

"Law and Order on Indian Reservations" received on August 18, 2004; to the Committee on Indian Affairs.

EC-9046. A communication from the Deputy General Counsel, Government Contracting and Business Development, Small Business Administration, transmitting, pursuant to law, the report of a rule entitled "Small Business Size Regulations; Rules of Procedure Governing Cases Before the Office of Hearings and Appeals" (RIN3245-AE92) received on August 18, 2004; to the Committee on Small Business and Entrepreneurship.

EC-9047. A communication from the Deputy General Counsel, Government Contracting and Business Development, Small Business Administration, transmitting, pursuant to law, the report of a rule entitled "Government Contracting Programs: Service-Disabled Veteran-Owned Small Business Concerns" (RIN3245-AF16) received on August 18, 2004; to the Committee on Small Business and Entrepreneurship.

EC-9048. A communication from the Deputy General Counsel, Government Contracting and Business Development, Small Business Administration, transmitting, pursuant to law, the report of a rule entitled "Small Business Size Regulations; Government Contracting Programs; HUBZone Program" (RIN3245-AE66) received on August 18, 2004; to the Committee on Small Business and Entrepreneurship.

EC-9049. A communication from the Deputy General Counsel, Government Contracting and Business Development, Small Business Administration, transmitting, pursuant to law, the report of a rule entitled "Small Business Size Regulations: Rules of Procedure Governing Cases Before the Office of Hearings and Appeals" (RIN3245-AE92) received on August 18, 2004; to the Committee on Small Business and Entrepreneurship.

EC-9050. A communication from the Director, Regulations Management, Veterans' Benefits Administration, transmitting, pursuant to law, the report of a rule entitled "Exceptions to Definition of Date of Receipt Based on Natural or Man-made Disruption of Normal Business Practices" (RIN2900-AL12) received on August 6, 2004; to the Committee on Veterans' Affairs.

EC-9051. A communication from the Director, Regulations Management, Veterans' Benefits Administration, transmitting, pursuant to law, the report of a rule entitled "Additional Disability or Death Due to Hospital Care, Medical or Surgical Treatment, Examination, Training and Rehabilitation Services, or Compensated Work Therapy Program" (RIN2900-AK77) received on August 6, 2004; to the Committee on Veterans' Affairs.

EC-9052. A communication from the Director, Regulations Management, Veterans' Benefits Administration, transmitting, pursuant to law, the report of a rule entitled "Compensation for Certain Cases of Bilateral Deafness" (RIN2900-AL59) received on August 6, 2004; to the Committee on Veterans' Affairs.

EC-9053. A communication from the Director, Regulations Management, Veterans' Benefits Administration, transmitting, pursuant to law, the report of a rule entitled "Eligibility for Burial in a National Cemetery for Surviving Spouses Who Remarry and New Philippine Scouts" (RIN2900-AM00) received on August 6, 2004; to the Committee on Veterans' Affairs.

EC-9054. A communication from the Director, Regulations Management, Veterans' Benefits Administration, transmitting, pursuant to law, the report of a rule entitled "Copayments for Extended Care Services" (RIN2900-AL49) received on August 6, 2004; to the Committee on Veterans' Affairs.

REPORT RELATIVE TO THE CONTINUATION OF THE NATIONAL EMERGENCY WITH RESPECT TO CERTAIN TERRORIST ATTACKS—PM 93

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Banking, Housing, and Urban Affairs:

To the Congress of the United States:

Section 202(d) of the National Emergencies Act, 50 U.S.C. 1622(d), provides for the automatic termination of a national emergency unless, prior to the anniversary date of its declaration, the President publishes in the Federal Register and transmits to the Congress a notice stating that the emergency is to continue in effect beyond the anniversary date. Consistent with this provision, I have sent to the Federal Register the enclosed notice, stating that the emergency declared with respect to the terrorist attacks on the United States of September 11, 2001, is to continue in effect for an additional year.

