and work towards achieving a constructive consensus for the good of the people of the United States.

SENATE RESOLUTION 367—URGING THE GOVERNMENT OF EGYPT TO PROVIDE A TIMELY AND OPEN APPEAL FOR SHAIBOUB WILLIAM ARSEL AND TO COMPLETE AN INDEPENDENT INVESTIGATION OF POLICE BRUTALITY IN AL-KOSHEH

Mr. MACK submitted the following resolution; which was referred to the Committee on Foreign Relations:

#### S. RES. 367

Whereas on Friday August 14, 1998, two Coptic Christians, Samir Oweida Hakim and Karam Tamer Arsal, were murdered in Al-Kosheh, Egypt;

Whereas, according to a report from the Egyptian Organization for Human Rights that was translated by the United States Embassy in Cairo, up to 1,200 Coptic Christians, including women and children, were subsequently detained and interrogated without sufficient evidence;

Whereas it is reported that the police tortured the detained Coptic Christians over a period of days and even weeks and that the detainees suffered abuses that included beatings, administration of electric shock to all parts of the body, including sensitive areas, and being bound in painful positions for hours at a time:

Whereas Egypt is a party to the Convention against Torture and Other Cruel, Inhumane or Degrading Treatment or Punishment:

Whereas the Convention against Torture and Other Cruel, Inhumane or Degrading Treatment or Punishment prohibits torture to obtain information and confessions such as the torture that reportedly took place in Al-Kosheh:

Whereas Egypt is party to the International Covenant on Civil and Political Rights;

Whereas Article 18 of the International Covenant on Civil and Political Rights states that "(1) Everyone shall have the right to freedom of thought, conscience, and religion. This right shall include freedom to have or to adopt a religion or belief of his choice, and freedom, either individually or in community with others and in public or in private, to manifest his religion or belief in worship, observance, practice and teaching. (2) No one shall be subject to coercion which would impair his freedom to have or adopt a religion or belief of his choice".

or belief of his choice.";
Whereas some of the 1,200 detained Coptic
Christians reported that the police chief
made derogatory remarks about their religion and stated that the detainees were
being targeted because of their religious beliefs;

Whereas the summary report of the Egyptian Organization for Human Rights states that, as a result of the massive roundup and torture of the Coptic Christian community, a prosecution proceeded using confessions obtained under duress;

Whereas, according to the report, as translated by the United States Embassy in Cairo, one of the confessors "was detained for 18 days, beaten constantly, was not allowed food or water, and prevented from relieving himself" and "confessed only when they threatened to rape his two sisters" who "were brought to the police station, tortured and threatened with rape in front of him", and the detainee identified Shaiboub William Arsel as the murderer;

Whereas Shaiboub William Arsel, a Coptic Christian, was charged with the murders of Samir Oweida Hakim and Karam Tamer Arsal, was found guilty, and was sentenced on June 5, 2000, to 15 years of hard labor;

Whereas, according to the Associated Press story describing Shaiboub William Arsel's trial, "[t]he court based its guilty verdict on evidence and testimony provided by police, said the officials on condition of anonymity" and "gave no further details";

Whereas no known international observers were present at Shaiboub William Arsel's trial:

Whereas, on January 2, 2000, a mob of nearly 3,000 Muslims killed 21 Christians and destroyed and looted dozens of Christian homes and businesses in the village of Al-Kosheh;

Whereas local Egyptian security forces failed to stop the massacre of Coptic Christians, and according to Coptic leader Pope Shenouda III, "responsibility falls first on security forces... the problem lies among the authorities in the area where the incident occurred": Now, therefore, be it

Resolved.

#### SECTION 1. SENSE OF THE SENATE ON THE AP-PEAL OF SHAIBOUB WILLIAM ARSEL AND THE EGYPTIAN GOVERNMENT'S INVESTIGATION OF POLICE BRU-TALITY IN AL-KOSHEH.

The Senate hereby urges the President and the Secretary of State to encourage officials of the Government of Egypt to—

(1) allow for a timely and open appeal for Shaiboub William Arsel that includes international observers; and

(2) complete an independent investigation of the police brutality in Al-Kosheh.

#### SEC. 2. TRANSMITTAL OF RESOLUTION.

The Secretary of the Senate shall transmit a copy of this resolution to the President and the Secretary of State, with the request that the President or the Secretary further transmit such copy to the Government of Egypt.

### RESOLUTION ON SHAIBOUB WILLIAM ARSEL

Mr. MACK. Mr. President, I rise today to speak on behalf of Coptic Christians in Egypt who have been persecuted because of their religious beliefs. According to reports by both the Egyptian Organization for Human Rights and Freedom House in the United States, up to 1,200 Coptic Christians in Al-Kosheh, Egypt, were detained, interrogated, and subjected to police brutality in relation to the murders of two other Coptic Christians in 1998. After weeks of reported torture, these accounts suggest that confessions were obtained under duress that identified Shaiboub William Arsel as the murderer. Mr. Arsel was subsequently sentenced to 15 years of hard labor.

Over the last two years I have met with officials from the Egyptian government, including President Hosni Mubarak on several occasions in an attempt to address this issue quietly. Unfortunately, these discussions have failed to produce sufficient action on the part of the government of Egypt. As a result, I rise today to submit a resolution urging the President to encourage the Egyptian government to provide Shaiboub William Arsel with a timely and open appeal that would include international observers, and fur-

thermore to complete an independent investigation of the police brutality in Al-Kosheh.

#### AMENDMENTS SUBMITTED

#### MIWALETA PARK EXPANSION ACT

#### MURKOWSKI AMENDMENT NO. 4290

Mr. MACK (for Mr. MURKOWSKI) proposed an amendment to the bill (H.R. 1725) to provide for the conveyance by the Bureau of Land Management to Douglas County, Oregon, of a county park and certain adjacent land; as follows:

On page 3, beginning on line 6 strike Section 2(b)(1) and insert:

"(1) IN GENERAL.—After conveyance of land under subsection (a), the County shall manage the land for public park purposes consistent with the plan for expansion of the Miwaleta Park as approved in the Decision Record for Galesville Campground, EA #OR110-99-01, dated September 17, 1999.".

Section 2(b)(2)(A) strike "purposes—" and insert: "purposes as described in paragraph 2(b)(1)—".

# SAINT-GAUDENS HISTORIC SITE LEGISLATION

#### THOMAS AMENDMENT NO. 4291

Mr. MACK (for Mr. Thomas) proposed an amendment to the bill (S. 1367) to amend the Act which established the Saint-Gaudens Historic Site, in the State of New Hampshire, by modifying the boundary and for other purposes; as follows:

On page 2, line 3, strike ''215'' and insert in lieu thereof ''279''.

#### SOUTHEASTERN ALASKA INTERTIE SYSTEM LEGISLATION

#### MURKOWSKI AMENDMENT NO. 4292

Mr. MACK (for Mr. MURKOWSKI) proposed an amendment to the bill (S. 2439) to authorize the appropriation of funds for the construction of the Southeastern Alaska Intertie system, and for other purposes; as follows:

Strike all after the enacting clause and insert the following:

"That upon the completion and submission to the United States Congress by the Forest Service of the ongoing High Voltage Direct Current viability analysis pursuant to USFS Collection Agreement #00CO-111005-105 or no later than February 1, 2001, there is hereby authorized to be appropriated to the Secretary of Energy such sums as may be necessary to assist in the construction of the Southeastern Alaska Intertie system as generally identified in Report #97-01 of the Southern Conference. Such sums shall equal 80 percent of the cost of the system and may not exceed \$384 million. Nothing in this Act shall be construed to limit or waive any otherwise applicable State or Federal Law.

#### "SEC. 2. NAVAJO ELECTRIFICATION DEMONSTRA-TION PROGRAM.

"(a) ESTABLISHMENT.—The Secretary of Energy shall establish a five year program to

assist the Navajo Nation to meet its electricity needs. The purpose of the program shall be to provide electric power to the estimated 18,000 occupied structures on the Navajo Nation that lack electric power. The goal of the program shall be to ensure that every household on the Navajo Nation that requests it has access to a reliable and affordable source of electricity by the year 2006.

"(b) Scope.—In order to meet the goal in subsection (a), the Secretary of Energy shall provide grants to the Navajo Nation to—

"(1) extend electric transmission and distribution lines to new or existing structures that are not served by electric power and do not have adequate electric power service;

"(2) purchase and install distributed power generating facilities, including small gas turbines, fuel cells, solar photovoltaic systems, solar thermal systems, geothermal systems, wind power systems, or biomassfueled systems;

"(3) purchase and install other equipment associated with the generation, transmission, distribution, and storage of electric power or

power; or

"(4) provide training in the installation operation, or maintenance of the lines, facilities, or equipment in paragraphs (1) through (3): or

"(5) support other activities that the Secretary of Energy determines are necessary to

meet the goal of the program.

"(c) TECHNICAL SUPPORT.—At the request of the Navajo Nation, the Secretary of Energy may provide technical support through Department of Energy laboratories and facilities to the Navajo Nation to assist in achieving the goal of this program.

"(d) ANNUAL REPORTS.—Not later than February 1, 2002 and for each of the five succeeding years, the Secretary of Energy shall submit a report to Congress on the status of the programs and the progress towards meeting its goal under subsection (a).

"(e) AUTHORIZATION OF APPROPRIATIONS.— There are authorized to be appropriated to the Secretary of Energy to carry out this section \$15,000,000 for each of the fiscal years 2002 through 2006."

# SAND CREEK MASSACRE NATIONAL HISTORIC SITE ESTABLISHMENT ACT OF 2000

#### THOMAS AMENDMENT NO. 4293

Mr. MACK (for Mr. THOMAS) proposed an amendment to the bill (S. 2950) to authorize the Secretary of the Interior to establish the Sand Creek Massacre Historic Site in the State of Colorado; as follows:

On page 5, line 23, strike "Boundary of the Sand Creek Massacre Site" and insert in lieu thereof "Sand Creek Massacre Historic Site"

On page 5, line 25, strike "SAND 80,009 IR" and insert in lieu thereof "SAND 80,013 IR".

### LITTLE SANDY RIVER WATERSHED LEGISLATION

#### MURKOWSKI AMENDMENT NO. 4294

Mr. MACK (for Mr. MURKOWSKI) proposed an amendment to the bill (S. 2691) to provide further protections for the watershed of the Little Sandy River as part of the Bull Run Watershed Management Unit, Oregon, and for other purposes; as follows:

Strike Section 3, through the end of the bill, and insert:

#### SEC. 3. LAND RECLASSIFICATION.

(a) Within six months of the date of enactment of this Act, the Secretaries of Agriculture and Interior shall identify any Oregon and California Railroad lands (O&C lands) subject to the distribution provision of the Act of August 28, 1937 (chapter 876, title II, 50 Stat. 875; 43 U.S.C. Sec. 1181f) within the boundary of the special resources management area described in Section 1 of

(b) Within eighteen months of the date of enactment of this Act, the Secretary of the Interior shall identify public domain lands within the Medford, Roseburg, Eugene, Salem and Coos Bay Districts and the Klamath Resource Area of the Lakeview District of the Bureau of Land Management approximately equal in size and condition as those lands identified in paragraph (a) but not subject to the Act of August 28, 1937 (chapter 876, title II, 50 Stat. 875; 43 U.S.C. Sec. 1181af). For purposes of this paragraph, 'public domain lands' shall have the meaning given the term 'public lands' in Section 103 of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1702), but excluding there from any lands managed pursuant to the Act of August 28, 1937 (chapter 876, title II, 50 Stat. 875; 43 U.S.C. 1181a-f).

