

Federal and State authorities prosecute gun cases, and Federal authorities generally focus on the worst type of offenders.

The gun lobby says that the Federal Government should prosecute every case in which a person lies on the background check form, without exception. The fact is that ATF and DOJ do not have the resources to prosecute every case. Instead, their strategy is to have state law enforcement officials investigate and prosecute most of the gun violations while federal law enforcement officials pursue the more serious cases.

Although the number of Federal prosecutions for lower-level offenders—persons serving sentences of 3 years or less—is down, the number of higher-level offenders—those sentenced to 5 years or more—is up by nearly 30 percent—from 1049 to 1345.

Do you understand that, Madam President? The number of Federal prosecutions for low-level offenders serving a sentence of 3 years or less is down. The number of higher level offenders of 5 years or more is up more than 30 percent. Why don't our Republican friends quote those statistics?

At the same time, the total number of Federal and State prosecutions is up sharply—about 25 percent more criminals are sent to prison for State and Federal weapons offenses than in 1992, from 20,681 to 25,186. The number of high-level offenders is up by nearly 30 percent.

The total number of Federal and State prosecutions is up. Twenty-five percent more criminals were sent to prison for State and Federal weapons offenses in 1997 than in 1992.

The instant background check, which the NRA initially fought, is a successful enforcement tool. It has stopped nearly 300,000 illegal purchases since 1994. It has also resulted in the arrests of hundreds of fugitives.

Violent crimes committed with guns, including homicides, robberies and aggravated assaults, fell by an average of 27 percent between 1992 and 1997, and the Nation's violent crime rate has dropped nearly 20 percent since 1992.

The results speak for themselves. The increased collaboration among Federal, State, and local law enforcement has resulted in a more efficient distribution of prosecutorial responsibilities, a steady increase in firearms prosecutions on a cumulative basis, and, most important, a sharp decline in the number of violent crimes committed with guns.

Those are the facts. We will hear, as I have heard in the Judiciary Committee and in various debates: This is not really about more laws; what we need to do is prosecute.

The Republicans have cut the agents who are responsible for the enforcement of the laws by 20 percent, and on the other hand, we have seen the total prosecutions, not only the prosecutions but the results of those prosecutions—people going to jail as a result of the

combination of Federal, State, and local prosecutions—has increased significantly. I hope in these final weeks of debate we will not keep hearing those arguments that have been made.

I mentioned Boston a few moments ago and about the stringent gun laws. Also, as Chief Evans has pointed out, we need effective prosecution; we need the laws, but we need prevention as well.

In Boston, between 1990 and 1999, homicides dropped by 80 percent.

In 1990, there were 152 homicides in Boston as compared to 31 in 1999. Indeed, serious crime across the board is at its lowest level in 30 years.

In 1999, no juvenile in Boston was murdered by a gun and none so far this year.

In 1990, 51 young Boston people, age 24 and under, were murdered by a firearm. Last year, there were 10; this year, thus far, 3.

Between 1990 and 1999, there was an 80-percent drop in young people age 24 and under murdered by a firearm.

There can be effective efforts, and they are making them. We ought to continue to eliminate, to the extent possible, the proliferation of weapons in the hands of children and those who should not have them. Every day in this country 12 children die. We need to make sure we take steps, including safety locks, parental responsibility, smart-gun technology, and the range of options to cut into that figure dramatically. We can do that. We cannot solve all the problems of violence in our society, but we can make a very important downpayment on it. That power is in our hands. I hope very much we will heed the mothers of this country who spoke out yesterday and listen to their message. They have spoken the truth with power. We should respond. I look forward to working with my colleagues in making sure we do.

Madam President, I yield the floor.

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STAR PRINT—REPORT  
ACCOMPANYING S. 2507

Mr. DORGAN. Madam President, I ask unanimous consent that the report accompanying S. 2507 be star printed with the changes that are at the desk. I understand this has been agreed to.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DORGAN. Madam President, I ask unanimous consent to speak in morning business for 10 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered. The Senator is recognized.