The terrorist threat that led to the declaration on September 14, 2001, of a national emergency continues. For this reason, I have determined that it is necessary to continue in effect after September 14, 2004, the national emergency with respect to the terrorist threat.

GEORGE W. BUSH.
THE WHITE HOUSE, September 10, 2004.

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. BAYH:

S. 2786. A bill to strengthen United States trade enforcement laws; to the Committee on Finance.

By Mr. LUGAR (for himself and Mr. BIDEN):

S. 2787. A bill to reauthorize the Tropical Forest Conservation Act of 1998 through fiscal year 2007, and for other purposes; to the Committee on Foreign Relations.

By Mr. CRAPO (for himself and Mr. STEVENS):

S. 2788. A bill to reauthorize appropriations for the Pacific coast salmon recovery fund and include the state of Idaho in the salmon recovery program; to the Committee on Commerce, Science, and Transportation.

By Mr. BROWNBACK (for himself and Mr. SANTORUM):

S. 2789. A bill to reauthorize the grant program of the Department of Justice for reentry of offenders into the community, to establish a task force on Federal programs and activities relating to the reentry of offenders into the community, and for other purposes; to the Committee on the Judiciary.

By Mr. DOMENICI:

S. 2790. A bill to provide the conveyance of certain public land in northwestern New Mexico by resolving a dispute associated with coal preference right lease interests on the land; to the Committee on Indian Affairs.

By Mr. DASCHLE (for himself, Mrs. MURRAY, Ms. MIKULSKI, Mr. LEAHY,

Mrs. LINCOLN, Mr. CORZINE, Mr. AKAKA, Mr. DORGAN, Mr. PRYOR, Mr. JOHNSON, and Mr. REID):

S. 2791. A bill to enhance the benefits and protections for members of the reserve components of the Armed Forces who are called or ordered to extend active duty, and for other purposes; to the Committee on Armed Services.

SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. GRAHAM of South Carolina (for himself, Mr. LOTT, Mr. LUGAR, Mr. BROWNBACK, Mr. BIDEN, Mrs. DOLE, Mr. SESSIONS, Mr. TALENT, Mrs. HUTCHISON, Mr. VOINOVICH, Mr. COCHRAN, Mr. MILLER, Ms. MIKULSKI, Ms. STABENOW, Mr. SANTORUM, Mr. DURBIN, Mr. SCHUMER, Mr. BUNNING, Mr. ALLEN, Mr. ALEXANDER, and Mr. SPECTER):

S. Res. 422. A resolution expressing the sense of the Senate that the President should designate the week beginning September 12, 2004, as "National Historically Black Colleges and Universities Week"; to the Committee on the Judiciary.

By Mr. INHOFE:

S. Res. 423. A resolution commending Inez Sitter for her service to the United States; to the Committee on Indian Affairs.

ADDITIONAL COSPONSORS

S. 486

At the request of Mr. DOMENICI, the name of the Senator from Alaska (Ms. MURKOWSKI) was added as a cosponsor of S. 486, a bill to provide for equal coverage of mental health benefits with respect to health insurance coverage unless comparable limitations are imposed on medical and surgical benefits.

S. 1716

At the request of Mr. CHAFEE, the name of the Senator from New York (Mr. SCHUMER) was added as a cosponsor of S. 1716, a bill to amend the Federal Water Pollution Control Act to authorize the use of funds made available for nonpoint source management programs for projects and activities relating to the development and implementation of phase II of the storm water program of the Environmental Protection Agency.

S. 2295

At the request of Mr. MCCAIN, the name of the Senator from New Mexico (Mr. BINGAMAN) was added as a cosponsor of S. 2295, a bill to authorize appropriations for the Homeland Security Department's Directorate of Science and Technology, establish a program for the use of advanced technology to meet homeland security needs, and for other purposes.

S. 2328

At the request of Mr. DORGAN, the name of the Senator from Connecticut (Mr. DODD) was added as a cosponsor of S. 2328, a bill to amend the Federal Food, Drug, and Cosmetic Act with respect to the importation of prescription drugs, and for other purposes.

