Mrs. MURRAY) submitted an amendment intended to be proposed by him to the bill S. 1637, supra; which was ordered to lie on the table.

TEXT OF AMENDMENTS

SA 2638. Mr. SANTORUM (for himself, Mr. BAYH, and Mr. BINGAMAN) submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 179, after line 25, insert the following:

MODIFICATIONS TO WORK OPPORTUNITY CREDIT AND WELFARE-TO-SEC. WORK CREDIT.

- (a) EXTENSION OF CREDIT -
- (1) Subparagraph (B) of section 51(c)(4) is amended by striking "December 31, 2003" and inserting ''December 31, 2005'
- (2) Subsection (f) of section 51A is amended by striking by striking "December 31, 2003" and inserting "December 31, 2005".
- (b) ELIGIBILITY OF EX-FELONS DETERMINED WITHOUT REGARD TO FAMILY INCOME.—Paragraph (4) of section 51(d) is amended by adding "and" at the end of subparagraph (A), by striking ", and" at the end of subparagraph (B) and inserting a period, and by striking all that follows subparagraph (B).
- (c) INCREASE IN MAXIMUM AGE FOR ELIGI-BILITY OF FOOD STAMP RECIPIENTS.—Clause (i) of section 51(d)(8)(A) is amended by striking "25" and inserting "40".
- (d) INCREASE IN MAXIMUM AGE FOR DES-IGNATED COMMUNITY RESIDENTS.
- (1) IN GENERAL.—Paragraph (5) of section 51(d) is amended to read as follows:
- (5) DESIGNATED COMMUNITY RESIDENTS.
- "(A) IN GENERAL.—The term 'designated community resident' means any individual who is certified by the designated local agen-
- cy—
 ''(i) as having attained age 18 but not age 40 on the hiring date, and
- ''(ii) as having his principal place of abode within an empowerment zone, enterprise community, or renewal community.
- (B) INDIVIDUAL MUST CONTINUE TO RESIDE IN ZONE OR COMMUNITY —In the case of a designated community resident, the term 'qualified wages' shall not include wages paid or incurred for services performed while the individual's principal place of abode is outside an empowerment zone, enterprise community, or renewal community.
- CONFORMING AMENDMENT.—Subparagraph (D) of section 51(d)(1) is amended to read as follows:
 - '(D) a designated community resident,
- (e) CLARIFICATION OF TREATMENT OF INDI-VIDUALS UNDER INDIVIDUAL WORK PLANS.-Subparagraph (B) of section 51(d)(6) (relating to vocational rehabilitation referral) is amended by striking "or" at the end of clause (i), by striking the period at the end of clause (ii) and inserting ", or", and by adding at the end the following new clause:
- "(iii) an individual work plan developed and implemented by an employment network pursuant to subsection (g) of section 1148 of the Social Security Act with respect to which the requirements of such subsection are met.
 - (f) EFFECTIVE DATES .-

(1) EXTENSION OF CREDITS.—The amendments made by subsection (a) shall apply to individuals who begin work for the employer after December 31, 2003.

CONGRESSIONAL RECORD—SENATE

(2) MODIFICATIONS.—The amendments made by subsections (b), (c), (d), and (e) shall apply to individuals who begin work for the employer after December 31, 2004.

SEC. 503. CONSOLIDATION OF WORK OPPORTUNITY CREDIT WITH WELFARE-TO-WORK CREDIT.

- (a) IN GENERAL.—Paragraph (1) of section 51(d) is amended by striking "or" at the end of subparagraph (G), by striking the period at the end of subparagraph (H) and inserting or", and by adding at the end the following new subparagraph:
- '(I) a long-term family assistance recipi-
- (b) LONG-TERM FAMILY ASSISTANCE RECIPI-ENT.—Subsection (d) of section 51 is amended by redesignating paragraphs (10) through (12) as paragraphs (11) through (13), respectively, and by inserting after paragraph (9) the following new paragraph:
- (10) LONG-TERM FAMILY ASSISTANCE RECIPI-ENT.—The term 'long-term family assistance recipient' means any individual who is certified by the designated local agency
- (A) as being a member of a family receiving assistance under a IV-A program (as defined in paragraph (2)(B)) for at least the 18month period ending on the hiring date,

'(B)(i) as being a member of a family receiving such assistance for 18 months beginning after August 5, 1997, and

'(ii) as having a hiring date which is not more than 2 years after the end of the earliest such 18-month period, or

 $^{\prime}(C)(i)$ as being a member of a family which ceased to be eligible for such assistance by reason of any limitation imposed by Federal or State law on the maximum period such assistance is payable to a family, and

''(ii) as having a hiring date which is not more than 2 years after the date of such ces-

(c) Increased Credit for Employment of LONG-TERM FAMILY ASSISTANCE RECIPIENTS AND QUALIFIED EX-FELONS—Section 51 is amended by inserting after subsection (d) the following new subsection:

(e) CREDIT FOR SECOND-YEAR WAGES FOR EMPLOYMENT OF LONG-TERM FAMILY ASSIST-ANCE RECIPIENTS AND QUALIFIED EX-FEL-ONS.

- '(1) IN GENERAL.—With respect to the employment of a long-term family assistance recipient or a qualified ex-felon-
- (A) the amount of the work opportunity credit determined under this section for the taxable year shall include 50 percent of the qualified second-year wages for such year. and
- '(B) in lieu of applying subsection (b)(3), the amount of the qualified first-year wages, and the amount of qualified second-year wages, which may be taken into account with respect to such a recipient shall not exceed \$10,000 per year.
- (2) QUALIFIED SECOND-YEAR WAGES.—For purposes of this subsection, the term 'qualified second-year wages' means qualified
- (A) which are paid to a long-term family assistance recipient or a qualified ex-felon,
- "(B) which are attributable to service rendered during the 1-year period beginning on the day after the last day of the 1-year period with respect to such recipient determined under subsection (b)(2).
- (3) SPECIAL RULES FOR AGRICULTURAL AND RAILWAY LABOR.-If such recipient is an employee to whom subparagraph (A) or (B) of subsection (h)(1) applies, rules similar to the rules of such subparagraphs shall apply except that-

- '(A) such subparagraph (A) shall be applied by substituting '\$10,000' for '\$6,000', and
- (B) such subparagraph (B) shall be applied
- by substituting '\$833.33' for '\$500'.''
 (d) REPEAL OF SEPARATE WELFARE-TO-WORK CREDIT.-
- (1) IN GENERAL.—Section 51A is hereby repealed.
- (2) CLERICAL AMENDMENT—The table of sections for subpart F of part IV of subchapter A of chapter 1 is amended by striking the item relating to section 51A.

 (e) EFFECTIVE DATE.—The amendments
- made by this section shall apply to individuals who begin work for the employer after December 31, 2004.
- 2639. Mr. ALLEN submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

At the end add the following:

TITLE III—HOMESTEAD PRESERVATION ACT

SEC, 301, SHORT TITLE,

This title may be cited as the "Homestead Preservation Act

SEC. 302. MORTGAGE PAYMENT ASSISTANCE.

- (a) ESTABLISHMENT OF PROGRAM.—The Secretary of Labor (referred to in this section as Secretary") shall establish a program under which the Secretary shall award lowinterest loans to eligible individuals to enable such individuals to continue to make mortgage payments with respect to the primary residences of such individuals.
- (b) FLIGIBILITY.—To be eligible to receive a loan under the program established under subsection (a), an individual shall-
 - (1) be—
- (A) an adversely affected worker with respect to whom a certification of eligibility has been issued by the Secretary of Labor under chapter 2 of title II of the Trade Act of 1974 (19 U.S.C. 2271 et seq.); or
- (B) an individual who would be an individual described in subparagraph (A) but who resides in a State that has not entered into an agreement under section 239 of such Act (19 U.S.C. 2311);
- (2) be a borrower under a loan which requires the individual to make monthly mortgage payments with respect to the primary place of residence of the individual; and
- (3) be enrolled in a job training or job assistance program.
 - (c) LOAN REQUIREMENTS.-
- (1) IN GENERAL.—A loan provided to an eligible individual under this section shall-
- (A) be for a period of not to exceed 12
- (B) be for an amount that does not exceed the sum of-
- (i) the amount of the monthly mortgage payment owed by the individual; and
- (ii) the number of months for which the loan is provided; (C) have an applicable rate of interest that
- equals 4 percent:
- (D) require repayment as provided for in subsection (d); and
- (E) be subject to such other terms and conditions as the Secretary determines appro-
- (2) ACCOUNT.-A loan awarded to an individual under this section shall be deposited into an account from which a monthly mortgage payment will be made in accordance with the terms and conditions of such loan.

- (d) Repayment.—
- (1) IN GENERAL.—An individual to which a loan has been awarded under this section shall be required to begin making repayments on the loan on the earlier of—
- (A) the date on which the individual has been employed on a full-time basis for 6 consecutive months; or
- (B) the date that is 1 year after the date on which the loan has been approved under this section.
 - (2) REPAYMENT PERIOD AND AMOUNT.—
- (A) REPAYMENT PERIOD.—A loan awarded under this section shall be repaid on a monthly basis over the 5-year period beginning on the date determined under paragraph (1).
- (B) AMOUNT.—The amount of the monthly payment described in subparagraph (A) shall be determined by dividing the total amount provided under the loan (plus interest) by 60.
- (C) RULE OF CONSTRUCTION.—Nothing in this paragraph shall be construed to prohibit an individual from—
- (i) paying off a loan awarded under this section in less than 5 years; or
- (ii) from paying a monthly amount under such loan in excess of the monthly amount determined under subparagraph (B) with respect to the loan.
- (e) REGULATIONS.—Not later than 6 weeks after the date of enactment of this section, the Secretary shall promulgate regulations necessary to carry out this section, including regulations that permit an individual to certify that the individual is an eligible individual under subsection (b).
- (f) AUTHORIZATION OF APPROPRIATIONS.— There is authorized to be appropriated to carry out this section, \$10,000,000 for each of fiscal years 2004 through 2008.
- **SA 2640.** Mr. INOUYE submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table: as follows:

On page 179, after line 25, insert the following:

SEC. 312. EXTENSION OF POSSESSION TAX CRED-IT WITH RESPECT TO AMERICAN SAMOA.

Subparagraph (A) of section 936(j)(8) of the Internal Revenue Code of 1986 (relating to special rules for certain possessions) is amended by inserting before the period at the end the following: "(January 1, 2016, in the case of American Samoa)".

SA 2641. Mrs. LINCOLN submitted an amendment intended to be proposed by her to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 179, after line 25, add the following:

SEC. ___. REPEAL OF ESTATE TAX ON FAMILY-OWNED BUSINESSES AND FARMS.

(a) REPEAL OF QUALIFIED FAMILY-OWNED BUSINESS INTEREST.—Part IV of subchapter A

of chapter 11 (relating to taxable estate) is amended by striking section 2057.

(b) CARRYOVER BUSINESS INTEREST EXCLUSION.—Part IV of subchapter A of chapter 11 (relating to taxable estate) is amended by inserting after section 2058 the following new section:

"SEC. 2059. CARRYOVER BUSINESS INTERESTS.

"(a) GENERAL RULES.-

- "(1) ALLOWANCE OF DEDUCTION.—For purposes of the tax imposed by section 2001, in the case of an estate of a decedent to which this section applies, the value of the taxable estate shall be determined by deducting from the value of the gross estate the adjusted value of the carryover business interests of the decedent which are described in subsection (b)(2).
- "(2) APPLICATION OF CARRYOVER BASIS RULES.—With respect to the adjusted value of the carryover business interests of the decedent which are described in subsection (b)(2), the rules of section 1023 shall apply.
- "(b) ESTATES TO WHICH SECTION APPLIES.—
 "(1) IN GENERAL.—This section shall apply
 to an estate if—
- "(A) the decedent was (at the date of the decedent's death) a citizen or resident of the United States,
- "(B) the executor elects the application of this section under rules similar to the rules of paragraphs (1) and (3) of section 2032A(d) and files the agreement referred to in subsection (e). and
- "(C) during the 8-year period ending on the date of the decedent's death there have been periods aggregating 5 years or more during which—
- "(i) the carryover business interests described in paragraph (2) were owned by the decedent or a member of the decedent's family, and
- "'(ii) there was material participation (within the meaning of section 2032A(e)(6)) by the decedent, a member of the decedent's family, or a qualified heir in the operation of the business to which such interests relate.
- "(2) INCLUDIBLE CARRYOVER BUSINESS INTERESTS.—The carryover business interests described in this paragraph are the interests which—
- "(A) are included in determining the value of the gross estate (other than qualified spousal property with respect to which an aggregate spousal property basis increase is allocated under section 1023(c)).
- "(B) are acquired by any qualified heir from, or passed to any qualified heir from, the decedent (within the meaning of section 2032A(e)(9)), and
- "(C) are subject to the election under paragraph (1)(B).
- "(3) RULES REGARDING MATERIAL PARTICIPA-TION.—For purposes of paragraph (1)(C)(ii)—
- "(A) in the case a surviving spouse, material participation by such spouse may be satisfied under rules similar to the rules under section 2032A(b)(5),
- "(B) in the case of a carryover business interest in an entity carrying on multiple trades or businesses, material participation in each trade or business is satisfied by material participation in the entity or in 1 or more of the multiple trades or businesses, and
- "(C) in the case of a lending and finance business (as defined in section 6166(b)(10)(B)(ii)), material participation is satisfied under the rules under subclause (I) or (II) of section 6166(b)(10)(B)(i).
- "(c) ADJUSTED VALUE OF THE CARRYOVER BUSINESS INTERESTS.—For purposes of this section—
- "(1) IN GENERAL.—The adjusted value of any carryover business interest is the value of such interest for purposes of this chapter (determined without regard to this section), as adjusted under paragraph (2).

- "(2) ADJUSTMENT FOR PREVIOUS TRANS-FERS.—The Secretary may increase the value of any carryover business interest by that portion of those assets transferred from such carryover business interest to the decedent's taxable estate within 3 years before the date of the decedent's death.
 - "(d) CARRYOVER BUSINESS INTEREST.-
- "(1) In General.—For purposes of this section, the term 'carryover business interest' means—
- "(A) an interest as a proprietor in a trade or business carried on as a proprietorship, or "(B) an interest in an entity carrying on a trade or business. if—
 - "(i) at least—
- "(I) 50 percent of such entity is owned (directly or indirectly) by the decedent and members of the decedent's family,
- "(II) 70 percent of such entity is so owned by members of 2 families, or
- "(III) 90 percent of such entity is so owned by members of 3 families, and
- "(ii) for purposes of subclause (II) or (III) of clause (i), at least 30 percent of such entity is so owned by the decedent and members of the decedent's family.
- For purposes of the preceding sentence, a decedent shall be treated as engaged in a trade or business if any member of the decedent's family is engaged in such trade or business.
- "(2) LENDING AND FINANCE BUSINESS.—For purposes of this section, any asset used in a lending and finance business (as defined in section 6166(b)(10)(B)(ii)) shall be treated as an asset which is used in carrying on a trade or business.
- "(3) LIMITATION.—Such term shall not include—
- "(A) any interest in a trade or business the principal place of business of which is not located in the United States,
- "(B) any interest in an entity, if the stock or debt of such entity or a controlled group (as defined in section 267(f)(1)) of which such entity was a member was readily tradable on an established securities market or secondary market (as defined by the Secretary) at any time.
- "(C) that portion of an interest in an entity transferred by gift to such interest within 3 years before the date of the decedent's death, and
- "(D) that portion of an interest in an entity which is attributable to cash or marketable securities, or both, in any amount in excess of the reasonably anticipated business needs of such entity.

In any proceeding before the United States Tax Court involving a notice of deficiency based in whole or in part on the allegation that cash or marketable securities, or both, are accumulated in an amount in excess of the reasonably anticipated business needs of such entity, the burden of proof with respect to such allegation shall be on the Secretary to the extent such cash or marketable securities are less than 35 percent of the value of the interest in such entity.

- "(4) RULES REGARDING OWNERSHIP.—
- ''(Á) OWNERSHIP OF ENTITIES.—For purposes of paragraph (1)(B)— $\,$
- (i) CORPORATIONS.—Ownership of a corporation shall be determined by the holding of stock possessing the appropriate percentage of the total combined voting power of all classes of stock entitled to vote and the appropriate percentage of the total value of shares of all classes of stock.
- "(ii) PARTNERSHIPS.—Ownership of a partnership shall be determined by the owning of the appropriate percentage of the capital interest in such partnership.
- "(B) OWNERSHIP OF TIERED ENTITIES.—For purposes of this section, if by reason of holding an interest in a trade or business, a decedent, any member of the decedent's family,

any qualified heir, or any member of any qualified heir's family is treated as holding an interest in any other trade or business—

- "(i) such ownership interest in the other trade or business shall be disregarded in determining if the ownership interest in the first trade or business is a carryover business interest, and
- "(ii) this section shall be applied separately in determining if such interest in any other trade or business is a carryover business interest.
- "(C) Individual ownership rules.—For purposes of this section, an interest owned, directly or indirectly, by or for an entity described in paragraph (1)(B) shall be considered as being owned proportionately by or for the entity's shareholders, partners, or beneficiaries. A person shall be treated as a beneficiary of any trust only if such person has a present interest in such trust.
- "(e) AGREEMENT.—The agreement referred to in this subsection is a written agreement signed by each person in being who has an interest (whether or not in possession) in any property designated in such agreement consenting to the application of this section with respect to such property.
- "(f) OTHER DEFINITIONS AND APPLICABLE RULES.—For purposes of this section—
- "(1) QUALIFIED HEIR.—The term 'qualified heir' means a United States citizen who is—"(A) described in section 2032A(e)(1), or
- "(B) an active employee of the trade or business to which the carryover business interest relates if such employee has been employed by such trade or business for a period of at least 10 years before the date of the decedent's death.
- ''(2) MEMBER OF THE FAMILY.—The term 'member of the family' has the meaning given to such term by section 2032A(e)(2).
- "(3) APPLICABLE RULES.—Rules similar to the following rules shall apply:
- "(A) Section 2032A(b)(4) (relating to decedents who are retired or disabled).
- "(B) Section 2032A(e)(10) (relating to community property).
- "(C) Section 2032A(e)(14) (relating to treatment of replacement property acquired in section 1031 or 1033 transactions).
- "(D) Section 2032A(g) (relating to application to interests in partnerships, corporations, and trusts).
- "(4) SAFE HARBOR FOR ACTIVE ENTITIES HELD BY ENTITY CARRYING ON A TRADE OR BUSI-NESS.—For purposes of this section, if—
- "(A) an entity carrying on a trade or business owns 20 percent or more in value of the voting interests of another entity, or such other entity has 15 or fewer owners, and
- "(B) 80 percent or more of the value of the assets of each such entity is attributable to assets used in an active business operation.
- then the requirements under subsections (b)(1)(C)(ii) and (d)(3)(D) shall be met with respect to an interest in such an entity.".
- (c) Modification of Treatment of Marital Deduction; Limitation on Step-Up in Basis.—Section 2056 (relating to bequests, etc., to surviving spouses) is amended by adding at the end the following new subsection:
- "(e) APPLICATION OF CARRYOVER BASIS RULES.—With respect to the value of the interests of the decedent which are described in subsection (a), the rules of section 1023 shall apply."
- (d) CARRYOVER BASIS RULES FOR CARRY-OVER BUSINESS INTERESTS AND SPOUSAL PROPERTY.—Part II of subchapter O of chapter 1 (relating to basis rules of general application) is amended by inserting after section 1022 the following new section:

- "SEC. 1023. TREATMENT OF CARRYOVER BUSINESS INTERESTS AND SPOUSAL PROPERTY.
- "(a) IN GENERAL.—Except as otherwise provided in this section—
- "(1) qualified property acquired from a decedent shall be treated for purposes of this subtitle as transferred by gift, and
- ''(2) the basis of the person acquiring qualified property from such a decedent shall be the lesser of—
- "(A) the adjusted basis of the decedent, or "(B) the fair market value of the property at the date of the decedent's death.
- "(b) QUALIFIED PROPERTY.—For purposes of this section, the term 'qualified property'
- "(1) the carryover business interests of the decedent with respect to which an election is made under section 2059(b)(1)(B), and
- "(2) the qualified spousal property.
- "(c) ADDITIONAL BASIS INCREASE FOR PROP-ERTY ACQUIRED BY SURVIVING SPOUSE.—
- "(1) IN GENERAL.—In the case of property to which this subsection applies and which is qualified spousal property, the basis of such property under subsection (a) shall be increased by its spousal property basis increase.
- "(2) SPOUSAL PROPERTY BASIS INCREASE.—For purposes of this subsection—
- "(A) IN GENERAL.—The spousal property basis increase for property referred to in paragraph (1) is the portion of the aggregate spousal property basis increase which is allocated to the property pursuant to this section.
- "(B) AGGREGATE SPOUSAL PROPERTY BASIS INCREASE.—In the case of any estate, the aggregate spousal property basis increase is \$3,000,000.
- "'(3) QUALIFIED SPOUSAL PROPERTY.—For purposes of this section, the term 'qualified spousal property' means any interest in property which passes or has passed from the decedent to the decedent's surviving spouse with respect to which a deduction is allowed under section 2056.
- "(4) DEFINITIONS AND SPECIAL RULES.—
- "(A) PROPERTY TO WHICH SUBSECTION APPLIES.—The basis of property acquired from a decedent may be increased under this subsection only if the property was owned by the decedent at the time of death.
- "(B) RULES RELATING TO OWNERSHIP.-
- "(i) JOINTLY HELD PROPERTY.—In the case of property which was owned by the decedent and another person as joint tenants with right of survivorship or tenants by the entirety—
- "(I) if the only such other person is the surviving spouse, the decedent shall be treated as the owner of only 50 percent of the property.
- "(II) in any case (to which subclause (I) does not apply) in which the decedent furnished consideration for the acquisition of the property, the decedent shall be treated as the owner to the extent of the portion of the property which is proportionate to such consideration, and
- "(III) in any case (to which subclause (I) does not apply) in which the property has been acquired by gift, bequest, devise, or inheritance by the decedent and any other person as joint tenants with right of survivorship and their interests are not otherwise specified or fixed by law, the decedent shall be treated as the owner to the extent of the value of a fractional part to be determined by dividing the value of the property by the number of joint tenants with right of survivorship.
- "(ii) REVOCABLE TRUSTS.—The decedent shall be treated as owning property transferred by the decedent during life to a qualified revocable trust (as defined in section 645(b)(1)).

- "(iii) POWERS OF APPOINTMENT.—The decedent shall not be treated as owning any property by reason of holding a power of appointment with respect to such property.
- "(iv) COMMUNITY PROPERTY.—Property which represents the surviving spouse's one-half share of community property held by the decedent and the surviving spouse under the community property laws of any State or possession of the United States or any for-eign country shall be treated for purposes of this section as owned by, and acquired from, the decedent if at least one-half of the whole of the community interest in such property is treated as owned by, and acquired from, the decedent without regard to this clause.
- "(C) PROPERTY ACQUIRED BY DECEDENT BY GIFT WITHIN 3 YEARS OF DEATH.—
- "(i) IN GENERAL.—This subsection shall not apply to property acquired by the decedent by gift or by inter vivos transfer for less than adequate and full consideration in money or money's worth during the 3-year period ending on the date of the decedent's death.
- "(ii) EXCEPTION FOR CERTAIN GIFTS FROM SPOUSE.—Clause (i) shall not apply to property acquired by the decedent from the decedent's spouse unless, during such 3-year period, such spouse acquired the property in whole or in part by gift or by inter vivos transfer for less than adequate and full consideration in money or money's worth.
- "(D) STOCK OF CERTAIN ENTITIES.—This subsection shall not apply to—
- "(i) stock or securities of a foreign personal holding company,
 - "(ii) stock of a DISC or former DISC,
- "(iii) stock of a foreign investment company, or
- "(iv) stock of a passive foreign investment company unless such company is a qualified electing fund (as defined in section 1295) with respect to the decedent.
- "(E) FAIR MARKET VALUE LIMITATION.—The adjustments under this subsection shall not increase the basis of any interest in property acquired from the decedent above its fair market value in the hands of the decedent as of the date of the decedent's death.
- "(d) PROPERTY ACQUIRED FROM THE DECE-DENT.—For purposes of this section, the following property shall be considered to have been acquired from the decedent."
- "(1) Property acquired by bequest, devise, or inheritance, or by the decedent's estate from the decedent
- "(2) Property transferred by the decedent during his lifetime—
- "(A) to a qualified revocable trust (as defined in section 645(b)(1)), or
- "(B) to any other trust with respect to which the decedent reserved the right to make any change in the enjoyment thereof through the exercise of a power to alter, amend, or terminate the trust.
- "(3) Any other property passing from the decedent by reason of death to the extent that such property passed without consideration.
- "(e) COORDINATION WITH SECTION 691.—This section shall not apply to property which constitutes a right to receive an item of income in respect of a decedent under section 691
 - "(f) CERTAIN LIABILITIES DISREGARDED.-
- "(I) IN GENERAL.—In determining whether gain is recognized on the acquisition of property—
- "(A) from a decedent by a decedent's estate or any beneficiary other than a tax-exempt beneficiary, and
- "(B) from the decedent's estate by any beneficiary other than a tax-exempt beneficiary, and in determining the adjusted basis of such property, liabilities in excess of basis shall be disregarded.

"(2) TAX-EXEMPT BENEFICIARY.—For purposes of paragraph (1), the term 'tax-exempt beneficiary' means

'(A) the United States, any State or political subdivision thereof, any possession of the United States, any Indian tribal government (within the meaning of section 7871), or any agency or instrumentality of any of the foregoing,

"(B) an organization (other than a cooperative described in section 521) which is exempt

from tax imposed by chapter 1,

(C) any foreign person or entity (within the meaning of section 168(h)(2)), and

(D) to the extent provided in regulations, any person to whom property is transferred for the principal purpose of tax avoidance.

(g) REGULATIONS.—The Secretary shall prescribe such regulations as may be necessary to carry out the purposes of this section '

(e) CLERICAL AMENDMENTS.—

(1) The table of sections for part IV of subchapter A of chapter 11 is amended by striking the item relating to section 2057 and by inserting after the item relating to section 2058 the following new item:

"Sec. 2059. Carryover business exclusion.".

(2) The table of sections for part II of subchapter O of chapter 1 of such Code is amended by inserting after the item relating to section 1022 the following new item:

"Sec. 1023. Treatment of carryover business interests and spousal property.''.

- (f) EFFECTIVE DATES.—The amendments made by this section shall apply to estates of decedents dying, and gifts made-
- (1) after December 31, 2003, and before January 1, 2010, and
 - (2) after December 31, 2011.

SA 2642. Mrs. LINCOLN submitted an amendment intended to be proposed by her to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 179, after line 25, add the following:

RESTORATION OF EXCLUSION FOR AMOUNTS RECEIVED UNDER QUALI-SEC. FIED GROUP LEGAL SERVICES PLANS.

- (a) INCREASE OF EXCLUSION.—Subsection (a) of section 120 (relating to exclusion by employee for contributions and legal services) is amended by striking the last sentence thereof.
- (b) RESTORATION OF EXCLUSION.—Section 120 is amended by striking subsection (e) and by redesignating subsection (f) as subsection (e).
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2004, and before December 31, 2009.

SA 2643. Mrs. LINCOLN (for herself and Mr. COLEMAN) submitted an amendment intended to be proposed by her to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to re-

form and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table: as follows:

On page 179, after line 25, insert the following:

. PAYMENT OF DIVIDENDS ON STOCK OF SEC. COOPERATIVES WITHOUT REDUC-ING PATRONAGE DIVIDENDS.

(a) IN GENERAL.—Subsection (a) of section 1388 (relating to patronage dividend defined) is amended by adding at the end the fol-lowing new sentence: "For purposes of paragraph (3), net earnings shall not be reduced by amounts paid during the year as dividends on capital stock or other proprietary capital interests of the organization to the extent that the articles of incorporation or bylaws of such organization or other contract with patrons provide that such dividends are in addition to amounts otherwise payable to patrons which are derived from business done with or for patrons during the taxable vear.'

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to distributions in taxable years beginning after the date of the enactment of this Act

SA 2644. Mrs. LINCOLN submitted an amendment intended to be proposed by her to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 177, strike lines 13 through 16, and insert the following:

"(I) SPECIAL RULE.—In the case of a net operating loss for any taxable year ending after December 31, 2002, and before February 1, 2004, subparagraph (A)(i) shall be applied by substituting '3' for '2'.

On page 178, strike lines 9 through 15, and insert the following:

- (1) IN GENERAL.—Section 56(d)(1)(A)(ii)(I) (relating to general rule defining alternative tax net operating loss deduction) is amended-
- (A) by striking "or 2002" and inserting ", 2002, or after December 31, 2002, and before February 1, 2004,", and
 (B) by striking "and 2002" and inserting ",
- 2002, and after December 31, 2002, and before February 1, 2004"

On page 179, line 17, strike "during 2003" and inserting "after December 31, 2002, and before February 1, 2004".

SA 2645. Mr. GRASSLEY (for himself and Mr. BAUCUS) proposed an amendment to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; as follows:

Strike title IV and insert the following:

TITLE IV—ADDITIONAL PROVISIONS Subtitle A-Provisions Designed To Curtail Tax Shelters

SEC. 401. CLARIFICATION OF ECONOMIC SUB-STANCE DOCTRINE.

(a) IN GENERAL.—Section 7701 is amended by redesignating subsection (n) as subsection

(o) and by inserting after subsection (m) the

following new subsection:
"(n) CLARIFICATION OF ECONOMIC SUB-STANCE DOCTRINE: ETC.—

(1) GENERAL RULES.—

"(A) IN GENERAL.-In any case in which a court determines that the economic substance doctrine is relevant for purposes of this title to a transaction (or series of transactions), such transaction (or series of transactions) shall have economic substance only if the requirements of this paragraph are met

(B) DEFINITION OF ECONOMIC SUBSTANCE.— For purposes of subparagraph (A)-

"(i) IN GENERAL.—A transaction has economic substance only if—

(I) the transaction changes in a meaningful way (apart from Federal tax effects) the taxpayer's economic position, and

(II) the taxpayer has a substantial nontax purpose for entering into such transaction and the transaction is a reasonable means of accomplishing such purpose.

In applying subclause (II), a purpose of achieving a financial accounting benefit shall not be taken into account in determining whether a transaction has a substantial nontax purpose if the origin of such financial accounting benefit is a reduction of income tax.

"(ii) SPECIAL RULE WHERE TAXPAYER RELIES ON PROFIT POTENTIAL.—A transaction shall not be treated as having economic substance by reason of having a potential for profit unless-

"(I) the present value of the reasonably expected pre-tax profit from the transaction is substantial in relation to the present value of the expected net tax benefits that would be allowed if the transaction were respected,

"(II) the reasonably expected pre-tax profit from the transaction exceeds a risk-free rate of return.

"(C) TREATMENT OF FEES AND FOREIGN TAXES.—Fees and other transaction expenses and foreign taxes shall be taken into account as expenses in determining pre-tax profit under subparagraph (B)(ii).

"(2) SPECIAL RULES FOR TRANSACTIONS WITH TAX-INDIFFERENT PARTIES.-

"(A) SPECIAL RULES FOR FINANCING TRANS-ACTIONS.—The form of a transaction which is in substance the borrowing of money or the acquisition of financial capital directly or indirectly from a tax-indifferent party shall not be respected if the present value of the deductions to be claimed with respect to the transaction is substantially in excess of the present value of the anticipated economic returns of the person lending the money or providing the financial capital. A public offering shall be treated as a borrowing, or an acquisition of financial capital, from a taxindifferent party if it is reasonably expected that at least 50 percent of the offering will be placed with tax-indifferent parties.

"(B) ARTIFICIAL INCOME SHIFTING AND BASIS ADJUSTMENTS.—The form of a transaction with a tax-indifferent party shall not be respected if-

'(i) it results in an allocation of income or gain to the tax-indifferent party in excess of such party's economic income or gain, or

"(ii) it results in a basis adjustment or shifting of basis on account of overstating the income or gain of the tax-indifferent

"(3) DEFINITIONS AND SPECIAL RULES.—For purposes of this subsection-

"(A) ECONOMIC SUBSTANCE DOCTRINE.—The term 'economic substance doctrine' means the common law doctrine under which tax benefits under subtitle A with respect to a transaction are not allowable if the transaction does not have economic substance or lacks a business purpose.

- "(B) TAX-INDIFFERENT PARTY.—The term 'tax-indifferent party' means any person or entity not subject to tax imposed by subtitle A. A person shall be treated as a tax-indifferent party with respect to a transaction if the items taken into account with respect to the transaction have no substantial impact on such person's liability under subtitle Å.
- (C) EXCEPTION FOR PERSONAL TRANS-ACTIONS OF INDIVIDUALS.—In the case of an individual, this subsection shall apply only to transactions entered into in connection with a trade or business or an activity engaged in for the production of income.

(D) TREATMENT OF LESSORS.—In applying paragraph (1)(B)(ii) to the lessor of tangible

property subject to a lease-

(i) the expected net tax benefits with respect to the leased property shall not include the benefits of-

(I) depreciation.

"(II) any tax credit, or

"(III) any other deduction as provided in guidance by the Secretary, and

(ii) subclause (II) of paragraph (1)(B)(ii) shall be disregarded in determining whether any of such benefits are allowable.

- (4) OTHER COMMON LAW DOCTRINES NOT AF-FECTED.—Except as specifically provided in this subsection, the provisions of this subsection shall not be construed as altering or supplanting any other rule of law, and the requirements of this subsection shall be construed as being in addition to any such other rule of law.
- "(5) REGULATIONS.—The Secretary shall prescribe such regulations as may be necessary or appropriate to carry out the purposes of this subsection. Such regulations may include exemptions from the application of this subsection."
- (b) EFFECTIVE DATE.—The amendments made by this section shall apply to transactions entered into after the date of the enactment of this Act.

SEC. 402. PENALTY FOR FAILING TO DISCLOSE REPORTABLE TRANSACTION.

(a) IN GENERAL.—Part I of subchapter B of chapter 68 (relating to assessable penalties) is amended by inserting after section 6707 the following new section:

"SEC. 6707A. PENALTY FOR FAILURE TO INCLUDE REPORTABLE TRANSACTION INFOR-MATION WITH RETURN OR STATE-MENT.

- "(a) IMPOSITION OF PENALTY.—Any person who fails to include on any return or statement any information with respect to a reportable transaction which is required under section 6011 to be included with such return or statement shall pay a penalty in the amount determined under subsection (b).
 - (b) Amount of Penalty.-
- "(1) IN GENERAL.—Except as provided in paragraphs (2) and (3), the amount of the penalty under subsection (a) shall be \$50,000.
- '(2) LISTED TRANSACTION.—The amount of the penalty under subsection (a) with respect to a listed transaction shall be \$100,000.
- "(3) INCREASE IN PENALTY FOR LARGE ENTI-TIES AND HIGH NET WORTH INDIVIDUALS.
- "(A) IN GENERAL.—In the case of a failure under subsection (a) by

''(i) a large entity, or

"(ii) a high net worth individual,

the penalty under paragraph (1) or (2) shall be twice the amount determined without regard to this paragraph.

'(B) LARGE ENTITY.-For purposes of subparagraph (A), the term 'large entity' means, with respect to any taxable year, a person (other than a natural person) with gross receipts in excess of \$10,000,000 for the taxable year in which the reportable transaction occurs or the preceding taxable year. Rules similar to the rules of paragraph (2) and subparagraphs (B), (C), and (D) of paragraph (3)

of section 448(c) shall apply for purposes of this subparagraph.

'(C) HIGH NET WORTH INDIVIDUAL.-For purposes of subparagraph (A), the term 'high net worth individual' means, with respect to a reportable transaction, a natural person whose net worth exceeds \$2,000,000 immediately before the transaction.

(c) DEFINITIONS.—For purposes of this section-

- (1) REPORTABLE TRANSACTION—The term 'reportable transaction' means any transaction with respect to which information is required to be included with a return or statement because, as determined under regulations prescribed under section 6011, such transaction is of a type which the Secretary determines as having a potential for tax avoidance or evasion.
- (2) LISTED TRANSACTION.—Except as provided in regulations, the term 'listed transaction' means a reportable transaction which is the same as, or substantially similar to, a transaction specifically identified by the Secretary as a tax avoidance transaction for purposes of section 6011.

(d) AUTHORITY TO RESCIND PENALTY.

"(1) IN GENERAL.—The Commissioner of Internal Revenue may rescind all or any portion of any penalty imposed by this section with respect to any violation if-

"(A) the violation is with respect to a reportable transaction other than a listed transaction.

(B) the person on whom the penalty is imposed has a history of complying with the requirements of this title,

"(C) it is shown that the violation is due to an unintentional mistake of fact;

(D) imposing the penalty against equity and good conscience, and

(E) rescinding the penalty would promote compliance with the requirements of this title and effective tax administration.

(2) DISCRETION.—The exercise of authority under paragraph (1) shall be at the sole discretion of the Commissioner and may be delegated only to the head of the Office of Tax Shelter Analysis. The Commissioner, in the Commissioner's sole discretion, may establish a procedure to determine if a penalty should be referred to the Commissioner or the head of such Office for a determination under paragraph (1).

'(3) NO APPEAL.—Notwithstanding any other provision of law, any determination under this subsection may not be reviewed in any administrative or judicial proceeding.

- (4) RECORDS.—If a penalty is rescinded under paragraph (1), the Commissioner shall place in the file in the Office of the Commissioner the opinion of the Commissioner or the head of the Office of Tax Shelter Analysis with respect to the determination, including-
- "(A) the facts and circumstances of the transaction.

"(B) the reasons for the rescission, and "(C) the amount of the penalty rescinded.

- "(5) REPORT.—The Commissioner shall each year report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Sen-
- '(A) a summary of the total number and aggregate amount of penalties imposed, and rescinded, under this section, and
- "(B) a description of each penalty rescinded under this subsection and the reasons therefor.
- (e) PENALTY REPORTED TO SEC.—In the case of a person-
- "(1) which is required to file periodic reports under section 13 or 15(d) of the Securities Exchange Act of 1934 or is required to be consolidated with another person for purposes of such reports, and

(2) which-

'(A) is required to pay a penalty under this section with respect to a listed transaction,

'(B) is required to pay a penalty under section 6662A with respect to any reportable transaction at a rate prescribed under section 6662A(c), or

"(C) is required to pay a penalty under section 6662B with respect to any noneconomic substance transaction,

the requirement to pay such penalty shall be disclosed in such reports filed by such person for such periods as the Secretary shall specify. Failure to make a disclosure in accordance with the preceding sentence shall be treated as a failure to which the penalty under subsection (b)(2) applies.

WITH OTHER PEN-(f) COORDINATION ALTIES.—The penalty imposed by this section is in addition to any penalty imposed under

this title.

(b) CONFORMING AMENDMENT —The table of sections for part I of subchapter B of chapter 68 is amended by inserting after the item relating to section 6707 the following:

"Sec. 6707A. Penalty for failure to include reportable transaction information with return or statement.'

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to returns and statements the due date for which is after the date of the enactment of this Act. SEC. 403. ACCURACY-RELATED PENALTY FOR

LISTED TRANSACTIONS AND OTHER REPORTABLE TRANSACTIONS HAVING A SIGNIFICANT TAX AVOIDANCE PURPOSE.

(a) IN GENERAL.—Subchapter A of chapter 68 is amended by inserting after section 6662 the following new section:

"SEC. 6662A. IMPOSITION OF ACCURACY-RE-LATED PENALTY ON UNDERSTATE-MENTS WITH RESPECT TO REPORT-ABLE TRANSACTIONS.

"(a) IMPOSITION OF PENALTY.—If a taxpayer has a reportable transaction understatement. for any taxable year, there shall be added to the tax an amount equal to 20 percent of the amount of such understatement.

(b) REPORTABLE TRANSACTION UNDER-STATEMENT.—For purposes of this section-

'(1) IN GENERAL.—The term 'reportable transaction understatement' means the sum of-

"(A) the product of—

"(i) the amount of the increase (if any) in taxable income which results from a difference between the proper tax treatment of an item to which this section applies and the taxpayer's treatment of such item (as shown on the taxpayer's return of tax), and

'(ii) the highest rate of tax imposed by section 1 (section 11 in the case of a taxpayer

which is a corporation), and

"(B) the amount of the decrease (if any) in the aggregate amount of credits determined under subtitle A which results from a difference between the taxpayer's treatment of an item to which this section applies (as shown on the taxpayer's return of tax) and the proper tax treatment of such item.

For purposes of subparagraph (A), any reduction of the excess of deductions allowed for the taxable year over gross income for such year, and any reduction in the amount of capital losses which would (without regard to section 1211) be allowed for such year, shall be treated as an increase in taxable in-

"(2) ITEMS TO WHICH SECTION APPLIES.—This section shall apply to any item which is attributable to-

"(A) any listed transaction, and

"(B) any reportable transaction (other than a listed transaction) if a significant purpose of such transaction is the avoidance or evasion of Federal income tax.

- "(c) HIGHER PENALTY FOR NONDISCLOSED LISTED AND OTHER AVOIDANCE TRANSACTIONS.—
- "(1) IN GENERAL.—Subsection (a) shall be applied by substituting '30 percent' for '20 percent' with respect to the portion of any reportable transaction understatement with respect to which the requirement of section 6664(d)(2)(A) is not met.
- "(2) RULES APPLICABLE TO ASSERTION AND COMPROMISE OF PENALTY.—
- "(A) IN GENERAL.—Only upon the approval by the Chief Counsel for the Internal Revenue Service or the Chief Counsel's delegate at the national office of the Internal Revenue Service may a penalty to which paragraph (I) applies be included in a 1st letter of proposed deficiency which allows the taxpayer an opportunity for administrative review in the Internal Revenue Service Office of Appeals. If such a letter is provided to the taxpayer, only the Commissioner of Internal Revenue may compromise all or any portion of such penalty.

"(B) APPLICABLE RULES.—The rules of paragraphs (2), (3), (4), and (5) of section 6707A(d) shall apply for purposes of subparagraph (A).

- "(d) DEFINITIONS OF REPORTABLE AND LIST-ED TRANSACTIONS.—For purposes of this section, the terms 'reportable transaction' and 'listed transaction' have the respective meanings given to such terms by section 6707A(c).
 - "(e) SPECIAL RULES.—
- "(1) COORDINATION WITH PENALTIES, ETC., ON OTHER UNDERSTATEMENTS.—In the case of an understatement (as defined in section 6662(d)(2))—
- "(A) the amount of such understatement (determined without regard to this paragraph) shall be increased by the aggregate amount of reportable transaction understatements and noneconomic substance transaction understatements for purposes of determining whether such understatement is a substantial understatement under section 6662(d)(1), and
- "(B) the addition to tax under section 6662(a) shall apply only to the excess of the amount of the substantial understatement (if any) after the application of subparagraph (A) over the aggregate amount of reportable transaction understatements and non-economic substance transaction understatements.
- "(2) COORDINATION WITH OTHER PENALTIES.—
- "(A) APPLICATION OF FRAUD PENALTY.—References to an underpayment in section 6663 shall be treated as including references to a reportable transaction understatement and a noneconomic substance transaction understatement.
- "(B) No double penalty.—This section shall not apply to any portion of an understatement on which a penalty is imposed under section 6662B or 6663.
- "(3) SPECIAL RULE FOR AMENDED RETURNS.— Except as provided in regulations, in no event shall any tax treatment included with an amendment or supplement to a return of tax be taken into account in determining the amount of any reportable transaction understatement or noneconomic substance transaction understatement if the amendment or supplement is filed after the earlier of the date the taxpayer is first contacted by the Secretary regarding the examination of the return or such other date as is specified by the Secretary.
- "(4) NONECONOMIC SUBSTANCE TRANSACTION UNDERSTATEMENT.—For purposes of this subsection, the term 'noneconomic substance transaction understatement' has the meaning given such term by section 6662B(c).
- "(5) CROSS REFERENCE.—

"For reporting of section 6662A(c) penalty to the Securities and Exchange Commission, see section 6707A(e).".

- (b) DETERMINATION OF OTHER UNDERSTATE-MENTS.—Subparagraph (A) of section 6662(d)(2) is amended by adding at the end the following flush sentence:
- "The excess under the preceding sentence shall be determined without regard to items to which section 6662A applies and without regard to items with respect to which a penalty is imposed by section 6662B.".
 - (c) REASONABLE CAUSE EXCEPTION.-
- (1) IN GENERAL.—Section 6664 is amended by adding at the end the following new subsection:
- "(d) REASONABLE CAUSE EXCEPTION FOR REPORTABLE TRANSACTION UNDERSTATEMENTS.—
- "(1) IN GENERAL.—No penalty shall be imposed under section 6662A with respect to any portion of a reportable transaction understatement if it is shown that there was a reasonable cause for such portion and that the taxpayer acted in good faith with respect to such portion.
- "(2) SPECIAL RULES.—Paragraph (1) shall not apply to any reportable transaction understatement unless—
- "(A) the relevant facts affecting the tax treatment of the item are adequately disclosed in accordance with the regulations prescribed under section 6011,
- "(B) there is or was substantial authority for such treatment, and
- "(C) the taxpayer reasonably believed that such treatment was more likely than not the proper treatment.
- A taxpayer failing to adequately disclose in accordance with section 6011 shall be treated as meeting the requirements of subparagraph (A) if the penalty for such failure was rescinded under section 6707A(d).
- "(3) RULES RELATING TO REASONABLE BE-LIEF.—For purposes of paragraph (2)(C)—
- "(A) IN GENERAL.—A taxpayer shall be treated as having a reasonable belief with respect to the tax treatment of an item only if such belief—
- "(i) is based on the facts and law that exist at the time the return of tax which includes such tax treatment is filed, and
- "(ii) relates solely to the taxpayer's chances of success on the merits of such treatment and does not take into account the possibility that a return will not be audited, such treatment will not be raised on audit, or such treatment will be resolved through settlement if it is raised.
- "(B) CERTAIN OPINIONS MAY NOT BE RELIED UPON.—
- ''(i) IN GENERAL.—An opinion of a tax advisor may not be relied upon to establish the reasonable belief of a taxpayer if—
- "(I) the tax advisor is described in clause (ii), or
- "(II) the opinion is described in clause (iii).
 "(ii) DISQUALIFIED TAX ADVISORS.—A tax advisor is described in this clause if the tax advisor—
- "(I) is a material advisor (within the meaning of section 6111(b)(1)) who participates in the organization, management, promotion, or sale of the transaction or who is related (within the meaning of section 267(b) or 707(b)(1)) to any person who so participates,
- "(II) is compensated directly or indirectly by a material advisor with respect to the transaction,
- "(III) has a fee arrangement with respect to the transaction which is contingent on all or part of the intended tax benefits from the transaction being sustained, or
- "(IV) as determined under regulations prescribed by the Secretary, has a disqualifying financial interest with respect to the transaction.
- $\lq\lq(iii)$ DISQUALIFIED OPINIONS.—For purposes of clause (i), an opinion is disqualified if the opinion—

- "(I) is based on unreasonable factual or legal assumptions (including assumptions as to future events).
- "(II) unreasonably relies on representations, statements, findings, or agreements of the taxpayer or any other person,
- "(III) does not identify and consider all relevant facts, or
- "(IV) fails to meet any other requirement as the Secretary may prescribe.".
- (2) CONFORMING AMENDMENT.—The heading for subsection (c) of section 6664 is amended by inserting "FOR UNDERPAYMENTS" after "EXCEPTION".
 - (d) Conforming Amendments.—
- (1) Subparagraph (C) of section 461(i)(3) is amended by striking "section 6662(d)(2)(C)(iii)" and inserting "section 1274(b)(3)(C)".
- (2) Paragraph (3) of section 1274(b) is amended—
- (A) by striking "(as defined in section 6662(d)(2)(C)(iii))" in subparagraph (B)(i), and
- (B) by adding at the end the following new subparagraph:
- "(C) TAX SHELTER.—For purposes of subparagraph (B), the term 'tax shelter' means— "(i) a partnership or other entity,
- "(ii) any investment plan or arrangement, or
- or "(iii) any other plan or arrangement,
- if a significant purpose of such partnership, entity, plan, or arrangement is the avoidance or evasion of Federal income tax.''.
- (3) Section 6662(d)(2) is amended by striking subparagraphs (C) and (D).
- (4) Section 6664(c)(1) is amended by striking "this part" and inserting "section 6662 or 6663".
- (5) Subsection (b) of section 7525 is amended by striking "section 6662(d)(2)(C)(iii)" and inserting "section 1274(b)(3)(C)".
- (6)(A) The heading for section 6662 is amended to read as follows:

"SEC. 6662. IMPOSITION OF ACCURACY-RELATED PENALTY ON UNDERPAYMENTS.".

- (B) The table of sections for part II of subchapter A of chapter 68 is amended by striking the item relating to section 6662 and inserting the following new items:
- "Sec. 6662. Imposition of accuracy-related penalty on underpayments.
- "Sec. 6662A. Imposition of accuracy-related penalty on understatements with respect to reportable transactions."
- (e) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years ending after the date of the enactment of this Act.

SEC. 404. PENALTY FOR UNDERSTATEMENTS ATTRIBUTABLE TO TRANSACTIONS LACKING ECONOMIC SUBSTANCE, ETC.

(a) IN GENERAL.—Subchapter A of chapter 68 is amended by inserting after section 6662A the following new section:

"SEC. 6662B. PENALTY FOR UNDERSTATEMENTS ATTRIBUTABLE TO TRANSACTIONS LACKING ECONOMIC SUBSTANCE, ETC.

- "(a) IMPOSITION OF PENALTY.—If a taxpayer has an noneconomic substance transaction understatement for any taxable year, there shall be added to the tax an amount equal to 40 percent of the amount of such understatement.
- "(b) REDUCTION OF PENALTY FOR DISCLOSED TRANSACTIONS.—Subsection (a) shall be applied by substituting '20 percent' for '40 percent' with respect to the portion of any non-economic substance transaction understatement with respect to which the relevant facts affecting the tax treatment of the item are adequately disclosed in the return or a statement attached to the return.

- "(c) NONECONOMIC SUBSTANCE TRANSACTION UNDERSTATEMENT.—For purposes of this section—
- "(1) IN GENERAL.—The term 'noneconomic substance transaction understatement' means any amount which would be an understatement under section 6662A(b)(1) if section 6662A were applied by taking into account items attributable to noneconomic substance transactions rather than items to which section 6662A would apply without regard to this paragraph.

"(2) NONECONOMIC SUBSTANCE TRANS-ACTION.—The term 'noneconomic substance transaction' means any transaction if—

"(A) there is a lack of economic substance (within the meaning of section 7701(n)(1)) for the transaction giving rise to the claimed benefit or the transaction was not respected under section 7701(n)(2), or

"(B) the transaction fails to meet the requirements of any similar rule of law.

"'(d) RULES APPLICABLE TO COMPROMISE OF PENALTY —

"(1) IN GENERAL.—If the 1st letter of proposed deficiency which allows the taxpayer an opportunity for administrative review in the Internal Revenue Service Office of Appeals has been sent with respect to a penalty to which this section applies, only the Commissioner of Internal Revenue may compromise all or any portion of such penalty.

"(2) APPLICABLE RULES.—The rules of paragraphs (2), (3), (4), and (5) of section 6707A(d) shall apply for purposes of paragraph (1).

- "(e) COORDINATION WITH OTHER PEN-ALTIES.—Except as otherwise provided in this part, the penalty imposed by this section shall be in addition to any other penalty imposed by this title.
 - "(f) CROSS REFERENCES.—

"(1) For coordination of penalty with understatements under section 6662 and other special rules, see section 6662A(e).

"(2) For reporting of penalty imposed under this section to the Securities and Exchange Commission, see section 6707A(e).".

(b) CLERICAL AMENDMENT.—The table of sections for part II of subchapter A of chapter 68 is amended by inserting after the item relating to section 6662A the following new item:

"Sec. 6662B. Penalty for understatements attributable to transactions lacking economic substance, etc.".

(c) Effective Date.—The amendments made by this section shall apply to transactions entered into after the date of the enactment of this $\mathsf{Act}.$

SEC. 405. MODIFICATIONS OF SUBSTANTIAL UNDERSTATEMENT PENALTY FOR NON-REPORTABLE TRANSACTIONS.

- (a) SUBSTANTIAL UNDERSTATEMENT OF CORPORATIONS.—Section 6662(d)(1)(B) (relating to special rule for corporations) is amended to read as follows:
- "(B) SPECIAL RULE FOR CORPORATIONS.—In the case of a corporation other than an S corporation or a personal holding company (as defined in section 542), there is a substantial understatement of income tax for any taxable year if the amount of the understatement for the taxable year exceeds the lesser of—
- "(i) 10 percent of the tax required to be shown on the return for the taxable year (or, if greater, \$10,000), or

''(ii) \$10,000,000.''.

- (b) REDUCTION FOR UNDERSTATEMENT OF TAXPAYER DUE TO POSITION OF TAXPAYER OR DISCLOSED ITEM.—
- (1) In General.—Section 6662(d)(2)(B)(i) (relating to substantial authority) is amended to read as follows:
- "(i) the tax treatment of any item by the taxpayer if the taxpayer had reasonable be-

lief that the tax treatment was more likely than not the proper treatment, or''.

(2) CONFORMING AMENDMENT.—Section 6662(d) is amended by adding at the end the following new paragraph:

"(3) SECRETARIAL LIST.—For purposes of this subsection, section 6664(d)(2), and section 6694(a)(1), the Secretary may prescribe a list of positions for which the Secretary believes there is not substantial authority or there is no reasonable belief that the tax treatment is more likely than not the proper tax treatment. Such list (and any revisions thereof) shall be published in the Federal Register or the Internal Revenue Bulletin."

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after the date of the enactment of this Act.

SEC. 406. TAX SHELTER EXCEPTION TO CONFIDENTIALITY PRIVILEGES RELATING TO TAXPAYER COMMUNICATIONS.

(a) IN GENERAL.—Section 7525(b) (relating to section not to apply to communications regarding corporate tax shelters) is amended to read as follows:

"(b) SECTION NOT TO APPLY TO COMMUNICATIONS REGARDING TAX SHELTERS.—The privilege under subsection (a) shall not apply to any written communication which is—

 $\ddot{}$ (1) between a federally authorized tax practitioner and—

"(A) any person,

"(B) any director, officer, employee, agent, or representative of the person, or

"(C) any other person holding a capital or profits interest in the person, and

"(2) in connection with the promotion of the direct or indirect participation of the person in any tax shelter (as defined in section 1274(b)(3)(C))."

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to communications made on or after the date of the enactment of this Act.

SEC. 407. DISCLOSURE OF REPORTABLE TRANSACTIONS.

(a) IN GENERAL.—Section 6111 (relating to registration of tax shelters) is amended to read as follows:

"SEC. 6111. DISCLOSURE OF REPORTABLE TRANS-ACTIONS.

"(a) IN GENERAL.—Each material advisor with respect to any reportable transaction shall make a return (in such form as the Secretary may prescribe) setting forth—

"(1) information identifying and describing the transaction,

"(2) information describing any potential tax benefits expected to result from the transaction, and

"(3) such other information as the Secretary may prescribe.

Such return shall be filed not later than the date specified by the Secretary.

"(b) DEFINITIONS.—For purposes of this sec-

"(1) MATERIAL ADVISOR.—

"(A) IN GENERAL.—The term 'material advisor' means any person—

"(i) who provides any material aid, assistance, or advice with respect to organizing, managing, promoting, selling, implementing, or carrying out any reportable transaction, and

"(ii) who directly or indirectly derives gross income in excess of the threshold amount for such aid, assistance, or advice.

"(B) THRESHOLD AMOUNT.—For purposes of subparagraph (A), the threshold amount is—

"(i) \$50,000 in the case of a reportable transaction substantially all of the tax benefits from which are provided to natural persons. and

"(ii) \$250,000 in any other case.

''(2) REPORTABLE TRANSACTION.—The term 'reportable transaction' has the meaning given to such term by section 6707A(c).

"(c) REGULATIONS.—The Secretary may prescribe regulations which provide—

"(1) that only 1 person shall be required to meet the requirements of subsection (a) in cases in which 2 or more persons would otherwise be required to meet such requirements.

 $\lq\lq$ (2) exemptions from the requirements of this section, and

"(3) such rules as may be necessary or appropriate to carry out the purposes of this section.".

(b) Conforming Amendments.—

(1) The item relating to section 6111 in the table of sections for subchapter B of chapter 61 is amended to read as follows:

"Sec. 6111. Disclosure of reportable transactions.".

(2)(A) So much of section 6112 as precedes subsection (c) thereof is amended to read as follows:

"SEC. 6112. MATERIAL ADVISORS OF REPORT-ABLE TRANSACTIONS MUST KEEP LISTS OF ADVISEES.

- "(a) IN GENERAL.—Each material advisor (as defined in section 6111) with respect to any reportable transaction (as defined in section 6707A(c)) shall maintain, in such manner as the Secretary may by regulations prescribe, a list—
- "(1) identifying each person with respect to whom such advisor acted as such a material advisor with respect to such transaction, and
- "(2) containing such other information as the Secretary may by regulations require. This section shall apply without regard to whether a material advisor is required to file a return under section 6111 with respect to such transaction."

(B) Section 6112 is amended by redesignating subsection (c) as subsection (b).

(C) Section 6112(b), as redesignated by subparagraph (B), is amended—

(i) by inserting "written" before "request" in paragraph (1)(A), and

(ii) by striking "shall prescribe" in paragraph (2) and inserting "may prescribe".

(D) The item relating to section 6112 in the table of sections for subchapter B of chapter 61 is amended to read as follows:

"Sec. 6112. Material advisors of reportable transactions must keep lists of advisees.".

(3)(A) The heading for section 6708 is amended to read as follows:

"SEC. 6708. FAILURE TO MAINTAIN LISTS OF ADVISEES WITH RESPECT TO REPORTABLE TRANSACTIONS.".

(B) The item relating to section 6708 in the table of sections for part I of subchapter B of chapter 68 is amended to read as follows:

"Sec. 6708. Failure to maintain lists of advisees with respect to reportable transactions.".

(c) REQUIRED DISCLOSURE NOT SUBJECT TO CLAIM OF CONFIDENTIALITY.—Subparagraph (A) of section 6112(b)(1), as redesignated by subsection (b)(2)(B), is amended by adding at the end the following new flush sentence:

"For purposes of this section, the identity of any person on such list shall not be privileged.".

(d) Effective Date.—

(1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply to transactions with respect to which material aid, assistance, or advice referred to in section 6111(b)(1)(A)(i) of the Internal Revenue Code of 1986 (as added by this section) is provided after the date of the enactment of this Act.

(2) NO CLAIM OF CONFIDENTIALITY AGAINST DISCLOSURE.—The amendment made by subsection (c) shall take effect as if included in the amendments made by section 142 of the Deficit Reduction Act of 1984.

SEC. 408. MODIFICATIONS TO PENALTY FOR FAIL-URE TO REGISTER TAX SHELTERS.

(a) IN GENERAL.—Section 6707 (relating to failure to furnish information regarding tax shelters) is amended to read as follows:

"SEC. 6707. FAILURE TO FURNISH INFORMATION REGARDING REPORTABLE TRANS-ACTIONS.

"(a) IN GENERAL.—If a person who is required to file a return under section 6111(a) with respect to any reportable transaction-

'(1) fails to file such return on or before

the date prescribed therefor, or

(2) files false or incomplete information with the Secretary with respect to such transaction,

such person shall pay a penalty with respect to such return in the amount determined under subsection (b).

'(b) AMOUNT OF PENALTY .-

- "(1) IN GENERAL.—Except as provided in paragraph (2), the penalty imposed under subsection (a) with respect to any failure shall be \$50,000.
- (2) LISTED TRANSACTIONS.—The penalty imposed under subsection (a) with respect to any listed transaction shall be an amount equal to the greater of-

(A) \$200,000, or

- "(B) 50 percent of the gross income derived by such person with respect to aid, assistance, or advice which is provided with respect to the listed transaction before the date the return including the transaction is filed under section 6111.
- Subparagraph (B) shall be applied by substituting '75 percent' for '50 percent' in the case of an intentional failure or act described in subsection (a).

"(c) CERTAIN RULES TO APPLY.—The provisions of section 6707A(d) shall apply to any penalty imposed under this section.

- '(d) REPORTABLE AND LISTED ACTIONS.—The terms 'reportable transaction' and 'listed transaction' have the respective meanings given to such terms by section 6707A(c).
- (b) CLERICAL AMENDMENT.—The item relating to section 6707 in the table of sections for part I of subchapter B of chapter 68 is amended by striking "tax shelters" and inserting "reportable transactions"
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to returns the due date for which is after the date of the enactment of this Act.

SEC. 409. MODIFICATION OF PENALTY FOR FAIL-URE TO MAINTAIN LISTS OF INVES-TORS.

(a) IN GENERAL.—Subsection (a) of section 6708 is amended to read as follows:

'(a) IMPOSITION OF PENALTY .-

- "(1) IN GENERAL.—If any person who is required to maintain a list under section 6112(a) fails to make such list available upon written request to the Secretary in accordance with section 6112(b)(1)(A) within 20 business days after the date of the Secretary's request, such person shall pay a penalty of \$10,000 for each day of such failure after such 20th day.
- (2) REASONABLE CAUSE EXCEPTION.—No penalty shall be imposed by paragraph (1) with respect to the failure on any day if such failure is due to reasonable cause.
- (b) EFFECTIVE DATE.—The amendment made by this section shall apply to requests made after the date of the enactment of this Act.

SEC. 410. MODIFICATION OF ACTIONS TO ENJOIN CERTAIN CONDUCT RELATED TO TAX SHELTERS AND REPORTABLE TRANSACTIONS.

(a) IN GENERAL.—Section 7408 (relating to action to enjoin promoters of abusive tax shelters, etc.) is amended by redesignating subsection (c) as subsection (d) and by striking subsections (a) and (b) and inserting the following new subsections:

- (a) AUTHORITY TO SEEK INJUNCTION.—A civil action in the name of the United States to enjoin any person from further engaging in specified conduct may be commenced at the request of the Secretary. Any action under this section shall be brought in the district court of the United States for the district in which such person resides, has his principal place of business, or has engaged in specified conduct. The court may exercise its jurisdiction over such action (as provided in section 7402(a)) separate and apart from any other action brought by the United States against such person.
 "(b) ADJUDICATION AND DECREE.—In any ac-
- tion under subsection (a), if the court finds-

'(1) that the person has engaged in any specified conduct and

'(2) that injunctive relief is appropriate to

prevent recurrence of such conduct, the court may enjoin such person from en-

gaging in such conduct or in any other activity subject to penalty under this title. (c) Specified Conduct.—For purposes of

this section, the term 'specified conduct' means any action, or failure to take action, subject to penalty under section 6700, 6701, 6707, or 6708.

(b) CONFORMING AMENDMENTS.—

(1) The heading for section 7408 is amended to read as follows:

"SEC. 7408. ACTIONS TO ENJOIN SPECIFIED CON-DUCT RELATED TO TAX SHELTERS AND REPORTABLE TRANSACTIONS.".

- (2) The table of sections for subchapter A of chapter 67 is amended by striking the item relating to section 7408 and inserting the following new item:
 - "Sec. 7408. Actions to enjoin specified conduct related to tax shelters and reportable transactions.'
- (c) EFFECTIVE DATE.—The amendment made by this section shall take effect on the day after the date of the enactment of this Act.

SEC. 411. UNDERSTATEMENT OF TAXPAYER'S LI-ABILITY BY INCOME TAX RETURN PREPARER.

- (a) STANDARDS CONFORMED TO TAXPAYER STANDARDS.—Section 6694(a) (relating to understatements due to unrealistic positions) is amended—
- (1) by striking "realistic possibility of being sustained on its merits" in paragraph (1) and inserting "reasonable belief that the tax treatment in such position was more likely than not the proper treatment"
- (2) by striking "or was frivolous" in paragraph (3) and inserting "or there was no reasonable basis for the tax treatment of such position", and
- (3) by striking "UNREALISTIC" in the heading and inserting "IMPROPER".

 (b) AMOUNT OF PENALTY.—Section 6694 is
- amended-
- (1) by striking "\$250" in subsection (a) and inserting "\$1,000", and
 (2) by striking "\$1,000" in subsection (b)
- and inserting "\$5,000".