(c) Within two years after the date of enactment of this Act, the Secretary of the Interior shall submit to Congress and publish in the Federal Register a map or maps identifying those public domain lands pursuant to paragraphs (a) and (b) of this Section. After an opportunity for public comment, the Secretary of the Interior shall complete an administrative land reclassification such that those lands identified pursuant to paragraph (a) become public domain lands not subject to the distribution provision of the Act of August 28, 1937 (chapter 876, title II, 50 Stat. 875f; 43 U.S.C. Sec. 1181f) and those lands identified pursuant to paragraph (b) become Oregon and California Railroad lands (O&C lands) subject to the Act of August 28, 1937 (chapter 876, title II, 50 Stat. 875; 43 U.S.C. 1181a-f).

#### SEC. 4. ENVIRONMENTAL RESTORATION.

(a) IN GENERAL.—In order to further the purposes of this Act, there is hereby authorized to be appropriated \$10 million under the provisions of section 323 of the FY 1999 Interior Appropriations Act (P.L. 105–277) for Clackamas County, Oregon, for watershed restoration, except timber extraction, that protects or enhances water quality or relates to the recovery of species listed pursuant to the Endangered Species Act (Public Law 93–205) near the Bull Run Management Unit.

# HARRIET TUBMAN SPECIAL RESOURCE STUDY ACT

#### THOMAS AMENDMENT NO. 4295

Mr. MACK (for Mr. THOMAS) proposed an amendment to the bill (S. 2345) to direct the Secretary of the Interior to conduct a special resource study concerning the preservation and public use of sites associated with Harriet Tubman located Auburn, New York, and for other purposes; as follows:

On page 7, line 24, strike "Port Hill Cemetery," and insert in lieu thereof "Fort Hill Cemetery,".

## FRANCHISE FEE RECALCULATION LEGISLATION

#### BINGAMAN AMENDMENT NO. 4296

Mr. MACK (for Mr. BINGAMAN) proposed an amendment to the bill (S.

2331) to direct the Secretary of the Interior to recalculate the franchise fee owed by Fort Sumter Tours, Inc., a concessioner providing service to Fort Sumter National Monument, South Carolina; as follows:

Strike all and insert the following:

#### "SECTION 1. ARBITRATION REQUIREMENT.

"The Secretary of the Interior (in this Act referred to as the Secretary) shall, upon the request of Fort Sumter Tours, Inc. (in this Act referred to as the 'Concessioner'), agree to binding arbitration to determine the franchise fee payable under the contract executed on June 13, 1986 by the Concessioner and the National Park Service, under which the Concessioner provides passenger boat service to Fort Sumter National Monument in Charleston Harbor, South Carolina (in this Act referred to as 'the Contract').

#### "SEC. 2. APPOINTMENT OF THE ARBITRATOR.

"(a) MUTUAL AGREEMENT.—Not later than 30 days after the date of enactment of this Act, the Secretary and the Concessioner shall jointly select a single arbitrator to conduct the arbitration under this Act.

"(b) FAILURE TO AGREE.—If the Secretary and the Concessioner are unable to agree on the selection of a single arbitrator within 30 days after the date of enactment of this Act, within 30 days thereafter the Secretary and the Concessioner shall each select an arbitrator, the two arbitrators selected by the Secretary and the Concessioner shall jointly select a third arbitrator, and the three arbitrators shall jointly conduct the arbitration.

"(c) QUALIFICATIONS.—Any arbitrator selected under either subsection (a) or subsection (b) shall be a neutral who meets the criteria of selection 573 of title 5, United States Code.

"(d) PAYMENT OF EXPENSES.—The Secretary and the Concessioner shall share equally the expenses of the arbitration.

"(e) DEFINITION.—As used in this Act, the term "arbitrator" includes either a single arbitrator selected under subsection (a) or a three-member panel of arbitrators selected under subsection (b).

#### "SEC. 3. SCOPE OF THE ARBITRATION.

"(a) SOLE ISSUES TO BE DECIDED.—The arbitrator shall, after affording the parties an opportunity to be heard in accordance with section 579 of title 5, United States Code, determine—

"(1) the appropriate amount of the franchise fee under the Contract for the period from June 13, 1991 through December 31, 2000 in accordance with the terms of the Contract; and

"(2) any interest or penalties on the amount owed under paragraph (1).

"(b) DE NOVO DECISION.—The arbitrator shall not be bound by any prior determination of the appropriate amount of the fee by the Secretary or any prior court review thereof.

"(c) BASIS FOR DECISION.—The arbitrator shall determine the appropriate amount of the fee based upon the law in effect on the effective date of the Contract and the terms of the Contract.

#### "SEC. 4. FINAL DECISION.

"The arbitrator shall issue a final decision not later than 300 days after the date of enactment of this Act.

#### "SEC. 5. EFFECT OF DECISION.

"(a) RETROACTIVE EFFECT.—The amount of the fee determined by the arbitrator under section 3(a) shall be retroactive to June 13, 1991.

decision of the arbitrator shall be final and conclusive upon the Secretary and the Concessioner and shall not be subject to judicial

#### "SEC. 6. GENERAL AUTHORITY.

"Except to the extent inconsistent with this Act, the arbitration under this Act shall be conducted in accordance with subchapter IV of title 5, United States Code.'

BLACK ROCK DESERT-HIGH ROCK CANYON EMIGRANT TRAILS NA-TIONAL CONSERVATION AREA ACT OF 2000

#### BRYAN AMENDMENT NO. 4297

Mr. MACK (for Mr. BRYAN) proposed an amendment to the bill (S. 2273) to establish the Black Rock Desert-High Rock Canyon Emigrant Trails National Conservation Area, and for other purposes; as follows:

Strike all after the enacting clause and insert the following:

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Black Rock Desert-High Rock Canon Emigrant Trails National Conservation Area Act of 2000". SEC. 2. FINDINGS.

The Congress finds the following:

- (1) The areas of northwestern Nevada known as the Black Rock Desert and High Rock Canyon contain and surround the last nationally significant, untouched segments of the historic California Emigrant Trails, including wagon ruts, historic inscriptions, and a wilderness landscape largely changed since the days of the pioneers.
- (2) The relative absence of development in the Black Rock Desert and High Rock Canyon areas from emigrant times to the present day offers a unique opportunity to capture the terrain, sights, and conditions of the overland trails as they were experienced by the emigrants and to make available to both present and future generations of Americans the opportunity of experiencing emigrant conditions in an unaltered setting.
- (3) The Black Rock Desert and High Rock Canyon areas are unique segments of the Northern Great Basin and contain broad representation of the Great Basin's land forms and plant and animal species, including golden eagles and other birds of prey, sage grouse, mule deer, pronghorn antelope, bighorn sheep, free roaming horses and burros, threatened fish and sensitive plants.
- (4) The Black Rock-High Rock region contains a number of cultural and natural resources that have been declared eligible for National Historic Landmark and Natural Landmark status, including a portion of the 1843-44 John Charles Fremont exploration route, the site of the death of Peter Lassen. early military facilities, and examples of early homesteading and mining.
- (5) The archaeological, paleontological, and geographical resources of the Black Rock-High Rock region include numerous prehistoric and historic Native American sites, wooly mammoth sites, some of the largest natural potholes of North America, and a remnant dry Pelistocene lakebed (playa) where the curvature of the Earth may be observed.
- $(\check{6})$  The two large wilderness mosaics that frame the conservation area offer exceptional opportunities for solitude and serve to protect the integrity of the viewshed of the historic emigrant trails.
- (7) Public lands in the conservation area have been used for domestic livestock grazing for over a century, with resultant bene-

fits to community stability and contributions to the local and State economies. It has not been demonstrated that continuation of this use would be incompatible with appropriate protection and sound management of the resource values of these lands; therefore, it is expected that such grazing will continue in accordance with the management plan for the conservation area and other applicable laws and regulations.

The Black Rock Desert playa is a unique natural resource that serves as the primary destination for the majority of visitors to the conservation area, including visitors associated with large-scale permitted events. It is expected that such permitted events will continue to be administered in accordance with the management plan for the conservation area and other applicable laws and regulations.

#### SEC. 3. DEFINITIONS.

As used in this Act:

(1) The term "Secretary" means the Secretary of the Interior.

- (2) The term "public lands" has the meaning stated in section 103(e) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1702(e)).
- The term "conservation area" the Black Rock Desert-High Rock Canyon Emigrant Trails National Conservation Area established pursuant to section 4 of this Act. SEC. 4. ESTABLISHMENT OF THE CONSERVATION AREA.
- (a) ESTABLISHMENT AND PURPOSES.—In order to conserve, protect, and enhance for the benefit and enjoyment of present and future generations the unique and nationally important historical, cultural, paleontologscientific, biological, educational, wildlife, riparian, wilderness, endangered species, and recreational values and resources associated with the Applegate-Lassen and Nobles Trails corridors and surrounding areas, there is hereby established the Black Rock Desert-High Rock Canyon Emigrant Trails National Conservation Area in the State of Nevada.
- (b) AREAS INCLUDED.—The conservation area shall consist of approximately 797,100 acres of public lands as generally depicted on the map entitled "Black Rock Desert Emigrant Trail National Conservation Area" and dated July 19, 2000.
- (c) MAPS AND LEGAL DESCRIPTION.—As soon as practicable after the date of the enactment of this Act, the Secretary shall submit to Congress a map and legal description of the conservation area. The map and legal description shall have the same force and effect as if included in this Act, except the Secretary may correct clerical and typographical errors in such map and legal description. Copies of the map and legal description shall be on file and available for public inspection in the appropriate offices of the Bureau of Land Management.

#### SEC. 5. MANAGEMENT.

(a) MANAGEMENT.—The Secretary, acting through the Bureau of Land Management, shall manage the conservation area in a manner that conserves, protects and enhances its resources and values, including those resources and values specified in subsection 4(a), in accordance with this Act, the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.), and other applicable provisions of law.

(b) Access

- (1) IN GENERAL.—The Secretary shall maintain adequate access for the reasonable use and enjoyment of the conservation area.
- (2) PRIVATE LAND.—The Secretary shall provide reasonable access to privately owned land or interests in land within the boundaries of the conservation area.
- (3) EXISTING PUBLIC ROADS.—The Secretary is authorized to maintain existing public ac-

cess within the boundaries of the conservation areas in a manner consistent with the purposes for which the conservation area was established.

(c) USES.-

- (1) IN GENERAL.—The Secretary shall only allow such uses of the conservation area as the Secretary finds will further the purposes for which the conservation area is established.
- OFF-HIGHWAY VEHICLE USE.—Except where needed for administrative purposes or to respond to an emergency, use of motorized vehicles in the conservation area shall be permitted only on roads and trails and in other areas designated for use of motorized vehicles as part of the management plan prepared pursuant to subsection (e).

Secretary PERMITTED EVENTS.—The may continue to permit large-scale events in defined, low impact areas of the Black Rock Desert plays in the conservation area in accordance with the management plan prepared pursuant to subsection (e).

(d) HUNTING, TRAPPING, AND FISHING.-Nothing in this Act shall be deemed to diminish the jurisdiction of the State of Nevada with respect to fish and wildlife management, including regulation of hunting and fishing, on public lands within the conservation area.