S. 2658

At the request of Mr. DOMENICI, the name of the Senator from Oregon (Mr. WYDEN) was added as a cosponsor of S. 2658, a bill to establish a Department of Energy National Laboratories water technology research and development program, and for other purposes.

S. CON. RES. 127

At the request of Mr. GREGG, his name was added as a cosponsor of S. Con. Res. 127, a concurrent resolution expressing the sense of Congress that the President should designate September 11 as a national day of voluntary service, charity, and compassion.

At the request of Mr. SCHUMER, the name of the Senator from Louisiana (Mr. BREAUX) was added as a cosponsor of S. Con. Res. 127, *supra*.

S. RES. 387

At the request of Mr. FEINGOLD, the name of the Senator from Hawaii (Mr. AKAKA) was added as a cosponsor of S. Res. 387, a resolution commemorating the 40th Anniversary of the Wilderness Act.

AMENDMENT NO. 3578

At the request of Mr. BAUCUS, the name of the Senator from Montana (Mr. BURNS) was added as a cosponsor of amendment No. 3578 proposed to H.R. 4567, a bill making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2005, and for other purposes.

AMENDMENT NO. 3579

At the request of Ms. MIKULSKI, the names of the Senator from California (Mrs. BOXER), the Senator from Iowa (Mr. HARKIN), the Senator from Michigan (Mr. LEVIN), the Senator from Maryland (Mr. SARBANES) and the Senator from New York (Mr. SCHUMER) were added as cosponsors of amendment No. 3579 intended to be proposed to H.R. 4567, a bill making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2005, and for other purposes.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. LUGAR (for himself and Mr. BIDEN):

S. 2787. A bill to reauthorize the Tropical Forest Conservation Act of 1998 through fiscal year 2007, and for other purposes; to the Committee on Foreign Relations.

Mr. LUGAR. Mr. President, I join with Senator BIDEN today to introduce legislation reauthorizing the Tropical Forest Conservation Act of 1998 (TFCA) through fiscal year 2007. Since its creation, the TFCA has helped conserve 40 million acres of tropical forests in the world.

The current TFCA authorization, P.L. 107-26, expires at the end of fiscal year 2004. The House of Representatives has already voted in favor of H.R. 4654, which is identical to the legislation we introduce today. We hope the Senate will be able to take speedy action on this important program.

Senator BIDEN and I proposed TFCA in 1998 based on the 1991 Enterprise for Americas Initiative (EAI) that allows the President to restructure debt in exchange for conservation efforts in Latin America. The TFCA expanded on the EAI and allows protection of threatened tropical forests worldwide through "debt-for-nature" mechanisms.

With TFCA, the State Department has reached agreements generating \$70.4 million in long-term commitments for tropical forest conservation. In addition, private donors, including the Nature Conservancy, the World Wildlife Fund, the Wildlife Conservation Society and Conservation International, have contributed more than \$5 million to TFCA swaps, leveraging U.S. Government funds.

Seven TFCA agreements have been concluded to date in Bangladesh, El Salvador, Belize, Peru, the Philippines, Panama and Colombia. With the reauthorization of TFCA, the State Department will be able to complete negotiations with Jamaica and Sri Lanka, and pursue agreement with Guatemala, Ecuador, Paraguay, St. Vincent, Botswana, Costa Rica, the Dominican Republic, India, Indonesia, Brazil and Kenya.

This legislation authorizes appropriations for debt reduction for eligible countries through fiscal year 2007 at \$20,000,000 in fiscal year 2005 (as the President requested); \$25,000,000 in fiscal year 2006; and \$30,000,000 in fiscal year 2007.

A new section authorizes that funds can be used for audits and evaluations of the program. In addition, an amendment allows for TFCA debt reduction agreements to redirect reduced principal payments for forest conservation activities. Current law allows only the redirection of reduced interest payments into forest conservation funds.

