

SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. LEVIN (for himself and Ms. STABENOW):

S. Res. 380. A resolution honoring the Detroit Pistons on winning the National Basketball Association Championship on June 15, 2004; considered and agreed to.

By Mr. NELSON of Florida (for himself, Mr. MILLER, Mr. CHAMBLISS, Mr. GRAHAM of Florida, and Mr. LEVIN):

S. Res. 381. A resolution recognizing the accomplishments and significant contributions of Ray Charles to the world of music; considered and agreed to.

ADDITIONAL COSPONSORS

S. 68

At the request of Mr. INOUE, the name of the Senator from Colorado (Mr. CAMPBELL) was added as a cosponsor of S. 68, a bill to amend title 38, United States Code, to improve benefits for Filipino veterans of World War II, and for other purposes.

S. 480

At the request of Mr. HARKIN, the name of the Senator from Illinois (Mr. DURBIN) was added as a cosponsor of S. 480, a bill to provide competitive grants for training court reporters and closed captioners to meet requirements for realtime writers under the Telecommunications Act of 1996, and for other purposes.

S. 700

At the request of Mr. CAMPBELL, the name of the Senator from New Jersey (Mr. CORZINE) was added as a cosponsor of S. 700, a bill to provide for the promotion of democracy, human rights, and rule of law in the Republic of Belarus and for the consolidation and strengthening of Belarus sovereignty and independence.

S. 1129

At the request of Mrs. FEINSTEIN, the name of the Senator from Michigan (Mr. LEVIN) was added as a cosponsor of S. 1129, a bill to provide for the protection of unaccompanied alien children, and for other purposes.

S. 1172

At the request of Mr. FRIST, the name of the Senator from Alaska (Ms. MURKOWSKI) was added as a cosponsor of S. 1172, a bill to establish grants to provide health services for improved nutrition, increased physical activity, obesity prevention, and for other purposes.

S. 1368

At the request of Mr. LEVIN, the names of the Senator from Minnesota (Mr. DAYTON), the Senator from California (Mrs. BOXER) and the Senator from Florida (Mr. GRAHAM) were added as cosponsors of S. 1368, a bill to authorize the President to award a gold medal on behalf of the Congress to Reverend Doctor Martin Luther King, Jr. (posthumously) and his widow Coretta Scott King in recognition of their con-

tributions to the Nation on behalf of the civil rights movement.

S. 1379

At the request of Mr. JOHNSON, the name of the Senator from Missouri (Mr. BOND) was added as a cosponsor of S. 1379, a bill to require the Secretary of the Treasury to mint coins in commemoration of veterans who became disabled for life while serving in the Armed Forces of the United States.

S. 1411

At the request of Ms. STABENOW, her name was added as a cosponsor of S. 1411, a bill to establish a National Housing Trust Fund in the Treasury of the United States to provide for the development of decent, safe, and affordable housing for low-income families, and for other purposes.

S. 1557

At the request of Mr. MCCONNELL, the name of the Senator from Maine (Ms. COLLINS) was added as a cosponsor of S. 1557, a bill to authorize the extension of nondiscriminatory treatment (normal trade relations treatment) to the products of Armenia.

S. 1629

At the request of Mr. DEWINE, the name of the Senator from Minnesota (Mr. DAYTON) was added as a cosponsor of S. 1629, a bill to improve the palliative and end-of-life care provided to children with life-threatening conditions, and for other purposes.

S. 1900

At the request of Mr. LUGAR, the name of the Senator from Michigan (Mr. LEVIN) was added as a cosponsor of S. 1900, a bill to amend the African Growth and Opportunity Act to expand certain trade benefits to eligible sub-Saharan African countries, and for other purposes.

S. 1996

At the request of Mr. DASCHLE, the name of the Senator from Hawaii (Mr. INOUE) was added as a cosponsor of S. 1996, a bill to enhance and provide to the Oglala Sioux Tribe and Angostura Irrigation Project certain benefits of the Pick-Sloan Missouri River basin program.

