

those who will get better paying jobs because of trade but also people will be able to get better quality goods and less expensive goods as a result of trade with countries around the world.

So this is a win-win, in my opinion. We will be taking care of those who will be hurt and, at the same time, we will be expanding opportunities for millions of people and create a better way of life for our citizenry here at home.

Madam President, with that, I yield the floor and suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. DASCHLE. Madam President, I ask unanimous consent the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DASCHLE. Madam President, we are about to begin a series of votes on amendments that have been pending on the trade package. I urge Senators to stay on the floor and to respect the need to discipline ourselves in regard to the amount of time allocated for the votes. Oftentimes, 10- or 15-minute votes turn into half-hour votes. So, please, stay on the floor. We have at least 8, perhaps as many as 10, rollcall votes that will be occurring momentarily.

UNANIMOUS CONSENT REQUEST— S. 2551

Mr. DASCHLE. Prior to that, I urge our colleagues to consider the final piece of business. I am pleased the distinguished chair of the Appropriations Committee is on the floor. He and I have had many conversations with regard to the need to pass the supplemental.

The President has admonished the Senate to complete our work on the supplemental before Memorial Day. I have indicated to Senator BYRD that that would be my desire, to complete our work on the supplemental prior to Memorial Day. And I indicated on the Senate floor earlier today it would be my hope that we could complete our work.

Obviously, there are many pieces of legislation that await us when we return.

So for a lot of reasons, the fact that this money is going primarily to defense and homeland security—we have seen warnings now issued in the last couple of weeks with regard to the need to respond even more consequentially to our homeland security requirements—I think the urgency of the bill is very much in evidence.

Madam President, I ask unanimous consent that immediately following the disposition of the trade bill, the Senate proceed to the consideration of S. 2551, the Senate supplemental appropriations bill; that there be 10 hours for debate on the bill, equally divided be-

tween the chairman and the ranking member of the Appropriations Committee; that all amendments be relevant to the bill and limited to 30 minutes of debate, equally divided in the usual form, with the amendment debate time counting toward the 10-hour cap; and that upon the disposition of the amendments, the bill be read a third time and passed, without any intervening action or debate.

The PRESIDING OFFICER. Is there objection?

Mr. MCCAIN. Reserving the right to object—

The PRESIDING OFFICER. The Senator from Arizona.

Mr. MCCAIN.—and I will object—first of all, I believe it is the procedure in the Congress for all revenue bills to be passed by the other body first. Isn't that correct? We would wait for the other body to proceed with their completion of the appropriations bill, which they have not done.

Madam President, just last night my office received these two documents: one at 50-some pages and the other 50-some pages, which is an explanatory statement of the recommendations of the Senate committee. We have not had a chance, obviously, to go through that long appropriations bill.

I noticed, among other supplemental appropriations, there is \$5 million for individual quota fishing loans. I knew we were in an emergency here in the country—these fishing loans for halibut, I guess there is a halibut problem up in Alaska of which, unfortunately, the Nation has not been made aware.

But buried in this bill are other “emergencies,” such as the halibut emergency for \$5 million. There are fundamental changes made in the aviation loan program which was passed overwhelmingly by this body for the airlines, which really has nothing to do with supplemental appropriations. There are many other policy changes, as is the practice of the Appropriations Committee—as is the practice.

I am not going to agree to any unanimous consent request. This bill has been over since April. We just got it last night. And you expect us to agree to 10 hours of debate and passing this bill? No. No. It is disgraceful.

We are going to change the way we do business around here. The appropriators are going to understand that there are other Senators who need to be involved when in an emergency supplemental appropriations bill there are policy changes which have nothing to do with any national emergency—whether they be a change to the aviation loan program or whether they be an emergency for halibut.

I object.

The PRESIDING OFFICER. Objection is heard.

Mr. DASCHLE. Madam President, let me respond briefly, because I know the distinguished Republican leader would like to make a comment as well.

With regard to the House action, of course, we wouldn't complete our work

on the bill until the House has done its work. We expect that will be done shortly. We have done similar appropriations work on many occasions in the past. We need to move forward.

