Baltimore City police officer in 1999, joining 3 family members already on the police force. Officer Sheffield was raised in Baltimore and loved her city. She wanted to give back to Baltimore and the community she loved. She worked the midnight shift in the western district of Baltimore, which is one of the more dangerous districts.

I had the opportunity to attend Officer Sheffield's wake and funeral services a few weeks ago. It was a moving ceremony with more than 300 people in attendance. Political officials, ordinary citizens, police officers and firefighters from Baltimore, the State of Maryland and other jurisdictions were among the attendance. Many people approached the family, telling them stories of how Officer Sheffield helped them with a problem. The testimonial showed how much she was loved and will be missed.

She worked the western district, which was near my house, and I got a chance to know her. It is interesting to note that when told of her tragic death, some of my neighbors simply wept. Not only was Officer Sheffield a dedicated police officer, she was also a dedicated wife and mother. She is survived by her husband, Lt. William Sheffield, a Baltimore City firefighter, and her son, Darian. It was said that she wanted to be a role model for her son so she worked hard, building a wonderful reputation of being dependable and a great police officer who could easily resolve conflicts. Officer Sheffield could often be found at her son's school, talking to his teachers and encouraging him to excel.

Police officers work and put their lives at risk for all of us. Like all police officers, Officer Sheffield took an oath to protect and to serve. She was simply doing her job. Officer Sheffield did not know that her next call would be her last call, but she lost her life going to the aid of a fellow officer. That was the type of officer and the type of person Officer Sheffield was.

So, Mr. Speaker, I want to pay special tribute to Officer Crystal Sheffield, a real American hero and a role model for us all. I extend my condolences to the family, friends and colleagues of Officer Sheffield, and my thanks for a job well done.

VACATION OF SPECIAL ORDER

The SPEAKER pro tempore. Without objection, the 5-minute special order of Mr. Jones of North Carolina requested on September 9, 2002 is vacated.

There was no objection.

The SPEAKER pro tempore. Under a previous order of the House, the gentlewoman from the District of Columbia (Ms. NORTON) is recognized for 5 minutes.

(Ms. NORTON addressed the House. Her remarks will appear hereafter in the Extensions of Remarks.)

DROUGHT AID THROUGH THE FARM BILL

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Nebraska (Mr. OSBORNE) is recognized for 5 minutes.

Mr. OSBORNE. Mr. Speaker, I come to the floor today to discuss a very pressing and most distressing issue in the Great Plains States and much of the mountain West; and as can be seen by the map here, the drought map, we are currently experiencing a drought across the United States that affects roughly 45 percent of the land mass of the country.

In a normal year we can expect drought in maybe 10 percent or 15 percent of the country. And you can see by the severe brown marks and the red marks that the drought is not only extensive, it is extreme.

These are areas where essentially all the pastures are gone. The cattlemen have no feed left for the winter. They have had to sell off their herd in many cases because there is no way that they can feed their cattle. And as we have had the glut on the cattle markets, prices have declined and a great many cattlemen have taken huge losses, so we are seeing tremendous distress in the livestock industry, particularly in the cattle industry.

Also, what we have found is those who have raised crops have experienced a similar difficulty. The dry land crops are totally gone in all of those areas that are red and brown. And, of course, this has caused huge economic distress. Even those areas that are irrigated have lost substantially because one cannot run a center pivot fast enough to keep up with the drought. In many areas they have lost their ditch water. The water has been cut off because the rivers are dry. There is no water available. So even irrigated crops are severely impacted.

So some have said, well, what we have to do is take the money out of the new farm bill because there is a huge amount of money in there and just take it out of there. We have not been able to figure out how we can get enough money out of the farm bill without destroying the farm bill that will undo this huge problem. So as a result, the gentleman from South Dakota (Mr. Thune), the gentleman from Kansas (Mr. MORAN) and myself have introduced legislation that we think addresses this problem.

