



United States
of America

Congressional Record

PROCEEDINGS AND DEBATES OF THE 106th CONGRESS, SECOND SESSION

Vol. 146

WASHINGTON, TUESDAY, SEPTEMBER 12, 2000

No. 106

Senate

The Senate met at 9:31 a.m. and was called to order by the President pro tempore [Mr. THURMOND].

PRAYER

The Chaplain, Dr. Lloyd John Ogilvie, offered the following prayer:

Almighty God, Sovereign of this Nation, as You guided our Founding Fathers to establish the separation of church and state to protect the church from the intrusion of government, rather than the intrusion of the church into government, we praise You that in Your providential plan for this Nation there is to be no separation of God and state. With gratitude we declare our motto: "In God We Trust." It is with reverence that, in a moment, we will repeat the words of commitment as part of our Pledge of Allegiance to our flag: "One nation under God, indivisible."

May these words never become so familiar by repetition that we lose our profound sense of awe and wonder, or our feeling of accountability and responsibility to place our trust in You, to seek Your guidance in all decisions, and make patriotism an essential expression of our relationship with You. We praise You for Your truth spelled out in our Bill of Rights and our Constitution. Help us not to take for granted the freedom we enjoy, nor the call You sound in our souls for righteousness in every aspect of our Nation. We repent for any moral decay in our culture, any contradiction of Your commandments in our society, and any reluctance to be faithful to You in our personal lives.

Wake us up and then stir us up with a fresh realization of the unique role You have given this Nation to exemplify what it means to be a blessed nation because we humble ourselves before You and exalt You as our only Sovereign. You are our Lord and Saviour. Amen.

PLEDGE OF ALLEGIANCE

The Honorable CHUCK HAGEL, a Senator from the State of Nebraska, led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

RECOGNITION OF THE ACTING MAJORITY LEADER

The PRESIDING OFFICER (Mr. VOINOVICH). The acting majority leader.

SCHEDULE

Mr. HAGEL. Mr. President, today the Senate will resume debate on the China PNTR legislation. Under the order, the time until 10 a.m. will be equally divided for closing remarks on the Byrd amendment regarding subsidies. Therefore, the first vote of the day will occur at 10 a.m. I understand there may be a possibility that Senator BYRD will request a voice vote rather than a roll-call vote. But depending on that request, following the vote, debate will resume on the Thompson amendment No. 4132. The Senate will recess for the weekly party conferences from 12:30 p.m. to 2:15 p.m. At 2:15, Senator HELMS will be recognized to offer an amendment which will be debated at that time. Further amendments are anticipated; therefore, Senators can expect votes throughout the day and into the evening.

I thank my colleagues for their attention.

The PRESIDING OFFICER. The Senator from Nevada.

Mr. REID. I say, through the Chair to my friend from Nebraska, we were also informed that Senator BYRD would agree to a voice vote on this. So I think it would be to everyone's best interests that those who have amendments to offer would offer the amendments as quickly as possible.

When Senator BYRD gets here, it is my understanding he wants to say a

few words prior to the voice vote on his amendment. But I think it would be appropriate that the Senate be advised that there likely will not be a recorded vote at 10 o'clock this morning, so Senators should be about their other business.

I also say to the acting leader, we hope those who are managing the various appropriations bills that have passed the Senate and have passed the House would do whatever they can to get the conference process underway. We have a tremendous amount of work to do. And while we are not debating appropriations bills in the evening, as we were last week, there is still a lot of work to be done on those. We hope the conferences, including engaging the administration, would be ongoing at this time so we can have an end game around here to complete those bills.

RESERVATION OF LEADER TIME

The PRESIDING OFFICER. Under the previous order, leadership time is reserved.

TO AUTHORIZE EXTENSION OF NONDISCRIMINATORY TREATMENT TO THE PEOPLE'S REPUBLIC OF CHINA

The PRESIDING OFFICER. Under the previous order, the Senate will now resume consideration of H.R. 4444, which the clerk will report.

The legislative clerk read as follows:

A bill (H.R. 4444) to authorize extension of nondiscriminatory treatment (normal trade relations treatment) to the People's Republic of China, and to establish a framework for relations between the United States and the People's Republic of China.