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FEDERAL RESERVE BOARD

Mr. DORGAN. Madam President, I thought I had seen some fairly unusual and Byzantine proposals around this town, but one that was described in last Friday's Washington Post almost takes the cake. Going back some years, there was a proposal by the U.S. Post Office that would allow people to file

change of address forms in the event of a nuclear war. I thought that was rather bizarre. One can imagine being under nuclear attack and trying to find the road to the post office to leave a forwarding address. That is not very likely. There is a proposal even goofier than that.

On Friday, May 12, John Berry, a Washington Post staff writer—someone for whom I have respect and he is an excellent writer and thinker—wrote an article about "Rate Forecasts Climbing." He was talking about interest rates. John describes the thinking of some members of the Federal Reserve Board and the Open Market Committee about what they intend to do with interest rates. I wish that this story, however, included an analysis of opposing views and there are some.

Here is the situation: Tomorrow morning at 9:30, there will be a meeting in this town of the Federal Reserve Board of Governors and regional Fed bank presidents—five of them—who will make decisions about interest rates. The speculation is they will increase interest rates by one-half of 1 percent despite the fact there is no evidence of inflation that suggests they should do this.

It is the same as deciding they are going to tax the American people. In fact, the rate increases last June, August, November, February, March, and now tomorrow—we will have another, mark my words—those rate increases have added about \$1,210 in interest charges to the average household. If one has a \$100,000 home mortgage, one is paying \$100 more a month because of what the Federal Reserve Board has done. Every household is paying on average some \$1,210 more per year in interest charges.

That is from the folks who meet in secret and effectively impose a tax on every single American. The only difference is, when it is done in this Chamber in the form of taxation, there is a debate and then a vote. It is done in the open. Tomorrow, the Federal Reserve Board will deal with interest rate questions in secret.

At 9:30, if those who are paying attention to C-SPAN want to go down to the Federal Reserve Board and say, I want to be involved in this discussion, they will be told: No, you cannot be involved; this is secret; the doors are locked; we intend to make decisions about your life and you can have no involvement.

Here is what the Washington Post article said about what these folks are going to think tomorrow which I think is bizarre. They are saying that American workers are becoming more productive and because the productivity of the American worker is up, they believe that justifies higher interest rates.

It used to be the same economists who cannot remember, in most cases, their home telephone numbers and their home addresses but who can tell us what is going to happen 5 years or 7

years from now, would say our problem is we have inflation pressures in this country because we do not have increases in productivity. If we have increases in productivity, that will deal with all of the other pressures that come to bear on the economy and offset them.

Now they are saying, but if workers become more productive, we are going to have to raise interest rates. You see, they are concerned about workers' pay. If workers in this country receive more pay, they say that is inflationary. So the workers are kind of stuck, aren't they?

The Fed has already said, if workers receive more money, that is going to drive up inflation. But in the past they have said, if workers' productivity goes up, that will be all right, because you can receive more money if you have greater productivity, right? You ought to. American workers ought to expect they would be able to share in their increased productivity and increased output.

Now the Fed is saying: That is not right either. Workers can be more productive, but we don't intend to see them get more money. We intend to continue to raise interest rates to slow down the American economy.

If workers in America become more productive, the Fed wants to go into a room tomorrow and penalize them—all of them. Talk about a goofy idea.

I was going to go through the entire article. I will not.

But let me do this, as I conclude. The folks who are going to do this, they all have gray suits, they all look like bankers, and they all think like bankers. They all have worked there for 100 years. These folks are confirmed by the Congress. To be appointed to the Board of Governors, they have to be confirmed by the Senate. But these other folks also serve on that Open Market Committee on a rotating basis—tomorrow five of them will be in a room with the Board of Governors. They are not confirmed by us. They represent their regional Federal Reserve Banks. They are all presidents of the regional banks. They are going to be voting.

I could have described what they said in that article. I could have described what Cathy Minehan said in that article. Strange. I don't understand this at all. Workers are more productive, and therefore you must penalize them? It used to be that people would say, if workers were more productive, they

would be able to expect to receive more wages.