 (c) EFFECTIVE DATE.—The amendments
- made by this section shall apply to documents prepared after the date of the enactment of this Act.

SEC. 412. PENALTY ON FAILURE TO REPORT IN-TERESTS IN FOREIGN FINANCIAL ACCOUNTS.

- (a) IN GENERAL.—Section 5321(a)(5) of title 31, United States Code, is amended to read as follows:
- "(5) FOREIGN FINANCIAL AGENCY TRANS-ACTION VIOLATION.-
- (A) PENALTY AUTHORIZED.—The Secretary of the Treasury may impose a civil money penalty on any person who violates, or causes any violation of, any provision of section 5314.

- (B) Amount of Penalty.
- "(i) IN GENERAL.—Except as provided in subparagraph (C), the amount of any civil penalty imposed under subparagraph (A) shall not exceed \$5,000.
- "(ii) REASONABLE CAUSE EXCEPTION.—No penalty shall be imposed under subparagraph (A) with respect to any violation if-
- '(I) such violation was due to reasonable cause, and
- "(II) the amount of the transaction or the balance in the account at the time of the transaction was properly reported.
- (C) WILLFUL VIOLATIONS.—In the case of any person willfully violating, or willfully causing any violation of, any provision of section 5314-
- (i) the maximum penalty under subparagraph (B)(i) shall be increased to the greater
 - "(I) \$25,000, or
- "(II) the amount (not exceeding \$100,000) determined under subparagraph (D), and
 - '(ii) subparagraph (B)(ii) shall not apply.
- (\dot{D}) AMOUNT.—The amount determined under this subparagraph is-
- (i) in the case of a violation involving a transaction, the amount of the transaction,
- or
 "(ii) in the case of a violation involving a failure to report the existence of an account or any identifying information required to be provided with respect to an account, the balance in the account at the time of the viola-
- EFFECTIVE DATE.—The amendment made by this section shall apply to violations occurring after the date of the enactment of this Act.

SEC. 413. FRIVOLOUS TAX SUBMISSIONS.

(a) CIVIL PENALTIES.—Section 6702 is amended to read as follows:

"SEC. 6702. FRIVOLOUS TAX SUBMISSIONS.

- "(a) CIVIL PENALTY FOR FRIVOLOUS TAX RE-TURNS.-A person shall pay a penalty of \$5,000 if-
- "(1) such person files what purports to be a return of a tax imposed by this title but
- "(A) does not contain information on which the substantial correctness of the selfassessment may be judged, or
- (B) contains information that on its face indicates that the self-assessment is substantially incorrect; and
- "(2) the conduct referred to in paragraph
- "(A) is based on a position which the Secretary has identified as frivolous under subsection (c) or
- (B) reflects a desire to delay or impede the administration of Federal tax laws
- (b) CIVIL PENALTY FOR SPECIFIED FRIVO-LOUS SUBMISSIONS.-
- (1) IMPOSITION OF PENALTY—Except as provided in paragraph (3), any person who submits a specified frivolous submission shall pay a penalty of \$5,000.
- "(2) SPECIFIED FRIVOLOUS SUBMISSION.—For purposes of this section-
- (A) SPECIFIED FRIVOLOUS SUBMISSION.— The term 'specified frivolous submission' means a specified submission if any portion of such submission-
- "(i) is based on a position which the Secretary has identified as frivolous under subsection (c), or
- "(ii) reflects a desire to delay or impede the administration of Federal tax laws.
- "(B) Specified Submission.—The 'specified submission' means-
 - (i) a request for a hearing under-
- "(I) section 6320 (relating to notice and opportunity for hearing upon filing of notice of lien), or
- '(II) section 6330 (relating to notice and opportunity for hearing before levy), and

- '(ii) an application under-
- "(I) section 6159 (relating to agreements for payment of tax liability in installments), '(II) section 7122 (relating to com-

promises), or

(III) section 7811 (relating to taxpayer assistance orders).

"(3) OPPORTUNITY TO WITHDRAW SUBMIS-SION.—If the Secretary provides a person with notice that a submission is a specified frivolous submission and such person withdraws such submission within 30 days after such notice, the penalty imposed under paragraph (1) shall not apply with respect to such submission.

(c) LISTING OF FRIVOLOUS POSITIONS.—The Secretary shall prescribe (and periodically revise) a list of positions which the Secretary has identified as being frivolous for purposes of this subsection. The Secretary shall not include in such list any position that the Secretary determines meets the requirement of section 6662(d)(2)(B)(ii)(II).

(d) REDUCTION OF PENALTY.—The Secretary may reduce the amount of any penalty imposed under this section if the Secretary determines that such reduction would promote compliance with and administration of the Federal tax laws.

(e) PENALTIES IN ADDITION TO OTHER PEN-ALTIES.—The penalties imposed by this section shall be in addition to any other penalty provided by law.''.
(b) TREATMENT OF FRIVOLOUS REQUESTS

FOR HEARINGS BEFORE LEVY. -

(1) FRIVOLOUS REQUESTS DISREGARDED. -Section 6330 (relating to notice and opportunity for hearing before levy) is amended by adding at the end the following new sub-

'(g) Frivolous Requests for Hearing, ETC.—Notwithstanding any other provision of this section, if the Secretary determines that any portion of a request for a hearing under this section or section 6320 meets the requirement of clause (i) or (ii) of section 6702(b)(2)(A), then the Secretary may treat such portion as if it were never submitted and such portion shall not be subject to any further administrative or judicial review.'

(2) PRECLUSION FROM RAISING FRIVOLOUS ISSUES AT HEARING.—Section 6330(c)(4) is amended—

(A) by striking "(A)" and inserting "(A)(i)";

(B) by striking "(B)" and inserting "(ii)";

(C) by striking the period at the end of the first sentence and inserting "; or"; and

(D) by inserting after subparagraph (A)(ii) (as so redesignated) the following:

(B) the issue meets the requirement of clause (i) or (ii) of section 6702(b)(2)(A).

STATEMENT OF GROUNDS.—Section 6330(b)(1) is amended by striking "under sub-"in writing section (a)(3)(B)" and inserting under subsection (a)(3)(B) and states the grounds for the requested hearing'

TREATMENT OF FRIVOLOUS REQUESTS FOR HEARINGS UPON FILING OF NOTICE OF LIEN.—Section 6320 is amended—

(1) in subsection (b)(1), by striking "under subsection (a)(3)(B)" and inserting in writing under subsection (a)(3)(B) and states the grounds for the requested hearing", and

(2) in subsection (c), by striking "and (e)" and inserting "(e), and (g)

(d) TREATMENT OF FRIVOLOUS APPLICATIONS FOR OFFERS-IN-COMPROMISE AND INSTALL-MENT AGREEMENTS.—Section 7122 is amended by adding at the end the following new subsection:

"(e) Frivolous Submissions, etc.—Notwithstanding any other provision of this section, if the Secretary determines that any portion of an application for an offer-in-compromise or installment agreement submitted under this section or section 6159 meets the requirement of clause (i) or (ii) of section

6702(b)(2)(A), then the Secretary may treat such portion as if it were never submitted and such portion shall not be subject to any further administrative or judicial review.

(e) CLERICAL AMENDMENT.—The table of sections for part I of subchapter B of chapter 68 is amended by striking the item relating to section 6702 and inserting the following new item:

"Sec. 6702. Frivolous tax submissions."

EFFECTIVE DATE.—The amendments made by this section shall apply to submissions made and issues raised after the date on which the Secretary first prescribes a list under section 6702(c) of the Internal Revenue Code of 1986, as amended by subsection (a).

SEC. 414. REGULATION OF INDIVIDUALS PRAC-TICING BEFORE THE DEPARTMENT OF TREASURY.

- (a) CENSURE; IMPOSITION OF PENALTY .-
- (1) IN GENERAL.—Section 330(b) of title 31, United States Code, is amended-
- (A) by inserting ", or censure," after "Department", and

(B) by adding at the end the following new flush sentence:

'The Secretary may impose a monetary penalty on any representative described in the preceding sentence. If the representative was acting on behalf of an employer or any firm or other entity in connection with the conduct giving rise to such penalty, the Secretary may impose a monetary penalty on such employer, firm, or entity if it knew, or reasonably should have known, of such conduct. Such penalty shall not exceed the gross income derived (or to be derived) from the conduct giving rise to the penalty and may be in addition to, or in lieu of, any suspension, disbarment, or censure of the representative.".

EFFECTIVE DATE.—The amendments made by this subsection shall apply to actions taken after the date of the enactment of this Act.

(b) TAX SHELTER OPINIONS, ETC.—Section 330 of such title 31 is amended by adding at the end the following new subsection:

(d) Nothing in this section or in any other provision of law shall be construed to limit the authority of the Secretary of the Treasury to impose standards applicable to the rendering of written advice with respect to any entity, transaction plan or arrangement, or other plan or arrangement, which is of a type which the Secretary determines as having a potential for tax avoidance or evasion.

SEC. 415. PENALTY ON PROMOTERS OF TAX SHELTERS.

(a) PENALTY ON PROMOTING ABUSIVE TAX SHELTERS.—Section 6700(a) is amended by adding at the end the following new sen-"Notwithstanding the first sentence, if an activity with respect to which a penalty imposed under this subsection involves a statement described in paragraph (2)(A), the amount of the penalty shall be equal to 50 percent of the gross income derived (or to be derived) from such activity by the person on which the penalty is imposed.

EFFECTIVE DATE.—The amendment made by this section shall apply to activities after the date of the enactment of this Act. SEC. 416. STATUTE OF LIMITATIONS FOR TAX-

ABLE YEARS FOR WHICH REQUIRED LISTED TRANSACTIONS NOT RE-PORTED.

(a) IN GENERAL.—Section 6501(c) (relating to exceptions) is amended by adding at the end the following new paragraph:

(10) LISTED TRANSACTIONS.—If a taxpayer fails to include on any return or statement for any taxable year any information with respect to a listed transaction (as defined in section 6707A(c)(2)) which is required under section 6011 to be included with such return

or statement, the time for assessment of any tax imposed by this title with respect to such transaction shall not expire before the date which is 1 year after the earlier of-

"(A) the date on which the Secretary is furnished the information so required; or

"(B) the date that a material advisor (as defined in section 6111) meets the requirements of section 6112 with respect to a request by the Secretary under section 6112(b) relating to such transaction with respect to such taxpaver.

EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years with respect to which the period for assessing a deficiency did not expire before the

date of the enactment of this Act.

SEC. 417. DENIAL OF DEDUCTION FOR INTEREST UNDERPAYMENTS UTABLE TO NONDISCLOSED RE-PORTABLE AND NONECONOMIC SUB-STANCE TRANSACTIONS.

(a) IN GENERAL.—Section 163 (relating to deduction for interest) is amended by redesignating subsection (m) as subsection (n) and by inserting after subsection (l) the following new subsection:

'(m) INTEREST ON UNPAID TAXES ATTRIB-UTABLE TO NONDISCLOSED REPORTABLE TRANSACTIONS AND NONECONOMIC SUBSTANCE TRANSACTIONS.-No deduction shall be allowed under this chapter for any interest paid or accrued under section 6601 on any underpayment of tax which is attributable to—

"(1) the portion of any reportable transaction understatement (as defined in section 6662A(b)) with respect to which the requirement of section 6664(d)(2)(A) is not met, or

"(2) any noneconomic substance transaction understatement (as defined in section 6662B(c))."

EFFECTIVE DATE.—The amendments made by this section shall apply to transactions in taxable years beginning after the date of the enactment of this Act.

SEC. 418. AUTHORIZATION OF APPROPRIATIONS FOR TAX LAW ENFORCEMENT

There is authorized to be appropriated \$300,000,000 for each fiscal year beginning after September 30, 2003, for the purpose of carrying out tax law enforcement to combat tax avoidance transactions and other tax shelters, including the use of offshore financial accounts to conceal taxable income.

Subtitle B-Other Corporate Governance Provisions

SEC. 421. AFFIRMATION OF CONSOLIDATED RE-TURN REGULATION AUTHORITY.

- (a) IN GENERAL.—Section 1502 (relating to consolidated return regulations) is amended by adding at the end the following new sentence: "In prescribing such regulations, the Secretary may prescribe rules applicable to corporations filing consolidated returns under section 1501 that are different from other provisions of this title that would apply if such corporations filed separate returns.
- (b) RESULT NOT OVERTURNED.—Notwithstanding subsection (a), the Internal Revenue Code of 1986 shall be construed by treating Treasury regulation §1.1502-20(c)(1)(iii) (as in effect on January 1, 2001) as being inapplicable to the type of factual situation in 255 F.3d 1357 (Fed. Čir. 2001).
- (c) EFFECTIVE DATE.—The provisions of this section shall apply to taxable years beginning before, on, or after the date of the enactment of this Act.

SEC. 422. SIGNING OF CORPORATE TAX RETURNS BY CHIEF EXECUTIVE OFFICER.

(a) IN GENERAL.—Section 6062 (relating to signing of corporation returns) is amended by inserting after the first sentence the following new sentences: "The return of a corporation with respect to income shall also include a declaration signed by the chief executive officer of such corporation (or other

such officer of the corporation as the Secretary may designate if the corporation does not have a chief executive officer), under penalties of perjury, that the chief executive officer ensures that such return complies with this title and that the chief executive officer was provided reasonable assurance of the accuracy of all material aspects of such return. The preceding sentence shall not apply to any return of a regulated investment company (within the meaning of section 851).".

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to returns filed after the date of the enactment of this Act.

SEC. 423. DENIAL OF DEDUCTION FOR CERTAIN FINES, PENALTIES, AND OTHER AMOUNTS.

- (a) IN GENERAL.—Subsection (f) of section 162 (relating to trade or business expenses) is amended to read as follows:
- "(f) FINES, PENALTIES, AND OTHER AMOUNTS.—
- "(1) IN GENERAL.—Except as provided in paragraph (2), no deduction otherwise allowable shall be allowed under this chapter for any amount paid or incurred (whether by suit, agreement, or otherwise) to, or at the direction of, a government or entity described in paragraph (4) in relation to the violation of any law or the investigation or inquiry by such government or entity into the potential violation of any law.
- "(2) EXCEPTION FOR AMOUNTS CONSTITUTING RESTITUTION.—Paragraph (1) shall not apply to any amount which the taxpayer establishes constitutes restitution (including remediation of property) for damage or harm caused by or which may be caused by the violation of any law or the potential violation of any law. This paragraph shall not apply to any amount paid or incurred as reimbursement to the government or entity for the costs of any investigation or litigation.
- "(3) EXCEPTION FOR AMOUNTS PAID OR IN-CURRED AS THE RESULT OF CERTAIN COURT OR-DERS.—Paragraph (1) shall not apply to any amount paid or incurred by order of a court in a suit in which no government or entity described in paragraph (4) is a party.
- "(4) CERTAIN NONGOVERNMENTAL REGULATORY ENTITIES.—An entity is described in this paragraph if it is—
- "(A) a nongovernmental entity which exercises self-regulatory powers (including imposing sanctions) in connection with a qualified board or exchange (as defined in section 1256(a)(7)) or
- "(B) to the extent provided in regulations, a nongovernmental entity which exercises self-regulatory powers (including imposing sanctions) as part of performing an essential governmental function."
- (b) EFFECTIVE DATE.—The amendment made by this section shall apply to amounts paid or incurred after April 27, 2003, except that such amendment shall not apply to amounts paid or incurred under any binding order or agreement entered into on or before April 27, 2003. Such exception shall not apply to an order or agreement requiring court approval unless the approval was obtained on or before April 27, 2003.

SEC. 424. DISALLOWANCE OF DEDUCTION FOR PUNITIVE DAMAGES.

(a) DISALLOWANCE OF DEDUCTION.—

(1) IN GENERAL.—Section 162(g) (relating to treble damage payments under the antitrust laws) is amended by adding at the end the following new paragraph:

"(2) PUNITIVE DAMAGES.—No deduction shall be allowed under this chapter for any amount paid or incurred for punitive damages in connection with any judgment in, or settlement of, any action. This paragraph shall not apply to punitive damages described in section 104(c)."

- (2) CONFORMING AMENDMENTS.—
- (A) Section 162(g) is amended—
- (i) by striking "If" and inserting:
- "(1) TREBLE DAMAGES.—If", and
- (ii) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively.
- (B) The heading for section 162(g) is amended by inserting "OR PUNITIVE DAMAGES" after "LAWS".
- (b) INCLUSION IN INCOME OF PUNITIVE DAMAGES PAID BY INSURER OR OTHERWISE.—
- (1) IN GENERAL.—Part II of subchapter B of chapter 1 (relating to items specifically included in gross income) is amended by adding at the end the following new section:

"SEC. 91. PUNITIVE DAMAGES COMPENSATED BY INSURANCE OR OTHERWISE.

- "Gross income shall include any amount paid to or on behalf of a taxpayer as insurance or otherwise by reason of the taxpayer's liability (or agreement) to pay punitive damages."
- (2) REPORTING REQUIREMENTS.—Section 6041 (relating to information at source) is amended by adding at the end the following new subsection:
- "(f) SECTION TO APPLY TO PUNITIVE DAM-AGES COMPENSATION.—This section shall apply to payments by a person to or on behalf of another person as insurance or other wise by reason of the other person's liability (or agreement) to pay punitive damages.".
- (3) CONFORMING AMENDMENT.—The table of sections for part II of subchapter B of chapter 1 is amended by adding at the end the following new item:
- "Sec. 91. Punitive damages compensated by insurance or otherwise.".
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to damages paid or incurred on or after the date of the enactment of this Act.

SEC. 425. INCREASE IN CRIMINAL MONETARY PENALTY LIMITATION FOR THE UN-DERPAYMENT OR OVERPAYMENT OF TAX DUE TO FRAUD.

- (a) IN GENERAL.—Section 7206 (relating to fraud and false statements) is amended—
- (1) by striking "Any person who—" and inserting "(a) IN GENERAL.—Any person who—", and
- (2) by adding at the end the following new subsection:
- "(b) INCREASE IN MONETARY LIMITATION FOR UNDERPAYMENT OR OVERPAYMENT OF TAX DUE TO FRAUD.—If any portion of any underpayment (as defined in section 6664(a)) or overpayment (as defined in section 6401(a)) of tax required to be shown on a return is attributable to fraudulent action described in subsection (a), the applicable dollar amount under subsection (a) shall in no event be less than an amount equal to such portion. A rule similar to the rule under section 6663(b) shall apply for purposes of determining the portion so attributable."
 - (b) INCREASE IN PENALTIES.—
- (1) ATTEMPT TO EVADE OR DEFEAT TAX.— Section 7201 is amended—
- (A) by striking "\$100,000" and inserting "\$250,000",
- (B) by striking "\$500,000" and inserting "\$1,000,000", and
- (C) by striking "5 years" and inserting "10 years".
- (2) WILLFUL FAILURE TO FILE RETURN, SUPPLY INFORMATION, OR PAY TAX.—Section 7203 is amended—
 - (A) in the first sentence-
- (i) by striking ''misdemeanor'' and inserting ''felony'', and $% \left(1\right) =\left(1\right) \left(1\right$
- (ii) by striking "1 year" and inserting "10 years", and
 - (B) by striking the third sentence. $\,$

- (A) by striking "\$100,000" and inserting "\$250,000",
- (B) by striking "\$500,000" and inserting "\$1,000,000", and
- (C) by striking "3 years" and inserting "5 years".
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to underpayments and overpayments attributable to actions occurring after the date of the enactment of this Act.

Subtitle C—Enron-Related Tax Shelter Provisions

SEC. 431. LIMITATION ON TRANSFER OR IMPORTATION OF BUILT-IN LOSSES.

- (a) IN GENERAL.—Section 362 (relating to basis to corporations) is amended by adding at the end the following new subsection:
 - "(e) LIMITATIONS ON BUILT-IN LOSSES.—
 "(1) LIMITATION ON IMPORTATION OF BUILT-IN
- "(1) LIMITATION ON IMPORTATION OF BUILT-IN LOSSES.—
- "(A) IN GENERAL.—If in any transaction described in subsection (a) or (b) there would (but for this subsection) be an importation of a net built-in loss, the basis of each property described in subparagraph (B) which is acquired in such transaction shall (notwith-standing subsections (a) and (b)) be its fair market value immediately after such transaction.
- "(B) PROPERTY DESCRIBED.—For purposes of subparagraph (A), property is described in this subparagraph if—
- "(i) gain or loss with respect to such property is not subject to tax under this subtitle in the hands of the transferor immediately before the transfer, and
- "(ii) gain or loss with respect to such property is subject to such tax in the hands of the transferee immediately after such transfer

In any case in which the transferor is a partnership, the preceding sentence shall be applied by treating each partner in such partnership as holding such partner's proportionate share of the property of such partnership.

- "(C) IMPORTATION OF NET BUILT-IN LOSS.— For purposes of subparagraph (A), there is an importation of a net built-in loss in a transaction if the transferee's aggregate adjusted bases of property described in subparagraph (B) which is transferred in such transaction would (but for this paragraph) exceed the fair market value of such property immediately after such transaction.".
- "(2) LIMITATION ON TRANSFER OF BUILT-IN LOSSES IN SECTION 351 TRANSACTIONS.—
 - "(A) IN GENERAL.—If—
- "(i) property is transferred by a transferor in any transaction which is described in subsection (a) and which is not described in paragraph (1) of this subsection, and
- "(ii) the transferee's aggregate adjusted bases of such property so transferred would (but for this paragraph) exceed the fair market value of such property immediately after such transaction.
- then, notwithstanding subsection (a), the transferee's aggregate adjusted bases of the property so transferred shall not exceed the fair market value of such property immediately after such transaction.
- "(B) ALLOCATION OF BASIS REDUCTION.—The aggregate reduction in basis by reason of subparagraph (A) shall be allocated among the property so transferred in proportion to their respective built-in losses immediately before the transaction.
- "(C) EXCEPTION FOR TRANSFERS WITHIN AF-FILLATED GROUP.—Subparagraph (A) shall not apply to any transaction if the transferor owns stock in the transferee meeting the requirements of section 1504(a)(2). In the case of property to which subparagraph (A) does not apply by reason of the preceding sentence, the transferor's basis in the stock received for such property shall not exceed its

fair market value immediately after the

- (b) COMPARABLE TREATMENT WHERE LIQ-UIDATION.—Paragraph (1) of section 334(b) (relating to liquidation of subsidiary) is amended to read as follows:
- '(1) IN GENERAL.—If property is received by a corporate distributee in a distribution in a complete liquidation to which section 332 applies (or in a transfer described in section 337(b)(1)), the basis of such property in the hands of such distributee shall be the same as it would be in the hands of the transferor; except that the basis of such property in the hands of such distributee shall be the fair market value of the property at the time of the distribution-
- '(A) in any case in which gain or loss is recognized by the liquidating corporation with respect to such property, or
- (B) in any case in which the liquidating corporation is a foreign corporation, the corporate distributee is a domestic corporation. and the corporate distributee's aggregate adjusted bases of property described in section 362(e)(1)(B) which is distributed in such liauidation would (but for this subparagraph) exceed the fair market value of such property immediately after such liquidation.
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to transactions after February 13, 2003.

SEC. 432. NO REDUCTION OF BASIS UNDER SEC-TION 734 IN STOCK HELD BY PARTNERSHIP IN CORPORATE PARTNER.

- (a) IN GENERAL.—Section 755 is amended by adding at the end the following new subsection:
- '(c) No Allocation of Basis Decrease to STOCK OF CORPORATE PARTNER.—In making an allocation under subsection (a) of any decrease in the adjusted basis of partnership property under section 734(b)-
- (1) no allocation may be made to stock in a corporation (or any person which is related (within the meaning of section 267(b) or 707(b)(1)) to such corporation) which is a partner in the partnership, and
- (2) any amount not allocable to stock by reason of paragraph (1) shall be allocated under subsection (a) to other partnership property in such manner as the Secretary may prescribe.

Gain shall be recognized to the partnership to the extent that the amount required to be allocated under paragraph (2) to other partnership property exceeds the aggregate adjusted basis of such other property immediately before the allocation required by paragraph (2).'

EFFECTIVE DATE.—The amendment made by this section shall apply to distributions after February 13, 2003.

SEC. 433. REPEAL OF SPECIAL RULES FOR FASITS.

- (a) IN GENERAL.—Part V of subchapter M of chapter 1 (relating to financial asset securitization investment trusts) is hereby repealed.
 - (b) Conforming Amendments.—
- (1) Paragraph (6) of section 56(g) is amended by striking "REMIC, or FASIT" and inserting ''or REMIC'
- (2) Clause (ii) of section 382(l)(4)(B) is amended by striking "a REMIC to which part IV of subchapter M applies, or a FASIT to which part V of subchapter M applies, and inserting "or a REMIC to which part IV of subchapter M applies,"
- (3) Paragraph (1) of section 582(c) is amended by striking ", and any regular interest in
- (4) Subparagraph (E) of section 856(c)(5) is amended by striking the last sentence.
- (5)(A) Section 860G(a)(1) is amended by adding at the end the following new sen-"An interest shall not fail to qualify

as a regular interest solely because the specified principal amount of the regular interest (or the amount of interest accrued on the regular interest) can be reduced as a result of the nonoccurrence of 1 or more contingent payments with respect to any reverse mortgage loan held by the REMIC if, on the startup day for the REMIC, the sponsor reasonably believes that all principal and interest due under the regular interest will be paid at or prior to the liquidation of the REMIC.

(B) The last sentence of section 860G(a)(3) is amended by inserting ", and any reverse mortgage loan (and each balance increase on such loan meeting the requirements of subparagraph (A)(iii)) shall be treated as an obligation secured by an interest in real propbefore the period at the end.

(6) Paragraph (3) of section 860G(a) is amended by adding "and" at the end of subparagraph (B), by striking ", and" at the end of subparagraph (C) and inserting a period, and by striking subparagraph (D).

(7) Section 860G(a)(3), as amended by paragraph (6), is amended by adding at the end the following new sentence: "For purposes of subparagraph (A), if more than 50 percent of the obligations transferred to, or purchased by, the REMIC are originated by the United States or any State (or any political subdivision, agency, or instrumentality of the United States or any State) and are principally secured by an interest in real property, then each obligation transferred to, or purchased by, the REMIC shall be treated as secured by an interest in real property.

(8)(A) Section 860G(a)(3)(A) is amended by striking "or" at the end of clause (i), by inserting "or" at the end of clause (ii), and by inserting after clause (ii) the following new

(iii) represents an increase in the principal amount under the original terms of an obligation described in clause (i) or (ii) if such increase-

"(I) is attributable to an advance made to the obligor pursuant to the original terms of the obligation.

(II) occurs after the startup day, and

- "(III) is purchased by the REMIC pursuant to a fixed price contract in effect on the startup day.
- (B) Section 860G(a)(7)(B) is amended to read as follows:
- (B) QUALIFIED RESERVE FUND.—For purposes of subparagraph (A), the term 'qualified reserve fund' means any reasonably required reserve to-
- (i) provide for full payment of expenses of the REMIC or amounts due on regular interests in the event of defaults on qualified mortgages or lower than expected returns on cash flow investments, or
- '(ii) provide a source of funds for the purchase of obligations described in clause (ii) or (iii) of paragraph (3)(A).

The aggregate fair market value of the assets held in any such reserve shall not exceed 50 percent of the aggregate fair market value of all of the assets of the REMIC on the startup day, and the amount of any such reserve shall be promptly and appropriately reduced to the extent the amount held in such reserve is no longer reasonably required for purposes specified in clause (i) or (ii) of paragraph (3)(A).".

(9) Subparagraph (C) of section 1202(e)(4) is amended by striking "REMIC, or FASIT" and inserting "or REMIC"

- (10) Clause (xi) of section 7701(a)(19)(C) is amended-
- (A) by striking "and any regular interest in a FASIT,", and
- (B) by striking "or FASIT" each place it appears.
- (11) Subparagraph (A) of section 7701(i)(2) is amended by striking "or a FASIT".

(12) The table of parts for subchapter M of chapter 1 is amended by striking the item relating to part V.

(c) Effective Date.—

(1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall take effect on February 14, 2003.

(2) EXCEPTION FOR EXISTING FASITS.—Paragraph (1) shall not apply to any FASIT in existence on the date of the enactment of this Act to the extent that regular interests issued by the FASIT before such date continue to remain outstanding in accordance with the original terms of issuance.

SEC. 434. EXPANDED DISALLOWANCE OF DEDUC-TION FOR INTEREST ON CONVERT-IBLE DEBT.

(a) IN GENERAL.—Paragraph (2) of section 163(I) is amended by striking "or a related party" and inserting "or equity held by the issuer (or any related party) in any other person'

(b) Capitalization Allowed With Respect TO EQUITY OF PERSONS OTHER THAN ISSUER AND RELATED PARTIES.—Section 163(1) is amended by redesignating paragraphs (4) and (5) as paragraphs (5) and (6) and by inserting after paragraph (3) the following new paragraph:

(4) CAPITALIZATION ALLOWED WITH RESPECT TO EQUITY OF PERSONS OTHER THAN ISSUER AND RELATED PARTIES.—If the disqualified debt instrument of a corporation is payable in equity held by the issuer (or any related party) in any other person (other than a related party), the basis of such equity shall be increased by the amount not allowed as a deduction by reason of paragraph (1) with respect to the instrument.

(c) EXCEPTION FOR CERTAIN INSTRUMENTS ISSUED BY DEALERS IN SECURITIES.—Section 163(l), as amended by subsection (b), is amended by redesignating paragraphs (5) and (6) as paragraphs (6) and (7) and by inserting after paragraph (4) the following new paragraph:

(5) Exception for certain instruments ISSUED BY DEALERS IN SECURITIES.—For purposes of this subsection, the term 'disqualified debt instrument' does not include indebtedness issued by a dealer in securities (or a related party) which is payable in, or by reference to, equity (other than equity of the issuer or a related party) held by such dealer in its capacity as a dealer in securities. For purposes of this paragraph, the term 'dealer in securities' has the meaning given such term by section 475.''.

(c) CONFORMING AMENDMENTS.—Paragraph

(3) of section 163(l) is amended—

(1) by striking "or a related party" in the material preceding subparagraph (A) and inserting "or any other person", and
(2) by striking "or interest" each place it

appears.

EFFECTIVE DATE.—The amendments made by this section shall apply to debt instruments issued after February 13, 2003.

SEC. 435. EXPANDED AUTHORITY TO DISALLOW TAX BENEFITS UNDER SECTION 269.

- (a) IN GENERAL.—Subsection (a) of section 269 (relating to acquisitions made to evade or avoid income tax) is amended to read as follows
 - (a) IN GENERAL.—If—

"(1)(A) any person or persons acquire, directly or indirectly, control of a corporation,

"(B) any corporation acquires, directly or indirectly, property of another corporation and the basis of such property, in the hands of the acquiring corporation, is determined by reference to the basis in the hands of the transferor corporation, and

'(2) the principal purpose for which such acquisition was made is evasion or avoidance of Federal income tax,

then the Secretary may disallow such deduction, credit, or other allowance. For purposes of paragraph (1)(A), control means the ownership of stock possessing at least 50 percent of the total combined voting power of all classes of stock entitled to vote or at least 50 percent of the total value of all shares of all classes of stock of the corporation.".

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to stock and property acquired after February 13, 2003. SEC. 436. MODIFICATION OF INTERACTION BE-

TWEEN SUBPART F AND PASSIVE FOREIGN INVESTMENT COMPANY RILLES.

(a) LIMITATION ON EXCEPTION FROM PFIC RULES FOR UNITED STATES SHAREHOLDERS OF CONTROLLED FOREIGN CORPORATIONS.—Paragraph (2) of section 1297(e) (relating to passive foreign investment company) is amended by adding at the end the following flush sentence:

"Such term shall not include any period if the earning of subpart F income by such corporation during such period would result in only a remote likelihood of an inclusion in gross income under section 951(a)(1)(A)(i)."

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years of controlled foreign corporations beginning after February 13, 2003, and to taxable years of United States shareholders with or within which such taxable years of controlled foreign corporations end.

Subtitle D—Provisions to Discourage Expatriation

SEC. 441. TAX TREATMENT OF INVERTED COR-PORATE ENTITIES

(a) IN GENERAL.—Subchapter C of chapter 80 (relating to provisions affecting more than one subtitle) is amended by adding at the end the following new section:

"SEC. 7874. RULES RELATING TO INVERTED CORPORATE ENTITIES

- "(a) INVERTED CORPORATIONS TREATED AS DOMESTIC CORPORATIONS.—
- "(1) IN GENERAL.—If a foreign incorporated entity is treated as an inverted domestic corporation, then, notwithstanding section 7701(a)(4), such entity shall be treated for purposes of this title as a domestic corporation.
- "(2) INVERTED DOMESTIC CORPORATION.—For purposes of this section, a foreign incorporated entity shall be treated as an inverted domestic corporation if, pursuant to a plan (or a series of related transactions)—
- "(A) the entity completes after March 20, 2002, the direct or indirect acquisition of substantially all of the properties held directly or indirectly by a domestic corporation or substantially all of the properties constituting a trade or business of a domestic partnership,
- "(B) after the acquisition at least 80 percent of the stock (by vote or value) of the entity is held—
- "(i) in the case of an acquisition with respect to a domestic corporation, by former shareholders of the domestic corporation by reason of holding stock in the domestic corporation, or
- "(ii) in the case of an acquisition with respect to a domestic partnership, by former partners of the domestic partnership by reason of holding a capital or profits interest in the domestic partnership, and
- "(C) the expanded affiliated group which after the acquisition includes the entity does not have substantial business activities in the foreign country in which or under the law of which the entity is created or organized when compared to the total business activities of such expanded affiliated group. Except as provided in regulations, an acquisition of properties of a domestic corporation shall not be treated as described in subparagraph (A) if none of the corporation's stock was readily tradeable on an established secu-

rities market at any time during the 4-year period ending on the date of the acquisition.

"(b) PRESERVATION OF DOMESTIC TAX BASE

IN CERTAIN INVERSION TRANSACTIONS TO WHICH SUBSECTION (a) DOES NOT APPLY.—

"(1) IN GENERAL.—If a foreign incorporated entity would be treated as an inverted domestic corporation with respect to an acquired entity if either—

"'(A) subsection (a)(2)(A) were applied by substituting 'after December 31, 1996, and on or before March 20, 2002' for 'after March 20, 2002' and subsection (a)(2)(B) were applied by substituting 'more than 50 percent' for 'at least 80 percent', or

"(B) subsection (a)(2)(B) were applied by substituting 'more than 50 percent' for 'at least 80 percent'.

then the rules of subsection (c) shall apply to any inversion gain of the acquired entity during the applicable period and the rules of subsection (d) shall apply to any related party transaction of the acquired entity during the applicable period. This subsection shall not apply for any taxable year if subsection (a) applies to such foreign incorporated entity for such taxable year.

"(2) ACQUIRED ENTITY.—For purposes of this section—

"(A) IN GENERAL.—The term 'acquired entity' means the domestic corporation or partnership substantially all of the properties of which are directly or indirectly acquired in an acquisition described in subsection (a)(2)(A) to which this subsection applies.

"(B) AGGREGATION RULES.—Any domestic person bearing a relationship described in section 267(b) or 707(b) to an acquired entity shall be treated as an acquired entity with respect to the acquisition described in subparagraph (A).

"(3) APPLICABLE PERIOD.—For purposes of this section—

 $\mbox{``(A)}$ In General.—The term 'applicable period' means the period—

"(i) beginning on the first date properties are acquired as part of the acquisition described in subsection (a)(2)(A) to which this subsection applies, and

"(ii) ending on the date which is 10 years after the last date properties are acquired as part of such acquisition.

"(B) SPECIAL RULE FOR INVERSIONS OCCURRING BEFORE MARCH 21, 2002.—In the case of any acquired entity to which paragraph (1)(A) applies, the applicable period shall be the 10-year period beginning on January 1, 2003

"(c) TAX ON INVERSION GAINS MAY NOT BE OFFSET.—If subsection (b) applies—

"(1) IN GENERAL.—The taxable income of an acquired entity (or any expanded affiliated group which includes such entity) for any taxable year which includes any portion of the applicable period shall in no event be less than the inversion gain of the entity for the taxable year.

"'(2) CREDITS NOT ALLOWED AGAINST TAX ON INVERSION GAIN.—Credits shall be allowed against the tax imposed by this chapter on an acquired entity for any taxable year described in paragraph (1) only to the extent such tax exceeds the product of—

"(A) the amount of the inversion gain for the taxable year, and

"(B) the highest rate of tax specified in section 11(b)(1).

For purposes of determining the credit allowed by section 901 inversion gain shall be treated as from sources within the United

"(3) SPECIAL RULES FOR PARTNERSHIPS.—In the case of an acquired entity which is a partnership—

"(A) the limitations of this subsection shall apply at the partner rather than the partnership level,

"(B) the inversion gain of any partner for any taxable year shall be equal to the sum of—

"(i) the partner's distributive share of inversion gain of the partnership for such taxable year, plus

"(ii) income or gain required to be recognized for the taxable year by the partner under section 367(a), 741, or 1001, or under any other provision of chapter I, by reason of the transfer during the applicable period of any partnership interest of the partner in such partnership to the foreign incorporated entity, and

"(C) the highest rate of tax specified in the rate schedule applicable to the partner under chapter 1 shall be substituted for the rate of tax under paragraph (2)(B).

"'(4) INVERSION GAIN.—For purposes of this section, the term 'inversion gain' means any income or gain required to be recognized under section 304, 311(b), 367, 1001, or 1248, or under any other provision of chapter 1, by reason of the transfer during the applicable period of stock or other properties by an acquired entity—

 $\dot{}$ ''(A) as part of the acquisition described in subsection (a)(2)(A) to which subsection (b) applies, or

(B) after such acquisition to a foreign related person.

The Secretary may provide that income or gain from the sale of inventories or other transactions in the ordinary course of a trade or business shall not be treated as inversion gain under subparagraph (B) to the extent the Secretary determines such treatment would not be inconsistent with the purposes of this section.

"(5) COORDINATION WITH SECTION 172 AND MINIMUM TAX.—Rules similar to the rules of paragraphs (3) and (4) of section 860E(a) shall apply for purposes of this section.

"(6) STATUTE OF LIMITATIONS.—
"(A) IN GENERAL.—The statutory period for the assessment of any deficiency attributable to the inversion gain of any taxpayer for any pre-inversion year shall not expire before the expiration of 3 years from the date the Secretary is notified by the taxpayer (in such manner as the Secretary may prescribe) of the acquisition described in subsection (a)(2)(A) to which such gain relates and such deficiency may be assessed before the expiration of such 3-year period notwithstanding the provisions of any other law or rule of law which would otherwise prevent such assessment.

''(B) PRE-INVERSION YEAR.—For purposes of subparagraph (A), the term 'pre-inversion year' means any taxable year if—

"(i) any portion of the applicable period is included in such taxable year, and

"(ii) such year ends before the taxable year in which the acquisition described in subsection (a)(2)(A) is completed.

"(d) SPECIAL RULES APPLICABLE TO ACQUIRED ENTITIES TO WHICH SUBSECTION (b) APPLIES.—

"(1) INCREASES IN ACCURACY-RELATED PEN-ALTIES.—In the case of any underpayment of tax of an acquired entity to which subsection (b) applies—

"(Å) section 6662(a) shall be applied with respect to such underpayment by substituting '30 percent' for '20 percent', and

"(B) if such underpayment is attributable to one or more gross valuation understatements, the increase in the rate of penalty under section 6662(h) shall be to 50 percent rather than 40 percent.

"(2) MODIFICATIONS OF LIMITATION ON INTER-EST DEDUCTION.—In the case of an acquired entity to which subsection (b) applies, section 163(j) shall be applied—

``(A) without regard to paragraph (2)(A)(ii) thereof, and

- "(B) by substituting '25 percent' for '50 percent' each place it appears in paragraph (2)(B) thereof.
- "(e) OTHER DEFINITIONS AND SPECIAL RULES.-For purposes of this section-
- '(1) RULES FOR APPLICATION OF SUBSECTION (a)(2).—In applying subsection (a)(2) for purposes of subsections (a) and (b), the following rules shall apply:
- "(A) CERTAIN STOCK DISREGARDED.—There shall not be taken into account in determining ownership for purposes of subsection
- (i) stock held by members of the expanded affiliated group which includes the foreign incorporated entity, or
- (ii) stock of such entity which is sold in a public offering or private placement related to the acquisition described in subsection (a)(2)(A).
- "(B) PLAN DEEMED IN CERTAIN CASES.—If a foreign incorporated entity acquires directly or indirectly substantially all of the properties of a domestic corporation or partnership during the 4-year period beginning on the date which is 2 years before the owner-ship requirements of subsection (a)(2)(B) are met with respect to such domestic corporation or partnership, such actions shall be treated as pursuant to a plan.
- (C) CERTAIN TRANSFERS DISREGARDED.— The transfer of properties or liabilities (including by contribution or distribution) shall be disregarded if such transfers are part of a plan a principal purpose of which is to avoid the purposes of this section.
- (D) SPECIAL RULE FOR RELATED PARTNER-SHIPS.—For purposes of applying subsection (a)(2) to the acquisition of a domestic partnership, except as provided in regulations, all partnerships which are under common control (within the meaning of section 482) shall be treated as 1 partnership.
- '(E) TREATMENT OF CERTAIN RIGHTS.—The Secretary shall prescribe such regulations as may be necessary
- (i) to treat warrants, options, contracts to acquire stock, convertible debt instruments, and other similar interests as stock,
 - "(ii) to treat stock as not stock.
- "(2) EXPANDED AFFILIATED GROUP.—The term 'expanded affiliated group' means an affiliated group as defined in section 1504(a) but without regard to section 1504(b)(3), except that section 1504(a) shall be applied by substituting 'more than 50 percent' for 'at least 80 percent' each place it appears.
- (3) FOREIGN INCORPORATED ENTITY.—The term 'foreign incorporated entity' means any entity which is, or but for subsection (a)(1) would be, treated as a foreign corporation for purposes of this title.
- '(4) FOREIGN RELATED PERSON.—The term 'foreign related person' means, with respect to any acquired entity, a foreign person which-
- '(A) bears a relationship to such entity described in section 267(b) or 707(b), or
- '(B) is under the same common control (within the meaning of section 482) as such entity.
- "(5) SUBSEQUENT ACQUISITIONS BY UNRE-LATED DOMESTIC CORPORATIONS.-
- '(A) IN GENERAL.—Subject to such conditions, limitations, and exceptions as the Secretary may prescribe, if, after an acquisition described in subsection (a)(2)(A) to which subsection (b) applies, a domestic corporation stock of which is traded on an established securities market acquires directly or indirectly any properties of one or more acquired entities in a transaction with respect to which the requirements of subparagraph (B) are met, this section shall cease to apply to any such acquired entity with respect to which such requirements are met.

- "(B) REQUIREMENTS.—The requirements of the subparagraph are met with respect to a transaction involving any acquisition described in subparagraph (A) if-
- '(i) before such transaction the domestic corporation did not have a relationship described in section 267(b) or 707(b), and was not under common control (within the meaning of section 482), with the acquired entity, or any member of an expanded affiliated group including such entity, and
- (ii) after such transaction, such acquired entity-
- "(I) is a member of the same expanded affiliated group which includes the domestic corporation or has such a relationship or is under such common control with any member of such group, and
- '(II) is not a member of, and does not have such a relationship and is not under such common control with any member of the expanded affiliated group which before such ac-
- quisition included such entity.
 "(f) REGULATIONS.—The Secretary shall provide such regulations as are necessary to carry out this section, including regulations providing for such adjustments to the application of this section as are necessary to prevent the avoidance of the purposes of this section, including the avoidance of such purposes through—
- '(1) the use of related persons, pass-thru or other noncorporate entities, or other intermediaries, or
- '(2) transactions designed to have persons cease to be (or not become) members of expanded affiliated groups or related persons.
 (b) INFORMATION REPORTING.—The Sec
- retary of the Treasury shall exercise the Secretary's authority under the Internal Revenue Code of 1986 to require entities involved in transactions to which section 7874 of such Code (as added by subsection (a)) applies to report to the Secretary, shareholders, partners, and such other persons as the Secretary may prescribe such information as is necessary to ensure the proper tax treatment of such transactions.
- (c) CONFORMING AMENDMENT.—The table of sections for subchapter C of chapter 80 is amended by adding at the end the following new item:
- "Sec. 7874. Rules relating to inverted corporate entities.'
- (d) TRANSITION RILLE FOR CERTAIN RECLI-LATED INVESTMENT COMPANIES AND UNIT IN-VESTMENT TRUSTS.—Notwithstanding section 7874 of the Internal Revenue Code of 1986 (as added by subsection (a)), a regulated investment company, or other pooled fund or trust specified by the Secretary of the Treasury, may elect to recognize gain by reason of section 367(a) of such Code with respect to a transaction under which a foreign incorporated entity is treated as an inverted domestic corporation under section 7874(a) of such Code by reason of an acquisition completed after March 20, 2002, and before January 1, 2004.

SEC. 442. IMPOSITION OF MARK-TO-MARKET TAX ON INDIVIDUALS WHO EXPATRIATE.

(a) IN GENERAL.—Subpart A of part II of subchapter N of chapter 1 is amended by inserting after section 877 the following new

"SEC. 877A. TAX RESPONSIBILITIES OF EXPATRIA-

- (a) GENERAL RULES.—For purposes of this subtitle-
- "(1) MARK TO MARKET.—Except as provided in subsections (d) and (f), all property of a covered expatriate to whom this section applies shall be treated as sold on the day before the expatriation date for its fair market value.
- "(2) RECOGNITION OF GAIN OR LOSS.—In the case of any sale under paragraph (1)-

- (A) notwithstanding any other provision of this title, any gain arising from such sale shall be taken into account for the taxable year of the sale, and
- (B) any loss arising from such sale shall be taken into account for the taxable year of the sale to the extent otherwise provided by this title, except that section 1091 shall not apply to any such loss.

Proper adjustment shall be made in the amount of any gain or loss subsequently realized for gain or loss taken into account under the preceding sentence.

- (3) Exclusion for certain gain.-
- "(A) IN GENERAL.—The amount which, but for this paragraph, would be includible in the gross income of any individual by reason of this section shall be reduced (but not below zero) by \$600,000. For purposes of this paragraph, allocable expatriation gain taken into account under subsection (f)(2) shall be treated in the same manner as an amount required to be includible in gross income.
 - (B) COST-OF-LIVING ADJUSTMENT.
- "(i) IN GENERAL.—In the case of an expatriation date occurring in any calendar year after 2004, the \$600,000 amount under subparagraph (A) shall be increased by an amount equal to—
 - (I) such dollar amount multiplied by
- "(II) the cost-of-living adjustment determined under section 1(f)(3) for such calendar year, determined by substituting 'calendar year 2003' for 'calendar year 1992' in subparagraph (B) thereof.
- (ii) ROUNDING RULES.—If any amount after adjustment under clause (i) is not a multiple of \$1,000, such amount shall be rounded to the next lower multiple of \$1,000.
- (4) ELECTION TO CONTINUE TO BE TAXED AS UNITED STATES CITIZEN.-
- "(A) IN GENERAL.—If a covered expatriate elects the application of this paragraph—
- "(i) this section (other than this paragraph and subsection (i)) shall not apply to the expatriate, but
- (ii) in the case of property to which this section would apply but for such election, the expatriate shall be subject to tax under this title in the same manner as if the individual were a United States citizen.
- "(B) REQUIREMENTS.—Subparagraph shall not apply to an individual unless the individual-
- (i) provides security for payment of tax in such form and manner, and in such amount, as the Secretary may require,
- "(ii) consents to the waiver of any right of the individual under any treaty of the United States which would preclude assessment or collection of any tax which may be imposed by reason of this paragraph, and
- (iii) complies with such other requirements as the Secretary may prescribe.
- "(C) ELECTION.—An election under subparagraph (A) shall apply to all property to which this section would apply but for the election and, once made, shall be irrevocable. Such election shall also apply to property the basis of which is determined in whole or in part by reference to the property with respect to which the election was made.
- '(b) ELECTION TO DEFER TAX.-"(1) IN GENERAL.—If the taxpayer elects the application of this subsection with respect to any property treated as sold by reason of subsection (a), the payment of the additional tax attributable to such property shall be postponed until the due date of the return for the taxable year in which such property is disposed of (or, in the case of property disposed of in a transaction in which gain is not recognized in whole or in part, until such
- other date as the Secretary may prescribe). "(2) DETERMINATION OF TAX WITH RESPECT TO PROPERTY.—For purposes of paragraph (1), the additional tax attributable to any property is an amount which bears the same

ratio to the additional tax imposed by this chapter for the taxable year solely by reason of subsection (a) as the gain taken into account under subsection (a) with respect to such property bears to the total gain taken into account under subsection (a) with respect to all property to which subsection (a) applies.

- tax may be postponed under this subsection later than the due date for the return of tax imposed by this chapter for the taxable year which includes the date of death of the expatriate (or, if earlier, the time that the security provided with respect to the property fails to meet the requirements of paragraph (4), unless the taxpayer corrects such failure within the time specified by the Secretary).
- "(4) SECURITY.—
 "(A) IN GENERAL.—No election may be made under paragraph (1) with respect to any property unless adequate security is provided to the Secretary with respect to such property.

"(B) ADEQUATE SECURITY.—For purposes of subparagraph (A), security with respect to any property shall be treated as adequate security if—

"(i) it is a bond in an amount equal to the deferred tax amount under paragraph (2) for the property, or

"(ii) the taxpayer otherwise establishes to the satisfaction of the Secretary that the security is adequate.

- "(5) WAIVER OF CERTAIN RIGHTS.—No election may be made under paragraph (1) unless the taxpayer consents to the waiver of any right under any treaty of the United States which would preclude assessment or collection of any tax imposed by reason of this section.
- "(6) ELECTIONS.—An election under paragraph (1) shall only apply to property described in the election and, once made, is irrevocable. An election may be made under paragraph (1) with respect to an interest in a trust with respect to which gain is required to be recognized under subsection (f)(1).
- $^{\prime\prime}$ (7) Interest.—For purposes of section 6601—
- "(A) the last date for the payment of tax shall be determined without regard to the election under this subsection, and
- "(B) section 6621(a)(2) shall be applied by substituting '5 percentage points' for '3 percentage points' in subparagraph (B) thereof.

"(c) COVERED EXPATRIATE.—For purposes of this section—

- "(1) IN GENERAL.—Except as provided in paragraph (2), the term 'covered expatriate' means an expatriate.
- "(2) EXCEPTIONS.—An individual shall not be treated as a covered expatriate if—

''(A) the individual—

- "(i) became at birth a citizen of the United States and a citizen of another country and, as of the expatriation date, continues to be a citizen of, and is taxed as a resident of, such other country, and
- ''(ii) has not been a resident of the United States (as defined in section 7701(b)(1)(A)(ii)) during the 5 taxable years ending with the taxable year during which the expatriation date occurs, or
- ''(B)(i) the individual's relinquishment of United States citizenship occurs before such individual attains age $18\frac{1}{2}$, and
- "(ii) the individual has been a resident of the United States (as so defined) for not more than 5 taxable years before the date of relinquishment.

"(d) EXEMPT PROPERTY; SPECIAL RULES FOR PENSION PLANS.—

"(1) EXEMPT PROPERTY.—This section shall not apply to the following:

"(A) UNITED STATES REAL PROPERTY INTER-ESTS.—Any United States real property interest (as defined in section 897(c)(1)), other than stock of a United States real property holding corporation which does not, on the day before the expatriation date, meet the requirements of section 897(c)(2).

"(B) SPECIFIED PROPERTY.—Any property or interest in property not described in subparagraph (A) which the Secretary specifies in regulations.

"(2) SPECIAL RULES FOR CERTAIN RETIRE-MENT PLANS.—

"(A) IN GENERAL.—If a covered expatriate holds on the day before the expatriation date any interest in a retirement plan to which this paragraph applies—

"(i) such interest shall not be treated as sold for purposes of subsection (a)(1), but

"(ii) an amount equal to the present value of the expatriate's nonforfeitable accrued benefit shall be treated as having been received by such individual on such date as a distribution under the plan.

"(B) TREATMENT OF SUBSEQUENT DISTRIBUTIONS.—In the case of any distribution on or after the expatriation date to or on behalf of the covered expatriate from a plan from which the expatriate was treated as receiving a distribution under subparagraph (A), the amount otherwise includible in gross income by reason of the subsequent distribution shall be reduced by the excess of the amount includible in gross income under subparagraph (A) over any portion of such amount to which this subparagraph previously applied.

"(C) TREATMENT OF SUBSEQUENT DISTRIBUTIONS BY PLAN.—For purposes of this title, a retirement plan to which this paragraph applies, and any person acting on the plan's behalf, shall treat any subsequent distribution described in subparagraph (B) in the same manner as such distribution would be treated without regard to this paragraph.

"(D) APPLICABLE PLANS.—This paragraph shall apply to—

"(i) any qualified retirement plan (as defined in section 4974(c)),

"(ii) an eligible deferred compensation plan (as defined in section 457(b)) of an eligible employer described in section 457(e)(1)(A), and

''(iii) to the extent provided in regulations, any foreign pension plan or similar retirement arrangements or programs.

- ''(e) Definitions.—For purposes of this section— $\,$
- "(1) EXPATRIATE.—The term 'expatriate' means—
- ``(A) any United States citizen who relinquishes citizenship, and
- "(B) any long-term resident of the United States who—
- "(i) ceases to be a lawful permanent resident of the United States (within the meaning of section 7701(b)(6)), or

"(ii) commences to be treated as a resident of a foreign country under the provisions of a tax treaty between the United States and the foreign country and who does not waive the benefits of such treaty applicable to residents of the foreign country.

"(2) EXPATRIATION DATE.—The term 'expatriation date' means—

"(A) the date an individual relinquishes United States citizenship, or

"(B) in the case of a long-term resident of the United States, the date of the event described in clause (i) or (ii) of paragraph (1)(B).

''(3) RELINQUISHMENT OF CITIZENSHIP.—A citizen shall be treated as relinquishing United States citizenship on the earliest of—

"(A) the date the individual renounces such individual's United States nationality before a diplomatic or consular officer of the United States pursuant to paragraph (5) of section 349(a) of the Immigration and Nationality Act (8 U.S.C. 1481(a)(5)),

"(B) the date the individual furnishes to the United States Department of State a signed statement of voluntary relinquishment of United States nationality confirming the performance of an act of expatriation specified in paragraph (1), (2), (3), or (4) of section 349(a) of the Immigration and Nationality Act (8 U.S.C. 1481(a)(1)-(4)),

"(C) the date the United States Department of State issues to the individual a certificate of loss of nationality, or

"(D) the date a court of the United States cancels a naturalized citizen's certificate of naturalization.

Subparagraph (A) or (B) shall not apply to any individual unless the renunciation or voluntary relinquishment is subsequently approved by the issuance to the individual of a certificate of loss of nationality by the United States Department of State.

"(4) LONG-TERM RESIDENT.—The term 'long-term resident' has the meaning given to such term by section 877(e)(2).

- "(f) SPECIAL RULES APPLICABLE TO BENEFICIARIES' INTERESTS IN TRUST.—
- "(1) IN GENERAL.—Except as provided in paragraph (2), if an individual is determined under paragraph (3) to hold an interest in a trust on the day before the expatriation date—

"(A) the individual shall not be treated as having sold such interest,

"(B) such interest shall be treated as a separate share in the trust, and

 $\mbox{``(C)(i)}$ such separate share shall be treated as a separate trust consisting of the assets allocable to such share,

"(ii) the separate trust shall be treated as having sold its assets on the day before the expatriation date for their fair market value and as having distributed all of its assets to the individual as of such time, and

"(iii) the individual shall be treated as having recontributed the assets to the separate trust.

Subsection (a)(2) shall apply to any income, gain, or loss of the individual arising from a distribution described in subparagraph (C)(ii). In determining the amount of such distribution, proper adjustments shall be made for liabilities of the trust allocable to an individual's share in the trust.

''(2) SPECIAL RULES FOR INTERESTS IN QUALIFIED TRUSTS.—

"(A) IN GENERAL.—If the trust interest described in paragraph (1) is an interest in a qualified trust—

"(i) paragraph (1) and subsection (a) shall not apply, and

"(ii) in addition to any other tax imposed by this title, there is hereby imposed on each distribution with respect to such interest a tax in the amount determined under subparagraph (B).

"(B) AMOUNT OF TAX.—The amount of tax under subparagraph (A)(ii) shall be equal to the lesser of—

"(i) the highest rate of tax imposed by section 1(e) for the taxable year which includes the day before the expatriation date, multiplied by the amount of the distribution, or

"(ii) the balance in the deferred tax account immediately before the distribution determined without regard to any increases under subparagraph (C)(ii) after the 30th day preceding the distribution.

"(C) DEFERRED TAX ACCOUNT.—For purposes of subparagraph (B)(ii)—

"(i) OPENING BALANCE.—The opening balance in a deferred tax account with respect to any trust interest is an amount equal to the tax which would have been imposed on the allocable expatriation gain with respect to the trust interest if such gain had been included in gross income under subsection (a).

- "(ii) INCREASE FOR INTEREST.—The balance in the deferred tax account shall be increased by the amount of interest determined (on the balance in the account at the time the interest accrues), for periods after the 90th day after the expatriation date, by using the rates and method applicable under section 6621 for underpayments of tax for such periods, except that section 6621(a)(2) shall be applied by substituting '5 percentage points' for '3 percentage points' in subparagraph (B) thereof.
- "(iii) DECREASE FOR TAXES PREVIOUSLY PAID.—The balance in the tax deferred account shall be reduced—
- "(I) by the amount of taxes imposed by subparagraph (A) on any distribution to the person holding the trust interest, and
- "(II) in the case of a person holding a nonvested interest, to the extent provided in regulations, by the amount of taxes imposed by subparagraph (A) on distributions from the trust with respect to nonvested interests not held by such person.
- "(D) ALLOCABLE EXPATRIATION GAIN.—For purposes of this paragraph, the allocable expatriation gain with respect to any beneficiary's interest in a trust is the amount of gain which would be allocable to such beneficiary's vested and nonvested interests in the trust if the beneficiary held directly all assets allocable to such interests.
 - "(E) TAX DEDUCTED AND WITHHELD.—
- "(i) IN GENERAL.—The tax imposed by subparagraph (A)(ii) shall be deducted and withheld by the trustees from the distribution to which it relates.
- "(ii) EXCEPTION WHERE FAILURE TO WAIVE TREATY RIGHTS.—If an amount may not be deducted and withheld under clause (i) by reason of the distributee failing to waive any treaty right with respect to such distribution—
- "(I) the tax imposed by subparagraph (A)(ii) shall be imposed on the trust and each trustee shall be personally liable for the amount of such tax, and
- "(II) any other beneficiary of the trust shall be entitled to recover from the distributee the amount of such tax imposed on the other beneficiary.
- "(F) DISPOSITION.—If a trust ceases to be a qualified trust at any time, a covered expatriate disposes of an interest in a qualified trust, or a covered expatriate holding an interest in a qualified trust dies, then, in lieu of the tax imposed by subparagraph (A)(ii), there is hereby imposed a tax equal to the lesser of—
- "(i) the tax determined under paragraph (1) as if the day before the expatriation date were the date of such cessation, disposition, or death, whichever is applicable, or
- "(ii) the balance in the tax deferred account immediately before such date.
- Such tax shall be imposed on the trust and each trustee shall be personally liable for the amount of such tax and any other beneficiary of the trust shall be entitled to recover from the covered expatriate or the estate the amount of such tax imposed on the other beneficiary.
- "(G) DEFINITIONS AND SPECIAL RULES.—For purposes of this paragraph—
- "'(i) QUALIFIED TRUST.—The term 'qualified trust' means a trust which is described in section 7701(a)(30)(E).
- ''(ii) VESTED INTEREST.—The term 'vested interest' means any interest which, as of the day before the expatriation date, is vested in the beneficiary.
- "(iii) NONVESTED INTEREST.—The term 'nonvested interest' means, with respect to any beneficiary, any interest in a trust which is not a vested interest. Such interest shall be determined by assuming the maximum exercise of discretion in favor of the

beneficiary and the occurrence of all contingencies in favor of the beneficiary.

- "(iv) ADJUSTMENTS.—The Secretary may provide for such adjustments to the bases of assets in a trust or a deferred tax account, and the timing of such adjustments, in order to ensure that gain is taxed only once.
- "(v) COORDINATION WITH RETIREMENT PLAN RULES.—This subsection shall not apply to an interest in a trust which is part of a retirement plan to which subsection (d)(2) applies.
- ''(3) DETERMINATION OF BENEFICIARIES' INTEREST IN TRUST.—
- "(A) DETERMINATIONS UNDER PARAGRAPH (I).—For purposes of paragraph (I), a beneficiary's interest in a trust shall be based upon all relevant facts and circumstances, including the terms of the trust instrument and any letter of wishes or similar document, historical patterns of trust distributions, and the existence of and functions performed by a trust protector or any similar adviser.
- "(B) OTHER DETERMINATIONS.—For purposes of this section—
- "(i) CONSTRUCTIVE OWNERSHIP.—If a beneficiary of a trust is a corporation, partnership, trust, or estate, the shareholders, partners, or beneficiaries shall be deemed to be the trust beneficiaries for purposes of this section.
- ''(ii) TAXPAYER RETURN POSITION.—A taxpayer shall clearly indicate on its income tax return—
- "(I) the methodology used to determine that taxpayer's trust interest under this section, and
- "(II) if the taxpayer knows (or has reason to know) that any other beneficiary of such trust is using a different methodology to determine such beneficiary's trust interest under this section.
- "(g) TERMINATION OF DEFERRALS, ETC.—In the case of any covered expatriate, notwith-standing any other provision of this title—
- "(1) any period during which recognition of income or gain is deferred shall terminate on the day before the expatriation date, and
- "(2) any extension of time for payment of tax shall cease to apply on the day before the expatriation date and the unpaid portion of such tax shall be due and payable at the time and in the manner prescribed by the Secretary.
 - "(h) IMPOSITION OF TENTATIVE TAX.—
- "(1) IN GENERAL.—If an individual is required to include any amount in gross income under subsection (a) for any taxable year, there is hereby imposed, immediately before the expatriation date, a tax in an amount equal to the amount of tax which would be imposed if the taxable year were a short taxable year ending on the expatriation date.
- "(2) DUE DATE.—The due date for any tax imposed by paragraph (1) shall be the 90th day after the expatriation date.
- "(3) TREATMENT OF TAX.—Any tax paid under paragraph (1) shall be treated as a payment of the tax imposed by this chapter for the taxable year to which subsection (a) applies.
- "(4) DEFERRAL OF TAX.—The provisions of subsection (b) shall apply to the tax imposed by this subsection to the extent attributable to gain includible in gross income by reason of this section.
- "(i) SPECIAL LIENS FOR DEFERRED TAX AMOUNTS.—
- "(1) IMPOSITION OF LIEN.—
- "(A) IN GENERAL.—If a covered expatriate makes an election under subsection (a)(4) or (b) which results in the deferral of any tax imposed by reason of subsection (a), the deferred amount (including any interest, additional amount, addition to tax, assessable penalty, and costs attributable to the de-

- ferred amount) shall be a lien in favor of the United States on all property of the expatriate located in the United States (without regard to whether this section applies to the property).
- "(B) DEFERRED AMOUNT.—For purposes of this subsection, the deferred amount is the amount of the increase in the covered expatriate's income tax which, but for the election under subsection (a)(4) or (b), would have occurred by reason of this section for the taxable year including the expatriation date.
- "(2) PERIOD OF LIEN.—The lien imposed by this subsection shall arise on the expatriation date and continue until—
- "(A) the liability for tax by reason of this section is satisfied or has become unenforceable by reason of lapse of time, or
- "(B) it is established to the satisfaction of the Secretary that no further tax liability may arise by reason of this section.
- "(3) CERTAIN RULES APPLY.—The rules set forth in paragraphs (1), (3), and (4) of section 6324A(d) shall apply with respect to the lien imposed by this subsection as if it were a lien imposed by section 6324A.
- "(j) REGULATIONS.—The Secretary shall prescribe such regulations as may be necessary or appropriate to carry out the purposes of this section."
- (b) INCLUSION IN INCOME OF GIFTS AND BEQUESTS RECEIVED BY UNITED STATES CITIZENS AND RESIDENTS FROM EXPATRIATES.—Section 102 (relating to gifts, etc. not included in gross income) is amended by adding at the end the following new subsection:
- "(d) GIFTS AND INHERITANCES FROM COVERED EXPATRIATES.—
- "(1) In general.—Subsection (a) shall not exclude from gross income the value of any property acquired by gift, bequest, devise, or inheritance from a covered expatriate after the expatriation date. For purposes of this subsection, any term used in this subsection which is also used in section 877A shall have the same meaning as when used in section 877A
- "(2) EXCEPTIONS FOR TRANSFERS OTHERWISE SUBJECT TO ESTATE OR GIFT TAX.—Paragraph (1) shall not apply to any property if either—
- "(A) the gift, bequest, devise, or inheritance is—
- "(i) shown on a timely filed return of tax imposed by chapter 12 as a taxable gift by the covered expatriate, or
- "(ii) included in the gross estate of the covered expatriate for purposes of chapter 11 and shown on a timely filed return of tax imposed by chapter 11 of the estate of the covered expatriate, or
- "(B) no such return was timely filed but no such return would have been required to be filed even if the covered expatriate were a citizen or long-term resident of the United States."
- (c) DEFINITION OF TERMINATION OF UNITED STATES CITIZENSHIP.—Section 7701(a) is amended by adding at the end the following new paragraph:
- "(48) TERMINATION OF UNITED STATES CITIZENSHIP.—
- "(A) IN GENERAL.—An individual shall not cease to be treated as a United States citizen before the date on which the individual's citizenship is treated as relinquished under section 877A(e)(3).
- "(B) DUAL CITIZENS.—Under regulations prescribed by the Secretary, subparagraph (A) shall not apply to an individual who became at birth a citizen of the United States and a citizen of another country."
- (d) INELIGIBILITY FOR VISA OR ADMISSION TO UNITED STATES.—
- (1) IN GENERAL.—Section 212(a)(10)(E) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(10)(E)) is amended to read as follows:

- "(E) FORMER CITIZENS NOT IN COMPLIANCE WITH EXPATRIATION REVENUE PROVISIONS. Any alien who is a former citizen of the United States who relinquishes United States citizenship (within the meaning of section 877A(e)(3) of the Internal Revenue Code of 1986) and who is not in compliance with section 877A of such Code (relating to expatriation).'
- (2) AVAILABILITY OF INFORMATION.-

(A) IN GENERAL.—Section 6103(1) (relating to disclosure of returns and return information for purposes other than tax administration) is amended by adding at the end the

following new paragraph:

- '(19) DISCLOSURE TO DENY VISA OR ADMIS-SION TO CERTAIN EXPATRIATES.—Upon written request of the Attorney General or the Attorney General's delegate, the Secretary shall disclose whether an individual is in compliance with section 877A (and if not in compliance, any items of noncompliance) to officers and employees of the Federal agency responsible for administering 212(a)(10)(E) of the Immigration and Nationality Act solely for the purpose of, and to the extent necessary in, administering such section 212(a)(10)(E).".
 - (B) SAFEGUARDS.—
- (i) TECHNICAL AMENDMENTS.—Paragraph (4) of section 6103(p) of the Internal Revenue Code of 1986, as amended by section 202(b)(2)(B) of the Trade Act of 2002 (Public Law 107-210; 116 Stat. 961), is amended by striking "or (17)" after "any other person described in subsection (l)(16)" each place it appears and inserting "or (18)".
- CONFORMING AMENDMENTS.—Section 6103(p)(4) (relating to safeguards), as amended by clause (i), is amended by striking "or (18)" after "any other person described in subsection (l)(16)" each place it appears and inserting "(18), or (19)".
 - (3) Effective dates.—
- (A) IN GENERAL.—Except as provided in subparagraph (B), the amendments made by this subsection shall apply to individuals who relinquish United States citizenship on or after the date of the enactment of this
- (B) TECHNICAL AMENDMENTS.—The amendments made by paragraph (2)(B)(i) shall take effect as if included in the amendments made by section 202(b)(2)(B) of the Trade Act of 2002 (Public Law 107-210; 116 Stat. 961).
 - (e) CONFORMING AMENDMENTS.

