

of wheat and 17,000 acres of rice! Note: The average U.S. farm size is 450 acres.

The Bush Administration recently released a report, *Food and Agricultural Policy: Taking Stock for the New Century*, that clearly refers to the flaws with current farm price supports, stating, "Past attempts at tailoring or directing benefits to particular groups have not proved very successful . . . payment limits to individual farmers have not proved effective." This is because of the loophole allowing farmers to keep the equivalent loan benefit and forfeit the crop.

Difficult future budget decisions, coupled with the increased press scrutiny of farm price support programs, may threaten to reduce the continued strong public support for American agriculture. Setting a real limit on farm payments will help to maintain this support, and save taxpayers \$528 million dollars!

Please consider cosponsoring and speaking in favor of this amendment on behalf of the American family farmer.

Sincerely,

NICK SMITH,
Member of Congress.

**SUPPORT MILLER-MILLER
AMENDMENT TO H.R. 2646**

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Illinois (Mr. DAVIS) is recognized for 5 minutes.

Mr. DAVIS of Illinois. Mr. Speaker, like my colleague from Michigan, I also rise to talk about the farm bill that we will be debating on tomorrow. Of course, in that bill is the sugar subsidy program. There is going to be an amendment, the Miller-Miller amendment, and I rise in strong support of it. The sugar program hurts working people in my congressional district and the Miller-Miller amendment would help to redress the harm that they have suffered.

The candy industry is important to the Chicago area. There are 31,000 confectionery employees in Illinois, with 15,000 of those in Cook County. Unfortunately, employment in the confectionery industry in Chicago has fallen 11 percent since 1991. The sugar program has contributed to this decline.

Along with other members of the Illinois delegation, I have repeatedly spoken on this floor about the injury caused to my constituents by the sugar program. We have not been alone. Mayor Daley and the Chicago City Council strongly oppose the sugar program. They are joined in this opposition by city business leaders and the Chicago Federation of Labor.

For companies that make nonchocolate candy, sugar is a large portion of their total costs. The U.S. sugar program supports prices in our domestic market so that candymakers in Chicago are forced to pay more than twice as much for sugar as their competitors abroad. For example, on September 25, the price of raw sugar in the United States was 20.65 cents per pound. On the same date, the world price of raw sugar was 6.84 cents per pound.

Candy manufacturers and workers must compete with the candy that is made offshore, using world-priced

sugar. Imports of hard candy have been rising, from less than 12 percent of the U.S. market in 1997 to 19 percent in 1999. These imports make it difficult for our companies and workers to compete, because a major part of their ingredient cost, sugar, is so much cheaper than in our domestic market. It is the classic unlevel playing field that we hear our colleagues from agriculture districts talk about so frequently. But in this case, it is the workers in Chicago and other places throughout the country who are on the wrong end of the field.

The sugar programs helped cause the candy industry's problems through price supports and import quotas. The Miller-Miller amendment reforms the price support system; it does not abolish the sugar program. The amendment does not say that there should be no assistance to sugar growers and producers; it reduces price supports modestly and increases the penalties that sugar processing companies must pay when they fail to repay their government loan.

Mr. Speaker, I believe that the sugar program, and I strongly believe in supporting farmers, but I believe that we have to support the needy and not the greedy. So I would urge my colleagues to vote for the Miller-Miller amendment and give the workers throughout America, and especially those in the confectionery industry, an opportunity to work and not see their jobs moved to other countries and other places.

□ 1900

CLAYTON AMENDMENT TO FARM SECURITY ACT OF 2001 WILL HELP FARMERS, THEIR FAMILIES, AND COMMUNITIES

The SPEAKER pro tempore (Mr. SIMMONS). Under a previous order of the House, the gentlewoman from North Carolina (Mrs. CLAYTON) is recognized for 5 minutes.

Mrs. CLAYTON. Mr. Speaker, on tomorrow we will have the Farm Security Act of 2001. It is our farm bill. It is our farm bill for the next 10 years.

I want to tell the Members, food security is very important to this country. Indeed, we should protect the opportunities for our producers to produce, but also to make a decent living, so there is a vested interest in seeing that the farm bill is indeed enacted appropriately.