S. 2133

At the request of Mrs. CLINTON, the name of the Senator from New York (Mr. SCHUMER) was added as a cosponsor of S. 2133, a bill to name the Department of Veterans Affairs medical center in the Bronx, New York, as the James J. Peters Department of Veterans Affairs Medical Center.

S. 2174

At the request of Mr. BUNNING, the names of the Senator from California (Mrs. BOXER) and the Senator from Louisiana (Ms. LANDRIEU) were added as cosponsors of S. 2174, a bill to amend title XIX of the Social Security Act to include podiatrists as physicians for purposes of covering physicians services under the medicaid program.

S. 2236

At the request of Ms. CANTWELL, the name of the Senator from Maryland

(Mr. SARBANES) was added as a cosponsor of S. 2236, a bill to enhance the reliability of the electric system.

S. 2270

At the request of Mr. DAYTON, his name was added as a cosponsor of S. 2270, a bill to amend the Sherman Act to make oil-producing and exporting cartels illegal.

S. 2324

At the request of Mr. CHAMBLISS, the name of the Senator from Tennessee (Mr. ALEXANDER) was added as a cosponsor of S. 2324, a bill to extend the deadline on the use of technology standards for the passports of visa waiver participants.

S. 2338

At the request of Mr. BOND, the name of the Senator from Washington (Mrs. MURRAY) was added as a cosponsor of S. 2338, a bill to amend the Public Health Service Act to provide for arthritis research and public health, and for other purposes.

S. 2413

At the request of Mr. BINGAMAN, the name of the Senator from Florida (Mr. GRAHAM) was added as a cosponsor of S. 2413, a bill to amend title XVIII of the Social Security Act to provide for the automatic enrollment of medicaid beneficiaries for prescription drug benefits under part D of such title, and for other purposes.

S. 2419

At the request of Mr. PRYOR, the name of the Senator from West Virginia (Mr. ROCKEFELLER) was added as a cosponsor of S. 2419, a bill to amend the Internal Revenue Code of 1986 to provide additional relief for members of the Armed Forces and their families.

S. 2435

At the request of Mr. LEAHY, the name of the Senator from Arkansas (Mrs. LINCOLN) was added as a cosponsor of S. 2435, a bill to permit Inspectors General to authorize staff to provide assistance to the National Center for Missing and Exploited Children, and for other purposes.

S. 2474

At the request of Mr. ALLARD, the name of the Senator from Wyoming (Mr. THOMAS) was added as a cosponsor of S. 2474, a bill to amend the Internal Revenue Code of 1986 to allow penalty-free withdrawals from retirement plans during the period that a military reservist or national guardsman is called to active duty for an extended period, and for other purposes.

S. 2508

At the request of Mr. DOMENICI, the name of the Senator from Colorado (Mr. ALLARD) was added as a cosponsor of S. 2508, a bill to redesignate the Ridges Basin Reservoir, Colorado, as Lake Nighthorse.

S. 2522

At the request of Mr. CORZINE, the name of the Senator from Alaska (Ms. MURKOWSKI) was added as a cosponsor of S. 2522, a bill to amend title 38, United States Code, to increase the

maximum amount of home loan guaranty available under the home loan guaranty program of the Department of Veterans Affairs, and for other purposes.

S.J. RES. 30

At the request of Mr. ALLARD, the name of the Senator from Texas (Mrs. HUTCHISON) was added as a cosponsor of S.J. Res. 30, a joint resolution proposing an amendment to the Constitution of the United States relating to marriage.

S.J. RES. 33

At the request of Mr. BROWNBAC, the name of the Senator from Nevada (Mr. ENSIGN) was added as a cosponsor of S.J. Res. 33, a joint resolution expressing support for freedom in Hong Kong.

