

(4) That the banks be inspected by the same regulatory agencies who have assigned the credits and permitted the banks; and,

(5) That the banks only receive credits if they prove the continuing ecological success of their project, thus allowing regulators to ensure a 100% success rate of the projects they monitor.

Mitigation banking places the responsibility for restoration and preservation of wetlands in the hands of the experts and establishes the financial incentive to make the restoration work. By applying sound environmental engineering to the restoration process, setting up a longterm monitoring and maintenance endowment, and having the regulatory controls in place—these are the assurances my legislation requires of any potential banking project.

This free-market approach to environmental conservation and stewardship is hard for some to swallow. But I ask you, many organizations have profited greatly from stringent environmental regulations, yet where has all the money gone that was allegedly spent on protecting the environment? And are our lands and waterways really in better hands when the Federal government is the owner or administrator?

I do not believe the interests of the economy and the environment have to be at odds. Wetlands mitigation banking makes conservation good business. It provides the financial and ecological incentives to make restoring, preserving and protecting our environment successful.

The end result, protecting and preserving environmentally sensitive lands, is assured with my legislation. The "American Wetland Restoration Act" will give wetlands mitigation banking the statutory authority it needs to flourish, and it will begin restoring the wetlands that many thought were lost forever.

I hope my colleagues will join me supporting this bill.

REFORM DAIRY PRICING REGULATIONS

HON. THOMAS E. PETRI

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

Wednesday, April 4, 2001

Mr. PETRI. Mr. Speaker, today I am introducing a bill that will reform the method by which fluid milk has been priced in our country for too long. The Federal Milk Marketing Order system is a relic that fixes prices and feebly serves the outdated aims of a bygone era. Created in the 1930's, its original purpose was ostensibly to provide a locally produced supply of fresh milk throughout the country. Over sixty years ago, such a system may have made more economic sense. We didn't have the Interstate highway system, efficient refrigerated trucks, or reconstituted milk, for example. Today, conditions are vastly different, necessitating reform of the federal dairy program.

By basing the price of Class I, fluid milk, on the distance from Eau Claire, Wisconsin, the federal government has radically distorted dairy markets and discriminated against the dairy farmers of the Upper Midwest. The resulting inefficient production of milk in areas distant from the Upper Midwest has led to the oversupply of milk and depresses the price of

processed dairy products. Dairy farmers in Wisconsin have paid dearly under this system. Today, my state loses approximately five dairy farmers a day.

Furthermore, by using distance to set the price of fluid milk, the federal order system is inherently anti-consumer. Consumers are stuck paying the set price for milk instead of the price determined by a free marketplace where efficiency is rewarded. The Congressional Budget Office estimates that eliminating this market distorting system would save \$669 million over five years. In an age of "global free trade," this system that effectively puts a tariff on milk from other regions of the country is absurd.

The bill I introduce today reforms the single most discriminatory element of the Federal Milk Marketing Order program by prohibiting the Secretary of Agriculture from basing the price of fluid milk on distance or transportation costs from any location outside the marketing order area unless 50 percent or more of that area's milk comes from a location outside that order area. By eliminating this factor the Secretary of Agriculture will have to consider supply and demand factors when setting milk prices as required by the Agricultural Marketing Agreement Act. Additionally, the bill requires the Secretary of Agriculture to report to Congress on the specific criteria used to set milk prices. This report will include a certification that the criteria used by the Department in no way attempts to circumvent the prohibition on the use of distance or transportation costs as the basis for milk prices.

Reform of the Federal Milk Marketing Order program is long overdue. The discrimination against the dairy farmers of the Upper Midwest must end. Not only will this bill restore fairness to our dairy policy, but consumers of fluid milk across the nation will also benefit from this reform. I urge my colleagues to do the right thing and support this bill.

TRIBUTE TO VETERANS OF FOREIGN WARS ON LOYALTY DAY

HON. WILLIAM O. LIPINSKI

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

Wednesday, April 4, 2001

Mr. LIPINSKI. Mr. Speaker, I rise this evening to pay tribute to the Veterans of Foreign Wars of the United States, a fine group of men and women who share a profound commitment of patriotism, comradeship and service to our nation's veterans, both in times of war and in times of peace.

These outstanding men and women of every race, creed and ethnic background will celebrate Loyalty Day on May 1, 2001. This day is set aside as a special day for the reaffirmation of loyalty to the United States of America and for the recognition of the heritage of American freedom. Yet, this day does not belong to the Veterans of Foreign Wars alone; it belongs to all Americans. We should all pledge ourselves to maintain a free society in which loyalty is always encouraged and respected. We should let the world know that Americans are behind their country and that, because of this, America is still a strong and vibrant nation.

I would like to specifically recognize the people in my district who have dedicated their

time to support a Loyalty Day celebration. The Third District Commander Walter Liptak and Ladies Auxiliary President Diane M. Pencak, in conjunction with Loyalty Day Chairman James F. Davis, members of the Veterans of Foreign Wars Barbara Maruszak-Sparr and Anthony S. Maruszak and the local community are gathering on Sunday, April 29, 2001 to commemorate Loyalty Day.