Pending:

Wellstone amendment No. 4118, to require that the President certify to Congress that the People's Republic of China has taken certain actions with respect to ensuring human rights protection.

Wellstone amendment No. 4119, to require that the President certify to Congress that

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



Printed on recycled paper.

S8353

the People's Republic of China is in compliance with certain Memoranda of Understanding regarding prohibition on import and export of prison labor products.

Wellstone amendment No. 4120, to require that the President certify to Congress that the People's Republic of China has responded to inquiries regarding certain people who have been detained or imprisoned and has made substantial progress in releasing from prison people incarcerated for organizing independent trade unions.

Wellstone amendment No. 4121, to strengthen the rights of workers to associate, organize and strike.

Smith (of New Hampshire) amendment No. 4129, to require that the Congressional-Executive Commission monitor the cooperation of the People's Republic of China with respect to POW/MIA issues, improvement in the areas of forced abortions, slave labor, and organ harvesting.

Byrd amendment No. 4117, to require disclosure by the People's Republic of China of certain information relating to future compliance with World Trade Organization subsidy obligations.

Byrd amendment No. 4131, to improve the certainty of the implementation of import relief in cases of affirmative determinations by the International Trade Commission with respect to market disruption to domestic producers of like or directly competitive products.

Thompson amendment No. 4132, to provide for the application of certain measures to covered countries in response to the contribution to the design, production, development, or acquisition of nuclear, chemical, or biological weapons or ballistic or cruise missiles.

The PRESIDING OFFICER. The Senator from Nevada.

Mr. REID. Does my friend from Nebraska have a statement?

Mr. HAGEL. No, I do not.

Mr. REID. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. BYRD. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

AMENDMENT NO. 4117

Mr. BYRD. Mr. President, what is the question before the Senate?

The PRESIDING OFFICER. It is the amendment offered by the Senator from West Virginia, No. 4117.

Mr. BYRD. I thank the Chair. I will be direct and to the point. This amendment requires the U.S. Trade Representative, acting through the Working Party on the Accession of China to the World Trade Organization, to obtain a commitment from China to disclose information about state-owned enterprises that export products and government assistance given to those state-owned enterprises. My amendment also requests a timetable for China's compliance with WTO subsidy obligations.

Even the staunchest supporters of permanent normal trade relations with China recognize that U.S. trade with China will continue to be an uphill battle insofar as fairness is concerned. The

administration acknowledges this fact, and my good friend Senator ROTH stated the same only yesterday.

There are profound implications to Sino-American relations as a result of granting PNTR to China. State-owned enterprises continue to be the most significant source of employment in most areas in China, and some reports suggest that these subsidized enterprises account for as much as 65 percent of the jobs in many areas of China.

Government control reigns supreme in China. My amendment sends a message that the U.S. Senate seeks transparency in China's likely accession to the World Trade Organization, WTO. My amendment places Members on record as demanding China's compliance with the promises that China has made under the bilateral trade agreement that it signed with the United States.

Opponents of my amendment state that the amendment is redundant and flawed on two bases. First, it was argued that the administration is already required to condition the extension of permanent normal trade relations with the People's Republic of China on a finding that China's state-owned enterprises are not disruptive to our trading interests.

With all due respect to my colleagues, with this bit of news that the subsidy issue rests on some administrative conclusion, I began immediately working double time to get this amendment passed. This news sounded the alarm. I think it would be better to have the information direct, and to make our own conclusions. The Senate has that latitude!

In addition, if the President already has information to certify that China's state-owned enterprises are not disruptive to our trading interests, my amendment should present no problem. Let Members see the raw statistics. Let Members of Congress make up their own minds.

What is the Administration trying to hide? I will have more confidence in what the administration says if I can review the material myself, and if Congress can review it.

I have the same limited confidence in the proposed administrative review team that is supposed to keep an eye on China, which, as opponents of my amendment mentioned, the specifics on how this review team will operate has not yet been determined. Are Senators willing to leave this matter to fate?