S.J. RES. 37

At the request of Mr. BROWNBAC, the name of the Senator from Connecticut (Mr. DODD) was added as a cosponsor of S.J. Res. 37, a bill to acknowledge a long history of official depredations and ill-conceived policies by the United States Government regarding Indian Tribes and offer an apology to all Native Peoples on behalf of the United States.

S. CON. RES. 74

At the request of Mrs. CLINTON, the name of the Senator from Maryland (Ms. MIKULSKI) was added as a cosponsor of S. Con. Res. 74, a concurrent resolution expressing the sense of the Congress that a postage stamp should be issued as a testimonial to the Nation's tireless commitment to reuniting America's missing children with their families, and to honor the memories of those children who were victims of abduction and murder.

S. CON. RES. 90

At the request of Mr. LEVIN, the name of the Senator from Pennsylvania (Mr. SPECTER) was added as a cosponsor of S. Con. Res. 90, a concurrent resolution expressing the Sense of the Congress regarding negotiating, in the United States-Thailand Free Trade Agreement, access to the United States automobile industry.

S. RES. 221

At the request of Mr. SARBANES, the name of the Senator from West Virginia (Mr. BYRD) was added as a cosponsor of S. Res. 221, a resolution recognizing National Historically Black Colleges and Universities and the importance and accomplishments of historically Black colleges and universities.

S. RES. 379

At the request of Mr. BROWNBAC, the names of the Senator from Oklahoma (Mr. INHOFE), the Senator from Kansas (Mr. ROBERTS), the Senator from Georgia (Mr. CHAMBLISS) and the Senator from Minnesota (Mr. COLEMAN) were added as cosponsors of S. Res. 379, a resolution protecting, promoting, and celebrating fatherhood.

AMENDMENT NO. 3264

At the request of Mr. PRYOR, the names of the Senator from North Caro-

lina (Mrs. DOLE), the Senator from Texas (Mr. CORNYN) and the Senator from Maine (Ms. COLLINS) were added as cosponsors of amendment No. 3264 intended to be proposed to S. 2400, an original bill to authorize appropriations for fiscal year 2005 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Services, and for other purposes.

AMENDMENT NO. 3292

At the request of Mr. DAYTON, his name was added as a cosponsor of amendment No. 3292 proposed to S. 2400, an original bill to authorize appropriations for fiscal year 2005 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Services, and for other purposes.

AMENDMENT NO. 3297

At the request of Mr. REID, the names of the Senator from New Mexico (Mr. BINGAMAN), the Senator from Delaware (Mr. BIDEN), the Senator from South Dakota (Mr. DASCHLE) and the Senator from Vermont (Mr. JEFFORDS) were added as cosponsors of amendment No. 3297 intended to be proposed to S. 2400, an original bill to authorize appropriations for fiscal year 2005 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Services, and for other purposes.

AMENDMENT NO. 3301

At the request of Mr. NELSON of Nebraska, the name of the Senator from Oklahoma (Mr. INHOFE) was added as a cosponsor of amendment No. 3301 intended to be proposed to S. 2400, an original bill to authorize appropriations for fiscal year 2005 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Services, and for other purposes.

AMENDMENT NO. 3313

At the request of Mr. DODD, the name of the Senator from South Carolina (Mr. GRAHAM) was added as a cosponsor of amendment No. 3313 proposed to S. 2400, an original bill to authorize appropriations for fiscal year 2005 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Services, and for other purposes.

AMENDMENT NO. 3323

At the request of Mr. FITZGERALD, the name of the Senator from Alabama

(Mr. SESSIONS) was added as a cosponsor of amendment No. 3323 intended to be proposed to S. 2400, an original bill to authorize appropriations for fiscal year 2005 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Services, and for other purposes.

AMENDMENT NO. 3346

At the request of Mr. BINGAMAN, the names of the Senator from New Mexico (Mr. DOMENICI) and the Senator from Texas (Mrs. HUTCHISON) were added as cosponsors of amendment No. 3346 proposed to S. 2400, an original bill to authorize appropriations for fiscal year 2005 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Services, and for other purposes.

