

OFFICE OF THE CLERK,  
HOUSE OF REPRESENTATIVES,  
Washington, DC, October 25, 2001.

Hon. J. DENNIS HASTERT,  
*The Speaker, House of Representatives,*  
*Washington, DC.*

DEAR MR. SPEAKER: Pursuant to the permission granted in Clause 2(h) of Rule II of the Rules of the U.S. House of Representatives, the Clerk received the following message from the Secretary of the Senate on October 25, 2001 at 2:26 p.m.: That the Senate passed without amendment H.R. 3162.

With best wishes, I am  
Sincerely,

JEFF TRANDAHL,  
*Clerk of the House.*

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ANNOUNCEMENT BY THE SPEAKER  
PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 4 of rule I, the Speaker signed the following enrolled bill on Thursday, October 25, 2001:

H.R. 3162, to deter and punish terrorist acts in the United States and around the world, to enhance law enforcement investigatory tools, and for other purposes.

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COMMUNICATION FROM THE  
CLERK OF THE HOUSE

The SPEAKER pro tempore laid before the House the following communication from the Clerk of the House of Representatives:

OFFICE OF THE CLERK,  
HOUSE OF REPRESENTATIVES,  
Washington, DC, October 29, 2001.

Hon. J. DENNIS HASTERT,  
*The Speaker, House of Representatives,*  
*Washington, DC.*

DEAR MR. SPEAKER: Pursuant to the permission granted in Clause 2(h) of Rule II of the Rules of the U.S. House of Representatives, the Clerk received the following message from the Secretary of the Senate on October 26, 2001 at 9:57 a.m.: That the Senate passed without amendment H.J. Res. 70.

With best wishes, I am  
Sincerely,

JEFF TRANDAHL,  
*Clerk of the House.*

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COMMUNICATION FROM THE  
CLERK OF THE HOUSE

The SPEAKER pro tempore laid before the House the following communication from the Clerk of the House of Representatives:

OFFICE OF THE CLERK,  
HOUSE OF REPRESENTATIVES,  
Washington, DC, October 25, 2001.

Hon. J. DENNIS HASTERT,  
*The Speaker, House of Representatives,*  
*Washington, DC.*

DEAR MR. SPEAKER: Pursuant to the permission granted in Clause 2(h) of Rule II of the Rules of the U.S. House of Representatives, I have the honor to transmit two sealed envelopes received from the White House on October 25, 2001 at 3:36 p.m. and said to contain messages from the President whereby he transmits U.S.-Morocco Nuclear Agreement and Anti-Terror Draft Legislation.

With best wishes, I am  
Sincerely,

JEFF TRANDAHL,  
*Clerk of the House.*

Attachment.

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U.S.-MOROCCO NUCLEAR AGREEMENT—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 107-138)

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, without objection, referred to the Committee on International Relations and ordered to be printed:

*To the Congress of the United States:*

I am pleased to transmit to the Congress, pursuant to sections 123 b. and 123 d. of the Atomic Energy Act of 1954, as amended (42 U.S.C. 2153(b), (d)) (the "Act"), the text of a proposed Protocol Amending the Agreement for Cooperation between the Government of the United States of America and the Government of the Kingdom of Morocco Concerning Peaceful Uses of Nuclear Energy signed at Washington on May 30, 1980. I am also pleased to transmit my written approval, authorization, and determination concerning the Protocol, and an unclassified Nuclear Proliferation Assessment Statement (NPAS) concerning the Protocol. (In accordance with section 123 of the Act, as amended by title XII of the Foreign Affairs Reform and Restructuring Act of 1998 (Public Law 105-277), a classified Annex to the NPAS, prepared by the Secretary of State in consultation with the Director of Central Intelligence, summarizing relevant classified information, will be submitted to the Congress separately) The joint memorandum submitted to me by the Secretary of State and the Secretary of Energy and a letter from the Chairman of the Nuclear Regulatory Commission stating the views of the Commission are also enclosed.

I am informed that the proposed Protocol has been negotiated to be in accordance with the Act and other applicable law, to meet all statutory requirements, and to advance the non-proliferation and other foreign policy interests of the United States.

The Protocol amends the Agreement for Cooperation Between the Government of the United States of America and the Government of the Kingdom of Morocco Concerning Peaceful Uses of Nuclear Energy in two respects:

1. It extends the Agreement, which expired by its terms on May 16, 2001, for an additional period of 20 years, with a provision for automatic extensions thereafter in increments of 5 years each unless either Party gives timely notice to terminate the Agreement; and

2. It updates certain provisions of the Agreement relating to the physical protection of nuclear material subject to the Agreement.

