

in a way that is comprehensive and responsive to tribal needs. This office will also cooperate with the other agencies of the Department of Agriculture, the Department of Interior, and the Environmental Protection Agency.

It is important that the Forest Service be able to effectively work with tribal communities. At this point, we know from the Forest Service, the BIA, and the Intertribal Timber Council that the Forest Service lacks the programmatic structure to be able to accommodate and effectively work with tribes and those holding trust lands due to their unique legal and organizational status. As an arm of the Federal Government, the Forest Service must uphold the trust responsibilities we have towards tribes. I believe that we have a duty, to tribes and to our forests, to respond to tribes' expressed desire for assistance with forest resource planning, management, and conservation with this legislation. I would like to thank Senator DASCHLE, Senator BAUCUS, and Senator WELLSTONE for their support, and I urge the rest of my colleagues to support these amendments as well.

Mr. DASCHLE. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. REID. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### MORNING BUSINESS

Mr. REID. I ask consent that the Senate now proceed to morning business, with Senators permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### THE NEED TO PASS MTBE LEGISLATION

Mr. SMITH of New Hampshire. Mr. President, I would like to engage the majority leader in a colloquy. As the majority leader knows, I have been working for nearly two years on legislation to deal with the numerous problems associated with the gasoline additive MTBE. The use of MTBE as a fuel additive grew tremendously starting with the Clean Air Act's reformulated gasoline program that was implemented in 1995. Today, MTBE makes up approximately 3 percent of the total national fuel market.

Unfortunately, when leaked or spilled into the environment, MTBE can cause serious drinking water quality problems. MTBE moves quickly through land and water without breaking down. Small amounts of MTBE can render water supplies undrinkable.

This contamination is persistent throughout the nation, and New Hamp-

shire is certainly a State that has been hard hit. According to State officials, up to 40,000 private wells may be contaminated with MTBE. Up to 8,000 of those wells may have MTBE contamination over the State health standards. Areas especially hard hit include both rural and urban areas. In the past few years I have visited, as well as received many calls and letters from, a number of the families whose wells are contaminated and they are extremely frustrated. When I was the chairman of the Environment & Public Works Committee, I held a field hearing in Salem, NH on this issue. Last Congress, I introduced legislation to clean up this contamination and ban the further use of MTBE. The bill was reported out of the EPW Committee, however, circumstances prevented the full Senate from considering that bill. Again this year, I introduced MTBE legislation, and once again the EPW Committee reported it out with a strong bipartisan vote. S. 950 will provide for the clean up of MTBE contamination, ban the additive, and ensure that environmental benefits of the clean gasoline program will be maintained. This is a hardship in many communities, and it will continue to escalate unless it is dealt with soon. No American should have to be concerned with the water they drink.

Mr. DASCHLE. Yes, I do understand the problems associated with MTBE and I recognize your hard work in helping to bring about a resolution to this important issue. I also share the concerns of the Assistant Majority Leader, co-sponsor of S. 950, with regards to the devastating contamination found in communities surrounding Lake Tahoe, NV.

Mr. SMITH of New Hampshire. Because this is such a vital issue to New Hampshire and the nation, it is my intention to do all within my power to see that the Senate acts on this matter. I appreciate all of the efforts of the majority leader to work with me in bringing this bill to the floor and would hope that the Senate will consider S. 950 in the near future. Will the majority leader provide me an assurance that this will happen?

Mr. DASCHLE. I agree that the Senate should vote on MTBE legislation in the near future and have included S. 950 in the comprehensive energy bill that I introduced with Senator BINGAMAN last week. I can assure the Senator from New Hampshire that it is my intention to bring up for debate and votes before the full Senate that energy bill, including S. 950, prior to the President's Day recess in February 2002.

#### ZIMBABWE DEMOCRACY AND ECONOMIC RECOVERY ACT: A SIGNAL OF U.S. COMMITMENT TO RULE OF LAW, HUMAN RIGHTS, AND DEMOCRATIC PRINCIPLES

Mr. BIDEN. Madam President, I am pleased to see that after a delay of sev-

eral months, the House has acted on the Zimbabwe Democracy and Economic Recovery Act of 2001, of which I am a co-sponsor, and that we can finally send this bill to the President for his signature.

The Foreign Relations committee reported this bill in July, and it passed the Senate by unanimous consent on August 1. Since then, the situation in Zimbabwe has deteriorated rapidly. Respect for human rights and the rule of law have been systematically subverted by Zimbabwe's ruling party, and indeed by President Robert Mugabe himself. President Mugabe has supported the invasion of farms by so called "war veterans," he has intimidated judges, harassed the free press, forbidden international monitors to observe next year's presidential elections and packed the supreme court with cronies in a misguided attempt to give his actions a patina of legitimacy.

