

plan was so underfunded that over half of all senior citizens with no coverage today would not be able to participate under it. Yet this budget allocates less money than the House Republican plan.

Medicare is a solemn promise to senior citizens. It says, "Work hard, pay into the trust fund during your working years, and you will have health security in your retirement years." But this promise is being broken each and every day, because Medicare does not cover prescription drugs. The sad reality is that the Bush budget does not mend that broken promise—and it is now the responsibility of the Congress to keep faith with senior citizens.

The Administration's budget also fails to address the needs of the nation's uninsured. An uninsured family is exposed to financial disaster in the event of serious illness. Unpaid medical bills account for 200,000 bankruptcies annually. Over 9 million families spend more than one fifth of their total income on medical costs.

The health consequences of being uninsured are even more devastating. In any given year, one-third of the uninsured go without needed medical care. Eight million uninsured Americans fail to take medication their doctors prescribe because they cannot afford to fill the prescription. Four hundred thousand children suffering from asthma never see a doctor. Five hundred thousand children with recurrent earaches never see a doctor. Thirty-two thousand Americans with heart disease go without life-saving and life-enhancing bypass surgery or angioplasty—because they are uninsured. Twenty-seven thousand uninsured women are diagnosed with breast cancer each year. They are twice as likely as insured women not to receive medical treatment until their cancer has already spread in their bodies.

The chilling bottom line is that eighty-three thousand Americans die every year because they have no insurance. Being uninsured is the seventh leading cause of death in America. Our failure to provide health insurance for every citizen kills more people than kidney disease, liver disease, and AIDS combined.

The Administration's budget provides only a small amount for refundable tax credits to purchase health insurance policies—an amount too small to help the vast majority of the uninsured. In this time of unprecedented budget surpluses, isn't it more important to assure that children and their parents can see a doctor when they fall ill than it is to provide new tax breaks for millionaires?

Fourth, this budget does not meet the education needs of school children. The claim that this budget increases education funding by \$4.6 billion or 11.5 percent is just plain wrong. This budget contains little more than a cost of living increase for our nation's schools, and few new investments to improve them.

The Administration's budget counts \$2.1 billion that President Clinton and Congress approved last year as part of this year's increase. If President Bush did nothing on education, almost half of his "increase" would happen anyway. The real increase that he proposes is \$2.4 billion only 5.7 percent above current levels. The reality is that President Bush proposes only \$1.8 billion in new money for education next year, a mere 4 percent above inflation.

We need strong new investments to turn around our failing schools. But this budget does not even keep up with the average 13 percent annual increase Congress has provided for education over the last 5 years, and it will not enable communities and families across the country to meet their education needs.

I applaud President Bush for trying to make education a top priority. I applaud him for challenging the nation to "leave no child behind." But I am disappointed that this budget fails to provide the resources needed to produce the action that we all agree is necessary.

President Bush says that he will increase funding for ESEA programs by \$1.6 billion, including \$600 million more for the Reading First program. I support the Reading First increase, but it leaves only \$1 billion for new investments in all other elementary and secondary education priorities.

This year, schools confront record enrollments of 53 million elementary and secondary school students, and that number will continue to rise steadily, reaching an average six percent increase in student enrollment each year. The Administration's budget fails to keep pace with population growth in schools, and it is possible that under the budget he proposes, federal education support per student will decrease over the next ten years.

Schools and communities will have to educate millions more children and help them meet higher standards of learning while addressing overcrowded classrooms, a shortage of qualified teachers, increased safety concerns, and a lack of adequate after-school programs. Schools simply cannot face these challenges alone. They need the help of their communities, their states, and the federal government to provide the best opportunities for all children.

I am prepared to work with the President to enact his proposal for annual testing. But communities will need resources to develop and implement the tests, and ensure that they are of the highest quality. If overall education funding per student does not increase significantly, the nation cannot expect to achieve the right balance between investing in strategies that work and increasing accountability for results.

Parents across the country will give President Bush and Congress a test at the end of the year. If our education investments do not help communities turn around every failing school, help

all qualified students afford to go to college, and ensure that workers have the training they need, this Republican Congress and this Republican White House will deserve a failing grade on education.

I hope we will work together to make the improvements in President Bush's budget that will be needed to earn an A+ from the nation's parents.

Finally, this budget claims that its tax cut is fair to working families. In reality, the wealthiest 1 percent of taxpayers, who pay 20 percent of all federal taxes, would receive 43 percent of the tax benefits from Bush's plan. Their average annual tax cut would be more than \$46,000, more than a majority of American workers earn in a year.

The contrast is stark. Eighty percent of American families have annual incomes below \$65,000. They would receive less than 30 percent of the tax benefits under Bush's plan. The average tax cut those families would receive each year is less than \$400. Twelve million low-income families who work and pay taxes would get no tax cut at all under Bush's plan. If we are going to return a share of the surplus to the people, that certainly is not a fair way to do it.