As I said, there is an urgency to many of the provisions of this legislation. We are talking about defense and homeland security in particular.

I would also note that this bill is subject to amendment. Senators wishing to offer amendments would be entitled to do so.

I am disappointed we were not able to get the unanimous consent agreement. I think it does again delay our chances to complete this work and to get it done in a way that accommodates the President's request and our appreciation for the urgency of addressing this work.

I yield the floor.

The PRESIDING OFFICER. The Republican leader.

Mr. LOTT. Madam President, we received this request at approximately 5:28 this afternoon. I will make a couple of points with regard to the legislation, some of it with regard to what Senator MCCAIN was just saying.

I understand the Senate bill was reported last night and we were only able to get a copy of the measure earlier today. Senator MCCAIN and others are going through the bill to see exactly what its present condition is. It is obviously in the legislative process. It is different from what the President had requested. It is different from what the House passed. Therefore, we need to make sure we know exactly the present condition of what is in the bill.

For instance, the President asked for this supplemental for defense and homeland security, about \$27.1 billion. The House-passed bill that we have not yet received is at approximately \$29.4 billion. This bill is approximately \$31 billion.

Mr. MCCAIN. Will the Senator yield for a question on that?

Mr. LOTT. I am glad to yield.

Mr. MCCAIN. Isn't it the Senator's recollection that when this side of the aisle was in the majority, the other side always insisted that the appropriations bills come over from the House before the Senate would be allowed to act? Is that not the recollection of the Senator?

Mr. LOTT. I know in the past my colleagues on the other side insisted we wait on the House appropriations bill in order to provide a defense of germaneness. So that has been the practice; the Senator is correct.

I understand we are going to get the House bill later tonight, but it may be, actually, in the morning before we get it. I also understand that no report was filed with the bill, although there is some sort of explanatory statement. Perhaps that will be helpful and maybe that is intended to be in place of the report. That is a concern, too.

The consent that was propounded asked for debate and amendment limits before Members even really knew what

we would be amending. It puts us in a very difficult position.

Having said all of that, certainly this measure is vitally important. I have already been talking to Senator DASCHLE about what is the best way to go to it, what is the earliest time we could go to it. Even if we took it up and some wanted time later on tonight or tomorrow, it looks to me as if it would take quite some time to get it done. We would not be able to get into conference with the House before we come back from the Memorial Day recess.

I am hoping we could go ahead and talk back and forth and try to get agreement that when we come back from the recess, if we don't get some agreement worked out otherwise, it would be the pending business or we would quickly get a process so we could start work on it Monday when we come back or Tuesday, the 4th, and hopefully get agreement relatively quickly, even with amendments, once people know what they are amending, and then be able to get it right on in to the conference with the House.

Clearly, we do need to get this done. I must say that it has been a slow process. The request from the administration was slow coming. The bill coming from the House has been slow. Now here we are right up against this recess. It has not been the best way to do it.

It is about \$4 billion more than what the President asked. I am sure the mix within that \$31 billion has been changed. We need to take a look at it. Hurriedly, we have been trying to go through what has been added. Clearly, a lot of it is not national defense or homeland security related: things such as the senior farmer's market nutrition program, money for a national polar orbiting operating environmental satellite system, some amount of money for attorney retention allowance for the District for attorneys that, even though they got a bonus for staying with DC, they subsequently became union members and were not entitled to the bonus. This would say they can keep the bonus. There is U.N. population fund language in here which always causes a fuss.

Just looking hurriedly over the amendments on agriculture, justice, commerce, DOD, education, a lot of issues that would not be described in any way as relating to national defense and homeland security, we need a little time to review all this and see what amendments may be necessary.

I must say—I know Senator BYRD understands this—I always am very antsy about proceeding without Senator STEVENS being around when we are doing appropriations bills. So that is a factor, too.

UNANIMOUS CONSENT REQUEST— S. 2551

Mr. LOTT. Madam President, I ask unanimous consent—this is a modification of the earlier request—that the

Senate would proceed to the House supplemental appropriations bill on Monday, June 3, at a time to be determined by the majority leader after consultation with the Republican leader so we could get to this bill immediately upon our return.