(1) Section 877 is amended by adding at the

end the following new subsection:
"(g) APPLICATION.—This section shall not apply to an expatriate (as defined in section 877A(e)) whose expatriation date (as so defined) occurs on or after January 1, 2004.

(2) Section 2107 is amended by adding at the end the following new subsection:
"'(f) APPLICATION.—This section shall not

- apply to any expatriate subject to section
- (3) Section 2501(a)(3) is amended by adding at the end the following new subparagraph:
- '(F) APPLICATION.—This paragraph shall not apply to any expatriate subject to sec-
- (4)(A) Paragraph (1) of section 6039G(d) is amended by inserting "or 877A" after
- (B) The second sentence of section 6039G(e) is amended by inserting "or who relinquishes United States citizenship (within the meaning of section 877A(e)(3))" after "877(a))".

(C) Section 6039G(f) is amended by insert-"or 877A(e)(2)(B)" after "877(e)(1)

- ing "or 877A(e)(2)(B)" after 8//(e)(1).

 (f) CLERICAL AMENDMENT.—The table of sections for subpart A of part II of subchapter N of chapter 1 is amended by inserting after the item relating to section 877 the following new item:
- "Sec. 877A. Tax responsibilities of expatriation.".

- (g) EFFECTIVE DATE.—
- (1) IN GENERAL.—Except as provided in this subsection, the amendments made by this section shall apply to expatriates (within the meaning of section 877A(e) of the Internal Revenue Code of 1986, as added by this section) whose expatriation date (as so defined) occurs on or after January 1, 2004.
- (2) GIFTS AND BEQUESTS.—Section 102(d) of the Internal Revenue Code of 1986 (as added by subsection (b)) shall apply to gifts and bequests received on or after January 1, 2004, from an individual or the estate of an individual whose expatriation date (as so defined) occurs after such date.
- (3) DUE DATE FOR TENTATIVE TAX.—The due date under section 877A(h)(2) of the Internal Revenue Code of 1986, as added by this section, shall in no event occur before the 90th day after the date of the enactment of this Act

SEC. 443. EXCISE TAX ON STOCK COMPENSATION OF INSIDERS IN INVERTED COR-PORATIONS.

(a) IN GENERAL.—Subtitle D is amended by adding at the end the following new chapter: "CHAPTER 48-STOCK COMPENSATION OF INSIDERS IN INVERTED CORPORATIONS

'Sec. 5000A. Stock compensation of insiders in inverted corporations entities

"SEC. 5000A. STOCK COMPENSATION OF INSIDERS IN INVERTED CORPORATIONS.

- "(a) IMPOSITION OF TAX.—In the case of an individual who is a disqualified individual with respect to any inverted corporation, there is hereby imposed on such person a tax equal to 20 percent of the value (determined under subsection (b)) of the specified stock compensation held (directly or indirectly) by or for the benefit of such individual or a member of such individual's family (as defined in section 267) at any time during the 12-month period beginning on the date which is 6 months before the inversion date.
- (b) VALUE.—For purposes of subsection
- "(1) IN GENERAL.—The value of specified stock compensation shall be-
- "(A) in the case of a stock option (or other similar right) or any stock appreciation right, the fair value of such option or right.
- "(B) in any other case, the fair market value of such compensation.
- (2) DATE FOR DETERMINING VALUE—The determination of value shall be made-
- (A) in the case of specified stock compensation held on the inversion date, on such date
- (B) in the case of such compensation which is canceled during the 6 months before the inversion date, on the day before such cancellation, and
- "(C) in the case of such compensation which is granted after the inversion date, on the date such compensation is granted.
- (c) TAX TO APPLY ONLY IF SHAREHOLDER GAIN RECOGNIZED.—Subsection (a) shall apply to any disqualified individual with respect to an inverted corporation only if gain (if any) on any stock in such corporation is recognized in whole or part by any shareholder by reason of the acquisition referred to in section 7874(a)(2)(A) (determined by substituting 'July 10, 2002' for 'March 20, 2002') with respect to such corporation.

'(d) EXCEPTION WHERE GAIN RECOGNIZED ON COMPENSATION.—Subsection (a) shall not

(1) any stock option which is exercised on the inversion date or during the 6-month period before such date and to the stock acquired in such exercise, if income is recognized under section 83 on or before the inversion date with respect to the stock acquired pursuant to such exercise, and

- (2) any specified stock compensation which is exercised, sold, exchanged, distributed, cashed out, or otherwise paid during such period in a transaction in which gain or loss is recognized in full.
- "(e) DEFINITIONS.—For purposes of this sec-
- "(1) DISQUALIFIED INDIVIDUAL.—The term 'disqualified individual' means, with respect to a corporation, any individual who, at any time during the 12-month period beginning on the date which is 6 months before the inversion date-
- "(A) is subject to the requirements of section 16(a) of the Securities Exchange Act of 1934 with respect to such corporation, or
- "(B) would be subject to such requirements if such corporation were an issuer of equity securities referred to in such section.
- "(2) INVERTED CORPORATION; INVERSION DATE -
- (A) INVERTED CORPORATION.—The term 'inverted corporation' means any corporation to which subsection (a) or (b) of section 7874 applies determined—
- ((i) by substituting 'July 10, 2002' for 'March 20, 2002' in section 7874(a)(2)(A), and
- '(ii) without regard to subsection (b)(1)(A). Such term includes any predecessor or successor of such a corporation.
- "(B) INVERSION DATE.—The term 'inversion date' means, with respect to a corporation, the date on which the corporation first becomes an inverted corporation.
 - (3) Specified Stock compensation.—
- "(A) IN GENERAL.—The term 'specified stock compensation' means payment (or right to payment) granted by the inverted corporation (or by any member of the expanded affiliated group which includes such corporation) to any person in connection with the performance of services by a disqualified individual for such corporation or member if the value of such payment or right is based on (or determined by reference to) the value (or change in value) of stock in such corporation (or any such member).
- "(B) EXCEPTIONS.—Such term shall not in-
- "(i) any option to which part II of subchapter D of chapter 1 applies, or
- "(ii) any payment or right to payment from a plan referred to in section 280G(b)(6).
- "(4) EXPANDED AFFILIATED GROUP.—The term 'expanded affiliated group' means an affiliated group (as defined in section 1504(a) without regard to section 1504(b)(3)); except that section 1504(a) shall be applied by substituting 'more than 50 percent' for 'at least 80 percent' each place it appears.
- '(f) SPECIAL RULES.—For purposes of this section-
- "(1) CANCELLATION OF RESTRICTION.—The cancellation of a restriction which by its terms will never lapse shall be treated as a grant.
- (2) PAYMENT OR REIMBURSEMENT OF TAX BY CORPORATION TREATED AS SPECIFIED STOCK COMPENSATION.—Any payment of the tax imposed by this section directly or indirectly by the inverted corporation or by any member of the expanded affiliated group which includes such corporation-
- "(A) shall be treated as specified stock compensation, and
- "(B) shall not be allowed as a deduction under any provision of chapter 1.
- "(3) ČERTAIN RESTRICTIONS IGNORED.— Whether there is specified stock compensation, and the value thereof, shall be determined without regard to any restriction other than a restriction which by its terms will never lapse.
- "(4) PROPERTY TRANSFERS.—Any transfer of property shall be treated as a payment and any right to a transfer of property shall be treated as a right to a payment.

- "(5) OTHER ADMINISTRATIVE PROVISIONS.— For purposes of subtitle F, any tax imposed by this section shall be treated as a tax imposed by subtitle A.
- "(g) REGULATIONS.—The Secretary shall prescribe such regulations as may be necessary or appropriate to carry out the purposes of this section.".
 - (b) DENIAL OF DEDUCTION.—
- (1) IN GENERAL.—Paragraph (6) of section 275(a) is amended by inserting "48," after "46."
- (2) \$1,000,000 LIMIT ON DEDUCTIBLE COMPENSATION REDUCED BY PAYMENT OF EXCISE TAX ON SPECIFIED STOCK COMPENSATION.— Paragraph (4) of section 162(m) is amended by adding at the end the following new subparagraph:
- "(G) COORDINATION WITH EXCISE TAX ON SPECIFIED STOCK COMPENSATION.—The dollar limitation contained in paragraph (1) with respect to any covered employee shall be reduced (but not below zero) by the amount of any payment (with respect to such employee) of the tax imposed by section 5000A directly or indirectly by the inverted corporation (as defined in such section) or by any member of the expanded affiliated group (as defined in such section) which includes such corporation."
 - (c) CONFORMING AMENDMENTS.—
- (1) The last sentence of section 3121(v)(2)(A) is amended by inserting before the period "or to any specified stock compensation (as defined in section 5000A) on which tax is imposed by section 5000A".
- (2) The table of chapters for subtitle D is amended by adding at the end the following new item:
- "Chapter 48. Stock compensation of insiders in inverted corporations.".
- (d) EFFECTIVE DATE.—The amendments made by this section shall take effect on July 11, 2002; except that periods before such date shall not be taken into account in applying the periods in subsections (a) and (e)(1) of section 5000A of the Internal Revenue Code of 1986, as added by this section.

SEC. 444. REINSURANCE OF UNITED STATES RISKS IN FOREIGN JURISDICTIONS.

- (a) IN GENERAL.—Section 845(a) (relating to allocation in case of reinsurance agreement involving tax avoidance or evasion) is amended by striking "source and character" and inserting "amount, source, or character".
- (b) EFFECTIVE DATE.—The amendments made by this section shall apply to any risk reinsured after April 11, 2002.

SEC. 445. REPORTING OF TAXABLE MERGERS AND ACQUISITIONS.

(a) IN GENERAL.—Subpart B of part III of subchapter A of chapter 61 is amended by inserting after section 6043 the following new section:

"SEC. 6043A. TAXABLE MERGERS AND ACQUISITIONS.

- "(a) IN GENERAL.—The acquiring corporation in any taxable acquisition shall make a return (according to the forms or regulations prescribed by the Secretary) setting forth— "(1) a description of the acquisition,
- "(2) the name and address of each shareholder of the acquired corporation who is required to recognize gain (if any) as a result of the acquisition,
- "(3) the amount of money and the fair market value of other property transferred to each such shareholder as part of such acquisition, and
- "(4) such other information as the Secretary may prescribe.
- To the extent provided by the Secretary, the requirements of this section applicable to the acquiring corporation shall be applicable to the acquired corporation and not to the acquiring corporation.

- "(b) NOMINEE REPORTING.—Any person who holds stock as a nominee for another person shall furnish in the manner prescribed by the Secretary to such other person the information provided by the corporation under subsection (d).
- "(c) TAXABLE ACQUISITION.—For purposes of this section, the term 'taxable acquisition' means any acquisition by a corporation of stock in or property of another corporation if any shareholder of the acquired corporation is required to recognize gain (if any) as a result of such acquisition.

 "(d) STATEMENTS TO BE FURNISHED TO
- "(d) STATEMENTS TO BE FURNISHED TO SHAREHOLDERS.—Every person required to make a return under subsection (a) shall furnish to each shareholder whose name is required to be set forth in such return a written statement showing—
- "(1) the name, address, and phone number of the information contact of the person required to make such return,
- "(2) the information required to be shown on such return with respect to such shareholder, and
- "(3) such other information as the Secretary may prescribe.

The written statement required under the preceding sentence shall be furnished to the shareholder on or before January 31 of the year following the calendar year during which the taxable acquisition occurred.".

- (b) ASSESSABLE PENALTIES.—
- (1) Subparagraph (B) of section 6724(d)(1) (relating to definitions) is amended by redesignating clauses (ii) through (xvii) as clauses (iii) through (xviii), respectively, and by inserting after clause (i) the following new clause:
- "(ii) section 6043A(a) (relating to returns relating to taxable mergers and acquisitions)."
- (2) Paragraph (2) of section 6724(d) is amended by redesignating subparagraphs (F) through (AA) as subparagraphs (G) through (BB), respectively, and by inserting after subparagraph (E) the following new subparagraph:
- "(F) subsections (b) and (d) of section 6043A (relating to returns relating to taxable mergers and acquisitions).".
- (c) CLERICAL AMENDMENT.—The table of sections for subpart B of part III of subchapter A of chapter 61 is amended by inserting after the item relating to section 6043 the following new item:
- "Sec. 6043A. Returns relating to taxable mergers and acquisitions.".
- (d) EFFECTIVE DATE.—The amendments made by this section shall apply to acquisitions after the date of the enactment of this Act.

Subtitle E—International Tax

SEC. 451. CLARIFICATION OF BANKING BUSINESS FOR PURPOSES OF DETERMINING INVESTMENT OF EARNINGS IN UNITED STATES PROPERTY.

- (a) IN GENERAL.—Subparagraph (A) of section 956(c)(2) is amended to read as follows:
- "(A) obligations of the United States, money, or deposits with—
- "(i) any bank (as defined by section 2(c) of the Bank Holding Company Act of 1956 (12 U.S.C. 1841(c)), without regard to subparagraphs (C) and (G) of paragraph (2) of such section), or
- "(ii) any corporation not described in clause (i) with respect to which a bank holding company (as defined by section 2(a) of such Act) or financial holding company (as defined by section 2(p) of such Act) owns directly or indirectly more than 80 percent by vote or value of the stock of such corporation;".
- (b) EFFECTIVE DATE.—The amendment made by this section shall take effect on the date of the enactment of this Act.

SEC. 452. PROHIBITION ON NONRECOGNITION OF GAIN THROUGH COMPLETE LIQ-UIDATION OF HOLDING COMPANY.

- (a) IN GENERAL.—Section 332 is amended by adding at the end the following new subsection:
- "(d) RECOGNITION OF GAIN ON LIQUIDATION OF CERTAIN HOLDING COMPANIES.—
- "(1) IN GENERAL.—In the case of any distribution to a foreign corporation in complete liquidation of an applicable holding company—
- "(Å) subsection (a) and section 331 shall not apply to such distribution, and
- "(B) such distribution shall be treated as a distribution to which section 301 applies.
- "(2) APPLICABLE HOLDING COMPANY.—For purposes of this subsection—
- ''(A) IN GENERAL.—The term 'applicable holding company' means any domestic corporation—
- "(i) which is a common parent of an affiliated group,
- "(ii) stock of which is directly owned by the distributee foreign corporation,
- "(iii) substantially all of the assets of which consist of stock in other members of such affiliated group, and
- "(iv) which has not been in existence at all times during the 5 years immediately preceding the date of the liquidation.
- "(B) AFFILIATED GROUP.—For purposes of this subsection, the term 'affiliated group' has the meaning given such term by section 1504(a) (without regard to paragraphs (2) and (4) of section 1504(b)).
- "(3) COORDINATION WITH SUBPART F.—If the distributee of a distribution described in paragraph (1) is a controlled foreign corporation (as defined in section 957), then notwith-standing paragraph (1) or subsection (a), such distribution shall be treated as a distribution to which section 331 applies.
- "(4) REGULATIONS.—The Secretary shall provide such regulations as appropriate to prevent the abuse of this subsection, including regulations which provide, for the purposes of clause (iv) of paragraph (2)(A), that a corporation is not in existence for any period unless it is engaged in the active conduct of a trade or business or owns a significant ownership interest in another corporation so engaged."
- (b) EFFECTIVE DATE.—The amendment made by this section shall apply to distributions in complete liquidation occurring on or after the date of the enactment of this Act.

SEC. 453. PREVENTION OF MISMATCHING OF IN-TEREST AND ORIGINAL ISSUE DIS-COUNT DEDUCTIONS AND INCOME INCLUSIONS IN TRANSACTIONS WITH RELATED FOREIGN PERSONS.

- (a) ORIGINAL ISSUE DISCOUNT.—Section 163(e)(3) (relating to special rule for original issue discount on obligation held by related foreign person) is amended by redesignating subparagraph (B) as subparagraph (C) and by inserting after subparagraph (A) the following new subparagraph:
- $\mbox{``(B)}$ Special rule for certain foreign entities.—
- "(i) IN GENERAL.—In the case of any debt instrument having original issue discount which is held by a related foreign person which is a foreign personal holding company (as defined in section 552), a controlled foreign corporation (as defined in section 957), or a passive foreign investment company (as defined in section 1297), a deduction shall be allowable to the issuer with respect to such original issue discount for any taxable year before the taxable year in which paid only to the extent such original issue discount is included during such prior taxable year in the gross income of a United States person who owns (within the meaning of section 958(a)) stock in such corporation.

- "(ii) SECRETARIAL AUTHORITY.—The Secretary may by regulation exempt transactions from the application of clause (i), including any transaction which is entered into by a payor in the ordinary course of a trade or business in which the payor is predominantly engaged.'
- (b) INTEREST AND OTHER DEDUCTIBLE AMOUNTS.—Section 267(a)(3) is amended-

(1) by striking "The Secretary" and insert-

ing:
"(A) IN GENERAL.—The Secretary", and (2) by adding at the end the following new subparagraph:

"(B) SPECIAL RULE FOR CERTAIN FOREIGN ENTITIES .-

"(i) IN GENERAL.—Notwithstanding subparagraph (A), in the case of any amount payable to a foreign personal holding company (as defined in section 552), a controlled foreign corporation (as defined in section 957), or a passive foreign investment company (as defined in section 1297), a deduction shall be allowable to the payor with respect to such amount for any taxable year before the taxable year in which paid only to the extent such amount is included during such prior taxable year in the gross income of a United States person who owns (within the meaning of section 958(a)) stock in such corporation.

'(ii) Secretarial authority.—The Secretary may by regulation exempt transactions from the application of clause (i), including any transaction which is entered into by a payor in the ordinary course of a trade or business in which the payor is predominantly engaged and in which the payment of the accrued amounts occurs within 81/2 months after accrual or within such other period as the Secretary may prescribe.".

(c) EFFECTIVE DATE.—The amendments

made by this section shall apply to payments accrued on or after the date of the enact-

ment of this Act.

SEC. 454. EFFECTIVELY CONNECTED INCOME TO INCLUDE CERTAIN FOREIGN SOURCE INCOME.

(a) IN GENERAL.—Section 864(c)(4)(B) (relating to treatment of income from sources without the United States as effectively connected income) is amended by adding at the end the following new flush sentence:

"Any income or gain which is equivalent to any item of income or gain described in clause (i), (ii), or (iii) shall be treated in the same manner as such item for purposes of this subparagraph.'

EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after the date of the enactment of this Act.

SEC. 455. RECAPTURE OF OVERALL FOREIGN LOSSES ON SALE OF CONTROLLED FOREIGN CORPORATION.

(a) IN GENERAL.—Section 904(f)(3) (relating to dispositions) is amending by adding at the end the following new subparagraph:

(D) APPLICATION TO DISPOSITIONS OF STOCK IN CONTROLLED FOREIGN CORPORATIONS.—In the case of any disposition by a taxpayer of any share of stock in a controlled foreign corporation (as defined in section 957), this paragraph shall apply to such disposition in the same manner as if it were a disposition of property described in subparagraph (A), except that the exception contained in subparagraph (C)(i) shall not apply.'

EFFECTIVE DATE.—The amendment made by this section shall apply to dispositions after the date of the enactment of this

SEC. 456. MINIMUM HOLDING PERIOD FOR FOR EIGN TAX CREDIT ON WITHHOLDING TAXES ON INCOME OTHER THAN DIVIDENDS.

(a) IN GENERAL.—Section 901 is amended by redesignating subsection (l) as subsection (m) and by inserting after subsection (k) the

following new subsection:
"(I) MINIMUM HOLDING PERIOD FOR WITH-HOLDING TAXES ON GAIN AND INCOME OTHER THAN DIVIDENDS ETC.-

(1) IN GENERAL.—In no event shall a credit be allowed under subsection (a) for any withholding tax (as defined in subsection (k)) on any item of income or gain with respect to any property if-

(A) such property is held by the recipient of the item for 15 days or less during the 30day period beginning on the date which is 15 days before the date on which the right to receive payment of such item arises, or

"(B) to the extent that the recipient of the item is under an obligation (whether pursuant to a short sale or otherwise) to make related payments with respect to positions in substantially similar or related property.

This paragraph shall not apply to any dividend to which subsection (k) applies.

"(2) EXCEPTION FOR TAXES PAID BY DEAL-

"(A) IN GENERAL.—Paragraph (1) shall not apply to any qualified tax with respect to any property held in the active conduct in a foreign country of a business as a dealer in such property.

"(B) QUALIFIED TAX.—For purposes of subparagraph (A), the term 'qualified tax' means a tax paid to a foreign country (other than the foreign country referred to in subparagraph (A)) if-

(i) the item to which such tax is attributable is subject to taxation on a net basis by the country referred to in subparagraph (A), and

(ii) such country allows a credit against its net basis tax for the full amount of the tax paid to such other foreign country

'(C) DEALER.—For purposes of subparagraph (A), the term 'dealer' means-

(i) with respect to a security, any person to whom paragraphs (1) and (2) of subsection (k) would not apply by reason of paragraph (4) thereof if such security were stock, and

(ii) with respect to any other property, any person with respect to whom such property is described in section 1221(a)(1).

(D) REGULATIONS.—The Secretary may prescribe such regulations as may be appropriate to carry out this paragraph, including regulations to prevent the abuse of the exception provided by this paragraph and to treat other taxes as qualified taxes.

'(3) EXCEPTIONS.—The Secretary may by regulation provide that paragraph (1) shall not apply to property where the Secretary determines that the application of paragraph (1) to such property is not necessary to carry out the purposes of this subsection.

(4) CERTAIN RULES TO APPLY.—Rules similar to the rules of paragraphs (5), (6), and (7) of subsection (k) shall apply for purposes of this subsection.

(5) DETERMINATION OF HOLDING PERIOD.— Holding periods shall be determined for purposes of this subsection without regard to section 1235 or any similar rule."

(b) CONFORMING AMENDMENT.—The heading of subsection (k) of section 901 is amended by inserting "ON DIVIDENDS" after "TAXES".

(c) EFFECTIVE DATE.—The amendments

made by this section shall apply to amounts paid or accrued more than 30 days after the date of the enactment of this Act.

Subtitle F—Other Revenue Provisions PART I-FINANCIAL INSTRUMENTS

SEC. 461. TREATMENT OF STRIPPED INTERESTS IN BOND AND PREFERRED STOCK FUNDS, ETC.

(a) IN GENERAL.—Section 1286 (relating to tax treatment of stripped bonds) is amended by redesignating subsection (f) as subsection (g) and by inserting after subsection (e) the following new subsection:

"(f) Treatment of Stripped Interests in BOND AND PREFERRED STOCK FUNDS, ETC.-In the case of an account or entity substantially all of the assets of which consist of bonds, preferred stock, or a combination thereof, the Secretary may by regulations provide that rules similar to the rules of this section and 305(e), as appropriate, shall apply to interests in such account or entity to which (but for this subsection) this section or section 305(e), as the case may be, would not apply.'

(b) Cross Reference.—Subsection (e) of section 305 is amended by adding at the end the following new paragraph:

"(7) Cross reference.

"For treatment of stripped interests in certain accounts or entities holding preferred stock, see section 1286(f).".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to purchases and dispositions after the date of the enactment of this Act

SEC. 462. APPLICATION OF EARNINGS STRIPPING RULES TO PARTNERSHIPS AND S CORPORATIONS.

- (a) IN GENERAL.—Section 168(j) (relating to limitation on deduction for interest on certain indebtedness) is amended by redesignating paragraph (8) as paragraph (9) and by inserting after paragraph (7) the following new paragraph:
- (8) APPLICATION TO PARTNERSHIPS AND S CORPORATIONS .-
- "(A) IN GENERAL.—This subsection shall apply to partnerships and S corporations in the same manner as it applies to C corpora-
- "(B) ALLOCATIONS TO CERTAIN CORPORATE PARTNERS.—If a C corporation is a partner in a partnership-

(i) the corporation's allocable share of indebtedness and interest income of the partnership shall be taken into account in applying this subsection to the corporation, and

(ii) if a deduction is not disallowed under this subsection with respect to any interest expense of the partnership, this subsection shall be applied separately in determining whether a deduction is allowable to the corporation with respect to the corporation's allocable share of such interest expense.

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after the date of the enactment of this Act.

SEC. 463. RECOGNITION OF CANCELLATION OF INDEBTEDNESS INCOME REALIZED ON SATISFACTION OF DEBT WITH PARTNERSHIP INTEREST.

- (a) IN GENERAL.—Paragraph (8) of section 108(e) (relating to general rules for discharge of indebtedness (including discharges not in title 11 cases or insolvency)) is amended to read as follows:
- "(8) INDEBTEDNESS SATISFIED BY CORPORATE STOCK OR PARTNERSHIP INTEREST.—For purposes of determining income of a debtor from discharge of indebtedness, if-
- "(A) a debtor corporation transfers stock,
- "(B) a debtor partnership transfers a capital or profits interest in such partnership,

to a creditor in satisfaction of its recourse or nonrecourse indebtedness, such corporation or partnership shall be treated as having satisfied the indebtedness with an amount of money equal to the fair market value of the stock or interest. In the case of any partnership, any discharge of indebtedness income recognized under this paragraph shall be included in the distributive shares of taxpayers which were the partners in the partnership immediately before such discharge.".

(b) EFFECTIVE DATE.—The amendment made by this section shall apply with respect to cancellations of indebtedness occurring on or after the date of the enactment of this

SEC. 464. MODIFICATION OF STRADDLE RULES.

- (a) RULES RELATING TO IDENTIFIED STRAD-DLES.-
- (1) IN GENERAL.—Subparagraph (A) of section 1092(a)(2) (relating to special rule for identified straddles) is amended to read as follows:
- '(A) IN GENERAL.—In the case of any straddle which is an identified straddle-
- '(i) paragraph (1) shall not apply with respect to identified positions comprising the identified straddle.
- '(ii) if there is any loss with respect to any identified position of the identified straddle, the basis of each of the identified offsetting positions in the identified straddle shall be increased by an amount which bears the same ratio to the loss as the unrecognized gain with respect to such offsetting position bears to the aggregate unrecognized gain with respect to all such offsetting positions,
- "(iii) any loss described in clause (ii) shall not otherwise be taken into account for purposes of this title."
- IDENTIFIED STRADDLE.—Section 1092(a)(2)(B) (defining identified straddle) is amended-
- (A) by striking clause (ii) and inserting the
- '(ii) to the extent provided by regulations, the value of each position of which (in the hands of the taxpayer immediately before the creation of the straddle) is not less than the basis of such position in the hands of the taxpayer at the time the straddle is created, and", and
- (B) by adding at the end the following new flush sentence:
- "The Secretary shall prescribe regulations which specify the proper methods for clearly identifying a straddle as an identified straddle (and the positions comprising such straddle), which specify the rules for the application of this section for a taxpayer which fails to properly identify the positions of an identified straddle, and which specify the ordering rules in cases where a taxpaver disposes of less than an entire position which is part of an identified straddle."
- (3) UNRECOGNIZED GAIN.—Section 1092(a)(3) (defining unrecognized gain) is amended by redesignating subparagraph (B) as subparagraph (C) and by inserting after subparagraph (A) the following new subparagraph:
- (B) Special rule for identified strad-DLES.—For purposes of paragraph (2)(A)(ii), the unrecognized gain with respect to any identified offsetting position shall be the excess of the fair market value of the position at the time of the determination over the fair market value of the position at the time the taxpayer identified the position as a position in an identified straddle.'
- CONFORMING AMENDMENT.—Section 1092(c)(2) is amended by striking subparagraph (B) and by redesignating subparagraph (C) as subparagraph (B).
- (b) PHYSICALLY SETTLED POSITIONS.—Section 1092(d) (relating to definitions and special rules) is amended by adding at the end the following new paragraph:
- '(8) SPECIAL RULES FOR PHYSICALLY SET-TLED POSITIONS.—For purposes of subsection (a), if a taxpayer settles a position which is part of a straddle by delivering property to which the position relates (and such position, if terminated, would result in a realization of a loss), then such taxpayer shall be treated as if such taxpayer-
- (A) terminated the position for its fair market value immediately before the settlement, and
- (B) sold the property so delivered by the taxpayer at its fair market value.".

- (c) Repeal of Stock Exception .-
- (1) IN GENERAL.—Section 1092(d)(3) is repealed.
- CONFORMING AMENDMENT.—Section 1258(d)(1) is amended by striking "; except that the term 'personal property' shall include stock"
- (d) REPEAL OF QUALIFIED COVERED CALL EXCEPTION.—Section 1092(c)(4) is amended by adding at the end the following new subpara-
- "(I) TERMINATION.—This paragraph shall not apply to any position established on or after the date of the enactment of this subparagraph."
- (e) EFFECTIVE DATE.—The amendments made by this section shall apply to positions established on or after the date of the enactment of this Act.

SEC. 465. DENIAL OF INSTALLMENT SALE TREAT-MENT FOR ALL READILY TRADEABLE DEBT.

- (a) IN GENERAL.—Section 453(f)(4)(B) (relating to purchaser evidences of indebtedness payable on demand or readily tradeable) is amended by striking "is issued by a corporation or a government or political subdivision thereof and"
- (b) EFFECTIVE DATE.—The amendment made by this section shall apply to sales occurring on or after the date of the enactment of this Act.

PART II—CORPORATIONS AND **PARTNERSHIPS**

SEC. 466. MODIFICATION OF TREATMENT OF TRANSFERS TO CREDITORS IN DIVI-SIVE REORGANIZATIONS.

- (a) IN GENERAL.—Section 361(b)(3) (relating to treatment of transfers to creditors) is amended by adding at the end the following new sentence: "In the case of a reorganization described in section 368(a)(1)(D) with respect to which stock or securities of the corporation to which the assets are transferred are distributed in a transaction which qualifies under section 355, this paragraph shall apply only to the extent that the sum of the money and the fair market value of other property transferred to such creditors does not exceed the adjusted bases of such assets transferred.'
- (b) LIABILITIES IN EXCESS OF BASIS.—Section 357(c)(1)(B) is amended by inserting 'with respect to which stock or securities of the corporation to which the assets are transferred are distributed in a transaction which qualifies under section 355" after "section 368(a)(1)(D)".
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to transfers of money or other property, or liabilities assumed, in connection with a reorganization occurring on or after the date of the enactment of this Act.

SEC. 467. CLARIFICATION OF DEFINITION OF NONQUALIFIED PREFERRED STOCK.

- (a) IN GENERAL.—Section 351(g)(3)(A) is amended by adding at the end the following: "Stock shall not be treated as participating in corporate growth to any significant extent unless there is a real and meaningful likelihood of the shareholder actually participating in the earnings and growth of the
- EFFECTIVE DATE.—The amendment made by this section shall apply to transactions after May 14, 2003.

SEC. 468. MODIFICATION OF DEFINITION OF CON-GROUP OF TROLLED TIONS.

- (a) IN GENERAL.—Section 1563(a)(2) (relating to brother-sister controlled group) is amended by striking "possessing—" and all that follows through "(B)" and inserting 'possessing'
- (b) APPLICATION OF EXISTING RULES TO OTHER CODE PROVISIONS.—Section 1563(f) (re-

lating to other definitions and rules) is amended by adding at the end the following new paragraph:

- "(5) BROTHER-SISTER CONTROLLED GROUP DEFINITION FOR PROVISIONS OTHER THAN THIS
- "(A) IN GENERAL.—Except as specifically provided in an applicable provision, subsection (a)(2) shall be applied to an applicable provision as if it read as follows:
- (2) BROTHER-SISTER CONTROLLED GROUP.— Two or more corporations if 5 or fewer persons who are individuals, estates, or trusts own (within the meaning of subsection (d)(2)stock possessing-

'(A) at least 80 percent of the total combined voting power of all classes of stock entitled to vote, or at least 80 percent of the total value of shares of all classes of stock. of each corporation, and

'(B) more than 50 percent of the total combined voting power of all classes of stock entitled to vote or more than 50 percent of the total value of shares of all classes of stock of each corporation, taking into account the stock ownership of each such person only to the extent such stock ownership is identical with respect to each such corporation.

"(B) APPLICABLE PROVISION.—For purposes of this paragraph, an applicable provision is any provision of law (other than this part) which incorporates the definition of controlled group of corporations under subsection (a).'

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after the date of the enactment of this Act.

SEC. 469. MANDATORY BASIS ADJUSTMENTS IN CONNECTION WITH PARTNERSHIP DISTRIBUTIONS AND TRANSFERS OF PARTNERSHIP INTERESTS.

- (a) IN GENERAL.—Section 754 is repealed. (b) ADJUSTMENT TO BASIS OF UNDISTRIB-
- UTED PARTNERSHIP PROPERTY.—Section 734 is amended-
- (1) by striking ", with respect to which the election provided in section 754 is in effect, in the matter preceding paragraph (1) of subsection (b),
- (2) by striking "(as adjusted by section 732(d))" both places it appears in subsection
- (3) by striking the last sentence of subsection (b),
- (4) by striking subsection (a) and by redesignating subsections (b) and (c) as subsections (a) and (b), respectively, and
- (5) by striking "optional" in the heading.
 (c) ADJUSTMENT TO BASIS OF PARTNERSHIP PROPERTY.—Section 743 is amended—
- (1) by striking "with respect to which the election provided in section 754 is in effect" in the matter preceding paragraph (1) of sub-
- (2) by striking subsection (a) and by redesignating subsections (b) and (c) as subsections (a) and (b), respectively,
- (3) by adding at the end the following new subsection:
- (c) ELECTION TO ADJUST BASIS FOR TRANS-FERS UPON DEATH OF PARTNER.—Subsection (a) shall not apply and no adjustments shall be made in the case of any transfer of an interest in a partnership upon the death of a partner unless an election to do so is made by the partnership. Such an election shall apply with respect to all such transfers of interests in the partnership. Any election under section 754 in effect on the date of the enactment of this subsection shall constitute an election made under this subsection. Such election may be revoked by the partnership. subject to such limitations as may be provided by regulations prescribed by the Secretary.", and
 - (4) by striking "optional" in the heading. (d) CONFORMING AMENDMENTS.—

- (1) Subsection (d) of section 732 is repealed.
- (2) Section 755(a) is amended—
- (A) by striking "section 734(b) (relating to the optional adjustment" and inserting "section 734(a) (relating to the adjustment", and
- (B) by striking 'section 743(b) (relating to the optional adjustment' and inserting 'section 743(a) (relating to the adjustment'.
- (3) Section 755(c), as added by this Act, is amended by striking "section 734(b)" and inserting "section 734(a)".
- (4) Section 761(e)(2) is amended by striking "optional".
- (5) Section 774(a) is amended by striking "743(b)" both places it appears and inserting "743(a)".
- (6) The item relating to section 734 in the table of sections for subpart B of part II of subchapter K of chapter 1 is amended by striking "Optional".
- (7) The item relating to section 743 in the table of sections for subpart C of part II of subchapter K of chapter 1 is amended by striking "Optional".
 - (e) EFFECTIVE DATES.—
- (1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply to transfers and distributions made after the date of the enactment of this Act.
- (2) REPEAL OF SECTION 732(d).—The amendments made by subsections (b)(2) and (d)(1) shall apply to—
- (A) except as provided in subparagraph (B), transfers made after the date of the enactment of this Act, and
- (B) in the case of any transfer made on or before such date to which section 732(d) applies, distributions made after the date which is 2 years after such date of enactment.

PART III—DEPRECIATION AND AMORTIZATION

SEC. 471. EXTENSION OF AMORTIZATION OF IN-TANGIBLES TO SPORTS FRAN-CHISES.

- (a) IN GENERAL.—Section 197(e) (relating to exceptions to definition of section 197 intangible) is amended by striking paragraph (6) and by redesignating paragraphs (7) and (8) as paragraphs (6) and (7), respectively.
 - (b) Conforming Amendments.-
- (1)(A) Section 1056 (relating to basis limitation for player contracts transferred in connection with the sale of a franchise) is repealed.
- (B) The table of sections for part IV of subchapter O of chapter 1 is amended by striking the item relating to section 1056.
- (2) Section 1245(a) (relating to gain from disposition of certain depreciable property) is amended by striking paragraph (4).
- (3) Section 1253 (relating to transfers of franchises, trademarks, and trade names) is amended by striking subsection (e).
 - (c) Effective Dates.—
- (1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply to property acquired after the date of the enactment of this Act.
- (2) SECTION 1245.—The amendment made by subsection (b)(2) shall apply to franchises acquired after the date of the enactment of this Act.

SEC. 472. SERVICE CONTRACTS TREATED IN SAME MANNER AS LEASES FOR RULES RELATING TO TAX-EXEMPT USE PROPERTY.

- (a) IN GENERAL.—Section 168(h)(7) (defining lease) is amended by adding at the end the following: "Such term shall also include any service contract or other similar arrangement.".
- (b) LEASE TERM.—Section 168(i)(3) (relating to lease term) is amended by adding at the end the following new subparagraph:
- "(C) SPECIAL RULE FOR SERVICE CONTRACTS.—In the case of any service contract

- or other similar arrangement treated as a lease under subsection (h)(7), the lease term shall be determined in the same manner as a lease "
- (c) CONFORMING AMENDMENTS.—Section 168(g)(3)(A) is amended—
- (1) by inserting "(as defined in subsection (h)(7)" after "lease" the first place it appears, and
- (2) by inserting ''(as determined under subsection (i)(3))'' after ''term''. (d) Effective Date.—The amendments
- (d) EFFECTIVE DATE.—The amendments made by this section shall apply to leases and service contracts or other similar arrangements entered into after the date of the enactment of this Act.

SEC. 473. CLASS LIVES FOR UTILITY GRADING COSTS.

- (a) GAS UTILITY PROPERTY.—Section 168(e)(3)(E) (defining 15-year property) is amended by striking "and" at the end of clause (ii), by striking the period at the end of clause (iii) and inserting ", and", and by adding at the end the following new clause:
- "(iv) initial clearing and grading land improvements with respect to gas utility property.".
- (b) ELECTRIC UTILITY PROPERTY.—Section 168(e)(3) is amended by adding at the end the following new subparagraph:
- "(F) 20-YEAR PROPERTY.—The term '20-year property' means initial clearing and grading land improvements with respect to any electric utility transmission and distribution plant."
- (c) CONFORMING AMENDMENTS.—The table contained in section 168(g)(3)(B) is amended—
- (1) by inserting ''or (E)(iv)'' after ''(E)(iii)'', and
- (2) by adding at the end the following new item:
- (d) EFFECTIVE DATE.—The amendments made by this section shall apply to property placed in service after the date of the enactment of this Act.

SEC. 474. EXPANSION OF LIMITATION ON DEPRE-CIATION OF CERTAIN PASSENGER AUTOMOBILES.

- (a) IN GENERAL.—Section 179(b) (relating to limitations) is amended by adding at the end the following new paragraph:
- "(6) LIMITATION ON COST TAKEN INTO ACCOUNT FOR CERTAIN PASSENGER VEHICLES.—
- "(A) IN GENERAL.—The cost of any sport utility vehicle for any taxable year which may be taken into account under this section shall not exceed \$25,000.
- "(B) SPORT UTILITY VEHICLE.—For purposes of subparagraph (A)—
- "(i) IN GENERAL.—The term 'sport utility vehicle' means any 4-wheeled vehicle which—
- $\lq\lq(I)$ is manufactured primarily for use on public streets, roads, and highways,
- "(II) is not subject to section 280F, and "(III) is rated at not more than 14,000 pounds gross vehicle weight.
- "(ii) CERTAIN VEHICLES EXCLUDED.—Such term does not include any vehicle which—
- "(I) does not have the primary load car-
- rying device or container attached, "(II) has a seating capacity of more than 12 individuals.
- "(III) is designed for more than 9 individuals in seating rearward of the driver's seat,
- "(IV) is equipped with an open cargo area, or a covered box not readily accessible from the passenger compartment, of at least 72.0 inches in interior length, or
- "(V) has an integral enclosure, fully enclosing the driver compartment and load carrying device, does not have seating rearward of the driver's seat, and has no body section protruding more than 30 inches ahead of the leading edge of the windshield."

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to property placed in service after the date of the enactment of this Act.

SEC. 475. CONSISTENT AMORTIZATION OF PERIODS FOR INTANGIBLES.

- (a) START-UP EXPENDITURES.-
- (1) ALLOWANCE OF DEDUCTION.—Paragraph (1) of section 195(b) (relating to start-up expenditures) is amended to read as follows:
- "(1) ALLOWANCE OF DEDUCTION.—If a taxpayer elects the application of this subsection with respect to any start-up expenditures—
- "(A) the taxpayer shall be allowed a deduction for the taxable year in which the active trade or business begins in an amount equal to the lesser of—
- "(i) the amount of start-up expenditures with respect to the active trade or business, or
- "(ii) \$5,000, reduced (but not below zero) by the amount by which such start-up expenditures exceed \$50,000, and
- "(B) the remainder of such start-up expenditures shall be allowed as a deduction ratably over the 180-month period beginning with the month in which the active trade or business begins."
- (2) CONFORMING AMENDMENT.—Subsection (b) of section 195 is amended by striking "AMORTIZE" and inserting "DEDUCT" in the heading.
- (b) ORGANIZATIONAL EXPENDITURES.—Subsection (a) of section 248 (relating to organizational expenditures) is amended to read as follows:
- "(a) ELECTION TO DEDUCT.—If a corporation elects the application of this subsection (in accordance with regulations prescribed by the Secretary) with respect to any organizational expenditures—
- "(1) the corporation shall be allowed a deduction for the taxable year in which the corporation begins business in an amount equal to the lesser of—
- "(A) the amount of organizational expenditures with respect to the taxpayer, or
- "(B) \$5,000, reduced (but not below zero) by the amount by which such organizational expenditures exceed \$50,000, and
- "(2) the remainder of such organizational expenditures shall be allowed as a deduction ratably over the 180-month period beginning with the month in which the corporation begins business."
- (c) TREATMENT OF ORGANIZATIONAL AND SYNDICATION FEES OR PARTNERSHIPS.—
- (1) IN GENERAL.—Section 709(b) (relating to amortization of organization fees) is amended by redesignating paragraph (2) as paragraph (3) and by amending paragraph (1) to read as follows:
- "(1) ALLOWANCE OF DEDUCTION.—If a taxpayer elects the application of this subsection (in accordance with regulations prescribed by the Secretary) with respect to any organizational expenses—
- (A) the taxpayer shall be allowed a deduction for the taxable year in which the partnership begins business in an amount equal to the lesser of—
- "(i) the amount of organizational expenses with respect to the partnership, or
- "(ii) \$5,000, reduced (but not below zero) by the amount by which such organizational expenses exceed \$50,000, and
- "(B) the remainder of such organizational expenses shall be allowed as a deduction ratably over the 180-month period beginning with the month in which the partnership begins business.
- "(2) DISPOSITIONS BEFORE CLOSE OF AMORTI-ZATION PERIOD.—In any case in which a partnership is liquidated before the end of the period to which paragraph (1)(B) applies, any

deferred expenses attributable to the partnership which were not allowed as a deduction by reason of this section may be deducted to the extent allowable under section

(2) CONFORMING AMENDMENT.—Subsection (b) of section 709 is amended by striking "AMORTIZATION" and inserting "DEDUCTION in the heading.

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to amounts paid or incurred after the date of the enactment of this Act.

SEC. 476. LIMITATION ON DEDUCTIONS ALLO-CABLE TO PROPERTY USED BY GOV-ERNMENTS OR OTHER TAX-EXEMPT ENTITIES.

(a) IN GENERAL.—Subpart C of part II of subchapter E of chapter 1 (relating to taxable year for which deductions taken) is amended by adding at the end the following new section:

"SEC. 470. DEDUCTIONS ALLOCABLE TO PROP-ERTY USED BY GOVERNMENTS OR OTHER TAX-EXEMPT ENTITIES.

"(a) GENERAL RULE.—The aggregate amount of deductions otherwise allowable to the taxpayer with respect to tax-exempt use property for any taxable year shall not exceed the aggregate amount of income includible in gross income of the taxpayer for the taxable year with respect to such property.

"(b) DISALLOWED DEDUCTION CARRIED

NEXT YEAR.—Except as otherwise provided in this section, any deduction with respect to any tax-exempt use property which is disallowed under subsection (a) shall, subject to the limitation under subsection (a), be treated as a deduction with respect to such property in the next taxable year.

"(c) TAX-EXEMPT USE PROPERTY.—For pur-

poses of this section-

(1) IN GENERAL.—The term 'tax-exempt use property' has the meaning given such term by section 168(h), except that such section shall be applied without regard to paragraphs (2)(C)(ii) and (3).

(2) SPECIAL RULES FOR SERVICE CONTRACTS AND SIMILAR ARRANGEMENTS.—If tangible property is subject to a service contract or other similar arrangement between a taxpayer (or any related person) and any tax-exempt entity, such contract or arrangement shall be treated in the same manner as if it were a lease for purposes of determining whether such property is tax-exempt use property under paragraph (1).

(d) SPECIAL RULES

"(1) ALLOCABLE DEDUCTIONS.—Subsection (a) shall apply to-

'(A) any deduction directly allocable to any tax-exempt use property, and

(B) a proper share of other deductions that are not directly allocable to such prop-

"(2) Property ceasing to be tax-exempt USE PROPERTY.—If property of a taxpayer ceases to be tax-exempt use property in the hands of the taxpayer-

'(A) any unused deduction allocable to such property under subsection (b) shall only be allowable as a deduction for any taxable year to the extent of any net income of the taxpayer allocable to such property, and

(B) any portion of such unused deduction remaining after application of subparagraph (A) shall, subject to the limitation of subparagraph (A), be treated as a deduction allocable to such property in the next taxable year.

"(3) DISPOSITION OF ENTIRE INTEREST IN PROPERTY.—If during the taxable year a taxpayer disposes of the taxpayer's entire interest in tax-exempt use property, rules similar to the rules of section 469(g) shall apply for purposes of this section.

(e) REGULATIONS.—The Secretary shall prescribe such regulations as may be nec-

essary or appropriate to carry out the provisions of this section.'

(b) CONFORMING AMENDMENT.—The table of sections for subpart C of part II of subchapter E of chapter 1 is amended by adding at the end the following new item:

"Sec. 470. Deductions allocable to property used by governments or other tax-exempt entities.'

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to leases and service contracts or similar arrangements entered into after the date of the enactment of this Act.

PART IV-ADMINISTRATIVE PROVISIONS SEC. 481. CLARIFICATION OF RULES FOR PAY-MENT OF ESTIMATED TAX FOR CER-

TAIN DEEMED ASSET SALES. (a) IN GENERAL.—Paragraph (13) of section 338(h) (relating to tax on deemed sale not taken into account for estimated tax purposes) is amended by adding at the end the following: "The preceding sentence shall not apply with respect to a qualified stock purchase for which an election is made under

paragraph (10)." EFFECTIVE DATE.—The amendment made by subsection (a) shall apply to transactions occurring after the date of the enact-

ment of this Act.

SEC. 482. EXTENSION OF IRS USER FEES.

- (a) IN GENERAL.—Section 7528(c) (relating to termination) is amended by striking "December 31, 2004" and inserting "September 30, 2013'
- (b) EFFECTIVE DATE.—The amendment made by this section shall apply to requests after the date of the enactment of this Act. SEC. 483. DOUBLING OF CERTAIN PENALTIES,

FINES, AND INTEREST ON UNDER PAYMENTS RELATED TO CERTAIN OFFSHORE FINANCIAL ARRANGE-MENT.

(a) GENERAL RULE.—If—

(1) a taxpayer eligible to participate in-(A) the Department of the Treasury's Offshore Voluntary Compliance Initiative, or

(B) the Department of the Treasury's voluntary disclosure initiative which applies to the taxpayer by reason of the taxpayer's underreporting of United States income tax liability through financial arrangements which rely on the use of offshore arrangements which were the subject of the initiative described in subparagraph (A), and

(2) any interest or applicable penalty is imposed with respect to any arrangement to which any initiative described in paragraph (1) applied or to any underpayment of Federal income tax attributable to items arising in connection with any arrangement described in paragraph (1),

then, notwithstanding any other provision of law, the amount of such interest or penalty shall be equal to twice that determined without regard to this section.

(b) Definitions and Rules.—For purposes of this section-

(1) APPLICABLE PENALTY.—The term "applicable penalty" means any penalty, addition to tax, or fine imposed under chapter 68 of the Internal Revenue Code of 1986.

(2) VOLUNTARY OFFSHORE COMPLIANCE INITIATIVE.—The term "Voluntary Offshore Compliance Initiative" means the program established by the Department of the Treasury in January of 2003 under which any taxpayer was eligible to voluntarily disclose previously undisclosed income on assets placed in offshore accounts and accessed through credit card and other financial arrangements.

(3) PARTICIPATION.—A taxpayer shall be treated as having participated in the Voluntary Offshore Compliance Initiative if the taxpayer submitted the request in a timely manner and all information requested by the Secretary of the Treasury or his delegate within a reasonable period of time following

(c) EFFECTIVE DATE.—The provisions of this section shall apply to interest, penalties, additions to tax, and fines with respect to any taxable year if as of the date of the enactment of this Act, the assessment of any tax, penalty, or interest with respect to such taxable year is not prevented by the operation of any law or rule of law.

SEC. 484. PARTIAL PAYMENT OF TAX LIABILITY IN INSTALLMENT AGREEMENTS.

(a) IN GENERAL.

(1) Section 6159(a) (relating to authorization of agreements) is amended-

(A) by striking "satisfy liability for payment of" and inserting "make payment on",

(B) by inserting "full or partial" after "facilitate'

(2) Section 6159(c) (relating to Secretary required to enter into installment agreements in certain cases) is amended in the matter preceding paragraph (1) by inserting

'full'' before ''payment'

(b) REQUIREMENT TO REVIEW PARTIAL PAY-MENT AGREEMENTS EVERY TWO YEARS.—Section 6159, as amended by this Act, is amended by redesignating subsections (d), (e), and (f) as subsections (e), (f), and (g), respectively, and inserting after subsection (c) the following new subsection:

"(d) SECRETARY REQUIRED TO REVIEW IN-STALLMENT AGREEMENTS FOR PARTIAL COL-LECTION EVERY TWO YEARS.—In the case of an agreement entered into by the Secretary under subsection (a) for partial collection of a tax liability, the Secretary shall review the agreement at least once every 2 years.'

EFFECTIVE DATE.—The amendments made by this section shall apply to agreements entered into on or after the date of the enactment of this Act.

SEC. 485. EXTENSION OF CUSTOMS USER FEES.

Section 13031(j)(3) of the Consolidated Omnibus Budget Reconciliation Act of 1985 (19 U.S.C. 58c(j)(3)) is amended by striking "March 31, 2004" and inserting "September 30 2013"

SEC. 486. DEPOSITS MADE TO SUSPEND RUNNING OF INTEREST ON POTENTIAL UN-DERPAYMENTS.

(a) IN GENERAL.—Subchapter A of chapter 67 (relating to interest on underpayments) is amended by adding at the end the following new section:

"SEC. 6603. DEPOSITS MADE TO SUSPEND RUN-NING OF INTEREST ON POTENTIAL UNDERPAYMENTS, ETC.

"(a) AUTHORITY TO MAKE DEPOSITS OTHER THAN AS PAYMENT OF TAX.—A taxpayer may make a cash deposit with the Secretary which may be used by the Secretary to pay any tax imposed under subtitle A or B or chapter 41, 42, 43, or 44 which has not been assessed at the time of the deposit. Such a deposit shall be made in such manner as the Secretary shall prescribe.

(b) No Interest Imposed.—To the extent that such deposit is used by the Secretary to pay tax, for purposes of section 6601 (relating to interest on underpayments), the tax shall be treated as paid when the deposit is made.

(c) RETURN OF DEPOSIT.—Except in a case where the Secretary determines that collection of tax is in jeopardy, the Secretary shall return to the taxpayer any amount of the deposit (to the extent not used for a payment of tax) which the taxpayer requests in writ-

(d) PAYMENT OF INTEREST.-

"(1) IN GENERAL.—For purposes of section 6611 (relating to interest on overpayments), a deposit which is returned to a taxpayer shall be treated as a payment of tax for any period to the extent (and only to the extent) attributable to a disputable tax for such period.

Under regulations prescribed by the Secretary, rules similar to the rules of section 6611(b)(2) shall apply.

(2) DISPUTABLE TAX.-

'(A) IN GENERAL.—For purposes of this section, the term 'disputable tax' means the amount of tax specified at the time of the deposit as the taxpayer's reasonable estimate of the maximum amount of any tax attributable to disputable items.

'(B) SAFE HARBOR BASED ON 30-DAY LET-TER.—In the case of a taxpayer who has been issued a 30-day letter, the maximum amount of tax under subparagraph (A) shall not be less than the amount of the proposed deficiency specified in such letter.

(3) Other definitions.—For purposes of

paragraph (2)-

'(A) DISPUTABLE ITEM.—The term 'disputable item' means any item of income, gain, loss, deduction, or credit if the taxpayer

'(i) has a reasonable basis for its treatment of such item, and

'(ii) reasonably believes that the Secretary also has a reasonable basis for disallowing the taxpayer's treatment of such

'(B) 30-DAY LETTER.—The term '30-day letter' means the first letter of proposed deficiency which allows the taxpayer an opportunity for administrative review in the Internal Revenue Service Office of Appeals.

'(4) RATE OF INTEREST.—The rate of interest allowable under this subsection shall be the Federal short-term rate determined under section 6621(b), compounded daily. "(e) USE OF DEPOSITS.—

"(1) PAYMENT OF TAX.—Except as otherwise provided by the taxpaver, deposits shall be treated as used for the payment of tax in the order deposited.

(2) RETURNS OF DEPOSITS.—Deposits shall be treated as returned to the taxpayer on a last-in, first-out basis.'

(b) CLERICAL AMENDMENT.—The table of sections for subchapter A of chapter 67 is amended by adding at the end the following new item:

"Sec. 6603. Deposits made to suspend running of interest on potential underpayments, etc.

(c) EFFECTIVE DATE.-

(1) IN GENERAL.—The amendments made by this section shall apply to deposits made after the date of the enactment of this Act.

(2) COORDINATION WITH DEPOSITS MADE UNDER REVENUE PROCEDURE 84-58.—In the case of an amount held by the Secretary of the Treasury or his delegate on the date of the enactment of this Act as a deposit in the nature of a cash bond deposit pursuant to Revenue Procedure 84-58, the date that the taxpayer identifies such amount as a deposit made pursuant to section 6603 of the Internal Revenue Code (as added by this Act) shall be treated as the date such amount is deposited for purposes of such section 6603.

SEC. 487. QUALIFIED TAX COLLECTION CON-TRACTS.

(a) CONTRACT REQUIREMENTS.-

(1) IN GENERAL.—Subchapter A of chapter 64 (relating to collection) is amended by adding at the end the following new section:

"SEC. 6306. QUALIFIED TAX COLLECTION CON-TRACTS.

(a) IN GENERAL.—Nothing in any provision of law shall be construed to prevent the Secretary from entering into a qualified tax collection contract.
"(b) QUALIFIED TAX COLLECTION CON-

TRACT.—For purposes of this section, the term 'qualified tax collection contract' means any contract which-

(1) is for the services of any person (other than an officer or employee of the Treasury Department)—

(A) to locate and contact any taxpayer specified by the Secretary,

"(B) to request full payment from such taxpayer of an amount of Federal tax specified by the Secretary and, if such request cannot be met by the taxpayer, to offer the taxpayer an installment agreement providing for full payment of such amount during a period not to exceed 3 years, and

(C) to obtain financial information specified by the Secretary with respect to such

taxpayer,

(2) prohibits each person providing such services under such contract from committing any act or omission which employees of the Internal Revenue Service are prohibited from committing in the performance of similar services,

(3) prohibits subcontractors from—

(A) having contacts with taxpavers.

"(B) providing quality assurance services, and

'(C) composing debt collection notices, and

``(4) permits subcontractors to perform other services only with the approval of the Secretary.

"(c) FEES.—The Secretary may retain and use an amount not in excess of 25 percent of the amount collected under any qualified tax collection contract for the costs of services performed under such contract. The Secretary shall keep adequate records regarding amounts so retained and used. The amount credited as paid by any taxpayer shall be determined without regard to this subsection.

'(d) No Federal Liability.—The United States shall not be liable for any act or omission of any person performing services under a qualified tax collection contract.

(e) APPLICATION OF FAIR DEBT COLLECTION PRACTICES ACT.—The provisions of the Fair Debt Collection Practices Act (15 U.S.C. 1692 et seq.) shall apply to any qualified tax collection contract, except to the extent superseded by section 6304, section 7602(c), or by any other provision of this title.

(f) CROSS REFERENCES.-

"(1) For damages for certain unauthorized collection actions by persons performing services under a qualified tax collection contract, see section 7433A.

'(2) For application of Taxpayer Assistance Orders to persons performing services under a qualified tax collection contract, see section 7811(a)(4).

(2) CONFORMING AMENDMENTS.-

(A) Section 7809(a) is amended by inserting '6306,'' before "7651"

(B) The table of sections for subchapter A of chapter 64 is amended by adding at the end the following new item:

'Sec. 6306. Qualified Tax Collection Contracts."

(b) CIVIL DAMAGES FOR CERTAIN UNAUTHOR-IZED COLLECTION ACTIONS BY PERSONS PER-FORMING SERVICES UNDER QUALIFIED TAX COLLECTION CONTRACTS.

(1) In general.—Subchapter B of chapter 76 (relating to proceedings by taxpayers and third parties) is amended by inserting after section 7433 the following new section:

"SEC. 7433A. CIVIL DAMAGES FOR CERTAIN UN-AUTHORIZED COLLECTION ACTIONS BY PERSONS PERFORMING SERV-ICES UNDER QUALIFIED TAX COL-LECTION CONTRACTS.

"(a) IN GENERAL.—Subject to the modifications provided by subsection (b), section 7433 shall apply to the acts and omissions of any person performing services under a qualified tax collection contract (as defined in section 6306(b)) to the same extent and in the same manner as if such person were an employee of the Internal Revenue Service.

(b) MODIFICATIONS.—For purposes of subsection (a)-

'(1) Any civil action brought under section 7433 by reason of this section shall be brought against the person who entered into the qualified tax collection contract with Ŝecretary and shall not be brought against the United States.

(2) Such person and not the United States shall be liable for any damages and costs determined in such civil action.

"(3) Such civil action shall not be an exclusive remedy with respect to such person.

"(4) Subsections (c), (d)(1), and (e) of section 7433 shall not apply.'

(2) CLERICAL AMENDMENT.—The table of sections for subchapter B of chapter 76 is amended by inserting after the item relating to section 7433 the following new item:

"Sec. 7433A. Civil damages for certain unauthorized collection actions by persons performing services under a qualified tax collection contract.

(c) APPLICATION OF TAXPAYER ASSISTANCE ORDERS TO PERSONS PERFORMING SERVICES UNDER A QUALIFIED TAX COLLECTION CON-TRACT.—Section 7811 (relating to taxpayer assistance orders) is amended by adding at the end the following new subsection:

"(g) APPLICATION TO PERSONS PERFORMING SERVICES UNDER A QUALIFIED TAX COLLEC-TION CONTRACT.—Any order issued or action taken by the National Taxpayer Advocate pursuant to this section shall apply to persons performing services under a qualified tax collection contract (as defined in section 6306(b)) to the same extent and in the same manner as such order or action applies to the Secretary.

(d) INELIGIBILITY OF INDIVIDUALS WHO COM-MIT MISCONDUCT TO PERFORM UNDER CON-TRACT.—Section 1203 of the Internal Revenue Service Restructuring Act of 1998 (relating to termination of employment for misconduct) is amended by adding at the end the following new subsection:

"(e) INDIVIDUALS PERFORMING SERVICES UNDER A QUALIFIED TAX COLLECTION CON-TRACT.— An individual shall cease to be permitted to perform any services under any qualified tax collection contract (as defined in section 6306(b) of the Internal Revenue Code of 1986) if there is a final determination by the Secretary of the Treasury under such contract that such individual committed any act or omission described under subsection (b) in connection with the performance of such services."

(e) EFFECTIVE DATE.—The amendments made to this section shall take effect on the date of the enactment of this Act.

PART V-MISCELLANEOUS PROVISIONS

SEC. 491. ADDITION OF VACCINES AGAINST HEPA-TITIS A TO LIST OF TAXABLE VAC-CINES.