Because the Bush tax cut is slanted so heavily to the wealthy, it is possible to enact a tax cut that costs less than half of President Bush's proposal, yet actually provides more tax relief for working families. That is what Congress should accomplish this year.

A close look at the Administration's budget only confirms that indeed we cannot have it all. There is no way to eliminate the national debt, provide massive tax cuts, and meet all of the nation's legitimate needs.

President Bush's budget asks working families to sacrifice while the wealthiest families in America collect far more than their fair share. Overall, this budget threatens our prosperity and ignores the most fundamental national needs.

Governing is all about choices. And I believe that this budget makes the wrong choices for working families in America.

HONORING MRS. MATILDA TSCHETTER OF HURON, SOUTH DAKOTA

Mr. DASCHLE. Mr. President, a few weeks ago, South Dakota, and the country, lost a friend. Mrs. Matilda Tschetter of Huron, South Dakota was laid to rest on February 3rd in Freeman, SD.

This chamber is no stranger to great men and women, and the RECORD is replete with recognition of their accomplishments. From Presidents to civil rights leaders, we often come to the floor to recognize Americans who have made a difference in our country. Matilda Tschetter may not have been featured on the front page of the newspaper, but she was certainly a great South Dakotan, and a great American.

And she, too, made a difference in this world.

Matilda Tschetter represents all that is great about our people. Strong, smart, and committed to her family, she spent much of her life serving others. Matilda and her late husband Henry were both educators. They raised a family, and Matilda remained active in Democratic politics throughout her life. I got to know Matilda when she served as a Senior Intern in my office. I was impressed by both her kindness and her informed thoughts on the issues confronting our country and the world. I understand that in the last election, Matilda voted absentee and made a point to remind everyone in her family to vote on election day. Matilda certainly understood the responsibility that comes with the privilege of living in a democracy.

In South Dakota, and throughout the country, people like Matilda Tschetter quietly make our country a better place. They are committed to their families, to their communities and to their country. They persevered through the Great Depression and are the reason our country is as strong as it is. Matilda Tschetter will certainly be missed.

Today the Senate joins me in paying tribute to an admirable woman. My sincere condolences go out to Matilda Tschetter's surviving family: her daughter, Dianne Sandvick, and her son-in-law, Dr. Roger Sandvick. In this difficult time, my thoughts and prayers are with them, and with Matilda's many friends.

#### RULES OF THE COMMITTEE ON ENVIRONMENT

Mr. SMITH of New Hampshire. Mr. President, in accordance with the rule XXVI (2) of the Senate. I ask unanimous consent that the rules of the Committee on Environmental and Public Works, adopted by the committee February 28, 2001, be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

#### SENATE COMMITTEE ON ENVIRONMENT AND PUBLIC WORKS RULES OF PROCEDURE RULE 1. COMMITTEE MEETINGS IN GENERAL

(a) **REGULAR MEETING DAYS:** For purposes of complying with paragraph 3 of Senate Rule XXVI, the regular meeting day of the committee is the first and third Thursday of each month at 10:00 A.M. If there is no business before the committee, the regular meeting shall be omitted.

(b) **ADDITIONAL MEETINGS:** The chair may call additional meetings, after consulting with the ranking member. Subcommittee chairs may call meetings, with the concurrence of the chair, after consulting with the ranking members of the subcommittee and the committee.

#### (c) **PRESIDING OFFICER:**

(1) The chair shall preside at all meetings of the committee. If the chair is not present, the ranking member shall preside. If neither the chair nor the ranking member is present, the responsibility for presiding shall alternate between the parties for the members

present, beginning with the chair's party and based on seniority.

(2) Subcommittee chairs shall preside at all meetings of their subcommittees. If the subcommittee chair is not present, the ranking member of the subcommittee shall preside. If neither the chair nor the ranking member is present, the responsibility for presiding shall alternate between the parties, beginning with the chair's party and based on seniority.

(3) At the request of the ranking member, the ranking member or his or her designee may chair a hearing of the full committee or a subcommittee, with the concurrence of the chair of the full committee or subcommittee.

(4) Notwithstanding the rule prescribed by paragraphs (1) and (2), any member of the committee may preside at a hearing.

(d) **OPEN MEETINGS:** Meetings of the committee and subcommittees, including hearings and business meetings, are open to the public. A portion of a meeting may be closed to the public if the committee determines by roll call vote of a majority of the members present that the matters to be discussed or the testimony to be taken—

(1) will disclose matters necessary to be kept secret in the interests of national defense or the confidential conduct of the foreign relations of the United States;

(2) relate solely to matters of committee staff personnel or internal staff management or procedure; or

(3) constitute any other grounds for closure under paragraph 5(b) of Senate Rule XXVI.