Under Mugabe's leadership the economy of Zimbabwe has been driven into the ground. The deployment of troops to the Democratic Republic of Congo was an expensive ill thought fiasco which has cost millions. The illegal farm invasions have resulted in the loss of income from the country's major cash crop. Unsound fiscal policies have resulted in a suspension of aid from the international Monetary Fund, inflation is soaring, international investment has dried up and unemployment is on the rise.

The World Food Program has had to start a food distribution program in a country that should be exporting food to its neighbors. That in itself is bad enough. Worse, however, is the fact that the Zimbabwean government has stated that private relief agencies are prohibited from delivering food to the needy. Only the government can distribute food. Given the current political climate this can mean only one thing: the government will attempt to coopt the population by giving food in exchange for votes in the upcoming presidential elections.

The bill itself is very straightforward. It offers money for a credible program of land reform, and plans for U.S. support for bi-lateral and multi-lateral debt relief if the President certifies to Congress that rule of law has been restored in Zimbabwe, including subordination of law enforcement organizations to the civilian government, that conditions for free and fair elections exist, that a credible program of land reform has been put in place, and that the government of Zimbabwe is adhering to agreements to withdraw its troops from the Democratic Republic of Congo. No new sanctions are imposed on the government, but the legislation does very wisely ask the administration to look into personal sanctions for high level members of the Zimbabwean government and their families, such as travel bans and visa restrictions.

The actions undertaken in the last two years by Robert Mugabe can be

characterized as nothing more, or less, than a shameless power grab. According to news reports current polls show that the leading opposition party has more support than Mugabe. No doubt this will cause an even more heinous crackdown on political opponents in the lead up to the elections. While I sincerely hope that Mugabe comes to his senses and allows for the presence of international observers during the upcoming presidential elections, I doubt that he will. Perhaps passage of this bill will send a signal to the government of Zimbabwe that the United States is serious about its position on the rule of law, human rights and democracy. The tragedy that has unfolded in what was once a stable prosperous country must not be ignored.

#### INTRODUCING ADOLFO FRANCO

Mr. McCAIN. Madam President, last week I had the privilege of introducing Adolfo Franco, the President's nominee to be Assistant Administrator for Latin America at the United States Agency for International Development, to the Committee on Foreign Relations. The President has made a wise choice for this important position, and I commend him for it. I also commend Mr. Franco to all of my colleagues as they consider their vote on his nomination, and I ask unanimous consent to print in the RECORD, my statement introducing Mr. Franco before the Committee.

There being no objection, the statement was ordered to be printed in the RECORD, as follows:

#### INTRODUCING ADOLFO A. FRANCO TO THE SENATE COMMITTEE ON FOREIGN RELATIONS

Adolfo Franco was born in Cardenas, Cuba. His family emigrated to the United States in 1961, when he was 5 years old, and settled in Cedar Falls, IA.

Blessed with wonderful parents and the opportunities afforded him in a free society, Adolfo has led an accomplished life of public service. And the good and faithful service he has given our country for nearly seventeen years is a splendid tribute to his own fine character, to his parents, and to the great civilization that welcomes the genius and industry of all Americans, whether native born or newly arrived.

He is a graduate of the University of Northern Iowa and the Creighton University School of Law. He came to Washington in 1984 and in 1985 began work in the General Counsel's office at the Inter-American Foundation, where he served with great distinction for fifteen years as Deputy General Counsel, General Counsel, Senior Vice President and, finally, President of the Foundation.

For the last two years, Adolfo has served as a Professional Staff Member on the House International Relations Committee where, as Chairman Hyde will attest, he has provided invaluable counsel on the full range of foreign assistance programs including U.S.A.I.D. programs and operations.

He is uniquely well-qualified for the position the President has selected him for, Assistant A.I.D. Administrator for Latin America. And I am very confident that in that capacity, Adolfo, with his characteristic energy, intelligence and patriotism, will quickly prove himself an invaluable asset to

A.I.D., to the President and to the country he has long served so well.

He is an exceptional person, a devoted and talented public servant of exemplary character. I commend and thank the President for nominating him, and I consider it an honor to introduce him to the Committee.

America is among his parents' greatest gifts to Adolfo, a gift he has more than earned as the kind of career public servant all Americans can be proud of. I recommend him to the Committee with the highest praise I can offer an American: he is a credit to his country.