- MANAGEMENT PLAN -Within three years following the date of enactment of this Act, the Secretary shall develop a comprehensive resource management plan for the long-term protection and management of the conservation area. The plan shall be developed with full public participation and shall developed with full public participation and shall describe the appropriate uses and management of the conservation area consistent with the provisions of this Act. The plan may incorporate appropriate decisions contained in any current management or activity plan for the area and may use information developed in previous studies of the lands within or adjacent to the conservation
- (f) GRAZING.—Where the Secretary of the Interior currently permits livestock grazing in the conservation area, such grazing shall be allowed to continue subject to all applicable laws, regulations, and executive orders.
- (g) VISITOR SERVICE FACILITIES.—The Secretary is authorized to establish, in cooperation with other public or private entities as the Secretary may deem appropriate, visitor service facilities for the purpose of providing information about the historical, cultural, ecological, recreational, and other resources of the conservation area.

#### SEC. 6. WITHDRAWAL.

(a) IN GENERAL.—Subject to valid existing rights, all Federal lands within the conservation area and all lands and interests therein which are hereafter acquired by the United States are hereby withdrawn from all forms of entry, appropriation, or disposal under the public land laws, from location, entry, and patent under the mining laws, from operation of the mineral leasing and geothermal leasing laws and from the minerals materials laws and all amendments thereto.

#### SEC. 7. NO BUFFER ZONES.

The Congress does not intend for the establishment of the conservation area to lead to the creation of protective perimeters or buffer zones around the conservation area. The fact that there may be activities or uses on lands outside the conservation area that would not be permitted in the conservation area shall not preclude such activities or uses on such lands up to the boundary of the conservation area consistent with other applicable laws.

#### SEC. 8. WILDERNESS.

(a) DESIGNATION.—In furtherance of the purposes of the Wilderness Act of 1964 (16 U.S.C. 1131 et seq.), the following lands in the State of Nevada are designated as wilderness, and, therefore, as components of the National Wilderness Preservation System:

(1) Certain lands in the Black Rock Desert Wilderness Study Area comprised of approximately 315,700 acres, as generally depicted on a map entitled "Black Rock Desert Wilderness—Proposed" and dated July 19, 2000, and which shall be known as the Black Rock Desert Wilderness.

(2) Certain lands in the Pahute Peak Wilderness Study Area comprised of approximately 57,400 acres, as generally depicted on a map entitled "Pahute Peak Wilderness—Proposed" and dated July 19, 2000, and which shall be known as the Pahute Peak Wilderness.

(3) Certain lands in the North Black Rock Range Wilderness Study Area comprised of approximately 30,800 acres, as generally depicted on a map entitled "North Black Rock Range Wilderness—Proposed" and dated July 19, 2000, and which shall be known as the North Black Rock Range Wilderness.

(4) Certain lands in the East Fork High Rock Canyon Wilderness Study Area comprised of approximately 52,800 acres, as generally depicted on a map entitled "East Fork High Rock Canyon Wilderness—Proposed" and dated July 19, 2000, and which shall be known as the East Fork High Rock Canyon Wilderness.

(5) Certain lands in the High Rock Lake Wilderness Study Area comprised of approximately 59,300 acres, as generally depicted on a map entitled "High Rock Lake Wilderness—Proposed" and dated July 19, 2000, and which shall be known as the High Rock Lake Wilderness.

(6) Certain lands in the Little High Rock Canyon Wilderness Study Area comprised of approximately 48,700 acres, as generally depicted on a map entitled "Little High Rock Canyon Wilderness—Proposed" and dated July 19, 2000, and which shall be known as the Little High Rock Canyon Wilderness.

(7) Certain lands in the High Rock Canyon Wilderness Study Area and Yellow Rock Canyon Wilderness Study Area comprised of approximately 46,600 acres, as generally depicted on a map entitled "High Rock Canyon Wilderness—Proposed" and dated July 19, 2000, and which shall be known as the High Rock Canyon Wilderness.

(8) Certain land in the Calico Mountains Wilderness Study Area comprised of approximately 65,400 acres, as generally depicted on a map entitled "Calico Mountains Wilderness—Proposed" and dated July 19, 2000, and which shall be known as the Calico Mountains Wilderness.

(9) Certain lands in the South Jackson Mountains Wilderness Study Area comprised of approximately 56,800 acres, as generally depicted on a map entitled "South Jackson Mountains Wilderness—Proposed" and dated July 19, 2000, and which shall be known as the South Jackson Mountains Wilderness.

(10) Certain lands in the North Jackson Mountains Wilderness Study Area comprised of approximately 24,000 acres, as generally depicted on a map entitled "North Jackson Mountains Wilderness—Proposed" and dated July 19, 2000, and which shall be known as the North Jackson Mountains Wilderness.

(b) ADMINISTRATION OF WILDERNESS AREAS.—Subject to valid existing rights, each wilderness area designated by this Act shall be administered by the Secretary in accordance with the provisions of the Wilderness Act, except that any reference in such provisions to the effective date of the Wilderness Act shall be deemed to be a reference to the date of enactment of this Act and any reference to the Secretary of Agriculture shall be deemed to be a reference to the Secretary of the Interior.

(c) MAPS AND LEGAL DESCRIPTION.—As soon as practicable after the date of the enactment of this Act, the Secretary shall submit to Congress a map and legal description of the wilderness areas designated under this Act. The map and legal description shall have the same force and effect as if included in this Act, except the Secretary may correct clerical and typographical errors in such map and legal description. Copies of the map and legal description shall be on file and available for public inspection in the appropriate offices of the Bureau of Land Management.

(d) GRAZING.—Within the wilderness areas designated under subsection (a), the grazing of livestock, where established prior to the date of enactment of this Act, shall be permitted to continue subject to such reasonable regulations, policies, and practices as the Secretary deems necessary, as long as such regulations, policies, and practices fully conform with and implement the intent of Congress regarding grazing in such areas as such intent is expressed in the Wilderness Act and section 101(f) of Public Law 101-628. SEC. 9. AUTHORIZATION OF APPROPRIATIONS.

There is hereby authorized to be appropriated such sums as may be necessary to carry out the provisions of this Act.

### CAT ISLAND NATIONAL WILDLIFE REFUGE ESTABLISHMENT ACT

#### SMITH OF NEW HAMPSHIRE AMENDMENT NO. 4298

Mr. MACK (for Mr. SMITH of New Hampshire) proposed an amendment to the bill (H.R. 3292) to provide for the establishment of the Cat Island National Wildlife Refuge in West Feliciana Parish, Louisiana; as follows:

At the end, add the following:

# SEC. 8. DESIGNATION OF HERBERT H. BATEMAN EDUCATION AND ADMINISTRATIVE CENTER.

(a) IN GENERAL.—A building proposed to be located within the boundaries of the Chincoteague National Wildlife Refuge, on Assateague Island, Virginia, shall be known and designated as the "Herbert H. Bateman Education and Administrative Center".

(b) REFERENCES.—Any reference in a law, map, regulation, document, paper, or other record of the United States to the building referred to in subsection (a) shall be deemed to be a reference to the Herbert H. Bateman Education and Administrative Center.

#### SEC. 9. TECHNICAL CORRECTIONS.

(a) Effective on the day after the date of enactment of the Act entitled, "An Act to reauthorize the Junior Duck Stamp Conservation and Design Program Act of 1994" (106th Congress), section 6 of the Junior Duck Stamp Conservation and Design Program Act of 1994 (16 U.S.C. 668dd note; Public Law 103–340), relating to an environmental education center and refuge, is redesignated as section 7.

(b) Effective on the day after the date of enactment of the Cahaba River National Wildlife Refuge Establishment Act (106th Congress), section 6 of that Act is amended—

(1) in paragraph (2), by striking "the Endangered Species Act of 1973 (16 U.S.C. 1331 et seq.)" and inserting "the Endangered Species Act of 1973 (16 U.S.C. 1531 et seq.)"; and

(2) in paragraph (3), by striking "section 4(a)(3) and (4) of the National Wildlife Refuge System Administration Act of 1966 (16 U.S.C. 668ee(a)(3), (4))" and inserting "paragraphs (3) and (4) of section 4(a) of the National Wildlife Refuge System Administration Act of 1966 (16 U.S.C. 668dd(a))".

(c) Effective on the day after the date of enactment of the Red River National Wildlife Refuge Act (106th Congress), section 4(b)(2)(D) of that Act is amended by striking "section 4(a)(3) and (4) of the National Wildlife Refuge System Administration Act of 1966 (16 U.S.C. 668ee(a)(3), (4))" and inserting "paragraphs (3) and (4) of section 4(a) of the National Wildlife Refuge System Administration Act of 1966 (16 U.S.C. 668dd(a))".

### DISASTER MITIGATION ACT OF 2000

#### SMITH OF NEW HAMPSHIRE AMENDMENT NO. 4299

Mr. MACK (for Mr. SMITH) proposed an amendment to the bill (H.R. 707) to amend the Robert T. Stafford Disaster Relief and Emergency Assistance Act to authorize a program for predisaster mitigation, to streamline the administration of disaster relief, to control the Federal costs of disaster assistance, and for other purposes; as follows:

In lieu of the matter proposed to be inserted by the House amendment, insert the following:

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- (a) SHORT TITLE.—This Act may be cited as the "Disaster Mitigation Act of 2000".
- (b) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

Sec. 1. Short title; table of contents.

#### TITLE I—PREDISASTER HAZARD MITIGATION

- Sec. 101. Findings and purpose.
- Sec. 102. Predisaster hazard mitigation.
- Sec. 103. Interagency task force.
- Sec. 104. Mitigation planning; minimum standards for public and private structures.

# TITLE II—STREAMLINING AND COST REDUCTION

- Sec. 201. Technical amendments.
- Sec. 202. Management costs.
- Sec. 203. Public notice, comment, and consultation requirements.
- Sec. 204. State administration of hazard mitigation grant program.
- Sec. 205. Assistance to repair, restore, reconstruct, or replace damaged facilities.
- Sec. 206. Federal assistance to individuals and households.
- Sec. 207. Community disaster loans.
- Sec. 208. Report on State management of small disasters initiative.
- Sec. 209. Study regarding cost reduction.

#### TITLE III—MISCELLANEOUS

- Sec. 301. Technical correction of short title.
- Sec. 302. Definitions.
- Sec. 303. Fire management assistance.
- Sec. 304. Disaster grant closeout procedures.
- Sec. 305. Public safety officer benefits for certain Federal and State employees.
- Sec. 306. Buy American.
- Sec. 307. Treatment of certain real property. Sec. 308. Study of participation by Indian
- Sec. 308. Study of participation by Indian tribes in emergency management.

