

United States Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Draw-bridge Regulations: Maybank Highway Bridge, Stono River, Johns Island, SC" ((RIN2115-AE47)(2002-0009)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5327. A communication from the Chief of Regulations and Administrative Law, United States Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Draw-bridge Regulations: Terrebonne Bayou, LA" ((RIN2115-AE47)(2002-0010)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5328. A communication from the Chief of Regulations and Administrative Law, United States Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Regatta Regulations: Fireworks Displays, Atlantic Ocean, Virginia Beach, Virginia" ((RIN2115-AE46)(2002-0006)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5329. A communication from the Chief of Regulations and Administrative Law, United States Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Regatta Regulations: Fireworks Displays, Patapsco River, Baltimore, Maryland" ((RIN2115-AE46)(2002-0007)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5330. A communication from the Chief of Regulations and Administrative Law, United States Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety/Security Zone Regulations: Fore River Bridge Repairs—Weymouth, Massachusetts" ((RIN2115-AA97)(2002-0012)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5331. A communication from the Chief of Regulations and Administrative Law, United States Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety/Security Zone Regulations: Port Hueneme Harbor, Ventura County, California (COTP Los Angeles-Long Beach 01-013)" ((RIN2115-AA97)(2002-0013)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5332. A communication from the Chief of Regulations and Administrative Law, United States Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety/Security Zone Regulations: Chicago Harbor, Chicago, Illinois" ((RIN2115-AA97)(2002-0014)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5333. A communication from the Chief of Regulations and Administrative Law, United States Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety/Security Zone Regulations: Lake Michigan, Navy Pier, Chicago, Illinois" ((RIN2115-AA97)(2002-0015)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5334. A communication from the Chief of Regulations and Administrative Law, United States Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety/Security Zone Regulations: Seabrook Nuclear Power Plant, Seabrook, New Hampshire" ((RIN2115-AA97)(2002-0016)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5335. A communication from the Program Analyst of the Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures; Miscellaneous Amendments (41); Amdt. No. 2075" ((RIN2120-AA65)(2002-0006)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5336. A communication from the Program Analyst of the Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures; Miscellaneous Amendments (28); Amdt. No. 2074" ((RIN2120-AA65)(2002-0005)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5337. A communication from the Program Analyst of the Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Removal of the Prohibition Against Certain Flights Within the Territory and Airspace of Afghanistan" (2120-AH64) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5338. A communication from the Program Analyst of the Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Service Difficulty Reports; Delay of Effective Date" ((RIN2120-AF71)(2002-0001)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5339. A communication from the Program Analyst of the Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures; Miscellaneous Amendments (40); Amdt. No. 2082" ((RIN2120-AA65)(2002-0010)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5340. A communication from the Program Analyst of the Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures; Miscellaneous Amendments (24); Amdt. No. 1083" ((RIN2120-AA65)(2002-0009)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5341. A communication from the Program Analyst of the Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures; Miscellaneous Amendments (43); Amdt. No. 2080" ((RIN2120-AA65)(2002-0008)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5342. A communication from the Program Analyst of the Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures; Miscellaneous Amendments (19) Amdt. No. 2081" ((RIN2120-AA65)(2002-0007)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5343. A communication from the Program Analyst of the Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Sikorsky Model S 70A and 70C Helicopters" ((RIN2120-AA64)(2002-0057)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5344. A communication from the Program Analyst of the Federal Aviation Ad-

ministration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Dornier Luftfahrt GmbH Models 228-100, 101, 200, 201, 202, and 212 Airplanes" ((RIN2120-AA64)(2002-0056)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

EC-5345. A communication from the Program Analyst of the Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Reims Aviation S.A. Model F406 Airplanes; Correction" ((RIN2120-AA64)(2002-0055)) received on February 6, 2002; to the Committee on Commerce, Science, and Transportation.