(a) IN GENERAL.—Section 4132(a)(1) (defining taxable vaccine) is amended by redesignating subparagraphs (I), (J), (K), and (L) as subparagraphs (J), (K), (L), and (M), respectively, and by inserting after subparagraph (H) the following new subparagraph:

(I) Any vaccine against hepatitis A."

(b) CONFORMING AMENDMENT.—Section 9510(c)(1)(A) is amended by striking "October 18, 2000'' and inserting "May 8, 2003"

(c) EFFECTIVE DATE.-

(1) SALES, ETC.—The amendments made by this section shall apply to sales and uses on or after the first day of the first month which begins more than 4 weeks after the date of the enactment of this Act.

(2) DELIVERIES.—For purposes of paragraph (1) and section 4131 of the Internal Revenue Code of 1986, in the case of sales on or before the effective date described in such paragraph for which delivery is made after such date, the delivery date shall be considered the sale date.

SEC. 492. RECOGNITION OF GAIN FROM THE SALE OF A PRINCIPAL RESIDENCE ACQUIRED IN A LIKE-KIND EXCHANGE WITHIN 5 YEARS OF SALE.

(a) IN GENERAL.—Section 121(d) (relating to special rules for exclusion of gain from sale of principal residence) is amended by adding at the end the following new paragraph:

"(10) PROPERTY ACQUIRED IN LIKE-KIND EX-CHANGE.—If a taxpayer acquired property in an exchange to which section 1031 applied, subsection (a) shall not apply to the sale or exchange of such property if it occurs during the 5-year period beginning with the date of the acquisition of such property.'

EFFECTIVE DATE.--The made by this section shall apply to sales or exchanges after the date of the enactment of

this Act.

SEC. 493. CLARIFICATION OF EXEMPTION FROM TAX FOR SMALL PROPERTY AND CASUALTY INSURANCE COMPANIES.

- (a) IN GENERAL.—Section 501(c)(15)(A) is amended to read as follows:
- "(A) Insurance companies (as defined in section 816(a)) other than life (including interinsurers and reciprocal underwriters)
- "(i) the gross receipts for the taxable year do not exceed \$600,000, and

"(ii) more than 50 percent of such gross receipts consist of premiums.".
(b) CONTROLLED GROUP RULE.—Section

- 501(c)(15)(C) is amended by inserting ", except that in applying section 1563 for purposes of section 831(b)(2)(B)(ii), subparagraphs (B) and (C) of section 1563(b)(2) shall be disregarded" before the period at the end.
- (c) CONFORMING AMENDMENT.—Clause (i) of section 831(b)(2)(A) is amended by striking 'exceed \$350,000 but'
- (d) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2003.

SEC. 494. DEFINITION OF INSURANCE COMPANY FOR SECTION 831.

- (a) IN GENERAL.—Section 831 is amended by redesignating subsection (c) as subsection (d) and by inserting after subsection (b) the following new subsection:
- (c) INSURANCE COMPANY DEFINED.—For purposes of this section, the term 'insurance company' has the meaning given to such term by section 816(a))."
- EFFECTIVE DATE.—The amendment. made by this section shall apply to taxable years beginning after December 31, 2003.

SEC. 495. LIMITATIONS ON DEDUCTION FOR CHARITABLE CONTRIBUTIONS OF PATENTS AND SIMILAR PROPERTY.

- (a) DEDUCTION ALLOWED ONLY TO THE EX-TENT OF BASIS.—Section 170(e)(1)(B) (relating to certain contributions of ordinary income and capital gain property) is amended by striking "or" at the end of clause (i), by adding "or" at the end of clause (ii), and by inserting after clause (ii) the following new clause:
- "(iii) of any patent, copyright, trademark, trade name, trade secret, know-how, software, or similar property, or applications or registrations of such property,'
- (b) TREATMENT OF CONTRIBUTIONS WHERE DONOR RECEIVES INTEREST.—Section 170(e) is amended by adding at the end the following new paragraph:
- "(7) SPECIAL RULES FOR CONTRIBUTIONS OF PATENTS AND SIMILAR PROPERTY WHERE DONOR RECEIVES INTEREST.-
- "(A) DISALLOWANCE OF DEDUCTION.—No deduction shall be allowed under this section with respect to a contribution of property described in paragraph (1)(B)(iii) if the taxpayer after the contribution has any interest in the property other than a qualified inter-
- "(B) CONTRIBUTIONS WITH QUALIFIED INTER-EST.—If a taxpayer after a contribution of

property described in paragraph (1)(B)(iii) has a qualified interest in the property

(i) any payment pursuant to the qualified interest shall be treated as ordinary income and shall be includible in gross income of the taxpayer for the taxable year in which the payment is received by the taxpayer, and

(ii) subsection (f)(3) and section 1011(b) shall not apply to the transfer of the property from the taxpayer to the donee.

(C) QUALIFIED INTEREST.—For purposes of this paragraph—

''(i) IN GENERAL.—The term 'qualified interest' means, with respect to any taxpayer, a right to receive from the donee a percentage (not greater than 50 percent) of any royalty payment received by the donee with respect to property described in paragraph (1)(B)(iii) (other than copyrights which are described in section 1221(a)(3) or 1231(b)(1)(C)

contributed by the taxpayer to the donee. (ii) SECRETARIAL AUTHORITY.-

"(I) IN GENERAL.—Except as provided in subclause (II), the Secretary may by regulation or other administrative guidance treat as a qualified interest the right to receive other payments from the donee, but only if the donee does not possess a right to receive any payment (whether royalties or otherwise) from a third party with respect to the contributed property.
"(II) EXCEPTIONS.—The Secretary may not

treat as a qualified interest the right to receive any payment which provides a benefit to the donor which is greater than the benefit retained by the donee or the right to receive any portion of the proceeds from the

sale of the property contributed.

'(iii) LIMITATION —An interest shall be treated as a qualified interest under this subparagraph only if the taxpayer has no right to receive any payment described in clause (i) or (ii)(I) after the earlier of the date on which the legal life of the contributed property expires or the date which is 20 years after the date of the contribution

(c) REPORTING REQUIREMENTS.

- (1) IN GENERAL.—Section 6050L(a) (relating to returns regarding certain dispositions of donated property) is amended-
 - (A) by striking "If" and inserting:
- (1) DISPOSITIONS OF DONATED PROPERTY.
- (B) by redesignating paragraphs through (5) as subparagraphs (A) through (E), respectively, and

(C) by adding at the end the following new

paragraph:

"(2) PAYMENTS OF QUALIFIED INTERESTS.— Each donee of property described in section 170(e)(1)(B)(iii) which makes a payment to a donor pursuant to a qualified interest (as defined in section 170(e)(7)) during any calendar year shall make a return (in accordance with forms and regulations prescribed by the Secretary) showing-

"(A) the name, address, and TIN of the payor and the payee with respect to such a payment,

- (B) a description, and date of contribution, of the property to which the qualified interest relates,
- (C) the dates and amounts of any royalty payments received by the donee with respect to such property,
- (D) the date and the amount of the payment pursuant to the qualified interest, and
- "(E) a description of the terms of the qualified interest."
- (2) CONFORMING AMENDMENTS.-
- (A) The heading for section 6050L is amended by striking "certain dispositions of"
- (B) The item relating to section 6050L in the table of sections for subpart B of part III of subchapter A of chapter 61 is amended by striking "certain dispositions of"

(d) ANTI-ABUSE RULES.—The Secretary of the Treasury may prescribe such regulations

or other administrative guidance as may be necessary or appropriate to prevent the avoidance of the purposes of section 170(e)(1)(B)(iii) of the Internal Revenue Code of 1986 (as added by subsection (a)), including preventing-

(1) the circumvention of the reduction of the charitable deduction by embedding or bundling the patent or similar property as part of a charitable contribution of property that includes the patent or similar property,

(2) the manipulation of the basis of the property to increase the amount of the charitable deduction through the use of related persons, pass-thru entities, or other intermediaries, or through the use of any provision of law or regulation (including the consolidated return regulations), and

(3) a donor from changing the form of the patent or similar property to property of a form for which different deduction rules would apply.

(e) EFFECTIVE DATE.—The amendments made by this section shall apply to contributions made after October 1, 2003.

SEC. 496. REPEAL OF 10-PERCENT REHABILITA-TION TAX CREDIT.

Section 47 is amended by adding at the end the following new subsection:

"(e) TERMINATION.—This section shall not apply to expenditures described in subsection (a)(1) incurred in taxable years beginning after December 31, 2003."

SEC. 497. INCREASE IN AGE OF MINOR CHILDREN WHOSE UNEARNED INCOME TAXED AS IF PARENT'S INCOME.

- (a) IN GENERAL.—Section 1(g)(2)(A) (relating to child to whom subsection applies) is amended by striking "age 14" and inserting ''age 18''
- (b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2003.

SA 2646. Mr. GRASSLEY (for himself and Mr. BAUCUS) proposed an amendment to amendment SA 2645 proposed by Mr. GRASSLEY (for himself and Mr. BAUCUS) to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes as follows:

Strike sections 472 through 476 and insert: SEC. 472. CLASS LIVES FOR UTILITY GRADING COSTS.

- GAS UTILITY PROPERTY.—Section 168(e)(3)(E) (defining 15-year property) is amended by striking "and" at the end of clause (ii), by striking the period at the end of clause (iii) and inserting ", and", and by adding at the end the following new clause:
- "(iv) initial clearing and grading land improvements with respect to gas utility prop-
- (b) ELECTRIC UTILITY PROPERTY.—Section 168(e)(3) is amended by adding at the end the following new subparagraph:
- '(F) 20-YEAR PROPERTY.—The term '20-year property' means initial clearing and grading land improvements with respect to any electric utility transmission and distribution plant.'
- (c) Conforming Amendments.—The table contained in section 168(g)(3)(B) is amend-
- (1) by inserting "or (E)(iv)" after "(E)(iii)", and
- (2) by adding at the end the following new item:
 - "(F)

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to property placed in service after the date of the enactment of this Act.

SEC. 473. EXPANSION OF LIMITATION ON DEPRE-CIATION OF CERTAIN PASSENGER AUTOMOBILES.

(a) IN GENERAL.—Section 179(b) (relating to limitations) is amended by adding at the end the following new paragraph:

"(6) LIMITATION ON COST TAKEN INTO AC-COUNT FOR CERTAIN PASSENGER VEHICLES.—

"(A) IN GENERAL.—The cost of any sport utility vehicle for any taxable year which may be taken into account under this section shall not exceed \$25,000.

"(B) SPORT UTILITY VEHICLE.—For purposes of subparagraph (A)—

"(i) IN GENERAL.—The term 'sport utility vehicle' means any 4-wheeled vehicle which—

"(I) is manufactured primarily for use on public streets, roads, and highways,

"(II) is not subject to section 280F, and

 $^{\prime\prime}(III)$ is rated at not more than 14,000 pounds gross vehicle weight.

"(ii) CERTAIN VEHICLES EXCLUDED.—Such term does not include any vehicle which—

"(I) does not have the primary load car-

rying device or container attached, "(II) has a seating capacity of more than 12 individuals,

"(III) is designed for more than 9 individuals in seating rearward of the driver's seat,

"(IV) is equipped with an open cargo area, or a covered box not readily accessible from the passenger compartment, of at least 72.0 inches in interior length, or

"(V) has an integral enclosure, fully enclosing the driver compartment and load carrying device, does not have seating rearward of the driver's seat, and has no body section protruding more than 30 inches ahead of the leading edge of the windshield."

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to property placed in service after the date of the enactment of this Act.

SEC. 474. CONSISTENT AMORTIZATION OF PERIODS FOR INTANGIBLES.

(a) START-UP EXPENDITURES.—

(1) ALLOWANCE OF DEDUCTION.—Paragraph (1) of section 195(b) (relating to start-up expenditures) is amended to read as follows:

"(1) ALLOWANCE OF DEDUCTION.—If a taxpayer elects the application of this subsection with respect to any start-up expenditures—

"(A) the taxpayer shall be allowed a deduction for the taxable year in which the active trade or business begins in an amount equal to the lesser of—

''(i) the amount of start-up expenditures with respect to the active trade or business, or

or "(ii) \$5,000, reduced (but not below zero) by the amount by which such start-up expenditures exceed \$50.000, and

"(B) the remainder of such start-up expenditures shall be allowed as a deduction ratably over the 180-month period beginning with the month in which the active trade or business begins.".

(2) CONFORMING AMENDMENT.—Subsection (b) of section 195 is amended by striking "AMORTIZE" and inserting "DEDUCT" in the heading

(b) ORGANIZATIONAL EXPENDITURES.—Subsection (a) of section 248 (relating to organizational expenditures) is amended to read as follows:

"(a) ELECTION TO DEDUCT.—If a corporation elects the application of this subsection (in accordance with regulations prescribed by the Secretary) with respect to any organizational expenditures—

"(1) the corporation shall be allowed a deduction for the taxable year in which the

corporation begins business in an amount equal to the lesser of— $\,$

''(A) the amount of organizational expenditures with respect to the taxpayer, or

"(B) \$5,000, reduced (but not below zero) by the amount by which such organizational expenditures exceed \$50,000, and

"(2) the remainder of such organizational expenditures shall be allowed as a deduction ratably over the 180-month period beginning with the month in which the corporation begins business."

(c) TREATMENT OF ORGANIZATIONAL AND SYNDICATION FEES OR PARTNERSHIPS.—

(1) IN GENERAL.—Section 709(b) (relating to amortization of organization fees) is amended by redesignating paragraph (2) as paragraph (3) and by amending paragraph (1) to read as follows:

"(1) ALLOWANCE OF DEDUCTION.—If a taxpayer elects the application of this subsection (in accordance with regulations prescribed by the Secretary) with respect to any organizational expenses—

"(A) the taxpayer shall be allowed a deduction for the taxable year in which the partnership begins business in an amount equal to the lesser of—

"(i) the amount of organizational expenses with respect to the partnership, or

"(ii) \$5,000, reduced (but not below zero) by the amount by which such organizational expenses exceed \$50,000, and

"(B) the remainder of such organizational expenses shall be allowed as a deduction ratably over the 180-month period beginning with the month in which the partnership begins business.

"(2) DISPOSITIONS BEFORE CLOSE OF AMORTI-ZATION PERIOD.—In any case in which a partnership is liquidated before the end of the period to which paragraph (1)(B) applies, any deferred expenses attributable to the partnership which were not allowed as a deduction by reason of this section may be deducted to the extent allowable under section 165"

(2) CONFORMING AMENDMENT.—Subsection (b) of section 709 is amended by striking "AMORTIZATION" and inserting "DEDUCTION" in the heading.

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to amounts paid or incurred after the date of the enactment of this Act.

SEC. 475. REFORM OF TAX TREATMENT OF LEASING OPERATIONS.

(a) CLARIFICATION OF RECOVERY PERIOD FOR TAX-EXEMPT USE PROPERTY SUBJECT TO LEASE.—Subparagraph (A) of section 168(g)(3) (relating to special rules for determining class life) is amended by inserting "(notwithstanding any other subparagraph of this paragraph)" after "shall".

(b) LIMITATION ON DEPRECIATION PERIOD FOR SOFTWARE LEASED TO TAX-EXEMPT ENTITY.—Paragraph (1) of section 167(f) is amended by adding at the end the following new subparagraph:

"(C) TAX-EXEMPT USE PROPERTY SUBJECT TO LEASE.—In the case of computer software which would be tax-exempt use property as defined in subsection (h) of section 168 if such section applied to computer software, the useful life under subparagraph (A) shall not be less than 125 percent of the lease term (within the meaning of section 168(i)(3))."

(within the meaning of section 168(i)(3))."
(c) LEASE TERM TO INCLUDE RELATED SERV-ICE CONTRACTS.—Subparagraph (A) of section 168(i)(3) (relating to lease term) is amended by striking "and" at the end of clause (i), by redesignating clause (ii) as clause (iii), and by inserting after clause (i) the following part clause:

"(ii) the term of a lease shall include the term of any service contract or similar arrangement (whether or not treated as a lease under section 7701(e))—

"(I) which is part of the same transaction (or series of related transactions) which includes the lease, and

"(II) which is with respect to the property subject to the lease or substantially similar property, and".

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to leases entered into after December 31, 2003.

SEC. 476. LIMITATION ON DEDUCTIONS ALLO-CABLE TO PROPERTY USED BY GOV-ERNMENTS OR OTHER TAX-EXEMPT ENTITIES.

(a) IN GENERAL.—Subpart C of part II of subchapter E of chapter 1 (relating to taxable year for which deductions taken) is amended by adding at the end the following new section:

"SEC. 470. LIMITATIONS ON LOSSES FROM TAX-EXEMPT USE PROPERTY.

"(a) LIMITATION ON LOSSES.—Except as otherwise provided in this section, a tax-exempt use loss for any taxable year shall not be allowed.

"(b) DISALLOWED LOSS CARRIED TO NEXT YEAR.—Any tax-exempt use loss with respect to any tax-exempt use property which is disallowed under subsection (a) for any taxable year shall be treated as a deduction with respect to such property in the next taxable year.

"(c) DEFINITIONS.—For purposes of this section—

"(1) TAX-EXEMPT USE LOSS.—The term 'taxexempt use loss' means, with respect to any taxable year, the amount (if any) by which—

"(A) the sum of-

"(i) the aggregate deductions (other than interest) directly allocable to a tax-exempt use property, plus

"(ii) the aggregate deductions for interest properly allocable to such property, exceed

"(B) the aggregate income from such property.

"(2) TAX-EXEMPT USE PROPERTY.—The term 'tax-exempt use property' has the meaning given to such term by section 168(h) (without regard to paragraph (1)(C) or (3)(C) thereof and determined as if property described in section 167(f)(1)(B) were tangible property).

"(d) EXCEPTION FOR CERTAIN LEASES.—This section shall not apply to any lease of property which meets the requirements of all of

the following paragraphs:

"(1) PROPERTY NOT FINANCED WITH TAX-EX-EMPT BONDS.—A lease of property meets the requirements of this paragraph if no part of the property was financed (directly or indirectly) from the proceeds of an obligation the interest on which is exempt from tax under section 103(a) and which (or any refunding bond of which) is outstanding when the lease is entered into. The Secretary may by regulations provide for a de minimis exception from this paragraph.

(2) AVAILABILITY OF FUNDS.—

"(A) IN GENERAL.—A lease of property meets the requirements of this paragraph if (at any time during the lease term) not more than an allowable amount of funds are—

''(i) subject to any arrangement referred to in subparagraph (B), or

"(ii) otherwise reasonably expected to remain available,

to or for the benefit of the lessor or any lender, or to or for the benefit of the lessee to satisfy the lessee's obligations or options under the lease.

"(B) Arrangements.—The arrangements referred to in this subparagraph are—

"(i) a defeasance arrangement, a loan by the lessee to the lessor or any lender, a deposit arrangement, a letter of credit collateralized with cash or cash equivalents, a payment undertaking agreement, a lease prepayment, a sinking fund arrangement, or any similar arrangement (whether or not such arrangement provides credit support),

"(ii) any other arrangement identified by the Secretary in regulations.

"(C) ALLOWABLE AMOUNT.-

- "(i) IN GENERAL.—Except as otherwise provided in this subparagraph, the term 'allowable amount' means an amount equal to 20 percent of the lessor's adjusted basis in the property at the time the lease is entered
- "(ii) HIGHER AMOUNT PERMITTED IN CERTAIN CASES.—To the extent provided in regulations, a higher percentage shall be permitted under clause (i) where necessary because of the credit-worthiness of the lessee. In no event may such regulations permit a percentage of more than 50 percent.
- '(iii) OPTION TO PURCHASE.—If under the lease the lessee has the option to purchase the property for other than the fair market value of the property (determined at the time of exercise), the allowable amount at the time such option may be exercised may not exceed 50 percent of the price at which such option may be exercised.
- '(3) LESSOR MUST MAKE SUBSTANTIAL EQ-UITY INVESTMENT.—A lease of property meets the requirements of this paragraph if-

(A) the lessor-

- "(i) has at the time the lease is entered into an unconditional at-risk equity investment (as determined by the Secretary) in the property of at least 20 percent of the lessor's adjusted basis in the property as of that time, and
- "(ii) maintains such investment throughout the term of the lease, and
- (B) the fair market value of the property at the end of the lease term is reasonably expected to be equal to at least 20 percent of such basis.
- "(4) LESSEE MAY NOT BEAR MORE THAN MINI-MAL RISK OF LOSS .-
- (A) IN GENERAL.—A lease of property meets the requirements of this paragraph if there is no arrangement under which more than a minimal risk of loss (as determined under regulations) in the value of the property is borne by the lessee.

(B) CERTAIN ARRANGEMENTS FAIL REQUIRE-MENT.—In no event will the requirements of this paragraph be met if there is any arrangement under which the lessee bears-

- '(i) any portion of the loss that would occur if the fair market value of the leased property at the time the lease is terminated were 25 percent less than its projected fair market value at the end of the lease term, or
- '(ii) more than 50 percent of the loss that would occur if the fair market value of the leased property at the time the lease is terminated were zero.
- (5) REGULATORY REQUIREMENTS.—A lease of property meets the requirements of this paragraph if such lease of property meets such requirements as the Secretary may prescribe by regulations.
 - '(e) SPECIAL RULES.—
- "(1) TREATMENT OF FORMER TAX-EXEMPT USE PROPERTY -
- ''(A) IN GENERAL.—In the case of any former tax-exempt use property
- '(i) any deduction allowable under subsection (b) with respect to such property for any taxable year shall be allowed only to the extent of any net income (without regard to such deduction) from such property for such taxable year, and
- (ii) any portion of such unused deduction remaining after application of clause (i) shall be treated as a deduction allocable to such property in the next taxable year.
- (B) FORMER TAX-EXEMPT USE PROPERTY.-For purposes of this subsection, the term 'former tax-exempt use property' means any property which-

- "(i) is not tax-exempt use property for the taxable year, but
- '(ii) was tax-exempt use property for any prior taxable year.
- (2) DISPOSITION OF ENTIRE INTEREST IN PROPERTY.—If during the taxable year a taxpayer disposes of the taxpayer's entire interest in tax-exempt use property (or former tax-exempt use property), rules similar to the rules of section 469(g) shall apply for purposes of this section.
- (3) COORDINATION WITH SECTION 469.—This section shall be applied before the application of section 469.
- (f) OTHER DEFINITIONS.—For purposes of this section-
- "(1) RELATED PARTIES.—The terms 'lessor' 'lessee', and 'lender' include any related (within the meaning of section 197(f)(9)(C)(i)).
- "(2) LEASE TERM.—The term 'lease term' has the meaning given to such term by section 168(i)(3).
- "(3) LENDER.—The term 'lender' means, with respect to any lease, a person that makes a loan to the lessor which is secured (or economically similar to being secured) by the lease or the leased property.

'(4) LOAN.—The term 'loan' includes any similar arrangement

(g) REGULATIONS.—The Secretary shall prescribe such regulations as may be necessary or appropriate to carry out the provisions of this section, including regulation

- "(1) allow in appropriate cases the aggregation of property subject to the same lease, and
- (2) provide for the determination of the allocation of interest expense for purposes of this section.
- (b) CONFORMING AMENDMENT.—The table of sections for subpart C of part II of subchapter E of chapter 1 is amended by adding at the end the following new item:
- "Sec. 470. Limitations on losses from tax-exempt use property.
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to leases entered into after December 31, 2003.
- SA 2647. Mr. HATCH (for himself, Mrs. Murray, Mr. Baucus, Ms. Cant-WELL, Mr. SMITH, Mr. BUNNING, and Mr. GRASSLEY) proposed an amendment to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; as follows:

At the end of subtitle A of title III add the following:

SEC. . EXTENSION AND MODIFICATION OF RE-SEARCH CREDIT.

(a) EXTENSION.-

- (1) IN GENERAL.—Section 41(h)(1)(B) (relating to termination) is amended by striking "June 30, 2004" and inserting "December 31,
- CONFORMING AMENDMENT.—Section 45C(b)(1)(D) is amended by striking "June 30, (b) INCREASE IN RATES OF ALTERNATIVE IN-
- CREMENTAL CREDIT.—Subparagraph (A) of section 41(c)(4) (relating to election of alternative incremental credit) is amended-
- (1) by striking "2.65 percent" and inserting '3 percent'
- (2) by striking "3.2 percent" and inserting '4 percent'', and
- (3) by striking "3.75 percent" and inserting "5 percent".

- (c) ALTERNATIVE SIMPLIFIED CREDIT FOR QUALIFIED RESEARCH EXPENSES.-
- (1) IN GENERAL.—Subsection (c) of section 41 (relating to base amount) is amended by redesignating paragraphs (5) and (6) as paragraphs (6) and (7), respectively, and by inserting after paragraph (4) the following new paragraph:
- (5) ELECTION OF ALTERNATIVE SIMPLIFIED CREDIT
- "(A) IN GENERAL.—At the election of the taxpayer, the credit determined under subsection (a)(1) shall be equal to 12 percent of so much of the qualified research expenses for the taxable year as exceeds 50 percent of the average qualified research expenses for the 3 taxable years preceding the taxable year for which the credit is being determined.
- (B) SPECIAL RULE IN CASE OF NO QUALIFIED RESEARCH EXPENSES IN ANY OF 3 PRECEDING TAXABLE YEARS.-
- (i) Taxpayers to which subparagraph APPLIES.—The credit under this paragraph shall be determined under this subparagraph if the taxpayer has no qualified research expenses in any 1 of the 3 taxable years preceding the taxable year for which the credit is being determined.
- "(ii) CREDIT RATE.—The credit determined under this subparagraph shall be equal to 6 percent of the qualified research expenses for the taxable year.
- "(C) ELECTION.—An election under this paragraph shall apply to the taxable year for which made and all succeeding taxable years unless revoked with the consent of the Secretary. An election under this paragraph may not be made for any taxable year to which an election under paragraph (4) ap-
- (2) COORDINATION WITH ELECTION OF ALTER-NATIVE INCREMENTAL CREDIT.
- (A) IN GENERAL.—Section 41(c)(4)(B) (relating to election) is amended by adding at the end the following: "An election under this paragraph may not be made for any taxable year to which an election under paragraph (5) applies."
- (B) TRANSITION RULE.—In the case of an election under section 41(c)(4) of the Internal Revenue Code of 1986 which applies to the taxable year which includes the date of the enactment of this Act, such election shall be treated as revoked with the consent of the Secretary of the Treasury if the taxpayer makes an election under section 41(c)(5) of such Code (as added by paragraph (1)) for such year.
 - (f) EFFECTIVE DATES.-
- (1) SUBSECTION (a).—The amendments made by subsection (a) shall apply to amounts paid or incurred after the date of the enactment of this Act
- (2) SUBSECTIONS (b) AND (c).—The amendments made by subsections (b) and (c) shall apply to taxable years beginning after December 31, 2004.

SA 2648. Ms. CANTWELL submitted an amendment intended to be proposed by her to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table: as follows:

At the end, add the following:

TITLE -UNEMPLOYMENT COMPENSATION

SEC. 01. EXTENSION OF THE TEMPORARY EX-UNEMPLOYMENT PENSATION ACT OF 2002.

(a) IN GENERAL.—Section 208 of the Temporary Extended Unemployment Compensation Act of 2002 (Public Law 107-147; 116 Stat. 30), as amended by Public Law 108-1 (117 Stat. 3) and the Unemployment Compensation Amendments of 2003 (Public Law 108-26: 117 Stat. 751), is amended-

(1) in subsection (a)(2), by striking "December 31, 2003" and inserting "June 30,

- (2) in subsection (b)(1), by striking "December 31, 2003" and inserting "June 30, 2004'
 - (3) in subsection (b)(2)—
- (A) in the heading, by striking "DECEMBER 31, 2003" and inserting "JUNE 30, 2004"; and

(B) by striking "December 31, 2003" and inserting "June 30, 2004"; and

(4) in subsection (b)(3), by striking "March 31, 2004'' and inserting "September 30, 2004''. (b) EFFECTIVE DATE.—The amendments

made by this section shall take effect as if included in the enactment of the Temporary Extended Unemployment Compensation Act of 2002 (Public Law 107-147; 116 Stat. 21).

02. ADDITIONAL REVISION TO CURRENT TEUC-X TRIGGER.

(a) IN GENERAL.—Section 203(c)(2)(B) of the Temporary Extended Unemployment Compensation Act of 2002 (Public Law 107–147; 116 Stat. 30) is amended to read as follows:

'(B) such a period would then be in effect for such State under such Act if—

(i) section 203(d) of such Act were applied as if it had been amended by striking '5' each place it appears and inserting '4'; and

'(ii) with respect to weeks of unemployment beginning after December 27, 2003-

'(I) paragraph (1)(A) of such section 203(d) did not apply; and

(II) clause (ii) of section 203(f)(1)(A) of

such Act did not apply.".
(b) APPLICATION.—Section 203(c)(2)(B)(ii) of the Temporary Extended Unemployment Compensation Act of 2002 (Public Law 107-147; 116 Stat. 30), as added by subsection (a), shall apply with respect to payments for weeks of unemployment beginning on or after the date of enactment this Act.

03. TEMPORARY STATE AUTHORITY TO WAIVE APPLICATION OF LOOKBACKS UNDER THE FEDERAL-STATE EXTENDED UNEMPLOYMENT COMPENSATION ACT OF 1970.

For purposes of conforming with the provisions of the Federal-State Extended Unemployment Compensation Act of 1970 (26 U.S.C. 3304 note), a State may, during the period beginning on the date of enactment of this Act and ending on June 30, 2004, waive the application of either subsection (d)(1)(A) of section 203 of such Act or subsection (f)(1)(A)(ii) of such section, or both.

SA 2649. Mr. BAYH submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table: as follows:

At the end of the bill, add the following:

MIES.

TITLE V-MISCELLANEOUS PROVISIONS SEC. 501. APPLICATION OF COUNTERVAILING DUTY LAWS TO NONMARKET ECONO-

(a) IN GENERAL.—Section 701(a)(1) of the Tariff Act of 1930 (19 U.S.C. 1671(a)(1)) is

amended by inserting "(including a nonmarket economy country)" after "country" each place it appears.

(b) DEFINITIONS.—Section 771(5)(C) of the Tariff Act of 1930 (19 U.S.C. 1677(5)(C)) is amended-

(1) by striking "owned and" and inserting 'owned,''; and

(2) by striking "merchandise." and insert-"merchandise, and without regard to whether the country is a nonmarket economy country.

EFFECTIVE DATE.—The amendments made by this section apply to petitions filed under section 702 of the Tariff Act of 1930 on or after the date of the enactment of this

SA 2650. Mr. BAYH submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

TITLE -IMPROVEMENT OF CREDIT FOR HEALTH INSURANCE COSTS OF ELI-GIBLE INDIVIDUALS

01. IMPROVEMENT OF THE AFFORD-ABILITY OF THE CREDIT.

(a) IN GENERAL.—Section 35(a) of the Internal Revenue Code of 1986 (relating to credit for health insurance costs of eligible individuals) is amended by striking "65" and insert-"75° ing

CONFORMING AMENDMENT.—Section 7527(b) of such Code (relating to advance payment of credit for health insurance costs of eligible individuals) is amended by striking

65' and inserting "75". (c) EFFECTIVE DATE.—The amendments made by this section apply to taxable years beginning after December 31, 2004.

02. ELIGIBILITY OF SPOUSE OF CERTAIN INDIVIDUALS ENTITLED TO MEDI-CARE.

(a) IN GENERAL.--Subsection (b) of section 35 of the Internal Revenue Code of 1986 (defining eligible coverage month) is amended by adding at the end the following:

(3) SPECIAL RULE FOR SPOUSE OF INDI-VIDUAL ENTITLED TO MEDICARE.—Any month which would be an eligible coverage month with respect to a taxpayer (determined without regard to subsection (f)(2)(A)) shall be an eligible coverage month for any spouse of such taxpayer.

CONFORMING AMENDMENT.—Section 173(f)(5)(A)(i) of the Workforce Investment Act of 1998 (29 U.S.C. 2918(f)(5)(A)(i)) is amended by inserting "(including with respect to any month for which the eligible individual would have been treated as such but for the application of paragraph (7)(B)(i))' before the comma.

(c) EFFECTIVE DATE.—The amendments made by this section take effect on the date of enactment of this Act.

03. CLARIFICATION OF 3-MONTH RE-QUIREMENT OF EXISTING COV-SEC. ERAGE.

(a) IN GENERAL.—Clause (i) of section 35(e)(2)(B) of the Internal Revenue Code of (defining qualifying individual) is amended by inserting "(prior to the employment separation necessary to attain the status of an eligible individual)" after "9801(c)".

CONFORMING AMENDMENT.—Section 173(f)(2)(B)(ii)(I) of the Workforce Investment Act of 1998 (29 U.S.C. 2918(f)(2)(B)(ii)(I)) is amended by inserting "(prior to the employment separation necessary to attain the status of an eligible individual)" after "1986"

(c) EFFECTIVE DATE.—The amendments made by this section take effect on the date of enactment of this Act.

04. DECREASE IN PGBC PENSION RECIPI-ENT AGE ELIGIBILITY REQUIRE-MENT.

(a) IN GENERAL.--Subparagraph (A) of section 35(c)(4) of the Internal Revenue Code of 1986 (defining eligible PBGC pension recipient) is amended by striking ' 'age 55'' and inserting "age 50".
(b) EFFECTIVE DATE.—The amendments

made by this section apply to taxable years beginning after December 31, 2004.

SA 2651. Mr. BINGAMAN (for himself and Mr. DOMENICI) proposed an amendment to SA 2647 proposed by Mr. HATCH (for himself, Mrs. MURRAY, Mr. BAUCUS, CANTWELL, Mr. SMITH, BUNNING, and Mr. GRASSLEY) to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; as follows:

At the end of the amendment add the following:

. EXPANSION OF RESEARCH CREDIT.

(a) CREDIT FOR EXPENSES ATTRIBUTABLE TO CERTAIN COLLABORATIVE RESEARCH CON-SORTIA.-

(1) IN GENERAL.—Section 41(a) (relating to credit for increasing research activities) is amended by striking "and" at the end of paragraph (1), by striking the period at the end of paragraph (2) and inserting ", and", and by adding at the end the following new paragraph:

"(3) 20 percent of the amounts paid or incurred by the taxpayer in carrying on any trade or business of the taxpayer during the taxable year (including as contributions) to a research consortium.

(2) RESEARCH CONSORTIUM DEFINED.—Section 41(f) (relating to special rules) is amended by adding at the end the following new paragraph:

(6) RESEARCH CONSORTIUM.—

"(A) IN GENERAL.—The term 'research consortium' means any organization-

"(i) which is-

(I) described in section 501(c)(3) and is exempt from tax under section 501(a) and is organized and operated primarily to conduct energy research, or

''(II) organized and operated primarily to conduct research in the public interest (within the meaning of section 501(c)(3)),

'(ii) which is not a private foundation,

"(iii) to which at least 5 unrelated persons paid or incurred during the calendar year in which the taxable year of the organization begins amounts (including as contributions) to such organization for research, and

"(iv) to which no single person paid or incurred (including as contributions) during such calendar year an amount equal to more than 50 percent of the total amounts received by such organization during such calendar year for research.

"(B) TREATMENT OF PERSONS.—All persons treated as a single employer under subsection (a) or (b) of section 52 shall be treated as related persons for purposes of subparagraph (A)(iii) and as a single person for purposes of subparagraph (A)(iv).

CONFORMING AMENDMENT.—Section 41(b)(3)(C) is amended by inserting "(other

than a research consortium)" after "organi-

(b) REPEAL OF LIMITATION ON CONTRACT RE-SEARCH EXPENSES PAID TO SMALL BUSI-NESSES, UNIVERSITIES, AND FEDERAL LABORA-TORIES.—Section 41(b)(3) (relating to contract research expenses) is amended by adding at the end the following new subparagraph:

"(D) AMOUNTS PAID TO ELIGIBLE SMALL BUSINESSES, UNIVERSITIES, AND FEDERAL LAB-

ORATORIES.-

"(i) IN GENERAL.—In the case of amounts paid by the taxpayer to-

'(I) an eligible small business,

"(II) an institution of higher education (as defined in section 3304(f)), or

'(III) an organization which is a Federal

for qualified research which is energy research, subparagraph (A) shall be applied by substituting '100 percent' for '65 percent'.

(ii) Eligible small business.—For purposes of this subparagraph, the term 'eligible small business' means a small business with respect to which the taxpayer does not own (within the meaning of section 318) 50 percent or more of-

'(I) in the case of a corporation, the outstanding stock of the corporation (either by vote or value), and

'(II) in the case of a small business which is not a corporation, the capital and profits interests of the small business.

'(iii) SMALL BUSINESS.—For purposes of this subparagraph—

"(I) IN GENERAL.—The term 'small business' means, with respect to any calendar year, any person if the annual average number of employees employed by such person during either of the 2 preceding calendar years was 500 or fewer. For purposes of the preceding sentence, a preceding calendar year may be taken into account only if the person was in existence throughout the year.

"(II) STARTUPS, CONTROLLED GROUPS, AND PREDECESSORS.—Rules similar to the rules of subparagraphs (B) and (D) of section 220(c)(4) shall apply for purposes of this clause.

"(iv) FEDERAL LABORATORY.—For purposes of this subparagraph, the term 'Federal laboratory' has the meaning given such term by section 4(6) of the Stevenson-Wydler Technology Innovation Act of 1980 (15 U.S.C. 3703(6)), as in effect on the date of the enactment of the Energy Tax Incentives Act of 2003.

EFFECTIVE DATE.—The amendments (c) made by this section shall apply to amounts paid or incurred after December 31, 2004.

SA 2652. Mrs. LINCOLN submitted an amendment intended to be proposed by her to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 179, after line 25, add the following:

SEC. . MODIFICATION OF DEPRECIATION AL-LOWANCE FOR AIRCRAFT.

- (a) AIRCRAFT TREATED AS QUALIFIED PROP-ERTY.-
- (1) IN GENERAL.—Paragraph (2) of section 168(k) is amended by redesignating subparagraphs (C) through (F) as subparagraphs (D) through (G), respectively, and by inserting after subparagraph (B) the following new subparagraph:
 - (C) CERTAIN AIRCRAFT.—

"(i) IN GENERAL.—The term 'qualified prop-

erty' includes property—
''(I) which meets the requirements of clauses (i), (ii), and (iii) of subparagraph (A), "(II) which is an aircraft,

"(III) which is purchased and on which such purchaser, at the time of the contract for purchase, has made a nonrefundable deposit of the lesser of 10 percent of the cost or \$100,000, and

"(III) which meets the requirements of clause (ii).

"(ii) PRODUCTION PERIOD AND COST.quirements of this clause are met if the property would be subject to section 263A by reason of clause (iii) of subsection (f)(1)(B) thereof if such clause were applied—

"(I) by substituting '6 months' for '1 year', and

'\$250,000' "(II) substituting by '\$1.000.000'.

(2) PLACED IN SERVICE DATE.—Clause (iv) of section 168(k)(2)(A) is amended by striking "subparagraph (B)" and inserting "subparagraphs (B) and (C)".

(b) Conforming Amendments.—

(1) Section 168(k)(2)(B)(iii) is amended by inserting at the end the following: "Such term shall not include aircraft."

(2) Section 168(k)(4)(A)(ii) is amended by striking "paragraph (2)(C)" and inserting paragraph (2)(D)'

(3) Section 168(k)(4)(B)(iii) is amended by inserting "and paragraph (2)(C)" after this paragraph)'

(4) Section 168(k)(4)(C) is amended by striking "subparagraphs (B) and (D)" and insert-"subparagraphs (B), (C), and (E)"

(5) Section 168(k)(4)(D) is amended by striking "Paragraph (2)(E)" and inserting "Paragraph (2)(F)

EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after the date of the enactment of this Act.

SA 2653. Mr. REID submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table: as follows:

At the end of the amendment add the following:

. CREDIT FOR ELECTRICITY PRODUCED SEC. FROM CERTAIN RENEWABLE RESOURCES TO INCLUDE GEO-THERMAL AND SOLAR ENERGY FA-CILITIES.

(a) IN GENERAL.—Section 45(c)(1) (defining qualified energy resources) is amended by striking "and" at the end of subparagraph (B), by striking the period at the end of subparagraph (C) and inserting a comma, and by adding at the end the following new subparagraphs:

(D) geothermal energy, and

''(E) solar energy.''.

(b) FACILITIES DESCRIBED.—Section 45(c)(3) (defining qualified facility) is amended by adding at the end the following new subpara-

(D) GEOTHERMAL ENERGY OR SOLAR ENERGY FACILITY.—In the case of a facility using geothermal energy or solar energy to produce electricity, the term 'qualified facility' means any facility owned by the taxpayer which is originally placed in service after the date of the enactment of this subparagraph, and before January 1, 2006.".

(c) Geothermal Energy Defined.—Section 45(c) (relating to definitions) is amended by adding at the end the following new para-

"(5) GEOTHERMAL ENERGY.—The term 'geothermal energy' means energy derived from a geothermal deposit (within the meaning of section 613(e)(2)).''.

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to electricity produced and sold after the date of the enactment of this Act, in taxable years ending after such date.

SA 2654. Mr. WARNER submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 179, after line 25, add the following:

SEC. . PERMANENT DEDUCTION FOR CERTAIN EXPENSES OF SCHOOL TEACHERS.

- (a) IN GENERAL.—Section 62(a)(2)(D) (relating to certain expenses of elementary and secondary school teachers) is amended by striking "In the case of taxable years beginning during 2002 or 2003, the deductions" and inserting "The deductions".
- (b) EFFECTIVE DATE.—The amendment made by this section shall apply to expenses paid or incurred after December 31, 2003.

SA 2655. Mr. BUNNING submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 179, after line 25, insert the following:

SEC. ___. REDUCTION OF HOLDING PERIOD TO 12 MONTHS FOR PURPOSES OF DETER-MINING WHETHER HORSES ARE SEC-TION 1231 ASSETS.

(a) IN GENERAL.—Subparagraph (A) of section 1231(b)(3) (relating to definition of property used in the trade or business) is amended by striking "and horses"

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2003.

SA 2656. Mr. BUNNING (for himself and Mr. BOND) submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 179, after line 25, insert the following:

SEC. ____. INCOME TAX CREDIT FOR DISTILLED SPIRITS WHOLESALERS AND FOR DISTILLED SPIRITS IN CONTROL STATE BAILMENT WAREHOUSES FOR COSTS OF CARRYING FEDERAL EXCISE TAXES ON BOTTLED DISTILLED SPIRITS.

(a) IN GENERAL.—Subpart A of part I of subchapter A of chapter 51 (relating to gallonage and occupational taxes) is amended by adding at the end the following new section:

"SEC. 5011. INCOME TAX CREDIT FOR AVERAGE COST OF CARRYING EXCISE TAX.

- "(a) IN GENERAL.—For purposes of section 38, the amount of the distilled spirits credit for any taxable year is the amount equal to the product of—
 - "(1) in the case of—
 - "(A) any eligible wholesaler-
- "(i) the number of cases of bottled distilled spirits—
- $\hat{}^{"}(I)$ which were bottled in the United States, and
- "(II) which are purchased by such wholesaler during the taxable year directly from the bottler of such spirits, or
- "(B) any person which is subject to section 5005 and which is not an eligible wholesaler, the number of cases of bottled distilled spirits which are stored in a warehouse operated by, or on behalf of, a State, or agency or political subdivision thereof, on which title has not passed on an unconditional sale basis, and
- "(2) the average tax-financing cost per case for the most recent calendar year ending before the beginning of such taxable year.
- "(b) ELIGIBLE WHOLESALER.—For purposes of this section, the term 'eligible wholesaler' means any person which holds a permit under the Federal Alcohol Administration Act as a wholesaler of distilled spirits which is not a State, or agency or political subdivision thereof.
 - "(c) AVERAGE TAX-FINANCING COST.—
- "(1) IN GENERAL.—For purposes of this section, the average tax-financing cost per case for any calendar year is the amount of interest which would accrue at the deemed financing rate during a 60-day period on an amount equal to the deemed Federal excise tax per case.
- "(2) DEEMED FINANCING RATE.—For purposes of paragraph (1), the deemed financing rate for any calendar year is the average of the corporate overpayment rates under paragraph (1) of section 6621(a) (determined without regard to the last sentence of such paragraph) for calendar quarters of such year.
- "(3) DEEMED FEDERAL EXCISE TAX PER CASE.—For purposes of paragraph (1), the deemed Federal excise tax per case is \$25.68.
- deemed Federal excise tax per case is \$25.68. "(d) OTHER DEFINITIONS AND SPECIAL RULES.—For purposes of this section—
- "(1) CASE.—The term 'case' means 12 80proof 750 milliliter bottles.
- "(2) NUMBER OF CASES IN LOT.—The number of cases in any lot of distilled spirits shall be determined by dividing the number of liters in such lot by 9.".
- (b) CREDIT TREATED AS PART OF GENERAL BUSINESS CREDIT.—Section 38(b) (relating to current year business credit), as amended by section 5103 of this Act, is amended by striking 'plus' at the end of paragraph (15), by striking the period at the end of paragraph (16) and inserting ', plus', and by adding at the end the following new paragraph:
- "(17) the distilled spirits credit determined under section 5011(a)."
 - (c) Conforming Amendments.—
- (1) Section 39(d), as amended by section 5103 of this Act, is amended by adding at the end the following new paragraph:
- "(12) NO CARRYBACK OF SECTION 5011 CREDIT BEFORE EFFECTIVE DATE.—No portion of the unused business credit for any taxable year

- which is attributable to the credit determined under section 5011(a) may be carried back to a taxable year beginning before the date of the enactment of section 5011.".
- (2) The table of sections for subpart A of part I of subchapter A of chapter 51 is amended by adding at the end the following new item:
- "Sec. 5011. Income tax credit for average cost of carrying excise tax.".
- (d) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after the date of the enactment of this Act.
- SA 2657. Mr. BUNNING (for himself, Mr. GRAHAM of Florida, and Mr. NELSON of Florida) submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

SEC. ___. TREATMENT OF CREDIT FOR PRODUCING FUEL FROM A NONCONVENTIONAL SOURCE AS BUSINESS CREDIT.

- (a) IN GENERAL.—
- (1) CREDIT MOVED TO SUBPART RELATING TO BUSINESS RELATED CREDITS.—The Internal Revenue Code of 1986 is amended by redesignating section 29 as section 45G and by moving section 45G (as so redesignated) from subpart B of part IV of subchapter A of chapter 1 to the end of subpart D of part IV of subchapter A of chapter A of chapter 1.
- (2) CREDIT TREATED AS BUSINESS CREDIT.—Section 38(b) is amended by striking "plus" at the end of paragraph (14), by striking the period at the end of paragraph (15) and inserting ", plus", and by adding at the end the following:
- "(16) the nonconventional source production credit determined under section 45G(a)."
- (3) Conforming Amendments.—
- (A) Section 30(b)(3)(A) is amended by striking "sections 27 and 29" and inserting "section 27".
- (B) Sections 43(b)(2) and 613A(c)(6)(C) are each amended by striking "section 29(d)(2)(C)" and inserting "section 45G(d)(2)(C)".
- (C) Section 45G(a), as redesignated by paragraph (1), is amended by striking "At the election of the taxpayer, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year" and inserting "For purposes of section 38, if the taxpayer elects to have this section apply, the nonconventional source production credit determined under this section for the taxable year is".
- (D) Section 45G(b), as so redesignated, is amended by striking paragraph (6).
- (E) Section 53(d)(1)(B)(iii) is amended by striking "under section 29" and all that follows through "or not allowed".
- (F) Section 55(c)(2) is amended by striking "29(b)(6),".
- (G) Subsection (a) of section 772 is amended by inserting "and" at the end of paragraph (9), by striking paragraph (10), and by redesignating paragraph (11) as paragraph (10).
- (H) Paragraph (5) of section 772(d) is amended by striking "the foreign tax credit, and the credit allowable under section 29" and inserting "and the foreign tax credit".

- (I) The table of sections for subpart B of part IV of subchapter A of chapter 1 is amended by striking the item relating to section 29.
- (J) The table of sections for subpart D of part IV of subchapter A of chapter 1, as amended by this Act, is amended by inserting after the item relating to section 45F the following new item:

"Sec. 45G. Credit for producing fuel from a nonconventional source.".

- (b) DETERMINATIONS UNDER NATURAL GAS POLICY ACT OF 1978.—Subparagraph (A) of section 45G(c)(2), as redesignated by subsection (a)(1), is amended—
- (1) by inserting "by the Secretary, after consultation with the Federal Energy Regulatory Commission," after "shall be made", and
- (2) by inserting "(as in effect before the repeal of such section)" after "1978".
 - (c) EFFECTIVE DATES.—
- (1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply to fuel produced and sold after December 31, 2003, in taxable years ending after such date.
- (2) DETERMINATIONS UNDER NATURAL GAS POLICY ACT OF 1978.—The amendments made by subsection (b) shall apply as if included in the provisions repealing section 503 of the Natural Gas Policy Act of 1978.
- **SA 2658.** Mr. BUNNING submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 179, after line 25, add the following:

SEC. ____. EXEMPTION OF QUALIFIED 501(c)(3) BONDS FOR NURSING HOMES FROM FEDERAL GUARANTEE PROHIBI-

- (a) IN GENERAL.—For purposes of section 149(b)(1) of the Internal Revenue Code of 1986, any qualified 501(c)(3) bond (as defined in section 145 of such Code) shall not be treated as federally guaranteed solely because such bond is part of an issue supported by a letter of credit, if such bond—
- (1) is issued after December 31, 2003, and before the date which is 1 year after the date of the enactment of this Act, and
- (2) is part of an issue 95 percent or more of the net proceeds of which are to be used to finance 1 or more of the following facilities primarily for the benefit of the elderly:
 - (A) Licensed nursing home facility.
- (B) Licensed or certified assisted living facility.
 - (C) Licensed personal care facility.
- (D) Continuing care retirement community.
- (b) LIMITATION ON ISSUER.—Subsection (a) shall not apply to any bond described in such subsection if the aggregate authorized face amount of the issue of which such bond is a part, when increased by the outstanding amount of such bonds issued by the issuer during the period described in subsection (a)(1) exceeds \$15,000,000.
- (c) LIMITATION ON BENEFICIARY.—Rules similar to the rules of section 144(a)(10) of the Internal Revenue Code of 1986 shall apply for purposes of this section, except that—
- (1) "\$15,000,000" shall be substituted for "\$40,000,000" in subparagraph (A) thereof, and

(2) such rules shall be applied—

(A) only with respect to bonds described in this section, and

(B) with respect to the aggregate authorized face amount of all issues of such bonds which are allocable to the beneficiary.

(d) CONTINUING CARE RETIREMENT COMMU-NITY.—For purposes of this section, the term 'continuing care retirement community' means a community which provides, on the same campus, a consortium of residential living options and support services to persons at least 60 years of age under a written agreement. For purposes of the preceding sentence, the residential living options shall include independent living units, nursing home beds, and either assisted living units or personal care beds.

SA 2659. Mr. BUNNING (for himself and Mr. SCHUMER) submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 179, after line 25, insert the following:

. EXPANSION OF DESIGNATED RENEWAL SEC. COMMUNITY AREA BASED ON 2000 CENSUS DATA.

(a) RENEWAL COMMUNITIES.—Section 1400E (relating to designation of renewal communities) is amended by adding at the end the following new subsection:

(g) EXPANSION OF DESIGNATED AREAS.—

"(1) EXPANSION BASED ON 2000 CENSUS.—At the request of the nominating entity with respect to a renewal community, the Secretary of Housing and Urban Development may expand the area of a renewal community to include any census tract-

(A) which, at the time such community was nominated, met the requirements of this section for inclusion in such community but for the failure of such tract to meet 1 or more of the population and poverty rate requirements of this section using 1990 census data, and

'(B) which meets all failed population and poverty rate requirements of this section using 2000 census data.

(2) Expansion to certain areas which do NOT MEET POPULATION REQUIREMENTS .-

"(A) IN GENERAL.—At the request of 1 or more local governments and the State or States in which an area described in subparagraph (B) is located, the Secretary of Housing and Urban Development may expand a designated area to include such area.

(B) AREA.—An area is described in this subparagraph if-

(i) the area is adjacent to at least 1 other area designated as a renewal community,

'(ii) the area has a population less than the population required under subsection (c)(2)(C), and

(iii)(I) the area meets the requirements of subparagraphs (A) and (B) of subsection (c)(2) and subparagraph (A) of subsection (c)(3), or

(II) the area contains a population of less

than 100 people.

(3) APPLICABILITY.—Any expansion of a renewal community under this section shall take effect as provided in subsection (b).

EFFECTIVE DATE.—The amendment made by this subsection shall take effect as if included in the amendments made by section 101 of the Community Renewal Tax Relief Act of 2000.

. RENEWAL COMMUNITY EMPLOYERS MAY QUALIFY FOR EMPLOYMENT CREDIT BY EMPLOYING RESIDENTS OF CERTAIN OTHER RENEWAL COM-MUNITIES.

(a) IN GENERAL.—Section 1400H(b)(2) (relating to modification) is amended by striking 'and" at the end of paragraph (1), by striking the period at the end of paragraph (2) and inserting ", and", and by adding at the end the following new paragraph:

(3) subsection (d)(1)(B) thereof shall be applied by substituting 'such renewal community, an adjacent renewal community within the same State as such renewal community. or a renewal community within such State which is within 5 miles of any border of such renewal community' for 'such empowerment

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall take effect as if included in the amendment made by section 101(a) of the Community Renewal Tax Relief Act of 2000.

SA 2660. Mr. DODD (for himself, Mr. COLEMAN, Mr. KENNEDY, Mr. CORZINE, Ms. MIKULSKI, and Mr. FEINGOLD) proposed an amendment to the bill S. 1637. to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; as follows:

At the end of the bill, add the following:

TITLE V—PROTECTION OF UNITED STATES WORKERS FROM COMPETITION OF FOREIGN WORKFORCES

SEC. 501. LIMITATIONS ON OFF-SHORE PERFORM-ANCE OF CONTRACTS.

(a) LIMITATIONS.-

(1) IN GENERAL.—The Office of Federal Procurement Policy Act (41 U.S.C. 403 et seq.) is amended by adding at the end the following new section:

"SEC. 42. LIMITATIONS ON OFF-SHORE PERFORM-ANCE OF CONTRACTS.

"(a) CONVERSIONS TO CONTRACTOR PER-FORMANCE OF FEDERAL ACTIVITIES.—An activity or function of an executive agency that is converted to contractor performance under Office of Management and Budget Circular A-76 may not be performed by the contractor or any subcontractor at a location outside the United States except to the extent that such activity or function was previously performed by Federal Government employees outside the United States.

(b) OTHER FEDERAL CONTRACTS.—(1) A contract that is entered into by the head of an executive agency may not be performed outside the United States except to meet a requirement of the executive agency for the contract to be performed specifically at a location outside the United States.

'(2) The prohibition in paragraph (1) does not apply in the case of a contract of an executive agency if-

(A) the President determines in writing that it is necessary in the national security interests of the United States for the contract to be performed outside the United States; or

"(B) the head of such executive agency makes a determination and reports such determination on a timely basis to the Director of the Office of Management and Budget

"(i) the property or services needed by the executive agency are available only by means of performance of the contract outside the United States; and

'(ii) no property or services available by means of performance of the contract inside the United States would satisfy the executive agency's need.

(3) Paragraph (1) does not apply to the performance of a contract outside the United States under the exception provided in sub-

section (a).

(c) STATE CONTRACTS.—(1) Except as provided in paragraph (2), funds appropriated for financial assistance for a State may not be disbursed to or for such State during a fiscal year unless the chief executive of that State has transmitted to the Administrator for Federal Procurement Policy, not later than April 1 of the preceding fiscal year, a written certification that none of such funds will be expended for the performance outside the United States of contracts entered into by such State.

(2) The prohibition on disbursement of funds to or for a State under paragraph (1) does not apply with respect to the performance of a State contract outside the United

States if-

(A) the chief executive of such State-

"(i) determines that the property or services needed by the State are available only by means of performance of the contract outside the United States and no property or services available by means of performance of the contract inside the United States would satisfy the State's need; and

(ii) transmits a notification of such determination to the head of the executive agency of the United States that administers the authority under which such funds are disbursed

to or for the State; and

"(B) the head of the executive agency receiving the notification of such determina-

"(i) confirms that the facts warrant the determination:

"(ii) approves the determination; and

"(iii) transmits a notification of the approval of the determination to the Director of the Office of Management and Budget.

(3) In this subsection, the term 'State' means each of the several States of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Commonwealth of the Northern Mariana Islands, the Virgin Islands, Guam, American Samoa, and the Trust Territory of the Pacific Islands

(d) Subsection (b) and (c) shall not apply to procurement covered by the WTO Government Procurement Agreement.

"(e) RESPONSIBILITIES OF OMB.—The Director of the Office of Management and Budget shall-

"(1) maintain—

 $\ensuremath{^{''}\!(\!A\!)}$ the waivers granted under subsection (b)(2), together with the determinations and certifications on which such waivers were based; and

"(B) the notifications received under subsection (c)(2)(B)(iii); and

"(2) submit to Congress promptly after the end of each quarter of each fiscal year a report that sets forth-

"(A) the waivers that were granted under subsection (b)(2) during such quarter; and

(B) the notifications that were received under subsection (c)(2)(B)(iii) during such quarter.

(f) ANNUAL GAO REVIEW .- The Comptroller General shall-

"(1) review, each fiscal year, the waivers granted during such fiscal year under subsection (b)(2) and the disbursements of funds authorized pursuant to the exception in subsection (c)(2); and

"(2) promptly after the end of such fiscal year, transmit to Congress a report containing a list of the contracts covered by such waivers and exception together with a brief description of the performance of each such contract outside the United States.".

(2) CLERICAL AMENDMENT.—The table of sections in section 1(b) of such Act is amended by adding at the end the following new item:

"Sec. 42. Limitations on off-shore performance of contracts.".

(b) INAPPLICABILITY TO STATES DURING FIRST TWO FISCAL YEARS.—Section 42(c) of the Office of Federal Procurement Policy Act (as added by subsection (a)) shall not apply to disbursements of funds to a State during the fiscal year in which this Act is enacted and the next fiscal year.

SEC. 502. REPEAL OF SUPERSEDED LAW.

Section 647 of the Transportation, Treasury, and Independent Agencies Appropriations Act, 2004 (division F of Public Law 108–199) is amended by striking subsection (e).

SEC. 503. EFFECTIVE DATE AND APPLICABILITY.

This title and the amendments made by this title shall take effect 30 days after the date of the enactment of this Act and, subject to subsection (b) of section 501, shall apply with respect to new contracts entered into on or after such date.

SA 2661. Mr. BAYH submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table: as follows:

On page 89, between lines 2 and 3 of Amendment No. 2645, as agreed to, insert the following:

- (e) DISCLOSURE OF CORPORATE EXPATRIA-TION TRANSACTIONS.—
- (1) IN GENERAL.—Section 14 of the Securities Exchange Act of 1934 (15 U.S.C. 78n) is amended by adding at the end the following new subsection:
- "(i) PROXY SOLICITATIONS IN CONNECTION WITH CORPORATE EXPATRIATION TRANSACTIONS.—
- "(1) DISCLOSURE TO SHAREHOLDERS OF EFFECTS OF CORPORATE EXPATRIATION TRANSACTION.—The Commission shall, by rule, require that each domestic issuer shall prominently disclose, not later than 5 business days before any shareholder vote relating to a corporate expatriation transaction, as a separate and distinct document accompanying each proxy statement relating to the transaction—

"(A) the number of employees of the domestic issuer that would be located in the new foreign jurisdiction of incorporation or organization of that issuer upon completion of the corporate expatriation transaction;

"(B) how the rights of holders of the securities of the domestic issuer would be impacted by a completed corporate expatriation transaction, and any differences in such rights before and after a completed corporate expatriation transaction; and

"(C) that, as a result of a completed corporate expatriation transaction, any taxable holder of the securities of the domestic issuer shall be subject to the taxation of any capital gains realized with respect to such securities, and the amount of any such capital gains tax that would apply as a result of the transaction.

"(2) DEFINITIONS.—In this subsection, the following definitions shall apply:

"(A) CORPORATE EXPATRIATION TRANS-ACTION.—The term 'corporate expatriation transaction' means any transaction, or series of related transactions, in which an entity organized under the laws of a foreign country acquires, directly or indirectly, substantially all of the voting securities in, or substantially all of the assets of, a domestic issuer, and—

"(i) immediately after completion of the transaction, more than 80 percent of the securities (by vote or value) of the acquiring foreign entity will be held by persons that were security holders of the domestic issuer immediately prior to the transaction; or

"(ii) immediately after completion of the transaction, more than 50 percent of the securities (by vote or value) of the acquiring foreign entity will be held by persons that were security holders of the domestic issuer immediately prior to the transaction, and—

"(I) such foreign entity will not have substantial business activities in the foreign country in which it is organized; and

"(II) the securities of the foreign entity will be publicly traded, and the principal market for the public trading of such securities will be in the United States.

"(B) DOMESTIC ISSUER.—The term 'domestic issuer' means an issuer created or organized in the United States or under the law of the United States or of any State."

(2) EFFECTIVE DATE.—Section 14(i) of the Securities Exchange Act of 1934 (as added by this subsection) shall apply with respect to corporate expatriation transactions (as defined in that section 14(i)) proposed on and after the date of enactment of this Act.

SA 2662. Mr. AKAKA submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

At the end add the following:

SEC. ___. TERMINATION OF THE DEBT INDI-CATOR PROGRAM.

The Secretary of the Treasury shall terminate the Debt Indicator program announced in Internal Revenue Service Notice 99-58

SA 2663. Ms. CANTWELL (for herself, Mr. THOMAS, Mr. DURBIN, and Mr. LEAHY) submitted an amendment intended to be proposed by her to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

SEC. ____. EXCLUSION FOR PAYMENTS TO INDI-VIDUALS UNDER NATIONAL HEALTH SERVICE CORPS LOAN REPAYMENT PROGRAM AND CERTAIN STATE LOAN REPAYMENT PROGRAMS.

(a) IN GENERAL.—Section 108(f) of the Internal Revenue Code of 1986 (relating to student loans) is amended by adding at the end the following new paragraph:

"(4) PAYMENTS UNDER NATIONAL HEALTH SERVICE CORPS LOAN REPAYMENT PROGRAM AND CERTAIN STATE LOAN REPAYMENT PROGRAMS.—In the case of an individual, gross income shall not include any amount re-

ceived under section 338B(g) of the Public Health Service Act or under a State program described in section 338I of such Act.".

- (b) TREATMENT FOR PURPOSES OF EMPLOY-MENT TAXES.—Each of the following provisions of the Internal Revenue Code of 1986 is amended by inserting "108(f)(4)," after "74(c),":
 - (1) Section 3121(a)(20).
 - (2) Section 3231(e)(5).
 - (3) Section 3306(b)(16).
 - (4) Section 3401(a)(19).
- (5) Section 209(a)(17) of the Social Security Act.
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to amounts received by an individual in taxable years beginning after December 31, 2003.

SA 2664. Ms. LANDRIEU (for herself and Ms. CANTWELL) submitted an amendment intended to be proposed by her to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

SEC. ____. READY RESERVE-NATIONAL GUARD EM-PLOYEE CREDIT ADDED TO GEN-ERAL BUSINESS CREDIT.

(a) READY RESERVE-NATIONAL GUARD CREDIT.—Subpart D of part IV of subchapter A of chapter 1 (relating to business-related credits) is amended by adding at the end the following:

"SEC. 45G. READY RESERVE-NATIONAL GUARD EMPLOYEE CREDIT.

"(a) GENERAL RULE.—For purposes of section 38, the Ready Reserve-National Guard employee credit determined under this section for any taxable year is an amount equal to 50 percent of the actual compensation amount for such taxable year.

"(b) DEFINITION OF ACTUAL COMPENSATION AMOUNT.—For purposes of this section, the term 'actual compensation amount' means the amount of compensation paid or incurred by an employer with respect to a Ready Reserve-National Guard employee on any day when the employee was absent from employment for the purpose of performing qualified active duty.

'(c) LIMITATIONS.—

"(I) MAXIMUM PERIOD FOR CREDIT PER EMPLOYEE.—The maximum period with respect to which the credit may be allowed with respect to any Ready Reserve-National Guard employee shall not exceed the 12-month period beginning on the first day such credit is so allowed with respect to such employee.

