

Warren Rudman, in a report, said, "emergency responders drastically underfunded, dangerously unprepared." Don't let that situation continue.

I yield the remainder of my time to the Senator from Connecticut.

Mr. DODD. The Senator from Maryland is correct. This budget contains a \$250 million cut in FIRE Act grants. There have been over 19,000 awarded since the program was established from 33,000 departments across the country. These fire departments absolutely need the equipment and training resources. In addition, the SAFER Act will put 75,000 new firefighters on the street over the next seven years. Recent studies by major organizations indicate there are chronic shortfalls in the numbers of people who serve in paid and volunteer and combination departments.

This is a good amendment. We are asking those who make more than \$1 million a year to take a little less of a tax cut than they would ordinarily get. I urge my colleagues to support the amendment.

Mr. NICKLES. This amendment, as most of the amendments we are going to be facing in this sequence of 10 votes, increases taxes. This one increases taxes by \$2.86 billion next year. That happens to be about the same amount of money we assume for the child tax credit next year. But it doesn't add any money for firefighters, zero. What it does is promise a possible \$1.3 billion increase in spending later in the year, if the appropriations bills do such and such.

I think it is a gimmick. The facts are, if it did go to firefighting, that would be a 157-percent increase over last year. That is ridiculous. We put in 10 percent for homeland defense as requested by the President. What the Secretary is trying to do is move more of that money into high-threat areas, not necessarily in every little rural fire department in Oklahoma, which, frankly, is not a Federal responsibility. Terrorism is not a threat in most of the rural communities.

I urge opposition to the amendment and ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The question is on agreeing to amendment No. 2789.

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. DASCHLE. I announce that the Senator from North Carolina (Mr. EDWARDS), the Senator from South Dakota (Mr. JOHNSON), and the Senator from Massachusetts (Mr. KERRY) are necessarily absent.

I also announce that the Senator from Nevada (Mr. REID) is absent attending a funeral.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 41, nays 55, as follows:

[Rollcall Vote No. 42 Leg.]

YEAS—41

Akaka	Dorgan	Levin
Bayh	Durbin	Lieberman
Biden	Feingold	Lincoln
Bingaman	Feinstein	Mikulski
Boxer	Graham (FL)	Murray
Byrd	Harkin	Nelson (FL)
Cantwell	Hollings	Pryor
Carper	Inouye	Reed
Clinton	Jeffords	Rockefeller
Conrad	Kennedy	Sarbanes
Corzine	Kohl	Schumer
Daschle	Landrieu	Stabenow
Dayton	Lautenberg	Wyden
Dodd	Leahy	

NAYS—55

Alexander	DeWine	Miller
Allard	Dole	Murkowski
Allen	Domenici	Nelson (NE)
Baucus	Ensign	Nickles
Bennett	Enzi	Roberts
Bond	Fitzgerald	Santorum
Breaux	Frist	Sessions
Brownback	Graham (SC)	Shelby
Bunning	Grassley	Smith
Burns	Gregg	Snowe
Campbell	Hagel	Specter
Chafee	Hatch	Stevens
Chambliss	Hutchison	Sununu
Cochran	Inhofe	Talent
Coleman	Kyl	Thomas
Collins	Lott	Voinovich
Cornyn	Lugar	Warner
Craig	McCain	
Crapo	McConnell	

NOT VOTING—4

Edwards	Kerry
Johnson	Reid

The amendment (No. 2789) was rejected.

Mr. DASCHLE. Mr. President, I move to reconsider the vote.

Mr. FRIST. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

#### EXPRESSION OF CONDOLENCES TO THE PEOPLE OF SPAIN

Mr. FRIST. Mr. President, I ask unanimous consent that the Senate now proceed to a resolution that is at the desk regarding the recent bombings in Spain; provided further that following the reporting of the resolution there be a brief moment of silence; provided further that each leader be recognized for up to 5 minutes each, and that Senators ALLEN and DODD be permitted to speak for up to 2 minutes each. I further ask unanimous consent that the Senate then proceed to a vote on the adoption of the resolution with no intervening action or debate; further, that following that vote the preamble be agreed to and the motion to reconsider be laid upon the table.