The opponents of my amendment also mentioned, and it is true, that China signed a bilateral agreement with the United States that proclaims that China will cease the use of subsidies prohibited under the WTO Agreement on Subsidies and Countervailing Measures (SCM Agreement), including those subsidies contingent upon export performance and subsidies contingent upon the use of domestic over imported goods, which are strictly prohibited under the SCM agreement. The WTO

subsidy agreements do, indeed, state that many subsidies are prohibited and shall not be allowed. I'm all for that!

Why should we not know this information? Help me find out by voting in support of this amendment! Help me provide the U.S. steel industry, and other industries, with an assurance—based on more than a nod from the administration—that there are no illegal Chinese subsidies.

Mr. President, I yield the floor.

The PRESIDING OFFICER. The question is on agreeing to the amendment of the Senator from West Virginia.

Mr. BYRD. Mr. President, I yield the remainder of my time.

Mr. HAGEL. Mr. President, this side yields back all time as well.

The PRESIDING OFFICER. The question is on agreeing to the amendment of the Senator from West Virginia.

The amendment (No. 4117) was rejected.

Mr. HAGEL. Mr. President, I move to reconsider the vote.

Mr. BYRD. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

The PRESIDING OFFICER. The Senator from Nebraska.

Mr. HAGEL. Mr. President, I am prepared to make a statement relating to Senator THOMPSON's amendment. However, I understand my colleague from Iowa has a scheduling conflict and therefore needs to complete a statement by 10:10. I therefore ask unanimous consent that Senator GRASSLEY be recognized for up to 8 minutes and that I be recognized following his statement.

The PRESIDING OFFICER. Is there objection?

Mr. KENNEDY. Mr. President, reserving the right to object—I don't intend to object if I have an opportunity to follow—I ask that I may be recognized following Senator HAGEL.

Mr. HAGEL. Mr. President, I revise my unanimous consent.

Mr. WELLSTONE. Mr. President, reserving the right to object, I ask unanimous consent that after Senator KENNEDY speaks, it be in order for me to bring my amendment to the floor.

Mr. HAGEL. Mr. President, I further revise my unanimous consent request to include Senator WELLSTONE's request.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BYRD. Mr. President, I ask unanimous consent that upon the disposition of the amendment by Mr. HELMS, my amendment at the desk be made the pending business.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BYRD. I thank the Chair.

The PRESIDING OFFICER. The Senator from Iowa.

AMENDMENT NO. 4132

Mr. GRASSLEY. Mr. President, as a co-sponsor of Senator THOMPSON's legislation on weapons proliferation, I

want to tell my colleagues why I will not support this, or any other effort, to amend H.R. 4444, the legislation to authorize the permanent extension of nondiscriminatory trade treatment to the People's Republic of China.

First, I want to say that I fully agree with Senator THOMPSON's goals. He wants to reduce the threat posed to the United States by the proliferation of weapons of mass destruction.

So do I.

He wants to curb the transfer of technologies to rogue nations that might destabilize regional security, threaten our allies, or endanger United States forces.

And so do I.

In my view, this Administration has not done nearly enough to safeguard the United States from the growing threat of nuclear proliferation.

You don't have to take my word for it.

For anyone who thinks that the weapons anti-proliferation efforts of this administration have been adequate, and that the world is a safer place under the Clinton-Gore team, just take a look at the Cox Commission Report.

Or the report of the Rumsfeld Commission.

Both of these reports are compelling, and highly disturbing.

But, this is neither the time nor the place to deal with these issues.

The real issue today is whether we will approve this measure to extend permanent normal trade relations with China, and thereby allow the United States to take advantage of a market-opening trade agreement we helped negotiate.

An agreement that will mean new sales, more jobs, and increased prosperity for America's farmers, ranchers, and agricultural producers, our service providers, and our manufacturing sector.

I want to make this very clear:

A vote to amend PNTR, at this late stage, is a vote against PNTR.

If we change so much as one word of this PNTR legislation, it will not be consistent with the legislation passed by the House of Representatives, and will be sent back to that chamber.

With less than 20 legislative days to go in this session of Congress, that would kill the PNTR bill for this year.

And if PNTR is defeated, China will not suffer.

