

The health empowerment zone designation would provide communities the ability to effectively access Federal programs (namely in the Department of Health and Human Services, the Department of Agriculture, the Department of Education, the Department of Labor, the Department of Housing and Urban Development and the Small Business Administration) to improve the health or environment of minority individuals in the community and to coordinate the efforts regarding the elimination of racial and ethnic disparities in health status and health care. Special consideration is given to community that have demonstrated expertise in providing culturally appropriate and linguistically responsive services.

The bill directs communities to establish a health empowerment zone coordinating committee that will provide technical assistance and evidence-based strategies to the zone, including providing guidance on research, strategies, health outcomes, program goals, management, implementation, monitoring, assessment, and evaluation processes.

This bill recognizes that disparities in health and health care found among minority Americans have multiple causes. Lower socioeconomic status and a higher rate of uninsurance are major contributors to the health disparities experienced by minority Americans but non-health factors also play an important role.

The bill codifies legislatively the framework needed to implement sound public health practices such as:

Primary health promotion and disease prevention: Identifying and strengthening protective ecological conditions conducive to health; and identifying and reducing various health risks.

Secondary health promotion and disease prevention: Identifying, adopting, and reinforcing specific protective behaviors; and early detection and reduction of existing health problems.

Tertiary health promotion and disease prevention: Improving the quality of life of community members affected by health problems; and avoiding deterioration, reducing complications from specific disorders, and preventing relapse of risky behaviors.

This bill is a start to a new paradigm for health and I urge my colleagues to support this bill, so that we do what is so clearly needed to improve the health and health care for millions of minority Americans.

#### YOUTH ATTITUDES ABOUT CIVIC EDUCATION

**HON. DIANA DeGETTE**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Friday, November 21, 2003*

Ms. DEGETTE. Mr. Speaker, at the First Annual Congressional Conference on Civic Education held recently in Washington, D.C., a new report was released that deserves our highest attention and concern. The report, "Citizenship: A Challenge for All Generations," showed that young people are disengaged from the political process and lack the knowledge necessary to be effective citizens. According to the public opinion survey described in the report, more young Americans know the name of the reigning American Idol than know the political party of their state's governor.

The survey did provide a source of good news, however. It reported that courses in civics and government make a significant difference in sparking young people's interest in government and increasing their understanding of the American system of government.

Both the landmark Congressional Conference on Civic Education and this new national survey of youth civic attitudes, knowledge, and participation were products of the Representative Democracy in America Project, a new congressional initiative designed to reinvigorate Americans and educate them about the critical relationship between government and the people it serves. This national project is a collaboration among the National Conference of State Legislatures' Trust for Representative Democracy, the Center on Congress at Indiana University and the Center for Civic Education. The project, which is strictly nonpartisan, is funded by the U.S. Department of Education by act of Congress. I would like to submit for the record the executive summary of the report "Citizenship: A Challenge for All Generations."

#### EXECUTIVE SUMMARY

This public opinion survey shows that young people do not understand the ideals of citizenship, they are disengaged from the political process, they lack the knowledge necessary for effective self-government, and their appreciation and support of American democracy is limited. The older generations have failed to teach the ideals of citizenship to the next generation. But there is hope. The report provides new evidence that civic education makes a big difference in the attitudes toward citizenship, knowledge and civic engagement of young people.

The report is based on a national public opinion survey designed to tap how the civic attitudes, knowledge and participation of young people—the DotNet generation between 15 and 26 years of age—compare to those of older generations. The poll was conducted by Knowledge Networks, a research firm that conducts scientifically based Internet surveys. The sampling error for the two age groups—15 to 26 and over 26—is approximately ±4 percentage points each.

The survey results reveal a breakdown in how older generations pass on the values of democracy to younger Americans, especially in the area of what it means to be a good citizen.

Here are some key findings regarding the qualities of good citizens:

Seventy-eight percent of those in the older generations say we need to pay attention to government and politics compared with 54 percent of the younger generation.

Less than half of the DotNets think that communicating with elected officials or volunteering or donating money to help others are qualities of a good citizen.

Only 66 percent of the DotNets say that voting is a necessary quality for being a good citizen, compared with 83 percent of those over age 26.

Among the DotNet generation, 64 percent report that they have taken a high school course on civics or American government. Those who have done so are much more likely to believe they are personally responsible for making things better for society and have a more expansive concept of the qualities of a good citizen. On the importance of voting, for example, there is a 24 point spread between those who have taken a government class and those who haven't.

In the area of civic engagement—the act of governing ourselves:

Only half of the DotNets reported that they voted in the most recent elections or

that they follow politics, compared to three-quarters of those over age 26.

In many areas of civic participation, two or three times more DotNets who have taken a civics class report that they have engaged in civic activities than those who have not.