#### (e) **BROADCASTING:**

(1) Public meetings of the committee or a subcommittee may be televised, broadcast, or recorded by a member of the Senate press gallery or an employee of the Senate.

(2) Any member of the Senate Press Gallery or employee of the Senate wishing to televise, broadcast, or record a committee meeting must notify the staff director or the staff director's designee by 5:00 p.m. the day before the meeting.

(3) During public meetings, any person using a camera, microphone, or other electronic equipment may not position or use the equipment in a way that interferes with the seating, vision, or hearing of committee members or staff on the dais, or with the orderly process of the meeting.

#### RULE 2. QUORUMS

(a) **BUSINESS MEETINGS:** At committee business meetings, and for the purpose of approving the issuance of a subpoena or approving a committee resolution, six members, including at least three members of each party, constitute a quorum, except as provided in subsection (d).

(b) **SUBCOMMITTEE MEETINGS:** At subcommittee business meetings, a majority of the subcommittee members, including at least two members of each party, constitutes a quorum for conducting business.

(c) **CONTINUING QUORUM:** Once a quorum as prescribed in subsections (a) and (b) has been established, the committee or subcommittee may continue to conduct business.

(d) **REPORTING:** No measure or matter may be reported to the Senate by the committee unless a majority of committee members cast votes in person.

(e) **HEARINGS:** One member constitutes a quorum for conducting a hearing.

#### RULE 3. HEARINGS

(a) **ANNOUNCEMENTS:** Before the committee or a subcommittee holds a hearing, the chair of the committee or subcommittee shall, after consultation with the ranking member, make a public announcement and provide notice to members of the date, place, time, and subject matter of the hearing. The announcement and notice shall be issued at

least one week in advance of the hearing, unless the chair of the committee or subcommittee, with the concurrence of the ranking member of the committee or subcommittee, determines that there is good cause to provide a shorter period, in which event the announcement and notice shall be issued at least twenty-four hours in advance of the hearing. The chair and ranking member shall seek to attain an equal balance of the interests of the two parties when selecting subjects for and scheduling hearings.

#### (b) **STATEMENTS OF WITNESSES:**

(1) A witness who is scheduled to testify at a hearing of the committee or a subcommittee shall file 100 copies of the written testimony at least 48 hours before the hearing. If a witness fails to comply with this requirement, the presiding officer may preclude the witness' testimony. This rule may be waived for field hearings, except for witnesses from the Federal Government.

(2) Any witness planning to use at a hearing any exhibit such as a chart, graph, diagram, photo, map, slide, or model must submit one identical copy of the exhibit (or representation of the exhibit in the case of a model) and 100 copies reduced to letter or legal paper size at least 48 hours before the hearing. Any exhibit described above that is not provided to the committee at least 48 hours prior to the hearing cannot be used for purpose of presenting testimony to the committee and will not be included in the hearing record.

(3) The presiding officer at a hearing may have a witness confine the oral presentation to a summary of the written testimony.

(4) For any hearing, both the chair and the ranking member are entitled to an equal number of non-federal government witnesses.

(5) Notwithstanding a request that a document be embargoed, any document that is to be discussed at a hearing, including, but not limited to, those produced by the General Accounting Office, Congressional Budget Office, Congressional Research Service, a federal agency, an Inspector General, or a non-governmental entity, shall be provided to all members of the committee at least 72 hours before the hearing.

#### RULE 4. BUSINESS MEETINGS: NOTICE AND FILING REQUIREMENTS

(a) **NOTICE:** The chair of the committee or the subcommittee shall, after consultation with the ranking member of the committee or the subcommittee, provide notice, the agenda of business to be discussed, and the text of agenda items to members of the committee or subcommittee at least 72 hours before a business meeting. If the 72 hours falls over a weekend, all materials will be provided by close of business on Friday. The chair and ranking member shall seek to attain an equal balance of the interests of the two parties when setting the agenda of business meetings.

(b) **AMENDMENTS:** First-degree amendments must be filed with the chair of the committee or the subcommittee and the ranking member of the committee or the subcommittee at least 24 hours before a business meeting. After the filing deadline, the chair shall promptly distribute all filed amendments to the members of the committee or subcommittee.

(c) **MODIFICATIONS:** The chair of the committee or the subcommittee may modify the notice and filing requirements to meet special circumstances, with the concurrence of the ranking member of the committee or subcommittee.

#### RULE 5. BUSINESS MEETINGS: VOTING

#### (a) **PROXY VOTING:**

(1) Proxy voting is allowed on all measures, amendments, resolutions, or other matters before the committee or a subcommittee.