China will still enter the WTO, whether we normalize our trade relations with them or not.

If China enters the WTO, and we have not approved permanent normal trade relations status, our farmers, our service providers, our manufacturers will be forced to sit on the sidelines. Our competitors from Europe, Asia, and Canada will have China's market all to themselves. They will win a competitive advantage over us. Perhaps a permanent one.

The only ones who would suffer would be our farmers, and our workers.

Putting ourselves at this sort of disadvantage will hurt our economy.

And it will not help our national security one bit.

The problem I have with linking trade with national security, or with human rights, or with any other worthy cause, is that this sort of linkage assumes that we can only do one thing, but not the other.

We can either have human rights in China, or we can have free trade.

We can either protect our national security, or we can trade with China and jeopardize our security.

I believe these assumptions are false.

Our relationship with China is complex. It has more than one dimension.

And I believe the United States is big enough, smart enough, tough enough, and sophisticated enough to have more than a one-dimensional China policy.

We can have an effective human rights policy with China.

We can have a tough and effective national security policy.

And we can have a trade policy that serves our vital national interests.

We can do all of this at the same time, and do it well.

But not if we amend this bill and send it back to the House.

One last thing.

I read this morning that thousands of anti-globalization protesters rioted today at the meeting of the World Economic Forum in Melbourne, Australia. Scores of people were hurt. Almost one quarter of the delegates were locked out of the summit by the rioters.

One Australian official was trapped for almost an hour in his vandalized car.

Leaders of the riot claimed they were successful in blockading the conference.

"I think we can claim victory tonight", one of the protest leaders said.

The Melbourne riots come right on the heels of similar anti-globalization riots in Davos, Switzerland, Washington, DC, and last December in Seattle.

These riots are profoundly disturbing. They appear to be growing in intensity and frequency around the world. And they are terribly misguided.

Since the United States helped create the global trading system in 1947, free trade has lifted millions of people out of poverty.

As poor nations have gained new prosperity, they have improved the health and education of their citizens.

They have invested in new technologies to clean up the environment.

And all the nations of the world's trade community have helped keep the peace, even during the bleak days of the Cold War.

Today, China is on the verge of rejoining the world trade community it abandoned in 1950.

A vote for normalizing China's trade relations with the United States on a permanent basis will reaffirm our support for a member-driven, rules-based trading system.

It will highlight the importance of trade as a way to achieve prosperity for all, including the world's poorest nations.

And it will repudiate those who would tear down the most successful multilateral trade forum the world has ever known.

I urge my colleagues to support a clean PNTR bill, with no amendments.

The PRESIDING OFFICER (Mr. DEWINE). The Senator from Nebraska is recognized.

Mr. HAGEL. Mr. President, I rise this morning to urge my colleagues to oppose the Thompson amendment.

First, this is not a debate about whether national security or trade is the highest responsibility and priority of our Government. Of course, America's national security takes precedence over all other priorities. It is not helpful when we in this Chamber hear references to putting "trade dollars and business interests ahead of national security." There is not one Member in this body who does not put America's national security interests ahead of all other interests, including trade interests. The national security interests of this country come first for all of us.

That is not the issue. We need to understand very clearly the underlying bill granting China permanent normal trade relations. In granting PNTR to China, we allow our businesses and farmers the opportunity to take advantage of all the far reaching market-opening concessions China made to the United States when it signed the bilateral trade agreement with America last November. PNTR does not change or does not enhance China's access to America's markets. China has had access to our markets for years. It changes America's access to China's markets, which we have not had. There are no American trade concessions to China in PNTR. Our markets have long been open to China.

Voting down PNTR means throwing away what the Chinese have finally agreed to do—give to our businesses and farmers a fair shot at their markets. We must be perfectly clear on this point as we continue this debate on PNTR. That is the issue.

I urge my colleagues to oppose the Thompson amendment, not because I think Senator THOMPSON is wrong about proliferation; quite the opposite. The proliferation of missile technology and weapons of mass destruction clearly represents one of the most serious threats to the security of the United States. It is precisely because it is such a serious problem, with real implications for all Americans—by the way, implications for the world—that it needs to be treated seriously and responsibly.

