

(1) DECLARATION.—The Senate affirms the applicability to all treaties of the constitutionally based principles of treaty interpretation set forth in Condition (1) of the resolution of ratification of the INF Treaty, approved by the Senate on May 27, 1988, and Condition (8) of the resolution of ratification of the Document Agreed Among the States Parties to the Treaty on Conventional Armed Forces in Europe, approved by the Senate on May 14, 1997.

(2) PROVISOR.—Nothing in this Treaty requires or authorizes legislation or other action by the United States of America that is prohibited by the Constitution of the United States as interpreted by the United States.

Treaty Doc. 105-54 Treaty With Belize for the Return of Stolen Vehicles (Exec. Report No. 106-22)

TEXT OF COMMITTEE RECOMMENDED
RESOLUTION OF ADVICE AND CONSENT

Resolved, (two thirds of the Senators present concurring therein), That the Senate advise and consent to the ratification of the Treaty Between the Government of the United States of America and the Government of Belize for the Return of Stolen Vehicles, with Annexes and Protocol, signed at Belmopan on October 3, 1996 (Treaty Doc. 105-54), subject to the declaration of subsection (a) and the proviso of subsection (b).

(a) DECLARATION.—The Senate's advice and consent is subject to the following declaration, which shall be binding upon the President:

TREATY INTERPRETATION.—The Senate affirms the applicability to all treaties of the constitutionally based principles of treaty interpretation set forth in Condition (1) of the resolution of ratification of the INF Treaty, approved by the Senate on May 27, 1988, and Condition (8) of the resolution of ratification of the Document Agreed Among the States Parties to the Treaty on Conventional Armed Forces in Europe, approved by the Senate on May 14, 1997.

(b) PROVISOR.—The resolution of ratification is subject to the following proviso, which shall not be included in the instrument of ratification to be signed by the President:

SUPREMACY OF THE CONSTITUTION.—Nothing in this Treaty requires or authorizes legislation or other action by the United States of America that is prohibited by the Constitution of the United States as interpreted by the United States.

Treaty Doc. 106-40 Treaty With Costa Rica on Return of Vehicles and Aircraft (Exec. Report No. 106-22)

TEXT OF COMMITTEE RECOMMENDED
RESOLUTION OF ADVICE AND CONSENT

Resolved, two thirds of the Senators present concurring therein), That the Senate advise and consent to the ratification of the Treaty Between the Government of the United States of America and the Government of the Republic of Costa Rica for the Return of Stolen, Robbed, Embezzled or Appropriated Vehicles and Aircraft, with Annexes and a related exchange of notes, signed at San Jose on July 2, 1999 (Treaty Doc. 106-40), subject to the declaration of subsection (a) and the proviso of subsection (b).

(a) DECLARATION.—The Senate's advice and consent is subject to the following declaration, which shall be binding upon the President:

TREATY INTERPRETATION.—The Senate affirms the applicability to all treaties of the constitutionally based principles of treaty interpretation set forth in Condition (1) of the resolution of ratification of the INF Treaty, approved by the Senate on May 27, 1988, and Condition (8) of the resolution of ratification of the Document Agreed Among the States Parties to the Treaty on Conventional

Armed Forces in Europe, approved by the Senate on May 14, 1997.

(b) PROVISOR.—The resolution of ratification is subject to the following proviso, which shall not be included in the instrument of ratification to be signed by the President:

SUPREMACY OF THE CONSTITUTION.—Nothing in this Treaty requires or authorizes legislation or other action by the United States of America that is prohibited by the Constitution of the United States as interpreted by the United States.

Treaty Doc. 106-7 Treaty With Dominican Republic for the Return of Stolen or Embezzled Vehicles (Exec. Report No. 106-22)

TEXT OF COMMITTEE RECOMMENDED
RESOLUTION OF ADVICE AND CONSENT

Resolved, (two thirds of the Senators present concurring therein), That the Senate advise and consent to the ratification of the Treaty Between the Government of the United States of America and the Government of the Dominican Republic for the Return of Stolen or Embezzled Vehicles, with Annexes, signed at Santo Domingo on April 30, 1996 (Treaty Doc. 106-7), subject to the declaration of subsection (a) and the proviso of subsection (b).