### TITLE I—PREDISASTER HAZARD MITIGATION

#### SEC. 101. FINDINGS AND PURPOSE.

- (a) FINDINGS.—Congress finds that—
- (1) natural disasters, including earthquakes, tsunamis, tornadoes, hurricanes, flooding, and wildfires, pose great danger to human life and to property throughout the United States;

- (2) greater emphasis needs to be placed
- (A) identifying and assessing the risks to States and local governments (including Indian tribes) from natural disasters;
- (B) implementing adequate measures to reduce losses from natural disasters; and
- (C) ensuring that the critical services and facilities of communities will continue to function after a natural disaster;
- (3) expenditures for postdisaster assistance are increasing without commensurate reductions in the likelihood of future losses from natural disasters;
- (4) in the expenditure of Federal funds under the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.), high priority should be given to mitigation of hazards at the local level; and
- (5) with a unified effort of economic incentives awareness and education technical assistance, and demonstrated Federal support, States and local governments (including Indian tribes) will be able to-
- (A) form effective community-based partnerships for hazard mitigation purposes;
- (B) implement effective hazard mitigation measures that reduce the potential damage from natural disasters;
- (C) ensure continued functionality of critical services;
- (D) leverage additional non-Federal resources in meeting natural disaster resistance goals; and
- (E) make commitments to long-term hazard mitigation efforts to be applied to new and existing structures.
- (b) PURPOSE.—The purpose of this title is to establish a national disaster hazard mitigation program-
- (1) to reduce the loss of life and property, human suffering, economic disruption, and disaster assistance costs resulting from natural disasters: and
- (2) to provide a source of predisaster hazard mitigation funding that will assist States and local governments (including Indian tribes) in implementing effective hazard mitigation measures that are designed to ensure the continued functionality of critical services and facilities after a natural disaster.

#### SEC. 102. PREDISASTER HAZARD MITIGATION.

(a) IN GENERAL.—Title II of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5131 et seq.) is amended by adding at the end the following:

#### "SEC. 203. PREDISASTER HAZARD MITIGATION.

- '(a) DEFINITION OF SMALL IMPOVERISHED COMMUNITY.—In this section, the term 'small impoverished community' means a community of 3,000 or fewer individuals that is economically disadvantaged, as determined by the State in which the community is located and based on criteria established by the President.
- (b) ESTABLISHMENT OF PROGRAM.—The President may establish a program to provide technical and financial assistance to States and local governments to assist in the implementation of predisaster hazard mitigation measures that are cost-effective and are designed to reduce injuries, loss of life, and damage and destruction of property, including damage to critical services and facilities under the jurisdiction of the States or local governments.
- (c) APPROVAL BY PRESIDENT.—If the President determines that a State or local government has identified natural disaster hazards in areas under its jurisdiction and has demonstrated the ability to form effective public-private natural disaster hazard mitigation partnerships, the President, using amounts in the National Predisaster Mitigation Fund established under subsection (i) (referred to in this section as the 'Fund'),

may provide technical and financial assistance to the State or local government to be used in accordance with subsection (e).

- (d) STATE RECOMMENDATIONS:
- "(1) IN GENERAL.
- "(A) RECOMMENDATIONS.—The Governor of each State may recommend to the President not fewer than 5 local governments to receive assistance under this section.
- (B) DEADLINE FOR SUBMISSION.—The recommendations under subparagraph (A) shall be submitted to the President not later than October 1, 2001, and each October 1st thereafter or such later date in the year as the President may establish.
- '(C) CRITERIA.—In making recommendations under subparagraph (A), a Governor shall consider the criteria specified in subsection (g).
  - "(2) USE.-
- "(A) IN GENERAL.—Except as provided in subparagraph (B), in providing assistance to local governments under this section, the President shall select from local governments recommended by the Governors under this subsection.
- "(B) EXTRAORDINARY CIRCUMSTANCES.—In providing assistance to local governments under this section, the President may select a local government that has not been recommended by a Governor under this subsection if the President determines that extraordinary circumstances justify the selection and that making the selection will further the purpose of this section.
- (3) EFFECT OF FAILURE TO NOMINATE.—If a Governor of a State fails to submit recommendations under this subsection in a timely manner, the President may select, subject to the criteria specified in subsection (g), any local governments of the State to receive assistance under this section.
- (e) USES OF TECHNICAL AND FINANCIAL AS-SISTANCE.
- "(1) IN GENERAL.—Technical and financial assistance provided under this section-
- "(A) shall be used by States and local governments principally implement to predisaster hazard mitigation measures that are cost-effective and are described in proposals approved by the President under this section: and
  - '(B) may be used—
- "(i) to support effective public-private natural disaster hazard mitigation partnerships;
- '(ii) to improve the assessment of a community's vulnerability to natural hazards; or
- '(iii) to establish hazard mitigation priorities, and an appropriate hazard mitigation plan, for a community.
- (2) DISSEMINATION.—A State or local government may use not more than 10 percent of the financial assistance received by the State or local government under this section for a fiscal year to fund activities to disseminate information regarding cost-effective mitigation technologies.
- (f) ALLOCATION OF FUNDS.—The amount of financial assistance made available to a State (including amounts made available to local governments of the State) under this section for a fiscal year-
- '(1) shall be not less than the lesser of-
- (A) \$500,000; or
- "(B) the amount that is equal to 1.0 percent of the total funds appropriated to carry out this section for the fiscal year;
- (2) shall not exceed 15 percent of the total funds described in paragraph (1)(B); and
- '(3) shall be subject to the criteria speci-
- fied in subsection (g).

  "(g) CRITERIA FOR ASSISTANCE AWARDS.—In determining whether to provide technical and financial assistance to a State or local government under this section, the President shall take into account-
- (1) the extent and nature of the hazards to be mitigated;

- '(2) the degree of commitment of the State or local government to reduce damages from future natural disasters;
- "(3) the degree of commitment by the State or local government to support ongoing non-Federal support for the hazard mitigation measures to be carried out using the technical and financial assistance;
- '(4) the extent to which the hazard mitigation measures to be carried out using the technical and financial assistance contribute to the mitigation goals and priorities established by the State:
- '(5) the extent to which the technical and financial assistance is consistent with other assistance provided under this Act;
- '(6) the extent to which prioritized, costeffective mitigation activities that produce meaningful and definable outcomes are clearly identified;
- "(7) if the State or local government has submitted a mitigation plan under section 322, the extent to which the activities identified under paragraph (6) are consistent with the mitigation plan;
- (8) the opportunity to fund activities that maximize net benefits to society;
- '(9) the extent to which assistance will fund mitigation activities in small impoverished communities; and
- '(10) such other criteria as the President establishes in consultation with State and local governments.
  - (h) FEDERAL SHARE.—
- "(1) IN GENERAL.—Financial assistance provided under this section may contribute up to 75 percent of the total cost of mitigation activities approved by the President.
- (2) SMALL IMPOVERISHED COMMUNITIES.— Notwithstanding paragraph (1), the President may contribute up to 90 percent of the total cost of a mitigation activity carried out in a small impoverished community.
- '(i) NATIONAL PREDISASTER MITIGATION FUND.
- "(1) ESTABLISHMENT.—The President may establish in the Treasury of the United States a fund to be known as the 'National Predisaster Mitigation Fund', to be used in carrying out this section.
- "(Ž) TRANSFERS TO FUND.—There shall be deposited in the Fund-
- (A) amounts appropriated to carry out this section, which shall remain available until expended; and
- (B) sums available from gifts, bequests, or donations of services or property received by the President for the purpose of predisaster hazard mitigation.
- (3) EXPENDITURES FROM FUND.—Upon reguest by the President, the Secretary of the Treasury shall transfer from the Fund to the President such amounts as the President determines are necessary to provide technical and financial assistance under this section.
- "(4) INVESTMENT OF AMOUNTS.—
  "(A) IN GENERAL.—The Secretary of the Treasury shall invest such portion of the Fund as is not, in the judgment of the Secretary of the Treasury, required to meet current withdrawals. Investments may be made only in interest-bearing obligations of the United States.
- "(B) ACQUISITION OF OBLIGATIONS.—For the purpose of investments under subparagraph (A), obligations may be acquired—
- "(i) on original issue at the issue price; or "(ii) by purchase of outstanding obligations at the market price.
- "(C) SALE OF OBLIGATIONS.—Any obligation acquired by the Fund may be sold by the Secretary of the Treasury at the market
- "(D) CREDITS TO FUND.—The interest on, and the proceeds from the sale or redemption of, any obligations held in the Fund shall be credited to and form a part of the Fund.
  - "(E) TRANSFERS OF AMOUNTS.-

"(i) IN GENERAL.—The amounts required to be transferred to the Fund under this subsection shall be transferred at least monthly from the general fund of the Treasury to the Fund on the basis of estimates made by the Secretary of the Treasury.

"(ii) ADJUSTMENTS.—Proper adjustment shall be made in amounts subsequently transferred to the extent prior estimates were in excess of or less than the amounts

required to be transferred.

"(j) LIMITATION ON TOTAL AMOUNT OF FI-NANCIAL ASSISTANCE.—The President shall not provide financial assistance under this section in an amount greater than the amount available in the Fund.

"(k) MULTIHAZARD ADVISORY MAPS.—

"(1) DEFINITION OF MULTIHAZARD ADVISORY MAP.—In this subsection, the term 'multihazard advisory map' means a map on which hazard data concerning each type of natural disaster is identified simultaneously for the purpose of showing areas of hazard overlap.

"(2) DEVELOPMENT OF MAPS.—In consultation with States, local governments, and appropriate Federal agencies, the President shall develop multihazard advisory maps for areas, in not fewer than 5 States, that are subject to commonly recurring natural hazards (including flooding, hurricanes and severe winds, and seismic events).

"(3) USE OF TECHNOLOGY.—In developing multihazard advisory maps under this subsection, the President shall use, to the maximum extent practicable, the most cost-effective and efficient technology available.

"(4) USE OF MAPS .-

"(A) ADVISORY NATURE.—The multihazard advisory maps shall be considered to be advisory and shall not require the development of any new policy by, or impose any new policy on, any government or private entity.

"(B) AVAILABILITY OF MAPS.—The multihazard advisory maps shall be made available to the appropriate State and local gov-

ernments for the purposes of-

"(i) informing the general public about the risks of natural hazards in the areas described in paragraph (2);

"(ii) supporting the activities described in subsection (e); and

"(iii) other public uses.

"(1) REPORT ON FEDERAL AND STATE ADMINISTRATION.—Not later than 18 months after the date of enactment of this section, the President, in consultation with State and local governments, shall submit to Congress a report evaluating efforts to implement this section and recommending a process for transferring greater authority and responsibility for administering the assistance program established under this section to capable States.

"(m) TERMINATION OF AUTHORITY.—The authority provided by this section terminates

December 31, 2003.''

(b) CONFORMING AMENDMENT.—Title II of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5131 et seq.) is amended by striking the title heading and inserting the following:

### "TITLE II—DISASTER PREPAREDNESS AND MITIGATION ASSISTANCE".

#### SEC. 103. INTERAGENCY TASK FORCE.

Title II of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5131 et seq.) (as amended by section 102(a)) is amended by adding at the end the following:

#### "SEC. 204. INTERAGENCY TASK FORCE.

"(a) IN GENERAL.—The President shall establish a Federal interagency task force for the purpose of coordinating the implementation of predisaster hazard mitigation programs administered by the Federal Government.

"(b) CHAIRPERSON.—The Director of the Federal Emergency Management Agency shall serve as the chairperson of the task force.

force.
'(c) MEMBERSHIP.—The membership of the task force shall include representatives of—
'(1) relevant Federal agencies:

(1) relevant rederal agencies;

(2) State and local government organiza-

tions (including Indian tribes); and "(3) the American Red Cross.".

#### SEC. 104. MITIGATION PLANNING; MINIMUM STANDARDS FOR PUBLIC AND PRI-VATE STRUCTURES.

(a) IN GENERAL.—Title III of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5141 et seq.) is amended by adding at the end the following: "SEC. 322. MITIGATION PLANNING.

