
			Hinojosa	Nunes	Tanner			
			Hobson	Nussle	Tauscher			
			Hoekstra	Ortiz	Taylor (NC)			
			Holden	Osborne	Terry			
			Holt	Otter	Thomas			
			Hooley	Oxley	Thompson (CA)			
			Hostettler	Paul	Thornberry			
			Hulshof	Pearce	Tiaht			
			Hunter	Pence	Tiberi			
			Inglis (SC)	Peterson (MN)	Upton			
			Issa	Peterson (PA)	Walden (OR)			
			Istook	Jackson (IL)	Petri			
			Jenkins	Jenkins	Wamp			
			Jindal	Pitts	Weldon (FL)			
			Johnson (CT)	Platts	Weldon (PA)			
			Johnson (IL)	Poe	Weller			
			Johnson, Sam	Pombo	Westmoreland			
			Jones (NC)	Porter	Wexler			
			Kanjorski	Price (GA)	Whitfield			
			Keller	Pryce (OH)	Wicker			
			Kennedy (MN)	Putnam	Wilson (NM)			
			Kennedy	Radanovich	Wilson (SC)			
			King (IA)	Rahall	Wolf			
			King (NY)	Ramstad	Wu			
				Regula	Young (AK)			
				Rehberg	Young (FL)			

## NOT VOTING—8

Fitzpatrick (PA)	Larson (CT)	Millender-	Hastings (FL)	Moran (KS)	Sodrel
Foley	Lewis (GA)	McDonald	Hastings (WA)	Murphy	Souder
Hyde	Markay	Tancredo	Hayes	Murtha	Spratt

## □ 1156

Messrs. McNULTY, BOUCHER, CHANDLER, FATTAH, and Ms. DEGETTE changed their vote from "yea" to "nay."

So the previous question was ordered.

The result of the vote was announced as above recorded.

The SPEAKER pro tempore (Mr. THORNBERRY). The question is on the resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

## RECORDED VOTE

Mr. HASTINGS of Washington. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 284, noes 124, not voting 25, as follows:

[Roll No. 182]

## AYES—284

Abercrombie	Bono	Chandler	Ackerman	DeLauro	Jackson-Lee
Aderholt	Boozman	Chocola	Andrews	Dicks	(TX)
Akin	Boren	Coble	Baird	Dingell	Johnson, E. B.
Alexander	Boustany	Cole (OK)	Baldwin	Doggett	Jones (OH)
Allen	Boyd	Conaway	Barrow	Edwards	Kaptur
Baca	Bradley (NH)	Costa	Bean	Emanuel	Kennedy (RI)
Bachus	Brady (PA)	Cox	Berkley	Engel	Kildee
Baker	Brady (TX)	Cramer	Bishop (GA)	Etheridge	Kilpatrick (MI)
Barrett (SC)	Brown (OH)	Crenshaw	Boswell	Farr	Kucinich
Bartlett (MD)	Brown (SC)	Crowley	Brown, Corrine	Filner	Langevin
Barton (TX)	Brown-Waite,	Cubin	Butterfield	Ford	Lantos
Bass	Ginny	Cueellar	Capps	Frank (MA)	Lee
Beauprez	Burgess	Culberson	Carson	Gonzalez	Lipinski
Berry	Burton (IN)	Cunningham	Clay	Gordon	Lofgren, Zoe
Biggert	Calvert	Davis (FL)	Cleaver	Green, Al	Lowey
Bilirakis	Camp	Davis (KY)	Clyburn	Green, Gene	Lynch
Bishop (NY)	Cannon	Davis, Jo Ann	Conyers	Grijalva	Maloney
Bishop (UT)	Cantor	Davis, Tom	Cooper	Gutierrez	Markey
Blackburn	Capito	Deal (GA)	Cummings	Harman	McDermott
Blumenauer	Capuano	Defazio	Davis (AL)	Herseth	McGovern
Blunt	Cardin	DeLay	Davis (CA)	Higgins	McKinney
Boehlert	Carnahan	Dent	Davis (IL)	Honda	McNulty
Boehner	Carter	Diaz-Balart, L.	Davis (TN)	Hoyer	Meehan
Bonilla	Castle	Diaz-Balart, M.	DeGette	Inslee	Meek (FL)
Bonner	Chabot	Doolittle	Delahunt	Israel	Meeks (NY)

