

my colleagues to heed the concerns raised by those who actually run and work at our nation's seaports. These concerns include having a set of clear, defined standards; the ability to appeal based on merit, not just technicalities; and the fluidity of port traffic among many levels of security.

Another concern is the inadequate funding to assist ports in addressing the threat of terrorism. H.R. 3983 authorizes \$225 million in grants over the next three years to assist U.S. ports in implementing the Coast Guard-approved maritime antiterrorism plans. Congress appropriated \$93 million in the Defense Supplemental Bill to initiate this program. Unfortunately, the need greatly exceeds the amount provided in this bill.

The question becomes "How do we develop and implement a worldwide maritime security system which ensures the maximum security while causing minimal disruption to domestic and international commerce?" If we are serious about ensuring the safety of our seaports, then we must also ensure that sufficient funding is available for the development and implementation of the necessary technology, as well as for the training and hiring of additional personnel, if needed.

Among the important provisions of the Maritime Transportation Antiterrorism Act of 2002 is the specific placement of the primary responsibility for the development of standards and programs under the newly created Transportation Security Administration headed by the Undersecretary for Transportation Security.

Ladies and gentlemen, we know now that the security of our homeland is a matter that concerns everyone in the country. We have been entrusted with the grave responsibility of developing timely and cost effective solutions to the complex issue of national security.

There are many questions still to be answered and many difficult decisions from our part still to be made. However, there are certain irrefutable facts that must guide us in making those decisions:

Our seaport security systems are currently neither comprehensive enough nor strong enough to deter a terrorist act.

Developing and implementing an effective seaport security system will require the cooperation and coordination with local, state and Federal government, port authorities, terminal operators, shippers and ocean carriers, and everyone involved in maritime transportation activities including labor.

In order to protect our national seaports, we must ensure that all ships and cargo bound for an American port have been inspected and cleared for entry. Thus, we must enlist the cooperation of foreign governments and make sure that these governments also have comparable security capabilities.

The development and implementation of a global maritime security system will require a substantial financial commitment, regardless of what cost-cutting measures may be taken.

The time for developing such a security system is now. Any legislative bill that passes the House must have a timetable or deadline for deployment.

We have an onerous responsibility upon our shoulders and we will have to make some very difficult decisions in the near future regarding the overall security of our beloved homeland. However, we should not despair. For over seven months we have seen how

united our country has been in our determination to confront terrorism and our refusal to allow a terrorist attack to change our American way of life. We have demonstrated our courage, patriotism, strength of spirit and dogged determination in the face of the most catastrophic attack on our Homeland.

We will need these same traits as we work together to protect our people and our country.

STATEMENT ON PIPELINE SAFETY, H.R. 3609 TRANSPORTATION AND INFRASTRUCTURE COMMITTEE MARKUP

HON. EARL BLUMENAUER

OF OREGON

IN THE HOUSE OF REPRESENTATIVES

Wednesday, June 5, 2002

Mr. BLUMENAUER. Mr. Speaker, the health and safety of our citizens is a central part of a livable community. We in Congress have a special responsibility to ensure that the federal government is doing all it can to make our communities safe. Sadly, in the area of pipeline safety we have fallen short. Between 1986–1999, 23 fatalities, 113 injuries, and \$68 million in property damage resulted from 411 pipeline accidents. In the Pacific Northwest, two ten-year-old boys were killed in a 1999 pipeline explosion in Bellingham, Washington.

The bill before us today is a much-needed attempt to improve the federal government's role in pipeline safety, guarantee compliance from pipeline operators, and promote a more environmentally sound operation of natural gas and hazardous liquid pipeline systems. Four areas in particular I would like to see improved are integrity management, environmental review, whistleblower protection and the public's right to know.

Of these priorities, one that is of great importance to the families who live in communities with pipelines is the right to know the locations of these pipelines. Citizens have the right to know if a pipeline crosses near a school, hospital or important community landmark. These are not state secrets and the community's access to this information does not impair our nation's security. Many pipeline maps are already in the public realm and are posted on various public interest group web sites. Increasing public access to this information can only make our communities safer as the public will be more knowledgeable of where spills or leaks could occur.

While I support efforts to improve pipeline safety, I am concerned with any approach that would limit community awareness of the potential hazards of pipeline facilities. The public and the pipeline industry recognize the need to increase safety through appropriate federal supervision and protection. We must not fall short on our federal responsibility.