As amended by the proposed Protocol, I am informed that the Agreement will continue to meet all requirements of U.S. law.

Morocco is in the early stages of developing a nuclear research program, with support from the United States and the International Atomic Energy Agency (IAEA). The United States firm, General Atomics, is currently building the country's first reactor, a small (2 megawatt) TRIGA Mark II research reactor that will use low-enriched uranium fuel. General Atomics' completion of the project cannot occur without an Agreement for Cooperation in force.

Morocco is a party to the Treaty on the Non-Proliferation of Nuclear Weapons (NPT) and has an agreement with the IAEA for the application of full-scope safeguards to its nuclear program. Morocco is a signatory to (but has not yet ratified) the Convention on the Physical Protection of Nuclear Material, which establishes international standards of physical protection for the storage and transport of nuclear material.

I have considered the views and recommendations of the interested agencies in reviewing the proposed Protocol and have determined that its performance will promote, and will not constitute an unreasonable risk to, the common defense and security. Accordingly, I have approved the Protocol and authorized its execution and urge that the Congress give it favorable consideration.

This transmission shall constitute a submittal for purposes of both sections 123 b. and 123 d. of the Atomic Energy Act. My Administration is prepared to begin immediately the consultations with the Senate Foreign Relations Committee and House International Relations Committee as provided in section 123 b. Upon completion of the 30-day continuous session period provided for in section 123 b., the 60-day continuous session period provided for in section 123 d. shall commence.

GEORGE W. BUSH.  
THE WHITE HOUSE, October 24, 2001.

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ANTI-TERROR DRAFT LEGISLATION—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 107-139)

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, without objection, referred to the Committee on the Judiciary and ordered to be printed:

*To the Congress of the United States:*

Enclosed for the consideration of the Congress is a legislative proposal to implement the International Convention for the Suppression of Terrorist Bombings and the International Convention for the Suppression of the Financing of Terrorism. Also enclosed is a detailed explanation of the bill's provisions.

Title I of the bill is entitled the "Terrorist Bombings Convention Implementation Act of 2001." It would implement

the International Convention for the Suppression of Terrorist Bombings, which was signed by the United States on January 12, 1998, and which was transmitted to the Senate for its advice and consent to ratification on September 8, 1999. In essence, the Convention imposes binding legal obligations upon State Parties either to submit for prosecution or to extradite any person within their jurisdiction who unlawfully and intentionally delivers, places, discharges, or detonates an explosive or other lethal device in, into, or against a place of public use, a State or government facility, a public transportation system, or an infrastructure facility. A State Party is subject to these obligations without regard to the place where the alleged act covered by the Convention took place. Twenty-eight States are currently party to the Convention, which entered into force internationally on May 23, 2001.

Title II of the bill is entitled the "Suppression of the Financing of Terrorism Convention Implementation Act of 2001." It would implement the International Convention for the Suppression of the Financing of Terrorism, which was signed by the United States on January 10, 2000, and which was transmitted to the Senate for its advice and consent to ratification on October 12, 2000. The Convention imposes binding legal obligations upon State Parties either to submit for prosecution or to extradite any person within their jurisdiction who unlawfully and wilfully provides or collects funds with the intention that they should be used to carry out various terrorist activities. A State Party is subject to these obligations without regard to the place where the alleged act covered by the Convention took place. The Convention is not yet in force internationally, but will enter into force on the thirtieth day following the date of the deposit of the twenty-second instrument of ratification, acceptance, approval, or accession with the Secretary General of the United Nations.

I urge the prompt and favorable consideration of this proposal.

GEORGE W. BUSH.

THE WHITE HOUSE, October 25, 2001.

#### SPECIAL ORDERS

The SPEAKER pro tempore. Under the Speaker's announced policy of January 3, 2001, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

#### ECONOMIC AID FOR THE SOUTHERN BORDER STATES

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Mr. FILNER) is recognized for 5 minutes.

Mr. FILNER. Mr. Speaker, I rise today to make sure all of my colleagues understand the economic crisis that is occurring at the U.S.-Mexico border from San Diego, California,

which I represent, all the way east of Brownsville, Texas. These border communities are in an economic crisis and need immediate help.