"(2) DAYS OTHER THAN WORK DAYS.—No credit shall be allowed with respect to a Ready Reserve-National Guard employee who performs qualified active duty on any day on which the employee was not scheduled to work (for reason other than to participate in qualified active duty).

"(d) DEFINITIONS AND SPECIAL RULES.—For purposes of this section—

(1) QUALIFIED ACTIVE DUTY.—The term 'qualified active duty' means—

"(A) active duty, other than the training duty specified in section 10147 of title 10, United States Code (relating to training requirements for the Ready Reserve), or section 502(a) of title 32, United States Code (relating to required drills and field exercises for the National Guard), in connection with which an employee is entitled to reemployment rights and other benefits or to a leave

of absence from employment under chapter 43 of title 38, United States Code, and

- "(B) hospitalization incident to such duty. "(2) COMPENSATION.—The term 'compensation' means any remuneration for employment, whether in cash or in kind, which is paid or incurred by a taxpayer and which is deductible from the taxpayer's gross income under section 162(a)(1).
- "(3) READY RESERVE-NATIONAL GUARD EMPLOYEE.—The term 'Ready Reserve-National Guard employee' means an employee who is a member of the Ready Reserve or of the National Guard.
- "(4) NATIONAL GUARD.—The term 'National Guard' has the meaning given such term by section 101(c)(1) of title 10, United States Code.
- "(5) READY RESERVE.—The term 'Ready Reserve' has the meaning given such term by section 10142 of title 10. United States Code.
- "(6) CERTAIN RULES TO APPLY.—Rules similar to the rules of section 52 shall apply.".
- (b) CREDIT TO BE PART OF GENERAL BUSINESS CREDIT.—Subsection (b) of section 38 (relating to general business credit) is amended by striking ''plus' at the end of paragraph (14), by striking the period at the end of paragraph (15) and inserting '', plus'', and by adding at the end the following:
- "(16) the Ready Reserve-National Guard employee credit determined under section 45G(a)."
- (c) CONFORMING AMENDMENT.—The table of sections for subpart D of part IV of subchapter A of chapter 1 is amended by inserting after the item relating to section 45F the following:
- "Sec. 45G. Ready Reserve-National Guard employee credit.".
- employee credit.".

 (d) EFFECTIVE DATE.—The amendments made by this section shall apply to amounts paid or incurred after October 6, 2001, in taxable years ending after such date.
- SA 2665. Mr. LAUTENBERG submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

Beginning on page 85, strike line 22 and all that follows through page 86, line 23.

SA 2666. Mr. VOINOVICH submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the bill insert the following new title:

SECTION 1. SHORT TITLE.

This title may be cited as the "Fundamental Tax Reform" Commission Act of

SEC. 2. ESTABLISHMENT OF COMMISSION.

(a) ESTABLISHMENT.—There is established the "Blue Ribbon Commission on Comprehensive Tax Reform" (in this Act referred to as the "Commission").

- (b) MEMBERSHIP.
- (1) COMPOSITION.—The Commission shall be composed of 15 members of whom—
- (A) 3 shall be appointed by the majority leader of the Senate;
- (B) 2 shall be appointed by the minority leader of the Senate;
- (C) 3 shall be appointed by the Speaker of the House of Representatives;
- (D) 2 shall be appointed by the minority leader of the House of Representatives; and
- (E) 5 shall be appointed by the President, of which—
- (i) no more than 3 shall be of the same party as the President.
- (2) FEDERAL EMPLOYEES.—The members of the Commission may be employees or former employees of the Federal Government.
- (3) ĎATE.—The appointments of the members of the Commission shall be made not later than 45 days subsequent to enactment of this provision.
- (c) PERIOD OF APPOINTMENT; VACANCIES.— Members shall be appointed for the life of the Commission. Any vacancy in the Commission shall not affect its powers, but shall be filled in the same manner as the original appointment.
- (d) INITIAL MEETING.—Not later than 30 days after the date on which all members of the Commission have been appointed, the Commission shall hold its first meeting.
- (e) MEETINGS.—The Commission shall meet at the call of the Chairman.
- (f) QUORUM.—A majority of the members of the Commission shall constitute a quorum, but a lesser number of members may hold hearings.
- (g) ČHAIRMAN AND VICE CHAIRMAN.—The President shall select a Chairman and Vice Chairman from among its members.

SEC. 3. DUTIES OF THE COMMISSION.

- (a) STUDY.—The Commission shall conduct a thorough study of all matters relating to a comprehensive reform of the Federal tax system, including the reform of the Internal Revenue Code of 1986 and the implementation (if appropriate) of other types of tax systems.
- (b) RECOMMENDATIONS.—The Commission shall develop recommendations on how to comprehensively reform the Federal tax system in a manner which produces a fair, simple, honest code that generates appropriate revenue for the Federal Government.
- (c) REPORT.—Not later than 18 months after the date on which all initial members of the Commission have been appointed pursuant to section 2(b), the Commission shall submit a report to the President and Congress which shall contain a detailed statement of the findings and conclusions of the Commission, together with its recommendations for such legislation and administrative actions as it considers appropriate.

SEC. 4. POWERS OF THE COMMISSION.

- (a) HEARINGS.—The Commission may hold such hearings, sit and act at such times and places, take such testimony, and receive such evidence as the Commission considers advisable to carry out this Act.
- (b) INFORMATION FROM FEDERAL AGENCIES.—The Commission may secure directly from any Federal department or agency such information as the Commission considers necessary to carry out this Act. Upon request of the Chairman of the Commission, the head of such department or agency shall furnish such information to the Commission.
- (c) POSTAL SERVICES.—The Commission may use the United States mails in the same manner and under the same conditions as other departments and agencies of the Federal Government.
- (d) GIFTS.—The Commission may accept, use, and dispose of gifts or donations of services or property.

SEC. 5. COMMISSION PERSONNEL MATTERS.

(a) COMPENSATION OF MEMBERS.—Each member of the Commission who is not an officer or employee of the Federal Government shall be compensated at a rate equal to the daily equivalent of the annual rate of basic pay prescribed for level IV of the Executive Schedule under section 5315 of title 5, United States Code, for each day (including travel time) during which such member is engaged in the performance of the duties of the Commission. All members of the Commission who are officers or employees of the United States shall serve without compensation in addition to that received for their services as officers or employees of the United States.

(b) TRAVEL EXPENSES.—The members of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Commis-

(c) STAFF.—

- (1) In GENERAL.—The Chairman of the Commission may, without regard to the civil service laws and regulations, appoint and terminate an executive director and such other additional personnel as may be necessary to enable the Commission to perform its duties. The employment of an executive director shall be subject to confirmation by the Commission.
- (2) COMPENSATION.—The Chairman of the Commission may fix the compensation of the executive director and other personnel without regard to chapter 51 and subchapter III of chapter 53 of title 5, United States Code, relating to classification of positions and General Schedule pay rates, except that the rate of pay for the executive director and other personnel may not exceed the rate payable for level V of the Executive Schedule under section 5316 of such title.
- (d) DETAIL OF GOVERNMENT EMPLOYEES.— Any Federal Government employee, including employees of the Legislative Branch, may be detailed to the Commission without reimbursement, and such detail shall be without interruption or loss of civil service status or privilege
- status or privilege.
 (e) PROCUREMENT OF TEMPORARY AND INTERMITTENT SERVICES.—The Chairman of the Commission may procure temporary and intermittent services under section 3109(b) of title 5, United States Code, at rates for individuals which do not exceed the daily equivalent of the annual rate of basic pay prescribed for level V of the Executive Schedule under section 5316 of such title.

SEC. 6. TERMINATION OF THE COMMISSION.

The Commission shall terminate 90 days after the date on which the Commission submits its reports under section 3.

SEC. 7. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated such sums as are necessary to the Commission to carry out this Act.

SA 2667. Mr. SMITH (for himself, Mr. LAUTENBERG, and Ms. MURKOWSKI) submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

SEC. . INCOME AVERAGING FOR FARMERS AND FISHERMEN NOT TO INCREASE ALTERNATIVE MINIMUM TAX LIABIL-ITY.

(a) IN GENERAL.—Section 55(c) (defining regular tax) is amended by redesignating paragraph (2) as paragraph (3) and by insert ing after paragraph (1) the following new paragraph:

"(2) COORDINATION WITH INCOME AVERAGING FOR FARMERS AND FISHERMEN.—Solely for purposes of this section, section 1301 (relating to averaging of farm and fishing income) shall not apply in computing the regular

(b) ALLOWING INCOME AVERAGING FOR FISH-ERMEN.-

(1) IN GENERAL.—Section 1301(a) is amended by striking "farming business" and inserting 'farming business or fishing business'

(2) DEFINITION OF ELECTED FARM INCOME.

(A) IN GENERAL.—Clause (i) of section 1301(b)(1)(A) is amended by inserting fishing business" before the semicolon.

CONFORMING AMENDMENT.—Subparagraph (B) of section 1301(b)(1) is amended by inserting "or fishing business" after "farming business" both places it occurs.

(3) DEFINITION OF FISHING BUSINESS.—Section 1301(b) is amended by adding at the end the following new paragraph:

"(4) FISHING BUSINESS.—The term 'fishing business' means the conduct of commercial fishing as defined in section 3 of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.Š.C. 1802).'

(c) EFFECTIVE DATE.—The made by this section shall apply to taxable years beginning after December 31, 2003.

SA 2668. Mr. SANTORUM submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and produc-

tion activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the bill, add the following:

TITLE V-MISCELLANEOUS PROVISIONS

SEC. 501. CERTAIN STEAM GENERATORS OR OTHER GENERATING BOILERS USED IN NUCLEAR FACILITIES AND CER-TAIN REACTOR VESSEL HEADS USED IN SUCH FACILITIES.

(a) IN GENERAL ...

(1) Subheading 9902.84.02 of the Harmonized Tariff Schedule of the United States is amended by striking "12/31/2006" and inserting ''12/31/2012''.

(2) Subchapter II of chapter 99 of the Harmonized Tariff Schedule of the United States is amended by inserting in numerical sequence the following new heading:

9902.84.03 Reactor vessel heads for nuclear reactors (provided for in subheading 8401.40.00) Free

No change | No change | On or before 12/31/2012

(b) EFFECTIVE DATE.—The amendments made by subsection (a)(2) shall apply to goods entered, or withdrawn from warehouse, for consumption on or after January 1. 2005.

SA 2669. Mr. HOLLINGS submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 71, beginning with line 12, strike through line 23 on page 146 and insert the following:

ALLOWANCE OF DEDUCTION.—There shall be allowed as a deduction an amount equal to 9 percent of the qualified production activities income of the taxpayer for the tax-

(b) DEDUCTION LIMITED TO WAGES PAID.— "(1) IN GENERAL.—The amount of the deduction allowable under subsection (a) for any taxable year shall not exceed 50 percent of the W-2 wages of the employer for the tax-

able year.

"(2) W-2 WAGES.—For purposes of paragraph (1), the term 'W-2 wages' means the sum of the aggregate amounts the taxpayer is required to include on statements under paragraphs (3) and (8) of section 6051(a) with respect to employment of employees of the taxpayer during the taxpayer's taxable year. (3) Special rules —

"(A) PASS-THRU ENTITIES.-In the case of an S corporation, partnership, estate or trust, or other pass-thru entity, the limitation under this subsection shall apply at the entity level.

(B) ACQUISITIONS AND DISPOSITIONS.-

The Secretary shall provide for the application of this subsection in cases where the taxpayer acquires, or disposes of, the major portion of a trade or business or the major portion of a separate unit of a trade or business during the taxable year.

(c) QUALIFIED PRODUCTION ACTIVITIES IN-COME.—For purposes of this section-

(1) IN GENERAL.—The term 'qualified production activities income' means an amount equal to the portion of the modified taxable income of the taxpayer which is attributable to domestic production activities.

"(2) REDUCTION FOR TAXABLE YEARS BEGIN-NING BEFORE 2013.—The amount otherwise determined under paragraph (1) (the 'unreduced amount') shall not exceed-

(A) in the case of taxable years beginning before 2010, the product of the unreduced amount and the domestic/worldwide fraction,

(B) in the case of taxable years beginning in 2010, 2011, or 2012, an amount equal to the sum of-

"(i) the product of the unreduced amount and the domestic/worldwide fraction, plus

(ii) the applicable percentage of an amount equal to the unreduced amount minus the amount determined under clause

For purposes of subparagraph (B)(ii), the applicable percentage is 25 percent for 2010, 50 percent for 2011, and 75 percent for 2012.

"(d) DETERMINATION OF INCOME ATTRIBUTABLE TO DOMESTIC PRODUCTION ACTIVI-TIES.—For purposes of this section—

(1) IN GENERAL.—The portion of the modified taxable income which is attributable to domestic production activities is so much of the modified taxable income for the taxable year as does not exceed—

'(A) the taxpayer's domestic production gross receipts for such taxable year, reduced

"(B) the sum of-

"(i) the costs of goods sold that are allocable to such receipts,

'(ii) other deductions, expenses, or losses directly allocable to such receipts, and

(iii) a proper share of other deductions. expenses, and losses that are not directly allocable to such receipts or another class of income

(2) ALLOCATION METHOD—The Secretary shall prescribe rules for the proper allocation of items of income, deduction, expense, and loss for purposes of determining income attributable to domestic production activities.

"(3) SPECIAL RULES FOR DETERMINING COSTS.-

"(A) IN GENERAL.—For purposes of determining costs under clause (1) of paragraph (1)(B), any item or service brought into the United States shall be treated as acquired by purchase, and its cost shall be treated as not less than its fair market value immediately after it entered the United States. A similar rule shall apply in determining the adjusted basis of leased or rented property where the lease or rental gives rise to domestic production gross receipts.

(B) EXPORTS FOR FURTHER MANUFAC-TURE.—In the case of any property described in subparagraph (A) that had been exported by the taxpayer for further manufacture, the increase in cost or adjusted basis under subparagraph (A) shall not exceed the difference between the value of the property when exported and the value of the property when brought back into the United States after the further manufacture.

"(4) MODIFIED TAXABLE INCOME.—The term 'modified taxable income' means taxable income computed without regard to the deduction allowable under this section.

"(e) Domestic Production Gross Re-CEIPTS.—For purposes of this section—

"(1) IN GENERAL.—The term 'domestic production gross receipts' means the gross receipts of the taxpayer which are derived from-

"(A) any sale, exchange, or other disposition of, or

"(B) any lease, rental, or license of, qualifying production property which was manufactured, produced, grown, or extracted in whole or in significant part by the taxpayer within the United States.

(2) SPECIAL RULES FOR CERTAIN PROP-ERTY.—In the case of any qualifying producproperty described in subsection tion (f)(1)(C)

(A) such property shall be treated for purposes of paragraph (1) as produced in significant part by the taxpayer within the United States if more than 50 percent of the aggregate development and production costs are incurred by the taxpayer within the United States, and

"(B) if a taxpayer acquires such property before such property begins to generate substantial gross receipts, any development or production costs incurred before the acquisition shall be treated as incurred by the taxpayer for purposes of subparagraph (A) and paragraph (1).

(f) QUALIFYING PRODUCTION PROPERTY.— For purposes of this section-

"(1) IN GENERAL.—Except as otherwise provided in this paragraph, the term 'qualifying production property' means-

"(A) any tangible personal property,

"(B) any computer software, and

"(C) any property described in section 168(f) (3) or (4), including any underlying copyright or trademark.

(2) EXCLUSIONS FROM QUALIFYING PRODUC-TION PROPERTY.—The term 'qualifying production property' shall not include-

"(A) consumable property that is sold, leased, or licensed by the taxpayer as an integral part of the provision of services,

(B) oil or gas,

- "(C) electricity,
- "(D) water supplied by pipeline to the consumer.
- "(E) utility services, or
- "(F) any film, tape, recording, book, magazine, newspaper, or similar property the market for which is primarily topical or otherwise essentially transitory in nature.
- "(g) DOMESTIC/WORLDWIDE FRACTION.—For purposes of this section—
- "(1) IN GENERAL.—The term 'domestic/worldwide fraction' means a fraction (not greater than 1)—
- "(A) the numerator of which is the value of the domestic production of the taxpayer, and
- "(B) the denominator of which is the value of the worldwide production of the taxpayer. "(2) VALUE OF DOMESTIC PRODUCTION.—The
- value of domestic production is the excess (if any) of—
- "(A) the domestic production gross receints over
- (B) the cost of purchased inputs allocable to such receipts that are deductible under this chapter for the taxable year.
 - "(3) PURCHASED INPUTS.—
- "(A) IN GENERAL.—Purchased inputs are any of the following items acquired by purchase:
- "(i) Services (other than services of employees) used in manufacture, production, growth, or extraction activities.
- "(ii) Items consumed in connection with such activities.
- "(iii) Items incorporated as part of the property being manufactured, produced, grown, or extracted.
- "(B) SPECIAL RULE.—Rules similar to the rules of subsection (d)(3) shall apply for purposes of this subsection.
 - "(4) VALUE OF WORLDWIDE PRODUCTION.—
- "(A) IN GENERAL.—The value of worldwide production shall be determined under the principles of paragraph (2), except that—
- "(i) worldwide production gross receipts shall be taken into account, and
 - "(ii) paragraph (3)(B) shall not apply.
- "(B) WORLDWIDE PRODUCTION GROSS RE-CEIPTS.—The worldwide production gross receipts is the amount that would be determined under subsection (e) if such subsection were applied without any reference to the United States.
 - "(h) DEFINITIONS AND SPECIAL RULES.—
- "(1) APPLICATION OF SECTION TO PASS-THRU ENTITIES.—In the case of an S corporation, partnership, estate or trust, or other pass-thru entity—
- "(A) subject to the provisions of paragraph (2) and subsection (b)(3)(A), this section shall be applied at the shareholder, partner, or similar level, and
- ''(B) the Secretary shall prescribe rules for the application of this section, including rules relating to—
- "(i) restrictions on the allocation of the deduction to taxpayers at the partner or similar level, and
- "(ii) additional reporting requirements.
 "(2) EXCLUSION FOR PATRONS OF AGRICUL-
- TURAL AND HORTICULTURAL COOPERATIVES.—
- ''(A) IN GENERAL.—If any amount described in paragraph (1) or (3) of section 1385(a)—
- (i) is received by a person from an organization to which part I of subchapter T applies which is engaged in the marketing of agricultural or horticultural products, and
- "(ii) is allocable to the portion of the qualified production activities income of the organization which is deductible under subsection (a) and designated as such by the organization in a written notice mailed to its patrons during the payment period described in section 1382(d).

then such person shall be allowed an exclusion from gross income with respect to such amount. The taxable income of the organiza-

tion shall not be reduced under section 1382 by the portion of any such amount with respect to which an exclusion is allowable to a person by reason of this paragraph.

"(B) SPECIAL RULES.—For purposes of applying subparagraph (A), in determining the qualified production activities income of the organization under this section—

- in computing the organization's modified taxable income any deduction allowable under subsection (b) or (c) of section 1382 (relating to patronage dividends, per-unit retain allocations, and nonpatronage distributions), and
- "(ii) the organization shall be treated as having manufactured, produced, grown, or extracted in whole or significant part any qualifying production property marketed by the organization which its patrons have so manufactured, produced, grown, or extracted.
- "(3) SPECIAL RULE FOR AFFILIATED GROUPS.—
- "(A) IN GENERAL.—All members of an expanded affiliated group shall be treated as a single corporation for purposes of this section.
- "(B) EXPANDED AFFILIATED GROUP.—The term 'expanded affiliated group' means an affiliated group as defined in section 1504(a), determined—
- ''(i) by substituting '50 percent' for '80 percent' each place it appears, and $\,$
- "(ii) without regard to paragraphs (2) and (4) of section 1504(b).

For purposes of determining the domestic/worldwide fraction under subsection (g), clause (ii) shall be applied by also disregarding paragraphs (3) and (8) of section 1504(b).

- "(4) COORDINATION WITH MINIMUM TAX.—The deduction under this section shall be allowed for purposes of the tax imposed by section 55; except that for purposes of section 55, alternative minimum taxable income shall be taken into account in determining the deduction under this section.
- ''(5) ORDERING RULE.—The amount of any other deduction allowable under this chapter shall be determined as if this section had not been enacted.
- "(6) Trade or business requirement.— This section shall be applied by only taking into account items which are attributable to the actual conduct of a trade or business. "(7) Possessions, etc.—
- "(A) IN GENERAL.—For purposes of subsection (d) and (e), the term 'United States' includes the Commonwealth of Puerto Rico, Guam, American Samoa, the Commonwealth of the Northern Mariana Islands, and the Virgin Islands of the United States.
- "(B) SPECIAL RULES FOR APPLYING WAGE LIMITATION.—For purposes of applying the limitation under subsection (b) for any taxable year—
- "(i) the determination of W-2 wages of a taxpayer shall be made without regard to any exclusion under section 3401(a)(8) for remuneration paid for services performed in a jurisdiction described in subparagraph (A), and
- "(ii) in determining the amount of any credit allowable under section 30A or 936 for the taxable year, there shall not be taken into account any wages which are taken into account in applying such limitation.
- "(8) COORDINATION WITH TRANSITION RULES.—For purposes of this section—
- "(A) domestic production gross receipts shall not include gross receipts from any transaction if the binding contract transition relief of section 101(c)(2) of the Jumpstart Our Business Strength (JOBS) Act applies to such transaction, and

"(B) any deduction allowed under section 101(e) of such Act shall be disregarded in de-

termining the portion of the taxable income which is attributable to domestic production gross receipts.".

- (b) MINIMUM TAX.—Section 56(g)(4)(C) (relating to disallowance of items not deductible in computing earnings and profits) is amended by adding at the end the following new clause:
- "(v) DEDUCTION FOR DOMESTIC PRODUCTION.—Clause (i) shall not apply to any amount allowable as a deduction under section 199.".
- (c) CLERICAL AMENDMENT.—The table of sections for part VI of subchapter B of chapter 1 is amended by adding at the end the following new item:
- "Sec. 199, Income attributable to domestic production activities.".
 - (d) EFFECTIVE DATE.—
- (1) IN GENERAL.—The amendments made by this section shall apply to taxable years ending after the date of the enactment of this Act.
- (2) APPLICATION OF SECTION 15.—Section 15 of the Internal Revenue Code of 1986 shall apply to the amendments made by this section as if they were changes in a rate of tax.

 SEC. 103. MODIFICATION TO CORPORATE ESTIMATED TAX REQUIREMENTS.
- (a) REQUIREMENTS FOR 2005.—The amount of any required installment of corporate estimated income tax which is otherwise due under section 6655 of the Internal Revenue Code of 1986 after June 30, 2005, and before October 1, 2005, shall be 110 percent of such amount.
- (b) REQUIREMENTS FOR 2009.—The amount of any required installment of corporate estimated income tax which is otherwise due under section 6655 of the Internal Revenue Code of 1986 after June 30, 2009, and before October 1, 2009, shall be 119 percent of such amount.

SA 2670. Mr. SANTORUM (for himself and Mr. LIEBERMAN) submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

At the end add the following:

DIVISION B—CARE ACT SECTION 1. SHORT TITLE; ETC.

- (a) Short Title.—This division may be cited as the ''CARE Act of 2004''.
- (b) AMENDMENT OF 1986 CODE.—Except as otherwise expressly provided, whenever in this division an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Internal Revenue Code of 1986.
- (c) TABLE OF CONTENTS.—The table of contents for this division is as follows:

Sec. 1. Short title; etc.

TITLE I—CHARITABLE GIVING INCENTIVES

- Sec. 101. Deduction for portion of charitable contributions to be allowed to individuals who do not itemize deductions.
- Sec. 102. Tax-free distributions from individual retirement accounts for charitable purposes.
- Sec. 103. Charitable deduction for contributions of food inventories.

- Sec. 104. Charitable deduction for contributions of book inventories.
- Sec. 105. Expansion of charitable contribution allowed for scientific property used for research and for computer technology equipment used for educational purposes.
- Sec. 106. Modifications to encourage contributions of capital gain real property made for conservation purposes.
- Sec. 107. Exclusion of 25 percent of gain on sales or exchanges of land or water interests to eligible entities for conservation purposes.
- Sec. 108. Tax exclusion for cost-sharing payments under Partners for Fish and Wildlife Program.
- Sec. 109. Adjustment to basis of S corporation stock for certain charitable contributions.
- Sec. 110. Enhanced deduction for charitable contribution of literary, musical, artistic, and scholarly compositions.
- Sec. 111. Mileage reimbursements to charitable volunteers excluded from gross income.
- Sec. 112. Extension of enhanced deduction for inventory to include public schools.
- Sec. 113. 10-year divestiture period for certain excess business holdings of private foundations
- TITLE II—PROPOSALS IMPROVING THE OVERSIGHT OF TAX-EXEMPT ORGANI-
- Sec. 201. Disclosure of written determinations.
- Sec. 202. Disclosure of Internet web site and name under which organization does business.
- Sec. 203. Modification to reporting capital transactions.
- Sec. 204. Disclosure that Form 990 is publicly available.
- Sec. 205. Disclosure to State officials of proposed actions related to section 501(c) organizations.
- Sec. 206. Expansion of penalties to preparers of Form 990
- Sec. 207. Notification requirement for entities not currently required to file.
- Sec. 208. Suspension of tax-exempt status of terrorist organizations.

TITLE III-OTHER CHARITABLE AND EXEMPT ORGANIZATION PROVISIONS

- Sec. 301. Modification of excise tax on unrelated business taxable income of charitable remainder trusts.
- Sec. 302. Modifications to section 512(b)(13).
- Sec. 303. Simplification of lobbying expenditure limitation.
- Sec. 304. Expedited review process for certain tax-exemption applications.
- Sec. 305. Clarification of definition of church tax inquiry.
- Sec. 306. Expansion of declaratory judgment remedy to tax-exempt organizations.
- Sec. 307. Definition of convention or association of churches.
- Sec. 308. Payments by charitable organizations to victims of war on terrorism and families of astronauts killed in the line of duty.
- Sec. 309. Modification of scholarship foundation rules.
- Sec. 310. Treatment of certain hospital support organizations as qualified organizations for purposes of determining acquisition indebtedness.

- Sec. 311. Charitable contribution deduction for certain expenses incurred in support of Native Alaskan subsistence whaling.
- Sec. 312. Matching grants to low-income taxpayer clinics for return preparation.
- Sec. 313. Exemption of qualified 501(c)(3) bonds for nursing homes from Federal guarantee prohibitions.
- Sec. 314. Excise taxes exemption for blood collector organizations.
- Sec. 315. Pilot project for forest conservation activities.
- Sec. 316. Clarification of treatment of John-Micheal Spann Patriot Trusts.

TITLE IV-SOCIAL SERVICES BLOCK GRANT

- Sec. 401. Restoration of funds for the Social Services Block Grant.
- Sec. 402. Restoration of authority to transfer up to 10 percent of TANF funds to the Social Services Block Grant.
- Sec. 403. Requirement to submit annual report on State activities.

TITLE V-INDIVIDUAL DEVELOPMENT ACCOUNTS

- Sec. 501. Short title. Sec. 502. Purposes.
- Sec. 503. Definitions.
- Sec. 504. Structure and administration of qualified individual development account programs.
- Sec. 505. Procedures for opening and maintaining an individual development account and qualifying for matching funds.
- Sec. 506. Deposits by qualified individual development account programs.
- Sec. 507. Withdrawal procedures.
- Sec. 508. Certification and termination of qualified individual development account programs.
- Sec. 509. Reporting, monitoring, and evaluation.
- Sec. 510. Authorization of appropriations.
- Sec. 511. Matching funds for individual development accounts provided through a tax credit for qualified financial institutions.
- Sec. 512. Account funds disregarded for purposes of certain means-tested Federal programs.

TITLE VI-MANAGEMENT OF EXEMPT **ORGANIZATIONS**

- Sec. 601. Authorization of appropriations. TITLE VII—REVENUE PROVISIONS
- Subtitle A-Provisions Designed To Curtail Tax Shelters
- Sec. 701. Clarification of economic substance doctrine.
- Sec. 702. Penalty for failing to disclose reportable transaction.
- Sec. 703. Accuracy-related penalty for listed transactions and other reportable transactions having a sig-
- nificant tax avoidance purpose. Sec. 704. Penalty for understatements attributable to transactions lacking economic substance, etc.
- Sec. 705. Modifications of substantial understatement penalty for reportable transactions.
- Sec. 706. Tax shelter exception to confidentiality privileges relating to taxpayer communications.
- Sec. 707. Disclosure of reportable trans-
- actions.
 Sec. 708. Modifications to penalty for failure to register tax shelters. Sec. 709. Modification of penalty for failure
- to maintain lists of investors.
- Sec. 710. Modification of actions to enjoin certain conduct related to tax shelters and reportable transactions.

- Sec. 711. Understatement of taxpayer's liability by income tax return preparer.
- Sec. 712. Penalty on failure to report interests in foreign financial accounts.
- Sec. 713. Frivolous tax submissions.
- Sec. 714. Regulation of individuals practicing before the Department of Treasury.
- Sec. 715. Penalty on promoters of tax shelters.
- Sec. 716. Statute of limitations for taxable years for which listed transactions not reported.
- Sec. 717. Denial of deduction for interest on underpayments attributable to nondisclosed reportable and noneconomic substance transactions.
- Sec. 718. Authorization of appropriations for tax law enforcement.

Subtitle B-Other Provisions

- Sec. 721. Affirmation of consolidated return regulation authority.
- Sec. 722. Signing of corporate tax returns by chief executive officer.
- Sec. 723. Securities civil enforcement provisions.
- Sec. 724. Review of State agency blindness and disability determinations.
- TITLE VIII—COMPASSION CAPITAL FUND
- Sec. 801. Support for nonprofit communitybased organizations; Department of Health and Human Services.
- Sec. 802. Support for nonprofit communitybased organizations; Corporation for National and Community Service.
- Sec. 803. Support for nonprofit communitybased organizations; Department of Justice.
- Sec. 804. Support for nonprofit communitybased organizations; Department of Housing and Urban Development.
- Sec. 805. Coordination.
- TITLE IX-MATERNITY GROUP HOMES
- Sec. 901. Maternity group homes.

TITLE I—CHARITABLE GIVING **INCENTIVES**

SEC. 101. DEDUCTION FOR PORTION OF CHARI-TABLE CONTRIBUTIONS TO BE AL-LOWED TO INDIVIDUALS WHO DO NOT ITEMIZE DEDUCTIONS.

- (a) IN GENERAL.—Section 170 (relating to charitable, etc., contributions and gifts) is amended by redesignating subsection (m) as subsection (n) and by inserting after subsection (l) the following new subsection:
- "(m) DEDUCTION FOR INDIVIDUALS NOT ITEMIZING DEDUCTIONS.—In the case of an individual who does not itemize deductions for any taxable year, there shall be taken into account as a direct charitable deduction under section 63 an amount equal to the amount allowable under subsection (a) for the taxable year for cash contributions, to the extent that such contributions exceed \$250 (\$500 in the case of a joint return) but do not exceed \$500 (\$1,000 in the case of a joint return).'
 - (b) DIRECT CHARITABLE DEDUCTION.-
- (1) IN GENERAL.—Subsection (b) of section 63 (defining taxable income) is amended by striking "and" at the end of paragraph (1), by striking the period at the end of paragraph (2) and inserting ", and", and by adding at the end the following new paragraph:
- (3) the direct charitable deduction. (2) DEFINITION.—Section 63 is amended by redesignating subsection (g) as subsection (h) and by inserting after subsection (f) the following new subsection:
- (g) DIRECT CHARITABLE DEDUCTION.—For purposes of this section, the term 'direct

charitable deduction' means that portion of the amount allowable under section 170(a) which is taken as a direct charitable deduction for the taxable year under section 170(m).''.

- (3) CONFORMING AMENDMENT.—Subsection (d) of section 63 is amended by striking "and" at the end of paragraph (1), by striking the period at the end of paragraph (2) and inserting ", and", and by adding at the end the following new paragraph:
 - '(3) the direct charitable deduction.".
 - (c) STUDY.—
- (1) IN GENERAL.—The Secretary of the Treasury shall study the effect of the amendments made by this section on increased charitable giving and taxpayer compliance, including a comparison of taxpayer compliance between taxpayers who itemize their charitable contributions and taxpayers who claim a direct charitable deduction.
- (2) REPORT.—By not later than December 31, 2004, the Secretary of the Treasury shall report on the study required under paragraph (1) to the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives.
- (d) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2002, and before January 1, 2005.

SEC. 102. TAX-FREE DISTRIBUTIONS FROM INDI-VIDUAL RETIREMENT ACCOUNTS FOR CHARITABLE PURPOSES.

- (a) IN GENERAL.—Subsection (d) of section 408 (relating to individual retirement accounts) is amended by adding at the end the following new paragraph:
- "(8) DISTRIBUTIONS FOR CHARITABLE PUR-
- "(A) IN GENERAL.—No amount shall be includible in gross income by reason of a qualified charitable distribution.
- "(B) QUALIFIED CHARITABLE DISTRIBUTION.— For purposes of this paragraph, the term 'qualified charitable distribution' means any distribution from an individual retirement account—
- "(i) which is made directly by the trustee—
- "(I) to an organization described in section 170(c), or
 - "(II) to a split-interest entity, and
- "(ii) which is made on or after—
- "(I) in the case of any distribution described in clause (i)(I), the date that the individual for whose benefit the account is maintained has attained age 70½, and
- "(II) in the case of any distribution described in clause (i)(II), the the date that such individual has attained age 59½.

A distribution shall be treated as a qualified charitable distribution only to the extent that the distribution would be includible in gross income without regard to subparagraph (A) and, in the case of a distribution to a split-interest entity, only if no person holds an income interest in the amounts in the split-interest entity attributable to such distribution other than one or more of the following: the individual for whose benefit such account is maintained, the spouse of such individual, or any organization described in section 170(c).

- "(C) CONTRIBUTIONS MUST BE OTHERWISE DE-DUCTIBLE.—For purposes of this paragraph—
- "(i) DIRECT CONTRIBUTIONS.—A distribution to an organization described in section 170(c) shall be treated as a qualified charitable distribution only if a deduction for the entire distribution would be allowable under section 170 (determined without regard to subsection (b) thereof and this paragraph).
- "(ii) SPLIT-INTEREST GIFTS.—A distribution to a split-interest entity shall be treated as a qualified charitable distribution only if a deduction for the entire value of the interest in the distribution for the use of an organiza-

tion described in section 170(c) would be allowable under section 170 (determined without regard to subsection (b) thereof and this paragraph).

(D) APPLICATION OF SECTION 72.—Notwithstanding section 72, in determining the extent to which a distribution is a qualified charitable distribution, the entire amount of the distribution shall be treated as includible in gross income without regard to subparagraph (A) to the extent that such amount does not exceed the aggregate amount which would have been so includible if all amounts were distributed from all individual retirement accounts treated as 1 contract under paragraph (2)(A) for purposes of determining the inclusion on such distribution under section 72. Proper adjustments shall be made in applying section 72 to other distributions in such taxable year and subsequent taxable years.

"(E) SPECIAL RULES FOR SPLIT-INTEREST ENTITIES.—

- "(i) CHARITABLE REMAINDER TRUSTS.—Notwithstanding section 664(b), distributions made from a trust described in subparagraph (G)(i) shall be treated as ordinary income in the hands of the beneficiary to whom is paid the annuity described in section 664(d)(1)(A) or the payment described in section 664(d)(2)(A).
- "(ii) POOLED INCOME FUNDS.—No amount shall be includible in the gross income of a pooled income fund (as defined in subparagraph (G)(ii)) by reason of a qualified charitable distribution to such fund, and all distributions from the fund which are attributable to qualified charitable distributions shall be treated as ordinary income to the beneficiary.
- ''(iii) CHARITABLE GIFT ANNUITIES.—Qualified charitable distributions made for a charitable gift annuity shall not be treated as an investment in the contract.
- "(F) DENIAL OF DEDUCTION.—Qualified charitable distributions shall not be taken into account in determining the deduction under section 170.
- $\lq\lq(G)$ Split-interest entity defined.—For purposes of this paragraph, the term 'split-interest entity' means—
- "(i) a charitable remainder annuity trust or a charitable remainder unitrust (as such terms are defined in section 664(d)) which must be funded exclusively by qualified charitable distributions.
- ''(ii) a pooled income fund (as defined in section 642(c)(5)), but only if the fund accounts separately for amounts attributable to qualified charitable distributions, and
- "(iii) a charitable gift annuity (as defined in section 501(m)(5))."
- (b) Modifications Relating to Information Returns by Certain Trusts.—
- (1) RETURNS.—Section 6034 (relating to returns by trusts described in section 4947(a)(2) or claiming charitable deductions under section 642(c)) is amended to read as follows:

"SEC. 6034. RETURNS BY TRUSTS DESCRIBED IN SECTION 4947(a)(2) OR CLAIMING CHARITABLE DEDUCTIONS UNDER SECTION 642(c).

- "(a) TRUSTS DESCRIBED IN SECTION 4947(a)(2).—Every trust described in section 4947(a)(2) shall furnish such information with respect to the taxable year as the Secretary may by forms or regulations require.
- "(b) Trusts Claiming a Charitable Deduction Under Section 642(c).—
- "(1) IN GENERAL.—Every trust not required to file a return under subsection (a) but claiming a deduction under section 642(c) for the taxable year shall furnish such information with respect to such taxable year as the Secretary may by forms or regulations prescribe, including—
- "(A) the amount of the deduction taken under section 642(c) within such year,

- "(B) the amount paid out within such year which represents amounts for which deductions under section 642(c) have been taken in prior years,
- "(C) the amount for which such deductions have been taken in prior years but which has not been paid out at the beginning of such year,
- "(D) the amount paid out of principal in the current and prior years for the purposes described in section 642(c),
- $\lq\lq(E)$ the total income of the trust within such year and the expenses attributable thereto, and
- "(F) a balance sheet showing the assets, liabilities, and net worth of the trust as of the beginning of such year.
- (2) EXCEPTIONS.—Paragraph (1) shall not apply to a trust for any taxable year if—
- "(A) all the net income for such year, determined under the applicable principles of the law of trusts, is required to be distributed currently to the beneficiaries, or
- ''(B) the trust is described in section 4947(a)(1).''.
- (2) INCREASE IN PENALTY RELATING TO FILING OF INFORMATION RETURN BY SPLIT-INTEREST TRUSTS.—Paragraph (2) of section 6652(c) (relating to returns by exempt organizations and by certain trusts) is amended by adding at the end the following new subparagraph:
- "(C) SPLIT-INTEREST TRUSTS.—In the case of a trust which is required to file a return under section 6034(a), subparagraphs (A) and (B) of this paragraph shall not apply and paragraph (1) shall apply in the same manner as if such return were required under section 6033, except that—
- "(i) the 5 percent limitation in the second sentence of paragraph (1)(A) shall not apply,
- "(ii) in the case of any trust with gross income in excess of \$250,000, the first sentence of paragraph (1)(A) shall be applied by substituting '\$100' for '\$20', and the second sentence thereof shall be applied by substituting '\$50,000' for '\$10,000', and
- "(iii) the third sentence of paragraph (1)(A) shall be disregarded.
- In addition to any penalty imposed on the trust pursuant to this subparagraph, if the person required to file such return knowingly fails to file the return, such penalty shall also be imposed on such person who shall be personally liable for such penalty.".
- (3) CONFIDENTIALITY OF NONCHARITABLE BENEFICIARIES.—Subsection (b) of section 6104 (relating to inspection of annual information returns) is amended by adding at the end the following new sentence: "In the case of a trust which is required to file a return under section 6034(a), this subsection shall not apply to information regarding beneficiaries which are not organizations described in section 170(c)."
 - (c) EFFECTIVE DATES.—
- (1) SUBSECTION (a).—The amendment made by subsection (a) shall apply to distributions—
- (A) described in section 408(d)(8)(B)(i)(I) of the Internal Revenue Code of 1986, as added by this section, made after the date of the enactment of this Act, and
- (B) described in section 408(d)(8)(B)(i)(II) of such Code, as so added, made after December 31, 2003.
- (2) SUBSECTION (b).—The amendments made by subsection (b) shall apply to returns for taxable years beginning after December 31, 2003.

SEC. 103. CHARITABLE DEDUCTION FOR CONTRIBUTIONS OF FOOD INVENTORIES.

(a) IN GENERAL.—Subsection (e) of section 170 (relating to certain contributions of ordinary income and capital gain property) is amended by adding at the end the following new paragraph:

"(7) APPLICATION OF PARAGRAPH (3) TO CER-TAIN CONTRIBUTIONS OF FOOD INVENTORY.—For purposes of this section-

(A) EXTENSION TO INDIVIDUALS.—In the case of a charitable contribution of apparently wholesome food-

'(i) paragraph (3)(A) shall be applied without regard to whether the contribution is made by a C corporation, and

''(ii) in the case of a taxpayer other than a C corporation, the aggregate amount of such contributions from any trade or business (or interest therein) of the taxpayer for any taxable year which may be taken into account under this section shall not exceed 10 percent of the taxpayer's net income from any such trade or business, computed without regard to this section, for such taxable year.

(B) LIMITATION ON REDUCTION.—In the case of a charitable contribution of apparently wholesome food, notwithstanding paragraph (3)(B), the amount of the reduction determined under paragraph (1)(A) shall not exceed the amount by which the fair market value of such property exceeds twice the basis of such property.

(C) DETERMINATION OF BASIS.—If a taxpayer-

'(i) does not account for inventories under section 471, and

'(ii) is not required to capitalize indirect costs under section 263A,

the taxpayer may elect, solely for purposes of paragraph (3)(B), to treat the basis of any apparently wholesome food as being equal to 25 percent of the fair market value of such

DETERMINATION OF FAIR MARKET "(D) VALUE.—In the case of a charitable contribution of apparently wholesome food which is a qualified contribution (within the meaning of paragraph (3), as modified by subparagraph (A) of this paragraph) and which, solely by reason of internal standards of the taxpayer or lack of market, cannot or will not be sold, the fair market value of such contribution shall be determined-

(i) without regard to such internal standards or such lack of market and

'(ii) by taking into account the price at which the same or substantially the same food items (as to both type and quality) are sold by the taxpayer at the time of the contribution (or, if not so sold at such time in the recent past).

(E) APPARENTLY WHOLESOME FOOD.—For purposes of this paragraph, the term 'apparently wholesome food' has the meaning given such term by section 22(b)(2) of the Bill Emerson Good Samaritan Food Donation Act (42 U.S.C. 1791(b)(2)), as in effect on the date of the enactment of this paragraph.'

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to contributions made after the date of the enactment of this Act.

SEC. 104. CHARITABLE DEDUCTION FOR CON-TRIBUTIONS OF BOOK INVEN-

(a) IN GENERAL.—Section 170(e)(3) (relating to certain contributions of ordinary income and capital gain property) is amended by redesignating subparagraph (C) as subparagraph (D) and by inserting after subparagraph (B) the following new subparagraph:

(C) SPECIAL RULE FOR CONTRIBUTIONS OF INVENTORY FOR EDUCATIONAL PUR-

"(i) CONTRIBUTIONS OF BOOK INVENTORY.—In determining whether a qualified book contribution is a qualified contribution, subparagraph (A) shall be applied without regard to whether—

'(I) the donee is an organization described in the matter preceding clause (i) of subparagraph (A), and

"(II) the property is to be used by the donee solely for the care of the ill, the needy, or infants.

"(ii) Amount of reduction.-Notwithstanding subparagraph (B), the amount of the reduction determined under paragraph (1)(A) shall not exceed the amount by which the fair market value of the contributed property (as determined by the taxpayer using a bona fide published market price for such book) exceeds twice the basis of such property.

(iii) QUALIFIED BOOK CONTRIBUTION.—For purposes of this paragraph, the term 'qualified book contribution' means a charitable contribution of books, but only if the requirements of clauses (iv) and (v) are met.

(iv) IDENTITY OF DONEE.—The requirement of this clause is met if the contribution is to an organization-

'(I) described in subclause (I) or (III) of

paragraph (6)(B)(i). or

'(II) described in section 501(c)(3) and exempt from tax under section 501(a) (other than a private foundation, as defined in section 509(a), which is not an operating foundation, as defined in section 4942(j)(3)), which is organized primarily to make books available to the general public at no cost or to operate a literacy program.

"(v) CERTIFICATION BY DONEE.—The requirement of this clause is met if, in addition to the certifications required by subparagraph (A) (as modified by this subparagraph), the donee certifies in writing that-

'(I) the books are suitable, in terms of currency, content, and quantity, for use in the donee's educational programs, and

"(II) the donee will use the books in its educational programs.

'(vi) Bona fide published market price.-For purposes of this subparagraph, the term 'bona fide published market price' means, with respect to any book, a price-

(I) determined using the same printing and edition,

'(II) determined in the usual market in which such a book has been customarily sold by the taxpayer, and

'(III) for which the taxpaver can demonstrate to the satisfaction of the Secretary that the taxpayer customarily sold such books in arm's length transactions within 7 years preceding the contribution of such a book.

EFFECTIVE DATE.—The amendments made by this section shall apply to contributions made after the date of the enactment of this Act

SEC. 105. EXPANSION OF CHARITABLE CON-TRIBUTION ALLOWED FOR ENTIFIC PROPERTY USED FOR RE-SEARCH AND FOR COMPUTER TECH-NOLOGY AND EQUIPMENT USED FOR EDUCATIONAL PURPOSES.

(a) SCIENTIFIC PROPERTY USED FOR RE-SEARCH.-

(1) IN GENERAL.—Clause (ii) of section 170(e)(4)(B) (defining qualified research contributions) is amended by inserting "or assembled" after "constructed".

(2) CONFORMING AMENDMENT.section 170(e)(4)(B) is amended by inserting

or assembling" after "construction".

(b) COMPUTER TECHNOLOGY AND EQUIPMENT FOR EDUCATIONAL PURPOSES .-

(1) IN GENERAL.—Clause (ii) of section 170(e)(6)(B) is amended by inserting "or assembled" after "constructed" and "or assembling" after "construction".

EXTENDED.—Section SPECIAL RULE 170(e)(6)(G) is amended by striking "2003" and inserting "2005".

CONFORMING AMENDMENTS.—Subparagraph (D) of section 170(e)(6) is amended by inserting "or assembled" after "con-structed" and "or assembling" after "conafter struction".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2002.

SEC. 106. MODIFICATIONS TO ENCOURAGE CON-TRIBUTIONS OF CAPITAL GAIN REAL PROPERTY MADE FOR CONSERVA-TION PURPOSES.

(a) IN GENERAL.—Section 170(h) (relating to qualified conservation contribution) amended by adding at the end the following new paragraph:

(7) Additional incentives for qualified CONSERVATION CONTRIBUTIONS -

''(A) IN GENERAL.—In the case of any qualified conservation contribution (as defined in paragraph (1)) made by an individual-

"(i) subparagraph (C) of subsection (b)(1) shall not apply,

"(ii) except as provided in subparagraph (B)(i), subsections (b)(1)(A) and (d)(1) shall be applied separately with respect to such contributions by treating references to 50 percent of the taxpayer's contribution base as references to the amount of such base reduced by the amount of other contributions allowable under subsection (b)(1)(A), and

(iii) subparagraph (A) of subsection (d)(1) shall be applied-

"(I) by substituting '15 succeeding taxable years' for '5 succeeding taxable years', and

"(II) by applying clause (ii) to each of the 15 succeeding taxable years.

(B) SPECIAL RULES FOR ELIGIBLE FARMERS AND RANCHERS.-

'(i) IN GENERAL.—In the case of any such contributions by a taxpaver who is an eligible farmer or rancher for the taxable year in which such contributions are made-

'(I) if the taxpaver is an individual, subsections (b)(1)(A) and (d)(1) shall be applied separately with respect to such contributions by substituting 'the taxpayer's contribution base reduced by the amount of other contributions allowable under subsection (b)(1)(A)' for '50 percent of the taxpayer's contribution base' each place it appears, and

"(II) if the taxpayer is a corporation, subsections (b)(2) and (d)(2) shall be applied separately with respect to such contributions, subsection (b)(2) shall be applied with respect to such contributions as if such subsection did not contain the words '10 percent of' and as if subparagraph (A) thereof read the deduction under this section for qualified conservation contributions', and rules similar to the rules of subparagraph (A)(iii) shall apply for purposes of subsection (d)(2).

"(ii) DEFINITION.—For purposes of clause (i), the term 'eligible farmer or rancher' means a taxpayer whose gross income from the trade or business of farming (within the meaning of section 2032A(e)(5)) is at least 51 percent of the taxpayer's gross income for the taxable year, and, in the case of a C corporation, the stock of which is not publicly traded on a recognized exchange."

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to contributions made after the date of the enactment of this Act.

SEC. 107. EXCLUSION OF 25 PERCENT OF GAIN ON SALES OR EXCHANGES OF LAND OR WATER INTERESTS TO ELIGIBLE EN-TITIES FOR CONSERVATION PUR-

POSES. (a) IN GENERAL.—Part III of subchapter B of chapter 1 (relating to items specifically excluded from gross income) is amended by inserting after section 121 the following new

"SEC. 121A. 25-PERCENT EXCLUSION OF GAIN ON SALES OR EXCHANGES OF LAND OR WATER INTERESTS TO ELIGIBLE EN-TITIES FOR CONSERVATION PUR-POSES.

section:

"(a) EXCLUSION.—Gross income shall not include 25 percent of the qualifying gain from a conservation sale of a long-held qualifying land or water interest.

"(b) QUALIFYING GAIN.—For purposes of

"(b) QUALIFYING GAIN.—For purposes of this section—

"(1) IN GENERAL.—The term 'qualifying gain' means any gain which would be recognized as long-term capital gain, reduced by the amount of any long-term capital gain attributable to disqualified improvements.

"(2) DISQUALIFIED IMPROVEMENT.—For purposes of paragraph (1), the term 'disqualified improvement' means any building, structure, or other improvement, other than—

"(A) any improvement which is described in section 175(c)(1), determined—

"(i) without regard to the requirements that the taxpayer be engaged in farming, and "(ii) without taking into account subpara-

graphs (A) and (B) thereof, or

"(B) any improvement which the Secretary determines directly furthers conservation purposes.

"(3) SPECIAL RULE FOR SALES OF STOCK.—If the long-held qualifying land or water interest is 1 or more shares of stock in a qualifying land or water corporation, the qualifying gain is equal to the lesser of—

"(A) the qualifying gain determined under

paragraph (1), or

"(B) the product of—

"(i) the percentage of such corporation's stock which is transferred by the taxpayer, times

"(ii) the amount which would have been the qualifying gain (determined under paragraph (I)) if there had been a conservation sale by such corporation of all of its interests in the land and water for a price equal to the product of the fair market value of such interests times the ratio of—

 $\lq\lq$ (I) the proceeds of the conservation sale of the stock, to

"(II) the fair market value of the stock which was the subject of the conservation sale

"(c) CONSERVATION SALE.—For purposes of this section, the term 'conservation sale' means a sale or exchange which meets the following requirements:

"(I) TRANSFEREE IS AN ELIGIBLE ENTITY.— The transferee of the long-held qualifying land or water interest is an eligible entity.

"(2) QUALIFYING LETTER OF INTENT RE-QUIRED.—At the time of the sale or exchange, such transferee provides the taxpayer with a qualifying letter of intent.

"(3) NONAPPLICATION TO CERTAIN SALES.— The sale or exchange is not made pursuant to an order of condemnation or eminent domain.

"'(4) CONTROLLING INTEREST IN STOCK SALE REQUIRED.—In the case of the sale or exchange of stock in a qualifying land or water corporation, at the end of the taxpayer's taxable year in which such sale or exchange occurs, the transferee's ownership of stock in such corporation meets the requirements of section 1504(a)(2) (determined by substituting '90 percent' for '80 percent' each place it appears).

"'(d) LONG-HELD QUALIFYING LAND OR WATER INTEREST.—For purposes of this section—

''(1) IN GENERAL.—The term 'long-held qualifying land or water interest' means any qualifying land or water interest owned by the taxpayer or a member of the taxpayer's family (as defined in section 2032A(e)(2)) at all times during the 5-year period ending on the date of the sale.

 $^{\prime\prime}(2)$ QUALIFYING LAND OR WATER INTEREST.—

''(A) IN GENERAL.—The term 'qualifying land or water interest' means a real property interest which constitutes—

"(i) a taxpayer's entire interest in land,

"(ii) a taxpayer's entire interest in water rights,

 $\lq\lq$ (iii) a qualified real property interest (as defined in section 170(h)(2)), or

"(iv) stock in a qualifying land or water corporation.

"(B) Entire interest.—For purposes of clause (i) or (ii) of subparagraph (A)—

"(i) a partial interest in land or water is not a taxpayer's entire interest if an interest in land or water was divided in order to create such partial interest in order to avoid the requirements of such clause or section 170(f)(3)(A), and

"(ii) a taxpayer's entire interest in certain land does not fail to satisfy subparagraph (A)(i) solely because the taxpayer has retained an interest in other land, even if the other land is contiguous with such certain land and was acquired by the taxpayer along with such certain land in a single conveyance.

''(e) OTHER DEFINITIONS.—For purposes of this section—

"(1) ELIGIBLE ENTITY.—The term 'eligible entity' means—

"(\check{A}) a governmental unit referred to in section 170(c)(1), or an agency or department thereof operated primarily for 1 or more of the conservation purposes specified in clause (i), (ii), or (iii) of section 170(h)(4)(A), or

"(B) an entity which is-

"(i) described in section 170(b)(1)(A)(vi) or section 170(h)(3)(B), and

"(ii) organized and at all times operated primarily for 1 or more of the conservation purposes specified in clause (i), (ii), or (iii) of section 170(h)(4)(A).

"'(2) QUALIFYING LETTER OF INTENT.—The term 'qualifying letter of intent' means a written letter of intent which includes the following statement: 'The transferee's intent is that this acquisition will serve 1 or more of the conservation purposes specified in clause (i), (ii), or (iii) of section 170(h)(4)(A) of the Internal Revenue Code of 1986, that the transferee's use of the property so acquired will be consistent with section 170(h)(5) of such Code, and that the use of the property will continue to be consistent with such section, even if ownership or possession of such property is subsequently transferred to another person.'

"(3) QUALIFYING LAND OR WATER CORPORA-TION.—The term 'qualifying land or water corporation' means a C corporation (as defined in section 1361(a)(2)) if, as of the date of the conservation sale—

"(A) the fair market value of the corporation's interests in land or water held by the corporation at all times during the preceding 5 years equals or exceeds 90 percent of the fair market value of all of such corporation's assets, and

"(B) not more than 50 percent of the total fair market value of such corporation's assets consists of water rights or infrastructure related to the delivery of water, or both.

"(f) TAX ON SUBSEQUENT TRANSFERS OR RE-MOVALS OF CONSERVATION RESTRICTIONS.—

"(1) IN GENERAL.—A tax is hereby imposed on any subsequent—

"(A) transfer by an eligible entity of ownership or possession, whether by sale, exchange, or lease, of property acquired di-

rectly or indirectly in—

"(i) a conservation sale described in subsection (a), or

"(ii) a transfer described in clause (i), (ii), or (iii) of paragraph (4)(A), or

"(B) removal of a conservation restriction contained in an instrument of conveyance of such property.

"(2) AMOUNT OF TAX.—The amount of tax imposed by paragraph (1) on any transfer or removal shall be equal to the sum of—

"(A) either-

"(i) 20 percent of the fair market value (determined at the time of the transfer) of the

property the ownership or possession of which is transferred, or

"(ii) 20 percent of the fair market value (determined at the time immediately after the removal) of the property upon which the conservation restriction was removed, plus

"(B) the product of-

"(i) the highest rate of tax specified in section 11, times

"(ii) any gain or income realized by the transferor or person removing such restriction as a result of the transfer or removal.

"(3) LIABILITY.—The tax imposed by paragraph (1) shall be paid—

"(A) on any transfer, by the transferor, and "(B) on any removal of a conservation restriction contained in an instrument of conveyance, by the person removing such restriction.

"(4) RELIEF FROM LIABILITY.—The person (otherwise liable for any tax imposed by paragraph (1)) shall be relieved of liability for the tax imposed by paragraph (1)—

'(A) with respect to any transfer if—

"(i) the transferee is an eligible entity which provides such person, at the time of transfer, a qualifying letter of intent,

"(ii) in any case where the transferee is not an eligible entity, it is established to the satisfaction of the Secretary, that the transfer of ownership or possession, as the case may be, will be consistent with section 170(h)(5), and the transferee provides such person, at the time of transfer, a qualifying letter of intent, or

"(iii) tax has previously been paid under this subsection as a result of a prior transfer of ownership or possession of the same prop-

erty, or

"(B) with respect to any removal of a conservation restriction contained in an instrument of conveyance, if it is established to the satisfaction of the Secretary that the retention of the restriction was impracticable or impossible and the proceeds continue to be used in a manner consistent with 1 or more of the conservation purposes specified in clause (i), (ii), or (iii) of section 170(h)(4)(A).

"(5) ADMINISTRATIVE PROVISIONS.—For purposes of subtitle F, the taxes imposed by this subsection shall be treated as excise taxes with respect to which the deficiency procedures of such subtitle apply.

"(6) REPORTING.—The Secretary may require such reporting as may be necessary or appropriate to further the purpose under this section that any conservation use be in per-

petuity.

(b) CLERICAL AMENDMENT.—The table of sections for part III of subchapter B of chapter 1 is amended by inserting after the item relating to section 121 the following new item:

"Sec. 121A. 25-percent exclusion of gain on sales or exchanges of land or water interests to eligible entities for conservation purposes.".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to sales or exchanges occurring after the date of the enactment of this Act.

SEC. 108. TAX EXCLUSION FOR COST-SHARING PAYMENTS UNDER PARTNERS FOR FISH AND WILDLIFE PROGRAM.

(a) IN GENERAL.—Section 126(a) (relating to certain cost-sharing payments) is amended by redesignating paragraph (10) as paragraph (11) and by inserting after paragraph (9) the following:

"(10) The Partners for Fish and Wildlife Program authorized by the Fish and Wildlife Act of 1956 (16 U.S.C. 742a et seq.).".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to payments received after the date of the enactment of this Act.

SEC. 109. ADJUSTMENT TO BASIS OF S CORPORA-TION STOCK FOR CERTAIN CHARI-TABLE CONTRIBUTIONS.

(a) IN GENERAL.—Paragraph (2) of section 1367(a) (relating to adjustments to basis of stock of shareholders, etc.) is amended by adding at the end the following new flush sentence:

"The decrease under subparagraph (B) by reason of a charitable contribution (as defined in section 170(c)) of property shall be the amount equal to the shareholder's pro rata share of the adjusted basis of such prop-

EFFECTIVE DATE.—The amendment made by this section shall apply to contributions made after the date of the enactment of this Act.

SEC. 110. ENHANCED DEDUCTION FOR CHARI-TABLE CONTRIBUTION OF LITERARY, MUSICAL, ARTISTIC, AND SCHOLARLY COMPOSITIONS.

(a) IN GENERAL.—Subsection (e) of section 170 (relating to certain contributions of ordinary income and capital gain property), as amended by this Act, is amended by adding at the end the following new paragraph:

(8) SPECIAL RULE FOR CERTAIN CONTRIBU-TIONS OF LITERARY, MUSICAL, ARTISTIC, OR SCHOLARLY COMPOSITIONS -

'(A) IN GENERAL.—In the case of a qualified artistic charitable contribution-

(i) the amount of such contribution taken into account under this section shall be the fair market value of the property contributed (determined at the time of such contribution), and

"(ii) no reduction in the amount of such contribution shall be made under paragraph

"(B) QUALIFIED ARTISTIC CHARITABLE CON-TRIBUTION.—For purposes of this paragraph, the term 'qualified artistic charitable contribution' means a charitable contribution of any literary, musical, artistic, or scholarly composition, or similar property, or the copyright thereon (or both), but only if-

(i) such property was created by the personal efforts of the taxpayer making such contribution no less than 18 months prior to such contribution.

"(ii) the taxpayer

"(I) has received a qualified appraisal of the fair market value of such property in accordance with the regulations under this section, and

(II) attaches to the taxpayer's income tax return for the taxable year in which such contribution was made a copy of such appraisal,

'(iii) the donee is an organization described in subsection (b)(1)(A).

(iv) the use of such property by the donee is related to the purpose or function constituting the basis for the donee's exemption under section 501 (or, in the case of a governmental unit, to any purpose or function described under section 501(c)),

'(v) the taxpayer receives from the donee a written statement representing that the donee's use of the property will be in accordance with the provisions of clause (iv), and

'(vi) the written appraisal referred to in clause (ii) includes evidence of the extent (if any) to which property created by the personal efforts of the taxpayer and of the same type as the donated property is or has been-

(I) owned, maintained, and displayed by organizations described in subsection

(b)(1)(A), and

(II) sold to or exchanged by persons other than the taxpayer, donee, or any related person (as defined in section 465(b)(3)(C)).

(C) MAXIMUM DOLLAR LIMITATION; NO CAR-RYOVER OF INCREASED DEDUCTION.—The increase in the deduction under this section by reason of this paragraph for any taxable year-

"(i) shall not exceed the artistic adjusted gross income of the taxpayer for such taxable vear, and

"(ii) shall not be taken into account in determining the amount which may be carried from such taxable year under subsection (d).

(D) ARTISTIC ADJUSTED GROSS INCOME.-For purposes of this paragraph, the term 'artistic adjusted gross income' means that portion of the adjusted gross income of the taxpayer for the taxable year attributable to-

(i) income from the sale or use of property created by the personal efforts of the taxpayer which is of the same type as the donated property, and

"(ii) income from teaching, lecturing, performing, or similar activity with respect to property described in clause (i).

(E) PARAGRAPH NOT TO APPLY TO CERTAIN CONTRIBUTIONS.—Subparagraph (A) shall not apply to any charitable contribution of any letter, memorandum, or similar property which was written, prepared, or produced by or for an individual while the individual is an officer or employee of any person (including any government agency or instrumentality) unless such letter, memorandum, or similar property is entirely personal.

(F) COPYRIGHT TREATED AS SEPARATE PROPERTY FOR PARTIAL INTEREST RULE.—In the case of a qualified artistic charitable contribution, the tangible literary, musical, artistic, or scholarly composition, or similar property and the copyright on such work shall be treated as separate properties for purposes of this paragraph and subsection

EFFECTIVE DATE.—The amendment made by this section shall apply to contributions made after the date of the enactment of this Act.

SEC. 111. MILEAGE REIMBURSEMENTS TO CHARI-TABLE VOLUNTEERS FROM GROSS INCOME. **EXCLUDED**

(a) IN GENERAL.—Part III of subchapter B of chapter 1 is amended by inserting after section 139 the following new section:

"SEC. 139A. MILEAGE REIMBURSEMENTS TO CHARITABLE VOLUNTEERS.

(a) IN GENERAL.—Gross income of an individual does not include amounts received, from an organization described in section 170(c), as reimbursement of operating expenses with respect to use of a passenger automobile for the benefit of such organization. The preceding sentence shall apply only to the extent that the expenses which are reimbursed would be deductible under this chapter if section 274(d) were applied-

(1) by using the standard business mileage rate established under such section, and

(2) as if the individual were an employee of an organization not described in section

(b) APPLICATION TO VOLUNTEER SERVICES ONLY.—Subsection (a) shall not apply with respect to any expenses relating to the performance of services for compensation.

(c) No Double Benefit.—A taxpayer may not claim a deduction or credit under any other provision of this title with respect to the expenses under subsection (a).

(d) EXEMPTION FROM REPORTING REQUIRE-MENTS.—Section 6041 shall not apply with respect to reimbursements excluded from income under subsection (a).'

(b) CLERICAL AMENDMENT.—The table of sections for part III of subchapter B of chapter 1 is amended by inserting after the item relating to section 139 the following new item:

"Sec. 139A. Mileage reimbursements charitable volunteers.'

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after the date of the enactment of this Act.