AMENDMENT NO. 3386

At the request of Mr. DURBIN, the names of the Senator from Michigan (Mr. LEVIN), the Senator from Pennsylvania (Mr. SPECTER), the Senator from California (Mrs. FEINSTEIN), the Senator from Vermont (Mr. LEAHY), the Senator from Massachusetts (Mr. KENNEDY) and the Senator from Arizona (Mr. MCCAIN) were added as cosponsors of amendment No. 3386 proposed to S. 2400, an original bill to authorize appropriations for fiscal year 2005 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Services, and for other purposes.

At the request of Mrs. CLINTON, her name was added as a cosponsor of amendment No. 3386 proposed to S. 2400, *supra*.

AMENDMENT NO. 3392

At the request of Mr. BINGAMAN, the names of the Senator from Oregon (Mr. SMITH), the Senator from New Jersey (Mr. CORZINE), the Senator from Massachusetts (Mr. KENNEDY) and the Senator from Hawaii (Mr. AKAKA) were added as cosponsors of amendment No. 3392 proposed to S. 2400, an original bill to authorize appropriations for fiscal year 2005 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Services, and for other purposes.

AMENDMENT NO. 3436

At the request of Mr. BUNNING, the names of the Senator from New York (Mrs. CLINTON) and the Senator from Massachusetts (Mr. KENNEDY) were withdrawn as cosponsors of amendment No. 3436 intended to be proposed to S. 2400, an original bill to authorize appropriations for fiscal year 2005 for military activities of the Department

of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Services, and for other purposes.

AMENDMENT NO. 3438

At the request of Mr. HARKIN, his name was added as a cosponsor of amendment No. 3438 proposed to S. 2400, an original bill to authorize appropriations for fiscal year 2005 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Services, and for other purposes.

At the request of Mr. BUNNING, the names of the Senator from Alaska (Mr. STEVENS), the Senator from Missouri (Mr. BOND), the Senator from California (Mrs. FEINSTEIN) and the Senator from Illinois (Mr. DURBIN) were added as cosponsors of amendment No. 3438 proposed to S. 2400, *supra*.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. DASCHLE (for himself and Mr. JOHNSON):

S. 2523. A bill to exempt the Great Plains Region and Rocky Mountain Region of the Bureau of Indian Affairs from trust reform reorganization pending the submission of agency-specific reorganization plans; to the Committee on Indian Affairs.

Mr. DASCHLE. Mr. President, today Senator JOHNSON and I are introducing a bill that reflects the concerns of tribal leaders about the lack of progress on trust management reform and their dissatisfaction with the Department of the Interior's reorganization plan to deal with it. It offers an alternative to the Department's approach that tribal chairmen in the Great Plains and Rocky Mountain regions believe will better serve their members.

Trust reform is a particularly vexing issue that has confounded Federal policymakers and frustrated Native Americans for years. But the bottom line is that when the United States Government divided Indian lands in 1887, it made a commitment, through solemn treaty obligations, to hold those lands in trust, to manage them wisely, and to give any income from the sale or lease of the land to its Indian owners. It has never fulfilled that promise.

The Indian trust has been so badly mismanaged, for so long, by Administrations of both political parties, that no one today has any idea how much money should even be in the trust—let alone, how much is owed to individual account holders and to tribes, and for what. Meanwhile, too many individual and tribal community needs go unmet in Indian Country because of the lack of resources. That is the contradiction that simply cannot be allowed to continue.

I know that the Interior Department has gone to great efforts to reform its

internal structure to get a handle on the administration of the Indian trust fund. And I appreciate that Interior officials believe that their reorganization plan has been shaped, at least in part, by "listening sessions" it held in Indian Country. Yet, the fact remains that tribal leaders around the country do not accept the premise that those meetings represented true consultation, and they do not accept the Department's reorganization plan as a legitimate response to mismanagement of the Indian trust. A number of tribal leaders have told me that the Department's "listening sessions" were hardly that, but could more accurately be described as a notification of how the Department would proceed.