(a) DECLARATION.—The Senate's advice and consent is subject to the following declaration, which shall be binding upon the President:

Treaty Interpretation.—The Senate affirms the applicability to all treaties of the constitutionally based principles of treaty interpretation set forth in Condition (1) of the resolution of ratification of the INF Treaty, approved by the Senate on May 27, 1988, and Condition (8) of the resolution of ratification of the Document Agreed Among the States Parties to the Treaty on Conventional Armed Forces in Europe, approved by the Senate on May 14, 1997.

(b) PROVISOR.—The resolution of ratification is subject to the following proviso, which shall not be included in the instrument of ratification to be signed by the President:

SUPREMACY OF THE CONSTITUTION.—Nothing in this Treaty requires or authorizes legislation or other action by the United States of America that is prohibited by the Constitution of the United States as interpreted by the United States.

Treaty Doc. 105-58 Treaty With Guatemala for the Return of Stolen or Robbed, Embezzled or Appropriated Vehicles and Aircraft (Exec. Report No. 106-22)

TEXT OF COMMITTEE RECOMMENDED
RESOLUTION OF ADVICE AND CONSENT

Resolved, (two thirds of the Senators present concurring therein), That the Senate advise and consent to the ratification of the Treaty Between the Government of the United States of America and the Government of the Republic of Guatemala for the Return of Stolen, Robbed, Embezzled or Appropriated Vehicles and Aircraft, with Annexes and a Related Exchange of Notes, signed at Guatemala City on October 6, 1997 (Treaty Doc. 105-58), subject to the declaration of subsection (a) and the proviso of subsection (b).

(a) DECLARATION.—The Senate's advice and consent is subject to the following declaration, which shall be binding upon the President:

Treaty Interpretation.—The Senate affirms the applicability to all treaties of the constitutionally based principles of treaty interpretation set forth in Condition (1) of the resolution of ratification of the INF Treaty, approved by the Senate on May 27, 1988, and Condition (8) of the resolution of ratification of the Document Agreed Among the States Parties to the Treaty on Conventional Armed Forces in Europe, approved by the Senate on May 14, 1997.

(b) PROVISOR.—The resolution of ratification is subject to the following proviso, which shall not be included in the instrument of ratification to be signed by the President:

SUPREMACY OF THE CONSTITUTION.—Nothing in this Treaty requires or authorizes legislation or other action by the United States of America that is prohibited by the Constitution of the United States as interpreted by the United States.

Treaty Doc. 106-44 Treaty With Panama on Return of Vehicles and Aircraft (Exec. Report No. 106-22)

TEXT OF COMMITTEE RECOMMENDED
RESOLUTION OF ADVICE AND CONSENT

Resolved, (two thirds of the Senators present concurring therein), That the Senate advise and consent to the ratification of the Treaty Between the Government of the United States of America and the Government of the Republic of Panama for the Return of Stolen, Robbed, or Converted Vehicles and Aircraft, with Annexes, signed at Panama on June 6, 2000, and a related exchange of notes of July 25, 2000 (Treaty Doc. 106-44), subject to the declaration of subsection (a) and the proviso of subsection (b).

(a) DECLARATION.—The Senate's advice and consent is subject to the following declaration, which shall be binding upon the President:

TREATY INTERPRETATION.—The Senate affirms the applicability to all treaties of the constitutionally based principles of treaty interpretation set forth in Condition (1) of the resolution of ratification of the INF Treaty, approved by the Senate on May 27, 1988, and Condition (8) of the resolution of ratification of the Document Agreed Among the States Parties to the Treaty on Conventional Armed Forces in Europe, approved by the Senate on May 14, 1997.

