that ship jobs overseas, those companies that move offshore to the Bahamas, continue to get government contracts, and avoid taxes in the United States; those companies like Halliburton, which get billions of dollars in unbid contracts, yet end up oftentimes with their subsidiary avoiding taxes, while continuing to pay the Vice President of the United States \$3,000 a week. That is not good economic policy. Our incentives should be given to those companies that manufacture in the United States, that provide jobs for American workers, not the kind of plans that the President of the United States has thrust on the American peo-

Mr. Speaker, this job loss, this erosion of our manufacturing base must be turned around, not with old tired solutions, but with aggressive incentives to keep manufacturing in this country.

NEGLECT OF NATION'S FINANCES THREATENS AMERICA

The SPEAKER pro tempore. Pursuant to the order of the House of January 20, 2004, the gentleman from Michigan (Mr. SMITH) is recognized during morning hour debates for 5 minutes.

Mr. SMITH of Michigan. Mr. Speaker, this year we celebrate Abraham Lincoln's 195th birthday. In his famous address at Gettysburg, he noted that "our fathers brought forth on this continent a new Nation conceived in liberty and dedicated to the proposition that all men are created equal." The Civil War was "testing whether that Nation, our Nation or any Nation so conceived and so dedicated can long endure."

Now, that challenge is with us. Today, we face a threat to the country that may well be as serious. It lies not in the dramatic clash of arms, but in neglect of our Nation's finances, especially our long-term finances.

Voters vote for benefits, and politicians promise them without knowing how to pay for it. Just 4 months ago, Congress voted for a prescription drug benefit that adds \$16 trillion to the program's unfunded liability. That is over two times our total national entire debt, and it was done mostly for shortterm political gain with little reform of the underlying program. There is now a call from some Members proclaiming that the budget we are now working on for 2005 that is actually twice an increase in government, twice the rate of inflation is not enough and we should have more spending to increase taxes eventually. There are very few in Congress who are willing to resist the continual pressure to spend; and I think part of that, Mr. Speaker, is because of the fact that most citizens today now pay less in income tax than they get from government services, so it is easy to ask for more.

From the founding of this country, it took until 1975 to amass a debt of \$500 billion. Unfortunately, we are now adding more debt to our books every year

than we did over the first 199-year history of this country. The deficit for fiscal year 2003 was \$536 billion, \$631 billion this year, and another \$534 billion expected for next year. We have never run a deficit this high, and we need to take decisive action in this budget to address our overspending.

This kind of spending means that higher taxes are coming, maybe not in the next year or two, but eventually. The same Congress that could not bring itself to add a few real reforms to Medicare in a gigantic benefit expansion bill is not likely to cut benefits to the degree necessary to head off financial crisis until the disaster is on us.

I take some comfort from a new willingness among many members of the Republican Conference to tighten our line on spending. Though some Members expressed concern about cuts in an election year, a strong majority have insisted that we reduce spending. There is general cooperation and agreement that we should spend less, not tax more, and we will see if that determination translates into effective spending restraint.

Joining with colleagues who share our concern about government overspending, we will reimpose discretionary spending caps which were in effect from the early 1980s through the surplus period of the late 1990s. It is important, Mr. Speaker, that Congress work hard to cut out unnecessary waste and abuse. We also need to make very hard decisions to prioritize spending

Änother aspect of the solution, I think, is improving the honesty of government accounting. I have a bill to require the CBO and the OMB to include unfunded liabilities in their budget projections. This unfunded liability is now projected to be \$71 trillion, \$71 trillion that our kids and our grandkids are eventually going to have to finance, pay the interest on, and start paying it back.

Some people have said that we should not worry so much about unfunded liability because it can be wiped out by reforms, but Congress has shown little political will to deal with the problem. Perhaps making it more visible will help bring about some of the reforms that will be necessary to come to grips with the problem.

Congress and the President can redeem their record on spending to a large degree if they push hard for Social Security reform. It would be nice to do it before the election. Maybe we can do it after the election, but it remains to be seen whether we will take on that fight. It will be a fight because steeply progressive taxes and big government have combined to form a powerful electoral block. Here, again, the bottom 50 percent of earners now pay virtually no income tax and, therefore, have little will.