Tacking this amendment to PNTR without any consideration in any committee of jurisdiction, without one hearing from proliferation experts,

without understanding the national security, geopolitical, and economic consequences for America, would be irresponsible.

Every Senator in this body agrees with Senator THOMPSON about the importance of stemming the proliferation of weapons of mass destruction technology. I strongly disagree with his approach. His amendment would be bad for American nonproliferation efforts, bad for America's economic and trade interests, and bad for American national security. Proliferation is a global problem with implications for the security of the United States and all of our allies and friends across the world.

We cannot deal effectively with proliferation on a unilateral basis. That approach will be ineffective and will only diminish our ability to influence the proliferator. We must have the help of our allies and our friends. It is folly to believe that unilateral sanctions by one nation will stop any nation from its proliferation activities, if that is the intent. It isn't that simple. History has shown clearly that unilateral sanctions are unworkable tools of foreign policy. They end up injuring the interests of the sanctioning nation. The only time a unilateral sanction may be effective is when it covers a unique American product or technology for which there is no foreign availability. Most of all, the items and technologies covered by the Thompson amendment do not fit this category. If we prohibit the sale of these items and technologies without ensuring that our allies and friends are on board, we simply diminish our influence over the target country. At the heart of the debate is how best to influence the behavior of proliferating nations.

Unilateral sanctions will not encourage more responsible behavior on the part of China or any other country. This amendment might terminate a number of assistance programs that are clearly in America's interests to continue. For example, one of the sanctions in the Thompson amendment calls for a cutoff in Export-Import Bank financing for exports to the target country. Now, Export-Import Bank financing is designed to assist American exporters in their efforts to compete in foreign markets for business. It does not and has never been designed to assist foreigners. Cutting off Export-Import Bank financing hurts American exports. It is hard to imagine how this could have a positive effect on the target country's proliferation behavior.

The American people are going to elect a new American President in 2 short months. Proliferation will be a major issue for the new President. The new President and his team must come up with a comprehensive strategy for dealing with it. It is not in the best interests of our national security to handicap our new President by tying his hands with the provisions in this amendment. I believe that China's entry into the WTO, the World Trade Organization, and our granting of

PNTR to China, is of enormous strategic importance to the United States. It is not only a matter of trade. It is not only about leveling the playing field for American businesses and farmers who have never had a fair shot at China's markets. At its core, it is about helping to set China on the road to becoming a responsible member of the global community. It is about taking advantage of an unprecedented opportunity to help the Chinese people gain more control over their own destinies.

We have heard, over the last few days, about human rights, religious rights, freedoms. All encompass this dynamic. Do we believe that we influence the behavior of a totalitarian nation to be better to its people and give its people more opportunities and enhance their lives, give them more control over their own destinies, by walking away from such a relationship? I do not think so. It has never been proven to be the case in history, and I do not think it will be proven to be the case this time.

WTO membership does not permit the Chinese Government to exercise the kind of control over people's lives as it has over the past 50 years. Membership in the WTO requires the Chinese Government to undertake painful economic and legal reforms and to open its markets, open its society. Is this perfect? Of course not. Are there flaws? Of course there are. Are there imperfections? Of course there are. Will there be problems implementing it? Of course there will be. All of these things are in America's strategic interest, however. We need to support China's accession to the WTO and grant them PNTR.

But if we attach this amendment, then we will not pass PNTR this year. As my friend from Iowa so succinctly put it: It will go down. And in whose best interest is that? Let us not forget that trade and prosperity encourage and enhance freedom, peace, and stability in the world.

This amendment would also have a negative impact on our ability to gather intelligence on proliferators. The amendment requires the President to report to the Congress the names of every suspected proliferator in an unclassified report. Although this amendment urges the President to do this in a way that protects sensitive intelligence sources, it is unclear, of course, how that will happen. How will sources be protected if Congress follows the expedited voting procedures in this amendment for overturning a Presidential determination that sanctions should not be imposed for national security reasons? How will we debate the correctness of the President's decision without talking about the intelligence information that led to the President's decision in the first place? It is impossible. Do we believe that by exposing our intelligence sources, by telling the world what we suspect or know, we can have a positive effect on proliferation?