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. LIEBERMAN (for himself, Mr. SANTORUM, Mr. BAYH, Mr. BROWNBACK, Mr. NELSON of Florida, Mr. COCHRAN, Mrs. CARNAHAN, Mr. LUGAR, Mrs. CLINTON, and Mr. HATCH):

S. 1924. A bill to promote charitable giving, and for other purposes; to the Committee on Finance.

By Mr. KERRY (for himself, Mr. KENNEDY, and Mr. GREGG):

S. 1925. A bill to establish the Freedom's Way National Heritage Area in the States of Massachusetts and New Hampshire, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. KERRY (for himself and Mr. HOLLINGS):

S. 1926. A bill to improve passenger automobile fuel economy and safety, reduce greenhouse gas emissions, reduce dependence on foreign oil, and for other purposes; to the Committee on Commerce, Science, and Transportation.

By Mr. DAYTON:

S. 1927. A bill to amend the Internal Revenue Code of 1986 to freeze the highest Federal income tax rate at 38.6 percent; to the Committee on Finance.

SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. MURKOWSKI:

S. Res. 206. A resolution designating the week of March 17 through March 23, 2002 as "National Inhalants and Poison Prevention Week"; to the Committee on the Judiciary.

ADDITIONAL COSPONSORS

S. 677

At the request of Mr. HATCH, the name of the Senator from Wyoming (Mr. THOMAS) was added as a cosponsor of S. 677, a bill to amend the Internal Revenue Code of 1986 to repeal the required use of certain principal repayments on mortgage subsidy bond financing to redeem bonds, to modify the purchase price limitation under mortgage subsidy bond rules based on median family income, and for other purposes.

S. 999

At the request of Mr. BINGAMAN, the name of the Senator from Arkansas (Mrs. LINCOLN) was added as a cosponsor of S. 999, a bill to amend title 10, United States Code, to provide for a Korea Defense Service Medal to be issued to members of the Armed Forces who participated in operations in Korea after the end of the Korean War.

S. 1792

At the request of Mr. BAYH, the name of the Senator from North Dakota (Mr. DORGAN) was added as a cosponsor of S. 1792, a bill to further facilitate service for the United States, and for other purposes.

S. 1917

At the request of Mr. JOHNSON, his name was added as a cosponsor of S. 1917, a bill to provide for highway infrastructure investment at the guaranteed funding level contained in the Transportation Equity Act for the 21st Century.

S. 1921

At the request of Mrs. HUTCHISON, the name of the Senator from Kansas (Mr. ROBERTS) was added as a cosponsor of S. 1921, a bill to amend the Internal Revenue Code of 1986 and the Employee Retirement Income Security Act of 1974 to provide greater protection of workers' retirement plans, to prohibit certain activities by persons providing auditing services to issuers of public securities, and for other purposes.

AMENDMENT NO. 2533

At the request of Mr. CRAPO, the name of the Senator from Arizona (Mr. KYL) was added as a cosponsor of amendment No. 2533.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. LIEBERMAN (for himself, Mr. SANTORUM, Mr. BAYH, Mr. BROWNBACK, Mr. NELSON of Florida, Mr. COCHRAN, Mrs. CARNAHAN, Mr. LUGAR, Mrs. CLINTON, and Mr. HATCH):

S. 1924. A bill to promote charitable giving, and for other purposes; to the Committee on Finance.

Mr. LIEBERMAN. Mr. President, I am truly proud to join Senators SANTORUM, BAYH, BROWNBACK, BILL NELSON, COCHRAN, CARNAHAN, LUGAR, CLINTON and HATCH in introducing the Charity Aid, Recovery, and Empowerment, or CARE, Act. This important bill responds to a significant problem facing our nation: the social service needs of far too many of our fellow citizens continue to go unmet, and we in Congress must do more to bring additional resources to people in need and to assist and empower the community and charitable groups seeking to serve them.

