

REPORT ON BOSNIA AND U.S. FORCES IN NATO-LED STABILIZATION FORCE—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 107-233)

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, without objection, referred to the Committee on Appropriations, the Committee on Armed Services, and the Committee on International Relations and ordered to be printed:

*To the Congress of the United States:*

As required by the Levin Amendment to the 1998 Supplemental Appropriations and Rescissions Act (section 7(b) of Public Law 105-174) and section 1203(a) of the Strom Thurmond National Defense Authorization Act for FY 1999 (Public Law 105-261), I am providing a report prepared by my Administration on progress made toward achieving benchmarks for a sustainable peace process in Bosnia and Herzegovina.

This sixth report, which also includes supplemental reporting as required by section 1203(a) of Public Law 105-261, provides an updated assessment of progress on the benchmarks covering the period March 2001 to December 2001.

GEORGE W. BUSH.  
THE WHITE HOUSE, June 25, 2002.

SECOND PROTOCOL TO THE AGREEMENT BETWEEN THE UNITED STATES OF AMERICA AND THE KINGDOM OF THE NETHERLANDS ON SOCIAL SECURITY—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 107-234)

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, without objection, referred to the Committee on Ways and Means and ordered to be printed:

*To the Congress of the United States:*

Pursuant to section 233(e)(1) of the Social Security Act, as amended by the Social Security Amendments of 1977 (Public Law 95-216, 42 U.S.C. 433(e)(1)), I transmit herewith the Second Protocol to the Agreement Between the United States of America and the Netherlands on Social Security (the "Second Protocol"). The Second Protocol was signed at the Hague on August 30, 2001, and is intended to modify certain provisions of the original U.S.-Netherlands Agreement, signed December 9, 1987, as amended by the Protocol of December 7, 1989 (the "U.S.-Netherlands Agreement").

The U.S.-Netherlands Agreement as amended by the Second Protocol is similar in objective to the social security agreements that are also in force

with Austria, Belgium, Canada, Chile, Finland, France, Germany, Greece, Ireland, Italy, Korea, Luxembourg, Norway, Portugal, Spain, Sweden, Switzerland, and the United Kingdom. Such bilateral agreements provide for limited coordination between the United States and foreign social security systems to eliminate dual social security coverage and taxation and to help prevent the loss of benefits that can occur when workers divide their careers between two countries. The U.S.-Netherlands Agreement as amended by the Second Protocol contains all provisions mandated by section 233 and other provisions that I deem appropriate to carry out the purposes of section 233, pursuant to section 233(c)(4).

I also transmit for the information of the Congress a report prepared by the Social Security Administration explaining the key points of the Second Protocol with a paragraph-by-paragraph explanation of the provisions of the Second Protocol (Annex A). Also annexed to this report is the report required by section 233(e)(1) of the Social Security Act, a report on the effect of the Second Protocol on income and expenditures of the U.S. Social Security program and the number of individuals affected by the Second Protocol (Annex B), and a composite text of the U.S.-Netherlands Agreement showing the changes that will be made as a result of the Second Protocol. The Department of State and the Social Security Administration have recommended the Second Protocol and related documents to me.

I commend the Second Protocol to the United States-Netherlands Social Security Agreement and related documents.

GEORGE W. BUSH.  
THE WHITE HOUSE, June 25, 2002.

PERIODIC REPORT ON THE NATIONAL EMERGENCY CAUSED BY THE LAPSE OF THE EXPORT ADMINISTRATION ACT OF 1979 FOR AUGUST 19, 2001 TO FEBRUARY 19, 2002—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 107-235)

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, without objection, referred to the Committee on International Relations and ordered to be printed:

*To the Congress of the United States:*

As required by section 204(c) of the International Emergency Economic Powers Act (50 U.S.C. 1703(c)) and section 401(c) of the National Emergencies Act (50 U.S.C. 1641(c)), I transmit herewith a 6-month report prepared by my Administration, on the national emergency declared by Executive Order 13222 of August 17, 2001, to deal with the threat to the national security, foreign policy, and economy of the United

States caused by the lapse of the Export Administration Act of 1979.