"(a) REQUIREMENT OF MITIGATION PLAN.—As a condition of receipt of an increased Federal share for hazard mitigation measures under subsection (e), a State, local, or tribal government shall develop and submit for approval to the President a mitigation plan that outlines processes for identifying the natural hazards, risks, and vulnerabilities of the area under the jurisdiction of the government.

 $\lq\lq$  (b) Local and Tribal Plans.—Each mitigation plan developed by a local or tribal government shall—

"(1) describe actions to mitigate hazards, risks, and vulnerabilities identified under the plan; and

 $``(\dot{z})$  establish a strategy to implement those actions.

 $\lq\lq(c)$  STATE PLANS.—The State process of development of a mitigation plan under this section shall—

 $\lq\lq(1)$  identify the natural hazards, risks, and vulnerabilities of areas in the State;

"(2) support development of local mitigation plans;

"(3) provide for technical assistance to local and tribal governments for mitigation planning; and

"(4) identify and prioritize mitigation actions that the State will support, as resources become available.

"(d) Funding.—

"(1) IN GENERAL.—Federal contributions under section 404 may be used to fund the development and updating of mitigation plans under this section.

"'(2) MAXIMUM FEDERAL CONTRIBUTION.—With respect to any mitigation plan, a State, local, or tribal government may use an amount of Federal contributions under section 404 not to exceed 7 percent of the amount of such contributions available to the government as of a date determined by the government.

"(e) INCREASED FEDERAL SHARE FOR HAZ-

ARD MITIGATION MEASURES.—

"(1) IN GENERAL.—If, at the time of the declaration of a major disaster, a State has in effect an approved mitigation plan under this section, the President may increase to 20 percent, with respect to the major disaster, the maximum percentage specified in the last sentence of section 404(a).

"'(2) FACTORS FOR CONSIDERATION.—In determining whether to increase the maximum percentage under paragraph (1), the President shall consider whether the State has established—

"(A) eligibility criteria for property acquisition and other types of mitigation meas-

 $\hbox{\it ``(B)} \ \ requirements \ \ for \ \ cost \ \ effectiveness \\ that \ are \ related \ to \ the \ eligibility \ criteria;$ 

"(C) a system of priorities that is related to the eligibility criteria; and

"(D) a process by which an assessment of the effectiveness of a mitigation action may be carried out after the mitigation action is complete.

### "SEC. 323. MINIMUM STANDARDS FOR PUBLIC AND PRIVATE STRUCTURES.

"(a) IN GENERAL.—As a condition of receipt of a disaster loan or grant under this Act—

"(1) the recipient shall carry out any repair or construction to be financed with the loan or grant in accordance with applicable standards of safety, decency, and sanitation and in conformity with applicable codes, specifications, and standards; and

"(2) the President may require safe land use and construction practices, after adequate consultation with appropriate State

and local government officials.

"(b) EVIDENCE OF COMPLIANCE.—A recipient of a disaster loan or grant under this Act shall provide such evidence of compliance with this section as the President may re-

quire by regulation.".

(b) Losses From Straight Line Winds.—
The President shall increase the maximum percentage specified in the last sentence of section 404(a) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5170c(a)) from 15 percent to 20 percent with respect to any major disaster that is in the State of Minnesota and for which assistance is being provided as of the date of enactment of this Act, except that additional assistance provided under this subsection shall not exceed \$6,000,000. The mitigation measures assisted under this subsection shall be related to losses in the State of Minnesota from straight line winds.

(c) CONFORMING AMENDMENTS.—

(1) Section 404(a) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5170c(a)) is amended—

(A) in the second sentence, by striking "section 409" and inserting "section 322";

and

(B) in the third sentence, by striking "The total" and inserting "Subject to section 322, the total".

(2) Section 409 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5176) is repealed.

### TITLE II—STREAMLINING AND COST REDUCTION

#### SEC. 201. TECHNICAL AMENDMENTS.

Section 311 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5154) is amended in subsections (a)(1), (b), and (c) by striking "section 803 of the Public Works and Economic Development Act of 1965" each place it appears and inserting "section 209(c)(2) of the Public Works and Economic Development Act of 1965 (42 U.S.C. 3149(c)(2))".

#### SEC. 202. MANAGEMENT COSTS.

(a) IN GENERAL.—Title III of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5141 et seq.) (as amended by section 104(a)) is amended by adding at the end the following:

#### "SEC. 324. MANAGEMENT COSTS.

"(a) DEFINITION OF MANAGEMENT COST.—In this section, the term 'management cost' includes any indirect cost, any administrative expense, and any other expense not directly chargeable to a specific project under a major disaster, emergency, or disaster preparedness or mitigation activity or measure.

"(b) ESTABLISHMENT OF MANAGEMENT COST RATES.—Notwithstanding any other provision of law (including any administrative rule or guidance), the President shall by regulation establish management cost rates, for grantees and subgrantees, that shall be used to determine contributions under this Act for management costs.

"(c) REVIEW.—The President shall review the management cost rates established under subsection (b) not later than 3 years after the date of establishment of the rates and periodically thereafter.".

(b) APPLICABILITY.-

(1) IN GENERAL.—Subject to paragraph (2), subsections (a) and (b) of section 324 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (as added by subsection

(a)) shall apply to major disasters declared under that Act on or after the date of enactment of this Act.

(2) INTERIM AUTHORITY.—Until the date on which the President establishes the management cost rates under section 324 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (as added by subsection (a)), section 406(f) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5172(f)) (as in effect on the day before the date of enactment of this Act) shall be used to establish management cost rates.

#### SEC. 203. PUBLIC NOTICE, COMMENT, AND CON-SULTATION REQUIREMENTS

Title III of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5141 et seq.) (as amended by section 202(a)) is amended by adding at the end the following:

#### "SEC. 325. PUBLIC NOTICE, COMMENT, AND CON-SULTATION REQUIREMENTS.

"(a) PUBLIC NOTICE AND COMMENT CON-CERNING NEW OR MODIFIED POLICIES.

"(1) IN GENERAL.—The President shall provide for public notice and opportunity for comment before adopting any new or modified policy that-

'(A) governs implementation of the public assistance program administered by the Federal Emergency Management Agency under this Act: and

'(B) could result in a significant reduction of assistance under the program.

(2) APPLICATION.—Âny policy under paragraph (1) shall apply only to a major disaster or emergency declared on or after the date on which the policy is adopted.

"(b) CONSULTATION CONCERNING INTERIM Policies.-

- "(1) IN GENERAL.—Before adopting any interim policy under the public assistance program to address specific conditions that relate to a major disaster or emergency that has been declared under this Act, the President, to the maximum extent practicable, shall solicit the views and recommendations of grantees and subgrantees with respect to the major disaster or emergency concerning the potential interim policy, if the interim policy is likely-
- (A) to result in a significant reduction of assistance to applicants for the assistance with respect to the major disaster or emergency; or
- (B) to change the terms of a written agreement to which the Federal Government is a party concerning the declaration of the major disaster or emergency.

(2) NO LEGAL RIGHT OF ACTION.—Nothing in this subsection confers a legal right of ac-

tion on any party.

(c) PUBLIC ACCESS.—The President shall promote public access to policies governing the implementation of the public assistance program.

#### SEC. 204. STATE ADMINISTRATION OF HAZARD MITIGATION GRANT PROGRAM.

Section 404 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5170c) is amended by adding at the end the following:

PROGRAM ADMINISTRATION STATES.

'(1) IN GENERAL.—A State desiring to administer the hazard mitigation grant program established by this section with respect to hazard mitigation assistance in the State may submit to the President an application for the delegation of the authority to administer the program.

(2) CRITERIA.—The President, in consultation and coordination with States and local governments, shall establish criteria for the approval of applications submitted under paragraph (1). The criteria shall include, at a minimum-

"(A) the demonstrated ability of the State to manage the grant program under this sec-

"(B) there being in effect an approved mitigation plan under section 322; and

"(C) a demonstrated commitment to mitigation activities.

'(3) APPROVAL.—The President shall approve an application submitted under paragraph (1) that meets the criteria established under paragraph (2).

'(4) WITHDRAWAL OF APPROVAL.—If, after approving an application of a State submitted under paragraph (1), the President determines that the State is not administering the hazard mitigation grant program established by this section in a manner satisfactory to the President, the President shall withdraw the approval.

(5) AUDITS.—The President shall provide for periodic audits of the hazard mitigation grant programs administered by States under this subsection.

#### SEC. 205. ASSISTANCE TO REPAIR, RESTORE, RECONSTRUCT, OR REPLACE DAMAGED FACILITIES.

(a) CONTRIBUTIONS.—Section 406 of the Robert T. Stafford Disaster Relief and Emer-Assistance Act (42 U.S.C. 5172) is amended by striking subsection (a) and inserting the following:

CONTRIBUTIONS

"(1) IN GENERAL.—The President may make contributions-

'(A) to a State or local government for the repair, restoration, reconstruction, or replacement of a public facility damaged or destroyed by a major disaster and for associated expenses incurred by the government; and

"(B) subject to paragraph (3), to a person that owns or operates a private nonprofit facility damaged or destroyed by a major disaster for the repair, restoration, reconstruction, or replacement of the facility and for associated expenses incurred by the person.

"(2) ASSOCIATED EXPENSES.—For the purposes of this section, associated expenses shall include-

"(A) the costs of mobilizing and employing the National Guard for performance of eligible work:

"(B) the costs of using prison labor to perform eligible work, including wages actually paid, transportation to a worksite, and extraordinary costs of guards, food, and lodging; and

(C) base and overtime wages for the employees and extra hires of a State, local government, or person described in paragraph (1) that perform eligible work, plus fringe benefits on such wages to the extent that such benefits were being paid before the major disaster.

'(3) CONDITIONS FOR ASSISTANCE TO PRIVATE NONPROFIT FACILITIES.-

'(A) IN GENERAL.—The President may make contributions to a private nonprofit facility under paragraph (1)(B) only if-

"(i) the facility provides critical services (as defined by the President) in the event of a major disaster: or

'(ii) the owner or operator of the facility-"(I) has applied for a disaster loan under

section 7(b) of the Small Business Act (15 U.S.C. 636(b)): and

"(II)(aa) has been determined to be ineligible for such a loan; or

'(bb) has obtained such a loan in the maximum amount for which the Small Business Administration determines the facility is el-

(B) DEFINITION OF CRITICAL SERVICES.—In this paragraph, the term 'critical services' includes power, water (including water provided by an irrigation organization or facility), sewer, wastewater treatment, communications, and emergency medical care.

(4) NOTIFICATION TO CONGRESS.—Before making any contribution under this section in an amount greater than \$20,000,000, the President shall notify-

'(A) the Committee on Environment and Public Works of the Senate;

"(B) the Committee on Transportation and Infrastructure of the House of Representatives;

"(C) the Committee on Appropriations of the Senate; and

"(D) the Committee on Appropriations of the House of Representatives.

(b) FEDERAL SHARE.—Section 406 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5172) is amended by striking subsection (b) and inserting the following:

(b) FEDERAL SHARE.—

"(1) MINIMUM FEDERAL SHARE.—Except as provided in paragraph (2), the Federal share of assistance under this section shall be not less than 75 percent of the eligible cost of repair, restoration, reconstruction, or replacement carried out under this section.

(2) REDUCED FEDERAL SHARE.—The President shall promulgate regulations to reduce the Federal share of assistance under this section to not less than 25 percent in the case of the repair, restoration, reconstruction, or replacement of any eligible public facility or private nonprofit facility following an event associated with a major disaster-

'(A) that has been damaged, on more than 1 occasion within the preceding 10-year period, by the same type of event; and

(B) the owner of which has failed to implement appropriate mitigation measures to address the hazard that caused the damage to the facility.".

