

Whitehill (for federal costs) and Paige Piper/Bach (for the private-sector impact).

Sincerely,

BARRY B. ANDERSON

(For Dan L. Crippen, Director).

Enclosure.

ILSA Extension Act of 2001

The ILSA Extension Act of 2001 would extend the authorities of the Iran and Libya Sanctions Act (ILSA) of 1996 for an additional five years through 2006. The bill would lower the threshold of investments in Libya that could trigger sanctions under the act from \$40 million to \$20 million, and it would revise the definition of investment to include any amendment or modification of existing contracts that would exceed the threshold amount. CBO estimates that implementing the bill would not significantly affect discretionary spending. The bill would not affect direct spending or receipts; therefore, pay-as-you-go procedures would not apply.

Based on information from the Department of State, CBO estimates that the ILSA Extension Act of 2001 would result in a substantial increase in the number of investments in Libya that could be subject to the sanctions in ILSA. CBO estimates that the additional workload necessary to identify such investments would increase the department's spending by less than \$500,000 annually, assuming the availability of appropriated funds.

By extending the Iran and Libya Sanctions Act, the ILSA Extension Act of 2001 could impose a private-sector mandate as defined by the Unfunded Mandates Reform Act (UMRA). The President would be required to impose certain sanctions of U.S. entities or foreign companies that invest over a specific amount of money in developing the petroleum and natural gas resources of Iran or Libya. Among the sanctions available under the act, the President could impose certain restrictions on U.S. offices of a sanctioned company or on entities and financial institutions engaged in business transactions with a sanctioned entity. The act does, however, allow the President the discretion to make exceptions in applying such sanctions. Since passage of ILSA, no such sanctions have been imposed. Consequently, CBO expects that sanctions are unlikely to be imposed under the extension and that the direct cost of the mandate would fall below the annual threshold established by UMRA for private-sector mandates (\$113 million in 2001, adjusted annually for inflation).

The ILSA Extension Act of 2001 contains no intergovernmental mandates as defined in UMRA and would not affect the budgets of state, local, or tribal governments.

CBO prepared two estimates for the House companion bill, H.R. 1954. The first estimate was for H.R. 1954 as ordered by the House Committee on International Relations on June 20, 2001. The second estimate was for H.R. 1954 as ordered reported by the House Committee on Ways and Means on July 12, 2001. The International Relations Committee versions of H.R. 1954 is similar to the Senate bill. The Ways and Means Committee version would require the President to report to the Congress on the effectiveness of actions taken under ILSA within 18 months after enactment, and it would provide for the early termination of that act of any time after submission of the report. CBO estimated that implementing either version of H.R. 1954 would not significantly affect discretionary spending and that the cost of the private-sector mandate would fall below the annual threshold established by UMRA.

The CBO staff contact for federal costs is Joseph C. Whitehill. The CBO staff contact for private-sector mandates is Paige Piper/

Bach. This estimate was approved by Peter H. Fontaine, Deputy Assistant Director for Budget Analysis.

MUSCULAR DYSTROPHY
RESEARCH

Mr. BURNS. Madam President, S. 805, introduced on May 1, is a vital step toward the day when advanced research will find ways to halt, and even cure, life-threatening muscular dystrophy.

Muscular dystrophy is a genetic disorder, actually a number of separate disorders, that are characterized by weakening and eventual wasting of muscles throughout the body. A quarter of a million Americans of all ages are affected by these disorders. One form, Duchenne, strikes young boys and usually takes their lives before they reach their twenties. Other forms that affect adults are also severely debilitating and can be devastating to the victims and their families.

Since 1966, entertainer Jerry Lewis has hosted the annual Muscular Dystrophy Labor Day Telethon, calling the Nation's attention to the muscular dystrophies and seeking help for individuals and families affected by these diseases. Jerry Lewis is the National Chairman of the Muscular Dystrophy Association which, through its Telethon and year-round fund raising activities, has raised hundreds of millions of dollars for programs of direct patient services, research and summer camp. The MDA program supports a nationwide network of 230 clinics, which are affiliated with hospitals and universities, sends more than 4,000 youngsters it serves to MDA summer camps, and helps pay for wheelchairs, braces, and various therapies for people with muscular dystrophy.

In addition to providing these direct patient and family services, MDA expends about \$30 million per year to support scientific research. Over the past half century, MDA has funded research that was vital in developing the protocols that resulted in groundbreaking discoveries in genetic mapping. This extraordinary organization has played a key role in identifying the gene defects that cause virtually all of the forms of muscular dystrophy. The Muscular Dystrophy Association is to be commended for its work and can be justifiably proud of the very positive role it has in assisting those affected by neuromuscular disease. In fact, the implications of their research extend to all of the estimated 5,000 genetic-based diseases affecting all of mankind. With all of the research insights and opportunities made available by this organization, it is time for us to help.

