

September 18, 2001; to the Committee on Commerce, Science, and Transportation.

EC-3953. A communication from the General Counsel, National Credit Union Administration, transmitting, pursuant to law, the report of a rule entitled "Truth In Savings" received on September 4, 2001; to the Committee on Banking, Housing, and Urban Affairs.

EC-3954. A communication from the General Counsel of the Department of Housing and Urban Development, transmitting, pursuant to law, the report of a nomination confirmed for the position of Assistant Secretary for Public and Indian Housing, received on September 7, 2001; to the Committee on Banking, Housing, and Urban Affairs.

EC-3955. A communication from the General Counsel of the Department of Housing and Urban Development, transmitting, pursuant to law, the report of a nomination confirmed for the position of Assistant Secretary for Congressional and Intergovernmental Relations, received on September 7, 2001; to the Committee on Banking, Housing, and Urban Affairs.

### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. BYRD, from the Committee on Appropriations:

Special Report entitled "Further Revised Allocation to Subcommittees of Budget Totals for Fiscal Year 2002" (Rept. No. 107-65).

By Mr. KENNEDY, from the Committee on Health, Education, Labor, and Pensions, without amendment:

S. 952: A bill to provide collective bargaining rights for public safety officers employed by States or their political subdivisions.

### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. ALLEN (for himself, Mr. WARNER, Mr. CAMPBELL, and Mr. CRAIG):

S. 1433. A bill to amend the Internal Revenue Code of 1986 to provide tax relief for victims of the terrorist attacks against the United States on September 11, 2001; to the Committee on Finance.

By Mr. SPECTER (for himself, Mr. BOND, Mr. BUNNING, Mrs. BOXER, Mr. BURNS, Ms. CANTWELL, Mr. CHAFEE, Mrs. CLINTON, Mr. ENSIGN, Mr. HARKIN, Mr. HELMS, Mr. KOHL, Ms. LANDRIEU, Mr. NELSON of Florida, Mr. SCHUMER, Ms. COLLINS, Mr. CRAPO, Mr. DORGAN, Mr. MILLER, Mr. DAYTON, Mr. NELSON of Nebraska, Mr. CORZINE, Mr. MCCAIN, Mr. WELLSTONE, Ms. SNOWE, Mrs. CARNAHAN, Mrs. FEINSTEIN, and Mr. CONRAD):

S. 1434. A bill to authorize the President to award posthumously the Congressional Gold Medal to the passengers and crew of United Airlines flight 93 in the aftermath of the terrorist attack on the United States on September 11, 2001; to the Committee on Banking, Housing, and Urban Affairs.

By Mr. WYDEN (for himself and Mr. LEAHY):

S. 1435. A bill to provide that covert investigative practices involving Federal attorneys in criminal investigations and prosecutions shall not be considered dishonest,

fraudulent, deceitful, or misrepresentative, and for other purposes; to the Committee on the Judiciary.

By Mr. SPECTER:

S. 1436. A bill to authorize additional funding for Members of the Senate which may be used by a Member for mailings to provide notice of town meetings; to the Committee on Rules and Administration.

By Mr. LEAHY (for himself, Mr. HATCH, and Mr. WYDEN):

S. 1437. A bill to clarify the applicable standards of professional conduct for attorneys for the Government, and for other purposes; to the Committee on the Judiciary.

By Mr. LEVIN:

S. 1438. A bill to authorize appropriations for fiscal year 2002 for military activities of the Department of Defense, for military constructions, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Forces, and for other purposes; read the first time.

By Mr. LEVIN:

S. 1439. A bill to provide and revise conditions and requirements for the ballistic missile defense programs, and for other purposes; read the first time.

By Mr. CRAIG:

S. 1440. A bill to amend the Internal Revenue Code of 1986 to provide tax relief for victims of the terrorist attacks against the United States on September 11, 2001; to the Committee on Finance.

### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. DODD (for himself and Mr. MCCONNELL):

S. Res. 162.

By Mr. STEVENS (for himself, Mr. CARPER, and Mr. LIEBERMAN):

S. Con. Res. 66. A concurrent resolution to express the sense of the Congress that the Public Safety Officer Medal of Valor should be awarded to public safety officers killed in the line of duty in the aftermath of the terrorist attacks of September 11, 2001; ordered held at the desk.