2002 SUPPLEMENTAL APPROPRIATIONS ACT FOR FURTHER RECOVERY FROM AND RESPONSE TO TERRORIST ATTACKS ON THE UNITED STATES

SPEECH OF

HON. STEPHEN F. LYNCH

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 23, 2002

The House in Committee of the Whole House on the State of the Union had under consideration the bill (H.R. 4775) making supplemental appropriations for further recovery from and response to terrorist attacks on the United States for the fiscal year ending September 30, 2002, and for other purposes:

Mr. LYNCH. Mr. Chairman, throughout the history of this great nation, all of our political parties—whether they were Federalist or Antifederalist, Democrat or Republican—have worked from a shared belief that each generation of Americans has a basic and continuing obligation to provide a better future for the next generation. Simply put, this is the promise of America. It reflects both the strength of our democratic system as well as its fragility. It is fragile in the sense that this promise to the next generation is only as good and as reliable as our willingness to honor that promise during times of great challenge. After all, it is easy to make promises when there is no cost to their fulfillment.

I find it troubling that the Republican leadership has chosen in recent months to forget the next generation and break that basic promise and to wander from that common ground that we once shared. I believe it was Thomas Jefferson who said that a politician thinks about the next election, while a statesman thinks about the next generation. Only a few years ago, a former leader of the Republican Party warned this body, "If we don't get our house in order, the financial burden of the baby boom retirees will be crushing for the next generation." Sadly, that message seems to have gotten lost. What I see now from the leadership on the other side of the aisle, raiding the Social Security trust fund, returning us to deficit spending, and in effect handing the bill for this war in Afghanistan and the domestic war against terrorism to our children in the form of a multi-trillion dollar deficit. It seems disingenuous that while the Republican leadership champions nine years of tax cuts for individuals making over \$250,000 a year, they also refuse to ask those same people to help pay for this war and the costs of protecting our country from terrorism.

Think about it . . .

We are without question the wealthiest generation of any civilization that has ever walked this earth. We have acquired in this generation, our generation, greater wealth, greater scientific progress, greater luxury—a higher living standard, and done it faster, than any other generation of humans on this planet. We have seen in the past 20 years the average income of the top one percent of earners in this country increase by a staggering \$414,000 per year. We have seen the number of millionaires in our society increase by 400 percent over the past 10 years. The rate of home ownership is unsurpassed and has never been higher in this country.

We have recently come through the longest period of economic expansion in the history of this country. Yet we are here today facing a Republican leadership, which refuses to consider the possibility that we might have to ask the richest part of our society to delay the pay of their tax cut. Last year, my Republican colleagues pushed through tax cuts for the wealthiest Americans, tax cuts that eliminated the surplus. They inherited a projected ten-year surplus of \$5.6 trillion, and instead of planning for an emergency, instead of planning for an economic downturn, instead of putting some money aside for the future; they assumed the good times would roll forever. Four trillion of that surplus is already gone. Now we have a national emergency, a war to pay for, and instead of being able to tap into that surplus to pay for the war, we have to go into debt, because the Republican tax cuts have already spent the surplus and have generated deficits for the foreseeable future.

Few of those who made these arguments last year, who said that it was irresponsible to spend down the surplus and leave no room for a national emergency, are surprised to find that we are now here on the floor today, faced with a need to raise the debt limit. And the Republican leadership is not even willing to let us have an honest debate, a straight up-and-down vote, on raising that debt limit.

Last night I heard from the other side of the aisle that if my colleagues and I complained about these kinds of parliamentary games, we were not committed to supporting a strong defense. Mr. Speaker, there is no question here that by our actions since September 11th, every member has shown his and her commitment to this war and to supporting our troops abroad. The question before us today should be whether we respond to this challenge by meeting our fiscal responsibilities and pay for the war, not whether we are going to simply stamp our feet and say "give me my tax cut" and pass the bill to the next generation by raiding their Social Security and giving them a deficit.

I firmly believe in the promise of America. I know that a lot of people on both sides of the aisle do too. I would bet that most Americans would agree that it would be better to freeze nine years of tax cuts to the very rich than to raid Social Security and bring up our kids in a multi-trillion dollars of debt.

Mr. Chairman, at the very least we deserve the right to a full and fair debate of these issues. It is time to end the transactional nature of politics exercised by the Republican leadership, which benefits a small group of very rich people, and instead think about the true and undying promise of America.

PAYING TRIBUTE TO BRIG. GEN.
CLAUDE B. DONOVAN

HON. SCOTT McINNIS

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

Wednesday, June 5, 2002

Mr. McINNIS. Mr. Speaker, it is truly an honor to pay tribute to Brig. Gen. Claude B. Donovan. Known as Pat to his friends and family, he has led an incredible life of service to this country. Pat embodies the spirit of my district in Colorado through his perseverance and unfaltering work ethic. I can think of no

better way to thank Pat for the contributions he has made then to acknowledge the accomplishments of this man.