## NOES—124

Ackerman	DeLauro	Jackson-Lee
Andrews	Dicks	(TX)
Baird	Dingell	Johnson, E. B.
Baldwin	Doggett	Jones (OH)
Barrow	Edwards	Kaptur
Bean	Emanuel	Kennedy (RI)
Berkley	Engel	Kildee
Bishop (GA)	Etheridge	Kilpatrick (MI)
Boswell	Farr	Kucinich
Brown, Corrine	Filner	Langevin
Butterfield	Ford	Lantos
Capps	Frank (MA)	Lee
Carson	Gonzalez	Lipinski
Clay	Gordon	Lofgren, Zoe
Cleaver	Green, Al	Lowey
Clyburn	Green, Gene	Lynch
Conyers	Grijalva	Maloney
Cooper	Gutierrez	Markey
Cummings	Harman	McDermott
Davis (AL)	Herseth	McGovern
Davis (CA)	Higgins	McKinney
Davis (IL)	Honda	McNulty
Davis (TN)	Hoyer	Meehan
DeGette	Inslee	Meek (FL)
Delahunt	Israel	Meeks (NY)

## NOT VOTING—25

Becerra	Jefferson	Miller, George
Berman	Knollenberg	Myrick
Boucher	Larson (CT)	Napolitano
Buyer	Lewis (GA)	Pascarella
Cardoza	Marchant	Sanders
Case	McCullum (MN)	Stark
Eshoo	McKeon	Tancredo
Foley	Millender-	Turner
Hyde	McDonald	

## □ 1228

Mrs. MALONEY and Mr. CUMMINGS changed their vote from "aye" to "no."

So the resolution was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

Stated against:

Mr. PASCRELL. Mr. Speaker, on rollcall No. 182, had I been present, I would have voted "no."

## APPOINTMENT OF MEMBERS TO HOUSE DEMOCRACY ASSISTANCE COMMISSION

The SPEAKER pro tempore (Mr. THORNBERRY). Pursuant to section 4(a) of the Democracy Assistance Commission Resolution (House Resolution 135, 109th Congress), and the order of the House of January 4, 2005, the Chair announces the Speaker's appointment of the following Members of the House to the House Democracy Assistance Commission:

Mr. DREIER, California, Chairman;  
Mr. KOLBE, Arizona;  
Mr. GILLMOR, Ohio;  
Mr. KIRK, Illinois;  
Mr. BOOZMAN, Arkansas;  
Mr. WILSON, South Carolina;  
Mr. COLE, Oklahoma;  
Mrs. MILLER, Michigan;  
Mr. FORTENBERRY, Nebraska.

## COMMUNICATION FROM THE HONORABLE NANCY PELOSI, DEMOCRATIC LEADER

The SPEAKER pro tempore laid before the House the following communication from the Honorable NANCY PELOSI, Democratic Leader:

HOUSE OF REPRESENTATIVES  
Washington, DC, May 17, 2005.

Hon. J. DENNIS HASTERT,  
Speaker of the House, House of Representatives,  
Washington, DC.

DEAR MR. SPEAKER: Pursuant to section 4(a) of the House Democracy Assistance Commission Resolution (House Resolution 135, 109th Congress), I hereby appoint the following members to serve on the House Democracy Assistance Commission.

Mr. David Price, NC (Ranking Member).  
 Mr. Silvestre Reyes, TX.  
 Ms. Lois Capps, CA.  
 Mr. Rush Holt, NJ.  
 Mr. Adam Schiff, CA.  
 Mr. Artur Davis, AL.  
 Ms. Allyson Schwartz, PA.  
 Best regards,

NANCY PELOSI,  
 Democratic Leader.

#### GENERAL LEAVE

Mr. COX. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and include extraneous material on H.R. 1817.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

#### DEPARTMENT OF HOMELAND SECURITY AUTHORIZATION ACT FOR FISCAL YEAR 2006

The SPEAKER pro tempore (Mr. THORNBERY). Pursuant to House Resolution 283 and rule XVIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the consideration of the bill, H.R. 1817.

□ 1231

#### IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the State of the Union for the consideration of the bill (H.R. 1817) to authorize appropriations for fiscal year 2006 for the Department of Homeland Security, and for other purposes, with Mr. SIMPSON in the chair.

The Clerk read the title of the bill.

The CHAIRMAN. Pursuant to the rule, the bill is considered as having been read the first time.

Under the rule, the gentleman from California (Mr. COX) and the gentleman from Mississippi (Mr. THOMPSON) each will control 30 minutes.

The Chair recognizes the gentleman from California (Mr. COX).

Mr. COX. Mr. Chairman, I yield myself 7 minutes.