Mr. Speaker, I rise to talk about the opportunity of making that farm bill even more responsive to a larger number of citizens who live in rural America. We have a title called Rural Development. It is a title that the committee itself had the foresight to include.

It provides clean water and infrastructure for wastewater facilities. It provides economic development, and strategic planning so that small communities can come together and plan for their future. It also provides for ad-

ditional resources in something we call value-added, where producers can add more profitability and add more processes right there at the local level, making more money for the raw commodities they produce.

In order to provide more money for a larger number of people, we have to have something called shared sacrifice, meaning our farmers, who indeed need resources, must begin to see this as in their value, as well.

So the amendment that I will propose does require a reduction of farm subsidies. It represents an addition of 2 percent overall to a reduction, which will give to these rural development activities \$1.065 billion over the next 10 years.

As I said, they will go for three important areas.

First, \$45 million a year will go for clean water and wastewater facilities, which rural communities desperately need. There is a report out now by the EPA which says that communities of 3,000 or a little better for the next 15 years would need \$37 million just to speak to the deficiencies as they are now, not even to anticipate the things they may need to plan for, or plan for contingencies, given the new scare regarding water resources.

In addition, as we look at the resources coming to rural communities, we know rural communities do not have the advantage of planning and coordinating or the staff capacity of writing grants so they can benefit. Most of the resources that come to rural communities come in the form of loans or guaranteed loans, so we do not have the community development funds as urban communities have. So the strategic planning part of it will allow a community to have that opportunity.

Finally, as I stated, the value-added portion will simply add funds to our farmers' capacity to have long-term profitability of their raw products.

Now, there will be those who say we should not take one dollar from the farmers whatsoever, but I would submit that I think farmers do care about clean water, I think farmers do care about economic development, I think farmers do care about value-added. These dollars are included for all rural communities. They are included for farmers, for their families, their neighbors, and their communities.

So when we ask for the shared sacrifice, it is not as if we were saying that this will not benefit farmers. We are just recognizing that the crisis in rural communities includes the farmers, but it does not stop at the field. It includes the communities that are losing, because there is high-tech industry leaving the area. It includes the despair that out of 250 poorest counties, 244 of them are in rural communities.

It does not ignore the fact that our census data show most of the young people are leaving rural communities. We are creating an almost irreversible gulf there. It means that if we are not careful, we are going to have this as a

wasteland if we do not address these issues.

So our attempt to put new resources in rural development is to acknowledge the crisis that exists in rural America. So I ask my colleagues as they consider the bill to understand that this resource will also be for farmers, it will be for their families, their neighbors, and their communities.

I would think that most of the farmers that I know, when we explain it to them, they will say, well, we are willing to share for the benefit of all of us who live in rural communities, because we know in the long run, unless these communities are viable and sustainable, that they will not have the resources. Their taxes go up when they have to pay for water resources. They lose their most productive citizens when they have to go somewhere else to work, when we do not have the infrastructure or the digital divide being addressed.

Those kinds of things add to the viability of the rural community, and farming is an essential part of it, but it is not the only part. So we want to make sure that our rural communities and our farmers will have an opportunity for a future. I just stress to my colleagues, they have an opportunity tomorrow, as we consider that amendment, to see the value of using that amendment to share with all.

Finally, there are about 6.6 percent of our citizens who live on farms, and there are more than 94 percent in the rural communities that are non-farm-workers. So this is an opportunity to allow the farm bill, or an opportunity to provide some leadership on this and speak to the larger group of people who can be benefited.

The SPEAKER pro tempore. Under a previous order of the House, the gentlewoman from Georgia (Ms. MCKINNEY) is recognized for 5 minutes.

(Ms. MCKINNEY addressed the House. Her remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Washington (Mr. SMITH) is recognized for 5 minutes.

(Mr. SMITH of Washington addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from New York (Mr. OWENS) is recognized for 5 minutes.

(Mr. OWENS addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

DISPLACED WORKERS RELIEF

The SPEAKER pro tempore. Under a previous order of the House, the gentlewoman from California (Ms. WOOLSEY) is recognized for 5 minutes.

