

targeted toward Colombian coca and poppy growers. Although agricultural reform is an important component of the administration's plan, agricultural programs alone are insufficient in addressing the alternative development needs in the Andean region. Again Mr. President, trade is the best form of aid.

The United States is at a critical juncture with its neighbors in the CBI and Andean regions. As we enhance our trading relationship with our partners in the Caribbean by passing the legislation under consideration today, we must also work to expand and enhance our trading relationships with the countries of the Andean region. Currently, under ATPA, Bolivia, Colombia, Ecuador, and Peru enjoy the same trade benefits that we currently extend to the CBI region. However, upon final passage and enactment of CBI enhancements, our Andean trading partners will be at a competitive disadvantage.

To promote economic growth and regional stability, the Congress must consider additional trade measures that benefit the Andean region. First, the Congress should grant early renewal of ATPA. Early renewal of this important trade agreement will signal the United States' support of Colombia's economic reform efforts, and will boost the confidence of both domestic and international investors in pursuing business opportunities that create jobs and enhance international trade in Colombia and the Andean region.

Second, the Congress should consider granting CBI parity to the ATPA beneficiaries. During 1999, Colombia and its Andean neighbors exported approximately \$562 million in textiles and apparel to the United States. While insignificant in comparison to the \$8.4 billion in textile and apparel exports originating in the CBI region, Andean textile and apparel production sustains more than 200,000 jobs in Colombia alone—valuable jobs in the legitimate economy. Absent CBI parity, the Andean region will find itself at a significant competitive disadvantage with the 27 countries of the CBI region.

Third, the Senate should approve passage of the administration's supplemental assistance package for Colombia. The proposal responds to an emergency situation, expresses a strong U.S. commitment to Colombia, and complements other key elements of Plan Colombia. I believe that it will help mobilize higher levels of commitment from the Colombian government and the private sector, and will catalyze and sustain multilateral efforts of support for Colombia.

As we consider the final passage of CBI enhancements, as well as the President's Colombian aid package, the United States has an unprecedented opportunity to make significant accomplishments in regions ravaged by natural disasters, economic contraction, and the scourge of drug trafficking. However, as we make the fateful decisions, we must recognize that the dollars we spend on eradication and inter-

diction will be wasted unless the expansion and enhancement of international trade is included as a critical component of an effective economic assistance and counter drug strategy.

We must also aggressively pursue the Free Trade Area of the Americas, which will put in place the future framework for trade in our hemisphere. We cannot afford to fail in this task, and I am encouraged by the progress that has been made up to this point.

Last year, Congress passed my resolution stating that Miami should host the permanent Secretariat of the Free Trade Area of the Americas. Coupled with the passage of the trade legislation under consideration today, these actions indicate that the United States Congress still believes that opening markets and expanding economic links abroad are in our national interests. We must continue to demonstrate our leadership in this movement.

There is also much that can and should be accomplished by our Caribbean partners to ensure that their end of the international trading system is as efficient as it can be. They must work to ensure the efficiency of their seaports, airports, and transportation systems. We can help with technical assistance. International institutions such as the World Bank and the Inter-American Development Bank can use their assistance programs to promote efficiency and increase investment in the textile and apparel sector of the Caribbean economy. We can also work with these institutions and industries to ensure that internationally recognized labor rights are respected. Such initiatives will continue to build a consensus in the U.S. and aboard on the benefits of expanded trade.

Upon final passage of CBI enhancement legislation, we will begin the important process of establishing a true "partnership for success" with some of our important neighbors. Mr. President, the action of the Senate today is a good start, but is only the beginning. I urge my colleagues to look towards the future, and to take advantage of the real economic benefits that can be achieved by further enhancing our relationship with the nations of the Western Hemisphere.

TRIBUTE TO NAVY CAPTAIN GEORGE STREET

Mr. KENNEDY. Mr. President, I welcome this opportunity to pay tribute to an outstanding officer of the U.S. Navy.

Captain George Street, a World War II submarine war hero and Medal of Honor winner, proudly served our country in the United States Navy for over 39 years. Sadly, he passed away on February 28, in Andover, Massachusetts, his home for many years after his retirement from the Navy in 1966.

Captain Street was a native of Richmond, Virginia, and a 1937 graduate of the United States Naval Academy. He served on two naval surface combat

ships, the USS *Concord* and the USS *Arkansas*, before reporting to submarine school. His first submarine assignment was in the USS *Gar* where he made nine wartime patrols in the Pacific. On his very first patrol, as the submarine's Torpedo Data Computer Operator, his leadership and courage earned him the Silver Star for actions in which the *Gar* sank over 10,000 tons of enemy shipping.