The PRESIDING OFFICER. The clerk will read the resolution by title. The legislative clerk read as follows:

A resolution (S. Res. 319) expressing the sense of the Senate with respect to the deadly terrorist attacks against the people of Spain that occurred on March 11, 2004.

There being no objection, the Senate proceeded to consider the resolution.

The PRESIDING OFFICER. The Senate will now observe a moment of silence.

(Moment of silence.)

Mr. FRIST. Mr. President, through the efforts of our colleagues, Senators ALLEN and DODD, we have this resolution before the Senate expressing our

condolences to the people of Spain. We will shortly vote on this resolution.

It is with a heavy heart that I rise. In a phone call earlier today, I told the Ambassador of Spain what the Senate will tell the people of Spain tonight through this resolution: We are with you; you are not alone in your grief.

This morning in Madrid, Spain, at the height of rush hour, 10 terrorist bombs ripped through railway trains and stations killing over 190 people and wounding 1,240 more. Mothers, fathers, students, children, were struck down as they went about their normal daily life—a tragedy we in the United States know only too well.

Spain did not learn about the need to defend democracy or how to fight terrorism on September 11, 2001. Sadly, this lesson was thrust upon the Spanish people long ago. Their response to our darkest moment will long be remembered in America. As the people of Spain mourn their victims tonight, we mourn with them.

We do not yet know the identity of the culprits. Officials are pursuing every lead. But whoever committed this atrocity will be found and they will be punished. I say to the people of Spain: America is with you. We stand in front of you, in back of you, to your left, and to your right. We grieve with the families who bear so much sorrow and we grieve for their loved ones whose lives have been so unjustly cut short. We will not forget this day. We will fight until the last cowardly murderer is brought to justice.

The PRESIDING OFFICER. The Democratic leader.

Mr. DASCHLE. Mr. President, I join in thanking Senators ALLEN and DODD for their work on this resolution. I join the majority leader in expressing strong support for the efforts in the Senate this afternoon. It is entirely fitting and appropriate that we observe the moment of silence for the victims of this heinous attack on the citizens of Spain this morning. Our prayers are with the Spanish people as they search for survivors, care for their injured, and mourn their losses.

Just last month, we heard a moving speech in the House Chamber from President Aznar. He made clear to us America does not stand alone in the war on terror. He made clear that the terrorists who attacked us on September 11 would fail, and he made clear that we would succeed together.

The resolution says to President Aznar and his people that the American people will give the Spanish people everything they have given us: Our unshakable commitment that we will link arms to care for the victims and their families, our solemn word that we will not flinch in the face of these cowardly attacks, our enduring pledge that we will join forces to bring the perpetrators to justice. That is because this was not an attack on Spain alone but on all of us.

I have already heard from Americans who are desperately trying to reach

family members who are in Madrid this evening, terrorized to think their loved ones were victimized in the attack. Families from all over the world are experiencing the same fears. The object of terrorism is to bring fear to the hearts of free people, to divide friend from friend and ally from ally. But America will never abandon its Spanish allies. We will not tire in the fight against tyranny.

Today we renew our resolve to defeat terrorism around the world. We will bring these murderers to justice and make clear to all terrorists that they will never, never prevail.

I yield the floor.

The PRESIDING OFFICER. The Senator from Virginia.

Mr. ALLEN. Mr. President, I thank our leader, Senator FRIST, the Democratic leader, Senator DASCHLE, and also my colleague from Connecticut, Senator DODD, all of whom worked together on this resolution.

As chairman of the Subcommittee on European Affairs of the Foreign Relations Committee, I share the resolve of my colleagues.

The American people have experienced our September 11. For the people of Spain, March 11 is a day they will not forget. We, the Senate, express our outrage and shock and that of our fellow American people over these terrorist attacks that occurred today. The Senate of the United States joins with President Bush in expressing our deepest condolences and in saying that we will stand shoulder to shoulder with our friends, the people of Spain, in this war on terrorism.

The Senate also, in unity, expresses our solidarity with the people of Spain in these very difficult hours. We especially send our sincere condolences to the families whose have lost loved ones and the well over 1,000 who have been severely injured by these despicable terrorist acts.