By Mr. DODD:

S. Con. Res. 67. A concurrent resolution permitting the Chairman of the Committee on Rules and Administration of the Senate to designate another member of the Committee to serve on the Joint Committee on Printing in place of the Chairman; considered and agreed to.

By Mr. DODD (for himself and Mr. MCCONNELL):

S. Con. Res. 68. A concurrent resolution providing for members on the part of the Senate of the Joint Committee on Printing and the Joint Committee of Congress on the Library; considered and agreed to.

### ADDITIONAL COSPONSORS

S. 170

At the request of Mr. REID, the name of the Senator from Pennsylvania (Mr. SPECTER) was added as a cosponsor of S. 170, a bill to amend title 10, United States Code, to permit retired members of the Armed Forces who have a service-connected disability to receive both military retired pay by reason of their years of military service and disability compensation from the Department of Veterans Affairs for their disability.

S. 382

At the request of Ms. SNOWE, the name of the Senator from Nebraska (Mr. HAGEL) was added as a cosponsor of S. 382, a bill to prohibit discrimination on the basis of genetic information with respect to health insurance.

S. 393

At the request of Mr. FRIST, the name of the Senator from Nevada (Mr. ENSIGN) was added as a cosponsor of S. 393, a bill to amend the Internal Revenue Code of 1986 to encourage charitable contributions to public charities for use in medical research.

S. 540

At the request of Mr. DEWINE, the names of the Senator from Kentucky (Mr. BUNNING), the Senator from Connecticut (Mr. DODD), and the Senator from Kentucky (Mr. MCCONNELL) were added as cosponsors of S. 540, a bill to amend the Internal Revenue Code of 1986 to allow as a deduction in determining adjusted gross income the deduction for expenses in connection with services as a member of a reserve component of the Armed Forces of the United States, to allow employers a credit against income tax with respect to employees who participate in the military reserve components, and to allow a comparable credit for participating reserve component self-employed individuals, and for other purposes.

S. 543

At the request of Mr. WELLSTONE, the name of the Senator from Louisiana (Mr. BREAUX) was added as a cosponsor of S. 543, a bill to provide for equal coverage of mental health benefits with respect to health insurance coverage unless comparable limitations are imposed on medical and surgical benefits.

S. 690

At the request of Mr. WELLSTONE, the name of the Senator from New Mexico (Mr. BINGAMAN) was added as a cosponsor of S. 690, a bill to amend title XVIII of the Social Security Act to expand and improve coverage of mental health services under the medicare program.

S. 760

At the request of Mr. HATCH, the name of the Senator from Georgia (Mr. CLELAND) was added as a cosponsor of S. 760, a bill to amend the Internal Revenue Code of 1986 to encourage and accelerate the nationwide production, retail sale, and consumer use of new motor vehicles that are powered by fuel cell technology, hybrid technology, battery electric technology, alternative fuels, or other advanced motor vehicle technologies, and for other purposes.

S. 836

At the request of Mr. CRAIG, the name of the Senator from Oregon (Mr. SMITH) was added as a cosponsor of S. 836, a bill to amend part C of title XI of the Social Security Act to provide for coordination of implementation of administrative simplification standards for health care information.

S. 885

At the request of Mr. HUTCHINSON, the name of the Senator from Oklahoma (Mr. INHOFE) was added as a cosponsor of S. 885, a bill to amend title XVIII of the Social Security Act to provide for national standardized payment amounts for inpatient hospital services furnished under the medicare program.

S. 946

At the request of Ms. SNOWE, the name of the Senator from Washington (Mrs. MURRAY) was added as a cosponsor of S. 946, a bill to establish an Office on Women's Health within the Department of Health and Human Services.

S. 952

At the request of Mr. KENNEDY, the name of the Senator from Minnesota (Mr. WELLSTONE) was added as a cosponsor of S. 952, a bill to provide collective bargaining rights for public safety officers employed by States or their political subdivisions.

At the request of Mr. JOHNSON, his name was added as a cosponsor of S. 952, *supra*.

S. 969

At the request of Mr. SANTORUM, the name of the Senator from New York (Mr. SCHUMER) was added as a cosponsor of S. 969, a bill to establish a Tick-Borne Disorders Advisory Committee, and for other purposes.