A little over a year ago, Senator SANTORUM and I stood with President Bush as he unveiled his Faith-based and Community Initiative. At the time, I embraced the plan's worthy goals, to strengthen our partnerships

with charitable organizations and help them help more people in need, but I cautioned that the devil truly would be in the details.

As it turned out, those details, particularly as they related to creating a larger, lawful space for faith-based groups at the public policy table, proved more than devilish when it came to translating our outline into legislation. It would not be an exaggeration to say that many people had lost faith in ever seeing anything remotely resembling a faith-based and community initiative.

But after many months of discussion, debate, and disappointments, I am proud to report that we have finally reached a balanced, bipartisan agreement, one that avoids the controversies that have to date bogged down the President's plan in Congress, and that advances our common interest in turning the growing good will in our country into more good works in our communities. The truly bipartisan and diverse group of cosponsors who join me today testify to that.

That good will is an unmistakable outgrowth of the September 11 attacks. I have never seen our country more united or more committed to our common values, to freedom and tolerance, faith and family, responsibility and community. With this bill, we hope to harness that renewed American spirit to help make our country as good as our values, and to help restore hope to people and places it has too often gone missing.

We start by acknowledging that, in the wake of September 11 and the weakened economy, there is an ongoing and consequential charity crunch. With so much of our generosity focused on relief efforts, contributions to other groups have dropped markedly and resources have dwindled considerably, severely constraining the ability of many vital charities to meet rising demands. A survey released this week by the Association of Fundraising Professionals found that 44 percent of charities are experiencing shortfalls in contributions.

This bill is designed in part to respond directly to that charity crunch with a targeted two-year strategy to help leverage new public and private funding for the nation's non-profits. It would create a series of new tax incentives, including a meaningful deduction for non-itemizers, to spur more charitable giving. And it would substantially increase Federal funding for the Social Services Block Grant program, which underwrites a broad range of critical programs, by more than \$1 billion.

But this is not a short-term or short-sighted proposal. The CARE Act employs a number of other tools to help empower community and faith-based groups over the long haul and expand their capabilities, by providing new forms of technical assistance that will make it easier for smaller grassroots organizations to qualify for Federal

aid. And it builds on a proposal that Senator SANTORUM and I have long advocated to expand the use of innovative Individual Development Accounts, IDAs, to help low-income working families save and build assets and attain self-sufficiency.

As you can tell, this is not just a faith-based bill. It is a civil society bill. It is aimed at strengthening support for the broad range of community, civic, and philanthropic groups, including the religiously-affiliated, that are strengthening our social fabric. It contains none of the troubling charitable choice provisions that were in the House bill, H.R. 7, that undermined or preempted civil rights laws and raised constitutional concerns.

What it does do, though, is to take some common-sense, narrowly-targeted steps to knock down specific, documented barriers preventing many smaller faith-based social service providers from fairly competing for Federal funding. There's just no good reason to disqualify an otherwise qualified faith-based group just because they have a cross on their wall or a mezuzah on their door, or because they have a religious name in their title, or they have praise for God in their mission statement.

In moving forward with this bill, we as Democrats and Republicans recognize that while charities are not a replacement for government, government cannot do it all, either. In fact, there are some things that government cannot do at all, like repairing the human spirit. That is why it is so important for us to partner with the agents of civil society, who, as we saw again and again after September 11, can fill in those holes and fill up our hearts.

And that is why I am so pleased with this proposal, and proud of the work we have done together to make it viable. In the end, the Good Lord, not the devil, is in the details. I want to thank the President for his leadership and his cooperation, and to thank my friend Senator SANTORUM for his steadfast faith in that process. This is one CARE package that will, I am confident, deliver a lot of good to a lot of people, and which I believe a lot of Democrats and Republicans will eagerly support.

People in need and the groups that help them are waiting for our help. The CARE Act will bring it to them. I urge my colleagues to join us in supporting it. I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

S. 1924

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the "Charity Aid, Recovery, and Empowerment Act of 2002" or the "CARE Act of 2002".

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.