The PRESIDING OFFICER. Is there objection?

Mr. DASCHLE. Madam President, I object, for two reasons. First, it seems to me the whole issue is urgency. We are talking about defense and homeland security. If there is any urgency to making the commitment to getting the work done, it ought to be now, not a week or 10 days from now.

Secondly, we don't know when the House will produce the bill. Perhaps the House will complete its work; perhaps it will not. We know we have a job to do. As we have done on so many other occasions, we have done our work and waited for the House to act. If the House completes its work, perhaps that is something we can do. But we are not in a position to know what the House is going to do. Obviously, it would be very difficult for us to build a consent agreement around House action that may or may not take place.

I do object. I do recognize, as the Senator from Mississippi, the distinguished Republican leader, has noted, we will have to reach some agreement. If it can't be done now, it will have to be done soon. It is disappointing that it cannot be done now.

The PRESIDING OFFICER. Objection is heard.

The Senator from Arizona.

Mr. MCCAIN. I want to mention just an example of why we need to go through this legislation. It has just been pointed out to me, here is \$2 million in this bill, which is entitled "Supplemental Appropriation Act for Further Recovery from and Response to Terrorist Attacks on the United States"—that is the title of this legislation—

Other related agencies, Smithsonian Institution construction, \$2 million: the committee recommends an amount of \$2 million within construction to initiate the planning and design of an alcohol collection storage facility. The Smithsonian holds the largest collection of this kind in the world, and at present a large portion of it is stored in the National Museum of Natural History. The Smithsonian has requested this amount and the fiscal year 2003 budget estimate indicates it is a most important safety and security project.

Given this information, the committee has advanced the appropriation of funds required in planning and design in order to accelerate the project.

All of those bugs that are stored in alcohol in the Smithsonian—when we are trying to recover from and respond to the terrorist attacks on the United States by moving some alcohol encased bugs from one facility to another—this is another example of why in the world we need to examine this legislation.

The Senator from Pennsylvania is going to be recognized. There is a pro-

vision in this bill that is far more serious than moving bugs stored in alcohol for \$2 million. That has to do with the aviation program. The legislation was passed by this body overwhelmingly because of the danger of airlines going bankrupt, and now one major airline at least will not be eligible for loans because there is not enough money there and we are going to see major airlines in America go bankrupt if we don't avoid that.

I yield the floor.

The PRESIDING OFFICER. The Senator from Pennsylvania.

Mr. SANTORUM. Madam President, I want to pick up on what the Senator from Arizona said. He is ranking member on the Commerce Committee. They worked diligently on putting together the aviation loan program. One airline has access to the program, and that happens to be America West. There is another airline that is on the brink of bankruptcy that is hemorrhaging money right now, but it has brought in a management team to restructure the airline. Part of this restructuring plan is US Airways' access to this fund. What is in the appropriations bill will deny them access to this fund until the fall of this year, which may be too late for them to be able to get the adequate capital to continue operation. We may be bankrupting an airline that serves the whole northeastern quadrant of the United States for I don't know what reason.

I have no idea why this provision is in here, but we are pulling the rug out from under an airline that was probably the airline most affected by 9-11. This is the airline with its hub at Reagan National, which was shut down and flights were restricted. This is an airline that flew out of New York, and it served the area most impacted by 9-11. And now we have an appropriations bill that is going to probably deny them survival. It is the most impacted airline by 9-11 and we have a bill here that is supposed to help us recover from 9-11, and it may be the death knell of the airline.

The bottom line is, this bill is not ready for passage. There are serious changes that must be made in this legislation for this bill to go through the Senate.

ANDEAN TRADE PREFERENCE EXPANSION ACT—Continued

Mr. REID. What is the order before the Senate?

The PRESIDING OFFICER. The last 10 minutes of debate are reserved by the Senator from West Virginia.

The Senator from West Virginia is recognized.

AMENDMENT NO. 3527

Mr. BYRD. Madam President, what is the question before the Senate?

The PRESIDING OFFICER. Amendment No. 3527 by the Senator from South Carolina to amendment No. 3447 offered by the Senator from West Virginia.