Empires decline when they fail to act on fundamental problems, and I wonder at times if we are not too distracted by the endless scandals and the horse race

politics of our media culture to grab what is best for our country.

REAUTHORIZATION OF SURFACE TRANSPORTATION ACT

The SPEAKER pro tempore. Pursuant to the order of the House of January 20, 2004, the gentleman from Oregon (Mr. BLUMENAUER) is recognized during morning hour debates for 5 minutes.

Mr. BLUMENAUER. Mr. Speaker, this week, the House will be considering the most important economic and environmental bill of this session. It is the reauthorization of the Surface Transportation Act.

It has been fascinating to watch the broadest coalition in memory be assembled in support of this important legislation to rightsize our investment in America's transportation system. This coalition ranges from the Sierra Club to the chamber of commerce, from the bicyclists to the truckers, people who lay down asphalt to those who care about historic preservation, all are on record as supporting an investment that is rightsized for America's future.

The number that has been identified by the administration from the Department of Transportation is on the order of magnitude of \$375 billion over the next 6 years. It does not appear, sadly, as though this House is going to be able to consider an appropriately sized piece of legislation to meet those needs. The bill that is coming forward is at \$275 billion. Our colleagues in the Senate passed overwhelmingly a proposal for \$318 billion.

It is important not to fixate just on the amount of money, although that is not insignificant. What we want to do is make it so that it is appropriate for the needs that America has now.

These are jobs that are not going to be outsourced to India or China. There are between 20,000 and 50,000 jobs that are created for each billion dollars of investment. And this is an investment that has a huge return beyond simply family-wage jobs. Each dollar that is invested back in our communities under this legislation will be investing in rebuilding America's crumbling bridges. It will be revitalizing streets. It will be enhancing the environment.

The framework of these choices for American communities will inspire other private investment that will significantly enhance the Federal money.

This legislation has a number of innovations that give more choices to States and localities.

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One is a "Small Starts" project for transit that can be commuter rail, streetcar, or bus rapid transit to be able to allow communities to have more cost-effective, simple, direct investments that can revitalize neighborhoods. After all, most American cities were built up around streetcar and urban electric systems in the past.

This will be the best bill in history for cycling, in no small measure due to the efforts of the ranking member, the gentleman from Minnesota (Mr. OBERSTAR). There is a program for safe routes to schools so our children can bike and walk to school safely at a time when we are concerned about morbidly obese junior high students. The fact that most communities are finding fewer and fewer children can get to school safely on their own, these will be welcome additions indeed.

This is the time for the House of Representatives to do its job. We need to send a clear signal that we support investing in America's transportation future. We need to make sure that we protect the basic framework of the ISTEA legislation so that it enhances the choices that communities have and provides incentives to properly plan it.

It is important that we think of this as the beginning of the reauthorization for TEA-4 because this framework is going to provide a floor. It is going to provide direction not just for this next 6-year reauthorization but it will be the framework to launch what happens in the subsequent reauthorizations as well. We do not want to be 6 years from now in the place where we have an administration that is threatening to veto even a modestly sized piece of legislation for America's future.

I urge my colleagues to support a motion to recommit this bill to establish the \$318 billion threshold the same as the Senate. I look forward to a debate this week that will help move America's economic and environmental

program forward.

REQUIRE OPEC TO FOLLOW THE I.AW

The SPEAKER pro tempore (Mr. CHOCOLA). Pursuant to the order of the House of January 20, 2004, the gentleman from Oregon (Mr. DEFAZIO) is recognized during morning hour debates for 5 minutes.

Mr. DEFAZIO. Mr. Speaker, tomorrow the OPEC nations will meet to seal the deal on their collusion to restrict production of oil and drive up the price, damaging the U.S. economy, devastating U.S. consumers and other countries around the world.

Now, the Bush administration thus far has taken no action. Perhaps not too strange when you read about the long-enduring links between the Bush family and the rulers of Saudi Arabia, but still I would think in an election year we could at least get some modicum of action out of this administration.

Now Energy Secretary Abraham recently said the U.S. is not going to beg OPEC for oil. I agree. We should not beg. We should make them follow the law. This is an administration that is so big on the WTO and rules-based trade. I opposed the WTO. But when you are stuck in it, like we are, you ought to at least then use the rules that would be to the advantage of your people and your economy.