(b) PROVISOR.—The resolution of ratification is subject to the following proviso, which shall not be included in the instrument of ratification to be signed by the President:

SUPREMACY OF THE CONSTITUTION.—Nothing in this Treaty requires or authorizes legislation or other action by the United States of America that is prohibited by the Constitution of the United States as interpreted by the United States.

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Ms. SNOWE:

S. 3141. A bill to amend title XVIII of the Social Security Act to provide for coverage under the Medicare Program of annual screening pap smear and screening pelvic exams; to the Committee on Finance.

By Mr. WARNER:

S. 3142. A bill to expand the boundary of the George Washington Birthplace National Monument, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. SESSIONS (for himself, Mr. JEFFORDS, Mr. BROWNBACK, Ms. COLLINS, Mr. HUTCHINSON, and Mr. STEVENS):

S. 3143. A bill to improve the integrity of the Federal student loan programs under title IV of the Higher Education Act of 1965 with respect to students at foreign institutions; to the Committee on Health, Education, Labor, and Pensions.

By Mr. THOMPSON:

S. 3144. An original bill to amend the Inspector General Act of 1978 (5 U.S.C. App.) to

establish police powers for certain Inspector General agents engaged in official duties and provide an oversight mechanism for the exercise of those powers; from the Committee on Governmental Affairs; placed on the calendar.

By Mr. BREAUX:

S. 3145. A bill to amend the Internal Revenue Code of 1986 to clarify the treatment under the tax-exempt bond rules of prepayments for certain commodities; to the Committee on Finance.

By Mr. CAMPBELL:

S. 3146. A bill to preserve the sovereignty of the United States over public lands and acquired lands owned by the United States, and to preserve State sovereignty and private property rights in non-Federal lands surrounding those public lands and acquired lands; read the first time.

By Mr. ROBB (for himself, Mr. SARBANES, Ms. MIKULSKI, Mr. WARNER, Mr. LEVIN, Mr. DEWINE, and Mr. JEFFORDS):

S. 3147. A bill to authorize the establishment, on land of the Department of the Interior in the District of Columbia or its environs, of a memorial and gardens in honor and commemoration of Frederick Douglass; to the Committee on Energy and Natural Resources.

By Mr. DODD (for himself and Mr. KENNEDY):

S. 3148. A bill to provide children with better access to books and other reading materials and resources from birth to adulthood, including opportunities to own books; to the Committee on Health, Education, Labor, and Pensions.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. WARNER:

S. 3142. A bill to expand the boundary of the George Washington Birthplace National Monument, and for other purposes; to the Committee on Energy and Natural Resources.

GEORGE WASHINGTON BIRTHPLACE NATIONAL MONUMENT

Mr. WARNER. Mr. President, today, I am introducing legislation to expand the boundary of the George Washington Birthplace National Monument in Westmoreland County, Virginia by allowing the U.S. Park Service to acquire portions of the surrounding property from willing sellers. Previously, on September 28, 2000, I offered S. 3132 to allow the Park Service to acquire one acre of property adjacent to the park. The bill I introduce today will allow the Park Service to acquire 115 acres from willing sellers, including the one acre referenced in S. 3132. I urge my colleagues to support the preservation of George Washington's birthplace. I ask unanimous consent that the full text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 3142

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. GEORGE WASHINGTON BIRTHPLACE NATIONAL MONUMENT BOUNDARIES ADJUSTED.

(a) SHORT TITLE.—This Act may be cited as the "George Washington Birthplace National

Monument Boundary Adjustment Act of 2000".

(b) BOUNDARY OF GEORGE WASHINGTON BIRTHPLACE NATIONAL MONUMENT.—The boundary of the George Washington Birthplace National Monument (hereinafter referred to as the "monument") is modified to include the area comprising approximately 115 acres, as generally depicted on the map entitled "George Washington Birthplace National Monument Boundary Map Westmoreland County Virginia", numbered 332/80,011B, and dated July 2000. The map shall be on file and available for inspection in the appropriate offices of the National Park Service, Department of the Interior.