(c) LARGE IN-LIEU CONTRIBUTIONS.—Section

406 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5172) is amended by striking subsection (c) and inserting the following:

(c) LARGE IN-LIEU CONTRIBUTIONS.-

"(1) FOR PUBLIC FACILITIES.-

"(A) IN GENERAL.-In any case in which a State or local government determines that the public welfare would not best be served by repairing, restoring, reconstructing, or replacing any public facility owned or controlled by the State or local government, the State or local government may elect to receive, in lieu of a contribution under subsection (a)(1)(A), a contribution in an amount equal to 75 percent of the Federal share of the Federal estimate of the cost of repairing, restoring, reconstructing, or replacing the facility and of management expenses.

"(B) Areas with unstable soil.—In any case in which a State or local government determines that the public welfare would not best be served by repairing, restoring, reconstructing, or replacing any public facility owned or controlled by the State or local government because soil instability in the disaster area makes repair, restoration, reconstruction, or replacement infeasible, the State or local government may elect to receive, in lieu of a contribution under subsection (a)(1)(A), a contribution in an amount equal to 90 percent of the Federal share of the Federal estimate of the cost of repairing, restoring, reconstructing, or replacing the facility and of management expenses.

"(C) USE OF FUNDS.—Funds contributed to a State or local government under this paragraph may be used-

(i) to repair, restore, or expand other selected public facilities;

"(ii) to construct new facilities; or

"(iii) to fund hazard mitigation measures that the State or local government determines to be necessary to meet a need for governmental services and functions in the area affected by the major disaster.

'(D) LIMITATIONS.—Funds made available to a State or local government under this paragraph may not be used for-

'(i) any public facility located in a regulatory floodway (as defined in section 59.1 of title 44, Code of Federal Regulations (or a successor regulation)); or

(ii) any uninsured public facility located in a special flood hazard area identified by the Director of the Federal Emergency Management Agency under the National Flood Insurance Act of 1968 (42 U.S.C. 4001 et seq.).

(2) FOR PRIVATE NONPROFIT FACILITIES.

- '(A) IN GENERAL.—In any case in which a person that owns or operates a private nonprofit facility determines that the public welfare would not best be served by repairing, restoring, reconstructing, or replacing the facility, the person may elect to receive, in lieu of a contribution under subsection (a)(1)(B), a contribution in an amount equal to 75 percent of the Federal share of the Federal estimate of the cost of repairing, restoring, reconstructing, or replacing the facility and of management expenses.
- (B) USE OF FUNDS.—Funds contributed to a person under this paragraph may be used-(i) to repair, restore, or expand other selected private nonprofit facilities owned or operated by the person;
- '(ii) to construct new private nonprofit facilities to be owned or operated by the person: or
- (iii) to fund hazard mitigation measures that the person determines to be necessary to meet a need for the person's services and functions in the area affected by the major disaster
- '(C) LIMITATIONS.—Funds made available to a person under this paragraph may not be used for-
- '(i) any private nonprofit facility located in a regulatory floodway (as defined in section 59.1 of title 44, Code of Federal Regulations (or a successor regulation)); or
- (ii) any uninsured private nonprofit facility located in a special flood hazard area identified by the Director of the Federal Emergency Management Agency under the National Flood Insurance Act of 1968 (42 U.S.C. 4001 et seq.).
  - (d) ELIGIBLE COST.—
- (1) IN GENERAL.—Section 406 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5172) is amended by striking subsection (e) and inserting the fol-
- lowing:
  "(e) ELIGIBLE COST.—
  - "(1) DETERMINATION.—
- "(A) IN GENERAL.—For the purposes of this section the President shall estimate the eligible cost of repairing, restoring, reconstructing, or replacing a public facility or private nonprofit facility-
- '(i) on the basis of the design of the facility as the facility existed immediately before the major disaster; and
- '(ii) in conformity with codes, specifications, and standards (including floodplain management and hazard mitigation criteria required by the President or under the Coastal Barrier Resources Act (16 U.S.C. 3501 et seq.)) applicable at the time at which the disaster occurred.
  - '(B) COST ESTIMATION PROCEDURES.
- '(i) IN GENERAL.—Subject to paragraph (2), the President shall use the cost estimation procedures established under paragraph (3) to determine the eligible cost under this sub-
- "(ii) APPLICABILITY.—The procedures specified in this paragraph and paragraph (2) shall apply only to projects the eligible cost of which is equal to or greater than the amount specified in section 422.
  - (2) Modification of eligible cost.—

"(A) ACTUAL COST GREATER THAN CEILING PERCENTAGE OF ESTIMATED COST.—In any case in which the actual cost of repairing, restoring, reconstructing, or replacing a facility under this section is greater than the ceiling percentage established under paragraph (3) of the cost estimated under paragraph (1), the President may determine that the eligible cost includes a portion of the actual cost of the repair, restoration, reconstruction, or replacement that exceeds the cost estimated under paragraph (1).

"(B) ACTUAL COST LESS THAN ESTIMATED

"(i) Greater than or equal to floor per-CENTAGE OF ESTIMATED COST.—In any case in which the actual cost of repairing, restoring, reconstructing, or replacing a facility under this section is less than 100 percent of the cost estimated under paragraph (1), but is greater than or equal to the floor percentage established under paragraph (3) of the cost estimated under paragraph (1), the State or local government or person receiving funds under this section shall use the excess funds to carry out cost-effective activities that reduce the risk of future damage, hardship, or suffering from a major disaster.

(ii) Less than floor percentage of esti-MATED COST.-In any case in which the actual cost of repairing, restoring, reconstructing, or replacing a facility under this section is less than the floor percentage established under paragraph (3) of the cost estimated under paragraph (1), the State or local government or person receiving assistance under this section shall reimburse the President in the amount of the difference.

(C) No effect on appeals process. Nothing in this paragraph affects any right of appeal under section 423.

(3) Expert panel...

"(A) ESTABLISHMENT.—Not later than 18 months after the date of enactment of this paragraph, the President, acting through the Director of the Federal Emergency Management Agency, shall establish an expert panel, which shall include representatives from the construction industry and State and local government.

'(B) DUTIES.—The expert panel shall develop recommendations concerning-

'(i) procedures for estimating the cost of repairing, restoring, reconstructing, or replacing a facility consistent with industry practices: and

'(ii) the ceiling and floor percentages referred to in paragraph (2).

(C) REGULATIONS.—Taking into account the recommendations of the expert panel under subparagraph (B), the President shall promulgate regulations that establish-

'(i) cost estimation procedures described in subparagraph (B)(i); and

'(ii) the ceiling and floor percentages referred to in paragraph (2).

(D) REVIEW BY PRESIDENT.—Not later than 2 years after the date of promulgation of regulations under subparagraph (C) and periodically thereafter, the President shall review the cost estimation procedures and the ceiling and floor percentages established under this paragraph.

"(E) REPORT TO CONGRESS.—Not later than 1 year after the date of promulgation of regulations under subparagraph (C), 3 years after that date, and at the end of each 2-year period thereafter, the expert panel shall submit to Congress a report on the appropriateness of the cost estimation procedures.

"(4) SPECIAL RULE.—In any case in which the facility being repaired, restored, reconstructed, or replaced under this section was under construction on the date of the major disaster, the cost of repairing, restoring, reconstructing, or replacing the facility shall include, for the purposes of this section, only those costs that, under the contract for the construction, are the owner's responsibility and not the contractor's responsibility.

EFFECTIVE DATE.—The amendment made by paragraph (1) takes effect on the date of enactment of this Act and applies to funds appropriated after the date of enactment of this Act, except that paragraph (1) of section 406(e) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (as amended by paragraph (1)) takes effect on the date on which the cost estimation procedures established under paragraph (3) of that section take effect.

(e) CONFORMING AMENDMENT.—Section 406 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act. (42 U.S.C. 5172) is

amended by striking subsection (f).

#### SEC. 206. FEDERAL ASSISTANCE TO INDIVIDUALS AND HOUSEHOLDS.

(a) IN GENERAL.—Section 408 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5174) is amended to read as follows:

#### "SEC. 408. FEDERAL ASSISTANCE TO INDIVID-UALS AND HOUSEHOLDS.

(a) IN GENERAL.-

- "(1) PROVISION OF ASSISTANCE.—In accordance with this section, the President, in consultation with the Governor of a State, may provide financial assistance, and, if necessary, direct services, to individuals and households in the State who, as a direct result of a major disaster, have necessary expenses and serious needs in cases in which the individuals and households are unable to meet such expenses or needs through other means.
- (2) RELATIONSHIP TO OTHER ASSISTANCE.— Under paragraph (1), an individual or household shall not be denied assistance under paragraph (1), (3), or (4) of subsection (c) solely on the basis that the individual or household has not applied for or received any loan or other financial assistance from the Small Business Administration or any other Federal agency.
  "(b) HOUSING ASSISTANCE.—

- "(1) ELIGIBILITY.—The President may provide financial or other assistance under this section to individuals and households to respond to the disaster-related housing needs of individuals and households who are displaced from their predisaster primary residences or whose predisaster primary resi-dences are rendered uninhabitable as a result of damage caused by a major disaster.
- (2) DETERMINATION OF APPROPRIATE TYPES OF ASSISTANCE.-
- '(A) IN GENERAL.—The President shall determine appropriate types of housing assistance to be provided under this section to individuals and households described in subsection (a)(1) based on considerations of cost effectiveness, convenience to the individuals and households, and such other factors as the President may consider appropriate.
- "(B) MULTIPLE TYPES OF ASSISTANCE.—One or more types of housing assistance may be made available under this section, based on the suitability and availability of the types of assistance, to meet the needs of individuals and households in the particular disaster situation.
  - (c) Types of Housing Assistance.-
  - "(1) TEMPORARY HOUSING.-
- "(A) FINANCIAL ASSISTANCE.
- "(i) IN GENERAL.—The President may provide financial assistance to individuals or households to rent alternate housing accommodations, existing rental units, manufactured housing, recreational vehicles, or other readily fabricated dwellings.
- "(ii) AMOUNT.—The amount of assistance under clause (i) shall be based on the fair market rent for the accommodation provided plus the cost of any transportation, utility hookups, or unit installation not provided directly by the President.

'(B) DIRECT ASSISTANCE.—

"(i) IN GENERAL.—The President may provide temporary housing units, acquired by purchase or lease, directly to individuals or households who, because of a lack of available housing resources, would be unable to make use of the assistance provided under subparagraph (A).

'(ii) PERIOD OF ASSISTANCE.—The President may not provide direct assistance under clause (i) with respect to a major disaster after the end of the 18-month period beginning on the date of the declaration of the major disaster by the President, except that the President may extend that period if the President determines that due to extraordinary circumstances an extension would be in the public interest.

(iii) COLLECTION OF RENTAL CHARGES.— After the end of the 18-month period referred to in clause (ii), the President may charge fair market rent for each temporary housing unit provided.

(2) Repairs —

(A) IN GENERAL.—The President may provide financial assistance for—

'(i) the repair of owner-occupied private residences, utilities, and residential infrastructure (such as a private access route) damaged by a major disaster to a safe and sanitary living or functioning condition; and

(ii) eligible hazard mitigation measures that reduce the likelihood of future damage to such residences, utilities, or infrastructure.