SEC. 112. EXTENSION OF ENHANCED DEDUCTION FOR INVENTORY TO INCLUDE PUB-LIC SCHOOLS

- (a) IN GENERAL.—Subparagraph (A) of section 170(e)(3) (relating to special rule for certain contributions of inventory and other property) is amended by striking "to an organization which is described in" and all that follows through the end of clause (i) and inserting "to a qualified organization, but
- "(i) the property is to be used by the donee solely for the care of the ill, the needy, or infants and, in the case of-
- "(I) an organization described in section 501(c)(3) (other than an organization described in subclause (II)), the use of the property by the donee is related to the purpose or function constituting the basis for its exemption under section 501, and

'(II) an organization described in subsection (b)(1)(A)(ii), the use of the property by the donee is related to educational purposes and such property is not computer technology or equipment (as defined in paragraph $(6)(\widetilde{F})(i)$:

QUALIFIED ORGANIZATION.—Paragraph (3) of section 170(e) of such Code is amended by redesignating subparagraph (C) as subparagraph (D) and by inserting after subparagraph (B) the following new subparagraph:

(C) QUALIFIED ORGANIZATION.—For purposes of this paragraph, the term 'qualified

organization' means-

(i) an organization which is described in section 501(c)(3) and is exempt under section 501(a) (other than a private foundation, as defined in section 509(a), which is not an operating foundation, as defined in section 4942(j)(3)), and

'(ii) an educational organization described

in subsection (b)(l)(A)(ii).''. (c) Effective DATE.—The amendments made by this section shall apply to contributions made after December 31, 2003.

SEC. 113. 10-YEAR DIVESTITURE PERIOD FOR CERTAIN EXCESS BUSINESS HOLD-INGS OF PRIVATE FOUNDATIONS.

(a) IN GENERAL.—Section 4943(c) (relating to excess business holdings) is amended by redesignating paragraph (7) as paragraph (8) and by inserting after paragraph (6) the following new paragraph:

"(7) 10-YEAR PERIOD TO DISPOSE OF CERTAIN LARGE GIFTS AND BEQUESTS.-

"(A) IN GENERAL.—Paragraph (6) shall be applied by substituting '10-year period' for '5-year period' if—

(i) upon the election of a private foundation, it is established to the satisfaction of the Secretary that-

'(I) the excess business holdings (or increase in excess business holdings) in a business enterprise by the private foundation in amount which is not less than \$1,000,000,000 is the result of a gift or bequest the fair market value of which is not less than \$1.000.000.000, and

 $\lq\lq$ (II) after such gift or bequest, the private foundation does not have effective control of such business enterprise to which such gift or bequest relates,

"(ii) subject to subparagraph (C), the private foundation submits to the Secretary with such election a reasonable plan for disposing of all of the excess business holdings related to such gift or bequest, and

"(iii) the private foundation certifies annually to the Secretary that the private foundation is complying with the plan submitted under this paragraph, the requirement under clause (i)(II), and the rules under subpara-

graph (D). (B) ELECTION.—Any election under subparagraph (A)(i) shall be made not later than 6 months after the date of such gift or be-

quest and shall-

- "(i) establish the fair market value of such gift or bequest, and
- "(ii) include a certification that the requirement of subparagraph (A)(i)(II) is met.
 - "(C) REASONABLENESS OF PLAN .-
- "(i) IN GENERAL.—Any plan submitted under subparagraph (A)(ii) shall be presumed reasonable unless the Secretary notifies the private foundation to the contrary not later than 6 months after the submission of such plan.
- "(ii) RESUBMISSION.—Upon notice by the Secretary under clause (i), the private foundation may resubmit a plan and shall have the burden of establishing the reasonableness of such plan to the Secretary.
- "(D) SPECIAL RULES.—During any period in which an election under this paragraph is in effect—
- "(i) section 4941(d)(2) (other than subparagraph (A) thereof) shall apply only with respect to any disqualified person described in section 4941(a)(1)(B),
- "(ii) section 4942(a) shall be applied by substituting 'third' for 'second' both places it appears,
- "(iii) section 4942(e)(1) shall be applied by substituting '12 percent' for '5 percent', and
- "(iv) section 4942(g)(1)(A) shall be applied without regard to any portion of reasonable and necessary administrative expenses.
- "(E) INFLATION ADJUSTMENT.—In the case of any taxable year beginning in a calendar year after 2003, the \$1,000,000,000 amount under subparagraph (A)(i)(I) shall be increased by an amount equal to such dollar amount, multiplied by the cost-of-living adjustment determined under section 1(f)(3) for such calendar year, determined by substituting '2002' for '1992' in subparagraph (B) thereof. If the \$1,000,000,000 amount as increased under this subparagraph is not a multiple of \$100,000,000, such amount shall be rounded to the next lowest multiple of \$100,000,000.".
- (b) EFFECTIVE DATE.—The amendments made by this section shall apply to gifts and bequests made after the date of the enactment of this Act.

TITLE II—PROPOSALS IMPROVING THE OVERSIGHT OF TAX-EXEMPT ORGANIZATIONS

SEC. 201. DISCLOSURE OF WRITTEN DETERMINATIONS.

- (a) IN GENERAL.—Section 6110(l) (relating to section not to apply) is amended by striking all matter before subparagraph (A) of paragraph (2) and inserting the following:
- "(I) SECTION NOT TO APPLY.—
 "(I) IN GENERAL.—This section shall not apply to any matter to which section 6104 or 6105 applies, except that this section shall apply to any written determination and related background file document relating to an organization described under subsection (c) or (d) of section 501 (including any written determination denying an organization tax-exempt status under such subsection) or a political organization described in section 527 which is not required to be disclosed by section 6104(a)(1)(A).
- "(2) ADDITIONAL MATTERS.—This section shall not apply to any—".
- (b) EFFECTIVE DATE.—The amendment made by this section shall apply to written determinations issued after the date of the enactment of this Act.

SEC. 202. DISCLOSURE OF INTERNET WEB SITE AND NAME UNDER WHICH ORGANIZATION DOES BUSINESS.

- (a) IN GENERAL.—Section 6033 (relating to returns by exempt organizations) is amended by redesignating subsection (h) as subsection (i) and by inserting after subsection (g) the following new subsection:
- "(h) DISCLOSURE OF NAME UNDER WHICH OR-GANIZATION DOES BUSINESS AND ITS INTERNET

- WEB SITE.—Any organization which is subject to the requirements of subsection (a) shall include on the return required under subsection (a)—
- "(1) any name under which such organization operates or does business, and
- "(2) the Internet web site address (if any) of such organization.".
- (b) EFFECTIVE DATE.—The amendments made by this section shall apply to returns filed after December 31, 2003.

SEC. 203. MODIFICATION TO REPORTING CAPITAL TRANSACTIONS.

- (a) REQUIREMENT OF SUMMARY REPORT.— Section 6033(c) (relating to additional provisions relating to private foundations) is amended by adding at the end the following new sentence: "Any information included in an annual return regarding the gain or loss from the sale or other disposition of stock or securities which are listed on an established securities market which is required to be furnished in order to calculate the tax on net investment income shall also be reported in summary form with a notice that detailed information is available upon request by the public.".
- (b) DISCLOSURE REQUIREMENT.—Section 6104(b) (relating to inspection of annual information returns), as amended by this Act, is amended by adding at the end the following new sentence: "With respect to any private foundation (as defined in section 509(a)), any information regarding the gain or loss from the sale or other disposition of stock or securities which are listed on an established securities market which is required to be furnished in order to calculate the tax on net investment income but which is not in summary form is not required to be made available to the public under this subsection except upon the explicit request by a member of the public to the Secretary."
- (c) Public Inspection Requirement.—Section 6104(d) (relating to public inspection of certain annual returns, applications for exemptions, and notices of status) is amended by adding at the end the following new paragraph:
- (9) APPLICATION TO PRIVATE FOUNDATION CAPITAL TRANSACTION INFORMATION.—With respect to any private foundation (as defined in section 509(a)), any information regarding the gain or loss from the sale or other disposition of stock or securities which are listed on an established securities market which is required to be furnished in order to calculate the tax on net investment income but which is not in summary form is not required to be made available to the public under this subsection except upon the explicit request by a member of the public to the private foundation in the form and manof a request described in paragraph ner (1)(B).
- (d) EFFECTIVE DATE.—The amendments made by this section shall apply to returns filed after December 31, 2003.

SEC. 204. DISCLOSURE THAT FORM 990 IS PUBLICLY AVAILABLE.

- (a) IN GENERAL.—The Commissioner of the Internal Revenue shall notify the public in appropriate publications or other materials of the extent to which an exempt organization's Form 990, Form 990-EZ, or Form 990-PF is publicly available.
- (b) EFFECTIVE DATE.—The amendments made by this section shall apply to publications or other materials issued or revised after the date of the enactment of this Act. SEC. 205. DISCLOSURE TO STATE OFFICIALS OF

PROPOSED ACTIONS RELATED TO SECTION 501(c) ORGANIZATIONS.

- (a) IN GENERAL.—Subsection (c) of section 6104 is amended by striking paragraph (2) and inserting the following new paragraphs:
- "(2) DISCLOSURE OF PROPOSED ACTIONS RE-LATED TO CHARITABLE ORGANIZATIONS.—

- "(A) SPECIFIC NOTIFICATIONS.—In the case of an organization to which paragraph (I) applies, the Secretary may disclose to the appropriate State officer—
- "(i) a notice of proposed refusal to recognize such organization as an organization described in section 501(c)(3) or a notice of proposed revocation of such organization's recognition as an organization exempt from taxation,
- "(ii) the issuance of a letter of proposed deficiency of tax imposed under section 507 or chapter 41 or 42, and
- "(iii) the names, addresses, and taxpayer identification numbers of organizations which have applied for recognition as organizations described in section 501(c)(3).
- "(B) ADDITIONAL DISCLOSURES.—Returns and return information of organizations with respect to which information is disclosed under subparagraph (A) may be made available for inspection by or disclosed to an appropriate State officer.
- "(C) PROCEDURES FOR DISCLOSURE.—Information may be inspected or disclosed under subparagraph (A) or (B) only—
- "(i) upon written request by an appropriate State officer, and
- ''(ii) for the purpose of, and only to the extent necessary in, the administration of State laws regulating such organizations.
- Such information may only be inspected by or disclosed to representatives of the appropriate State officer designated as the individuals who are to inspect or to receive the returns or return information under this paragraph on behalf of such officer. Such representatives shall not include any contractor or agent.
- "(D) DISCLOSURES OTHER THAN BY REQUEST.—The Secretary may make available for inspection or disclose returns and return information of an organization to which paragraph (1) applies to an appropriate State officer of any State if the Secretary determines that such inspection or disclosure may facilitate the resolution of Federal or State issues relating to the tax-exempt status of such organization.
- "(3) DISCLOSURE WITH RESPECT TO CERTAIN OTHER EXEMPT ORGANIZATIONS.—Upon written request by an appropriate State officer, the Secretary may make available for inspection or disclosure returns and return information of an organization described in paragraph (2), (4), (6), (7), (8), (10), or (13) of section 501(c) for the purpose of, and to the extent necessary in, the administration of State laws regulating the solicitation or administration of the charitable funds or charitable assets of such organizations. Such information may be inspected only by or disclosed only to representatives of the appropriate State officer designated as the individuals who are to inspect or to receive the returns or return information under this paragraph on behalf of such officer. Such representatives shall not include any contractor or agent.
- "(4) USE IN CIVIL JUDICIAL AND ADMINISTRA-TIVE PROCEEDINGS.—Returns and return information disclosed pursuant to this subsection may be disclosed in civil administrative and civil judicial proceedings pertaining to the enforcement of State laws regulating such organizations in a manner prescribed by the Secretary similar to that for tax administration proceedings under section 6103(h)(4).
- "(5) NO DISCLOSURE IF IMPAIRMENT.—Returns and return information shall not be disclosed under this subsection, or in any proceeding described in paragraph (4), to the extent that the Secretary determines that such disclosure would seriously impair Federal tax administration.
- $\lq\lq$ (6) DEFINITIONS.—For purposes of this subsection—

- "(A) RETURN AND RETURN INFORMATION.— The terms 'return' and 'return information' have the respective meanings given to such terms by section 6103(b).
- "(B) APPROPRIATE STATE OFFICER.—The term 'appropriate State officer' means—

"(i) the State attorney general,

- "(ii) in the case of an organization to which paragraph (1) applies, any other State official charged with overseeing organizations of the type described in section 501(c)(3), and
- "(iii) in the case of an organization to which paragraph (3) applies, the head of an agency designated by the State attorney general as having primary responsibility for overseeing the solicitation of funds for charitable purposes."
 - (b) CONFORMING AMENDMENTS.—
- (1) Subsection (a) of section 6103 is amended—
- (A) by inserting "or any appropriate State officer who has or had access to returns or return information under section 6104(c)" after "this section" in paragraph (2), and
- (B) by striking "or subsection (n)" in paragraph (3) and inserting "subsection (n), or section 6104(c)".
- (2) Subparagraph (A) of section 6103(p)(3) is amended by inserting "and section 6104(c)" after "section" in the first sentence.
- (3) Paragraph (4) of section 6103(p), as amended by section 202(b)(2)(B) of the Trade Act of 2002 (Public Law 107-210; 116 Stat. 961), is amended by striking "or (17)" after "any other person described in subsection (l)(16)" each place it appears and inserting "or (18) or any appropriate State officer (as defined in section 6104(c))".
- (4) The heading for paragraph (1) of section 6104(c) is amended by inserting "FOR CHARITABLE ORGANIZATIONS"
- (5) Paragraph (2) of section 7213(a) is amended by inserting "or under section 6104(c)" after "6103".
- (6) Paragraph (2) of section 7213A(a) is amended by inserting "or 6104(c)" after "6103".
- (7) Paragraph (2) of section 7431(a) is amended by inserting "(including any disclosure in violation of section 6104(c))" after "6103".
- (c) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act but shall not apply to requests made before such date.

 SEC. 206. EXPANSION OF PENALTIES TO PREPARERS OF FORM 990.
- (a) IN GENERAL.—Section 6695 (relating to other assessable penalties with respect to the preparation of income tax returns for other persons) is amended by adding at the end the following new subsections:
- "(h) CERTAIN ÖMISSIONS AND MISREPRESENTATIONS.—
- "(1) IN GENERAL.—Any person who prepares for compensation any return under section 6033 who omits or misrepresents any information with respect to such return which was known or should have been known by such person shall pay a penalty of \$250 with respect to such return.
- (2) EXCEPTION FOR MINOR, INADVERTENT OMISSIONS.—Paragraph (1) shall not apply to minor, inadvertent omissions.
- $^{\prime\prime}(3)$ Rules for determining return preparer.—For purposes of this subsection and subsection (i), any reference to a person who prepares for compensation a return under section 6033-
- "(A) shall include any person who employs 1 or more persons to prepare for compensation a return under section 6033, and
- "(B) shall not include any person who would be described in clause (i), (ii), (iii), or (iv) of section 7701(a)(36)(B) if such section referred to a return under section 6033
 - "(i) WILLFUL OR RECKLESS CONDUCT.—

- "(1) IN GENERAL.—Any person who prepares for compensation any return under section 6033 who recklessly or intentionally misrepresents any information or recklessly or intentionally disregards any rule or regulation with respect to such return shall pay a penalty of \$1,000 with respect to such return.
- "(2) COORDINATION WITH OTHER PENALTIES.—
 With respect to any return, the amount of
 the penalty payable by any person by reason
 of paragraph (1) shall be reduced by the
 amount of the penalty paid by such person
 by reason of subsection (h) or section 6694.".
 (b) CONFORMING AMENDMENTS.—
- (1) The heading for section 6695 is amended by inserting "AND OTHER" after "INCOME TAX".
- (2) The item relating to section 6695 in the table of sections for part I of subchapter B of chapter 68 is amended by inserting "and other" after "income tax".
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to documents prepared after the date of the enactment of this Act.

SEC. 207. NOTIFICATION REQUIREMENT FOR ENTITIES NOT CURRENTLY REQUIRED TO FILE.

- (a) IN GENERAL.—Section 6033 (relating to returns by exempt organizations), as amended by this Act, is amended by redesignating subsection (i) as subsection (j) and by inserting after subsection (h) the following new subsection:
- "(i) ADDITIONAL NOTIFICATION REQUIRE-MENTS.—Any organization the gross receipts of which in any taxable year result in such organization being referred to in subsection (a)(2)(A)(ii) or (a)(2)(B)—
- "(1) shall furnish annually, at such time and in such manner as the Secretary may by forms or regulations prescribe, information setting forth—
 - "(A) the legal name of the organization,
- "(B) any name under which such organization operates or does business,
- "(C) the organization's mailing address and Internet web site address (if any),
- "(D) the organization's taxpayer identification number,
- "(E) the name and address of a principal officer, and
- "(F) evidence of the continuing basis for the organization's exemption from the filing requirements under subsection (a)(1), and
- "(2) upon the termination of the existence of the organization, shall furnish notice of such termination.".
- (b) LOSS OF EXEMPT STATUS FOR FAILURE TO FILE RETURN OR NOTICE.—Section 6033 (relating to returns by exempt organizations), as amended by subsection (a), is amended by redesignating subsection (j) as subsection (k) and by inserting after subsection (i) the following new subsection:
- "(j) Loss of Exempt Status for Failure

TO FILE RETURN OR NOTICE.—

- "(1) IN GENERAL.—If an organization described in subsection (a)(1) or (i) fails to file an annual return or notice required under either subsection for 3 consecutive years, such organization's status as an organization exempt from tax under section 501(a) shall be considered revoked on and after the date set by the Secretary for the filing of the third annual return or notice. The Secretary shall publish and maintain a list of any organization the status of which is so revoked.
- "(2) APPLICATION NECESSARY FOR REIN-STATEMENT.—Any organization the tax-exempt status of which is revoked under paragraph (1) must apply in order to obtain reinstatement of such status regardless of whether such organization was originally required to make such an application.
- "(3) RETROACTIVE REINSTATEMENT IF REA-SONABLE CAUSE SHOWN FOR FAILURE.—If upon application for reinstatement of status as an

organization exempt from tax under section 501(a), an organization described in paragraph (1) can show to the satisfaction of the Secretary evidence of reasonable cause for the failure described in such paragraph, the organization's exempt status may, in the discretion of the Secretary, be reinstated effective from the date of the revocation under such paragraph."

(c) No Declaratory Judgment Relief.— Section 7428(b) (relating to limitations) is amended by adding at the end the following

new paragraph:

"(4) NONAPPLICATION FOR CERTAIN REVOCATIONS.—No action may be brought under this section with respect to any revocation of status described in section 6033(j)(1).".

- (d) NO INSPECTION REQUIREMENT.—Section 6104(b) (relating to inspection of annual information returns) is amended by inserting "(other than subsection (i) thereof)" after "6033"
- (e) No DISCLOSURE REQUIREMENT.—Section 6104(d)(3) (relating to exceptions from disclosure requirements) is amended by redesignating subparagraph (B) as subparagraph (C) and by inserting after subparagraph (A) the following new subparagraph:

"(B) NONDISCLOSURE OF ANNUAL NOTICES.—
Paragraph (1) shall not require the disclosure of any notice required under section 6033(i)"

- of any notice required under section 6033(i).".

 (f) No Monetary Penalty for Failure To Notify.—Section 6652(c)(1) (relating to annual returns under section 6033 or 6012(a)(6)) is amended by adding at the end the following new subparagraph:
- "(E) NO PENALTY FOR CERTAIN ANNUAL NOTICES.—This paragraph shall not apply with respect to any notice required under section 6033(i)."
- (g) SECRETARIAL OUTREACH REQUIRE-MENTS.—
- (1) NOTICE REQUIREMENT.—The Secretary of the Treasury shall notify in a timely manner every organization described in section 6033(i) of the Internal Revenue Code of 1986 (as added by this section) of the requirement under such section 6033(i) and of the penalty established under section 6033(j)—
- (A) by mail, in the case of any organization the identity and address of which is included in the list of exempt organizations maintained by the Secretary, and
- (B) by Internet or other means of outreach, in the case of any other organization.
- (2) LOSS OF STATUS PENALTY FOR FAILURE TO FILE RETURN.—The Secretary of the Treasury shall publicize in a timely manner in appropriate forms and instructions and through other appropriate means, the penalty established under section 6033(j) of such Code for the failure to file a return under section 6033(a)(1) of such Code.
- (h) EFFECTIVE DATE.—The amendments made by this section shall apply to notices and returns with respect to annual periods beginning after 2003.

SEC. 208. SUSPENSION OF TAX-EXEMPT STATUS OF TERRORIST ORGANIZATIONS.

- (a) IN GENERAL.—Section 501 of the Internal Revenue Code of 1986 (relating to exemption from tax on corporations, certain trusts, etc.) is amended by redesignating subsection (p) as subsection (q) and by inserting after subsection (o) the following new subsection:
- "(p) SUSPENSION OF TAX-EXEMPT STATUS OF TERRORIST ORGANIZATIONS.—
- "(1) IN GENERAL.—The exemption from tax under subsection (a) with respect to any organization described in paragraph (2), and the eligibility of any organization described in paragraph (2) to apply for recognition of exemption under subsection (a), shall be suspended during the period described in paragraph (3).
- "(2) TERRORIST ORGANIZATIONS.—An organization is described in this paragraph if such

organization is designated or otherwise individually identified—

- "(A) under section 212(a)(3)(B)(vi)(II) or 219 of the Immigration and Nationality Act as a terrorist organization or foreign terrorist organization.
- "(B) in or pursuant to an Executive order which is related to terrorism and issued under the authority of the International Emergency Economic Powers Act or section 5 of the United Nations Participation Act of 1945 for the purpose of imposing on such organization an economic or other sanction, or

 $\lq\lq(C)$ in or pursuant to an Executive order issued under the authority of any Federal law if—

- "(i) the organization is designated or otherwise individually identified in or pursuant to such Executive order as supporting or engaging in terrorist activity (as defined in section 212(a)(3)(B) of the Immigration and Nationality Act) or supporting terrorism (as defined in section 140(d)(2) of the Foreign Relations Authorization Act, Fiscal Years 1988 and 1989); and
- "(ii) such Executive order refers to this subsection.
- "(3) PERIOD OF SUSPENSION.—With respect to any organization described in paragraph (2), the period of suspension—

"(A) begins on the later of-

- "(i) the date of the first publication of a designation or identification described in paragraph (2) with respect to such organization or
- "(ii) the date of the enactment of this subsection, and
- "(B) ends on the first date that all designations and identifications described in paragraph (2) with respect to such organization are rescinded pursuant to the law or Executive order under which such designation or identification was made.
- ''(4) DENIAL OF DEDUCTION.—No deduction shall be allowed under any provision of this title, including sections 170, 545(b)(2), 556(b)(2), 642(c), 2055, 2106(a)(2), and 2522, with respect to any contribution to an organization described in paragraph (2) during the period described in paragraph (3).
- "(5) DENIAL OF ADMINISTRATIVE OR JUDICIAL CHALLENGE OF SUSPENSION OR DENIAL OF DEDUCTION.—Notwithstanding section 7428 or any other provision of law, no organization or other person may challenge a suspension under paragraph (1), a designation or identification described in paragraph (2), the period of suspension described in paragraph (3), or a denial of a deduction under paragraph (4) in any administrative or judicial proceeding relating to the Federal tax liability of such organization or other person.
 - "(6) Erroneous designation.—

"(A) IN GENERAL.—If—

"(i) the tax exemption of any organization described in paragraph (2) is suspended under paragraph (1),

"(ii) each designation and identification described in paragraph (2) which has been made with respect to such organization is determined to be erroneous pursuant to the law or Executive order under which such designation or identification was made, and

"(iii) the erroneous designations and identifications result in an overpayment of income tax for any taxable year by such organization.

credit or refund (with interest) with respect to such overpayment shall be made.

"(B) WAIVER OF LIMITATIONS.—If the credit or refund of any overpayment of tax described in subparagraph (A)(iii) is prevented at any time by the operation of any law or rule of law (including res judicata), such credit or refund may nevertheless be allowed or made if the claim therefor is filed before the close of the 1-year period beginning on

the date of the last determination described in subparagraph (A)(ii).

"(7) NOTICE OF SUSPENSIONS.—If the tax exemption of any organization is suspended under this subsection, the Internal Revenue Service shall update the listings of tax-exempt organizations and shall publish appropriate notice to taxpayers of such suspension and of the fact that contributions to such organization are not deductible during the period of such suspension.".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to designations made before, on, or after the date of the enactment of this Act.

TITLE III—OTHER CHARITABLE AND EXEMPT ORGANIZATION PROVISIONS

SEC. 301. MODIFICATION OF EXCISE TAX ON UN-RELATED BUSINESS TAXABLE IN-COME OF CHARITABLE REMAINDER TRUSTS.

- (a) IN GENERAL.—Subsection (c) of section 664 (relating to exemption from income taxes) is amended to read as follows:
 - '(c) TAXATION OF TRUSTS.—
- "(I) INCOME TAX.—A charitable remainder annuity trust and a charitable remainder unitrust shall, for any taxable year, not be subject to any tax imposed by this subtitle. "(2) EXCISE TAX.—
- "(A) IN GENERAL.—In the case of a charitable remainder annuity trust or a charitable remainder unitrust which has unrelated business taxable income (within the meaning of section 512, determined as if part III of subchapter F applied to such trust) for a taxable year, there is hereby imposed on such trust or unitrust an excise tax equal to the amount of such unrelated business taxable income.
- "(B) CERTAIN RULES TO APPLY.—The tax imposed by subparagraph (A) shall be treated as imposed by chapter 42 for purposes of this title other than subchapter E of chapter 42.
- "(C) TAX COURT PROCEEDINGS.—For purposes of this paragraph, the references in section 6212(c)(1) to section 4940 shall be deemed to include references to this paragraph.".
- (b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2002. SEC. 302. MODIFICATIONS TO SECTION 512(b)(13).
- (a) IN GENERAL.—Paragraph (13) of section 512(b) (relating to special rules for certain amounts received from controlled entities) is amended by redesignating subparagraph (E) as subparagraph (F) and by inserting after subparagraph (D) the following new subparagraph:
- "(E) PARAGRAPH TO APPLY ONLY TO EXCESS PAYMENTS.—
- "(i) IN GENERAL.—Subparagraph (A) shall apply only to the portion of a specified payment received or accrued by the controlling organization that exceeds the amount which would have been paid or accrued if such payment met the requirements prescribed under section 482.
- "(ii) Addition to tax for valuation MISSTATEMENTS.—The tax imposed by this chapter on the controlling organization shall be increased by an amount equal to 20 percent of the larger of—
- "(I) such excess determined without regard to any amendment or supplement to a return of tax, or
- $\lq\lq$ (II) such excess determined with regard to all such amendments and supplements. $\lq\lq$

(b) EFFECTIVE DATE.—

- (1) IN GENERAL.—The amendment made by this section shall apply to payments received or accrued after December 31, 2000.
- (2) PAYMENTS SUBJECT TO BINDING CONTRACT TRANSITION RULE.—If the amendments made by section 1041 of the Taxpayer Relief Act of 1997 did not apply to any amount received or

accrued in the first 2 taxable years beginning on or after the date of the enactment of the Taxpayer Relief Act of 1997 under any contract described in subsection (b)(2) of such section, such amendments also shall not apply to amounts received or accrued under such contract before January 1, 2001.

SEC. 303. SIMPLIFICATION OF LOBBYING EXPENDITURE LIMITATION.

- (a) REPEAL OF GRASSROOTS EXPENDITURE LIMIT.—Paragraph (1) of section 501(h) (relating to expenditures by public charities to influence legislation) is amended to read as follows:
- "(1) GENERAL RULE.—In the case of an organization to which this subsection applies, exemption from taxation under subsection (a) shall be denied because a substantial part of the activities of such organization consists of carrying on propaganda, or otherwise attempting, to influence legislation, but only if such organization normally makes lobbying expenditures in excess of the lobbying ceiling amount for such organization for each taxable year.".
- (b) EXCESS LOBBYING EXPENDITURES.—Section 4911(b) is amended to read as follows:
- "(b) EXCESS LOBBYING EXPENDITURES.—For purposes of this section, the term 'excess lobbying expenditures' means, for a taxable year, the amount by which the lobbying expenditures made by the organization during the taxable year exceed the lobbying non-taxable amount for such organization for such taxable year.".
 - (c) CONFORMING AMENDMENTS.—
- (1) Section 501(h)(2) is amended by striking subparagraphs (C) and (D).
- (2) Section 4911(c) is amended by striking paragraphs (3) and (4).
- (3) Paragraph (1)(A) of section 4911(f) is amended by striking "limits of section 501(h)(1) have" and inserting "limit of section 501(h)(1) has".
- (4) Paragraph (1)(C) of section 4911(f) is amended by striking "limits of section 501(h)(1) are" and inserting "limit of section 501(h)(1) is".
- (5) Paragraphs (4)(A) and (4)(B) of section 4911(f) are each amended by striking "limits of section 501(h)(1)" and inserting "limit of section 501(h)(1)".
- (6) Paragraph (8) of section 6033(b) (relating to certain organizations described in section 501(c)(3)) is amended by inserting "and" at the end of subparagraph (A) and by striking subparagraphs (C) and (D).
- (d) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2002.

SEC. 304. EXPEDITED REVIEW PROCESS FOR CERTAIN TAX-EXEMPTION APPLICATIONS.

- (a) IN GENERAL.—The Secretary of the Treasury or the Secretary's delegate (in this section, referred to as the "Secretary") shall adopt procedures to expedite the consideration of applications for exempt status under section 501(c)(3) of the Internal Revenue Code of 1986 filed after December 31, 2003, by any organization that—
- (1) is organized and operated for the primary purpose of providing social services;
- (2) is seeking a contract or grant under a Federal, State, or local program that provides funding for social services programs;
- (3) establishes that, under the terms and conditions of the contract or grant program, an organization is required to obtain such exempt status before the organization is eligible to apply for a contract or grant;
- (4) includes with its exemption application a copy of its completed Federal, State, or local contract or grant application; and
- (5) meets such other criteria as the Secretary deems appropriate for expedited consideration.

The Secretary may prescribe other similar circumstances in which such organizations may be entitled to expedited consideration.

- (b) WAIVER OF APPLICATION FEE FOR EXEMPT STATUS.—Any organization that meets the conditions described in subsection (a) (without regard to paragraph (3) of that subsection) is entitled to a waiver of any fee for an application for exempt status under section 501(c) (3) of the Internal Revenue Code of 1986 if the organization certifies that the organization has had (or expects to have) average annual gross receipts of not more than \$50,000 during the preceding 4 years (or, in the case of an organization not in existence throughout the preceding 4 years, during such organization's first 4 years).
- (c) SOCIAL SERVICES DEFINED.—For purposes of this section—
- (1) IN GENERAL.—The term "social services" means services directed at helping people in need, reducing poverty, improving outcomes of low-income children, revitalizing low-income communities, and empowering low-income families and low-income individuals to become self-sufficient, including—
- (A) child care services, protective services for children and adults, services for children and adults in foster care, adoption services, services related to the management and maintenance of the home, day care services for adults, and services to meet the special needs of children, older individuals, and individuals with disabilities (including physical, mental, or emotional disabilities);
 - (B) transportation services;
- (C) job training and related services, and employment services;
- (D) information, referral, and counseling services;
- (E) the preparation and delivery of meals, and services related to soup kitchens or food banks:
 - (F) health support services;
 - (G) literacy and mentoring programs;
- (H) services for the prevention and treatment of juvenile delinquency and substance abuse, services for the prevention of crime and the provision of assistance to the victims and the families of criminal offenders, and services related to the intervention in, and prevention of, domestic violence; and
- (I) services related to the provision of assistance for housing under Federal law.
- (2) EXCLUSIONS.—The term does not include a program having the purpose of delivering educational assistance under the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.) or under the Higher Education Act of 1965 (20 U.S.C. 1001 et seq.).

SEC. 305. CLARIFICATION OF DEFINITION OF CHURCH TAX INQUIRY.

Subsection (i) of section 7611 (relating to section not to apply to criminal investigations, etc.) is amended by striking "or" at the end of paragraph (4), by striking the period at the end of paragraph (5) and inserting ", or", and by inserting after paragraph (5) the following:

"(6) information provided by the Secretary related to the standards for exemption from tax under this title and the requirements under this title relating to unrelated business taxable income.".

SEC. 306. EXPANSION OF DECLARATORY JUDG-MENT REMEDY TO TAX-EXEMPT OR-GANIZATIONS.

- (a) IN GENERAL.—Paragraph (1) of section 7428(a) (relating to creation of remedy) is amended—
- (1) in subparagraph (B) by inserting after "509(a))" the following: "or as a private operating foundation (as defined in section 4942(j)(3))"; and
- (2) by amending subparagraph (C) to read as follows:
- "(C) with respect to the initial qualification or continuing qualification of an organi-

zation as an organization described in section 501(c) (other than paragraph (3)) or 501(d) which is exempt from tax under section 501(a), or".

- (b) COURT JURISDICTION.—Subsection (a) of section 7428 is amended in the material following paragraph (2) by striking "United States Tax Court, the United States Claims Court, or the district court of the United States for the District of Columbia" and inserting the following: "United States Tax Court (in the case of any such determination or failure) or the United States Claims Court or the district court of the United States for the District of Columbia (in the case of a determination or failure with respect to an issue referred to in subparagraph (A) or (B) of paragraph (1)),".
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to pleadings filed with respect to determinations (or requests for determinations) made after December 31, 2002.

SEC. 307. DEFINITION OF CONVENTION OR ASSO-CIATION OF CHURCHES.

Section 7701 (relating to definitions) is amended by redesignating subsection (n) as subsection (o) and by inserting after subsection (m) the following new subsection:

"(n) CONVENTION OR ASSOCIATION OF CHURCHES.—For purposes of this title, any organization which is otherwise a convention or association of churches shall not fail to so qualify merely because the membership of such organization includes individuals as well as churches or because individuals have voting rights in such organization."

SEC. 308. PAYMENTS BY CHARITABLE ORGANIZA-TIONS TO VICTIMS OF WAR ON TER-RORISM AND FAMILIES OF ASTRO-NAUTS KILLED IN THE LINE OF DUTY.

- (a) IN GENERAL.—For purposes of the Internal Revenue Code of 1986—
- (1) any payment made by an organization described in section 501(c)(3) of such Code
- (A) a member of the Armed Forces of the United States, or to an individual of such member's immediate family, by reason of the death, injury, wounding, or illness of such member incurred as the result of the military response of the United States to the terrorist attacks against the United States on September 11, 2001, or
- (B) an individual of an astronaut's immediate family by reason of the death of such astronaut occurring in the line of duty after December 31, 2002,

shall be treated as related to the purpose or function constituting the basis for such organization's exemption under section 501 of such Code if such payment is made using an objective formula which is consistently applied, and

- (2) in the case of a private foundation (as defined in section 509 of such Code), any payment described in paragraph (1) shall not be treated as made to a disqualified person for purposes of section 4941 of such Code.
- (b) EFFECTIVE DATES.—This section shall apply to—
- \hat{a} (1) payments described in subsection \hat{a} (a)(1)(A) made after the date of the enactment of this Act and before September 11, 2004, and
- (2) payments described in subsection (a) (1) (B) made after December 31, 2002.

SEC. 309. MODIFICATION OF SCHOLARSHIP FOUNDATION RULES.

In applying the limitations on the percentage of scholarship grants which may be awarded after the date of the enactment of this Act, to children of current or former employees under Revenue Procedure 76-47, such percentage shall be increased to 35 percent of the eligible applicants to be consid-

ered by the selection committee and to 20 percent of individuals eligible for the grants, but only if the foundation awarding the grants demonstrates that, in addition to meeting the other requirements of Revenue Procedure 76–47, it provides a comparable number and aggregate amount of grants during the same program year to individuals who are not such employees, children or dependents of such employees, or affiliated with the employer of such employees.

SEC. 310. TREATMENT OF CERTAIN HOSPITAL SUPPORT ORGANIZATIONS AS QUALIFIED ORGANIZATIONS FOR PURPOSES OF DETERMINING ACQUISITION INDEBTEDNESS.

- (a) IN GENERAL.—Subparagraph (C) of section 514(c)(9) (relating to real property acquired by a qualified organization) is amended by striking "or" at the end of clause (ii), by striking the period at the end of clause (iii) and inserting "; or", and by adding at the end the following new clause:
- "(iv) a qualified hospital support organization (as defined in subparagraph (I)).".
- (b) QUALIFIED HOSPITAL SUPPORT ORGANIZATIONS.—Paragraph (9) of section 514(c) is amended by adding at the end the following new subparagraph:
- "(I) QUALIFIED HOSPITAL SUPPORT ORGANIZATIONS.—For purposes of subparagraph (C)(iv), the term 'qualified hospital support organization' means, with respect to any eligible indebtedness (including any qualified refinancing of such eligible indebtedness), a support organization (as defined in section 509(a)(3)) which supports a hospital described in section 119(d)(4)(B) and with respect to which—
- "(i) more than half of the organization's assets (by value) at any time since its organization—
- "(I) were acquired, directly or indirectly, by testamentary gift or devise, and
 - ''(II) consisted of real property, and
- "(ii) the fair market value of the organization's real estate acquired, directly or indirectly, by gift or devise, exceeded 25 percent of the fair market value of all investment assets held by the organization immediately prior to the time that the eligible indebtedness was incurred.

For purposes of this subparagraph, the term 'eligible indebtedness' means indebtedness secured by real property acquired by the organization, directly or indirectly, by gift or devise, the proceeds of which are used exclusively to acquire any leasehold interest in such real property or for improvements on, or repairs to, such real property. A determination under clauses (i) and (ii) of this subparagraph shall be made each time such an eligible indebtedness (or the qualified refinancing of such an eligible indebtedness) is incurred. For purposes of this subparagraph, a refinancing of such an eligible indebtedness shall be considered qualified if such refinancing does not exceed the amount of the refinanced eligible indebtedness immediately before the refinancing.".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to indebtedness incurred after December 31, 2003.

SEC. 311. CHARITABLE CONTRIBUTION DEDUCTION FOR CERTAIN EXPENSES INCURRED IN SUPPORT OF NATIVE ALASKAN SUBSISTENCE WHALING.

- (a) IN GENERAL.—Section 170 (relating to charitable, etc., contributions and gifts), as amended by this Act, is amended by redesignating subsection (n) as subsection (o) and by inserting after subsection (m) the following new subsection:
- "(n) EXPENSES PAID BY CERTAIN WHALING CAPTAINS IN SUPPORT OF NATIVE ALASKAN SUBSISTENCE WHALING.—

- '(1) IN GENERAL.-In the case of an individual who is recognized by the Alaska Eskimo Whaling Commission as a whaling captain charged with the responsibility of maintaining and carrying out sanctioned whaling activities and who engages in such activities during the taxable year, the amount described in paragraph (2) (to the extent such amount does not exceed \$10,000 for the taxable year) shall be treated for purposes of this section as a charitable contribution.
 - (2) AMOUNT DESCRIBED.—
- "(A) IN GENERAL.—The amount described in this paragraph is the aggregate of the reasonable and necessary whaling expenses paid by the taxpayer during the taxable year in carrying out sanctioned whaling activities.

(B) Whaling expenses.—For purposes of subparagraph (A), the term 'whaling expenses' includes expenses for-

(i) the acquisition and maintenance of whaling boats, weapons, and gear used in sanctioned whaling activities,

(ii) the supplying of food for the crew and other provisions for carrying out such activities, and

'(iii) storage and distribution of the catch from such activities.

(3) SANCTIONED WHALING ACTIVITIES.—For purposes of this subsection, the term 'sanctioned whaling activities' means subsistence bowhead whale hunting activities conducted pursuant to the management plan of the Alaska Eskimo Whaling Commission.

EFFECTIVE DATE.—The amendments made by subsection (a) shall apply to contributions made after December 31, 2003

SEC. 312. MATCHING GRANTS TO LOW-INCOME TAXPAYER CLINICS FOR RETURN PREPARATION.

(a) IN GENERAL.—Chapter 77 (relating to miscellaneous provisions) is amended by inserting after section 7526 the following new section:

RETURN PREPARATION CLINICS "SEC. 7526A. FOR LOW-INCOME TAXPAYERS.

- '(a) IN GENERAL.—The Secretary may, subject to the availability of appropriated funds, make grants to provide matching funds for the development, expansion, or continuation of qualified return preparation
- "(b) DEFINITIONS.—For purposes of this section-
- "(1) QUALIFIED RETURN PREPARATION CLIN-
- IC.—

 "(A) IN GENERAL.—The term 'qualified return preparation clinic' means a clinic which-
- (i) does not charge more than a nominal fee for its services (except for reimbursement of actual costs incurred), and
- (ii) operates programs which assist lowincome taxpayers in preparing and filing their Federal income tax returns, including schedules reporting sole proprietorship or farm income.
- "(B) ASSISTANCE TO LOW-INCOME TAX-PAYERS.—A clinic is treated as assisting lowincome taxpayers under subparagraph (A)(ii) if at least 90 percent of the taxpayers assisted by the clinic have incomes which do not exceed 250 percent of the poverty level, as determined in accordance with criteria established by the Director of the Office of Management and Budget.

(2) CLINIC.—The term 'clinic' includes—

- "(A) a clinical program at an eligible educational institution (as defined in section 529(e)(5)) which satisfies the requirements of paragraph (1) through student assistance of taxpayers in return preparation and filing,
- '(B) an organization described in section 501(c) and exempt from tax under section 501(a) which satisfies the requirements of paragraph (1).
 - "(c) SPECIAL RULES AND LIMITATIONS.—

- (1) AGGREGATE LIMITATION.—Unless otherwise provided by specific appropriation, the Secretary shall not allocate more than \$10,000,000 per year (exclusive of costs of administering the program) to grants under this section.
- (2) Other applicable rules.—Rules similar to the rules under paragraphs (2) through (5) of section 7526(c) shall apply with respect to the awarding of grants to qualified return preparation clinics.
- (b) CLERICAL AMENDMENT.—The table of sections for chapter 77 is amended by inserting after the item relating to section 7526 the following new item:

"Sec. 7526A. Return preparation clinics for low-income taxpayers.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to grants made after the date of the enactment of this

SEC. 313. EXEMPTION OF QUALIFIED 501(c)(3) BONDS FOR NURSING HOMES FROM FEDERAL GUARANTEE PROHIBI-TIONS.

(a) IN GENERAL.—Section 149(b)(3) (relating to exceptions) is amended by adding at the end the following new subparagraph:

(E) EXCEPTION FOR QUALIFIED BONDS FOR NURSING HOMES.-

(i) IN GENERAL.—Paragraph (1) shall not apply to any qualified 501(c)(3) bond issued before the date which is 1 year after the date of the enactment of this subparagraph for the benefit of an organization described in section 501(c)(3), if such bond is part of an issue the proceeds of which are used to finance 1 or more of the following facilities primarily for the benefit of the elderly:

(I) Licensed nursing home facility

- "(II) Licensed or certified assisted living facility.
- '(III) Licensed personal care facility.
- "(IV) Continuing care retirement community.
- ''(ii) LIMITATION.—With respect to any calendar year, clause (i) shall not apply to any bond described in such clause if the aggregate authorized face amount of the issue of which such bond is a part when increased by the outstanding amount of such bonds issued by the issuer for such calendar year exceeds \$15,000,000
- "(iii) CONTINUING CARE RETIREMENT COMMU-NITY.—For purposes of this subparagraph, the term 'continuing care retirement community' means a community which provides, on the same campus, a continuum of residential living options and support services to persons at least 60 years of age under a written agreement. For purposes of the preceding sentence, the residential living options shall include independent living units, nursing home beds, and either assisted living units or personal care beds.
- EFFECTIVE DATE.—The amendment made by this section shall apply to bonds issued after the date of the enactment of this Act.

SEC. 314. EXCISE TAXES EXEMPTION FOR BLOOD COLLECTOR ORGANIZATIONS.

- (a) EXEMPTION FROM IMPOSITION OF SPECIAL. FUELS TAX.—Section 4041(g) (relating to other exemptions) is amended by striking 'and" at the end of paragraph (3), by striking the period in paragraph (4) and inserting and", and by inserting after paragraph (4) the following new paragraph:
- (5) with respect to the sale of any liquid to a qualified blood collector organization (as defined in section 7701(a)(48)) for such organization's exclusive use, or with respect to the use by a qualified blood collector organization of any liquid as a fuel.
- (b) EXEMPTION FROM MANUFACTURERS EX-CISE TAX.-
- (1) IN GENERAL.—Section 4221(a) (relating to certain tax-free sales) is amended by

striking "or" at the end of paragraph (4), by adding "or" at the end of paragraph (5), and by inserting after paragraph (5) the following new paragraph:

"(6) to a qualified blood collector organization (as defined in section 7701(a)(48)) for such organization's exclusive use,"

(2) CONFORMING AMENDMENTS.-

- (A) The second sentence of section 4221(a) is amended by striking "Paragraphs (4) and and inserting "Paragraphs (4), (5), and
- (B) Section 6421(c) is amended by striking "or (5)" and inserting "(5), or (6)".
- (c) EXEMPTION FROM COMMUNICATION EXCISE TAX.
- (1) IN GENERAL.—Section 4253 (relating to exemptions) is amended by redesignating subsection (k) as subsection (l) and inserting after subsection (j) the following new sub-
- "(k) EXEMPTION FOR QUALIFIED BLOOD COL-LECTOR ORGANIZATIONS.—Under regulations provided by the Secretary, no tax shall be imposed under section 4251 on any amount paid by a qualified blood collector organization (as defined in section 7701(a)) for services or facilities furnished to such organization.'
- CONFORMING AMENDMENT.—Section 4253(l), as redesignated by paragraph (1), is amended by striking "or (j)" and inserting '(j), or (k)'
- (d) CREDIT FOR REFUND FOR CERTAIN TAXES ON SALES AND SERVICES .-
 - (1) DEEMED OVERPAYMENT.-
- (A) IN GENERAL.—Section 6416(b)(2) is amended by redesignating subparagraphs (E) and (F) as subparagraphs (F) and (G), respectively, and by inserting after subparagraph (D) the following new subparagraph:

(E) sold to a qualified blood collector organization's (as defined in section 7701(a)(48)) for such organization's exclusive use:'

- (B) CONFORMING AMENDMENTS.—Section 6416(b)(2) is amended-
- (i) by striking "Subparagraphs (C) and (D)" nd inserting "Subparagraphs (C), (D), and and inserting (E)'', and
- (ii) by striking ''(C), and (D)'' and inserting '(C), (D), and (E)''.
- (2) Sales of tires.—Clause (ii) of section 6416(b)(4)(B) is amended by inserting "sold to a qualified blood collector organization (as defined in section 7701(a)(48))," after "for its exclusive use,".
- (e) DEFINITION OF QUALIFIED BLOOD COL-LECTOR ORGANIZATION.—Section 7701(a) is amended by inserting at the end the following new paragraph:
- (48) QUALIFIED BLOOD COLLECTOR ORGANI-ZATION.—For purposes of this title, the term ʻqualified blood collector organization' means an organization which is-

'(A) described in section 501(c)(3) and exempt from tax under section 501(a),

"(B) registered by the Food and Drug Administration to collect blood, and

"(C) primarily engaged in the activity of the collection of blood.".

- (f) EFFECTIVE DATE.-
- (1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply with respect to excise taxes imposed on sales or uses occurring on or after October 1, 2003.
- (2) REFUND OF GASOLINE TAX.—For purposes of section 6421(c) of the Internal Revenue Code of 1986 and any other provision that allows for a refund or a payment in respect of an excise tax payable at a level before the sale to a qualified blood collector organization, the amendments made by this section shall apply with respect to sales to a qualified collector organization on or after October 1, 2003.

SEC. 315. PILOT PROJECT FOR FOREST CON-SERVATION ACTIVITIES.

- (a) TAX-EXEMPT BOND FINANCING.—
- (1) IN GENERAL.—For purposes of the Internal Revenue Code of 1986, any qualified forest conservation bond shall be treated as an exempt facility bond under section 142 of such Code
- (2) QUALIFIED FOREST CONSERVATION BOND.—For purposes of this section, the term "qualified forest conservation bond" means any bond issued as part of an issue if—
- (A) 95 percent or more of the net proceeds (as defined in section 150(a)(3) of such Code) of such issue are to be used for qualified project costs,
- (B) such bond is issued for a qualified organization, and
- (C) such bond is issued before December 31, 2006.
- (3) LIMITATION ON AGGREGATE AMOUNT ISSUED.—
- (A) IN GENERAL.—The maximum aggregate face amount of bonds which may be issued under this subsection shall not exceed \$22,000,000,000 for all projects (excluding refunding bonds).
- (B) ALLOCATION OF LIMITATION.—The limitation described in subparagraph (A) shall be allocated by the Secretary of the Treasury among qualified organizations based on criteria established by the Secretary not later than 180 days after the date of the enactment of this section, after consultation with the Chief of the Forest Service.
- (4) QUALIFIED PROJECT COSTS.—For purposes of this subsection, the term "qualified project costs" means the sum of—
- (Å) the cost of acquisition by the qualified organization from an unrelated person of forests and forest land which at the time of acquisition or immediately thereafter are subject to a conservation restriction described in subsection (c)(2).
- (B) capitalized interest on the qualified forest conservation bonds for the 3-year period beginning on the date of issuance of such bonds, and
- (C) credit enhancement fees which constitute qualified guarantee fees (within the meaning of section 148 of such Code).
- (5) SPECIAL RULES.—In applying the Internal Revenue Code of 1986 to any qualified forest conservation bond, the following modifications shall apply:
- (A) Section 146 of such Code (relating to volume cap) shall not apply.
- (B) For purposes of section 147(b) of such Code (relating to maturity may not exceed 120 percent of economic life), the land and standing timber acquired with proceeds of qualified forest conservation bonds shall have an economic life of 35 years.
- (C) Subsections (c) and (d) of section 147 of such Code (relating to limitations on acquisition of land and existing property) shall not apply.
- (D) Section 57(a)(5) of such Code (relating to tax-exempt interest) shall not apply to interest on qualified forest conservation bonds.
- (6) TREATMENT OF CURRENT REFUNDING BONDS.—Paragraphs (2)(C) and (3) shall not apply to any bond (or series of bonds) issued to refund a qualified forest conservation bond issued before December 31, 2006, if—
- (A) the average maturity date of the issue of which the refunding bond is a part is not later than the average maturity date of the bonds to be refunded by such issue,
- (B) the amount of the refunding bond does not exceed the outstanding amount of the refunded bond, and
- (C) the net proceeds of the refunding bond are used to redeem the refunded bond not later than 90 days after the date of the issuance of the refunding bond.

- For purposes of subparagraph (A), average maturity shall be determined in accordance with section 147(b)(2)(A) of such Code.
- (7) EFFECTIVE DATE.—This subsection shall apply to obligations issued on or after the date which is 180 days after the enactment of this Act.
- (b) ITEMS FROM QUALIFIED HARVESTING ACTIVITIES NOT SUBJECT TO TAX OR TAKEN INTO ACCOUNT.—
- (1) IN GENERAL.—Income, gains, deductions, losses, or credits from a qualified harvesting activity conducted by a qualified organization shall not be subject to tax or taken into account under subtitle A of the Internal Revenue Code of 1986.
- (2) LIMITATION.—The amount of income excluded from gross income under paragraph (1) for any taxable year shall not exceed the amount used by the qualified organization to make debt service payments during such taxable year for qualified forest conservation bonds.
- (3) QUALIFIED HARVESTING ACTIVITY.—For purposes of paragraph (1)—
- (A) IN GENERAL.—The term "qualified harvesting activity" means the sale, lease, or harvesting, of standing timber—
- (i) on land owned by a qualified organization which was acquired with proceeds of qualified forest conservation bonds,
- (ii) with respect to which a written acknowledgement has been obtained by the qualified organization from the State or local governments with jurisdiction over such land that the acquisition lessens the burdens of such government with respect to such land, and
- (iii) pursuant to a qualified conservation plan adopted by the qualified organization.
 - (B) EXCEPTIONS.—
- (i) CESSATION AS QUALIFIED ORGANIZATION.— The term "qualified harvesting activity" shall not include any sale, lease, or harvesting for any period during which the organization ceases to qualify as a qualified organization.
- (ii) EXCEEDING LIMITS ON HARVESTING.—The term "qualified harvesting activity" shall not include any sale, lease, or harvesting of standing timber on land acquired with proceeds of qualified forest conservation bonds to the extent that—
- (I) the average annual area of timber harvested from such land exceeds 2.5 percent of the total area of such land or.
- (II) the quantity of timber removed from such land exceeds the quantity which can be removed from such land annually in perpetuity on a sustained-yield basis with respect to such land.
- The limitations under subclauses (I) and (II) shall not apply to post-fire restoration and rehabilitation or sanitation harvesting of timber stands which are substantially damaged by fire, windthrow, or other catastrophes, or which are in imminent danger from insect or disease attack.
- (4) TERMINATION.—This subsection shall not apply to any qualified harvesting activity of a qualified organization occurring after the date on which there is no outstanding qualified forest conservation bond with respect to such qualified organization or any such bond ceases to be a tax-exempt bond.
- (5) PARTIAL RECAPTURE OF BENEFITS IF HAR-VESTING LIMIT EXCEEDED.—If, as of the date that this subsection ceases to apply under paragraph (3), the average annual area of timber harvested from the land exceeds the requirement of paragraph (3)(B)(ii)(I), the tax imposed by chapter 1 of the Internal Revenue Code of 1986 shall be increased, under rules prescribed by the Secretary of the Treasury, by the sum of the tax benefits attributable to such excess and interest at the

- underpayment rate under section 6621 of such Code for the period of the underpayment.
- (c) Definitions.—For purposes of this section—
- (1) QUALIFIED CONSERVATION PLAN.—The term "qualified conservation plan" means a multiple land use program or plan which—
- (A) is designed and administered primarily for the purposes of protecting and enhancing wildlife and fish, timber, scenic attributes, recreation, and soil and water quality of the forest and forest land.
- (B) mandates that conservation of forest and forest land is the single-most significant use of the forest and forest land, and
- (C) requires that timber harvesting be consistent with— $\,$
- (i) restoring and maintaining reference conditions for the region's ecotype,
- (ii) restoring and maintaining a representative sample of young, mid, and late successional forest age classes,
- (iii) maintaining or restoring the resources' ecological health for purposes of preventing damage from fire, insect, or disease.
- (iv) maintaining or enhancing wildlife or fish habitat. or
- (v) enhancing research opportunities in sustainable renewable resource uses.
- (2) Conservation restriction.—The conservation restriction described in this paragraph is a restriction which—
- (Å) is granted in perpetuity to an unrelated person which is described in section 170(h)(3) of such Code and which, in the case of a nongovernmental unit, is organized and operated for conservation purposes,
- (B) meets the requirements of clause (ii) or (iii) (II) of section 170(h)(4)(A) of such Code,
- (C) obligates the qualified organization to pay the costs incurred by the holder of the conservation restriction in monitoring compliance with such restriction, and
- (D) requires an increasing level of conservation benefits to be provided whenever circumstances allow it.
- (A) which is a nonprofit organization substantially all the activities of which are charitable, scientific, or educational, including acquiring, protecting, restoring, managing, and developing forest lands and other renewable resources for the long-term charitable, educational, scientific and public benefit,
- (B) more than half of the value of the property of which consists of forests and forest land acquired with the proceeds from qualified forest conservation bonds.
- (C) which periodically conducts educational programs designed to inform the public of environmentally sensitive forestry management and conservation techniques.
- (D) which has at all times a board of directors—
- (i) at least 20 percent of the members of which represent the holders of the conservation restriction described in paragraph (2),
- (ii) at least 20 percent of the members of which are public officials, and
- (iii) not more than one-third of the members of which are individuals who are or were at any time within 5 years before the beginning of a term of membership on the board, an employee of, independent contractor with respect to, officer of, director of, or held a material financial interest in, a commercial forest products enterprise with which the qualified organization has a contractual or other financial arrangement,
- (E) the bylaws of which require at least two-thirds of the members of the board of directors to vote affirmatively to approve the

qualified conservation plan and any change thereto, and

- (F) upon dissolution, is required to dedicate its assets to— $\,$
- (i) an organization described in section 501(c)(3) of such Code which is organized and operated for conservation purposes, or

(ii) a governmental unit described in section 170(c)(1) of such Code.

- (4) UNRELATED PERSON.—The term "unrelated person" means a person who is not a related person.
- (5) RELATED PERSON.—A person shall be treated as related to another person if—
- (A) such person bears a relationship to such other person described in section 267(b) (determined without regard to paragraph (9) thereof), or 707(b)(1), of such Code, determined by substituting "25 percent" for "50 percent" each place it appears therein, and

(B) in the case such other person is a nonprofit organization, if such person controls directly or indirectly more than 25 percent of the governing body of such organization.

SEC. 316. CLARIFICATION OF TREATMENT OF JOHNNY MICHEAL SPANN PATRIOT TRUSTS.

- (a) CLARIFICATION OF TAX-EXEMPT STATUS OF TRUSTS.—
- (1) IN GENERAL.—Subsection (b) of section 601 of the Homeland Security Act of 2002 is amended to read as follows:
- "(b) DESIGNATION OF JOHNNY MICHEAL SPANN PATRIOT TRUSTS.—Any charitable corporation, fund, foundation, or trust (or separate fund or account thereof) which is described in section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code and meets the requirements described in subsection (c) shall be eligible to designate itself as a 'Johnny Micheal Spann Patriot trust'.'".
- (2) CONFORMING AMENDMENT.—Section 601(c)(3) of such Act is amended by striking "based" and all that follows through "Trust".
- (b) PUBLICLY AVAILABLE AUDITS.—Section 601(c)(7) of the Homeland Security Act of 2002 is amended by striking "shall be filed with the Internal Revenue Service, and shall be open to public inspection" and inserting "shall be open to public inspection consistent with section 6104(d)(1) of the Internal Revenue Code of 1986".
- (c) CLARIFICATION OF REQUIRED DISTRIBUTIONS TO PRIVATE FOUNDATION.—
- (1) IN GENERAL.—Section 601(c)(8) of the Homeland Security Act of 2002 is amended by striking "not placed" and all that follows and inserting "not so distributed shall be contributed to a private foundation which is described in section 509(a) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code and which is dedicated to such beneficiaries not later than 36 months after the end of the fiscal year in which such funds, donations, or earnings are received."
- (2) CONFORMING AMENDMENTS.—Section 601(c) of such Act is amended—
- (A) by striking "(or, if placed in a private foundation, held in trust for)" in paragraph (1) and inserting "(or contributed to a private foundation described in paragraph (8) for the benefit of)", and
- (B) by striking "invested in a private foundation" in paragraph (2) and inserting "contributed to a private foundation described in paragraph (8)".

(d) REQUIREMENTS FOR DISTRIBUTIONS FROM TRUSTS.—Section 601(c)(9)(A) of the Homeland Security Act of 2002 is amended by striking "should" and inserting "shall".

(e) REGULATIONS REGARDING NOTIFICATION

(e) REGULATIONS REGARDING NOTIFICATION OF TRUST BENEFICIARIES.—Section 601(f) of the Homeland Security Act of 2002 is amended by striking "this section" and inserting "subsection (e)".

(f) EFFECTIVE DATE.—The amendments made by this section shall take effect as if included in the enactment of section 601 of the Homeland Security Act of 2002.

TITLE IV—SOCIAL SERVICES BLOCK GRANT

SEC. 401. RESTORATION OF FUNDS FOR THE SO-CIAL SERVICES BLOCK GRANT.

- (1) On August 22, 1996, the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (Public Law 104-193; 110 Stat. 2105) was signed into law.
- (2) In enacting that law, Congress authorized \$2,800,000,000 for fiscal year 2003 and each fiscal year thereafter to carry out the Social Services Block Grant program established under title XX of the Social Security Act (42 U.S.C. 1397 et seq.).
- (b) RESTORATION OF FUNDS.—Section 2003(c)(11) of the Social Security Act (42 U.S.C. 1397b(c)(11)) is amended by inserting ", except that, with respect to fiscal year 2004, the amount shall be \$1,975,000,000, and with respect to fiscal year 2005, the amount shall be \$2,800,000,000" after "thereafter."

SEC. 402. RESTORATION OF AUTHORITY TO TRANSFER UP TO 10 PERCENT OF TANF FUNDS TO THE SOCIAL SERV-ICES BLOCK GRANT.

(a) IN GENERAL.—Section 404(d)(2) of the Social Security Act (42 U.S.C. 604(d)(2)) is amended to read as follows:

"(2) LIMITATION ON AMOUNT TRANSFERABLE TO TITLE XX PROGRAMS.—A State may use not more than 10 percent of the amount of any grant made to the State under section 403(a) for a fiscal year to carry out State programs pursuant to title XX."

(b) EFFECTIVE DATE.—The amendment made by subsection (a) applies to amounts made available for fiscal year 2004 and each fiscal year thereafter.

SEC. 403. REQUIREMENT TO SUBMIT ANNUAL REPORT ON STATE ACTIVITIES.

- (a) IN GENERAL.—Section 2006(c) of the Social Security Act (42 U.S.C. 1397e(c)) is amended by adding at the end the following: "The Secretary shall compile the information submitted by the States and submit that information to Congress on an annual basis."
- (b) EFFECTIVE DATE.—The amendment made by subsection (a) applies to information submitted by States under section 2006 of the Social Security Act (42 U.S.C. 1397e) with respect to fiscal year 2003 and each fiscal year thereafter.

TITLE V—INDIVIDUAL DEVELOPMENT ACCOUNTS

SEC. 501. SHORT TITLE.

This title may be cited as the "Savings for Working Families Act of 2004".

SEC. 502. PURPOSES.

The purposes of this title are to provide for the establishment of individual development account programs that will—

- (1) provide individuals and families with limited means an opportunity to accumulate assets and to enter the financial mainstream.
- (2) promote education, homeownership, and the development of small businesses.
- (3) stabilize families and build communities, and
- (4) support continued United States economic expansion.

SEC. 503. DEFINITIONS.