GEORGE W. BUSH.  
THE WHITE HOUSE, June 25, 2002.

PERIODIC REPORT ON THE NATIONAL EMERGENCY WITH RESPECT TO THE 1979 IRANIAN EMERGENCY AND ASSETS BLOCKING—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 107-236)

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, without objection, referred to the Committee on International Relations and ordered to be printed:

*To the Congress of the United States:*

As required by section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), and section 204(c) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(c), I transmit herewith a 6-month periodic report prepared by my Administration on the national emergency with respect to Iran that was declared in Executive Order 12170 of November 14, 1979.

GEORGE W. BUSH.  
THE WHITE HOUSE, June 25, 2002.

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SPECIAL ORDERS

The SPEAKER pro tempore (Mrs. BIGGERT). Under the Speaker's announced policy of January 3, 2001, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

THE THREAT OF CHILD ABDUCTION

The SPEAKER pro tempore (Mr. KERNS). Under a previous order of the House, the gentleman from Kansas (Mr. MORAN) is recognized for 5 minutes.

Mr. MORAN of Kansas. Mr. Speaker, today I rise to remind us that, as America is focused on fighting terrorism and providing for homeland security, we have recent headlines that tell the story of another threat, one that causes parents to question the security of their homes and contemplate the safety of their children. That threat is child abduction.

The story is too common. In Kansas, it happened last September, when 4-year-old Jaquilla Scales disappeared from her home. More recently, in Utah, it is 14-year-old Elizabeth Smart who was taken from her bedroom while her sister slept nearby. Both girls are still missing.

This tragedy can strike any family, any community. It is estimated that one in 42 children will become a missing child. Each year, between 200 and 300 children are abducted by strangers, and approximately 115,000 more children are victims of attempted abduction.

These statistics remind us of the magnitude of the problem, but also indicate that the majority of attempted abductions will fail. In many cases, an abduction is prevented by a teacher, a law enforcement officer, or a watchful neighbor. A concerned and engaged community is our best resource in the war against child abduction.

When a child is abducted by a stranger, time is of the essence. Research shows that 74 percent of children abducted and later murdered are killed within the first 3 hours following the abduction. If alerted quickly, a community can help save the life of an endangered child by providing timely and useful information.

Tonight I speak in support of two programs that help strengthen the partnership between local law enforcement and the public to aid in the search for missing children. The AMBER Plan, America's Missing: Broadcast Emergency Response, was created 5 years ago in honor of Amber Hagerman, who was abducted and murdered in Arlington, Texas.

The AMBER Plan relies on voluntary participation of law enforcement agencies and radio and television broadcasters to activate an urgent alert following an abduction. Broadcasters use the emergency alert system to interrupt radio and television programming to provide information concerning the missing child and the possible suspect. This plan is now in place in several communities in my home State of Kansas and other locations across our country. To date, the plan has been credited with saving the lives of 16 children. This life-saving program can and should be expanded across the Nation.

Like the AMBER Plan, the Lost Child Alert Technology Resource, or LOCATER program, works to rapidly circulate information concerning a missing child. This program provides local law enforcement agencies with a computer and the equipment necessary to scan photographs of missing children for distribution to fellow law enforcement agencies and to the public. The equipment provided as part of the LOCATER program is free of charge through the National Center For Missing and Exploited Children.

Few things are more frightening than the abduction of a child. As we work to secure our Nation from terrorists, we must also remember the safety of our children. Kansans, like most Americans, take pride in being good neighbors, people willing to lend a helping hand in time of crisis. This is what makes our community strong, and this is what can make the AMBER Plan and the LOCATER program successful in providing a more secure America for our children.

#### WOMEN AND SOCIAL SECURITY PRIVATIZATION

The SPEAKER pro tempore. Under a previous order of the House, the gentle-

woman from Florida (Mrs. THURMAN) is recognized for 5 minutes.