I commend all our Veterans of Foreign Wars on this Loyalty Day, May 1, 2001 and encourage my colleagues to do the same.

HELP MORE FULL-TIME WORKERS BRING HOME A DECENT PAY-CHECK

HON. LUIS V. GUTIERREZ

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

Wednesday, April 4, 2001

Mr. GUTIERREZ. Mr. Speaker, on March 7 I introduced the "Federal Living Wage Responsibility Act of 2001," legislation to mandate a livable wage for employees under Federal contracts and subcontracts. Seventy representatives currently cosponsor this important legislation.

Nearly a third of the members of the U.S. labor force work full-time, year-round and still do not earn enough to sustain a family of four at no less than the poverty threshold of \$17,650 per year for a family of four. Employees who work hard at full-time jobs should be paid a wage that assures they will not live in poverty.

To address this problem, this Act requires that:

Employees of Federal contracts or subcontracts of more than \$10,000 be paid the greater of \$8.49 per hour or the hourly wage necessary to reach the poverty level.

Individuals hired by the United States government also receive a living wage, helping thousands of more workers to stay above the poverty level.

Employees of Federal contracts or subcontracts and individuals hired by the United States government receive benefits such as medical or hospital care, vacation and holiday pay, disability and sickness insurance, life insurance and pensions.

Although Congress passed laws such as the Davis Bacon Act and the Service Contract Act to help ensure that employees of Federal contractors earn a decent wage, thousands of federal workers and federally contracted workers still do not earn enough to support themselves or their families.

This legislation will allow hard-working Americans to earn quality wages and to increase their savings for such essential needs as their retirement and their children's education. We believe the Federal government must take responsible, workable steps to reward working Americans and to help keep them out of poverty. This bill represents a practical step toward that goal.

Mr. Speaker, I submit the full text of this meaningful legislation for the RECORD and I urge my colleagues to support this important legislation.

H.R. 917

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Federal Living Wage Responsibility Act”.

SEC. 2. FINDINGS.

The Congress finds the following:

(1) According to data from fiscal year 1999, approximately 162,000 Federal contract workers did not earn a wage sufficient to lift a family of four out of poverty. Just under 60 percent of these poorly paid workers work for large firms and 62 percent work on Department of Defense contracts. These workers represent 11 percent of the total 1.4 million Federal contract workers in the United States.

(2) As of September 2000, 14,356 workers employed by the Federal Government earned less than the poverty level for a family of four.

(3) A majority of workers earning less than a living wage are adult females working full-time. A disproportionate number of workers earning less than a living wage are minorities.

(4) The Federal Government provides billions of dollars to businesses each year, through spending programs, grants and Government-favored financing.

(5) In fiscal year 1999, the Federal Government awarded contracts worth over \$208 billion.

(6) Congress must ensure that Federal dollars are used responsibly to improve the economic security and well-being of Americans across the country.

SEC. 3. POVERTY-LEVEL WAGE.

(a) **GENERAL RULE.**—Notwithstanding any other law that does not specifically exempt itself from this Act and except as provided in subsection (b), the Federal Government and any employer under a Federal contract for an amount exceeding \$10,000 (or a subcontract under such a contract) shall pay to each of their respective workers—

(1) an hourly wage (or salary equivalent) sufficient for a worker to earn, while working 40 hours a week on a full-time basis, the amount of the Federal poverty level for a family of four (as published in the Federal Register by the Department of Health and Human Services under the authority of section 673(2) of the Community Services Block Grant Act (42 U.S.C. 9902(2)); and

(2) an additional amount, determined by the Secretary based on the locality in which a worker resides, sufficient to cover the costs to such worker to obtain any fringe benefits not provided by the worker's employer.

(b) **EXEMPTIONS.**—Subsection (a) does not apply to the following:

(1) A small-business concern (as that term is used in section 3 of the Small Business Act (15 U.S.C. 632)).

(2) A nonprofit organization exempt from Federal income tax under section 501(c) of the Internal Revenue Code of 1986 (26 U.S.C. 501(c)), if the ratio of the total wages of the chief executive officer of such organization to the wages of the full-time equivalent of the lowest paid worker is not greater than 25 to 1.

(c) **RETALIATION PROHIBITED.**—It shall be unlawful for any employer subject to subsection (a) to terminate or suspend the employment of a worker on the basis of such worker's allegation of a violation of subsection (a).

(d) **CONTRACT REQUIREMENT.**—Any contract subject to subsection (a) shall contain a provision requiring the Federal contractor to ensure that any worker hired under such contract (or a subcontract thereof) shall be paid in accordance with subsection (a).

SEC. 4. ENFORCEMENT BY SECRETARY.

(a) **IN GENERAL.**—If the Secretary determines (in a written finding setting forth a

detailed explanation of such determination), after notice and an opportunity for a hearing on the record, that a Federal contractor (or any subcontractor thereof) subject to section 3 has engaged in a pattern or practice of violations of section 3, the following shall apply to such Federal contractor:

(1) **CONTRACT CANCELLATION.**—After final adjudication of a pattern or practice of violations, the United States may cancel any contract (or the remainder thereof) with the Federal contractor that is a part of the pattern or practice of violations.