None of you folks down at the Fed has ever given a whit about the top executives in this country who earn \$1 million, \$5 million, \$10 million, \$100 million, or \$200 million a year. You all have seen those numbers. I have spoken about some of them on the floor. It does not matter to these folks if the upper crust is getting a lot of money. But let the American workers get a gain in productivity and an increase in wages, and then you have these folks running in a room, closing the door, and, in secret, deciding they want to impose another higher interest rate on the American people. There is no justification for it at all.

The core Producer Price Index is up only three-tenths of 1 percent over the past 6 months. Retail sales are down. Auto sales fell seven-tenths of 1 percent—the second straight monthly drop. Building material sales are down 1.6 percent. These are the last monthly figures. There is no justification at all.

The only thing I can conceive of is these people just do not sleep. They see things that do not exist. Imagine how they must feel when the lights are turned off. They see inflation that does not exist.

For nearly a year they have been worried about inflation that does not exist. They have been willing to impose a penalty on the American economy and the average American household to the tune of \$1,210 a year.

What do you think people would say if this Congress said: We have a proposal; let's increase taxes on the American people \$1,210 a year on the average household? They would have apoplectic seizures around here. But these folks are doing it in secret, with no justification at all. Why? Because they tilt on the side of money center banks on the question of monetary policy. They always tilt that way. It is funny they can stand up, they tilt so far.

It seems to me this country deserves a monetary policy that allows workers in our factories, on our main streets, in our towns, to be more productive and to be able to receive the rewards of that increased productivity.

If these folks close that door tomorrow—and they will; mark my words—and increase interest rates another full one-half percent—and that is likely what they are going to do—they are going to continue to injure this economy and injure the American workers.

I said before that Mr. Greenspan has sort of used himself as a set of human

brake pads. His only mission in life somehow is to slow down the American economy. He has always insisted we could not grow more than 2.5 percent without more inflation and that we couldn't go below 6 percent unemployment without more inflation. He has been wrong on both counts. We have been below 6 percent unemployment for 5 years, and inflation has gone down. We have had more than 2.5-percent economic growth for some long while, and inflation has gone down.

At some point, the American people, through this Congress, ought to ask the tough questions of this Federal Reserve Board: How do you continue to justify this? How do you justify this at a time when there is no evidence of real inflationary trouble in this country, risking ruining our economy, ruining continuous economic growth for some while and imposing on the backs of the American citizen, on the backs of the average families in this country, such a significant penalty? It is wrong, wrong, wrong.

I will have more to say about this tomorrow, after the Federal Reserve Board meeting.

Madam President, I guess that ends the business for today.

I yield back my time.

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#### ADJOURNMENT UNTIL 9:30 A.M. TOMORROW

THE PRESIDING OFFICER. Under the previous order, the Senate stands in adjournment until 9:30 a.m. tomorrow.

Thereupon, the Senate, at 5:16 p.m., adjourned until Tuesday, May 16, 2000, at 9:30 a.m.

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#### NOMINATIONS

Executive nominations received by the Senate May 15, 2000:

##### DEPARTMENT OF STATE

PAMELA E. BRIDGEWATER, OF VIRGINIA, A CAREER MEMBER OF THE SENIOR FOREIGN SERVICE, CLASS OF COUNSELOR, TO BE AMBASSADOR EXTRAORDINARY AND PLENIPOTENTIARY OF THE UNITED STATES OF AMERICA TO THE REPUBLIC OF BENIN.

##### DEPARTMENT OF JUSTICE

GLENN A. FINE, OF MARYLAND, TO BE INSPECTOR GENERAL, DEPARTMENT OF JUSTICE, VICE MICHAEL R. BROMWICH, RESIGNED.

##### DEPARTMENT OF VETERANS AFFAIRS

THOMAS L. GARTHWAITE, OF PENNSYLVANIA, TO BE UNDER SECRETARY FOR HEALTH OF THE DEPARTMENT OF VETERANS AFFAIRS FOR A TERM OF FOUR YEARS. VICE KENNETH W. KIZER, TERM EXPIRED.