As used in this title:

- (1) ELIGIBLE INDIVIDUAL.—
- (A) IN GENERAL.—The term "eligible individual" means, with respect to any taxable year, an individual who—
- (i) has attained the age of 18 but not the age of 61 as of the last day of such taxable year,

- (ii) is a citizen or lawful permanent resident (within the meaning of section 7701(b)(6) of the Internal Revenue Code of 1986) of the United States as of the last day of such taxable year,
- (iii) was not a student (as defined in section 151(c)(4) of such Code) for the immediately preceding taxable year,
- (iv) is not an individual with respect to whom a deduction under section 151 of such Code is allowable to another taxpayer for a taxable year of the other taxpayer ending during the immediately preceding taxable year of the individual,
- (v) is not a taxpayer described in subsection (c), (d), or (e) of section 6402 of such Code for the immediately preceding taxable year.
- (vi) is not a taxpayer described in section 1(d) of such Code for the immediately preceding taxable year, and
- (vii) is a taxpayer the modified adjusted gross income of whom for the immediately preceding taxable year does not exceed—
- (I) \$18,000, in the case of a taxpayer described in section 1(c) of such Code,
- (II) \$30,000, in the case of a taxpayer described in section 1(b) of such Code, and
- (III) \$38,000, in the case of a taxpayer described in section 1(a) of such Code.
 - (B) INFLATION ADJUSTMENT.—
- (i) IN GENERAL.—In the case of any taxable year beginning after 2004, each dollar amount referred to in subparagraph (A)(vii) shall be increased by an amount equal to—
 - (I) such dollar amount, multiplied by
- (II) the cost-of-living adjustment determined under section (1)(f)(3) of the Internal Revenue Code of 1986 for the calendar year in which the taxable year begins, by substituting "2003" for "1992".
- (ii) ROUNDING.—If any amount as adjusted under clause (i) is not a multiple of \$50, such amount shall be rounded to the nearest multiple of \$50.
- (C) MODIFIED ADJUSTED GROSS INCOME.—For purposes of subparagraph (A)(v), the term "modified adjusted gross income" means adjusted gross income—
- (i) determined without regard to sections 86, 893, 911, 931, and 933 of the Internal Revenue Code of 1986, and
- (ii) increased by the amount of interest received or accrued by the taxpayer during the taxable year which is exempt from tax.
- (2) INDIVIDUAL DEVELOPMENT ACCOUNT.—The term "Individual Development Account" means an account established for an eligible individual as part of a qualified individual development account program, but only if the written governing instrument creating the account meets the following requirements:
- (A) The owner of the account is the individual for whom the account was established.
- (B) No contribution will be accepted unless it is in cash, and, except in the case of any qualified rollover, contributions will not be accepted for the taxable year in excess of \$1,500 on behalf of any individual.
- (C) The trustee of the account is a qualified financial institution.
- (D) The assets of the account will not be commingled with other property except in a common trust fund or common investment fund.
- (E) Except as provided in section 507(b), any amount in the account may be paid out only for the purpose of paying the qualified expenses of the account owner.
- (3) PARALLEL ACCOUNT.—The term "parallel account" means a separate, parallel individual or pooled account for all matching funds and earnings dedicated to an Individual Development Account owner as part

- of a qualified individual development account program, the trustee of which is a qualified financial institution.
- (4) QUALIFIED FINANCIAL INSTITUTION.—The term "qualified financial institution" means any person authorized to be a trustee of any individual retirement account under section 408(a)(2) of the Internal Revenue Code of 1986.
- (5) QUALIFIED INDIVIDUAL DEVELOPMENT ACCOUNT PROGRAM.—The term "qualified individual development account program" means a program established upon approval of the Secretary under section 504 after December 31, 2002, under which—

(A) Individual Development Accounts and parallel accounts are held in trust by a qualified financial institution, and

- (B) additional activities determined by the Secretary, in consultation with the Secretary of Health and Human Services, as necessary to responsibly develop and administer accounts, including recruiting, providing financial education and other training to Account owners, and regular program monitoring, are carried out by the qualified financial institution.
- (6) QUALIFIED EXPENSE DISTRIBUTION. -
- (A) IN GENERAL.—The term "qualified expense distribution" means any amount paid (including through electronic payments) or distributed out of an Individual Development Account or a parallel account established for an eligible individual if such amount—
- (i) is used exclusively to pay the qualified expenses of the Individual Development Account owner or such owner's spouse or dependents,
- (ii) is paid by the qualified financial institution—
- (I) except as otherwise provided in this clause, directly to the unrelated third party to whom the amount is due,
- (II) in the case of any qualified rollover, directly to another Individual Development Account and parallel account, or
- (III) in the case of a qualified final distribution, directly to the spouse, dependent, or other named beneficiary of the deceased Account owner, and
- (iii) is paid after the Account owner has completed a financial education course if required under section 505(b).
 - (B) QUALIFIED EXPENSES.—
- (i) IN GENERAL.—The term "qualified expenses" means any of the following expenses approved by the qualified financial institution:
 - (I) Qualified higher education expenses.
 - (II) Qualified first-time homebuyer costs.
- (III) Qualified business capitalization or expansion costs.
 - (IV) Qualified rollovers.
 - (V) Qualified final distribution.
- (ii) QUALIFIED HIGHER EDUCATION EX-PENSES.—
- (I) In GENERAL.—The term "qualified higher education expenses" has the meaning given such term by section 529(e)(3) of the Internal Revenue Code of 1986, determined by treating the Account owner, the owner's spouse, or one or more of the owner's dependents as a designated beneficiary, and reduced as provided in section 25A(g)(2) of such Code.
- (II) COORDINATION WITH OTHER BENEFITS.— The amount of expenses which may be taken into account for purposes of section 135, 529, or 530 of such Code for any taxable year shall be reduced by the amount of any qualified higher education expenses taken into account as qualified expense distributions during such taxable year.
- (iii) QUALIFIED FIRST-TIME HOMEBUYER COSTS.—The term "qualified first-time homebuyer costs" means qualified acquisition costs (as defined in section 72(t)(8)(C) of the Internal Revenue Code of 1986) with respect to a principal residence (within the meaning of section 121 of such Code) for a qualified

first-time homebuyer (as defined in section 72(t)(8)(D)(i) of such Code).

- (iv) QUALIFIED BUSINESS CAPITALIZATION OR EXPANSION COSTS.—
- (I) IN GENERAL.—The term "qualified business capitalization or expansion costs" means qualified expenditures for the capitalization or expansion of a qualified business pursuant to a qualified business plan.
- (II) QUALIFIED EXPENDITURES.—The term "qualified expenditures" means expenditures normally associated with starting or expanding a business and included in a qualified business plan, including costs for capital, plant, and equipment, inventory expenses, and attorney and accounting fees.

(III) QUALIFIED BUSINESS.—The term "qualified business" means any business that does not contravene any law.

(IV) QUALIFIED BUSINESS PLAN.—The term "qualified business plan" means a business plan which has been approved by the qualified financial institution and which meets such requirements as the Secretary may specify

specify.

(v) QUALIFIED ROLLOVERS.—The term "qualified rollover" means the complete distribution of the amounts in an Individual Development Account and parallel account to another Individual Development Account and parallel account established in another qualified financial institution for the benefit of the Account owner.

(vi) QUALIFIED FINAL DISTRIBUTION.—The term "qualified final distribution" means, in the case of a deceased Account owner, the complete distribution of the amounts in the Individual Development Account and parallel account directly to the spouse, any dependent, or other named beneficiary of the deceased

(7) SECRETARY.—The term "Secretary" means the Secretary of the Treasury.

SEC. 504. STRUCTURE AND ADMINISTRATION OF QUALIFIED INDIVIDUAL DEVELOPMENT ACCOUNT PROGRAMS.

- (a) ESTABLISHMENT OF QUALIFIED INDIVIDUAL DEVELOPMENT ACCOUNT PROGRAMS.—Any qualified financial institution may apply to the Secretary for approval to establish 1 or more qualified individual development account programs which meet the requirements of this title and for an allocation of the Individual Development Account limitation under section 45G(i)(3) of the Internal Revenue Code of 1986 with respect to such programs.
 - (b) BASIC PROGRAM STRUCTURE.—
- (1) IN GENERAL.—All qualified individual development account programs shall consist of the following 2 components for each participant:
- (Å) An Individual Development Account to which an eligible individual may contribute cash in accordance with section 505.
- (B) A parallel account to which all matching funds shall be deposited in accordance with section 506.
- (2) TAILORED IDA PROGRAMS.—A qualified financial institution may tailor its qualified individual development account program to allow matching funds to be spent on 1 or more of the categories of qualified expenses.
- (3) No fees may be charged to idas.—A qualified financial institution may not charge any fees to any Individual Development Account or parallel account under a qualified individual development account program.
- (c) COORDINATION WITH PUBLIC HOUSING AGENCY INDIVIDUAL SAVINGS ACCOUNTS.—Section 3(e)(2) of the United States Housing Act of 1937 (42 U.S.C. 1437a(e)(2)) is amended by inserting "or in any Individual Development Account established under the Savings for Working Families Act of 2004" after "subsection".
- (d) TAX TREATMENT OF PARALLEL ACCOUNTS.—

(1) IN GENERAL.—Chapter 77 (relating to miscellaneous provisions) is amended by adding at the end the following new section:

"SEC. 7528. TAX INCENTIVES FOR INDIVIDUAL DE-VELOPMENT PARALLEL ACCOUNTS.

"For purposes of this title—

- "(1) any account described in section 504(b)(1)(B) of the Savings for Working Families Act of 2004 shall be exempt from taxation,
- "(2) except as provided in section 45G, no item of income, expense, basis, gain, or loss with respect to such an account may be taken into account, and
- "(3) any amount withdrawn from such an account shall not be includible in gross income.".
- (2) CONFORMING AMENDMENT.—The table of sections for chapter 77 is amended by adding at the end the following new item:
- "Sec. 7528. Tax incentives for individual development parallel accounts.".
- (e) COORDINATION OF CERTAIN EXPENSES.—Section 25A(g)(2) is amended by striking "and" at the end of subparagraph (C), by striking the period at the end of subparagraph (D) and inserting ", and", and by adding at the end the following new subparagraph:
- "(D) a qualified expense distribution with respect to qualified higher education expenses from an Individual Development Account or a parallel account under section 507(a) of the Savings for Working Families Act of 2004"

SEC. 505. PROCEDURES FOR OPENING AND MAIN-TAINING AN INDIVIDUAL DEVELOP-MENT ACCOUNT AND QUALIFYING FOR MATCHING FUNDS.

- (a) OPENING AN ACCOUNT.—An eligible individual may open an Individual Development Account with a qualified financial institution upon certification that such individual has never maintained any other Individual Development Account (other than an Individual Development Account to be terminated by a qualified rollover).
- (b) REQUIRED COMPLETION OF FINANCIAL EDUCATION COURSE.—
- (1) IN GENERAL.—Before becoming eligible to withdraw funds to pay for qualified expenses, owners of Individual Development Accounts must complete 1 or more financial education courses specified in the qualified individual development account program.
- (2) STANDARD AND APPLICABILITY OF COURSE.—The Secretary, in consultation with representatives of qualified individual development account programs and financial educators, shall not later than January 1, 2004, establish minimum quality standards for the contents of financial education courses and providers of such courses described in paragraph (1) and a protocol to exempt individuals from the requirement under paragraph (1) in the case of hardship, lack of need, the attainment of age 65, or a qualified final distribution.
- (c) PROOF OF STATUS AS AN ELIGIBLE INDIVIDUAL.—Federal income tax forms for the immediately preceding taxable year and any other evidence of eligibility which may be required by a qualified financial institution shall be presented to such institution at the time of the establishment of the Individual Development Account and in any taxable year in which contributions are made to the Account to qualify for matching funds under section 506(b)(1)(A).
- (d) SPECIAL RULE IN THE CASE OF MARRIED INDIVIDUALS.—For purposes of this title, if, with respect to any taxable year, 2 married individuals file a Federal joint income tax return, then not more than 1 of such individuals may be treated as an eligible individual with respect to the succeeding taxable year.

SEC. 506. DEPOSITS BY QUALIFIED INDIVIDUAL DEVELOPMENT ACCOUNT PROGRAMS.

- (a) PARALLEL ACCOUNTS.—The qualified financial institution shall deposit all matching funds for each Individual Development Account into a parallel account at a qualified financial institution.
- (b) REGULAR DEPOSITS OF MATCHING FUNDS.—
- (1) IN GENERAL.—Subject to paragraph (2), the qualified financial institution shall deposit into the parallel account with respect to each eligible individual the following amounts:
- (A) A dollar-for-dollar match for the first \$500 contributed by the eligible individual into an Individual Development Account with respect to any taxable year of such individual.
- (B) Any matching funds provided by State, local, or private sources in accordance with the matching ratio set by those sources.
- (2) TIMING OF DEPOSITS.—A deposit of the amounts described in paragraph (1) shall be made into a parallel account—
- (A) in the case of amounts described in paragraph (1)(A), not later than 30 days after the end of the calendar quarter during which the contribution described in such paragraph was made, and
- (B) in the case of amounts described in paragraph (1)(B), not later than 2 business days after such amounts were provided.
 - (3) Cross reference.—

For allowance of tax credit for Individual Development Account subsidies, including matching funds, see section 45G of the Internal Revenue Code of 1986.

- (c) DEPOSIT OF MATCHING FUNDS INTO INDIVIDUAL DEVELOPMENT ACCOUNT OF INDIVIDUAL WHO HAS ATTAINED AGE 65.—In the case of an Individual Development Account owner who attains the age of 65, the qualified financial institution shall deposit the funds in the parallel account with respect to such individual into the Individual Development Account of such individual on the later of—
- (1) the day which is the 1-year anniversary of the deposit of such funds in the parallel account, or
- (2) the first business day of the taxable year of such individual following the taxable year in which such individual attained age 65.
- (d) UNIFORM ACCOUNTING REGULATIONS.—To ensure proper recordkeeping and determination of the tax credit under section 45G of the Internal Revenue Code of 1986, the Secretary shall prescribe regulations with respect to accounting for matching funds in the parallel accounts.
- (e) REGULAR REPORTING OF ACCOUNTS.—Any qualified financial institution shall report the balances in any Individual Development Account and parallel account of an individual on not less than an annual basis to such individual.

SEC. 507. WITHDRAWAL PROCEDURES.

- (a) WITHDRAWALS FOR QUALIFIED EXPENSES —
- (1) IN GENERAL.—An Individual Development Account owner may withdraw funds in order to pay qualified expense distributions from such individual's—
- (A) Individual Development Account, but only from funds which have been on deposit in such Account for at least 1 year, and
 - (B) parallel account, but only-
- (i) from matching funds which have been on deposit in such parallel account for at least 1 year,
- (ii) from earnings in such parallel account, after all matching funds described in clause (i) have been withdrawn, and
- (iii) to the extent such withdrawal does not result in a remaining balance in such par-

- allel account which is less than the remaining balance in the Individual Development Account after such withdrawal.
- (2) PROCEDURE.—Upon receipt of a withdrawal request which meets the requirements of paragraph (1), the qualified financial institution shall directly transfer the funds electronically to the distributees described in section 503(6)(A)(ii). If a distributee is not equipped to receive funds electronically, the qualified financial institution may issue such funds by paper check to the distributee.
- (b) WITHDRAWALS FOR NONQUALIFIED EXPENSES.—An Individual Development Account owner may withdraw any amount of funds from the Individual Development Account for purposes other than to pay qualified expense distributions, but if, after such withdrawal, the amount in the parallel account of such owner (excluding earnings on matching funds) exceeds the amount remaining in such Individual Development Account, then such owner shall forfeit from the parallel account the lesser of such excess or the amount withdrawn.
- (c) WITHDRAWALS FROM ACCOUNTS OF NON-ELIGIBLE INDIVIDUALS.—If the individual for whose benefit an Individual Development Account is established ceases to be an eligible individual, such account shall remain an Individual Development Account, but such individual shall not be eligible for any further matching funds under section 506(b)(1)(A) for contributions which are made to the Account during any taxable year when such individual is not an eligible individual.
- (d) EFFECT OF PLEDGING ACCOUNT AS SECURITY.—If, during any taxable year of the individual for whose benefit an Individual Development Account is established, that individual uses the Account, the individual's parallel account, or any portion thereof as security for a loan, the portion so used shall be treated as a withdrawal of such portion from the Individual Development Account for purposes other than to pay qualified expenses.

SEC. 508. CERTIFICATION AND TERMINATION OF QUALIFIED INDIVIDUAL DEVELOPMENT ACCOUNT PROGRAMS.

- (a) CERTIFICATION PROCEDURES.—Upon establishing a qualified individual development account program under section 504, a qualified financial institution shall certify to the Secretary at such time and in such manner as may be prescribed by the Secretary and accompanied by any documentation required by the Secretary, that—
- (1) the accounts described in subparagraphs (A) and (B) of section 504(b)(1) are operating pursuant to all the provisions of this title, and
- (2) the qualified financial institution agrees to implement an information system necessary to monitor the cost and outcomes of the qualified individual development account program.
- (b) AUTHORITY TO TERMINATE QUALIFIED IDA PROGRAM.—If the Secretary determines that a qualified financial institution under this title is not operating a qualified individual development account program in accordance with the requirements of this title (and has not implemented any corrective recommendations directed by the Secretary), the Secretary shall terminate such institution's authority to conduct the program. If the Secretary is unable to identify a qualified financial institution to assume the authority to conduct such program, then any funds in a parallel account established for the benefit of any individual under such program shall be deposited into the Individual Development Account of such individual as of the first day of such termination.

SEC. 509. REPORTING, MONITORING, AND EVAL-UATION.

- (a) RESPONSIBILITIES OF QUALIFIED FINANCIAL INSTITUTIONS.—
- (1) IN GENERAL.—Each qualified financial institution that operates a qualified individual development account program under section 504 shall report annually to the Secretary within 90 days after the end of each calendar year on—
- (A) the number of individuals making contributions into Individual Development Accounts and the amounts contributed,
- (B) the amounts contributed into Individual Development Accounts by eligible individuals and the amounts deposited into parallel accounts for matching funds,
- (C) the amounts withdrawn from Individual Development Accounts and parallel accounts, and the purposes for which such amounts were withdrawn,
- (D) the balances remaining in Individual Development Accounts and parallel accounts, and
- (E) such other information needed to help the Secretary monitor the effectiveness of the qualified individual development account program (provided in a non-individuallyidentifiable manner).
- (2) ADDITIONAL REPORTING REQUIREMENTS.—Each qualified financial institution that operates a qualified individual development account program under section 504 shall report at such time and in such manner as the Secretary may prescribe any additional information that the Secretary requires to be provided for purposes of administering and supervising the qualified individual development account program. This additional data may include, without limitation, identifying information about Individual Development Account owners, their Accounts, additions to the Accounts, and withdrawals from the Accounts.
- (b) RESPONSIBILITIES OF THE SECRETARY.—
- (1) MONITORING PROTOCOL.—Not later than 12 months after the date of the enactment of this Act, the Secretary, in consultation with the Secretary of Health and Human Services, shall develop and implement a protocol and process to monitor the cost and outcomes of the qualified individual development account programs established under section 504.
- (2) ANNUAL REPORTS.—For each year after 2004, the Secretary shall submit a progress report to Congress on the status of such qualified individual development account programs. Such report shall, to the extent data are available, include from a representative sample of qualified individual development account programs information on—
- (A) the characteristics of participants, including age, gender, race or ethnicity, marital status, number of children, employment status, and monthly income,
- (B) deposits, withdrawals, balances, uses of Individual Development Accounts, and participant characteristics,
- (C) the characteristics of qualified individual development account programs, including match rate, economic education requirements, permissible uses of accounts, staffing of programs in full time employees, and the total costs of programs, and
- (D) process information on program implementation and administration, especially on problems encountered and how problems were solved.
- (3) REAUTHORIZATION REPORT ON COST AND OUTCOMES OF IDAS.—
- (A) IN GENERAL.—Not later than July 1, 2008, the Secretary of the Treasury shall submit a report to Congress and the chairmen and ranking members of the Committee on Finance, the Committee on Banking, Housing, and Urban Affairs, and the Committee on Health, Education, Labor, and Pensions of the Senate and the Committee on Ways and

Means, the Committee on Banking and Financial Services, and the Committee on Education and the Workforce of the House of Representatives, in which the Secretary shall—

- (i) summarize the previously submitted annual reports required under paragraph (2),
- (ii) from a representative sample of qualified individual development account programs, include an analysis of—
- (I) the economic, social, and behavioral outcomes,
- (II) the changes in savings rates, asset holdings, and household debt, and overall changes in economic stability,

(III) the changes in outlooks, attitudes, and behavior regarding savings strategies, investment, education, and family.

(IV) the integration into the financial mainstream, including decreased reliance on alternative financial services, and increase in acquisition of mainstream financial products. and

(V) the involvement in civic affairs, including neighborhood schools and associations, associated with participation in qualified individual development account programs,

- (iii) from a representative sample of qualified individual development account programs, include a comparison of outcomes associated with such programs with outcomes associated with other Federal Government social and economic development programs, including asset building programs, and
- (iv) make recommendations regarding the reauthorization of the qualified individual development account programs, including—
- (I) recommendations regarding reforms that will improve the cost and outcomes of the such programs, including the ability to help low income families save and accumulate productive assets,
- (II) recommendations regarding the appropriate levels of subsidies to provide effective incentives to financial institutions and Account owners under such programs, and
- (III) recommendations regarding how such programs should be integrated into other Federal poverty reduction, asset building, and community development policies and programs.

(B) AUTHORIZATION.—There is authorized to be appropriated \$2,500,000, for carrying out the purposes of this paragraph.

(4) USE OF ACCOUNTS IN RURAL AREAS ENCOURAGED.—The Secretary shall develop methods to encourage the use of Individual Development Accounts in rural areas.

SEC. 510. AUTHORIZATION OF APPROPRIATIONS.

There is authorized to be appropriated to the Secretary \$1,000,000 for fiscal year 2004 and for each fiscal year through 2012, for the purposes of implementing this title, including the reporting, monitoring, and evaluation required under section 509, to remain available until expended.

SEC. 511. MATCHING FUNDS FOR INDIVIDUAL DE-VELOPMENT ACCOUNTS PROVIDED THROUGH A TAX CREDIT FOR QUALIFIED FINANCIAL INSTITU-TIONS.

(a) IN GENERAL.—Subpart D of part IV of subchapter A of chapter 1 (relating to business related credits) is amended by adding at the end the following new section:

"SEC. 45G. INDIVIDUAL DEVELOPMENT ACCOUNT INVESTMENT CREDIT.

"(a) DETERMINATION OF AMOUNT.—For purposes of section 38, the individual development account investment credit determined under this section with respect to any eligible entity for any taxable year is an amount equal to the individual development account investment provided by such eligible entity during the taxable year under an individual development account program established under section 504 of the Savings for Working Families Act of 2004.

- "(b) APPLICABLE TAX.—For the purposes of this section, the term 'applicable tax' means the excess (if any) of—
- "(1) the tax imposed under this chapter (other than the taxes imposed under the provisions described in subparagraphs (C) through (Q) of section 26(b)(2)), over

"(2) the credits allowable under subpart B (other than this section) and subpart D of this part.

- "'(c) INDIVIDUAL DEVELOPMENT ACCOUNT IN-VESTMENT.—For purposes of this section, the term 'individual development account investment' means, with respect to an individual development account program in any taxable year, an amount equal to the sum
- "(1) the aggregate amount of dollar-fordollar matches under such program under section 506(b)(1)(A) of the Savings for Working Families Act of 2004 for such taxable year, plus

''(2) \$50 with respect to each Individual Development Account maintained—

"(Å) as of the end of such taxable year, but only if such taxable year is within the 7-taxable-year period beginning with the taxable year in which such Account is opened, and

 $^{\circ\circ}(B)$ with a balance of not less than \$100 (other than the taxable year in which such

Account is opened).

"(d) ELIGIBLE ENTITY.—For purposes of this section, except as provided in regulations, the term 'eligible entity' means a qualified financial institution.

- "(e) OTHER DEFINITIONS.—For purposes of this section, any term used in this section and also in the Savings for Working Families Act of 2004 shall have the meaning given such term by such Act.
 - "(f) DENIAL OF DOUBLE BENEFIT.—
- "(1) IN GENERAL.—No deduction or credit (other than under this section) shall be allowed under this chapter with respect to any expense which—
- $\tilde{}^{\dot{\alpha}}(A)$ is taken into account under subsection (c)(1)(A) in determining the credit under this section, or

"(B) is attributable to the maintenance of an Individual Development Account.

"(2) DETERMINATION OF AMOUNT.—Solely for purposes of paragraph (1)(B), the amount attributable to the maintenance of an Individual Development Account shall be deemed to be the dollar amount of the credit allowed under subsection (c)(1)(B) for each taxable year such Individual Development Account is maintained.

"(g) CREDIT MAY BE TRANSFERRED.—

"(1) IN GENERAL.—An eligible entity may transfer any credit allowable to the eligible entity under subsection (a) to any person other than to another eligible entity which is exempt from tax under this title. The determination as to whether a credit is allowable shall be made without regard to the tax-exempt status of the eligible entity.

"(2) CONSENT REQUIRED FOR REVOCATION.— Any transfer under paragraph (1) may be revoked only with the consent of the Sec-

"(h) REGULATIONS.—The Secretary may prescribe such regulations as may be necessary or appropriate to carry out this section, including

"(1) such regulations as necessary to insure that any credit described in subsection (g)(1) is claimed once and not retransferred by a transferree, and

"'(2) regulations providing for a recapture of the credit allowed under this section (notwithstanding any termination date described in subsection (i)) in cases where there is a forfeiture under section 507(b) of the Savings for Working Families Act of 2004 in a subsequent taxable year of any amount which was taken into account in determining the amount of such credit.

- '(i) APPLICATION OF SECTION.—
- "(I) IN GENERAL.—This section shall apply to any expenditure made in any taxable year ending after December 31, 2004, and beginning on or before January 1, 2012, with respect to any Individual Development Account which—
 - "(A) is opened before January 1, 2012, and
- "(B) as determined by the Secretary, when added to all of the previously opened Individual Development Accounts, does not exceed—
- "(i) 100,000 Accounts if opened after December 31, 2004, and before January 1, 2007,
- "(ii) an additional 100,000 Accounts if opened after December 31, 2006, and before January 1, 2009, but only if, except as provided in paragraph (4), the total number of Accounts described in clause (i) are opened and the Secretary determines that such Accounts are being reasonably and responsibly administered, and
- "(iii) an additional 100,000 Accounts if opened after December 31, 2008, and before January 1, 2012, but only if the total number of Accounts described in clauses (i) and (ii) are opened and the Secretary makes a determination described in paragraph (2).

Notwithstanding the preceding sentence, this section shall apply to amounts which are described in subsection (c)(1)(A) and which are timely deposited into a parallel account during the 30-day period following the end of last taxable year beginning before January 1, 2012.

"(2) DETERMINATION WITH RESPECT TO THIRD GROUP OF ACCOUNTS.—A determination is described in this paragraph if the Secretary determines that.—

"(A) substantially all of the previously opened Accounts have been reasonably and responsibly administered prior to the date of the determination.

"(B) the individual development account programs have increased net savings of participants in the programs,

"(C) participants in the individual development account programs have increased Federal income tax liability and decreased utilization of Federal assistance programs relative to similarly situated individuals that did not participate in the individual development account programs, and

"(D) the sum of the estimated increased Federal tax liability and reduction of Federal assistance program benefits to participants in the individual development account programs is greater than the cost of the individual development account programs to the Federal government.

"(3) DETERMINATION OF LIMITATION.—The limitation on the number of Individual Development Accounts under paragraph (1)(B) shall be allocated by the Secretary among qualified individual development account programs selected by the Secretary and, in the case of the limitation under clause (iii) of such paragraph, shall be equally divided among the States.

"(4) SPECIAL RULE IF SMALLER NUMBER OF ACCOUNTS ARE OPENED.—For purposes of paragraph (1)(B)(ii)—

"(i) IN GENERAL.—If less than 100,000 Accounts are opened before January 1, 2007, such paragraph shall be applied by substituting "applicable number of Accounts' for '100,000 Accounts'.

"(ii) APPLICABLE NUMBER.—For purposes of clause (i), the applicable number equals the lesser of—

"(I) 75,000, or

"(II) 3 times the number of Accounts opened before January 1, 2007.".

(b) CREDIT TREATED AS BUSINESS CREDIT.— Section 38(b) (relating to current year business credit) is amended by striking ''plus'' at the end of paragraph (14), by striking the period at the end of paragraph (15) and insert-', plus", and by adding at the end the following new paragraph:

"(16) the individual development account investment credit determined under section

(c) No Carrybacks.—Subsection (d) of sec-(relating to carryback 39 carryforward of unused credits) is amended by adding at the end the following:

(11) NO CARRYBACK OF SECTION 45G CREDIT BEFORE EFFECTIVE DATE.—No portion of the unused business credit for any taxable year which is attributable to the individual development account investment credit determined under section 45G may be carried back to a taxable year ending before January 1,

(d) CONFORMING AMENDMENT.—The table of sections for subpart C of part IV of subchapter A of chapter 1 is amended by adding at the end the following new item:

"Sec. 45G. Individual development account investment credit.

(e) REPORT REGARDING ACCOUNT MAINTE-NANCE FEES.—The Secretary of the Treasury shall study the adequacy of the amount specified in section 45G(c)(2) of the Internal Revenue Code of 1986 (as added by this section). Not later than December 31, 2009, the Secretary of the Treasury shall report the findings of the study described in the preceding sentence to Congress.

EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years ending after December 31, 2004.

SEC. 512. ACCOUNT FUNDS DISREGARDED FOR PURPOSES OF CERTAIN MEANS-TESTED FEDERAL PROGRAMS.

Notwithstanding any other provision of Federal law (other than the Internal Revenue Code of 1986) that requires consideration of 1 or more financial circumstances of an individual, for the purpose of determining eligibility to receive, or the amount of, any assistance or benefit authorized by such provision to be provided to or for the benefit of such individual, any amount (including earnings thereon) in any Individual Development Account of such individual and any matching deposit made on behalf of such individual (including earnings thereon) in any parallel account shall be disregarded for such purpose with respect to any period during which such individual maintains or makes contributions into such Individual Development Account.

TITLE VI—MANAGEMENT OF EXEMPT ORGANIZATIONS

SEC. 601. AUTHORIZATION OF APPROPRIATIONS.

(a) IN GENERAL.—There is authorized to be appropriated to the Secretary of the Treasury \$80,000,000 for each fiscal year to carry out the administration of exempt organizations by the Internal Revenue Service.

(b) IMPLEMENTATION OF SECTION 527.—There is authorized to be appropriated to the Secretary of the Treasury \$3,000,000 to carry out the provisions of Public Laws 106-230 and 107-276 relating to section 527 of the Internal Revenue Code of 1986.

TITLE VII—REVENUE PROVISIONS Subtitle A—Provisions Designed To Curtail Tax Shelters

SEC. 701. CLARIFICATION OF ECONOMIC SUB-STANCE DOCTRINE.

(a) IN GENERAL.—Section 7701, as amended by this Act, is amended by redesignating subsection (o) as subsection (p) and by inserting after subsection (n) the following new subsection:

(o) CLARIFICATION OF ECONOMIC SUBSTANCE DOCTRINE: ETC.-

(1) GENERAL RULES.-

"(A) IN GENERAL.—In applying the economic substance doctrine, the determination

of whether a transaction has economic substance shall be made as provided in this paragraph.

(B) DEFINITION OF ECONOMIC SUBSTANCE.— For purposes of subparagraph (A)—

"(i) IN GENERAL.—A transaction has economic substance only if-

(I) the transaction changes in a meaningful way (apart from Federal tax effects and, if there is any Federal tax effects, also apart from any foreign, State, or local tax effects) the taxpayer's economic position, and

(II) the taxpayer has a substantial nontax purpose for entering into such transaction and the transaction is a reasonable means of

accomplishing such purpose.

"(ii) SPECIAL RULE WHERE TAXPAYER RELIES ON PROFIT POTENTIAL.—A transaction shall not be treated as having economic substance by reason of having a potential for profit un-

"(I) the present value of the reasonably expected pre-tax profit from the transaction is substantial in relation to the present value of the expected net tax benefits that would be allowed if the transaction were respected.

'(II) the reasonably expected pre-tax profit from the transaction exceeds a risk-free rate of return.

"(C) Treatment of fees and foreign TAXES.—Fees and other transaction expenses and foreign taxes shall be taken into account as expenses in determining pre-tax profit under subparagraph (B)(ii).

'(2) SPECIAL RULES FOR TRANSACTIONS WITH TAX-INDIFFERENT PARTIES .-

(A) SPECIAL RULES FOR FINANCING TRANS-ACTIONS.—The form of a transaction which is in substance the borrowing of money or the acquisition of financial capital directly or indirectly from a tax-indifferent party shall not be respected if the present value of the deductions to be claimed with respect to the transaction is substantially in excess of the present value of the anticipated economic returns of the person lending the money or providing the financial capital. A public offering shall be treated as a borrowing, or an acquisition of financial capital, from a taxindifferent party if it is reasonably expected that at least 50 percent of the offering will be placed with tax-indifferent parties.

(B) ARTIFICIAL INCOME SHIFTING AND BASIS ADJUSTMENTS.—The form of a transaction with a tax-indifferent party shall not be respected if-

"(i) it results in an allocation of income or gain to the tax-indifferent party in excess of such party's economic income or gain, or

'(ii) it results in a basis adjustment or shifting of basis on account of overstating the income or gain of the tax-indifferent party.

'(3) DEFINITIONS AND SPECIAL RULES.—For purposes of this subsection-

(A) ECONOMIC SUBSTANCE DOCTRINE.—The term 'economic substance doctrine' means the common law doctrine under which tax benefits under subtitle A with respect to a transaction are not allowable if the transaction does not have economic substance or lacks a business purpose.

'(B) TAX-INDIFFERENT PARTY.—The term 'tax-indifferent party' means any person or entity not subject to tax imposed by subtitle A. A person shall be treated as a tax-indifferent party with respect to a transaction if the items taken into account with respect to the transaction have no substantial impact on such person's liability under subtitle Å.

(C) EXCEPTION FOR PERSONAL TRANS-ACTIONS OF INDIVIDUALS.—In the case of an individual, this subsection shall apply only to transactions entered into in connection with a trade or business or an activity engaged in for the production of income.

(D) TREATMENT OF LESSORS.—In applying subclause (I) of paragraph (1)(B)(ii) to the lessor of tangible property subject to a lease, the expected net tax benefits shall not include the benefits of depreciation, or any tax credit, with respect to the leased property and subclause (II) of paragraph (1)(B)(ii) shall be disregarded in determining whether any of such benefits are allowable.

(4) OTHER COMMON LAW DOCTRINES NOT AF-FECTED.—Except as specifically provided in this subsection, the provisions of this subsection shall not be construed as altering or supplanting any other rule of law, and the requirements of this subsection shall be construed as being in addition to any such other

rule of law.

"(5) REGULATIONS.—The Secretary shall prescribe such regulations as may be necessary or appropriate to carry out the purposes of this subsection. Such regulations may include exemptions from the application of this subsection.'

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to transactions entered into after February 15, 2004.

SEC. 702. PENALTY FOR FAILING TO DISCLOSE REPORTABLE TRANSACTION.

(a) IN GENERAL.—Part I of subchapter B of chapter 68 (relating to assessable penalties) is amended by inserting after section 6707 the following new section:

"SEC. 6707A. PENALTY FOR FAILURE TO INCLUDE REPORTABLE TRANSACTION INFORMATION WITH RETURN OR STATE-MENT.

"(a) IMPOSITION OF PENALTY.-Any person who fails to include on any return or statement any information with respect to a reportable transaction which is required under section 6011 to be included with such return or statement shall pay a penalty in the amount determined under subsection (b).

"(b) Amount of Penalty.-

'(1) IN GENERAL.-Except as provided in paragraphs (2) and (3), the amount of the penalty under subsection (a) shall be \$50,000.

(2) LISTED TRANSACTION.—The amount of the penalty under subsection (a) with respect to a listed transaction shall be \$100,000.

(3) INCREASE IN PENALTY FOR LARGE ENTI-TIES AND HIGH NET WORTH INDIVIDUALS.-

"(A) IN GENERAL.—In the case of a failure under subsection (a) by-

'(i) a large entity, or

"(ii) a high net worth individual,

the penalty under paragraph (1) or (2) shall be twice the amount determined without regard to this paragraph.

"(B) LARGE ENTITY.—For purposes of subparagraph (A), the term 'large entity' means, with respect to any taxable year, a person (other than a natural person) with gross receipts in excess of \$10,000,000 for the taxable year in which the reportable transaction occurs or the preceding taxable year. Rules similar to the rules of paragraph (2) and subparagraphs (B), (C), and (D) of paragraph (3) of section 448(c) shall apply for purposes of this subparagraph.

(C) HIGH NET WORTH INDIVIDUAL.—The term 'high net worth individual' means, with respect to a transaction, a natural person whose net worth exceeds \$2,000,000 immediately before the transaction

"(c) Definitions.—For purposes of this section-

"(1) REPORTABLE TRANSACTION.—The term 'reportable transaction' means any transaction with respect to which information is required to be included with a return or statement because, as determined under regulations prescribed under section 6011, such transaction is of a type which the Secretary determines as having a potential for tax avoidance or evasion.

- "(2) LISTED TRANSACTION.—Except as provided in regulations, the term 'listed transaction' means a reportable transaction which is the same as, or substantially similar to, a transaction specifically identified by the Secretary as a tax avoidance transaction for purposes of section 6011.
- "(d) AUTHORITY TO RESCIND PENALTY.—
- "(1) IN GENERAL.—The Commissioner of Internal Revenue may rescind all or any portion of any penalty imposed by this section with respect to any violation if—
- "(A) the violation is with respect to a reportable transaction other than a listed transaction.
- "(B) the person on whom the penalty is imposed has a history of complying with the requirements of this title,
- "(C) it is shown that the violation is due to
- an unintentional mistake of fact; ''(D) imposing the penalty would be against equity and good conscience, and
- "(E) rescinding the penalty would promote compliance with the requirements of this title and effective tax administration.
- "'(2) DISCRETION.—The exercise of authority under paragraph (1) shall be at the sole discretion of the Commissioner and may be delegated only to the head of the Office of Tax Shelter Analysis. The Commissioner, in the Commissioner's sole discretion, may establish a procedure to determine if a penalty should be referred to the Commissioner or the head of such Office for a determination under paragraph (1).

"(3) No APPEAL.—Notwithstanding any other provision of law, any determination under this subsection may not be reviewed in any administrative or judicial proceeding.

- "(4) RECORDS.—If a penalty is rescinded under paragraph (1), the Commissioner shall place in the file in the Office of the Commissioner the opinion of the Commissioner or the head of the Office of Tax Shelter Analysis with respect to the determination, including—
- $^{\prime\prime}(A)$ the facts and circumstances of the transaction,
- "(B) the reasons for the rescission, and "(C) the amount of the penalty rescinded.
- "(5) REPORT.—The Commissioner shall each year report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate—
- "(A) a summary of the total number and aggregate amount of penalties imposed, and rescinded, under this section, and
- "(B) a description of each penalty rescinded under this subsection and the reasons therefor.
- $\mbox{\ensuremath{^{\prime\prime}}}(e)$ Penalty Reported to SEC.—In the case of a person—
- "(1) which is required to file periodic reports under section 13 or 15(d) of the Securities Exchange Act of 1934 or is required to be consolidated with another person for purposes of such reports, and
 - "(2) which-
- "(A) is required to pay a penalty under this section with respect to a listed transaction,
- "(B) is required to pay a penalty under section 6662A with respect to any reportable transaction at a rate prescribed under section 6662A(c), or
- "(C) is required to pay a penalty under section 6662B with respect to any noneconomic substance transaction,

the requirement to pay such penalty shall be disclosed in such reports filed by such person for such periods as the Secretary shall specify. Failure to make a disclosure in accordance with the preceding sentence shall be treated as a failure to which the penalty under subsection (b)(2) applies.

"(f) COORDINATION WITH OTHER PEN-ALTIES.—The penalty imposed by this section is in addition to any penalty imposed under this title.".

(b) CONFORMING AMENDMENT.—The table of sections for part I of subchapter B of chapter 68 is amended by inserting after the item relating to section 6707 the following:

"Sec. 6707A. Penalty for failure to include reportable transaction information with return or statement.".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to returns and statements the due date for which is after the date of the enactment of this Act. SEC. 703. ACCURACY-RELATED PENALTY FOR

LISTED TRANSACTIONS AND OTHER REPORTABLE TRANSACTIONS HAVING A SIGNIFICANT TAX AVOIDANCE PURPOSE.

(a) IN GENERAL.—Subchapter A of chapter 68 is amended by inserting after section 6662 the following new section:

"SEC. 6662A. IMPOSITION OF ACCURACY-RE-LATED PENALTY ON UNDERSTATE-MENTS WITH RESPECT TO REPORT-ABLE TRANSACTIONS.

- "(a) IMPOSITION OF PENALTY.—If a taxpayer has a reportable transaction understatement for any taxable year, there shall be added to the tax an amount equal to 20 percent of the amount of such understatement.
- "(b) REPORTABLE TRANSACTION UNDER-STATEMENT.—For purposes of this section—
- "(1) IN GENERAL.—The term 'reportable transaction understatement' means the sum of—
- "(A) the product of-
- "(i) the amount of the increase (if any) in taxable income which results from a difference between the proper tax treatment of an item to which this section applies and the taxpayer's treatment of such item (as shown on the taxpayer's return of tax), and
- "(ii) the highest rate of tax imposed by section 1 (section 11 in the case of a taxpayer which is a corporation), and
- "(B) the amount of the decrease (if any) in the aggregate amount of credits determined under subtitle A which results from a difference between the taxpayer's treatment of an item to which this section applies (as shown on the taxpayer's return of tax) and the proper tax treatment of such item.

For purposes of subparagraph (A), any reduction of the excess of deductions allowed for the taxable year over gross income for such year, and any reduction in the amount of capital losses which would (without regard to section 1211) be allowed for such year, shall be treated as an increase in taxable income.

- "(2) ITEMS TO WHICH SECTION APPLIES.—This section shall apply to any item which is attributable to—
 - "(A) any listed transaction, and
- "(B) any reportable transaction (other than a listed transaction) if a significant purpose of such transaction is the avoidance or evasion of Federal income tax.
- ''(c) HIGHER PENALTY FOR NONDISCLOSED LISTED AND OTHER AVOIDANCE TRANSACTIONS.—
- "(1) IN GENERAL.—Subsection (a) shall be applied by substituting '30 percent' for '20 percent' with respect to the portion of any reportable transaction understatement with respect to which the requirement of section 6664(d)(2)(A) is not met.
- "(2) RULES APPLICABLE TO COMPROMISE OF PENALTY.—
- "(A) IN GENERAL.—If the 1st letter of proposed deficiency which allows the taxpayer an opportunity for administrative review in the Internal Revenue Service Office of Appeals has been sent with respect to a penalty to which paragraph (1) applies, only the Commissioner of Internal Revenue may compromise all or any portion of such penalty.

- "(B) APPLICABLE RULES.—The rules of paragraphs (2), (3), (4), and (5) of section 6707A(d) shall apply for purposes of subparagraph (A).
- "(d) DEFINITIONS OF REPORTABLE AND LIST-ED TRANSACTIONS.—For purposes of this section, the terms 'reportable transaction' and 'listed transaction' have the respective meanings given to such terms by section 6707A(c).
 - "(e) SPECIAL RULES .-
- "(1) COORDINATION WITH PENALTIES, ETC., ON OTHER UNDERSTATEMENTS.—In the case of an understatement (as defined in section 6662(d)(2))—
- "(A) the amount of such understatement (determined without regard to this paragraph) shall be increased by the aggregate amount of reportable transaction understatements and noneconomic substance transaction understatements for purposes of determining whether such understatement is a substantial understatement under section 6662(d)(1), and
- "(B) the addition to tax under section 6662(a) shall apply only to the excess of the amount of the substantial understatement (if any) after the application of subparagraph (A) over the aggregate amount of reportable transaction understatements and non-economic substance transaction understatements.
 - (2) Coordination with other penalties —
- "(A) APPLICATION OF FRAUD PENALTY.—References to an underpayment in section 6663 shall be treated as including references to a reportable transaction understatement and a noneconomic substance transaction understatement.
- "(B) NO DOUBLE PENALTY.—This section shall not apply to any portion of an understatement on which a penalty is imposed under section 6662B or 6663.
- "'(3) SPECIAL RULE FOR AMENDED RETURNS.— Except as provided in regulations, in no event shall any tax treatment included with an amendment or supplement to a return of tax be taken into account in determining the amount of any reportable transaction understatement or noneconomic substance transaction understatement if the amendment or supplement is filed after the earlier of the date the taxpayer is first contacted by the Secretary regarding the examination of the return or such other date as is specified by the Secretary.
- "(4) NONECONOMIC SUBSTANCE TRANSACTION UNDERSTATEMENT.—For purposes of this subsection, the term 'noneconomic substance transaction understatement' has the meaning given such term by section 6662B(c).
 - "(5) CROSS REFERENCE.—

"For reporting of section 6662A(c) penalty to the Securities and Exchange Commission, see section 6707A(e).".

- (b) Determination of Other Understate-Ments.—Subparagraph (A) of section 6662(d)(2) is amended by adding at the end the following flush sentence:
- "The excess under the preceding sentence shall be determined without regard to items to which section 6662A applies and without regard to items with respect to which a penalty is imposed by section 6662B.".
 - (c) REASONABLE CAUSE EXCEPTION.—
- (1) IN GENERAL.—Section 6664 is amended by adding at the end the following new subsection:
- "(d) REASONABLE CAUSE EXCEPTION FOR RE-PORTABLE TRANSACTION UNDERSTATEMENTS.—
- "(1) IN GENERAL.—No penalty shall be imposed under section 6662A with respect to any portion of a reportable transaction understatement if it is shown that there was a reasonable cause for such portion and that the taxpayer acted in good faith with respect to such portion.

- "(2) SPECIAL RULES.—Paragraph (1) shall not apply to any reportable transaction understatement unless
- '(A) the relevant facts affecting the tax treatment of the item are adequately disclosed in accordance with the regulations prescribed under section 6011,

'(B) there is or was substantial authority for such treatment, and

'(C) the taxpayer reasonably believed that such treatment was more likely than not the proper treatment.

A taxpayer failing to adequately disclose in accordance with section 6011 shall be treated as meeting the requirements of subparagraph (A) if the penalty for such failure was rescinded under section 6707A(d).

(3) RULES RELATING TO REASONABLE BE-LIEF.—For purposes of paragraph (2)(C)-

(A) IN GENERAL.—A taxpayer shall be treated as having a reasonable belief with respect to the tax treatment of an item only if such belief-

(i) is based on the facts and law that exist at the time the return of tax which includes such tax treatment is filed, and

- '(ii) relates solely to the taxpayer's chances of success on the merits of such treatment and does not take into account the possibility that a return will not be audited, such treatment will not be raised on audit, or such treatment will be resolved through settlement if it is raised.
- '(B) CERTAIN OPINIONS MAY NOT BE RELIED LIPON
- "(i) IN GENERAL.—An opinion of a tax advisor may not be relied upon to establish the reasonable belief of a taxpayer if-
- "(I) the tax advisor is described in clause
- '(II) the opinion is described in clause (iii). "(ii) DISQUALIFIED TAX ADVISORS.—A tax

advisor is described in this clause if the tax

'(I) is a material advisor (within the meaning of section 6111(b)(1)) who participates in the organization, management, promotion, or sale of the transaction or who is related (within the meaning of section 267(b) or 707(b)(1)) to any person who so participates,

(II) is compensated directly or indirectly by a material advisor with respect to the transaction.

"(III) has a fee arrangement with respect to the transaction which is contingent on all or part of the intended tax benefits from the transaction being sustained, or

(IV) as determined under regulations prescribed by the Secretary, has a continuing financial interest with respect to the transaction.

'(iii) DISQUALIFIED OPINIONS —For purposes of clause (i), an opinion is disqualified if the opinion-

'(I) is based on unreasonable factual or legal assumptions (including assumptions as to future events).

'(II) unreasonably relies on representations, statements, findings, or agreements of the taxpayer or any other person,

'(III) does not identify and consider all relevant facts, or

'(IV) fails to meet any other requirement as the Secretary may prescribe.

(2) CONFORMING AMENDMENT.—The heading for subsection (c) of section 6664 is amended "FOR UNDERPAYMENTS" by inserting "EXCEPTION

(d) CONFORMING AMENDMENTS.

- (1) Subparagraph (C) of section 461(i)(3) is amended by 6662(d)(2)(C)(iii)'' striking 'section and inserting "section 1274(b)(3)(C)".
- (2) Paragraph (3) of section 1274(b) is amended-
- (A) by striking "(as defined in section 6662(d)(2)(C)(iii))" in subparagraph (B)(i), and

- (B) by adding at the end the following new subparagraph:
- (C) TAX SHELTER.—For purposes of subparagraph (B), the term 'tax shelter' means-(i) a partnership or other entity,
- "(ii) any investment plan or arrangement,
- "(iii) any other plan or arrangement, if a significant purpose of such partnership, entity, plan, or arrangement is the avoid-
- ance or evasion of Federal income tax. (3) Section 6662(d)(2) is amended by striking subparagraphs (C) and (D).
- (4) Section 6664(c)(1) is amended by striking "this part" and inserting "section 6662 or
- (5) Subsection (b) of section 7525 is amended by striking "section 6662(d)(2)(C)(iii)" and inserting "section 1274(b)(3)(C)".

 (6)(A) The heading for section 6662 is
- amended to read as follows:

"SEC. 6662. IMPOSITION OF ACCURACY-RELATED PENALTY ON UNDERPAYMENTS.

(B) The table of sections for part II of subchapter A of chapter 68 is amended by striking the item relating to section 6662 and inserting the following new items:

"Sec. 6662. Imposition of accuracy-related penalty on underpayments.

"Sec. 6662A. Imposition of accuracy-related penalty on understatements with respect to reportable transactions.".

(e) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years ending after the date of the enactment of this Act.

SEC. 704. PENALTY FOR UNDERSTATEMENTS AT-TRIBUTABLE TO TRANSACTIONS LACKING ECONOMIC SUBSTANCE,

(a) IN GENERAL.—Subchapter A of chapter 68 is amended by inserting after section 6662A the following new section:

"SEC. 6662B. PENALTY FOR UNDERSTATEMENTS ATTRIBUTABLE TO TRANSACTIONS LACKING ECONOMIC SUBSTANCE, ETC.

"(a) IMPOSITION OF PENALTY.—If a taxpayer has an noneconomic substance transaction understatement for any taxable year, there shall be added to the tax an amount equal to 40 percent of the amount of such understatement.

"(b) REDUCTION OF PENALTY FOR DISCLOSED TRANSACTIONS.—Subsection (a) shall be applied by substituting '20 percent' for '40 percent' with respect to the portion of any noneconomic substance transaction understatement with respect to which the relevant facts affecting the tax treatment of the item are adequately disclosed in the return or a statement attached to the return.

(c) NONECONOMIC SUBSTANCE TRANSACTION UNDERSTATEMENT.—For purposes of this section-

"(1) IN GENERAL.—The term 'noneconomic substance transaction understatement' means any amount which would be an understatement under section 6662A(b)(1) if section 6662A were applied by taking into account items attributable to noneconomic substance transactions rather than items to which section 6662A applies.

Noneconomic SUBSTANCE ACTION.—The term 'noneconomic substance transaction' means any transaction if-

'(A) there is a lack of economic substance (within the meaning of section 7701(o)(1)) for the transaction giving rise to the claimed benefit or the transaction was not respected under section 7701(o)(2), or

'(B) the transaction fails to meet the requirements of any similar rule of law.

'(d) Rules Applicable To Compromise of PENALTY.—

"(1) IN GENERAL.—If the 1st letter of proposed deficiency which allows the taxpayer an opportunity for administrative review in the Internal Revenue Service Office of Appeals has been sent with respect to a penalty to which this section applies, only the Commissioner of Internal Revenue may compromise all or any portion of such penalty.

(2) APPLICABLE RULES.—The rules of paragraphs (2), (3), (4), and (5) of section 6707A(d) shall apply for purposes of paragraph (1).

(e) COORDINATION WITH OTHER ALTIES.—Except as otherwise provided in this part, the penalty imposed by this section shall be in addition to any other penalty imposed by this title.

'(f) Cross References.—

"(1) For coordination of penalty with understatements under section 6662 and other special rules, see section 6662A(e).

"(2) For reporting of penalty imposed under this section to the Securities and Exchange Commission, see section 6707A(e)."

(b) CLERICAL AMENDMENT.—The table of sections for part II of subchapter A of chapter 68 is amended by inserting after the item relating to section 6662A the following new item:

"Sec. 6662B. Penalty for understatements attributable to transactions lacking economic substance, etc.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to transactions entered into after February 15, 2004. SEC. 705. MODIFICATIONS OF SUBSTANTIAL UN-DERSTATEMENT PENALTY FOR NON-REPORTABLE TRANSACTIONS.

(a) SUBSTANTIAL UNDERSTATEMENT OF COR-PORATIONS.—Section 6662(d)(1)(B) (relating to special rule for corporations) is amended to read as follows:

(B) SPECIAL RULE FOR CORPORATIONS.—In the case of a corporation other than an S corporation or a personal holding company (as defined in section 542), there is a substantial understatement of income tax for any taxable year if the amount of the understatement for the taxable year exceeds the lesser

 $\lq\lq$ (i) 10 percent of the tax required to be shown on the return for the taxable year (or, if greater, \$10,000), or

(ii) \$10.000.000.

(b) REDUCTION FOR UNDERSTATEMENT OF TAXPAYER DUE TO POSITION OF TAXPAYER OR DISCLOSED ITEM -

(1) IN GENERAL.—Section 6662(d)(2)(B)(i) (relating to substantial authority) is amended to read as follows:

'(i) the tax treatment of any item by the taxpayer if the taxpayer had reasonable belief that the tax treatment was more likely than not the proper treatment, or"

AMENDMENT.—Section CONFORMING 6662(d) is amended by adding at the end the following new paragraph:

"(3) Secretarial list.--For purposes of this subsection, section 6664(d)(2), and section 6694(a)(1), the Secretary may prescribe a list of positions for which the Secretary believes there is not substantial authority or there is no reasonable belief that the tax treatment is more likely than not the proper tax treatment. Such list (and any revisions thereof) shall be published in the Federal Register or the Internal Revenue Bulletin.'

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after the date of the enactment of this Act.

SEC. 706. TAX SHELTER EXCEPTION TO CON-FIDENTIALITY PRIVILEGES RELAT-TOTAXPAYER COMMUNICA-TIONS.

(a) IN GENERAL.—Section 7525(b) (relating to section not to apply to communications

regarding corporate tax shelters) is amended to read as follows:

- "(b) Section Not To Apply to Communications Regarding Tax Shelters.—The privilege under subsection (a) shall not apply to any written communication which is—
- $\ddot{\alpha}(1)$ between a federally authorized tax practitioner and—

"(A) any person,

- "(B) any director, officer, employee, agent, or representative of the person, or
- "(C) any other person holding a capital or profits interest in the person, and
- "(2) in connection with the promotion of the direct or indirect participation of the person in any tax shelter (as defined in section 1274(b)(3)(C))."
- (b) EFFECTIVE DATE.—The amendment made by this section shall apply to communications made on or after the date of the enactment of this Act.

SEC. 707. DISCLOSURE OF REPORTABLE TRANSACTIONS.

(a) IN GENERAL.—Section 6111 (relating to registration of tax shelters) is amended to read as follows:

"SEC. 6111. DISCLOSURE OF REPORTABLE TRANSACTIONS.

- "(a) IN GENERAL.—Each material advisor with respect to any reportable transaction shall make a return (in such form as the Secretary may prescribe) setting forth—
- "(1) information identifying and describing the transaction,
- "(2) information describing any potential tax benefits expected to result from the transaction, and
- $\lq\lq(3)$ such other information as the Secretary may prescribe.

Such return shall be filed not later than the date specified by the Secretary.

- "(b) DEFINITIONS.—For purposes of this sec-
 - "(1) MATERIAL ADVISOR.—
- "(A) IN GENERAL.—The term 'material advisor' means any person—
- "(i) who provides any material aid, assistance, or advice with respect to organizing, promoting, selling, implementing, or carrying out any reportable transaction, and
- "(ii) who directly or indirectly derives gross income in excess of the threshold amount for such aid, assistance, or advice.
- "(B) THRESHOLD AMOUNT.—For purposes of subparagraph (A), the threshold amount is—
- "(i) \$50,000 in the case of a reportable transaction substantially all of the tax benefits from which are provided to natural persons, and
 - $\lq\lq(ii)$ \$250,000 in any other case.
- $^{\prime\prime}(2)$ Reportable transaction.—The term 'reportable transaction' has the meaning given to such term by section 6707A(c).
- "(c) REGULATIONS.—The Secretary may prescribe regulations which provide—
- "(1) that only 1 person shall be required to meet the requirements of subsection (a) in cases in which 2 or more persons would otherwise be required to meet such requirements,
- "(2) exemptions from the requirements of this section, and
- "(3) such rules as may be necessary or appropriate to carry out the purposes of this section."
 - (b) CONFORMING AMENDMENTS.—
- (1) The item relating to section 6111 in the table of sections for subchapter B of chapter 61 is amended to read as follows:
- "Sec. 6111. Disclosure of reportable transactions.".
- (2)(A) So much of section 6112 as precedes subsection (c) thereof is amended to read as follows:

"SEC. 6112. MATERIAL ADVISORS OF REPORTABLE TRANSACTIONS MUST KEEP LISTS OF ADVISEES.

- "(a) IN GENERAL.—Each material advisor (as defined in section 6111) with respect to any reportable transaction (as defined in section 6707A(c)) shall maintain, in such manner as the Secretary may by regulations prescribe, a list—
- "(1) identifying each person with respect to whom such advisor acted as such a material advisor with respect to such transaction, and
- "(2) containing such other information as the Secretary may by regulations require. This section shall apply without regard to whether a material advisor is required to file a return under section 6111 with respect to such transaction."
- (B) Section 6112 is amended by redesignating subsection (c) as subsection (b).
- (C) Section 6112(b), as redesignated by subparagraph (B), is amended—
- (i) by inserting "written" before "request" in paragraph (1)(A), and
- (ii) by striking "shall prescribe" in paragraph (2) and inserting "may prescribe".
- (D) The item relating to section 6112 in the table of sections for subchapter B of chapter 61 is amended to read as follows:
- "Sec. 6112. Material advisors of reportable transactions must keep lists of advisees.".
- (3)(A) The heading for section 6708 is amended to read as follows:

"SEC. 6708. FAILURE TO MAINTAIN LISTS OF ADVISEES WITH RESPECT TO REPORTABLE TRANSACTIONS."

- (B) The item relating to section 6708 in the table of sections for part I of subchapter B of chapter 68 is amended to read as follows:
- "Sec. 6708. Failure to maintain lists of advisees with respect to reportable transactions.".
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to transactions with respect to which material aid, assistance, or advice referred to in section 6111(b)(1)(A)(i) of the Internal Revenue Code of 1986 (as added by this section) is provided after the date of the enactment of this Act.

 SEC. 708. MODIFICATIONS TO PENALTY FOR FAILURE TO REGISTER TAX SHELTERS.
- (a) IN GENERAL.—Section 6707 (relating to failure to furnish information regarding tax shelters) is amended to read as follows:

"SEC. 6707. FAILURE TO FURNISH INFORMATION REGARDING REPORTABLE TRANS-ACTIONS.

- "(a) IN GENERAL.—If a person who is required to file a return under section 6111(a) with respect to any reportable transaction—
- "(1) fails to file such return on or before the date prescribed therefor, or
- "(2) files false or incomplete information with the Secretary with respect to such transaction,
- such person shall pay a penalty with respect to such return in the amount determined under subsection (b).
 - "(b) Amount of Penalty.—
- "(1) IN GENERAL.—Except as provided in paragraph (2), the penalty imposed under subsection (a) with respect to any failure shall be \$50,000.
- ''(2) LISTED TRANSACTIONS.—The penalty imposed under subsection (a) with respect to any listed transaction shall be an amount equal to the greater of—
 - "(A) \$200,000, or
- "(B) 50 percent of the gross income derived by such person with respect to aid, assistance, or advice which is provided with respect to the reportable transaction before the date the return including the transaction is filed under section 6111.
- Subparagraph (B) shall be applied by substituting '75 percent' for '50 percent' in the

case of an intentional failure or act described in subsection (a).

- "(c) RESCISSION AUTHORITY.—The provisions of section 6707A(d) (relating to authority of Commissioner to rescind penalty) shall apply to any penalty imposed under this section.
- "'(d) REPORTABLE AND LISTED TRANS-ACTIONS.—The terms 'reportable transaction' and 'listed transaction' have the respective meanings given to such terms by section 6707A(c)."

(b) CLERICAL AMENDMENT.—The item relating to section 6707 in the table of sections for part I of subchapter B of chapter 68 is amended by striking "tax shelters" and inserting "reportable transactions".

(c) EFFECTIVE DATE.—The amendments

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to returns the due date for which is after the date of the enactment of this Act.

SEC. 709. MODIFICATION OF PENALTY FOR FAIL-URE TO MAINTAIN LISTS OF INVES-TORS.

- (a) IN GENERAL.—Subsection (a) of section 6708 is amended to read as follows:
 - (a) IMPOSITION OF PENALTY.—
- "(1) IN GENERAL.—If any person who is required to maintain a list under section 6112(a) fails to make such list available upon written request to the Secretary in accordance with section 6112(b)(1)(A) within 20 business days after the date of the Secretary's request, such person shall pay a penalty of \$10,000 for each day of such failure after such 20th day.
- "(2) REASONABLE CAUSE EXCEPTION.—No penalty shall be imposed by paragraph (1) with respect to the failure on any day if such failure is due to reasonable cause."
- (b) EFFECTIVE DATE.—The amendment made by this section shall apply to requests made after the date of the enactment of this Act

SEC. 710. MODIFICATION OF ACTIONS TO ENJOIN CERTAIN CONDUCT RELATED TO TAX SHELTERS AND REPORTABLE TRANSACTIONS.

- (a) IN GENERAL.—Section 7408 (relating to action to enjoin promoters of abusive tax shelters, etc.) is amended by redesignating subsection (c) as subsection (d) and by striking subsections (a) and (b) and inserting the following new subsections:
- following new subsections:

 "(a) AUTHORITY TO SEEK INJUNCTION.—A civil action in the name of the United States to enjoin any person from further engaging in specified conduct may be commenced at the request of the Secretary. Any action under this section shall be brought in the district court of the United States for the district in which such person resides, has his principal place of business, or has engaged in specified conduct. The court may exercise its jurisdiction over such action (as provided in section 7402(a)) separate and apart from any other action brought by the United States against such person.

 "(b) ADJUDICATION AND DECREE.—In any ac-
- "(b) ADJUDICATION AND DECREE.—In any action under subsection (a), if the court finds—
- "(1) that the person has engaged in any specified conduct, and
- "(2) that injunctive relief is appropriate to prevent recurrence of such conduct,

the court may enjoin such person from engaging in such conduct or in any other activity subject to penalty under this title.

- "(c) SPECIFIED CONDUCT.—For purposes of this section, the term 'specified conduct' means any action, or failure to take action, subject to penalty under section 6700, 6701, 6707, or 6708."
 - (b) Conforming Amendments.—
- (1) The heading for section 7408 is amended to read as follows:

"SEC. 7408. ACTIONS TO ENJOIN SPECIFIED CON-DUCT RELATED TO TAX SHELTERS AND REPORTABLE TRANSACTIONS.".

(2) The table of sections for subchapter A of chapter 67 is amended by striking the item

relating to section 7408 and inserting the following new item:

"Sec. 7408. Actions to enjoin specified conduct related to tax shelters and reportable transactions.'

EFFECTIVE DATE.—The amendment made by this section shall take effect on the day after the date of the enactment of this Act.

SEC. 711. UNDERSTATEMENT OF TAXPAYER'S LI-ABILITY BY INCOME TAX RETURN PREPARER.

- (a) STANDARDS CONFORMED TO TAXPAYER STANDARDS.—Section 6694(a) (relating to understatements due to unrealistic positions) is amended-
- (1) by striking "realistic possibility of being sustained on its merits" in paragraph (1) and inserting "reasonable belief that the tax treatment in such position was more likely than not the proper treatment'

(2) by striking "or was frivolous" in paragraph (3) and inserting "or there was no reasonable basis for the tax treatment of such position", and

- (3) by striking "UNREALISTIC" in the heading and inserting "IMPROPER"
- (b) AMOUNT OF PENALTY.—Section 6694 is amended-
- (1) by striking "\$250" in subsection (a) and inserting "\$1,000", and
- (2) by striking "\$1,000" in subsection (b) and inserting "\$5,000"
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to documents prepared after the date of the enactment of this Act.

SEC. 712. PENALTY ON FAILURE TO REPORT IN-TERESTS IN FOREIGN FINANCIAL ACCOUNTS.

- (a) IN GENERAL.—Section 5321(a)(5) of title 31, United States Code, is amended to read as follows:
- "(5) FOREIGN FINANCIAL AGENCY TRANS-ACTION VIOLATION.-
- (A) PENALTY AUTHORIZED.—The Secretary of the Treasury may impose a civil money penalty on any person who violates, or causes any violation of, any provision of section 5314.
 - (B) AMOUNT OF PENALTY.-
- "(i) IN GENERAL.—Except as provided in subparagraph (C), the amount of any civil penalty imposed under subparagraph (A) shall not exceed \$5,000.
- '(ii) Reasonable cause exception.—No penalty shall be imposed under subparagraph (A) with respect to any violation if-
- '(I) such violation was due to reasonable cause and
- '(II) the amount of the transaction or the balance in the account at the time of the transaction was properly reported.
- (C) WILLFUL VIOLATIONS.—In the case of any person willfully violating, or willfully causing any violation of, any provision of section 5314-
- '(i) the maximum penalty under subparagraph (B)(i) shall be increased to the greater
- "(I) \$25,000, or
- "(II) the amount (not exceeding \$100,000) determined under subparagraph (D), and
- (ii) subparagraph (B)(ii) shall not apply. "(D) AMOUNT.—The amount determined
- under this subparagraph is-"(i) in the case of a violation involving a transaction, the amount of the transaction,
- "(ii) in the case of a violation involving a failure to report the existence of an account or any identifying information required to be provided with respect to an account, the balance in the account at the time of the violation.'
- EFFECTIVE DATE.—The amendment made by this section shall apply to viola-

tions occurring after the date of the enactment of this Act

SEC. 713. FRIVOLOUS TAX SUBMISSIONS.