(B) RELATIONSHIP TO OTHER ASSISTANCE.— A recipient of assistance provided under this paragraph shall not be required to show that the assistance can be met through other means, except insurance proceeds.

(C) MAXIMUM AMOUNT OF ASSISTANCE.-The amount of assistance provided to a household under this paragraph shall not exceed \$5,000, as adjusted annually to reflect changes in the Consumer Price Index for All Urban Consumers published by the Department of Labor

(3) Replacement.—

"(A) IN GENERAL.—The President may provide financial assistance for the replacement of owner-occupied private residences dam-

aged by a major disaster.

- (B) MAXIMUM AMOUNT OF ASSISTANCE.— The amount of assistance provided to a household under this paragraph shall not exceed \$10,000, as adjusted annually to reflect changes in the Consumer Price Index for All Urban Consumers published by the Department of Labor.
- (C) APPLICABILITY OF FLOOD INSURANCE RE-QUIREMENT.-With respect to assistance provided under this paragraph, the President may not waive any provision of Federal law requiring the purchase of flood insurance as a condition of the receipt of Federal disaster
- '(4) PERMANENT HOUSING CONSTRUCTION.-The President may provide financial assistance or direct assistance to individuals or households to construct permanent housing in insular areas outside the continental United States and in other remote locations in cases in which-
- (A) no alternative housing resources are available; and
- (B) the types of temporary housing assistance described in paragraph (1) are unavailable, infeasible, or not cost-effective.

(d) TERMS AND CONDITIONS RELATING TO HOUSING ASSISTANCE.—

(1) SITES.-

- "(A) IN GENERAL.—Any readily fabricated dwelling provided under this section shall, whenever practicable, be located on a site
  - '(i) is complete with utilities; and
- "(ii) is provided by the State or local government, by the owner of the site, or by the

occupant who was displaced by the major

(B) SITES PROVIDED BY THE PRESIDENT.—A readily fabricated dwelling may be located on a site provided by the President if the President determines that such a site would be more economical or accessible.

"(2) DISPOSAL OF UNITS .-

"(A) SALE TO OCCUPANTS.—

"(i) IN GENERAL.—Notwithstanding any other provision of law, a temporary housing unit purchased under this section by the President for the purpose of housing disaster victims may be sold directly to the individual or household who is occupying the unit if the individual or household lacks permanent housing.

'(ii) Sale price.—A sale of a temporary housing unit under clause (i) shall be at a

price that is fair and equitable.

'(iii) Deposit of Proceeds.—Notwithstanding any other provision of law, the proceeds of a sale under clause (i) shall be deposited in the appropriate Disaster Relief Fund account.

'(iv) HAZARD AND FLOOD INSURANCE.—A sale of a temporary housing unit under clause (i) shall be made on the condition that the individual or household purchasing the housing unit agrees to obtain and maintain hazard and flood insurance on the housing

'(v) USE OF GSA SERVICES.—The President may use the services of the General Services Administration to accomplish a sale under

"(B) OTHER METHODS OF DISPOSAL.—If not disposed of under subparagraph (A), a temporary housing unit purchased under this section by the President for the purpose of housing disaster victims-

(i) may be sold to any person; or

"(ii) may be sold, transferred, donated, or otherwise made available directly to a State or other governmental entity or to a voluntary organization for the sole purpose of providing temporary housing to disaster victims in major disasters and emergencies if, as a condition of the sale, transfer, or donation, the State, other governmental agency, or voluntary organization agrees

'(I) to comply with the nondiscrimination

provisions of section 308; and

'(II) to obtain and maintain hazard and flood insurance on the housing unit.

"(e) FINANCIAL ASSISTANCE TO ADDRESS OTHER NEEDS.-

"(1) MEDICAL, DENTAL, AND FUNERAL EX-PENSES.—The President, in consultation with the Governor of a State, may provide financial assistance under this section to an individual or household in the State who is adversely affected by a major disaster to meet disaster-related medical, dental, and funeral expenses.

(2) PERSONAL PROPERTY, TRANSPORTATION, AND OTHER EXPENSES.—The President, in consultation with the Governor of a State, may provide financial assistance under this section to an individual or household described in paragraph (1) to address personal property, transportation, and other necessary expenses or serious needs resulting from the major disaster.

"(f) STATE ROLE.-

"(1) FINANCIAL ASSISTANCE TO ADDRESS OTHER NEEDS.-

'(A) GRANT TO STATE.—Subject to subsection (g), a Governor may request a grant from the President to provide financial assistance to individuals and households in the State under subsection (e).

(B) ADMINISTRATIVE COSTS.—A State that receives a grant under subparagraph (A) may expend not more than 5 percent of the amount of the grant for the administrative costs of providing financial assistance to individuals and households in the State under subsection (e).

"(2) Access to records.-In providing assistance to individuals and households under this section, the President shall provide for the substantial and ongoing involvement of the States in which the individuals and households are located, including by providing to the States access to the electronic records of individuals and households receiving assistance under this section in order for the States to make available any additional State and local assistance to the individuals and households.

(g) COST SHARING.-

"(1) FEDERAL SHARE.—Except as provided in paragraph (2), the Federal share of the costs eligible to be paid using assistance provided under this section shall be 100 percent.

"(2) FINANCIAL ASSISTANCE TO ADDRESS OTHER NEEDS.-In the case of financial assistance provided under subsection (e)-

"(A) the Federal share shall be 75 percent;

'(B) the non-Federal share shall be paid from funds made available by the State.

(h) MAXIMUM AMOUNT OF ASSISTANCE.

"(1) IN GENERAL.—No individual or household shall receive financial assistance greater than \$25,000 under this section with respect to a single major disaster.

(2) ADJUSTMENT OF LIMIT.—The limit established under paragraph (1) shall be adjusted annually to reflect changes in the Consumer Price Index for All Urban Consumers published by the Department of Labor

(i) RULES AND REGULATIONS.—The President shall prescribe rules and regulations to carry out this section, including criteria, standards, and procedures for determining eligibility for assistance.'

AMENDMENT.—Section ČONFORMING 502(a)(6) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5192(a)(6)) is amended by striking 'temporary housing'

(c) ELIMINATION OF INDIVIDUAL AND FAMILY GRANT PROGRAMS.—Section 411 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5178) is repealed.

EFFECTIVE DATE.—The amendments made by this section take effect 18 months after the date of enactment of this Act.

#### SEC. 207. COMMUNITY DISASTER LOANS.

Section 417 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5184) is amended-

(1) by striking "(a) The President" and inserting the following:

"(a) IN GENERAL.—The President";

(2) by striking "The amount" and inserting the following:

"(b) AMOUNT.—The amount";
(3) by striking "Repayment" and inserting the following:

(c) REPAYMENT.—

"(1) CANCELLATION.—Repayment";

(4) by striking "(b) Any loans" and inserting the following:

(d) Effect on Other Assistance.—Any loans"

(5) in subsection (b) (as designated by paragraph (2))-

(Â) by striking "and shall" and inserting "shall"; and

(B) by inserting before the period at the end the following: ", and shall not exceed \$5,000,000"; and

(6) in subsection (c) (as designated by paragraph (3)), by adding at the end the fol-

"(2) CONDITION ON CONTINUING ELIGIBILITY. A local government shall not be eligible for further assistance under this section during any period in which the local government is in arrears with respect to a required repayment of a loan under this section.".

### SEC. 208. REPORT ON STATE MANAGEMENT OF SMALL DISASTERS INITIATIVE.

Not later than 3 years after the date of enactment of this Act, the President shall submit to Congress a report describing the results of the State Management of Small Disasters Initiative, including—

(1) identification of any administrative or financial benefits of the initiative; and

(2) recommendations concerning the conditions, if any, under which States should be allowed the option to administer parts of the assistance program under section 406 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5172).

#### SEC. 209. STUDY REGARDING COST REDUCTION.

Not later than 3 years after the date of enactment of this Act, the Director of the Congressional Budget Office shall complete a study estimating the reduction in Federal disaster assistance that has resulted and is likely to result from the enactment of this Act.

#### TITLE III—MISCELLANEOUS

### SEC. 301. TECHNICAL CORRECTION OF SHORT TITLE.

The first section of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 note) is amended to read as follows:

#### "SECTION 1. SHORT TITLE.

"This Act may be cited as the 'Robert T. Stafford Disaster Relief and Emergency Assistance Act'".

#### SEC. 302. DEFINITIONS.

Section 102 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5122) is amended—

- (1) in each of paragraphs (3) and (4), by striking "the Northern" and all that follows through "Pacific Islands" and inserting "and the Commonwealth of the Northern Mariana Islands":
- (2) by striking paragraph (6) and inserting the following:
- "(6) LOCAL GOVERNMENT.—The term 'local government' means—
- "(A) a county, municipality, city, town, township, local public authority, school district, special district, intrastate district, council of governments (regardless of whether the council of governments is incorporated as a nonprofit corporation under State law), regional or interstate government entity, or agency or instrumentality of a local government;
- "(B) an Indian tribe or authorized tribal organization, or Alaska Native village or organization; and
- "(C) a rural community, unincorporated town or village, or other public entity, for which an application for assistance is made by a State or political subdivision of a State."; and
- (3) in paragraph (9), by inserting "irrigation," after "utility,".

#### SEC. 303. FIRE MANAGEMENT ASSISTANCE.

(a) IN GENERAL.—Section 420 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5187) is amended to read as follows:

#### "SEC. 420. FIRE MANAGEMENT ASSISTANCE.

"(a) IN GENERAL.—The President is authorized to provide assistance, including grants, equipment, supplies, and personnel, to any State or local government for the mitigation, management, and control of any fire on public or private forest land or grassland that threatens such destruction as would constitute a major disaster.

"(b) COORDINATION WITH STATE AND TRIBAL DEPARTMENTS OF FORESTRY.—In providing assistance under this section, the President shall coordinate with State and tribal departments of forestry.

"(c) ESSENTIAL ASSISTANCE.—In providing assistance under this section, the President

may use the authority provided under section 403.

- "(d) RULES AND REGULATIONS.—The President shall prescribe such rules and regulations as are necessary to carry out this section"
- (b) Effective Date.—The amendment made by subsection (a) takes effect 1 year after the date of enactment of this Act.

### SEC. 304. DISASTER GRANT CLOSEOUT PROCEDURES.

Title VII of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5101 et seq.) is amended by adding at the end the following:

#### "SEC. 705. DISASTER GRANT CLOSEOUT PROCE-DURES.

"(a) STATUTE OF LIMITATIONS.—

- "(1) IN GENERAL.—Except as provided in paragraph (2), no administrative action to recover any payment made to a State or local government for disaster or emergency assistance under this Act shall be initiated in any forum after the date that is 3 years after the date of transmission of the final expenditure report for the disaster or emergency.
- "(2) FRAUD EXCEPTION.—The limitation under paragraph (1) shall apply unless there is evidence of civil or criminal fraud.
- "(b) REBUTTAL OF PRESUMPTION OF RECORD MAINTENANCE.—
- "(1) IN GENERAL.—In any dispute arising under this section after the date that is 3 years after the date of transmission of the final expenditure report for the disaster or emergency, there shall be a presumption that accounting records were maintained that adequately identify the source and application of funds provided for financially assisted activities.
- "(2) AFFIRMATIVE EVIDENCE.—The presumption described in paragraph (1) may be rebutted only on production of affirmative evidence that the State or local government did not maintain documentation described in that paragraph.
- "(3) INABILITY TO PRODUCE DOCUMENTA-TION.—The inability of the Federal, State, or local government to produce source documentation supporting expenditure reports later than 3 years after the date of transmission of the final expenditure report shall not constitute evidence to rebut the presumption described in paragraph (1).
- "(4) RIGHT OF ACCESS.—The period during which the Federal, State, or local government has the right to access source documentation shall not be limited to the required 3-year retention period referred to in paragraph (3), but shall last as long as the records are maintained.
- "'(c) BINDING NATURE OF GRANT REQUIRE-MENTS.—A State or local government shall not be liable for reimbursement or any other penalty for any payment made under this Act if—
- "(1) the payment was authorized by an approved agreement specifying the costs;
- "(2) the costs were reasonable; and
- "(3) the purpose of the grant was accomplished.".