S. 990

At the request of Mr. SMITH of New Hampshire, the name of the Senator from Florida (Mr. GRAHAM) was added as a cosponsor of S. 990, a bill to amend the Pittman-Robertson Wildlife Restoration Act to improve the provisions relating to wildlife conservation and restoration programs, and for other purposes.

S. 1125

At the request of Mr. MCCONNELL, the name of the Senator from Rhode Island (Mr. CHAFEE) was added as a cosponsor of S. 1125, a bill to conserve global bear populations by prohibiting the importation, exportation, and interstate trade of bear viscera and items, products, or substances containing, or labeled or advertised as containing, bear viscera, and for other purposes.

S. 1140

At the request of Mr. HATCH, the name of the Senator from New Mexico (Mr. BINGAMAN) was added as a cosponsor of S. 1140, a bill to amend chapter 1 of title 9, United States Code, to provide for greater fairness in the arbitration process relating to motor vehicle franchise contracts.

S. 1153

At the request of Mr. CRAIG, the name of the Senator from Kansas (Mr. ROBERTS) was added as a cosponsor of S. 1153, a bill to amend the Food Security Act of 1985 to establish a grassland reserve program to assist owners in restoring and protecting grassland.

S. 1209

At the request of Mr. BINGAMAN, the name of the Senator from California

(Mrs. FEINSTEIN) was added as a cosponsor of S. 1209, a bill to amend the Trade Act of 1974 to consolidate and improve the trade adjustment assistance programs, to provide community-based economic development assistance for trade-affected communities, and for other purposes.

S. 1214

At the request of Mr. HOLLINGS, the names of the Senator from Massachusetts (Mr. KERRY), the Senator from Louisiana (Mr. BREAUX), the Senator from Maryland (Mr. SARBANES), and the Senator from Georgia (Mr. MILLER) were added as cosponsors of S. 1214, a bill to amend the Merchant Marine Act, 1936, to establish a program to ensure greater security for United States seaports, and for other purposes.

S. 1243

At the request of Mr. GRAHAM, the name of the Senator from Oklahoma (Mr. NICKLES) was added as a cosponsor of S. 1243, a bill to amend the Internal Revenue Code of 1986 to treat spaceports like airports under the exempt facility bond rules.

S. 1250

At the request of Mrs. CARNAHAN, the names of the Senator from Michigan (Ms. STABENOW), the Senator from Hawaii (Mr. AKAKA), the Senator from Hawaii (Mr. INOUE), and the Senator from Connecticut (Mr. DODD) were added as cosponsors of S. 1250, a bill to amend title 10, United States Code, to improve transitional medical and dental care for members of the Armed Forces released from active duty to which called or ordered, or for which retained, in support of a contingency operation.

S. 1256

At the request of Mrs. FEINSTEIN, the names of the Senator from West Virginia (Mr. ROCKEFELLER) and the Senator from North Dakota (Mr. CONRAD) were added as cosponsors of S. 1256, a bill to provide for the reauthorization of the breast cancer research special postage stamp, and for other purposes.

S. 1286

At the request of Mrs. CARNAHAN, the name of the Senator from Michigan (Ms. STABENOW) was added as a cosponsor of S. 1286, a bill to provide for greater access to child care services for Federal employees.

S. 1298

At the request of Mr. HARKIN, the name of the Senator from Louisiana (Ms. LANDRIEU) was added as a cosponsor of S. 1298, a bill to amend title XIX of the Social Security Act to provide individuals with disabilities and older Americans with equal access to community-based attendant services and supports, and for other purposes.

S. 1346

At the request of Mr. SESSIONS, the names of the Senator from Idaho (Mr. CRAIG) and the Senator from Idaho (Mr. CRAPO) were added as cosponsors of S. 1346, a bill to amend the Federal Food, Drug, and Cosmetic Act with regard to

new animal drugs, and for other purposes.

S. 1409

At the request of Mrs. FEINSTEIN, the names of the Senator from Arkansas (Mrs. LINCOLN) and the Senator from Alabama (Mr. SESSIONS) were added as cosponsors of S. 1409, a bill to impose sanctions against the PLO or the Palestinian Authority if the President determines that those entities have failed to substantially comply with commitments made to the State of Israel.