On civic knowledge—the tool that enables us to govern ourselves:

Three-quarters of the older generations correctly identified the party of their state's governor and three out of five knew the Republicans control Congress. But only one-third could correctly identify the party in control of their state's legislature.

Among DotNets, eight out of 10 know that the cartoon Simpsons live in Springfield, and the great majority know that Ruben Studdard is the reigning American Idol. But less than half know the party of their state's governor, and only 40 percent can say which party controls Congress.

On attitudes toward representative democracy—our appreciation and understanding of the complexities of the legislative process:

The majority of Americans grasp the fact that people disagree on the issues and the system has to work to resolve such disagreements.

The public is cynical about the people and processes of government. They are about equally divided on whether legislators care what people in their districts think or don't care about the opinions of ordinary people. Two in five believe that those elected to public office are out to serve their own personal interests, while only one in three thinks they are trying to serve the public interest. A majority believes that the system is run by a few big interests rather than for the benefit of all.

Americans believe the country would be better off if the people decided issues directly by voting on them. Support for representative democracy is limited.

The gap between the civic attitudes, knowledge and participation of the new generation of DotNets and the older ones is substantially greater than the gaps between previous generations. It suggests that the DotNets will never be as engaged in democracy as their elders, even as they age.

Civic education makes a big difference in the attitudes, knowledge and engagement of young people. Thirty-nine states have civics or government class requirements for high school graduation. All states will want to review their civic education requirements, standards, assessments, teacher training and course content to determine if they are delivering effective civic education that produces informed citizens.

#### COMBATING THE SPREAD OF HIV/AIDS IN AFRICA

**HON. SCOTT GARRETT**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Friday, November 21, 2003*

Mr. GARRETT. Mr. Speaker, I rise tonight to share with this body the extraordinary work being done by a constituent company of mine, BD, the Becton, Dickinson and Company of Franklin Lakes, NJ in combating the spread of HIV/AIDS in Africa.

First, I would like to applaud the Senate's efforts in passing the McConnell-Sessions-Leahy amendment, as part of the Foreign Operations Appropriations bill for fiscal year 2004 that will provide funding to combat unsafe medical practices in Africa as a means to preventing the spread of HIV/AIDS on that continent.

This bipartisan effort directs the Bush administration to spend at least \$75 million on injection and blood safety programs in 12 African countries as part of the President's overall \$15 billion HIV/AIDS initiative. This funding is an important first step in addressing the issue of disease spread through unsafe medical practices in Africa, and I urge my colleagues who will be participating in the conference committee to preserve this important amendment.

Which brings me to the work of BD. In business for over a century, BD, is a global medical technology company that serves healthcare institutions, life science researchers, clinical laboratories, industry and the general public. BD manufactures and sells a broad range of medical supplies, devices, laboratory equipment and diagnostic products and employs over 25,000 people in 18 states and around the world.

BD has a long, distinguished history not only in the development of medical technologies but also in partnering with global and domestic health entities and governments to tackle some of the major public health issues of our time. An example: BD pioneered the development of sterilization technology for medical devices and provided the first mass-produced sterile disposable syringes—at cost—to Dr. Jonas Salk for his nationwide polio vaccination efforts in 1954.

BD is currently working with the WHO, UNICEF, the International Red Cross and other organizations to provide low-cost "auto-disable" needles and syringes that are specifically designed to combat the spread of HIV/AIDS and other infectious diseases by preventing reuse in the developing world.

BD has devoted years of dedicated effort and innovation to this issue, even though BD does not manufacture the vast majority of injection devices utilized in the developing world. Still, the company's commitment to this issue has manifested in many ways, including development of low-cost technologies specifically designed to address this developing world need, collaboration with international agencies in development of appropriate safe injection policies for mass immunization programs, and substantial philanthropic commitments in support of international vaccination efforts utilizing safe injection technology for deadly diseases such as maternal and neonatal tetanus and measles.

These commitments and investments occurred because BD believes their expertise and resources can have a very positive impact on these significant global health issues. In fact, their commitment to the global health arena is part of the company's overall mission: "Helping all people live healthy lives."

As a result of BD's efforts and the leadership of international agencies, U.S. government agencies and the work of some other medical equipment manufacturers of auto-disable syringes that prevent reuse are already in broad use for childhood immunization programs in Africa and some other developing countries.

Efforts were first focused on childhood immunization because these injections are generally administered simultaneously to large groups of children, increasing the potential for disease spread. And to date there has been significant progress. It is estimated that 75 percent of immunizations in Africa are administered safely with auto-disable devices. How-

ever, immunizations represent only approximately 10 percent of all injections given in Africa. The need exists to expand reuse prevention technologies to the larger number of injections given for therapeutic purposes.