Tribal leaders in my State believe strongly that the Department's reorganization plan moves in the wrong direction. Instead of integrating the trust and "non-trust" functions of the Department, it separates those functions even further. They also believe the plan ignores the unique character of each region's challenges. The Great Plains Region, for example, has more Individual Indian Money Account holders than any other region and holds 33 percent of the nation's tribal trust assets.

I acknowledge that this is a difficult problem and that some in the Administration sincerely desire to solve the trust management problem in a way that ensures that stakeholders receive what is due them in a timely manner. I also greatly appreciate the attention devoted to this matter. However, I do believe some of that attention has been misdirected. And, given the recent history of the trust reform debate, I have no credible answer to tribal leaders' lament that the Department appears more interested in undercutting the Cobell v. Norton lawsuit than in considering the opinion of tribes in South Dakota or the rest of Indian Country.

Since the Department formally unveiled its reorganization proposal earlier last year, numerous questions have been raised about exactly how this reorganization, which is currently being advanced administratively, will improve the present trust fund management and accounting procedures.

What are the role and responsibilities of the Special Trustee's trust officers who will be dispatched throughout Indian Country, and how will these positions relate to the local and regional BIA offices? Is this a duplication of services?

Who has oversight over these positions, and what accountability mechanism is in place to monitor their performance? What are the lines of authority?

Will Indian preference apply to any new positions that are created by the reorganization?

Why is the reorganization effort affecting the Office of Indian Education Programs when the court mandate affects only trust fund management reform? Does the plan violate the BIA

amendments to the Elementary and Secondary Education Act reauthorization?

The list of questions is long, and tribal leaders and their constituents deserve answers. Those answers cannot be gleaned from the 18 pages of organizational charts the Department has provided as a rationale for its plan to reorganize the BIA and the Office of the Special Trustee.

This past February tribal leaders from nearly every Indian Nation in America traveled to Washington for a meeting of the National Congress of American Indians to discuss a variety of issues, including trust reform. They expressed unanimous opposition to the Department of Interior's reorganization efforts, and their urgent plea to Congress was that the federal government work with Native people to find an honorable and equitable solution to the Indian trust fund dispute.

In March, in an appearance before the Senate Indian Affairs Committee, Tex Hall, Chairman of the Three Affiliated Tribes of Fort Berthold and President of the National Congress of American Indians, testified that tribal leaders do not believe that their views are reflected in the Department's trust reorganization plan. And the Chairman of the Lower Brule Sioux Tribe, Michael Jandreau, a member of the BIA-Tribal Task Force on trust reform, told the Committee that "meaningful involvement [of] and input from tribal leadership" and the failure by the federal government to recognize "obvious treaty obligations" are contributing to the inability to reach consensus on trust reform.

This disagreement between Indian Country and Washington runs deep and cannot be solved by Interior Department officials simply re-drawing lines on organizational charts. The search for resolution must include real, meaningful, and ongoing consultation between Department officials and the tribes and tribal leaders. After all, we are talking about Indian people's money.

At the March Committee hearing, Harold Frazier, testifying in his capacities as Chairman of the Cheyenne River Sioux Tribe and as Chairman of the Great Plains Tribal Chairmen's Association, offered both a critique of the Department's reorganization plan and an alternative to it. He emphasized that a majority of Indian tribes opposed the reorganization, not just because it was implemented without "meaningful tribal consultation," but also because "a one-size-fits-all approach to trust management reform is certain to fail." While acknowledging that some aspects of reform, such as land consolidation and improved record-keeping, are better managed at the national level, Chairman Frazier pointed out that basic services provided at the agency level are the key to the most efficient utilization of trust assets and that these resource decisions are best made at the local level