S. 1421

At the request of Mrs. HUTCHISON, the names of the Senator from Montana (Mr. BAUCUS), the Senator from Louisiana (Ms. LANDRIEU), the Senator from Alabama (Mr. SESSIONS), the Senator from Delaware (Mr. BIDEN), the Senator from Nebraska (Mr. NELSON), and the Senator from Illinois (Mr. DURBIN) were added as cosponsors of S. 1421, a bill to direct the Federal Aviation Administration to re-implement the sky marshal program within 30 days.

At the request of Mr. HUTCHINSON, the name of the Senator from Maine (Ms. SNOWE) was added as a cosponsor of S. 1421, *supra*.

S. 1430

At the request of Mr. JOHNSON, the names of the Senator from Maryland (Mr. SARBANES), the Senator from Connecticut (Mr. DODD), the Senator from Iowa (Mr. HARKIN), the Senator from Louisiana (Ms. LANDRIEU), the Senator from Georgia (Mr. MILLER), the Senator from North Dakota (Mr. DORGAN), and the Senator from Nebraska (Mr. NELSON) were added as cosponsors of S. 1430, a bill to authorize the issuance of Unity Bonds in response to the acts of terrorism perpetrated against the United States on September 11, 2001, and for other purposes.

S. 1431

At the request of Mr. MCCONNELL, the names of the Senator from Alaska (Mr. STEVENS), the Senator from North Carolina (Mr. HELMS), the Senator from Kentucky (Mr. BUNNING), and the Senator from Alaska (Mr. MURKOWSKI) were added as cosponsors of S. 1431, a bill to authorize the Secretary of the Treasury to issue War Bonds in support of recovery and response efforts relating to the September 11, 2001 hijackings and attacks on the Pentagon and the World Trade Center, and for other purposes.

S. 1432

At the request of Mr. SMITH of Oregon, the names of the Senator from Alaska (Mr. STEVENS) and the Senator from North Carolina (Mr. HELMS) were added as cosponsors of S. 1432, a bill to authorize the issuance of United States Defense of Freedom Bonds to aid in funding of the war against terrorism, and for other purposes.

S.J. RES. 18

At the request of Mr. SARBANES, the names of the Senator from Vermont (Mr. LEAHY), the Senator from Louisiana (Mr. BREAUX), the Senator from

Georgia (Mr. CLELAND), and the Senator from Idaho (Mr. CRAPO) were added as cosponsors of S. J. Res. 18, a joint resolution memorializing fallen firefighters by lowering the United States flag to half-staff on the day of the National Fallen Firefighters Memorial Service in Emmitsburg, Maryland.

S. RES. 139

At the request of Mr. BIDEN, the names of the Senator from North Carolina (Mr. EDWARDS), the Senator from Hawaii (Mr. INOUE), the Senator from Louisiana (Ms. LANDRIEU), the Senator from Alabama (Mr. SESSIONS), the Senator from South Dakota (Mr. JOHNSON), and the Senator from Connecticut (Mr. DODD) were added as cosponsors of S. Res. 139, a resolution designating September 24, 2001, as "Family Day—A Day to Eat Dinner with Your Children."

S. RES. 158

At the request of Mr. CLELAND, the name of the Senator from California (Mrs. BOXER) was added as a cosponsor of S. Res. 158, a resolution honoring the accomplishments and unflinching spirit of women in the 20th century.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. ALLEN (for himself, Mr. WARNER, Mr. CAMPBELL, and Mr. CRAIG):

S. 1433. A bill to amend the Internal Revenue Code of 1986 to provide tax relief for victims of the terrorist attacks against the United States on September 11, 2001; to the Committee on Finance.

Mr. ALLEN. Mr. President, I rise today to talk about a bill I introduced this morning. The first cosponsor of this measure is my good friend and colleague, Senator JOHN WARNER of Virginia. The bill is the Victims of Terrorism Relief Act of 2001, which would modify current tax policy to provide needed relief and compassion to the victims of the terrorist attacks that occurred on September 11, 2001.

As you well know—and all Americans know—on September 11, 2001, the world was stunned by what may prove to be the most vile, most horrifying act of hate and terror against a nation's people.

While many questions will remain unanswered in the weeks and months to come, what is immediately clear is that the conduct of war, as previously waged by the enemies of the United States, has been suddenly altered. That conduct of war is so different than what we ever imagined as a civilized Nation. This new war does not differentiate between a military and a civilian target. The enemies of liberty and democracy do not distinguish between a trained soldier and an unarmed child. The Federal Government, and the Congress, have previously recognized, and rightfully so, the special circumstances of some of our citizens who voluntarily

serve their country in potentially dangerous regions outside of the United States.