At the present time we are estimated to lose \$1.4 billion in the State of Nebraska alone. Kansas also is roughly \$1.4 billion and the other States that we see here will have similar losses, so it is a huge loss. The thing that we are concerned about is if there were a hurricane that affected that amount of land mass in the United States, or if we had a wildfire that burned up that much area in the United States, or if we had a tornado that affected that much, or a flood or whatever, we would immediately have assistance. But a drought occurs slowly over time and it

is not quite as visible, but the economic devastation is every bit as great as what these other disasters might have.

So we need help and we need it now. We cannot take the money out of the farm bill because there simply is not that much there. So what we have proposed is another solution, and that is that we look at this, at the spending currently in the farm bill.

We will see in the heavy blue line here what has been budgeted for the farm bill in the year 2002, roughly \$19 billion. Yet, recent projections by CBO indicate that roughly \$13 billion will be spent this year. So it is a \$6 billion shortfall. And, you say, why is that? Well, the reason is because the drought, the drought has reduced production of corn. sovbeans, milo, sorghum, rye, many other crops by 10 to 15 percent. Therefore, the price has risen. So as the price has risen, there is no need for government payments, no countercyclical payment, no loan deficiency payments. So as a result we will see a savings, so to speak, of roughly \$6 billion, and the reason for the saving, if you want to call it that, is simply because we have had a drought. And those people who have been affected most by the drought, who have been hurt by the drought, will not receive any payments.

What we are proposing is we take this shortfall, this \$5 billion or whatever, and allocate it to emergency drought assistance. It does not break the budget. It falls within what has already been budgeted. This contrasts sharply with what the other body has proposed. They want to add roughly \$6 billion of new spending. We think this is fiscally responsible. We think it certainly addresses the issue that is going on in the West and other parts of the country, even in the southeastern part of the country. But the main thing we are trying to drive home is this is critical and this is not emergency spending. It is not because of low prices. It is because of natural disaster. It is disaster spending which we need badly.

Mr. Speaker, I urge careful consideration of my colleagues to this dilemma that we are now facing.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Mr. FILNER) is recognized for 5 minutes.

(Mr. FILNER addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

LESSONS LEARNED FROM SEPTEMBER 11

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Florida (Mr. FOLEY) is recognized for 5 minutes.

Mr. FOLEY. Mr. Speaker, as we continue our reflection on September 11, I wanted to take a moment to enter into the RECORD a piece written by the

Speaker Pro-tempore of the Florida House of Representatives, Sandra Murman from Tampa, Florida, and it goes like this:

"When I hear the date September 11, images immediately flood my mind. I see the plane hit the second tower. I see the Pentagon on fire and I can hear the sickening crunch as the towers fall while throngs of people run to escape the thick gray cloud. I also remember the utter horror I felt when I realized this was not simply one plane off course but rather a planned attack. This was our generation's Pearl Harbor. But unlike Pearl Harbor, terrorists hijacked planes full of innocent civilians and crashed those planes into buildings filled with more innocent civilians. On that day we saw the face and felt the hand of evil, but we also saw extraordinary goodness through the lives of heroic Americans in Washington, New York, and a Pennsylvania field

"As we gather here to mark the oneyear anniversary of the attack, I would like to share my thoughts on what I have learned since last September," she writes.

"Lesson one: I have been reminded that life is short and precious. That argument with a spouse, the concern over which car to purchase on September 10, suddenly seemed so petty after the attacks. As I evaluated my own life, I realized what mattered most was my relationship with God, my family, loved ones and community. Everything I do now needs to have meaning, purpose, and positively impact those around me.

"Lesson two: Before September 11 we knew we had enemies and lived in a dangerous world, but September 11 we discovered that organized groups of terrorists had both the desire and the ability to create devastation within our country. We can no longer take this security for granted. There is our new reality.

'Lesson three: On September 11 America showed that we are still a nation of heroes. Incredible courage was shown by the New York City firefighters who slapped on their gear and charged into the burning buildings to help victims escape. New York lost 343 of its finest that day. Hundreds of workers in the World Trade Center helped one another escape. I remembered hearing the story of one man who, instead of escaping Tower Two, chose to remain behind with a disabled colleague who could not make it down the stairs. They both perished that day. And, of course, we all heard the story of Flight 93, those extraordinary men and women who said their goodbyes to their loved ones, prayed the Lord's Prayer, and with the words of 'Let's roll,' charged the cockpit to save countless lives in Washington, D.C.