#### CHANGES TO H. CON. RES. 83 PURSUANT TO SECTION 215

Mr. CONRAD. Madam President, section 215 of H. Con. Res. 83, the fiscal year 2002 budget resolution, permits the chairman of the Senate Budget Committee to make adjustments to the allocation of budget authority and outlays to the Senate Committee on Health, Education, Labor, and Pensions, provided certain conditions are met.

Pursuant to section 215, I hereby ask unanimous consent to print in the RECORD the following revisions to H. Con. Res. 83.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

	Dollars in mil- lions
Current Allocation to the Senate Health, Education, Labor, and Pensions Committee:	
FY 2002 Budget Authority .....	\$10,179
FY 2002 Outlays .....	9,419
FY 2002-06 Budget Authority .....	48,155
FY 2002-06 Outlays .....	46,411
FY 2002-11 Budget Authority .....	102,173
FY 2002-11 Outlays .....	97,860
Adjustments:	
FY 2002 Budget Authority .....	0
FY 2002 Outlays .....	0
FY 2002-06 Budget Authority .....	+3,440
FY 2002-06 Outlays .....	+2,840
FY 2002-11 Budget Authority .....	+7,665
FY 2002-11 Outlays .....	+6,590
Revised Allocation to the Senate Health, Education, Labor, and Pensions Committee:	
FY 2002 Budget Authority .....	10,179
FY 2002 Outlays .....	9,419
FY 2002-06 Budget Authority .....	51,595
FY 2002-06 Outlays .....	49,251
FY 2002-11 Budget Authority .....	109,838
FY 2002-11 Outlays .....	104,450

#### INCENTIVES TO TRAVEL

Mr. KYL. Madam President, three months ago, we experienced an unprovoked attack on our country. America took a terrible hit, but we have rebounded and we have reminded the world of the strength of the American people.

Three months ago, one industry in particular was stricken, and it continues to struggle to regain its footing. When our government shut down our airlines and our airports, it also shut down our travel and tourism industry.

Under the headline, "Travel Downtown Spreads More Woes," the December 11 Wall Street Journal reminded us that the industry remains in dire straits. I ask unanimous consent that the article be printed in the RECORD at the conclusion of my remarks.

The PRESIDING OFFICER. Without objection it is so ordered.

(See Exhibit 1)

Mr. KYL. The article focuses on the neighborhood around Los Angeles Airport, but it describes a scene all too familiar to many of us:

Today, planes are once again buzzing just 300 feet above the head of the people of Lennox. But something even scarier has befallen them. The meltdown in the travel and tourism business has claimed thousands of their jobs.

Working together, the government and industry leaders can help the industry recover. By now, my colleagues no doubt have seen the television advertisements sponsored by the Travel Industry Association of America. Featuring President Bush, this privately supported advertising campaign encourages Americans to travel, to see our great country again, and to enjoy our many blessings. Now that the industry has stepped forward, it is time for us to do our part.

The time has come to enact a personal travel credit to get Americans on the road and in the air again. I am pleased that travel-credit legislation has broad, bipartisan support. Now is the time to translate that support into action. With the slowest travel months of the year about to begin, let's give the American public an incentive to travel. Let's get a credit enacted quickly. Let's bring families together and let's get Americans enjoying the blessings of our country again. In short, let's get America traveling again.

#### EXHIBIT 1

[From the Wall Street Journal, Dec. 11, 2001]  
TRAVEL DOWNTURN SPREADS MORE WOES  
(By Eduardo Porter)

LENNOX, CALIF.—Something strange washed over this area following the terrorist attacks on Sept. 11: quiet.

With planes grounded across the U.S., residents of this crowded community abutting Los Angeles airport weren't assaulted by the sound of jet engines for the first time in anybody's memory. The sudden silence was so at odds with the usual deafening roar that "kids were scared" by it, says Maria Van Deventer, assistant principal at Jefferson Elementary School.

Today, planes are once again buzzing just 300 feet above the heads of the people of Lennox. But something even scarier has befallen them. The meltdown in the travel and tourism business has claimed thousands of their jobs.

As much as any place in America, this 1.3-square-mile unincorporated area of Los Angeles County has been the victim of post-Sept. 11 economic fallout. Because this is practically a company town, with many of its 23,000 residents employed at the third busiest airport in the world and related businesses, Lennox has become a ground zero of sorts for the devastated travel and tourism industry.

The impact of the near collapse in the industry has left a broad footprint. Airline industry revenue should decline 30% in the fourth quarter over the year-earlier period, estimates Kevin C. Murphy of Morgan Stanley, and PKF Consulting estimates that room revenue at hotels in major urban centers will be down 17.5%. Other travel-dependent firms, from airline caterers to airport concession owners, have also been hit hard.

There is no precise count of how many Lennox residents, who are overwhelmingly