# SEC. 305. PUBLIC SAFETY OFFICER BENEFITS FOR CERTAIN FEDERAL AND STATE EMPLOYEES.

- (a) IN GENERAL.—Section 1204 of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796b) is amended by striking paragraph (7) and inserting the following:
- "(7) 'public safety officer' means—
- "(A) an individual serving a public agency in an official capacity, with or without compensation, as a law enforcement officer, as a firefighter, or as a member of a rescue squad or ambulance crew;
- "(B) an employee of the Federal Emergency Management Agency who is per-

forming official duties of the Agency in an area, if those official duties—

"(i) are related to a major disaster or emergency that has been, or is later, declared to exist with respect to the area under the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.); and

''(ii) are determined by the Director of the Federal Emergency Management Agency to be hazardous duties; or

"(C) an employee of a State, local, or tribal emergency management or civil defense agency who is performing official duties in cooperation with the Federal Emergency Management Agency in an area, if those official duties—

"(i) are related to a major disaster or emergency that has been, or is later, declared to exist with respect to the area under the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.); and

"(ii) are determined by the head of the agency to be hazardous duties.".

(b) EFFECTIVE DATE.—The amendment made by subsection (a) applies only to employees described in subparagraphs (B) and (C) of section 1204(7) of the Omnibus Crime Control and Safe Streets Act of 1968 (as amended by subsection (a)) who are injured or who die in the line of duty on or after the date of enactment of this Act.

#### SEC. 306, BUY AMERICAN.

- (a) COMPLIANCE WITH BUY AMERICAN ACT.— No funds authorized to be appropriated under this Act or any amendment made by this Act may be expended by an entity unless the entity, in expending the funds, complies with the Buy American Act (41 U.S.C. 10a et seq.).
- (b) DEBARMENT OF PERSONS CONVICTED OF FRAUDULENT USE OF "MADE IN AMERICA" LABELS.—
- (1) IN GENERAL.—If the Director of the Federal Emergency Management Agency determines that a person has been convicted of intentionally affixing a label bearing a "Made in America" inscription to any product sold in or shipped to the United States that is not made in America, the Director shall determine, not later than 90 days after determining that the person has been so convicted, whether the person should be debarred from contracting under the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S. C. 5121 et seq.).
- (2) DEFINITION OF DEBAR.—In this subsection, the term "debar" has the meaning given the term in section 2393(c) of title 10, United States Code.

# SEC. 307. TREATMENT OF CERTAIN REAL PROPERTY.

- (a) IN GENERAL.—Notwithstanding the National Flood Insurance Act of 1968 (42 U.S.C. 4001 et seq.), the Flood Disaster Protection Act of 1973 (42 U.S.C. 4002 et seq.), or any other provision of law, or any flood risk zone identified, delineated, or established under any such law (by flood insurance rate map or otherwise), the real property described in subsection (b) shall not be considered to be, or to have been, located in any area having special flood hazards (including any floodway or floodplain).
- (b) REAL PROPERTY.—The real property described in this subsection is all land and improvements on the land located in the Maple Terrace Subdivisions in the city of Sycamore, DeKalb County, Illinois, including—
  - (1) Maple Terrace Phase I;
  - (2) Maple Terrace Phase II;
  - (3) Maple Terrace Phase III Unit 1;
  - (4) Maple Terrace Phase III Unit 2; (5) Maple Terrace Phase III Unit 3;
  - (6) Maple Terrace Phase IV Unit 1;
  - (7) Maple Terrace Phase IV Unit 2; and
  - (8) Maple Terrace Phase IV Unit 3.

(c) REVISION OF FLOOD INSURANCE RATE LOT MAPS.—As soon as practicable after the date of enactment of this Act, the Director of the Federal Emergency Management Agency shall revise the appropriate flood insurance rate lot maps of the agency to reflect the treatment under subsection (a) of the real property described in subsection (b).

#### SEC. 308. STUDY OF PARTICIPATION BY INDIAN TRIBES IN EMERGENCY MANAGE-MENT.

- (a) DEFINITION OF INDIAN TRIBE.—In this section, the term "Indian tribe" has the meaning given the term in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b).
  - (b) STUDY.-
- (1) IN GENERAL.—The Director of the Federal Emergency Management Agency shall conduct a study of participation by Indian tribes in emergency management.
- (2) REQUIRED ELEMENTS.—The study shall—
  (A) survey participation by Indian tribes in training, predisaster and postdisaster mitigation, disaster preparedness, and disaster recovery programs at the Federal and State levels; and
- (B) review and assess the capacity of Indian tribes to participate in cost-shared emergency management programs and to participate in the management of the programs.
- (3) CONSULTATION.—In conducting the study, the Director shall consult with Indian tribes.
- (c) REPORT.—Not later than 1 year after the date of enactment of this Act, the Director shall submit a report on the study under subsection (b) to—
- (1) the Committee on Environment and Public Works of the Senate;
- (2) the Committee on Transportation and Infrastructure of the House of Representatives:
- (3) the Committee on Appropriations of the Senate; and
- (4) the Committee on Appropriations of the House of Representatives.

# TECHNOLOGY TRANSFER COMMERCIALIZATION ACT OF 1999

#### EDWARDS AMENDMENT NO. 4300

Mr. MACK (for Mr. EDWARDS) proposed an amendment to the bill (H.R. 209) to improve the ability of Federal agencies to license federally owned inventions; as follows:

At the appropriate place, insert the following:

### SEC. . TECHNOLOGY PARTNERSHIPS OMBUDSMAN.

- (A) APPOINTMENT OF OMBUDSMAN.—The Secretary of Energy shall direct the director of each national laboratory of the Department of Energy, and may direct the director of each facility under the jurisdiction of the Department of Energy, to appoint a technology partnership ombudsman to hear and help resolve complaints from outside organizations regarding the policies and actions of each such laboratory or facility with respect to technology partnerships (including cooperative research and development agreements), patents, and technology licensing.
- (b) QUALIFICATIONS.—An ombudsman appointed under subsection (a) shall be a senior official of the national laboratory or facility who is not involved in day-to-day technology partnerships, patents, or technology licensing, or, if appointed from outside the laboratory or facility, function as such a senior official.
- (c) DUTIES.—Each ombudsman appointed under subsection (a) shall—

(1) serve as the focal point for assisting the public and industry in resolving complaints and disputes with the national laboratory or facility regarding technology partnerships, patents, and technology licensing;

(2) promote the use of collaborative alternative dispute resolution techniques such as mediation to facilitate the speedy and low-cost resolution of complaints and disputes, when appropriate; and

- (3) report quarterly on the number and nature of complaints and disputes raised, along with the ombudsman's assessment of their resolution, consistent with the protection of confidential and sensitive information, to—
  - (A) the Secretary:
- (B) the Administrator for Nuclear Security:
- (C) the Director of the Office of Dispute Resolution of the Department of Energy; and
- (D) the employees of the Department responsible for the administration of the contract for the operation of each national laboratory or facility that is a subject of the report, for consideration in the administration and review of that contract.

#### PRIVILEGE OF THE FLOOR

Mr. WELLSTONE. Mr. President, I ask unanimous consent Evan Mathiason and Daniel Lopez, interns in my office, be granted the privilege of the floor today during Senate deliberations.

The PRESIDING OFFICER. Without objection, it is so ordered.

### 2000 OCTOBER QUARTERLY REPORTS

The mailing and filing date of the October Quarterly Report required by the Federal Election Campaign Act, as amended, is Sunday, October 15, 2000. All Principal Campaign Committees supporting Senate candidates in the 2000 races must file their reports with the Senate Office of Public Records, 232 Hart Building, Washington, D.C. 20510–7116. You may wish to advise your campaign committee personnel of this requirement.

The Public Records will be open from 12:00 noon until 4:00 p.m. on October 15th to receive these filings. For further information, please do not hesitate to contact the Office of Public Records on (202) 224–0322.

### 2000 12 DAY PRE-GENERAL REPORTS

The filing date of the 12 Day Pre-General Report required by the Federal Election Campaign Act, as amended, is Thursday, October 26, 2000. The mailing date for the aforementioned report is Monday, October 23, 2000, if postmarked by registered or certified mail. If this report is transmitted in any other manner it must be received by the filing date. All Principal Campaign Committees supporting Senate candidates in the 2000 races must file their reports with the Senate Office of Public Records, 232 Hart Building, Washington, D.C. 20510-7116. You may wish to advise your campaign committee personnel of this requirement.

The Public Records office will be open from 8:00 a.m. until 6:00 p.m. on Thursday, October 26th to receive these filings. For further information, please do not hesitate to contact the Office of Public Records on (202) 224–0322.

#### 48 HOUR NOTIFICATIONS

The Office of Public Records will be open on three successive Saturdays and Sundays from 12:00 noon until 4:00 p.m. for the purpose of accepting 48 hour notifications of contributions required by the Federal Election Campaign Act, as amended. The dates are October 21st and 22nd, October 28th and 29th, November 4th and 5th. All principal campaign committees supporting Senate candidates in 2000 must notify the Secretary of the Senate regarding contributions of \$1,000 or more if received after the 20th day, but more than 48 hours before the day of the general election. The 48 hour notifications may also be transmitted by facsimile machine. The Office of Public Records FAX number is (202) 224-1851.

#### REGISTRATION OF MASS MAILINGS

The filing date for 2000 third quarter mass mailings is October 25, 2000. If your office did no mass mailings during this period, please submit a form that states "none."

Mass mailing registrations, or negative reports, should be submitted to the Senate Office of Public Records, 232 Hart Building, Washington, D.C. 20510–7116

The Public Records office will be open from 8:00 a.m. to 6:00 p.m. on the filing date to accept these filings. For further information, please contact the Public Records office at (202) 224–0322.

# 2000 30 DAY POST-GENERAL REPORTS

The mailing and filing date of the 30 Day Post-General Report required by the Federal Election Campaign Act, as amended, is Thursday, December 7, 2000. All Principal Campaign Committees supporting Senate candidates in the 2000 races must file their reports with the Senate Office of Public Records, 232 Hart Building, Washington, D.C. 20510-7116. You may wish to advise your campaign committee personnel of this requirement.

The Public Records office will be open from 9:00 a.m. to 5:00 p.m. on December 7th to receive these filings. For further information, please do not hesitate to contact the Office of Public Records on (202) 224–0322.

#### THE CALENDAR

Mr. MACK. Mr. President, I ask unanimous consent that the Senate now proceed to the consideration, en bloc, of the following reported calendar items by the Energy Committee: Calendar No. 636, S. 2478; Calendar No. 637,