Pat learned the value of hard work early on in his life from his mother. After Pat's father passed away when Pat was ten, his mother taught school to support them both. Pat applied that lesson in his schoolwork and earned his entrance into West Point Military Academy. Later in Pat's military career he would continue his education by attending the Command and General Staff College.

General Donovan proudly served his country in the United States military for nearly 30 years. During his time in the military Pat was posted in Germany, Vietnam, and Korea and served in the 82nd Airborne Division. Pat was also the project manager for the M60 Tank Program and the Bradley Fighting Vehicle. He was the commander for the division maintenance battalion in the First Armored Division known as the Big Red One. In addition to his leadership abilities, Pat proved that he also is an educator when he returned to West Point to teach weapons system engineering. His military career was capped off by his service at the Pentagon where he was the Deputy Chief of Staff for Development, Engineering and Acquisition at the United States Army Materiel Command.

In addition to his selfless service to our country Pat has also given his time and energy to his community. After retirement Pat moved to Ouray, Colorado where he served two terms as Mayor. He has dedicated countless hours to the children of the local school as a volunteer. Pat also recognizes the importance of saving our heritage for the next generation and works to preserve our past through his local historical society. Perhaps most importantly Pat has been a loving husband to his wife Betty who supported him throughout his military career. Together Pat and Betty have four children, one of which followed in his father's footsteps and graduated from West Point and is currently serving as a Major in the Army.

Mr. Speaker, I am proud to represent Brig. Gen. Claude B. "Pat" Donovan. His devotion to this nation and to his community certainly deserves the attention of this body of Congress and this nation. Pat has gained the respect and admiration of those whose lives he has touched, especially his family. Pat's patriotism and dedication to his community and his family are an example to us all. Thank you Pat for all that you have done for this nation.

INTRODUCTION OF THE FED UP HIGHER EDUCATION TECHNICAL AMENDMENTS ACT OF 2002

HON. HOWARD P. "BUCK" McKEON

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, June 5, 2002

Mr. McKEON. Mr. Speaker, today I am proud to join several of my colleagues in introducing the FED UP Higher Education Amendments Act of 2002. This legislation is the result of a year-long endeavor to improve the efficiencies and effectiveness of the Title IV student aid programs through the review of overly burdensome and outdated regulations.

Last year, the House Education and the Workforce Committee launched the FED.UP

project (short for "Upping the Effectiveness of our Federal Student Aid Programs) to identify and simplify burdensome regulations in the Higher Education Act of 1965 that work against college students and personnel. The initiative, which was started to bring some sense to the regulations that students and the higher education community must deal with on a daily basis, received over 3,000 responses from college officials, administrators and other personnel who operate America's institutions of higher learning. After all of the responses were catalogued, the Department of Education initiated a negotiated rulemaking process to consider the regulatory changes included in the project.

These proposed amendments to the Higher Education Act of 1965 continue this effort to identify and simplify burdensome regulations that work against college students and personnel, and are non-controversial and technical in nature. They provide for improvements that will reduce red tape for colleges and universities and will improve the financial aid process for students. Enacting these changes now will allow the House Education and Workforce Committee to address large, more intricate proposals during the reauthorization of the HEA without being bogged down with technical and clerical issues.

This legislation provides for the streamlining and increased effectiveness of many provisions within the HEA. It extends two provisions beneficial to both students and institutions scheduled to expire on September 30, 2002. Currently, schools with default rates under 10 percent for three consecutive fiscal years may waive a 30-day delay requirement for first-year, first-time borrowers. Schools meeting the same low default rate standard may also request one term loans in a single disbursement, rather than the required multiple disbursements. These provisions act as an incentive to schools to keep their default rates low and assist students in getting access to their loan funds on a more timely basis.

A drafting error during the 1998 reauthorization of the HEA inadvertently removed the eligibility of not-for-profit foreign veterinary schools from participation in the Federal Family Education Loan (FFEL) Program. This legislation will correct that error and keep hundreds of students from losing their loan eligibility.

This legislation also provides clarification for financial aid officers in the return of Title IV funds. It clarifies how the return of Title IV funds should be implemented for schools utilizing clock hours, and what percentage of funds need to be included in any return. The language also makes clear that Leveraging Educational Assistance Partnership funds may be removed from the return of Title IV funds formula due to the mix of State and Federal funds at the school level. It clarifies that students who have been home schooled, and are treated as such under State law, are eligible for admittance into an institution of higher education as defined in the HEA and are eligible to receive financial aid. It also allows aid professionals to use professional judgment in determining financial need for a student who is declared a ward of the court.

This bill allows for the use of technology wherever possible to enhance and improve communication and the transfer of information. This includes reporting by States in providing information on teacher quality and providing students with voter registration materials.