On a subsequent patrol, he earned a second Silver Star as the *Gar*'s Assistant Approach Officer. Operating in Japanese-controlled waters, he played a vital role in sinking three enemy ships, and was also instrumental in enabling the *Gar* to evade a barrage of enemy countermeasures and return safely to port. Captain Street continued to build upon his brilliant service as the war went on.

In November 1944, he took command of the USS *Tirante* and on March 3, 1945, he led the submarine out of Pearl Harbor on her first war patrol. Within a month, Captain Street and the crew of the *Tirante* sank three enemy ships off the shores of Japan and survived a seven-hour counterattack by Japanese ships. Captain Street continued his patrol in the East China Sea, near Japan's southern coast, wreaking havoc on Japanese shipping.

On April 14, 1945, the *Tirante* began a major battle that would earn the crew a Presidential Unit Citation and result in President Harry S. Truman awarding Captain Street the Congressional Medal of Honor. Receiving intelligence that a major Japanese transport ship and escort vessels had anchored in a harbor on Quelpart Island off the coast of Korea, Captain Street took the fight to the enemy. He surfaced the *Tirante* and manned his gun crews since the *Tirante* would have to fight her way out on the surface if attacked. He maneuvered to penetrate the mined, shoal-obstructed, and radar-protected harbor. He evaded enemy patrols and, once in the inner harbor, fired two torpedoes into a large Japanese ammunition ship, completely destroying it. The resultant explosion revealed the *Tirante*'s position to the enemy. In the light of the burning ammunition ship, two Japanese Mikura class frigates spotted the *Tirante* and attacked. Quickly bringing his submarine to bear on the leading frigate, Captain Street

counterattacked with a torpedo, and then swung his boat around and fired his last torpedo at the other frigate. Clearing the harbor at emergency full-speed-ahead, he slipped undetected along the shoreline and safely evaded a depth charge attack by a pursuing patrol. The ammunition ship and both frigates had been sunk.

Captain Street was awarded the Navy Cross for another bold action two months later. On June 11, 1945, the *Tirante* sank several hostile freighters and other vessels, then moved through treacherous shallow waters into the heart of Nagasaki Harbor, where he sank another Japanese ship and destroyed docking facilities vital to the

enemy. The *Tirante* surfaced and escaped from the harbor under hostile gunfire from ship and shore batteries.

After World War II, Captain Street continued to serve with distinction as the commanding officer of three naval surface ships, as a submarine division commander, and as the commander of a submarine group. On his retirement in 1966, he became an active member of numerous local, state, and national veterans organizations and was a popular speaker at patriotic and community functions in Massachusetts and New England. Captain Street often helped veterans and veterans organizations, and had a strong interest in talking with and inspiring school children.

Captain Street's dedication and service to his country and community were extraordinary. I am grateful, as I know the entire nation is, for his lifetime of outstanding service. He was a great American hero, role model, and citizen. He will be missed, but his memory and example will live forever.

The PRESIDING OFFICER. The Senator from Massachusetts is recognized. Mr. KENNEDY. I thank the Chair.

(The remarks of Mr. DASCHLE and Mr. KENNEDY pertaining to the introduction of S. 2541 are located in today's RECORD under "Statements on Introduced Bills and Joint Resolutions.")

ELIMINATION OF COST-OF-LIVING ADJUSTMENTS

Mr. KENNEDY. Mr. President, we have just witnessed this week another example of indifference by Congress to the needs of lower-wage and hard-working American workers. While our minimum wage bill still languishes in the Congress in spite of all our efforts, the House Appropriations Committee just passed a bill that will eliminate the cost-of-living adjustments for the low-wage workers in the legislative branch. They cut the COLAs of the Library of Congress, the Government Printing Office, and other vital congressional agencies. This is after the Members of Congress got a cost-of-living increase of \$4,600 last year.

The Republican leadership has cut out a COLA increase for these workers who happen to be the lowest-paid Congressional workers. If you are a truck driver for the Government Printing Office, you are out of luck. Again, when it comes to the staffs of the Members, they made sure their interests were protected. Drawing that kind of a line with workers who work for this institution is absolutely scandalous.

What is it about our Republican friends that they believe they have to be so harsh with the lowest-income working families in this country, refusing to permit us to vote on a pay increase, an increase in the minimum wage, of 50 cents this year and 50 cents next year? They have taken convoluted parliamentary tricks to block us from considering that, and then we find their own priorities are that this insti-

tution takes \$4,600 for its COLA increase and cuts out the COLA increase for the lowest-paid workers who are serving the Congress. That is wrong. I hope the House of Representatives will change it. I hope it will not be tolerated.

There will be an effort on the Senate floor to make amends because that is wrong and unjust. We are not going to permit it to stand.