The next critical phase in muscular dystrophy research is to apply these basic scientific discoveries to the development of effective therapies. That will require substantial Federal funding. Authorizing such a vigorous Federal effort is the purpose of S. 805. The bill calls upon NIH and the Centers for

Disease Control to establish Centers of Excellence in which intensified clinical research can be conducted which will speed the discovery of treatments and cures for the various forms of muscular dystrophy.

S. 805 provides the Director of the NIH and the Directors of the several institutes within NIH that conduct muscular dystrophy research with the authority and responsibility to concentrate and intensify that research effort. The bill also authorizes the funds needed to conduct essential clinical trials. In short, it gives NIH the organization and the mandate to exploit recent advances in gene therapy. The goal is the swiftest possible rescue for children and adults whose lives will otherwise be lost or badly damaged by muscular dystrophy.

Mr. President, the Congress has responded generously and often to the demands for research funding aimed at other diseases that shorten or impair the lives of Americans. It is time to add muscular dystrophy to the list of those diseases. I commend my colleagues for introducing S. 805, and I regret that I am just now getting the opportunity to deliver this statement, two weeks after my name was added to this important legislation as a cosponsor.

LOCAL LAW ENFORCEMENT ACT
OF 2001

Mr. SMITH of Oregon. Madam President, I rise today to speak about hate crimes legislation I introduced with Senator KENNEDY in March of this year. The Local Law Enforcement Act of 2001 would add new categories to current hate crimes legislation sending a signal that violence of any kind is unacceptable in our society.

I would like to describe a terrible crime that occurred October 23, 1994 in Buena Park, California. Two men parked near a gay bar were slashed with broken bottles and beaten by a group of men who shouted anti-gay epithets and stole the victims' car.

I believe that government's first duty is to defend its citizens, to defend them against the harms that come out of hate. The Local Law Enforcement Enhancement Act of 2001 is now a symbol that can become substance. I believe that by passing this legislation, we can change hearts and minds as well.

THE TRADE ADJUSTMENT ASSISTANCE FOR WORKERS, FARMERS, COMMUNITIES, AND FIRMS ACT OF 2001

Mr. ROCKEFELLER. Madam President, I rise today to lend my full support to the Trade Adjustment Assistance for Workers, Farmers, Communities, and Firms Act of 2001, which I introduced today along with Senators BINGAMAN, BAUCUS, and DASCHLE. I particularly want to congratulate Senator BINGAMAN on all the hard work and dedication that he has shown on this

issue over the past several months in crafting this piece of legislation, which is so critical to American workers and their families.

Improving and expanding TAA is a priority for us, and we hope it will become a priority for Congress and for the President as well. This bill is not just a reauthorization but an improvement to our current TAA program—and not a moment too soon. Earlier this week, the Chairman of the Federal Reserve told us our economic outlook remains troubling. We know that means there will be more and more workers and families who will need to turn to TAA for help to rebuild their futures.

In addition to reauthorizing TAA for an additional five years, this bill makes substantial improvements to the TAA program as a whole. The bill extends possible TAA benefits for an additional 26 weeks, provides wage insurance for many displaced workers over 50, and expands coverage for secondary workers and workers whose jobs were lost when companies shifted their operations overseas.

Given the massive legacy cost issue facing our steel companies, I particularly wanted to take action to provide health care and child care benefits for workers who have lost their jobs due to imports. At my urging, the bill contains several health care provisions, including a refundable tax credit for 50 percent of COBRA benefits and a provision that links TAA beneficiaries to child care and health benefits that they are entitled to under TANF.

As we expand coverage and benefits available under TAA, however, we still have to remember what's really important in this debate: TAA cannot substitute for a good job, and too many good jobs are being lost due to our current trade policies. That's what we really need to focus on, although we still need TAA because there will always be workers who need it.

As Governor of West Virginia in the 1980's and later as a U.S. Senator, I have seen firsthand the devastation that import surges have wrought on manufacturing communities. I have walked the streets of Welch, knowing that one in four people I met that day were unemployed. I have been to Weirton and Wheeling and seen the impact of the recent surge of dumped and subsidized steel imports on the economic landscape and the collective psyche of those communities as thousands of steelworkers, as well as workers whose jobs depend on those steel companies staying open, have been laid off. I have seen jean factories in Elkins and Phillippi, a shoe plant in Marlinton, a glassworks in Huntington, and a shirt factory in Morgantown, close down because of foreign competition, throwing hundreds of people—many of whom had never held another job—out of work.