The debt-for-nature mechanisms in the TFCA have proven to be an effective, market-oriented tool to leverage scarce funds available to international conservation. The host country places an amount in its tropical forest fund that typically exceeds the cost to the U.S. Government of the debt reduction agreement.

In addition to forest conservation and debt relief, TFCA strengthens civil society in participating countries by creating local foundations to support small grants to nongovernmental organizations and local communities.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 2787

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. REDUCTION OF DEBT UNDER THE FOREIGN ASSISTANCE ACT OF 1961 AND TITLE I OF THE AGRICULTURAL TRADE DEVELOPMENT AND ASSISTANCE ACT OF 1954.

Section 806(d) of the Tropical Forest Conservation Act of 1998 (22 U.S.C. 2431d(d)) is

amended by adding at the end the following new paragraphs:

"(4) \$20,000,000 for fiscal year 2005.

"(5) \$25,000,000 for fiscal year 2006.

"(6) \$30,000,000 for fiscal year 2007."

SEC. 2. USE OF FUNDS TO CONDUCT PROGRAM AUDITS AND EVALUATIONS.

Section 806 of the Tropical Forest Conservation Act of 1998 (22 U.S.C. 2431d) is amended by adding at the end the following new subsection:

"(e) USE OF FUNDS TO CONDUCT PROGRAM AUDITS AND EVALUATIONS.—Of the amounts made available to carry out this part for a fiscal year, \$200,000 is authorized to be made available to carry out audits and evaluations of programs under this part, including personnel costs associated with such audits and evaluations."

SEC. 3. AUTHORITY TO ALLOW FOR PAYMENTS OF INTEREST AND PRINCIPAL IN LOCAL CURRENCIES.

(a) AUTHORITY UNDER THE FOREIGN ASSISTANCE ACT OF 1961.—Section 806(c) of the Tropical Forest Conservation Act of 1998 (22 U.S.C. 2431d(c)) is amended—

(1) in the matter preceding paragraph (1), by striking "The following" and inserting "(1) The following";

(2) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively; and

(3) by adding at the end the following:

"(2) In addition to the application of the provisions relating to repayment of principal under section 705 of this Act to the reduction of debt under subsection (a)(1) (in accordance with paragraph (1)(A) of this subsection), repayment of principal on a new obligation established under subsection (b) may be made in the local currency of the beneficiary country and deposited in the Tropical Forest Fund of the country in the same manner as the provisions relating to payment of interest on new obligations under section 706 of this Act."

(b) AUTHORITY UNDER TITLE I OF THE AGRICULTURAL TRADE DEVELOPMENT AND ASSISTANCE ACT OF 1954.—Section 807(c) of the Tropical Forest Conservation Act of 1998 (22 U.S.C. 2431e(c)) is amended—

(1) in the matter preceding paragraph (1), by striking "The following" and inserting "(1) The following";

(2) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively; and

(3) by adding at the end the following:

"(2) In addition to the application of the provisions relating to repayment of principal under section 605 of the Agricultural Trade Development and Assistance Act of 1954 to the reduction of debt under subsection (a)(1) (in accordance with paragraph (1)(A) of this subsection), repayment of principal on a new obligation established under subsection (b) may be made in the local currency of the beneficiary country and deposited in the Tropical Forest Fund of the country in the same manner as the provisions relating to payment of interest on new obligations under section 606 of such Act."

(c) CONFORMING AMENDMENT.—Section 810(a) of the Tropical Forest Conservation Act of 1998 (22 U.S.C. 2431h(a)) is amended by inserting "and principal" after "interest".

By Mr. BROWNBACK (for himself and Mr. SANTORUM):

S. 2789. A bill to reauthorize the grant program of the Department of Justice for reentry of offenders into the community, to establish a task force on Federal programs and activities relating to the reentry of offenders into the community, and for other purposes; to the Committee on the Judiciary.