We invest millions and millions of dollars and engage in multiyear projects to gain intelligence on proliferation activities around the world. We should not jeopardize that effort by having the President issue an unclassified report to Congress that lays out exactly what we know and how we were able to determine what we know.

The amendment also seeks to involve our capital markets in foreign policy issues. I do not think—and this is as kindly as I can say it—that this is a wise course of action under any circumstances. America is stronger because the world regards our markets, our capital markets, our financial markets, as the most trustworthy, honest, stable, and most fairly regulated in the world. In no place in our present system are America's capital markets used as a device of foreign policy. This would be dangerously irresponsible and unprecedented, and this would be done without one congressional hearing to examine the consequences of such action.

America is the preeminent capital market in the world, but that position is under constant challenge. International investors can move their money, issue their stocks, access capital anywhere in the world, with the click of a mouse. Why would we want to inject new political redtape and risks and uncertainty into a system that hangs on such a precarious balance? For what? Federal Reserve Chairman Alan Greenspan has been quoted on numerous occasions in the last few days on this issue. I remind my colleagues what Chairman Greenspan said about the Thompson proposal:

So a most fundamental concern about this particular amendment is, it doesn't have any capacity of which I am aware to work. And by being put in effect, the only thing that strikes me as a reasonable expectation is it can harm us more than it would harm others.

This amendment would cast a long shadow of doubt over the American financial market system. This is not in the best interests of America.

I oppose this amendment because it has never received any consideration in any committee of jurisdiction. We have not heard from proliferation experts as to how this amendment would affect our national security. Proliferation is too serious, much too serious to deal with it in this manner. How much time have all our colleagues had to understand this, to develop an appreciation for the consequences of this action? How much time have we put into this? We know there have been four versions. The first I believe that any of us had a chance to look at this was yesterday. That is not responsible legislation.

I oppose this amendment because it employs unilateral sanctions which history has proven are an ineffective way to achieve foreign policy goals. The amendment would tie the hands of the next President before he has had a chance to develop a comprehensive

global nonproliferation policy. It would jeopardize intelligence sources and would cut off programs that are designed to benefit American exporters such as the Export-Import Bank. None of this makes any sense. These consequences would be very harmful to America's interests. I oppose this amendment because it injects foreign policy considerations into our financial regulatory and market systems. This would start us down a very dangerous and unprecedented path that would ultimately weaken our markets and consequently weaken this country.

The underlying bill, PNTR, is of strategic significance to the United States. Passage of this bill, coupled with China's entering into the WTO, will help set China on the path toward economic and political reform, which is clearly in our national interest. It is clearly in the interests of the world. If we attach the Thompson amendment or any amendment to PNTR, we effectively kill PNTR this year and maybe for some time to come.

For all these reasons, I urge my colleagues to oppose this amendment, all amendments to PNTR, and strongly support PNTR.

I yield the floor.

I believe we have a unanimous consent agreement?

The PRESIDING OFFICER. That is correct. The Senator from Massachusetts is recognized.

EDUCATION

Mr. KENNEDY. Mr. President, I know we are very much involved in this extremely important decision on the question of trade with China, but I do want to take a few moments this morning to address another issue which I think is of central concern to families across this country.

I think it is particularly appropriate that we give additional focus and attention to the priority of education policy as we are coming into the final days of this session of Congress. I think there is a heightened interest in this issue as some 53 million children are going back to school. They have started going back to school in the last 10 days and are going back to school this week. And, fifteen million children are going to colleges, going back to school now, this week and next.

Parents are wondering what the circumstances will be for their children this school year and in the future, and who is going to ensure their children are going to get an adequate education and will move ahead. Parents understand full well that education is key to the future for their children and, obviously, education is key to our country's future as we are moving more and more into a new information-age and technologically-advanced global economy. This is a matter of enormous urgency.

We understand that there is a fundamental responsibility for the education of children in the elementary and sec-

ondary high schools of this country at the local and State level and that the role of the Federal Government is much more limited. Approximately 7 cents out of every dollar that is spent locally actually comes from the Federal Government.