And the rules, there are rules in OPEC that prohibit what is being done in the WTO by the OPEC countries. There are 11 OPEC countries, six are members of the WTO, and two have applied to join. Therefore, since they are violating the rules of the WTO, the Bush administration should file a complaint.

It is quite easy to read. Article 11. "No prohibitions or restrictions other than duties, taxes, or other charges whether made effective through quotas, import or export licenses or other measures shall be instituted or maintained by any contracting party on the importation of any product of the territory of any other contracting party or on the exportation or sale for export of any product destined for the territory of any other contracting party."

Now that is legalese, but the bottom line it says is what those OPEC countries who are members of the WTO are doing to collude, to restrict production, to drive up the price of oil, to price-gouge Americans, violates the rules; and the Bush administration should file a complaint in the WTO on that issue.

I corresponded with the Bush administration last year. They came back after 6 months and said, well, there is an exclusion for a conservation of exhaustible natural resources. Well, that is true, except nobody in OPEC alleges that they are conserving exhaustible natural resources. They are very up front about it. They are trying to drive up the price. There is no conservation ethic there.

So that exclusion does not apply, particularly since the rules go on to say, disguised restrictions on international trade are prohibited. That is what this is. It is not a conservation exception.

So the Bush administration could use its favorite entity, the WTO, which it frequently uses for multinational corporations to enhance their profits, to degrade consumer protections, labor protections. They could use it now to protect the American economy, American consumers against price-gouging. They are not doing that, and one has to wonder why. I think it is because so they are so tight with the oil industry.

People say, wait a minute. The oil industry is buying oil. No, the oil industry has all these special deals with the OPEC countries. If the OPEC countries make big headlines and say they are rising the price of oil by 4 bucks a barrel, the oil industry applauds. Because what they then do is at the pump they raise it effectively 8 bucks a barrel; and then when American consumers, they complain, they point to OPEC and say we cannot do anything about it. It is those OPECers. They raised it. They raised it.

Well, if you look at the profits of the oil industry, they are up, phenomenal, yet the Republicans are proposing an energy bill that would subsidize the oil, gas, and coal industries, all of whom

are recognizing record profits. And they say that would be the solution.

Well, you are already subsidizing them by not taking action in the interest of the American people against the colluders, the price-fixers, at OPEC. There is no explanation for the inactivity of the Bush administration on this other than they are getting the support of that industry for their reelection. That is the only potential explanation of why they would abandon the American economy.

Because they are talking about the recovery is fragile, and it is just starting. Well, you heard from the gentleman from Ohio (Mr. BROWN) earlier on that. There is not much of a recovery for most Americans. There is some recovery in profits, but with the outsourcing of jobs there are no new jobs here in the United States. But now they are sticking it to consumers and the few businesses that we have left that are trying to produce goods to export and every other business that is based in this country through these extortionate gasoline prices and the Bush administration has done nothing, zero, nada, zilch. Not one thing, not one action has been taken.

They are buying oil at these extortionate prices to put in the reserve, and they will not do anything about the high price. So they are gouging both taxpayers and consumers. It is a twofer for the Bush administration.

THE BUDGET

The SPEAKER pro tempore. Pursuant to the order of the House of January 20, 2004, the gentleman from Illinois (Mr. EMANUEL) is recognized during morning hour debates for 5 minutes.

Mr. EMANUEL. Mr. Speaker, later this week the House is on the verge of passing a \$2.3 trillion budget with a \$500 billion deficit, showing that it is impossible to finance three wars with three tax cuts.

This budget repeats the same mistakes that have resulted in a jobless economy and a wage recession here in America, with the lowest growth in wages in a period of economic growth ever in American history.

This budget continues the status quo economy, an administration that refuses to budge and change its failed policies that have led to nearly 3 million Americans unemployed since it has taken office, 43 million Americans who are working without health care, 4 additional million since they have taken office, 2 million Americans who moved from the middle class to poverty, nearly \$1 trillion worth of corporate individual bankruptcies and stagnant wages.

During the 2000 presidential campaign, President Bush declared that he opposed nation-building. Who knew it was America he was talking about. You would think if your results of your economic policies led to 3 or more million Americans without work, 43 million