We call on other nations to join with us once again in condemning such monstrous acts and attacks on the innocent people wherever they may be, whether they are in the Pentagon, the World Trade Center, or in transportation facilities in Madrid, Spain. We need to help identify the perpetrators of these attacks and bring them to swift justice. We express, as Senators, our readiness to consult with the King of Spain, the President of the Spanish Government, Jose Maria Aznar, the Spanish Cortes, and other public authorities about our joint efforts to combat terrorism.

President Aznar said "We shall not forget." We in the United State say to President Aznar and the people of Spain: Siempre recordaremos. We will not forget either. We will always remember.

Mr. DODD. Mr. President, even though the Senate is extremely busy with respect to consideration of the Senate budget resolution, the recent tragedy in Spain makes it terribly important that the Senate pause from its

regular business this afternoon to speak with one voice about our profound outrage and sorrow with respect to what transpired just a few short hours ago in Madrid. The resolution which has been introduced by Senators FRIST, DASCHLE, myself, and others is an opportunity for the Senate to send its condolences to the people of Spain.

I would also like to bring to the attention of my colleagues that a book of condolences will be open at the Embassy of Spain tomorrow, March 12, and Monday, March 15. In addition, a funeral service for the victims of this heinous attack will be held at St. Matthews Cathedral on Monday, March 15, at 5:30 p.m.

Mr. President, I know I join all my colleagues when I express how deeply disturbed I am by today's bombings in the Spanish capital of Madrid, and I strongly condemn those responsible for what is a heinous crime against human life. These horrific attacks—the deadliest in Spain's history—have now left over 180 innocent people dead and more than 900 wounded. Such carnage is almost unimaginable, and I know that I join with all Americans in expressing my outrage over these acts of violence.

I also join with my fellow Americans in expressing my solidarity with the Spanish people and the families of the innocent victims. This is a time of great distress and pain for them—it is a memory that will long endure in their hearts and minds. And I know that in the difficult days ahead, America and the Congress will stand shoulder-to-shoulder with Spain, just as Spain supported America through some of our darkest hours after September 11, 2001.

In so many ways, Spain's friendship has been invaluable to the United States. Spain has been a critical partner in the fight against terrorism, a true ally during the war in Iraq, and an important economic partner in the global marketplace. And indeed, through my roles as a United States Senator and Chairman of the U.S.-Spain Council, I have seen firsthand the immense depth and strength of the United States-Spain bond.

This bond continues to flourish because our countries and our peoples share the fundamental values of freedom and democracy. In today's complicated world, the United States and Spain are true friends. And I would like to say to the Spanish people—rest assured that during this time of tragedy, your nation has no greater friend than the American people.

As my colleagues are aware, these horrific terrorist attacks have occurred only days before Spain is to hold its general elections. The attacks were likely meant to disrupt Spain's strong democratic institutions. And they were surely aimed at the values of freedom and democracy that both Spain and the United States hold dear.

Although it is not yet clear who was behind these attacks, I have a message for them, wherever they are. The val-

ues that Spain and America share will not be broken by cowardly acts of terror; the friendship and cooperation between our nations will continue. And despite your efforts, elections will be held—the Spanish democracy will continue to thrive.

In times of need, we grow more united. And together, we will move forward to ensure that this world is safe for freedom-loving people everywhere.

I thank the majority leader and minority leader for putting this resolution forth this afternoon. It is a timely resolution to take a few minutes out from the budget resolution to share our collective thoughts and to express them to the people of Spain over this incredible tragedy. I associate myself with the remarks that have been given by the majority leader, the Democratic leader, and my colleague from Virginia who have spoken eloquently about our feelings.

I recall vividly the day after September 11 reading Spanish papers. The headlines in the Spanish papers in Madrid and Barcelona said the following in Spanish: *Nosotros somos, Americanos.*

I think, tonight, all Members in the Senate would want to say to the people of Spain in this moment: *Nosotros somos, Espanolas.*

The PRESIDING OFFICER. The Senator from Florida.

Mr. GRAHAM of Florida. I would like to add a few comments to what has been so eloquently said.

There has never been a time in the 500-year relationship between Spain and what is now the United States of America in which there have been stronger bonds of genuine friendship and empathy for each other, particularly at a time of tragedy such as this that exists today.

I spoke early today with the Ambassador of Spain to the United States and he described what his country was experiencing as their September 11. Just as they came forward with such effectiveness and genuine remorse when we experienced our tragedy, we share those same feelings toward theirs today.