Current law provides a reduction in the death tax liability of the estates of members of the Armed Forces who are killed while serving in a combat zone or die as a result of injuries suffered while serving in a combat zone.

In addition, current law provides an exemption from the Federal income tax, on the income earned in the year of death, by Federal military and civilian employees who die during, or as a result of, injuries suffered in a military or terrorist attack outside of the United States.

These brave and honorable individuals put their lives on the line for our country. It is only right that we recognize their extraordinary dedication and their sacrifice.

Unfortunately, the advent of a new type of warfare means many provisions in our Tax Code, which were designed to provide tax relief to Federal military and civilian employees killed in service to their country, are now inadequate in the face of new threats. These benefits do not extend such relief to civilians who may be likewise killed in enemy attacks now indiscriminately aimed at civilian targets, as well as military installations.

As we recognize that our world and the rules of war, as the terrorists use them, have changed, we, too, must change the tax benefits of those citizens and their families who are adversely affected.

To address these inadequacies in the current Tax Code, I introduced the Victims of Terrorism Tax Relief Act of 2001 which would extend and expand current law benefits to any individual who died as a result of the terrorist attacks occurring on September 11, 2001.

Specifically, my legislation eliminates all Federal death taxes on the estates of any individual killed during, or as a result of injuries derived from, the September 11, 2001 terrorist attacks.

It exempts from Federal income tax, in the year of death, any income earned by any individual killed during, or who died as a result of injuries resulting from, the September 11, 2001, terrorist attacks.

It ensures that all our citizens—law enforcement, firefighters, rescue and relief workers, nurses, doctors, anyone—are recognized for their heroism and their sacrifice.

On September 13, 2001, the House of Representatives unanimously passed H.R. 2884, demonstrating overwhelming bipartisan support for extending current law tax benefits to civilian victims of the September 11, 2001, terrorist attacks. While I do not believe the legislation went far enough, in that it does not provide for full relief from Federal death taxes, it takes a very strong stand, sending a message of unity from Washington.

This is a recognition that all of those who lost their lives, in a violent act of war on the United States, on Sep-

tember 11, 2001, whether they are military personnel, civilian personnel, rescue workers, firefighters, police, nurses, citizens trying to help, citizens in their offices, children taking a plane trip, passengers on a plane, pilots of planes, all of these individuals have left us a legacy. Indeed, it is an enduring legacy of purpose, a legacy of compassion, a love of liberty, and a quest for justice.

We must honor all of those who lost their lives in this vile act of war on the United States and never forget; for their memory has truly unified a very diverse nation and has made it an even stronger and more respectful nation. We will honor and always remember them.

The U.S. Senate must rise to the occasion and stand in solidarity with the House of Representatives. The Senate must promptly pass this important legislation. It matters to those victims and their families.

I have personally talked to many, too many, of those family members—brothers, children, and wives—who have lost loved ones because of this dastardly terrorist attack. They are in a time of great grief. That grief will continue until the day they pass from this earth and reunite with their loved ones in heaven.

In this new war against the United States, the enemy is making all Americans, whether they are military or civilian, young or old, parents, children or spouses, targets for their attacks.

In this effort, the Federal Government must adapt its death benefits to take into consideration this sad truth: that the traditional line between combatants and noncombatants is not always respected. I have told those folks that their husband or their brother or their father is a hero and that they were killed because they were here in America. These grieving families need our assistance as much as do the families of our brave military personnel.

What they do not need in this time of mourning is the added worry of filling out tax forms. It is going to be hard enough for them to get by emotionally, much less financially.

For the Senate to act promptly on this legislation, would be to send a positive, reassuring message to these families: you are not going to have to worry about any of these tax forms, or how to afford new taxes in a time of grief—you are not alone in this. We must let them know we appreciate them as the heroes they are. We will always remember them, their acts of martyrdom and heroism unifying this Nation like I have never seen it unified in all of our history.

I hope my Senate colleagues, as they all start coming back after the holy days, will rise in applause, and help to ensure that our tax benefit laws reflect the realities of the new war against civilians, allowing them the same sort of benefits that we provide for our brave military personnel.