(a) CIVIL PENALTIES.—Section 6702 is amended to read as follows:

"SEC. 6702. FRIVOLOUS TAX SUBMISSIONS.

- "(a) CIVIL PENALTY FOR FRIVOLOUS TAX RE-TURNS.-A person shall pay a penalty of
- '(1) such person files what purports to be a return of a tax imposed by this title but which-
- (A) does not contain information on which the substantial correctness of the selfassessment may be judged, or
- (B) contains information that on its face indicates that the self-assessment is substantially incorrect: and
- "(2) the conduct referred to in paragraph
- (1)—
 "(A) is based on a position which the Secsection (c), or
- '(B) reflects a desire to delay or impede the administration of Federal tax laws
- (b) CIVIL PENALTY FOR SPECIFIED FRIVO-LOUS SUBMISSIONS.-
- "(1) IMPOSITION OF PENALTY.—Except as provided in paragraph (3), any person who submits a specified frivolous submission shall pay a penalty of \$5,000.
- (2) SPECIFIED FRIVOLOUS SUBMISSION.—For purposes of this section-
- (A) SPECIFIED FRIVOLOUS SUBMISSION.-The term 'specified frivolous submission' means a specified submission if any portion of such submission-
- "(i) is based on a position which the Secretary has identified as frivolous under subsection (c), or
- (ii) reflects a desire to delay or impede the administration of Federal tax laws.
- (B) SPECIFIED SUBMISSION.—The 'specified submission' means-
- (i) a request for a hearing under-
- "(I) section 6320 (relating to notice and opportunity for hearing upon filing of notice of lien), or
- '(II) section 6330 (relating to notice and opportunity for hearing before levy), and
- (ii) an application under-
- "(I) section 6159 (relating to agreements for payment of tax liability in installments), (II) section 7122 (relating to com-
- promises). or '(III) section 7811 (relating to taxpayer assistance orders).
- (3) OPPORTUNITY TO WITHDRAW SUBMIS-SION.—If the Secretary provides a person with notice that a submission is a specified frivolous submission and such person withdraws such submission within 30 days after such notice, the penalty imposed under paragraph (1) shall not apply with respect to such submission.
- "(c) LISTING OF FRIVOLOUS POSITIONS.—The Secretary shall prescribe (and periodically revise) a list of positions which the Secretary has identified as being frivolous for purposes of this subsection. The Secretary shall not include in such list any position that the Secretary determines meets the requirement of section 6662(d)(2)(B)(ii)(II).

"(d) REDUCTION OF PENALTY.—The Secretary may reduce the amount of any penalty imposed under this section if the Secretary determines that such reduction would promote compliance with and administration of the Federal tax laws.

(e) PENALTIES IN ADDITION TO OTHER PEN-ALTIES.—The penalties imposed by this section shall be in addition to any other penalty provided by law."

TREATMENT OF FRIVOLOUS REQUESTS FOR HEARINGS BEFORE LEVY .-

(1) FRIVOLOUS REQUESTS DISREGARDED.-Section 6330 (relating to notice and opportunity for hearing before levy) is amended by adding at the end the following new sub-

- "(g) FRIVOLOUS REQUESTS FOR HEARING. ETC.—Notwithstanding any other provision of this section, if the Secretary determines that any portion of a request for a hearing under this section or section 6320 meets the requirement of clause (i) or (ii) of section 6702(b)(2)(A), then the Secretary may treat such portion as if it were never submitted and such portion shall not be subject to any further administrative or judicial review.
- (2) PRECLUSION FROM RAISING FRIVOLOUS ISSUES AT HEARING.—Section 6330(c)(4) is amended-
- (A) by striking "(A)" and inserting ''(À)(i)'';
 - (B) by striking "(B)" and inserting "(ii)";
- (C) by striking the period at the end of the first sentence and inserting "; or"; and
- (D) by inserting after subparagraph (A)(ii) (as so redesignated) the following:
- (B) the issue meets the requirement of clause (i) or (ii) of section 6702(b)(2)(A).'
- STATEMENT OF GROUNDS.—Section 6330(b)(1) is amended by striking "under sub-coction (a)(3)(B)" and inserting "in writing under subsection (a)(3)(B) and states the grounds for the requested hearing'

(c) TREATMENT OF FRIVOLOUS REQUESTS FOR HEARINGS UPON FILING OF NOTICE OF LIEN.—Section 6320 is amended—

- (1) in subsection (b)(1), by striking "under subsection (a)(3)(B)" and inserting "in writing under subsection (a)(3)(B) and states the grounds for the requested hearing", and
 (2) in subsection (c), by striking "and (e)"
- and inserting "(e), and (g)"
- (d) Treatment of Frivolous Applications FOR OFFERS-IN-COMPROMISE AND INSTALL-MENT AGREEMENTS.—Section 7122 is amended by adding at the end the following new subsection:
- (e) FRIVOLOUS SUBMISSIONS, ETC.—Notwithstanding any other provision of this section, if the Secretary determines that any portion of an application for an offer-in-compromise or installment agreement submitted under this section or section 6159 meets the requirement of clause (i) or (ii) of section 6702(b)(2)(A), then the Secretary may treat such portion as if it were never submitted and such portion shall not be subject to any further administrative or judicial review.
- (e) CLERICAL AMENDMENT.—The table of sections for part I of subchapter B of chapter 68 is amended by striking the item relating to section 6702 and inserting the following new item:
- "Sec. 6702. Frivolous tax submissions.".
- (f) EFFECTIVE DATE.—The amendments made by this section shall apply to submissions made and issues raised after the date on which the Secretary first prescribes a list under section 6702(c) of the Internal Revenue Code of 1986, as amended by subsection (a). SEC. 714. REGULATION OF INDIVIDUALS PRAC-

TICING BEFORE THE DEPARTMENT

- OF TREASURY. (a) CENSURE; IMPOSITION OF PENALTY.-
- (1) IN GENERAL.—Section 330(b) of title 31,
- United States Code, is amended-(A) by inserting ", or censure," after "De-
- partment", and
 (B) by adding at the end the following new
- flush sentence:

"The Secretary may impose a monetary penalty on any representative described in the preceding sentence. If the representative was acting on behalf of an employer or any firm or other entity in connection with the conduct giving rise to such penalty, the Secretary may impose a monetary penalty on such employer, firm, or entity if it knew, or reasonably should have known, of such conduct. Such penalty shall not exceed the gross

income derived (or to be derived) from the conduct giving rise to the penalty and may be in addition to, or in lieu of, any suspension, disbarment, or censure.".

(2) EFFECTIVE DATE.—The amendments made by this subsection shall apply to actions taken after the date of the enactment of this Act.

(b) TAX SHELTER OPINIONS, ETC.—Section 330 of such title 31 is amended by adding at the end the following new subsection:

"(d) Nothing in this section or in any other provision of law shall be construed to limit the authority of the Secretary of the Treasury to impose standards applicable to the rendering of written advice with respect to any entity, transaction plan or arrangement, or other plan or arrangement, which is of a type which the Secretary determines as having a potential for tax avoidance or evasion.".

SEC. 715. PENALTY ON PROMOTERS OF TAX SHELTERS.

(a) PENALTY ON PROMOTING ABUSIVE TAX SHELTERS.—Section 6700(a) is amended by adding at the end the following new sentence: "Notwithstanding the first sentence, if an activity with respect to which a penalty imposed under this subsection involves a statement described in paragraph (2)(A), the amount of the penalty shall be equal to 50 percent of the gross income derived (or to be derived) from such activity by the person on which the penalty is imposed."

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to activities after the date of the enactment of this Act. SEC. 716. STATUTE OF LIMITATIONS FOR TAXABLE YEARS FOR WHICH LISTED TRANSACTIONS NOT REPORTED.

(a) IN GENERAL.—Section 6501(e)(1) (relating to substantial omission of items for income taxes) is amended by adding at the end the following new subparagraph:

(C) LISTED TRANSACTIONS.—If a taxpayer fails to include on any return or statement for any taxable year any information with respect to a listed transaction (as defined in section 6707A(c)(2)) which is required under section 6011 to be included with such return or statement, the tax for such taxable year may be assessed, or a proceeding in court for collection of such tax may be begun without assessment, at any time within 6 years after the time the return is filed. This subparagraph shall not apply to any taxable year if the time for assessment or beginning the proceeding in court has expired before the time a transaction is treated as a listed transaction under section 6011.".

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to transactions in taxable years beginning after the date of the enactment of this Act.

SEC. 717. DENIAL OF DEDUCTION FOR INTEREST ON UNDERPAYMENTS ATTRIB-UTABLE TO NONDISCLOSED RE-PORTABLE AND NONECONOMIC SUB-STANCE TRANSACTIONS.

(a) IN GENERAL.—Section 163 (relating to deduction for interest) is amended by redesignating subsection (m) as subsection (n) and by inserting after subsection (l) the following new subsection:

"(m) Interest on Unpaid Taxes Attributable To Nondisclosed Reportable Transactions and Noneconomic Substance Transactions.—No deduction shall be allowed under this chapter for any interest paid or accrued under section 6601 on any underpayment of tax which is attributable to—

"(1) the portion of any reportable transaction understatement (as defined in section 6662A(b)) with respect to which the requirement of section 6664(d)(2)(A) is not met, or

"(2) any noneconomic substance transaction understatement (as defined in section 6662B(c)).".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to transactions in taxable years beginning after the date of the enactment of this Act.

SEC. 718. AUTHORIZATION OF APPROPRIATIONS FOR TAX LAW ENFORCEMENT.

There is authorized to be appropriated \$300,000,000 for each fiscal year beginning after September 30, 2002, for the purpose of carrying out tax law enforcement to combat tax avoidance transactions and other tax shelters, including the use of offshore financial accounts to conceal taxable income.

Subtitle B—Other Provisions

SEC. 721. AFFIRMATION OF CONSOLIDATED RETURN REGULATION AUTHORITY.

- (a) IN GENERAL.—Section 1502 (relating to consolidated return regulations) is amended by adding at the end the following new sentence: "In prescribing such regulations, the Secretary may prescribe rules applicable to corporations filing consolidated returns under section 1501 that are different from other provisions of this title that would apply if such corporations filed separate returns.".
- (b) RESULT NOT OVERTURNED.—Notwith-standing subsection (a), the Internal Revenue Code of 1986 shall be construed by treating Treasury regulation §1.1502–20(c)(1)(iii) (as in effect on January 1, 2001) as being inapplicable to the type of factual situation in 255 F.3d 1357 (Fed. Cir. 2001).
- (c) EFFECTIVE DATE.—The provisions of this section shall apply to taxable years beginning before, on, or after the date of the enactment of this Act.

SEC. 722. SIGNING OF CORPORATE TAX RETURNS BY CHIEF EXECUTIVE OFFICER.

- (a) IN GENERAL.—Section 6062 (relating to signing of corporation returns) is amended by striking the first sentence and inserting the following new sentence: "The return of a corporation with respect to income shall be signed by the chief executive officer of such corporation (or other such officer of the corporation as the Secretary may designate if the corporation does not have a chief executive officer). The preceding sentence shall not apply to any return of a regulated investment company (within the meaning of section 851)."
- (b) EFFECTIVE DATE.—The amendment made by this section shall apply to returns filed after the date of the enactment of this Act.

SEC. 723. SECURITIES CIVIL ENFORCEMENT PROVISIONS.

- (a) AUTHORITY TO ASSESS CIVIL MONEY PENALTIES.—
- (1) SECURITIES ACT OF 1933.—Section 8A of the Securities Act of 1933 (15 U.S.C. 77h-1) is amended by adding at the end the following new subsection:
- "(g) AUTHORITY OF THE COMMISSION TO AS-SESS MONEY PENALTY.—
- "(1) IN GENERAL.—In any cease-and-desist proceeding under subsection (a), the Commission may impose a civil monetary penalty if it finds, on the record after notice and opportunity for hearing, that a person is violating, has violated, or is or was a cause of the violation of, any provision of this title or any rule or regulation thereunder, and that such penalty is in the public interest.
- "(2) MAXIMUM AMOUNT OF PENALTY.-

"(A) FIRST TIER.—The maximum amount of penalty for each act or omission described in paragraph (1) shall be \$100,000 for a natural person or \$250,000 for any other person.

"(B) SECOND TIER.—Notwithstanding subparagraph (A), the maximum amount of penalty for such act or omission described in paragraph (1) shall be \$500,000 for a natural person or \$1,000,000 for any other person, if the act or omission involved fraud, deceit, manipulation, or deliberate or reckless disregard of a statutory or regulatory requirement.

''(C) Third tier.—Notwithstanding subparagraphs (A) and (B), the maximum amount of penalty for each act or omission described in paragraph (1) shall be \$1,000,000 for a natural person or \$2,000,000 for any other person, if—

"(i) the act or omission involved fraud, deceit, manipulation, or deliberate or reckless disregard of a statutory or regulatory requirement: and

"(ii) such act or omission directly or indirectly resulted in substantial losses or created a significant risk of substantial losses to other persons or resulted in substantial pecuniary gain to the person who committed the act or omission.

(3) EVIDENCE CONCERNING ABILITY TO PAY.-In any proceeding in which the Commission or the appropriate regulatory agency may impose a penalty under this section, a respondent may present evidence of the ability of the respondent to pay such penalty. The Commission or the appropriate regulatory agency may, in its discretion, consider such evidence in determining whether the penalty is in the public interest. Such evidence may relate to the extent of the person's ability to continue in business and the collectability of a penalty, taking into account any other claims of the United States or third parties upon the assets of that person and the amount of the assets of that per-

(2) SECURITIES EXCHANGE ACT OF 1934.—Section 21B(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78u-2(a)) is amended—

(A) in paragraph (4), by striking "supervision;" and all that follows through the end of the subsection and inserting "supervision.";

(B) by redesignating paragraphs (1) through (4) as subparagraphs (A) through (D), respectively, and moving the margins 2 ems to the right;

(C) by inserting "that such penalty is in the public interest and" after "hearing,";

(D) by striking "In any proceeding" and inserting the following:

"(1) IN GENERAL.—In any proceeding"; and (E) by adding at the end the following:

"(2) OTHER MONEY PENALTIES.—In any proceeding under section 2lC against any person, the Commission may impose a civil monetary penalty if it finds, on the record after notice and opportunity for hearing, that such person is violating, has violated, or is or was a cause of the violation of, any provision of this title or any rule or regulation thereunder, and that such penalty is in the public interest."

(3) INVESTMENT COMPANY ACT OF 1940.—Section 9(d)(1) of the Investment Company Act of 1940 (15 U.S.C. 80a-9(d)(1)) is amended—

(A) in subparagraph (C), by striking "therein;" and all that follows through the end of the paragraph and inserting "supervision.";

(B) by redesignating subparagraphs (A) through (C) as clauses (i) through (iii), respectively, and moving the margins 2 ems to the right;

(C) by inserting "that such penalty is in the public interest and" after "hearing,";

(D) by striking "In any proceeding" and inserting the following:

"(A) IN GENERAL.—In any proceeding"; and (E) by adding at the end the following:

"(B) OTHER MONEY PENALTIES.—In any proceeding under subsection (f) against any person, the Commission may impose a civil monetary penalty if it finds, on the record after notice and opportunity for hearing, that such person is violating, has violated, or is or was a cause of the violation of, any

provision of this title or any rule or regulation thereunder, and that such penalty is in the public interest.

(4) INVESTMENT ADVISERS ACT OF 1940.—Section 203(i)(1) of the Investment Advisers Act of 1940 (15 U.S.C. 80b-3(i)(1)) is amended-

(A) in subparagraph (D), by striking "supervision;" and all that follows through the end of the paragraph and inserting vision.'';

(B) by redesignating subparagraphs (A) through (D) as clauses (i) through (iv), respectively, and moving the margins 2 ems to the right:

(C) by inserting "that such penalty is in the public interest and" after "hearing,"

(D) by striking "In any proceeding" and inserting the following:

"(A) IN GENERAL.—In any proceeding"; and (E) by adding at the end the following:

- (B) OTHER MONEY PENALTIES —In any proceeding under subsection (k) against any person, the Commission may impose a civil monetary penalty if it finds, on the record after notice and opportunity for hearing, that such person is violating, has violated, or is or was a cause of the violation of, any provision of this title or any rule or regulation thereunder, and that such penalty is in the public interest.'
- (b) INCREASED MAXIMUM CIVIL MONEY PEN-ALTIES -
- (1) SECURITIES ACT OF 1933.—Section 20(d)(2) of the Securities Act of 1933 (15 U.S.C. 77t(d)(2)) is amended—

(A) in subparagraph (A)(i)—

- "\$5,000" and inserting (i) by striking ''\$100,000''; and
- (ii) by striking "\$50,000" and inserting "\$250,000"

(B) in subparagraph (B)(i)-

- "\$50,000" and inserting (i) by striking "\$500,000"; and
- (ii) by striking "\$250,000" and inserting "\$1,000,000"; and

(C) in subparagraph (C)(i)-

- (i) by striking ''\$100,000'' and inserting "\$1,000,000"; and
- (ii) by striking "\$500,000" and inserting "\$2,000,000".

(2) SECURITIES EXCHANGE ACT OF 1934.

- (A) PENALTIES.—Section 32 of the Securities Exchange Act of 1934 (15 U.S.C. 78ff) is amended-
- (i) in subsection (b), by striking "\$100" and inserting ''\$10,000''; and

(ii) in subsection (c)—

- (I) in paragraph (1)(B), by striking (II) in paragraph (2)(B), by s (III) in paragraph (2)(B), by s
- striking (1) III paragraph (5)(5), by seriming "\$10,000" and inserting "\$500,000".

 (B) INSIDER TRADING.—Section 21A(a)(3) of
- the Securities Exchange Act of 1934 (15 U.S.C. 78u-1(a)(3)) is amended by striking '\$1,000,000'' and inserting ''\$2,000,000'
- (C) ADMINISTRATIVE PROCEEDINGS.—Section 21B(b) of the Securities Exchange Act of 1934 (15 U.S.C. 78u-2(b)) is amended-

(i) in paragraph (1)-

- "\$5,000" and inserting (I) by striking "\$100,000"; and
- (II) by striking "\$50,000" and inserting "\$250,000"

(ii) in paragraph (2)-

- (I) by striking ''\$500,000''; and "\$50,000" and inserting
- (II) by striking "\$250,000" and inserting "\$1,000,000"; and

(iii) in paragraph (3)-

- "\$100,000" and inserting (I) by striking "\$1,000,000"; and
- (II) by striking "\$500,000" and inserting "\$2,000,000".
- (D) CIVIL ACTIONS.—Section 21(d)(3)(B) of the Securities Exchange Act of 1934 (15 U.S.C. 78u(d)(3)(B)) is amended—
 - (i) in clause (i)-

- (I) by striking ''\$5,000'' and inserting '\$100,000''; and
- (II) by striking "\$50,000" and inserting '\$250.000'

(ii) in clause (ii)-

- (I) by striking "\$50,000" and inserting \$500,000"; and
- (II) by striking "\$250,000" and inserting \$1,000,000''; and

(iii) in clause (iii)-

- (I) by striking '\$1,000,000''; and ''\$100,000'' and inserting
- (II) by striking "\$500,000" and inserting '\$2,000,000'

(3) INVESTMENT COMPANY ACT OF 1940.-

(A) Ineligibility.—Section 9(d)(2) of the Investment Company Act of 1940 (15 U.S.C. 80a-9(d)(2)) is amended-

(i) in subparagraph (A)-

- (I) by striking '\$100,000''; and "\$5,000" and inserting
- (II) by striking "\$50,000" and inserting \$250,000

(ii) in subparagraph (B)-

- ''\$50,000'' (I) by striking '\$500,000''; and and inserting
- (II) by striking "\$250,000" and inserting '\$1,000,000''; and

(iii) in subparagraph (C)-

- '\$100,000'' and inserting (I) by striking '\$1,000,000''; and
- (II) by striking "\$500,000" and inserting '\$2.000.000''.
- (B) ENFORCEMENT OF INVESTMENT COMPANY ACT.—Section 42(e)(2) of the Investment Company Act of 1940 (15 U.S.C. 80a-41(e)(2)) is amended-

- (i) in subparagraph (A)— (I) by striking "\$5,000" and inserting (I) by striking '\$100,000''; and
- (II) by striking "\$50,000" and inserting '\$250.000'

(ii) in subparagraph (B)-

- "\$50,000" and inserting (I) by striking '\$500,000''; and
- (II) by striking "\$250,000" and inserting "\$1,000,000"; and

- (iii) in subparagraph (C)— (I) by striking ''\$100,000'' and inserting (I) by striking '\$1,000,000''; and
- (II) by striking "\$500,000" and inserting '\$2.000.000''

(4) INVESTMENT ADVISERS ACT OF 1940.-

(A) RECISTRATION —Section 203(i)(2) of the Investment advisers Act of 1940 (15 U.S.C. 80b-3(i)(2)) is amended—

(i) in subparagraph (A)-

- (I) by striking '\$100,000''; and ''\$5,000'' and inserting
- (II) by striking "\$50,000" and inserting \$250,000

(ii) in subparagraph (B)-

- "\$50,000" and inserting by striking '\$500,000''; and
- (II) by striking "\$250,000" and inserting \$1,000,000''; and

(iii) in subparagraph (C)-

- (I) by striking "\$100,000" and inserting \$1.000.000'': and
- (II) by striking "\$500,000" and inserting '\$2,000,000'
- (B) Enforcement of investment advisers ACT.—Section 209(e)(2) of the Investment advisers Act of 1940 (15 U.S.C. 80b-9(e)(2)) is amended-

(i) in subparagraph (A)-

- (I) by striking ''\$100,000''; and "\$5,000" and inserting
- (II) by striking "\$50,000" and inserting '\$250,000''

(ii) in subparagraph (B)-

- (I) by striking "\$50,000" and inserting '\$500,000''; and
- (II) by striking "\$250,000" and inserting '\$1,000,000''; and

(iii) in subparagraph (C)-

(I) by striking '\$100,000'' and inserting ''\$1,000,000''; and

- (II) by striking "\$500,000" and inserting ''\$2,000,000''
- (c) AUTHORITY TO OBTAIN FINANCIAL RECORDS.—Section 21(h) of the Securities Exchange Act of 1934 (15 U.S.C. 78u(h)) is amended-

(1) by striking paragraphs (2) through (8);

- (2) in paragraph (9), by striking "(9)(A)" and all that follows through "(B) The" and inserting "(3) The";
- (3) by inserting after paragraph (1), the following:

"(2) Access to financial records.-

- "(A) IN GENERAL.—Notwithstanding section 1105 or 1107 of the Right to Financial Privacy Act of 1978, the Commission may obtain access to and copies of, or the information contained in, financial records of any person held by a financial institution, including the financial records of a customer, without notice to that person, when it acts pursuant to a subpoena authorized by a formal order of investigation of the Commission and issued under the securities laws or pursuant to an administrative or judicial subpoena issued in a proceeding or action to enforce the securities laws
- "(B) NONDISCLOSURE OF REQUESTS.—If the Commission so directs in its subpoena, no financial institution, or officer, director, partner, employee, shareholder, representative or agent of such financial institution, shall, directly or indirectly, disclose that records have been requested or provided in accordance with subparagraph (A), if the Commission finds reason to believe that such disclosure may-
- "(i) result in the transfer of assets or records outside the territorial limits of the United States;
- "(ii) result in improper conversion of investor assets:
- "(iii) impede the ability of the Commission to identify, trace, or freeze funds involved in any securities transaction;

"(iv) endanger the life or physical safety of

an individual;

(v) result in flight from prosecution;

"(vi) result in destruction of or tampering with evidence;

(vii) result in intimidation of potential witnesses; or

'(viii) otherwise seriously jeopardize an investigation or unduly delay a trial.

(C) Transfer of records to government AUTHORITIES.—The Commission may transfer financial records or the information contained therein to any government authority, if the Commission proceeds as a transferring agency in accordance with section 1112 of the Right to Financial Privacy Act of 1978 (12 U.S.C. 3412), except that a customer notice shall not be required under subsection (b) or (c) of that section 1112, if the Commission determines that there is reason to believe that such notification may result in or lead to any of the factors identified under clauses (i) through (viii) of subparagraph (B) of this paragraph."

(4) by striking paragraph (10); and

(5) by redesignating paragraphs (11), (12), and (13) as paragraphs (4), (5), and (6), respectively.

SEC. 724. REVIEW OF STATE AGENCY BLINDNESS AND DISABILITY DETERMINATIONS.

Section 1633 of the Social Security Act (42 U.S.C. 1383b) is amended by adding at the end the following:

"(e)(1) The Commissioner of Social Security shall review determinations, made by State agencies pursuant to subsection (a) in connection with applications for benefits under this title on the basis of blindness or disability, that individuals who have attained 18 years of age are blind or disabled as of a specified onset date. The Commissioner

of Social Security shall review such a determination before any action is taken to implement the determination.

"(2)(A) In carrying out paragraph (1), the Commissioner of Social Security shall re-

"(i) at least 25 percent of all determinations referred to in paragraph (1) that are made in fiscal year 2004; and

'(ii) at least 50 percent of all such determinations that are made in fiscal year 2005 or thereafter.

(B) In carrying out subparagraph (A), the Commissioner of Social Security shall, to the extent feasible, select for review the determinations which the Commissioner of Social Security identifies as being the most likely to be incorrect '

TITLE VIII—COMPASSION CAPITAL FUND

SEC. 801. SUPPORT FOR NONPROFIT COMMUNITY-BASED ORGANIZATIONS; DEPARTMENT OF HEALTH AND HUMAN SERVICES.

- (a) SUPPORT FOR NONGOVERNMENTAL ORGA-NIZATIONS.—The Secretary of Health and Human Services (referred to in this section as "the Secretary") may award grants to and enter into cooperative agreements with nongovernmental organizations, to-
- (1) provide technical assistance for community-based organizations, which may include-
- (A) grant writing and grant management assistance, which may include assistance provided through workshops and other guid-
 - (B) legal assistance with incorporation;
- (C) legal assistance to obtain tax-exempt status; and
- (D) information on, and referrals to, other nongovernmental organizations that provide expertise in accounting, on legal issues, on tax issues, in program development, and on a variety of other organizational topics;
- (2) provide information and assistance for community-based organizations on capacity building;
- (3) provide for community-based organizations information on and assistance in identifying and using best practices for delivering assistance to persons, families, and communities in need;
- (4) provide information on and assistance in utilizing regional intermediary organizations to increase and strengthen the capabilities of nonprofit community-based organizations:
- (5) assist community-based organizations in replicating social service programs of demonstrated effectiveness; and
- (6) encourage research on the best prac-
- tices of social service organizations. (b) SUPPORT FOR STATES.—The Secretary—
- (1) may award grants to and enter into cooperative agreements with States and political subdivisions of States to provide seed money to establish State and local offices of faith-based and community initiatives; and

(2) shall provide technical assistance to States and political subdivisions of States in administering the provisions of this Act.
(c) APPLICATIONS.—To be eligible to receive

- a grant or enter into a cooperative agreement under this section, a nongovernmental organization, State, or political subdivision shall submit an application to the Secretary at such time, in such manner, and containing such information as the Secretary may require.
- (d) LIMITATION.—In order to widely disburse limited resources, no communitybased organization (other than a direct recipient of a grant or cooperative agreement from the Secretary) may receive more than 1 grant or cooperative agreement under this section for the same purpose.
 (e) AUTHORIZATION OF APPROPRIATIONS.—
- There are authorized to be appropriated to

carry out this section \$85,000,000 for fiscal year 2003, and such sums as may be necessary for each of fiscal years 2004 through 2007.

- (f) DEFINITION.—In this section, the term community-based organization' means a nonprofit corporation or association that
- (1) not more than 6 full-time equivalent employees who are engaged in the provision of social services; or
- (2) a current annual budget (current as of the date the entity seeks assistance under this section) for the provision of social services, compiled and adopted in good faith, of less than \$450,000.

SEC. 802. SUPPORT FOR NONPROFIT COMMU-NITY-BASED ORGANIZATIONS; CORPORATION FOR NATIONAL AND COM-MUNITY SERVICE.

- (a) SUPPORT FOR NONGOVERNMENTAL ORGA-NIZATIONS.—The Corporation for National and Community Service (referred to in this section as "the Corporation") may award grants to and enter into cooperative agreements with nongovernmental organizations and State Commissions on National and Community Service established under section 178 of the National and Community Service Act of 1990 (42 U.S.C. 12638), to-
- (1) provide technical assistance for community-based organizations, which may include-
- (A) grant writing and grant management assistance, which may include assistance provided through workshops and other guid-
 - (B) legal assistance with incorporation;
- (C) legal assistance to obtain tax-exempt status; and
- (D) information on, and referrals to, other nongovernmental organizations that provide expertise in accounting, on legal issues, on tax issues, in program development, and on a variety of other organizational topics;
- (2) provide information and assistance for community-based organizations on capacity building:
- (3) provide for community-based organizations information on and assistance in identifying and using best practices for delivering assistance to persons, families, and communities in need;
- (4) provide information on and assistance in utilizing regional intermediary organizations to increase and strengthen the capabilities of community-based organizations;
- (5) assist community-based organizations in replicating social service programs of demonstrated effectiveness; and
- (6) encourage research on the best practices of social service organizations.
- (b) APPLICATIONS.—To be eligible to receive a grant or enter into a cooperative agreement under this section, a nongovernmental organization, State Commission, State, or political subdivision shall submit an application to the Corporation at such time, in such manner, and containing such information as the Corporation may require.
- (c) LÎMITATION.—În order to widely dislimited resources, no communitybased organization (other than a direct recipient of a grant or cooperative agreement from the Secretary) may receive more than 1 grant or cooperative agreement under this section for the same purpose.

(d) AUTHORIZATION OF APPROPRIATIONS.-There are authorized to be appropriated to carry out this section \$15,000,000 for fiscal year 2003, and such sums as may be necessary for each of fiscal years 2004 through 2007.

(e) DEFINITION.—In this section, the term

- community-based organization" means a nonprofit corporation or association that has
- (1) not more than 6 full-time equivalent employees who are engaged in the provision of social services; or

(2) a current annual budget (current as of the date the entity seeks assistance under this section) for the provision of social services, compiled and adopted in good faith, of less than \$450,000.

SEC. 803. SUPPORT FOR NONPROFIT COMMU-NITY-BASED ORGANIZATIONS; DE-PARTMENT OF JUSTICE.

- (a) SUPPORT FOR NONGOVERNMENTAL ORGA-General may NIZATIONS.—The Attorney award grants to and enter into cooperative agreements with nongovernmental organizations, to-
- (1) provide technical assistance for community-based organizations, which may include-
- (A) grant writing and grant management assistance, which may include assistance provided through workshops and other guid-
 - (B) legal assistance with incorporation;
- (C) legal assistance to obtain tax-exempt status; and
- (D) information on, and referrals to, other nongovernmental organizations that provide expertise in accounting, on legal issues, on tax issues, in program development, and on a variety of other organizational topics;
- (2) provide information and assistance for community-based organizations on capacity building;
- (3) provide for community-based organizations information on and assistance in identifying and using best practices for delivering assistance to persons, families, and communities in need:
- (4) provide information on and assistance in utilizing regional intermediary organizations to increase and strengthen the capabilities of nonprofit community-based organizations:
- (5) assist community-based organizations in replicating social service programs of demonstrated effectiveness; and
- (6) encourage research on the best practices of social service organizations.
- (b) APPLICATIONS.—To be eligible to receive a grant or enter into a cooperative agreement under this section, a nongovernmental organization, State, or political subdivision shall submit an application to the Attorney General at such time, in such manner, and containing such information as the Attorney General may require.
- (c) LIMITATION.—In order to widely disburse limited resources, no communitybased organization (other than a direct recipient of a grant or cooperative agreement from the Attorney General) may receive more than 1 grant or cooperative agreement under this section for the same purpose.
 (d) AUTHORIZATION OF APPROPRIATIONS.
- There are authorized to be appropriated to carry out this section \$35,000.000 for fiscal vear 2003, and such sums as may be necessary for each of fiscal years 2004 through 2007.
- (e) DEFINITION.—In this section, the term 'community-based organization'' means a nonprofit corporation or association that has-
- (1) not more than 6 full-time equivalent employees who are engaged in the provision of social services; or
- (2) a current annual budget (current as of the date the entity seeks assistance under this section) for the provision of social services, compiled and adopted in good faith, of less than \$450,000.

SEC. 804. SUPPORT FOR NONPROFIT COMMU-NITY-BASED ORGANIZATIONS: DE-PARTMENT OF HOUSING AND URBAN DEVELOPMENT.

(a) SUPPORT FOR NONGOVERNMENTAL ORGA-NIZATIONS.—The Secretary of Housing and Urban Development (referred to in this section "the Secretary") may award grants to and enter into cooperative agreements with nongovernmental organizations, to-

- (1) provide technical assistance for community-based organizations, which may inchildr
- (A) grant writing and grant management assistance, which may include assistance provided through workshops and other guidance;
 - (B) legal assistance with incorporation;
- (C) legal assistance to obtain tax-exempt status; and
- (D) information on, and referrals to, other nongovernmental organizations that provide expertise in accounting, on legal issues, on tax issues, in program development, and on a variety of other organizational topics;
- (2) provide information and assistance for community-based organizations on capacity building;
- (3) provide for community-based organizations information on and assistance in identifying and using best practices for delivering assistance to persons, families, and communities in need:
- (4) provide information on and assistance in utilizing regional intermediary organizations to increase and strengthen the capabilities of community-based organizations;
- (5) assist community-based organizations in replicating social service programs of demonstrated effectiveness; and
- (6) encourage research on the best practices of social service organizations.
- (b) APPLICATIONS.—To be eligible to receive a grant or enter into a cooperative agreement under this section, a nongovernmental organization, State, or political subdivision shall submit an application to the Secretary at such time, in such manner, and containing such information as the Secretary may require.
- (č) LİMITATION.—In order to widely disburse limited resources, no community-based organization (other than a direct recipient of a grant or cooperative agreement from the Secretary) may receive more than 1 grant or cooperative agreement under this section for the same purpose.
- (d) AUTHORIZATION OF APPROPRIATIONS.— There are authorized to be appropriated to carry out this section \$15,000,000 for fiscal year 2003, and such sums as may be necessary for each of fiscal years 2004 through 2007.
- (e) DEFINITION.—In this section, the term "community-based organization" means a nonprofit corporation or association that has—
- (1) not more than 6 full-time equivalent employees who are engaged in the provision of social services; or
- (2) a current annual budget (current as of the date the entity seeks assistance under this section) for the provision of social services, compiled and adopted in good faith, of less than \$450.000.

SEC. 805. COORDINATION.

- The Secretary of Health and Human Services, the Corporation for National and Community Service, the Attorney General, and the Secretary of Housing and Urban Development shall coordinate their activities under this title to ensure—
- (1) nonduplication of activities under this title; and
- (2) an equitable distribution of resources under this title.

TITLE IX—MATERNITY GROUP HOMES SEC. 901. MATERNITY GROUP HOMES.

- (a) PERMISSIBLE USE OF FUNDS.—Section 322 of the Runaway and Homeless Youth Act (42 U.S.C. 5714-2) is amended—
- (1) in subsection (a)(1), by inserting ''(including maternity group homes)'' after ''group homes''; and
- (2) by adding at the end the following:
- "(c) MATERNITY GROUP HOME.—In this part, the term 'maternity group home' means a community-based, adult-supervised group

home that provides young mothers and their children with a supportive and supervised living arrangement in which such mothers are required to learn parenting skills, including child development, family budgeting, health and nutrition, and other skills to promote their long-term economic independence and the well-being of their children."

CONGRESSIONAL RECORD—SENATE

(b) CONTRACT FOR EVALUATION.—Part B of the Runaway and Homeless Youth Act (42 U.S.C. 5701 et seq.) is amended by adding at the end the following:

"SEC. 323. CONTRACT FOR EVALUATION.

- "(a) IN GENERAL.—The Secretary shall enter into a contract with a public or private entity for an evaluation of the maternity group homes that are supported by grant funds under this Act.
- "(b) INFORMATION.—The evaluation described in subsection (a) shall include the collection of information about the relevant characteristics of individuals who benefit from maternity group homes such as those that are supported by grant funds under this Act and what services provided by those maternity group homes are most beneficial to such individuals.
- "(c) REPORT.—Not later than 2 years after the date on which the Secretary enters into a contract for an evaluation under subsection (a), and biennially thereafter, the entity conducting the evaluation under this section shall submit to Congress a report on the status, activities, and accomplishments of maternity group homes that are supported by grant funds under this Act.".
- (c) AUTHORIZATION OF APPROPRIATIONS.— Section 388 of the Runaway and Homeless Youth Act (42 U.S.C. 5751) is amended—
- (1) in subsection (a)(1)—
- (A) by striking "There" and inserting the following:
- "(A) IN GENERAL.—There";
- (B) in subparagraph (A), as redesignated, by inserting "and the purpose described in subparagraph (B)" after "other than part E"; and
- (C) by adding at the end the following:
- "(B) MATERNITY GROUP HOMES.—There is authorized to be appropriated, for maternity group homes eligible for assistance under section 322(a)(1)—
- "(i) \$33,000,000 for fiscal year 2003; and
- "(ii) such sums as may be necessary for fiscal year 2004."; and
- (2) in subsection (a)(2)(A), by striking "paragraph (1)" and inserting "paragraph (1)(A)"
- SA 2671. Mr. SMITH (for himself and Mr. BREAUX) submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:
- Beginning on page 71, strike line 10 through page 84, line 22, and insert the following:

"SEC. 199. INCOME ATTRIBUTABLE TO DOMESTIC PRODUCTION ACTIVITIES.

- "(a) ALLOWANCE OF DEDUCTION.
- "(1) IN GENERAL.—There shall be allowed as a deduction an amount equal to 9 percent of the qualified production activities income of the taxpayer for the taxable year.
- "(2) PHASEIN.—In the case of taxable years beginning in 2003, 2004, 2005, 2006, 2007, or 2008, paragraph (1) shall be applied by substituting for the percentage contained therein the

transition percentage determined under the following table:

"Taxable years begin- ning in:	The transition percentage is:
2003 or 2004	1
2005	2
2006	
2007 or 2008	

- "(b) DEDUCTION LIMITED TO WAGES PAID.—"(1) IN GENERAL.—The amount of the deduction allowable under subsection (a) for any taxable year shall not exceed 50 percent of the W-2 wages of the employer for the taxable year.
- "(2) W-2 WAGES.—For purposes of paragraph (1), the term 'W-2 wages' means the sum of the aggregate amounts the taxpayer is required to include on statements under paragraphs (3) and (8) of section 6051(a) with respect to employment of employees of the taxpayer during the taxpayer's taxable year.
 - "(3) SPECIAL RULES.—
- "(A) PASS-THRU ENTITIES.—In the case of an S corporation, partnership, estate or trust, or other pass-thru entity, the limitation under this subsection shall apply at the entity level.
- "(B) Acquisitions and dispositions.—The Secretary shall provide for the application of this subsection in cases where the taxpayer acquires, or disposes of, the major portion of a trade or business or the major portion of a separate unit of a trade or business during the taxable year.

 "(c) QUALIFIED PRODUCTION ACTIVITIES IN-
- "(c) QUALÍFIED PRODUCTION ACTIVITIES IN-COME.—For purposes of this section, the term 'qualified production activities income' means an amount equal to the portion of the modified taxable income of the taxpayer which is attributable to domestic production activities.
- "(d) DETERMINATION OF INCOME ATTRIB-UTABLE TO DOMESTIC PRODUCTION ACTIVI-TIES.—For purposes of this section—
- "(1) IN GÉNERAL.—The portion of the modified taxable income which is attributable to domestic production activities is so much of the modified taxable income for the taxable year as does not exceed—
- "(A) the taxpayer's domestic production gross receipts for such taxable year, reduced by
 - "(B) the sum of—
- "(i) the costs of goods sold that are allocable to such receipts,
- "(ii) other deductions, expenses, or losses directly allocable to such receipts, and
- "(iii) a proper share of other deductions, expenses, and losses that are not directly allocable to such receipts or another class of income.
- "(2) ALLOCATION METHOD.—The Secretary shall prescribe rules for the proper allocation of items of income, deduction, expense, and loss for purposes of determining income attributable to domestic production activities.
- "(3) SPECIAL RULES FOR DETERMINING COSTS.—
- "(A) IN GENERAL.—For purposes of determining costs under clause (i) of paragraph (I)(B), any item or service brought into the United States shall be treated as acquired by purchase, and its cost shall be treated as not less than its fair market value immediately after it entered the United States. A similar rule shall apply in determining the adjusted basis of leased or rented property where the lease or rental gives rise to domestic production gross receipts.
- "(B) EXPORTS FOR FURTHER MANUFACTURE.—In the case of any property described in subparagraph (A) that had been exported by the taxpayer for further manufacture, the increase in cost or adjusted basis under subparagraph (A) shall not exceed the difference between the value of the property when exported and the value of the property when

brought back into the United States after the further manufacture.

"(4) MODIFIED TAXABLE INCOME.—The term 'modified taxable income' means taxable income computed without regard to the deduction allowable under this section.

"(e) DOMESTIC PRODUCTION GROSS RECEIPTS.—For purposes of this section—

- "(1) IN GENERAL.—The term 'domestic production gross receipts' means the gross receipts of the taxpayer which are derived from—
- "(A) any sale, exchange, or other disposition of, or
- "(B) any lease, rental, or license of, qualifying production property which was manufactured, produced, grown, or extracted in whole or in significant part by the taxpayer within the United States.

"(2) SPECIAL RULES FOR CERTAIN PROP-ERTY.—In the case of any qualifying production property described in subsection

(f)(1)(C)—

- "(A) such property shall be treated for purposes of paragraph (1) as produced in significant part by the taxpayer within the United States if more than 50 percent of the aggregate development and production costs are incurred by the taxpayer within the United States, and
- "(B) if a taxpayer acquires such property before such property begins to generate substantial gross receipts, any development or production costs incurred before the acquisition shall be treated as incurred by the taxpayer for purposes of subparagraph (A) and paragraph (1).

"(f) QUALIFYING PRODUCTION PROPERTY.—

For purposes of this section—

- "(Î) ÎN GENERAL.—Except as otherwise provided in this paragraph, the term 'qualifying production property' means—
 - "(A) any tangible personal property,

"(B) any computer software, and

- "(C) any property described in section 168(f) (3) or (4), including any underlying copyright or trademark.
- "(2) EXCLUSIONS FROM QUALIFYING PRODUC-TION PROPERTY.—The term 'qualifying production property' shall not include—
- "(A) consumable property that is sold, leased, or licensed by the taxpayer as an integral part of the provision of services,
 - "(B) oil or gas,
 - "(C) electricity,
- "(D) water supplied by pipeline to the consumer,
- "(E) utility services, or
- "(F) any film, tape, recording, book, magazine, newspaper, or similar property the market for which is primarily topical or otherwise essentially transitory in nature.

"(g) DEFINITIONS AND SPECIAL RULES.—

- "(I) APPLICATION OF SECTION TO PASS-THRU ENTITIES.—In the case of an S corporation, partnership, estate or trust, or other pass-thru entity—
- "(A) subject to the provisions of paragraph (2) and subsection (b)(3)(A), this section shall be applied at the shareholder, partner, or similar level, and
- "(B) the Secretary shall prescribe rules for the application of this section, including rules relating to—
- "(i) restrictions on the allocation of the deduction to taxpayers at the partner or similar level, and
- "(ii) additional reporting requirements.
- "(2) EXCLUSION FOR PATRONS OF AGRICUL-TURAL AND HORTICULTURAL COOPERATIVES.—
 "(A) IN CENERAL—If any amount described
- ''(A) IN GENERAL.—If any amount described in paragraph (1) or (3) of section 1385(a)—
- (i) is received by a person from an organization to which part I of subchapter T applies which is engaged in the marketing of agricultural or horticultural products, and

"(ii) is allocable to the portion of the qualified production activities income of the

organization which is deductible under subsection (a) and designated as such by the organization in a written notice mailed to its patrons during the payment period described in section 1382(d).

then such person shall be allowed an exclusion from gross income with respect to such amount. The taxable income of the organization shall not be reduced under section 1382 by the portion of any such amount with respect to which an exclusion is allowable to a person by reason of this paragraph.

"(B) SPECIAL RULES.—For purposes of applying subparagraph (A), in determining the qualified production activities income of the

organization under this section-

"(i) there shall not be taken into account in computing the organization's modified taxable income any deduction allowable under subsection (b) or (c) of section 1382 (relating to patronage dividends, per-unit retain allocations, and nonpatronage distributions), and

"(ii) the organization shall be treated as having manufactured, produced, grown, or extracted in whole or significant part any qualifying production property marketed by the organization which its patrons have so manufactured, produced, grown, or extracted.

"(3) SPECIAL RULE FOR AFFILIATED CROUPS —

- "(A) IN GENERAL.—All members of an expanded affiliated group shall be treated as a single corporation for purposes of this section.
- ''(B) EXPANDED AFFILIATED GROUP.—The term 'expanded affiliated group' means an affiliated group as defined in section 1504(a), determined—
- "(i) by substituting '50 percent' for '80 percent' each place it appears, and
- "(ii) without regard to paragraphs (2) and (4) of section 1504(b).
- "(4) COORDINATION WITH MINIMUM TAX.—The deduction under this section shall be allowed for purposes of the tax imposed by section 55; except that for purposes of section 55, alternative minimum taxable income shall be taken into account in determining the deduction under this section.
- "(5) ORDERING RULE.—The amount of any other deduction allowable under this chapter shall be determined as if this section had not been enacted.
- "(6) TRADE OR BUSINESS REQUIREMENT.— This section shall be applied by only taking into account items which are attributable to the actual conduct of a trade or business.

"(7) Possessions, etc.—

- "(A) IN GENERAL.—For purposes of subsections (d) and (e), the term 'United States' includes the Commonwealth of Puerto Rico, Guam, American Samoa, the Commonwealth of the Northern Mariana Islands, and the Virgin Islands of the United States.
- "(B) SPECIAL RULES FOR APPLYING WAGE LIMITATION.—For purposes of applying the limitation under subsection (b) for any taxable year—
- "(i) the determination of W-2 wages of a taxpayer shall be made without regard to any exclusion under section 3401(a)(8) for remuneration paid for services performed in a jurisdiction described in subparagraph (A), and
- "(ii) in determining the amount of any credit allowable under section 30A or 936 for the taxable year, there shall not be taken into account any wages which are taken into account in applying such limitation.
- "(8) COORDINATION WITH TRANSITION RULES.—For purposes of this section—
- "(A) domestic production gross receipts shall not include gross receipts from any transaction if the binding contract transition relief of section 101(c)(2) of the

Jumpstart Our Business Strength (JOBS) Act applies to such transaction, and

"(B) any deduction allowed under section 101(e) of such Act shall be disregarded in determining the portion of the taxable income which is attributable to domestic production gross receipts."

SA 2649. Mr. SANTORUM submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place insert the following:

SEC. ____. WAIVER OF 10 PERCENT EARLY WITH-DRAWAL PENALTY TAX ON CERTAIN DISTRIBUTIONS OF PENSION PLANS FOR PUBLIC SAFETY EMPLOYEES.

(a) IN GENERAL.—Section 72(t) (relating to subsection not to apply to certain distributions) is amended by adding at the end the following new paragraph:

"(10) DISTRIBUTIONS TO QUALIFIED PUBLIC SAFETY EMPLOYEES IN GOVERNMENTAL

PLANS.-

"(A) IN GENERAL.—In the case of a distribution to a qualified public safety employee from a governmental plan (within the meaning of section 414(d)) which is a defined benefit plan, paragraph (2)(A)(v) shall be applied by substituting 'age 50' for 'age 55'.

"(B) QUALIFIED PUBLIC SAFETY EMPLOYEE.—
For purposes of this paragraph, the term 'qualified public safety employee' means any employee of any police department or fire department organized and operated by a State or political subdivision of a State who provides police protection, firefighting services, or emergency medical services for any area within the jurisdiction of such State or political subdivision."

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to distributions after the date of the enactment of this Act.

SA 2673. Mr. BINGAMAN submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

SEC. ___. DEDUCTION FOR HEALTH INSURANCE COSTS IN COMPUTING SELF-EM-PLOYMENT TAXES.

(a) IN GENERAL.—Section 162(l) of the Internal Revenue Code of 1986 (relating to special rules for health insurance costs of self-employed individuals) is amended by striking paragraph (4) and by redesignating paragraph (5) as paragraph (4).

(b) MAINTENANCE OF TRUST FUNDS.—There are hereby appropriated to the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund established under section 201 of the Social Security Act (42 U.S.C. 401) and the Federal Hospital Insurance Trust Fund established under section 1817 of such Act (42 U.S.C.

1395i) amounts equal to the reduction in revenues to the Treasury by reason of the enactment of this Act. Amounts appropriated by the preceding sentence shall be transferred from the general fund at such times and in such manner as to replicate to the extent possible the transfers which would have occurred to such Trust Funds had this Act not been enacted.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after the date of the enactment of this Act.

SA 2674. Mr. BINGAMAN (for himself and Mr. ALLEN) submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 146, after line 23, insert the following:

INTEREST PAYMENTS DEDUCT-SECTION IBLE WHERE DISQUALIFIED GUAR-ANTEE HAS NO ECONOMIC EFFECT.

- (a) IN GENERAL.—Section 163(j)(6)(D)(ii) (relating to exceptions to disqualified guarantee) is amended-
- (1) by striking "or" at the end of subclause (I),
- (2) by striking the period at the end of subclause (II) and inserting ", or",
- (3) by inserting after subclause (II) the following new subclause:
- '(III) in the case of a guarantee by a foreign person, to the extent of the amount that the taxpayer establishes to the satisfaction of the Secretary that the taxpayer could have borrowed from an unrelated person without the guarantee.
- (b) EFFECTIVE DATE.—The amendments made by this section shall apply to guarantees issued on and after the date of the enactment of this Act.

_. INTEREST PAID TO CERTAIN LENDERS SEC. NOT DISQUALIFIED INTEREST.

- (a) IN GENERAL.—Section 163(j)(3)(B) (defining disqualified interest) is amended by striking "and" at the end of clause (i) and by inserting after clause (ii) the following new clause:
- "(iii) the interest is not paid or accrued to
- a qualified lender, and".
 (b) QUALIFIED LENDER.—Section 163(j)(6) (relating to other definitions and special rules) is amended by adding at the end the following new subparagraphs:
- (F) QUALIFIED LENDER.—A holder of debt shall be a qualified lender with respect to such debt if such person is-
- '(i) a United States person subject to the income tax imposed by this chapter (determined without regard to section 511) and-
- ''(I) such person is a financial institution,
- or
 "(II) such debt is publicly issued debt, or
- ''(ii) a foreign person which is subject to either net basis or gross basis taxation and-
- "(I) such person is a financial institution required to include the interest on such debt in taxable income under section 882, or
- (II) such debt is publicly issued debt.
- "(G) FINANCIAL INSTITUTION.—The term 'financial institution' means a person which
- "(i) predominantly engaged in the active conduct of a banking, financing, or similar business within the meaning of section 954(h),

- '(ii) a corporation described in section 581 or 591 (relating to banks and other savings institutions), or
- "(iii) an insurance company subject to tax under subchapter L or which would be subject to tax under subchapter L if it were a domestic corporation.
- "(H) PUBLICLY ISSUED DEBT.—The term 'publicly issued debt' means-
- "(i) commercial paper described in section 3(a)(3) or 4(2) of the Securities Act of 1933,
 - (ii) a debt instrument which is-
- "(I) part of an issue of debt instruments meeting the requirements of section 871(h) or 881(c) (relating to the exemptions from withholding tax for certain portfolio debt investwithout regard ments) section to 871(h)(2)(B)(ii) and section 881(c)(2)(B)(ii), and
- '(II) readily tradable on an established securities market, or
- '(iii) a debt instrument which is part of an issue of debt instruments the initial offering of which is registered with the Securities and Exchange Commission or would be required to be registered under the Securities Act of 1933 but for an exemption from registration-
- '(I) under section 3 of the Securities Act of 1933.
- "(II) under any law (other than the Securities Act of 1933) because of the identity of the issuer or the nature of the security,
- '(III) because the issue is intended for distribution to persons who are not United States persons, or
- (IV) pursuant to section 230.144A of title 17, Code of Federal Regulations (relating to securities placed with qualified institutional buyers) or any successor rule or regula-
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to debt issued on or after the date of the enactment of this Act.

SA 2675. Mr. DURBIN (for himself, Mr. GRAHAM of South Carolina, Mr. REID, and Mrs. MURRAY) submitted an amendment intended to be proposed by him to the bill S. 1637, to amend the Internal Revenue Code of 1986 to comply with the World Trade Organization rulings on the FSC/ETI benefit in a manner that preserves jobs and production activities in the United States, to reform and simplify the international taxation rules of the United States, and for other purposes; which was ordered to lie on the table; as follows:

On page 179, after line 25, insert the following:

CREDIT FOR QUALIFIED EXPENDI-SEC. FOR MEDICAL SIONAL MALPRACTICE INSURANCE.

(a) IN GENERAL.—Subpart D of part IV of subchapter A of chapter 1 (relating to business tax credits) is amended by adding at the end the following:

"SEC. 45G. CREDIT FOR EXPENDITURES FOR MEDICAL PROFESSIONAL PRACTICE INSURANCE.

- "(a) GENERAL RULE.—For purposes of section 38, in the case of a taxpayer which is an eligible person, the medical malpractice insurance expenditure tax credit determined under this section for a covered year shall equal the applicable percentage of the qualified medical malpractice insurance expenditures incurred by an eligible person during the covered year.
- "(b) APPLICABLE PERCENTAGE.—For purposes of subsection (a), the applicable percentage is-
- (1) in the case of an eligible person described in subsection (c)(2)(A), 20 percent,

- "(2) in the case of an eligible person described in subsection (c)(2)(B), 10 percent,
- "(3) in the case of an eligible person described in subsection (c)(2)(C), 15 percent.
 - "(c) DEFINITIONS.—In this section:
- "(1) COVERED YEAR.—The term 'covered year' means taxable years beginning in 2004 and 2005.
- "(2) ELIGIBLE PERSON.—The term 'eligible person' means-
- "(A) any physician (as defined in section 213(d)(4)) who practices in any surgical specialty or subspecialty, emergency medicine, obstetrics, anesthesiology or who does intervention work which is reflected in medical malpractice insurance expenditures,
- '(B) any physician (as so defined) who practices in general medicine, allergy, dermatology, pathology, or any other specialty not otherwise described in this section, and
- (C) any hospital or clinic.
- which meets applicable legal requirements to provide the health care services involved.
- (3) QUALIFIED MEDICAL MALPRACTICE IN-SURANCE EXPENDITURE.—The term 'qualified medical malpractice insurance expenditure' means so much of any professional insurance premium, surcharge, payment or other cost or expense required as a condition of State licensure which is incurred by an eligible person in a covered year for the sole purpose of providing or furnishing general medical malpractice liability insurance for such eligible person as does not exceed twice the Statewide average of such costs for similarly situated eligible persons.
 - "(d) SPECIAL RULES.
- "(1) IN GENERAL.—Except as provided in paragraph (2), the credit determined under this section shall be claimed by the eligible person incurring the qualified medical malpractice insurance expenditure.
- "(2) CERTIFICATION.—Each State, through its board of medical licensure and State board (or agency) regulating insurance, annually shall provide such information to the Secretary of Health and Human Services as is necessary to permit the Secretary to calculate average costs for purposes of subsection (c)(3) and to certify such average costs (rounded to the nearest whole dollar) to the Secretary of the Treasury on or before the 15th day of November of each year.
- "(e) Effective Date.—This section shall apply to qualified medical malpractice expenditures incurred after December 31,
- (b) CREDIT MADE PART OF GENERAL BUSI-NESS CREDIT.—Section 38(b) (relating to current year business credit) is amended by striking "plus" at the end of paragraph (14), by striking the period at the end of paragraph (15) and inserting ", plus", and by adding at the end the following new paragraph:
- (16) the medical malpractice insurance expenditure tax credit determined under section 45G(a).".
- (c) LIMITATION ON CARRYBACK.—Section 39(d) (relating to transition rules) is amended by adding at the end the following new paragraph:
- "(11) NO CARRYBACK OF MEDICAL MAL-PRACTICE INSURANCE EXPENDITURE TAX CREDIT BEFORE EFFECTIVE DATE.—No portion of the unused business credit for any taxable year which is attributable to the credit determined under section 45G may be carried back to any taxable year beginning before 2004.".
- (d) DENIAL OF DOUBLE BENEFIT.—Section 280C (relating to certain expenses for which credits are allowable) is amended by adding at the end the following new subsection:
- "(d) CREDIT FOR MEDICAL MALPRACTICE LI-ABILITY INSURANCE PREMIUMS.—

"(1) IN GENERAL.—No deduction shall be allowed for that portion of the qualified medical malpractice insurance expenditures otherwise allowable as a deduction for the taxable year which is equal to the amount of the credit allowable for the taxable year under section 45G (determined without regard to section 38(c)).

(2) CONTROLLED GROUPS.—In the case of a corporation which is a member of a controlled group of corporations (within the meaning of section 41(f)(5)) or a trade or business which is treated as being under common control with other trades or business (within the meaning of section 41(f)(1)(B)), this subsection shall be applied under rules prescribed by the Secretary similar to the rules applicable under subparagraphs (A) and (B) of section 41(f)(1).

(e) GRANTS TO NON-PROFIT HOSPITALS AND

CLINICS.-

- (1) IN GENERAL.—The Secretary of Health and Human Services, acting through the Administrator of the Health Resources and Services Administration, shall award grants to eligible non-profit hospitals and clinics to assist such hospitals and clinics in defraying qualified medical malpractice insurance expenditures.
- (2) ELIGIBLE NON-PROFIT HOSPITAL OR CLIN-IC.—To be eligible to receive a grant under paragraph (1) an entity shall—

(A) be a non-profit hospital or clinic;

- (B) be unable to claim the tax credit described in section 45G for the year for which an application is submitted under subparagraph (C); and
- (C) prepare and submit to the Secretary of Health and Human Services an application at such time, in such manner, and containing such information as the Secretary may require.
- (3) AMOUNT OF GRANT.—The amount of a grant to a non-profit hospital or clinic under paragraph (1) shall equal 15 percent of the amount of the qualified medical malpractice insurance expenditures of the hospital or clinic for the year involved.
- (4) QUALIFIED MEDICAL MALPRACTICE INSUR-ANCE EXPENDITURE.—In this subsection, the term "qualified medical malpractice insurance expenditure" means so much of any professional insurance premium, surcharge, payment or other cost or expense required as a condition of State licensure which is incurred by a non-profit hospital or clinic in a year for the sole purpose of providing or furnishing general medical malpractice liability insurance for such hospital or clinic as does not exceed twice the Statewide average of such costs for similarly situated hospitals or clinics.
- (5) AUTHORIZATION OF APPROPRIATIONS.— There are authorized to be appropriated to carry out this subsection, such sums as may be necessary for each of fiscal years 2005 and
- (f) CLERICAL AMENDMENT.—The table of sections for subpart D of part IV of subchapter A of chapter 1 is amended by adding at the end the following new item:

"Sec. 45G. Credit for expenditures for medical professional malpractice insurance.".

(g) EFFECTIVE DATE.—The amendments made by this section shall apply to expenditures incurred after December 31, 2003

AUTHORITY FOR COMMITTEES TO MEET

COMMITTEE ON COMMERCE, SCIENCE, AND TRANSPORTATION

Mr. HATCH. Mr. President. I ask unanimous consent that the Committee on Commerce, Science, and

Transportation be authorized to meet on Wednesday, March 3, 2004, at 9:30 a.m. on Impact of Climate Change, in SR-253.

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON ENVIRONMENT AND PUBLIC WORKS

Mr. HATCH, Mr. President, I ask unanimous consent that the Committee on Environment and Public Works be authorized to meet on Wednesday, March 3, 2004, at 9:30 a.m. to conduct an oversight hearing regarding grants management within the U.S. Environmental Protection Agency. The hearing will be held in SD-406.

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON FINANCE

Mr. HATCH. Mr. President, I ask unanimous consent that the Committee on Finance be authorized to meet during the session on Wednesday, March 3, 2004, at 9:30 a.m., to hear testimony on Health Insurance Challenges: "Buyer Beware."

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON FOREIGN RELATIONS

Mr. HATCH. Mr. President, I ask unanimous consent that the Committee on Foreign Relations be authorized to meet during the session of the Senate on Wednesday, March 3, 2004, at 9:30 a.m. to hold a Hearing on Building Operational Readiness in Foreign Affairs Agencies.

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON INDIAN AFFAIRS

Mr. HATCH. Mr. President. I ask unanimous consent that the Committee on Indian Affairs be authorized to meet on Wednesday, March 3, 2004, at 10 a.m. in Room 485 of the Russell Senate Office Building to conduct a business meeting on the Committees Views and Estimate Letter on the President's FY/05 Budget Request for Indian Programs, to be followed immediately by an oversight hearing on the Status of the Completion of the National Museum of the American Indian.

The PRESIDING OFFICER. Without objection, it is so ordered.

SUBCOMMITTEE ON THE CONSTITUTION

Mr. HATCH. Mr. President, I ask unanimous consent that the Committee on the Judiciary Subcommittee on the Constitution, Čivil Rights and Property Rights be authorized to meet to conduct a hearing on "Judicial Activism vs. Democracy: What are the National Implications of the Massachusetts Goodridge Decision and the Judicial Invalidation of Traditional Marriage Laws?," on Wednesday, March 3, 2004, at 10 a.m., in SD226.

Panel I: Reverend Richard Richardson, Assistant Pastor, St. Paul African Methodist Episcopal (AME) Church, Director of Political Affairs, The Black Ministerial Alliance of Greater Boston, President/CEO, Children's Services of Roxbury, Boston, MA; Pastor Daniel de Leon, Sr., Alianza de Ministerios

Evangélicos Nacionales (AMEN), Pastor, Templo Calvario, General Presbyter, Assemblies of God, Santa Ana, CA; the Hon. Jon Bruning, Attorney General of Nebraska, Lincoln, NE; and Mrs. Maggie Gallagher, President, Institute for Marriage and Public Policy, New York, NY.

The PRESIDING OFFICER. Without objection, it is so ordered.

SUBCOMMITTEE ON EMERGING THREATS AND CAPABILITIES

Mr. HATCH. Mr. President, I ask unanimous consent that the Subcommittee on Emerging Threats and Capabilities of the Committee on Armed Services be authorized to meet during the session of the Senate on March 3, 2004, at 9:30 a.m., in open session to receive testimony on the role of defense science and technology in the global war on terrorism and in preparing for emerging threats in review of the Defense authorization request for fiscal year 2005.

The PRESIDING OFFICER. Without objection, it is so ordered.

SUBCOMMITTEE ON FORESTS AND PUBLIC LANDS

Mr. HATCH. Mr. President, I ask unanimous consent that the Subcommittee on Forests and Public Lands of the Committee on Energy and Natural Resources be authorized to meet during the session of the Senate on Wednesday, March 3, at 2:30 p.m. The purpose of the hearing is to receive testimony on S. 1420, a bill to establish terms and conditions for use of certain Federal land by outfitters and to facilitate public opportunities for the recreational use and enjoyment of such

The PRESIDING OFFICER. Without objection, it is so ordered.

SUBCOMMITTEE ON SCIENCE, TECHNOLOGY, AND SPACE

Mr. HATCH. Mr. President, I ask unanimous consent that the Subcommittee on Science, Technology, and Space be authorized to meet on Wednesday, March 3, 2004, at 2:30 p.m., on impact on abortion on women in SR-253.

The PRESIDING OFFICER. Without objection, it is so ordered.

SUBCOMMITTEE ON SEAPOWER.

Mr. HATCH. Mr. President. I ask unanimous consent that the Subcommittee on Seapower of the Committee on Armed Services be authorized to meet during the session of the Senate on March 3, 2004, at 2 p.m., in open session to receive testimony on future Navy and Marine Corps capabilities and requirements, in review of the Defense authorization request for fiscal year 2005 and the future years Defense program.

The PRESIDING OFFICER. Without objection, it is so ordered.

PRIVILEGES OF THE FLOOR

Mr. BAUCUS. Mr. President, I ask unanimous consent that the following interns and fellows of the Finance Committee be granted the privileges of