Ms. WOOLSEY. Mr. Speaker, we have all been affected by the tragedies of September 11 in one way or the other. As a Nation, we see things in a new way. We are looking through a veil of shock, of anger, and of grief.

Congress has already moved with breathtaking swiftness to approve \$15 billion for an airline bailout, a bill, by the way, that allows the top executives in the airline industry to keep their current salaries while their companies receive huge Federal payments, and while their workers are losing their jobs.

But so far, when it comes to the airline workers, Congress just cannot seem to find time to help. But one thing has not changed: This Congress is still overlooking the needs of American workers.

Mr. Speaker, more than 100,000 airline employees have already been laid off as a result of the terrorist attacks. It is clear that in the coming weeks, the number of layoffs will increase. Yet, no action has been taken to help workers in the airline industry.

Mr. Speaker, it is disgraceful that we have done nothing to help the pilots, the flight attendants, baggage handlers, and the other employees who have lost their jobs as a result of September 11. It is certain that many of these workers will depend on unemployment benefits for longer than usual. Some will not be able to return to their jobs in the airline industry and will need training to qualify for new jobs. Displaced workers and their families will also need health care coverage while they are getting their lives back to normal.

That is why I am an original cosponsor of H.R. 2955, the Displaced Workers' Assistance Act. This legislation provides meaningful assistance to those workers who have lost their jobs as a result of the terrorist attacks on September 11.

The Displaced Workers Assistance Act makes displaced workers eligible for an additional 52 weeks of unemployment insurance, and displaced workers who normally would not be eligible for unemployment insurance would receive 26 weeks of federally-financed payments. Those workers who cannot reasonably expect to return to their jobs within the airline industry would be eligible for retraining.

Finally, H.R. 2955 would ensure that displaced workers and their families have health insurance by reimbursing the cost of their COBRA payments, or for workers who do not qualify for COBRA, it would cover them under Medicaid.

Just as the airlines need our help because of the tragic events of September 11, so do the airline workers, those who find themselves without jobs, without the skills they need to obtain new jobs, and without health insurance for themselves and their families. These are the very people that made the airline industry successful in the first place.

We have used their skills, we have used their dedication, and now we need

to make sure that they are safe, as well as the airlines. As we help the industry overcome its losses as a result of the September 11 attacks, let us not forget the airline workers.

THE DISPLACED WORKERS ASSISTANCE ACT

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Mr. BACA) is recognized for 5 minutes.

Mr. BACA. Mr. Speaker, last month the House of Representatives voted to help our Nation's airlines keep flying. We also promised relief for American workers. I will state that we promised, we promised help for American workers.

I am here today to remind Members of that promise, and to remind Members that it is not the money that keeps our planes in the air, it is not the money that keeps our economy growing, it is hard-working Americans. We must refocus our efforts. This is not about an industry, this is about hard-working Americans being able to feed their families, being able to feed their families.

Laid-off ground crews and flight attendants deserve a guarantee of health care coverage and an unemployment benefit. Also, it is our duty, I state, it is our duty to provide additional training to those whose duties will forever be changed, and I state, forever be changed.

We all realize that over 100,000 have been laid off. In my immediate area, it is expected that 12,000 will be expected from L.A. International Airport to be laid off.

I am also proud to be a cosponsor of H.R. 2955, this Displaced Workers Assistance Act. That is what the bill is. Mr. Speaker, we must bring this bill, we must bring this bill to the floor. We must stand in solidarity with the airline industry workers and hundreds and thousands of those other hard-working Americans across the Nation impacted by this massive layoff and jobs lost.

Hard work will be our Nation's strength, and I state, will be our Nation's strength. Hard work will fuel our self-reliance.

Mr. Speaker, let us get to work on behalf of the airline employees. Let us get to work on behalf of the working people, on behalf of the working people affected by this tragedy across the Nation.

On September 11, our enemy struck us at the heart. Our enemy struck innocent Americans, and I state, innocent Americans in their workplace, in their workplace, not on the battlefields. Those who died in the World Trade Center and the Pentagon, in the hijacked planes, died at work, died at work. At the top of the tower were restaurant employees preparing for the day, financial analysts devoted to keeping our economy strong, government employees securing our Nation