Mr. Chairman, we begin today a historic debate on the floor of this House that commences the annual authorization process for the Department of Homeland Security. This annual process is designed to recognize that the function of the Department of Homeland Security is the essence of our government's national security mission, protecting the American people and our territory.

This is the same national security mission ultimately that is performed in different ways by the Pentagon and by the intelligence community. Both the Pentagon and the intelligence community for this same reason undergo an annual authorization process in the Congress. That is a collaboration between the executive and the legislative branches that is necessary to ensure that we fulfill this most vital function.

We must remember that the Department of Homeland Security in the executive branch and the Committees on Homeland Security in this House and in the other body were formed because the congressional leadership and the President recognized that neither branch of government as then constituted was properly organized to deal with the 21st century threat of terrorism directed against Americans on our own territory. On an ongoing basis, the Congress and the executive need to focus together on this vital process and the annual authorization is the means for doing so.

The Department of Homeland Security authorization bill that is before the House today reflects an impressive bipartisan effort. That is due, in large part, to the strong and able leadership of the gentleman from Mississippi (Mr. THOMPSON). The Members on both sides of the aisle have never forgotten for a single day since September 11, 2001, that the security of the American people must be placed above politics.

So as we meet today to consider the Department of Homeland Security authorization bill for fiscal year 2006, we find that we have forged agreement on many important challenges facing our country and the Department, and on ways to begin to address them. In establishing the procedures for bringing this annual authorization bill to the floor, we have been guided by the long-standing practices of the Committee on Armed Services and the Permanent Select Committee on Intelligence. Those committees have always brought to the floor bills that live within the spending boundaries established in the House-passed budget. H.R. 1817, the Department of Homeland Security authorization bill also does exactly that.

To have credibility, a national security authorization bill must set the executive's priorities within the framework of its actual budgetary resources. It does little good for us to pretend that the Department of Homeland Security has infinite budget resources, and then give it mandates that it cannot carry out. So this bill funds priorities within the overall DHS budget, not on top of it.

Within that constraint, we have been able to accomplish a great deal more for the security of the American people and for this country. We fully fund the 2,000 new Border Patrol agents called for in the Intelligence Reform Act passed last year, and we increase the Department of Homeland Security's funding by nearly one-quarter of a billion dollars for this purpose.

The bill authorizes \$40 million so that immigration and customs enforcement can expedite illegal alien removal. It provides \$5 million in new funding to implement the Safety Act so we can more quickly deploy anti-terrorism technologies to protect the American people from terrorism. It adds \$20 million for interoperable communications and technical assistance for our first responders. It increases

funding for cybersecurity research and development and for cybersecurity education and training.

Within the Department of Homeland Security budget that this House has already approved, we have authorized \$40 million in additional funds to support the training of State and local law enforcement personnel so they can help enforce Federal immigration laws. This provision is contained in a separate amendment that I will offer today with the gentleman from Wisconsin (Mr. SENENBRENNER) of the Committee on the Judiciary.

On these and all other funding decisions in the bill, we have had to make hard choices and set priorities. That is our responsibility. As a result, we have not funded every initiative to protect against every conceivable means by which terrorists might mount an attack. But what we have done is based our funding decisions on the best intelligence available, on terrorist capabilities and intentions, and on the actual risk of terrorist attack. The bill also advances our prime objective of preventing terrorism by improving our intelligence capability within the Department of Homeland Security.

Prevention of terrorism requires that information sharing about terrorist threats be seamless, that it be timely, and that that communication be secure. That is exactly what this bill accomplishes, both within the Department of Homeland Security and across the Federal Government and with our State, local and private sector partners. It provides the Department of Homeland Security with new tools to build a robust intelligence capability. It strengthens the partnership with these other stakeholders.

Those partnerships are essential in sustaining the counterterrorism mission into the foreseeable future, and the bill will help the Department of Homeland Security to streamline and integrate the multitude of different background checks and security screenings that are conducted for travelers, workers and other critical personnel who are required to undergo security checks by the Department.

The bill revises the color-coded homeland security advisory system to make sure that threat warnings are specific and informative, and wherever possible, that these warnings be targeted. By targeting these warnings to the areas of the country or sectors of the economy that are threatened, we can be sure that we are warning the right people and not needlessly scaring the wrong people. We also need to make sure that the Federal Government gives clear guidance and speaks with one voice when it issues such warnings. This bill will ensure this happens.

This authorization bill is shorter this year than it will ever be in future years. That is because, first, the Department itself is only 2 years old, and Congress has just recently written the entire legislative charter for the Department.