May the bonds of our friendship give strength to both Spanish people and our people as we have experienced the consequences of terrorism on our own soil. Our hopes and our prayers are with our brothers in Spain.

The PRESIDING OFFICER. The question is on agreeing to the resolution.

Mr. FRIST. Mr. President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. DASCHLE. I announce that the Senator from North Carolina (Mr. EDWARDS), the Senator from South Dakota (Mr. JOHNSON), and the Senator from Massachusetts (Mr. KERRY) are necessarily absent.

I also announce that the Senator from Nevada (Mr. REID) is absent attending a funeral.

The result was announced—yeas 96, nays 0, as follows:

[Rollcall Vote No. 43 Leg.]

YEAS—96

Akaka	DeWine	Lincoln
Alexander	Dodd	Lott
Allard	Dole	Lugar
Allen	Domenici	McCain
Baucus	Dorgan	McConnell
Bayh	Durbin	Mikulski
Bennett	Ensign	Miller
Biden	Enzi	Murkowski
Bingaman	Feingold	Murray
Bond	Feinstein	Nelson (FL)
Boxer	Fitzgerald	Nelson (NE)
Breaux	Frist	Nickles
Brownback	Graham (FL)	Pryor
Bunning	Graham (SC)	Reed
Burns	Grassley	Roberts
Byrd	Gregg	Rockefeller
Campbell	Hagel	Santorum
Cantwell	Harkin	Sarbanes
Carper	Hatch	Schumer
Chafee	Hollings	Sessions
Chambliss	Hutchison	Shelby
Clinton	Inhofe	Smith
Cochran	Inouye	Snowe
Coleman	Jeffords	Specter
Collins	Kennedy	Stabenow
Conrad	Kohl	Stevens
Cornyn	Kyl	Sununu
Corzine	Landrieu	Talent
Craig	Lautenberg	Thomas
Crapo	Leahy	Voinovich
Daschle	Levin	Warner
Dayton	Lieberman	Wyden

NOT VOTING—4

Edwards  
Johnson

Kerry  
Reid

The resolution (S. Res. 319) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

S. RES. 319

Whereas on March 11, 2004, terrorists detonated a total of 10 bombs at 6 train stations in and around Madrid, Spain during morning rush hour, killing more than 190 people and injuring more than 1,200 others;

Whereas these attacks constitute the worst acts of terrorism ever experienced in Spain;

Whereas no organization has claimed responsibility for the terrorist attacks;

Whereas the terrorist organization known as ETA, which has been responsible for the deaths of more than 800 people during its decades long campaign to establish an independent Basque State, is a prime suspect as the perpetrator of these cowardly acts of terrorism against innocent people;

Whereas officials in Spain initiated another line of investigation to identify the perpetrators of the terrorist attacks after a van was found with detonators and an Arabic-language tape of Koranic verses;

Whereas President Jose Maria Aznar has stated that "we shall not forget", bravely declared that Spain would not change its policies because of terrorist pressure, and declared three days of national mourning;

Whereas the President of the European Parliament has stated that the terrorist attacks are "a declaration of war on democracy", Pope John Paul II has described the attacks as "despicable", and the United Nations Secretary General Kofi Annan expressed profound shock and indignation over this "senseless killing of innocent people"; and

Whereas President George W. Bush has already called President Aznar to offer his condolences and to assure him that "the United States stands resolutely with Spain in the fight against terrorism in all its forms and against the particular threat that Spain faces from the evil of ETA terrorism": Now, therefore, be it

Resolved, That the Senate—

(1) expresses the outrage and shock of the people of the United States over the terrorist attacks that occurred in and around Madrid, Spain on March 11, 2004;

(2) joins with President Bush in expressing its deepest condolences and pledges to remain shoulder to shoulder with the people of Spain in the war on terrorism;

(3) expresses its strong solidarity with the people of Spain during their difficult hour, and its deep condolences to the families of the victims of these despicable terrorist attacks;

(4) calls on all nations to join with the United States in condemning the monstrous attacks on the innocent people of Spain and in attempting to identify the perpetrators of the attacks and bring them to account;

(5) expresses its readiness to consult with representatives of King Juan Carlos, President Jose Maria Aznar, the Spanish government, the Spanish Cortes, and other public authorities about joint efforts to combat terrorism more effectively;

(6) commends the United States Embassy in Madrid for its prompt offers of assistance to the Government of Spain, and for its efforts to determine the welfare and whereabouts of United States citizens who may have been affected by the terrorist attacks; and

(7) urges the executive branch to continue to provide all possible assistance to Spain in order to identify and bring to account the perpetrators of the terrorist attacks that occurred on March 11, 2004, in Madrid and of other terrorist attacks against the people of Spain.