In my travels around my State of Massachusetts, in talking to parents, they are interested in a partnership. They are interested in their children doing well. They want support for programs that work, and they are less interested in the division of authority between local and State governments and the participation of Congress in assisting academic achievement.

The backbone of congressional participation in the education of children is the Elementary and Secondary Education Act. That is an act of enormous importance. It is not only myself who is saying this, but we have the statements of the majority leader, Senator LOTT, who in January 1999 indicated:

Education is going to be a central issue this year. . . . For starters, we must reauthorize the Elementary and Secondary Education Act. That is important.

Remarks to the Conference of Mayors on January 29, 1999:

But education is going to have a lot of attention, and it's not just going to be words. . . .

Press conference, June 22, 1999:

Education is number one on the agenda for Republicans in the Congress this year.

Remarks to the U.S. Chamber of Commerce, February 1, 2000:

We're going to work very hard on education. I have emphasized that every year I've been majority leader. . . . And Republicans are committed to doing that.

A speech to the National Conference of State Legislatures, February 3, 2000:

We must reauthorize the Elementary and Secondary Education Act. . . . Education will be a high priority in this Congress.

Congress Daily, April 20, 2000:

. . . Lott said last week his top priorities in May include agriculture sanctions bill, Elementary and Secondary Education Act reauthorization, and passage of four appropriations bills.

Senate, May 1:

This is very important legislation. I hope we can debate it seriously and have amendments in the education area. Let's talk education.

Press Stakeout, May 2.

Question: Senator, on ESEA, have you scheduled a cloture vote on that?

Senator LOTT: No, I haven't scheduled a cloture vote. . . . But education is number one in the minds of the American people all across the country and every State, including my own State. For us to have a good, healthy, and even a protracted debate and amendments on education I think is the way to go.

Those are the assurances we have been given by the majority leader, and we have had 6 days of discussion about elementary education. Two of those days were discussion only. We had a total of eight amendments, seven roll-calls, one voice vote, and three of those seven were virtually unanimous. So we

have not had this debate which not only the majority leader has said is important, but which families believe is important. The reason they believe it is important is because of the substance of education policy that will be included in that debate. I remind the Senate where we are on the expansion of the number of children enrolled in school. In K-12 enrollment, it is at an all-time high. In 1990, 46 million K-12 children were enrolled, and by the year 2000, 53 million children. There are increasing pressures on local communities across the country.

This chart shows that student enrollment will continue to rise over the next century. There are 53 million students enrolled in the year 2000, but if you look at the projections, 94 million are estimated to be enrolled by the year 2100—41 million more students over the next century, virtually doubling the Nation's population in education which will require building schools and hiring more qualified teachers all across this country.

This is a matter of enormous importance to national policy and family policy. We believe we should not give short shrift to debating what our policies may be. We may have some differences on different sides of the aisle, but we should be debating these policy issues.

On the issue of priorities this year, such as bankruptcy—which we debated for 16 days, we had 55 amendments; 16 days on bankruptcy, 55 amendments. As I mentioned, we had eight amendments on elementary and secondary education. Three were unanimous and one vote was by a voice vote. So we really have not met our responsibilities, I do not believe, on debating education policy.

I strongly favor Federal commitment and investment in programs that have been tried, tested, and proven to be effective and that can be implemented at the local level and have a positive impact on the children.

I want to take a moment to bring the Senate up to speed about what is happening in schools across the country. More students are taking the SAT test: In 1980, 33 percent; 1985, 36 percent; 40 percent in 1990; 42 percent in 1995; 44 percent in 2000. More and more of the children in this country are recognizing the importance of taking the scholastic aptitude test. Children are aware they have to apply themselves, as reflected in the number of students taking the test, and that college education is the key to success in America. Also, the results have been positive. Even though more students are taking the SAT, and the students are more diverse, math scores are the highest in 30 years. But, in order to sustain the gains made, children need to continue to have well-qualified teachers, they need an investment in preschool programs, they need afterschool programs, they have to have available to them the latest technologies so they can move ahead in their academic work.