(c) ACQUISITION OF LANDS.—The Secretary of the Interior may acquire land or interests in land described in subsection (b) by donation, purchase from willing sellers with donated or appropriated funds, or exchange.

(d) ADMINISTRATION OF LANDS.—Lands added to the monument pursuant to subsection (b) shall be administered by the Secretary of the Interior as part of the monument in accordance with the laws and regulations applicable hereto.

By Mr. SESSIONS (for himself, Mr. JEFFORDS, Mr. BROWNBACK, Ms. COLLINS, Mr. HUTCHINSON, and Mr. STEVENS):

S. 3143. A bill to improve the integrity of the Federal student loan programs under title IV of the Higher Education Act of 1965 with respect to students at foreign institutions; to the Committee on Health, Education, Labor, and Pensions.

FEDERAL STUDENT LOAN PROGRAMS IMPROVEMENTS ACT

Mr. SESSIONS. Mr. President, I am concerned that we as a Congress have not been effective enough in oversight; that is, looking at the Federal agencies and Departments of this Government to make sure they are operating effectively.

We ooh and ah and make complaints and express concern, but we do not often follow through. I know fundamentally it is the responsibility of the administration to run the executive branch, but Congress does fund that branch and has every right to insist that branch does its duty effectively, expeditiously, and economically with minimum waste, fraud, and abuse.

I had the pleasure about a year ago to have a conversation with a wonderful lady, Melanie DeMayo, who used to work with Senator Proxmire and was involved in his "Golden Fleece Award" presentations. She convinced me I could play a role in helping to make sure, when a dollar is extracted from a hard-working American citizen and is brought to this Senate, this Government, to be spent, that it is spent wisely and not wasted or abused or ineffectively utilized to carry out whatever worthwhile program was intended. I appreciate her insight and help in thinking this through.

I have developed what I call Integrity Watch. I spent a number of years as a Federal prosecutor. I believe we can do a better job of maintaining integrity in this Government. When we are spending \$1.7 trillion a year, it is incumbent upon us to make sure there is oversight over these programs.

I have come to realize that we have a very large student loan program, and there are some problems with it. Today I am offering legislation to create a 12-month fraud control pilot program to reduce the incidence of fraud in the Federal Family Education Loan Program and other programs under title IV.

In recent years, there have been a number of cases of so-called students falsely claiming they are attending foreign schools, directing that their student loan checks be paid directly to them and not to the school, and then taking the money and spending it on themselves and not attending the foreign school. This fraud has been documented with many examples listed in a 1997 Department of Education inspector general's report.

In addition, the report contains recommendations on tightening controls for the program. Too often these reports are dry, detailed, and complicated. Nobody in this body even reads them, much less acts on them. Certainly, I doubt the President, who says he wants to increase foreign student loans, has read the report. We certainly have not seen any request from the administration to improve this. I believe we can and should do it in Congress.

It is time, I believe, for this Congress to close the loopholes which allow these phantom students to defraud the Government.

On April 19, 2000, President Clinton and Secretary of Education Riley declared that international education is a priority with them. They want to encourage more students to study abroad. In fact, the President issued a memorandum to the heads of executive departments and agencies stating that the United States is committed to promoting study abroad by U.S. students. He stated:

The Secretaries of State and Education shall support the efforts of schools and colleges to improve access to high-quality international educational experiences by increasing the number and diversity of students who study and intern abroad, encouraging students and institutions to choose nontraditional study-abroad locations, and helping under-represented United States institutions offer and promote study-abroad opportunities for their students.

Study abroad can be a wonderful experience for a student, and I do not oppose some form of student loan aid to students who want to take advantage of that. It can be an extraordinarily enriching experience. We do need to ensure that the program involves study and not a European vacation at the expense of hard-working American taxpayers for whom a visit to the ball park is often beyond their budget.

This new initiative by the administration will increase the risk of fraud unless we institute sound controls immediately. I am not referring to U.S. universities that have foreign programs or cooperative programs with foreign universities. I am talking about mainly the unsupervised foreign-based