Many of the unemployed are in their 20's and 30's with young children to support. Others are in their 40's and

50's and have held the same job for more than 20 years. A few may never find work again. For those who do, it will be at a vastly reduced salary with fewer benefits. And as plants continue to close down, who knows if the health care and pension benefits that were guaranteed by their employers and which those workers thought they could depend on will still be there for them when they retire?

It makes me angry that we as a Nation have not done nearly enough to help those who have been dislocated from foreign trade, through no fault of their own, particularly when our trade policies led to their unemployment. Instead, we have provided a TAA program for which many of our workers do not qualify and which provides too little assistance for workers to retrain so that they can adequately provide for their families. That is just not right.

At the same time, our foreign trade partners continue to engage in unfair and illegal trade practices that throw more and more Americans out of work. For years, the relative market shares of the top Japanese steel firms has never varied by more than 1 percent, regardless of changes in the marketplace, because they have a cartel. Russian steelworkers often do not receive wages. New uneconomic steel capacity continues to come on line around the world, often partially funded by loans from international financial institutions that receive U.S. Government funding.

Yet our steelworkers, glassworkers, and others in the manufacturing sector of our economy are forced to compete on the same playing field with these countries, whose producers are heavily subsidized or who have benefitted from a long legacy of indirect government assistance or toleration of anti-competitive activities. Such practices have allowed foreign steel companies to stay in business long after they would have shut down if they were located in the United States. How are our workers supposed to compete with that, no matter how efficient they are?

It is no wonder that people in this country are beginning to wake up to our trade policies and wonder just what we are doing and what principles, if any, we are using to guide them. You should not need to have an MBA from Harvard in order to get a good job, with good wages and benefits, in this country.

If this Administration wants to negotiate more trade agreements, without dealing with the impact that trade has on our steelworkers and workers in other sectors of our economy who built this country into the economic super power that it is today, then it will fail miserably.

This bill is a good step forward. I urge my colleagues in Congress to help us pass it and the President to sign it into law. But it is only the beginning. We simply cannot ignore the fact that with trade, a rising tide does not always lift all boats. Our laws are not

the laws of nature, but rather, the laws of mankind. We cannot say that dislocation through trade is inevitable and just throw up our hands, leaving millions of American workers behind. We have an obligation to them and to their families, to craft trade policies that are to their benefit and which help them prepare for the future. It is an obligation that we simply cannot ignore.

THE VERY BAD DEBT BOXSCORE

Mr. HELMS. Madam President, at the close of business Friday, July 20, 2001, the Federal debt stood at \$5,723,280,631,657.09, five trillion, seven hundred twenty-three billion, two hundred eighty million, six hundred thirty-one thousand, six hundred fifty-seven dollars and nine cents.

One year ago, July 20, 2000, the Federal debt stood at \$5,665,503,000,000, five trillion, six hundred sixty-five billion, five hundred three million.

Twenty-five years ago, July 20, 1976, the Federal debt stood at \$619,038,000,000, six hundred nineteen billion, thirty-eight million, which reflects a debt increase of more than \$5 trillion, \$5,104,242,631,657.09, five trillion, one hundred four billion, two hundred forty-two million, six hundred thirty-one thousand, six hundred fifty-seven dollars and nine cents during the past 25 years.

ADDITIONAL STATEMENTS

MINIMUM WAGE

● Mr. KENNEDY. Madam President, I ask that the following article from the Wall Street Journal, dated July 19, 2001, be printed in the RECORD.

[From the Wall Street Journal, July 19, 2001]

[By Rick Wartzman]

FALLING BEHIND—AS OFFICIALS LOST FAITH IN THE MINIMUM WAGE, PAT WILLIAMS LIVED IT

SHREVEPORT, LA.—Night had fallen by the time Pat Williams, hungry and bone tired, arrived home to find the little red ticket mocking the more than 10 hours of toil she had just put in.

"Oh, Lord," she said, reaching into her mailbox, "what is this?" She swatted a mosquito, held the ticket to the light above her front stoop and took in the bad news: Reliant Energy Inc. had cut off her gas because her account was \$477 overdue.

"I ain't going to sweat it," she muttered over and over. Clearly, though, she was wound tight, and soon began puffing on a succession of discount cigarettes.

It was early April, and Ms. Williams was dressed in the dark blue uniform that she wears at her first job, caring for the aged and infirm at a nursing home. Atop that was the gray apron she dons for her second job, cleaning offices at night. The place where she works as a nursing assistant, Harmony House, was paying her \$5.55 an hour—barely above the minimum wage—even though she has been there more than 10 years, is a union member and completed college courses to become certified. The cleaning job, which she took up because she couldn't make ends meet, pays right at the federally mandated minimum: \$5.15 an hour.