"In an instant these ordinary Americans became legends. All the sacrifices on September 11 have left us speechless with gratitude.

"Lesson four: We have the responsibility to ensure that the lives lost on September 11 were not in vain. We were attacked because of who we are. The principles on which our country was founded, freedom, equality and the dignity of the individual, are a threat to Islamic extremists. They view open, democratic societies as the enemy and want to create a society where there is no religious freedom and no civil liberty. As defenders of liberty we stand in their way.

"At this very moment our servicemen and women are defending the cause of freedom throughout the world. Here on the home front we, too, have a responsibility. Our defense involves upholding the values of America. We have a civic duty to participate in our democratic institutions. We have a responsibility to instill in our children a love of liberty, a love of country, the difference between right and wrong and the willingness to make sacrifices in this ongoing struggle between freedom and tyranny.

"Let me close by reading President Bush's September 20th speech to the Nation:

"'Great harm has been done to us. We have suffered great loss. And in our grief and anger we have found our mission and our moment. Freedom and fear are at war. The advance of human freedom, the great achievement of our time, and the great hope of every time, now depends on us. Our Nation, this generation, will lift the dark threat of violence from our people and our future. We will rally the world to this cause by our efforts, by our courage. We will not tire. We will not failt.

"'Thank you. May God bless you all."

Sandra Murman, majority leader of the Florida House of Representatives.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Oregon (Mr. DEFAZIO) is recognized for 5 minutes.

(Mr. DEFAZIO addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Massachusetts (Mr. McGovern) is recognized for 5 minutes.

(Mr. McGOVERN addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Ohio (Mr. Brown) is recognized for 5 minutes.

(Mr. BROWN of Ohio addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

POLITICAL SPEECHES IN CHURCHES

The SPEAKER pro tempore. Under the Speaker's announced policy of Jan-

uary 3, 2001, the gentleman from North Carolina (Mr. JONES) is recognized for 60 minutes as the designee of the majority leader.

Mr. JONES of North Carolina. Mr. Speaker, I appreciate this opportunity.

Mr. Speaker, it is kind of ironic that I would be following the gentleman from Florida (Mr. Foley) as he was paying tribute to those who have lost their lives and their families, and then he talked about our military who today are in Afghanistan defending the freedoms that we all enjoy, and our way of life.

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My purpose today in asking for this time is that I have put in legislation, House bill 2357. It is called the Houses of Worship Political Speech Protection Act. I believe that the strength of this country depends on our spiritual leaders having the freedom to talk about issues of the day, whether they be the moral issues of the day or the biblical issues of the day or the political issues of the day, quite frankly.

When I started looking into this legislation and doing the research and the history on why there was a law in the Tax Code that would somehow prevent certain political speech, and the more I looked into it, the more concerned I became because I believe sincerely that the first amendment right of all the American people and all the groups in this country, I mean, must be protected and has been for years and years by men and women who have served this Nation and many who gave their lives for America.

As I looked into why there was some type of political speech restriction on our churches and synagogues and mosques, I found out that in 1954, Lyndon Baines Johnson, United States Senator from Texas, and actually the majority leader of the Senate, had the H.L. Hunt family opposed to his reelection. At the time, the H.L. Hunt family had two think thanks that were conservative in nature and they were not churches, but they were 501(c)(3)-type status.

What Mr. Johnson did on the Senate side, he introduced an amendment to a revenue bill that was never debated. The amendment was never debated, and the Republican minority at that time accepted the Johnson amendment on what they call "unanimous consent," or UC. Basically, what the Johnson amendment did was to put a gag order on any type of political speech by a preacher or priest or rabbi; and I would like to explain that just a little bit for practical reasons.

It happened in the 3rd District of North Carolina, which I have the privilege to represent, that a priest in a Catholic church was asked by a parishioner, a friend of mine named Jerry Schill, if the priest would just say at the end of the homily, or the sermon, on Sunday that George Bush is pro-life, not really anything more than that, but just that one statement. The priest