After September 11 this country took all sorts of security measures designed to prevent terrorist acts again. All those measures were extremely necessary, important and supported by this body and by the American people. Yet some of those measures that we took had economic consequences which we did not foresee and which have to be taken care of in the months following September 11. For example, we grounded all general aviation. Many businesses went out of business in that sector of the economy. Now they are trying to get back on their feet.

The border communities had been neglected in looking at the aftermath of September 11. We heightened security at the southern border, appropriately so. We started what is called a level one alert, to make sure no further terrorists could get into our country. That level one alert required much more search of cars, much more questioning of individuals, checking of IDs, all of which the American people support; but we did not add increased resources at the southern border to handle this increased level of security.

So the waits at the border for legal crossers, those who are doing business, those who are going to school, those that live in this country and are U.S. citizens, perhaps, but live for whatever reason in Mexico, people who shop, people who work legally, the wait at the borders have been at least several hours, up to 4, sometimes up to 7 or 8 hours. The border wait can be 2 hours one day, 8 hours next day, an hour the next day.

It is the uncertainty that prevents people who legally want to cross our southern borders, work here, shop here, they are prevented from doing so. In fact, in the biggest border crossing in the world, which is in my congressional district in San Ysidro, California, businesses have dropped anywhere from 50 to 90 percent. Many have gone out of business. Others are facing bankruptcy.

If you go across the border to Calexico, California, or Nogales, Arizona, or El Paso, Texas, or Laredo or Brownsville, the situation is the same. The dropping of business is anywhere from 50 to 90 percent. These are small businesses. They cannot sustain this level of activity before they go out of business.

We can cure this, Mr. Speaker. We can cure this with more resources. I have asked the Governor of California, my colleagues have asked their Governors, we asked the President of the United States to declare an economic state of emergency along the border so we can get in low-interest loans and economic help for these small businesses; but more important, we need to keep the lanes of traffic flowing and open.

The district director in San Diego told me that if she had 20 more posi-

tions per shift, or a hundred more new positions, she could keep all 24 lanes of San Ysidro open 24 hours a day. What would that require? It would require \$6 million, Mr. Speaker, \$6 million. If that is multiplied out across the border, we mean maybe 20 to \$25 million to make sure we kept the level one security and we keep that flow of legal traffic moving swiftly across the border.

We need to put that 20 to \$25 million in any supplemental bill that comes through this House, Mr. Speaker. We need to make sure that we can assure Americans that our borders are safe, that we do not put out of business all of the communities that live on that crossborder's legal trade.

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So, Mr. Speaker, I ask the Governors of the border States, and I ask the President of the United States to declare an economic state of emergency, and I ask this House to appropriate \$20 million to \$25 million for full staffing of the southern border checkpoints so that we can have both security and commerce.

#### CONFERENCE REPORT ON H.R. 2590

Mr. ISTOOK submitted the following conference report and statement on the bill (H.R. 2590) "making appropriations for the Treasury Department, the United States Postal Service, the Executive Office of the President, and certain Independent Agencies, for the fiscal year ending September 30, 2002, and for other purposes":

CONFERENCE REPORT (H. REPT. 107-253)

The committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 2590) "making appropriations for the Treasury Department, the United States Postal Service, the Executive Office of the President, and certain Independent Agencies, for the fiscal year ending September 30, 2002, and for other purposes", having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the House recede from its disagreement to the amendment of the Senate, and agree to the same with an amendment, as follows:

In lieu of the matter stricken and inserted by said amendment, insert:

*That the following sums are appropriated, out of any money in the Treasury not otherwise appropriated, for the Treasury Department, the United States Postal Service, the Executive Office of the President, and certain Independent Agencies, for the fiscal year ending September 30, 2002, and for other purposes, namely:*

**TITLE I—DEPARTMENT OF THE TREASURY**  
DEPARTMENTAL OFFICES  
SALARIES AND EXPENSES

*For necessary expenses of the Departmental Offices including operation and maintenance of the Treasury Building and Annex; hire of passenger motor vehicles; maintenance, repairs, and improvements of, and purchase of commercial insurance policies for, real properties leased or owned overseas, when necessary for the performance of official business; not to exceed \$3,500,000 for official travel expenses; not to exceed \$3,813,000, to remain available until expended for information technology modernization requirements; not to exceed \$150,000 for official reception and representation expenses; not*