Mrs. THURMAN. Mr. Speaker, as part of my continuing series on Social Security and women, I would like to focus this evening's comments on the financial risks that I believe are posed by privatizing the Social Security program.

Social Security privatization would expose individual workers and their families to financial risks which they do not face under the current system. Under privatization, Social Security benefits would no longer be determined primarily by a worker's earnings and the payroll tax contributions she made over her career. Rather, benefit levels would be determined by the vagaries of the stock market, by a worker's skill, or just plain luck in making investments, and by the timing of his or her decision to retire.

Social Security today provides a guaranteed lifelong benefit. No matter what the stock market does the day one retires or in the months leading up to retirement, our benefit will be unaffected. Advocates of individual accounts argue that, since fluctuations in the stock market average out over time, individual investment risk is negligible. Averages are misleading. For every person whose investments perform above average, there is another person counting on Social Security whose investments perform below average. Retirees are not just averages; retirees are individual people.

Between March, 2000, and April, 2001, the S&P 500 fell by 424 points, or 28 percent. If Social Security had been privatized, a worker who had his or her individual account invested in a fund that mirrored the S&P 500 and who retired in April of 2001 would have 28 percent less to live on for the rest of his or her life.

There were 15 years in the past century, 1908 to 1912, 1937, 1939, 1965 through 1966, 1968 through 1973, in which the real value of the stock market fell by more than 40 percent over the preceding decade. That is from the CBO, the Congressional Budget Office.

Social Security protects against many risks, including the risk of death or disability, the risk of low lifetime earnings, the risk of unexpectedly long life, and the risk of inflation. Privatization undermines these protections and adds one more risk that workers would have to worry about: individual financial risk.

Because of a number of factors, women are more likely than men to be negatively impacted and affected by these financial risks. Women tend to outlive their husbands by an average of 7 years. Reductions in Social Security payments due to lack of funds would leave stranded many women without their husband's Social Security income. And because they live longer than men, women are at a greater risk of running out of money in their private account.

Women take time out of their work life to care for children and elderly

parents. Under a system of private accounts, they would pay less into their accounts and have less to draw down on when they retire.

Mr. Speaker, privatizing the Social Security program in my estimation poses unneeded financial risks, both on the seniors that have paid into Social Security with their hard work, and those young people just entering the workforce. And women would face the greatest risk of all under a privatized Social Security system.

#### ISSUANCE OF VISAS IS NOW A NATIONAL SECURITY FUNCTION

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Florida (Mr. WELDON) is recognized for 5 minutes.

Mr. WELDON of Florida. Mr. Speaker, tomorrow the Subcommittee on Civil Service, Census and Agency Organization will begin examination of one of the most vital components of the President's homeland security proposal. Our homeland security starts abroad, and nothing is more important than who gets issued a visa.

The issuance of visas can no longer be thought of as a mere diplomatic function. It is now a national security issue, and must be our first line of defense. While the President recognizes the importance of visa issuance and the obvious problems, the current proposed legislation does not go far enough. The entire visa program should be part of the proposed Homeland Security Department.

The State Department views the issuance of visas as a diplomatic tool. The day is past when it should be viewed this way. It is now clearly a national security function. The fragmented approach, where the Secretary of Homeland Security issues regulations regarding visas, but actual operational control remains under the State Department, is not acceptable.

Just as we work hard to prevent biological, chemical, or other weapons of mass destruction from making their way to our shores, so we must keep terrorists, deadly weapons in and of themselves, keep them from coming into our homeland. A strong visa issuance program is essential to achieve that objective.

We are all too aware of the fact that 15 of the 19 September 11 terrorists had obtained "appropriate" visas. This is unacceptable. No longer can the issuing of visas be a diplomatic function; it must be a security function, with proper scrutiny only a trained agent can apply. Diplomats are trained to be diplomats. Visa issuance should not be about speed and service with a smile.

Recent news reports have brought to light a program in Saudi Arabia called "visa express." It allows private Saudi travel agents to process visa paperwork on behalf of Saudi residents. Three of the September 11 terrorists obtained