#### CONGRESSIONAL BUDGET FOR THE UNITED STATES GOVERNMENT FOR FISCAL YEAR 2005—Continued

The PRESIDING OFFICER. The Senator from Nevada.

AMENDMENT NO. 2793

Mr. ENSIGN. Mr. President, I understand the Dorgan amendment is the next amendment.

The PRESIDING OFFICER. The Senator is correct.

Mr. ENSIGN. And there is a minute on each side.

The PRESIDING OFFICER. The Senator is correct.

Mr. ENSIGN. Mr. President, the Dorgan amendment raises taxes by \$2.2 billion to increase funding for the COPS Program by \$1.1 billion. He says \$2.2 billion is the tax increase that will be for millionaires, but we have said this time after time, you cannot specify to the Finance Committee what taxes will be raised.

The bottom line is, the easiest taxes out there right now that are expiring at the end of this year are the \$1,000 child tax credit, the marriage penalty reduction, and the expansion of the 10-percent tax bracket. These are middle-class people, middle to lower income people. We don't want to raise taxes on middle to lower income people. We encourage Members to vote no on this amendment.

The PRESIDING OFFICER. The Senator from North Dakota.

Mr. DORGAN. Mr. President, I ask unanimous consent that Senators LEAHY, FEINSTEIN, SCHUMER, KENNEDY,

SARBANES, ROCKEFELLER, CORZINE, STABENOW, HARKIN, BOXER, DURBIN, KOHL, and DODD be added as cosponsors to my amendment.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DORGAN. Mr. President, I offer this amendment on behalf of myself, Senator BIDEN, Senator DASCHLE, and many others. This would restore \$1.1 billion to law enforcement grants that have been cut in this budget. My colleague, Senator BIDEN, is the author of the COPS Program, the Byrne grant program, and others. I just finished a round of meetings dealing with methamphetamine in North Dakota. Most of you have had the same experience. Law enforcement officials from across the country will tell you these grant programs are critical to their ability to continue to fight this methamphetamine scourge and other issues. We should restore that funding.

We do this and pay for it by simply limiting the tax cut for those above \$1 million a year. Next year they will receive \$27 billion in tax cuts; that is, those Americans with income of \$1 million a year or more. Under this amendment, they will only receive \$26 billion in tax cuts. We will restore the funding for law enforcement across this country for the COPS Program, the Byrne grant, and the law enforcement grant program.

I offer this on behalf of myself, on behalf of Senator BIDEN, Senator DASCHLE, and others.

Mr. NICKLES. Mr. President, I ask for the yeas and nays on the amendment.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The question is on agreeing to amendment No. 2793. The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. DASCHLE. I announce that the Senator from North Carolina (Mr. EDWARDS), the Senator from South Dakota (Mr. JOHNSON), and the Senator from Massachusetts (Mr. KERRY) are necessarily absent.

I also announce that the Senator from Nevada (Mr. REID) is absent attending a funeral.

The PRESIDING OFFICER. (Mr. CHAMBLISS). Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 41, nays 55, as follows:

[Rollcall Vote No. 44 Leg.]

YEAS—41

Akaka	Dorgan	Levin
Bayh	Durbin	Lieberman
Biden	Feingold	Lincoln
Bingaman	Feinstein	Mikulski
Boxer	Graham (FL)	Murray
Byrd	Harkin	Nelson (FL)
Cantwell	Hollings	Pryor
Carper	Inouye	Reed
Clinton	Jeffords	Rockefeller
Conrad	Kennedy	Sarbanes
Corzine	Kohl	Schumer
Daschle	Landrieu	Stabenow
Dayton	Lautenberg	Wyden
Dodd	Leahy	