(2) **RESTITUTION.**—A Federal contractor whose contract is cancelled under paragraph (1) shall be liable to the United States in an amount equal to the costs to the Government in obtaining a replacement contractor to cover the remainder of any contract cancelled under paragraph (1).

(3) **CONTRACT INELIGIBILITY.**—After final adjudication of a pattern or practice of violations, the Federal contractor shall be ineligible to enter into, extend, or renew a contract with the United States for a period of five years after the date of such adjudication.

(4) **PUBLICATION.**—Not later than 90 days after final adjudication of a pattern or practice of violations, the Secretary shall publish in the Federal Register a notice describing the ineligibility of the Federal contractor under paragraph (3).

(b) **SAFE HARBOR.**—Subsection (a) shall not apply if—

(1) the Federal contractor has entered into a consent agreement with the Secretary with regard to a pattern or practice of violations of section 3 and has paid to any aggrieved workers all wages due them, to the satisfaction of the Secretary; or

(2) the Secretary determines, after consultation with the affected Government entity, that cancellation or debarment under subsection (a) would not be in the best interests of the Nation or of such Government entity.

(c) **JUDICIAL REVIEW.**—Any Federal contractor aggrieved by an adverse determination of the Secretary under subsection (a) may seek review of such determination in an appropriate court.

SEC. 5. EMERGENCIES.

The President may suspend the provisions of this Act in times of emergency.

SEC. 6. PRIVATE RIGHT OF ACTION.

(a) **ACTION.**—A worker aggrieved by a violation of section 3 may, in a civil action, recover appropriate relief. A civil action under this section shall be filed not later than 3 years after the commission of such violation. A civil action may not be brought under this section if an employer subject to section 3 has paid or reinstated the worker as a result of an administrative action under section 4.

(b) **RELIEF.**—In this section, the term “appropriate relief” means—

(1) injunction of a violation of section 3;

(2) actual damages or, if the court finds that the employer willfully violated section 3, three times actual damages;

(3) reasonable attorney fees and the costs of the action; and

(4) any other relief the court deems appropriate in the circumstances of the case.

SEC. 7. RULEMAKING.

The Secretary shall make rules to carry out this Act, which shall take effect not later than 120 days after the date of enactment of this Act.

SEC. 8. DEFINITIONS.

In this Act:

(1) The term “employer” means a person who has economic power to set a worker's terms and conditions of employment, regardless of the formality of an employment relationship.

(2) The term “fringe benefits” means—
(A) medical or hospital care or contributions to a health insurance plan;
(B) contributions to a retirement plan;
(C) life insurance;
(D) disability insurance; and
(E) vacation and holiday pay.
(3) The term “Secretary” means the Secretary of Labor.

TRIBUTE TO IRVING M. ROSENBAUM ON HIS 80TH BIRTHDAY

HON. TOM LANTOS

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, April 4, 2001

Mr. LANTOS. Mr. Speaker, I invite my colleagues to join me today in paying tribute to a great man who will shortly celebrate his 80th birthday—Irving M. Rosenbaum. In addition to the commendable accomplishment of attaining the age of 80, Mr. Rosenbaum, has provided extraordinary commitment and leadership on behalf of the Open University of Israel.

The Open University of Israel, modeled after the Open University in Great Britain, welcomed its first students in 1976. With a current enrollment of approximately 29,000 students, the Open University of Israel has a flexible teaching style that allows many working and older students the opportunity to receive a college education. Students hail from all over Israel and from virtually every walk of life. Utilizing the Internet, satellites, cable TV and other methods, the University is able to provide long distance learning to almost any student who desires it.

Mr. Speaker, Irving Rosenbaum has played an active role in the University's history through the American Friends of The Open University of Israel. During the past thirteen years, under his astute leadership, the American Friends of The Open University of Israel has been transformed from a small group to a large organization which contributes significant funding annually to the University.

Irving was born in Dresden, Germany, and with his family, he fled Nazi Germany and came to the United States in 1938. Here, he joined S.E. Nichols and Co., a variety store chain. His service at the store was interrupted when he served in Europe with the U.S. Army. As a member of the Psychological Warfare Branch, Rosenbaum participated in Allied war efforts in Africa, Italy, France, and Germany. After the war, he remained in Germany where he served as a member of the Allied Control Commission for Germany. When he returned to the United States he received a bachelors degree in Economics from the New School for Social Research and later earned a Masters degree, also in economics.

Mr. Speaker, Irving Rosenbaum's commitment to Jewish and Israeli causes is exceptional. In addition to his leadership of the American Friends of the Open University of Israel, he is a member of the Executive Committee of the American Israel Public Affairs Committee, a Member of the Board of Directors of the United Jewish Appeal Federation of New York, a Member of the Executive Committee of the American Friends of the Israel Philharmonic, and a Member of the Board of the American Friends of Livnot U'Lehibanon.

Mr. Speaker, I invite my colleagues in the Congress to join me in recognizing Irving