To accomplish this, BD and other manufacturers are expanding the application of low-cost reuse prevention technologies to a broad array of injection devices. These devices are designed to physically disable after a single use, preventing spread of disease from reuse. And while effective technology is critical for success, it is not enough.

To get these devices into broad use, government and non-government agencies, international aid organizations, health ministries in developing countries, and manufacturers must collaborate to ensure that these reuse prevention devices are made broadly available in developing countries. Also, healthcare providers will need to be educated about the risks of injection device reuse, and trained on the proper use of reuse prevention technologies. This will require a larger investment compared with the successful effort to ensure safe immunization of children in Africa.

Injections administered in Africa and the developing world are often unsterile and may transmit infectious disease, due to either improper reuse of disposable syringes and needles designed for single use or to ineffective reesterilization of reusable glass syringes. World Health Organization (WHO) and U.S. Centers for Disease Control and Prevention (CDC) estimates indicate that approximately 40% of injections in the developing world are administered with reused, unsterile medical devices. In the year 2000 alone, WHO estimates that 500,000 new HIV/AIDS infections, 2 million new hepatitis C infections, and 21 million new hepatitis B infections resulted from improper reuse of injection devices.

The global HIV/AIDS disease burden is staggering, growing exponentially, and can no longer be ignored. Last year alone, 3.5 million people in Sub-Saharan Africa were infected with the disease. Since 1981, an estimated 20 million people worldwide have died from the disease—and another 42 million around the globe may already be infected.

The passage of the McConnell-Sessions-Leahy amendment and its preservation by the conference committee will give a tremendous boost to global efforts to further prevent the spread of HIV/AIDS in Africa and the rest of the developing world due to this unsafe medical practice. But make no mistake about it; the McConnell-Sessions-Leahy amendment is only a first step in a long journey toward resolving this issue. We need to remain steadfast in our support to improve Privileged and Confidential-DRAFT ReRelease] 113103 medical conditions in Africa, and committed to working with all of the necessary parties to ensure the outcome that we know is possible.

I am proud of BD's involvement and commitment to this issue, and I commend them for their efforts and leadership. To me it is a glowing example of what a good global corporate citizen can and should be.

HONORING THE CONFEDERATED TRIBES OF THE GRAND RONDE ON THE 20TH ANNIVERSARY OF THEIR RESTORATION TO FEDERAL RECOGNITION

**HON. DARLENE HOOLEY**

OF OREGON

IN THE HOUSE OF REPRESENTATIVES

*Friday, November 21, 2003*

Ms. HOOLEY of Oregon. Mr. Speaker, I rise to commemorate the 20th anniversary this November 22 of the restoration to federal recognition of the Confederated Tribes of the Grand Ronde Community of Oregon.

Twenty years ago, on November 22, 1983, President Ronald Reagan signed into law the Grand Ronde Restoration Act, Public Law 98-165, bringing to fruition a long and determined effort by the elders and leaders of the Grand Ronde Tribes to reverse their thirty years of termination.

The vision and perseverance that marked the Grand Ronde's triumph over that very difficult termination period has continued to guide them since restoration.

Since restoration, the Tribe has grown strong and prospered. The sense of Tribal community, severely tested but not broken during termination, has flourished among a membership that, while looking to the future, actively embraces its culture, traditions, and long history. The Tribe's home lands, once reduced to their cemetery, are now thriving with housing for elders and other Tribal members, a Tribal community center, a beautiful and modern health clinic, and new governmental offices. In the near-by hills, the Tribe sustainably manages its 9,800 acre forested reservation, secured with further legislation in 1988.

In the two decades since restoration, the Grand Ronde Tribal government has pursued its full measure of responsibility, representing and providing for the Tribal membership, and directly administering the full range of federal services. A key element is the Tribal government's efforts to provide for the economic security of its members and its own self-reliance. In twenty years, the Tribe has become a primary economic engine in the area, moving from its timber base into a gaming and hotel facility and today into more broadly diversified endeavors that keep an eye toward the future.

And throughout all of this, the Grand Ronde Tribe has sought to work cooperatively with its neighbors. This is a hallmark of the Confederated Tribes of Grand Ronde. Despite the understandable temptations to walk their own path, they have consistently reached out to their neighbors, seeking to foster understanding and cooperation. There is no better example of this in the Spirit Mountain Community Fund. This fund has given over 22 million dollars to community organizations since its creation in 1997.

For the Confederated Tribes of Grand Ronde, it has been a remarkable twenty years of progress and fulfillment. As for all the restored tribes of Oregon, restoration is a defining moment in their long history, and on the November 22, 2003 twentieth anniversary of the restoration of the Confederated Tribes of the Grand Ronde Community of Oregon, I wish to commemorate and salute their achievement.