I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. VOINOVICH). The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. FEINGOLD. Mr. President, I ask unanimous consent that the order for the quorum call be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered. The Senator from Wisconsin is recognized.

TRADE AND DEVELOPMENT ACT OF 2000—CONFERENCE REPORT—Continued

Mr. FEINGOLD. Mr. President, I want to take time to share some excerpts taken from the National Intelligence Estimate 99-17D of January 2000, which frames infectious diseases, such as HIV/AIDS, as a national security threat to the United States.

This is, obviously, pursuant to the discussion we have been having most of the day with regard to the inadequacy of the African Growth and Opportunity Act with regard to the provisions concerning HIV/AIDS in Africa and, in particular, the very serious error of the conference committee in eliminating the Feinstein-Feingold amendment concerning HIV/AIDS.

This report represents an important initiative on the part of the Intelligence Community to consider the national security dimension of a nontraditional threat. It responds to a growing concern by senior US leaders about the implications—in terms of health, economics, and national security—of the growing global infectious disease threat. The dramatic increase in drug-resistant microbes, combined with the lag in development of new antibiotics, the rise of megacities with severe health care deficiencies, environmental degradation, and the growing ease and frequency of cross-border movements of people and produce have greatly facilitated the spread of infectious diseases.

As part of this new US Government effort, the National Intelligence Council produced this national intelligence estimate. It examines the most lethal diseases globally and by region; develops alternative scenarios about their future course; examines national and international capacities to deal with them; and assesses their national global social, economic, political, and security impact.

Of the seven biggest killers worldwide, TB, malaria, hepatitis, and, in particular, HIV/AIDS continue to surge, with HIV/AIDS and TB likely to account for the overwhelming majority of deaths from infectious diseases in developing countries by 2020.

Sub-Saharan Africa—accounting for nearly half of infectious disease deaths globally—will remain the most vulnerable region. The death rates for many diseases, including HIV/AIDS and malaria, exceed those in all other regions. Sub-Saharan Africa's health

care capacity—the poorest in the world—will continue to lag.

The most likely scenario, in our view, is one in which the infectious disease threat—particularly from HIV/AIDS—worsens during the first half of our time frame, but decreases fitfully after that, owing to better prevention and control efforts, new drugs and vaccines, and socioeconomic improvements. In the next decade, under this scenario, negative demographic and social conditions in developing countries, such as continued urbanization and poor health care capacity, remain conducive to the spread of infectious diseases; persistent poverty sustains the least developed countries as reservoirs of infection; and microbial resistance continues to increase faster than the pace of new drug and vaccine development. During the subsequent decade, more positive demographic changes such as reduced fertility and aging populations; gradual socioeconomic improvement in most countries; medical advances against childhood and vaccine-preventable killers such as diarrheal diseases, neonatal tetanus, and measles; expanded international surveillance and response systems; and improvements in national health care capacities take hold in all but the least developed countries.

Barring the appearance of a deadly and highly infectious new disease, a catastrophic upward lurch by HIV/AIDS, or the release of a highly contagious biological agent capable of rapid and widescale secondary spread, these developments produce at least limited gains against the overall infectious disease threat. However, the remaining group of virulent diseases, led by HIV/AIDS and TB, continue to take a significant toll. The persistent infectious disease burden is likely to aggravate and, in some cases, may even provoke economic decay, social fragmentation, and political destabilization in the hardest hit countries in the developing and former communist worlds.

The economic costs of infectious disease—especially HIV/AIDS and malaria—are already significant, and their increasingly heavy toll on productivity, profitability, and foreign investment will be reflected in growing GDP losses, as well, that could reduce GDP by as much as 20 percent or more by 2010 in some Sub-Saharan African countries, according to recent studies.

Some of the hardest hit countries in Sub-Saharan Africa—and possibly later in South and Southeast Asia—will face a demographic upheaval as HIV/AIDS and associated diseases reduce human life expectancy by as much as 30 years and kill as many as a quarter of their populations over a decade or less, producing a huge orphan cohort. Nearly 42 million children in 27 countries will lose one or both parents to AIDS by 2010; 19 of the hardest hit countries will be in Sub-Saharan Africa.

The relationship between disease and political instability is indirect but real. A wide-ranging study on the causes of state instability suggests that infant mortality—a good indicator of the overall quality of life—correlates strongly with political instability, particularly in countries that already have achieved a measure of democracy. The severe social and economic impact of infectious diseases is likely to intensify the struggle for political power to control scarce state resources.

THE DEADLY SEVEN

The seven infectious diseases that caused the highest number of deaths in 1998, according to WHO and DIA's Armed Forces Medical Intelligence Center, AFMIC, will remain threats well into the next century. HIV/AIDS, TB malaria, and hepatitis B and C—are either spreading or becoming more drug-