

that we are a country of laws. We must make it clear those laws should be obeyed. We ought to do it in the best interests of this child, which means gently and peacefully.

REMEMBRANCE OF THE KATYN FOREST MASSACRE

Mr. SANTORUM. Mr. President, I rise today to remind my fellow Americans of a horrific tragedy which occurred in Poland six decades ago. April 13 serves as a day of remembrance of this terrible massacre.

On September 1, 1939, Germany invaded Poland to begin World War II. Two weeks later, in accordance with the secret Ribbentrop-Molotov Pact, the Soviet Union invaded Poland from the East and completed the partition of this nation. The Soviet invasion lasted eleven days and resulted in the forced deportation of 1.5 million Poles to Russian labor camps. Of those 1.5 million, approximately 15,000 Polish military officers disappeared under mysterious circumstances. On June 22, 1941, tensions between Germany and the Soviet Union exploded as the German army stormed into Soviet territory. It would take nearly two years before the German army would uncover evidence relating to the 15,000 Polish officers who had disappeared in 1940.

In 1943, German forces near Smolensk, in western Russia, investigated reports they heard from Russian civilians to the effect that a large number of prisoners had been murdered by the Soviet secret police in the area nearly three years earlier. The German investigators were led by local Russians to a series of mounds in a wooded area about 10 miles west of Smolensk. On April 13, 1943, German officials made a gruesome discovery as they uncovered buried corpses. They found numerous victims, each with hands bound behind their backs and a bullet hole in the base of their skulls. Over the course of the next month, the Germans exhumed more than 4500 corpses. Unable to continue to dig through Katyn Forest, Germany requested the assistance of the International Red Cross and representatives of neutral countries to determine the circumstances surrounding the execution and burial of these 4500 Polish officers.

After examining the bodies, these representatives reported to the appropriate authorities their conclusion that the men buried in Katyn Forest were those of Polish military officers, along with a number of civilian cultural leaders, business leaders, and intellectuals—scientists, writers, and poets—who had been in the portion of Poland occupied by the Soviet Union in September 1939. The Soviet Union vehemently denied the allegations of responsibility. Once the Soviet Union had reclaimed Katyn Forest, a pro-Soviet investigation of the Katyn Forest Massacre determined that the Polish officers and leaders had been massacred by the German army. It would

take another 45 years before the truth of the massacre would finally be acknowledged by the leaders of the Soviet Union.

Aside from United States congressional hearings held in Britain, Italy, Germany and the United States in the early 1950s, the Katyn Forest Massacre was largely forgotten by the international community. But the truth of Katyn Forest remained vivid for the Polish nation. Polish nationals were determined to discover the truth. These individuals wanted justice for the fallen comrades.

After the publication of an account of the Massacre by a Soviet historian in 1990, Polish President Wojciech Jaruzelski quickly arranged a series of meetings with Soviet President Mikhail Gorbachev and other Soviet officials in an attempt to finally bring a conclusion to the Katyn conspiracy. On April 13, 1990, the day after President Jaruzelski's final meeting with Mikhail Gorbachev, the Soviet news agency published a statement of acknowledgment on behalf of the Soviet government for summary execution of 15,000 Polish officers in the Katyn Forest during late April and early May of 1940. The statement claimed that the NKVD, the Soviet secret police, followed the orders of their chief, Lavrenti P. Beria, and massacred these 15,000 Polish captives.

We must never forget the crime against humanity which was carried out in this rural section of Poland. As our nation looks towards the 21st Century and the promising future, we must always remember the sacrifices of brave and gallant men in the defense of their nation and their heritage which have helped the world achieve greater freedom and democracy. April 13 should always be remembered not as a day in which hope briefly dimmed when these brave men were executed but a day in which freedom triumphed and shown brightly after decades of silence.

FEDERAL COMMITMENT TO EDUCATION

Mr. HATCH. Mr. President, last week the Senate passed the FY 2001 Budget Resolution. I would be remiss if, upon reflection, I did not take this opportunity to talk about the federal commitment to education in my state of Utah.

In my state of Utah, education consistently ranks as one of the highest priorities for Utahns. During this year's session of the Utah legislature, Utah reaffirmed its commitment to improving education, reducing class size and paying dedicated teachers a salary commensurate with their efforts and qualifications.

Utah takes its commitment to education funding very seriously. During the 1995-96 school year, education expenditures in Utah amounted to \$92 per \$1000 of personal income. The national average was \$62 per \$1000. In other words, Mr. President, Utah's education

expenditure relative to total personal income is nearly 50 percent more than the national average. It is the third highest in the nation.

In education expenditures as a percent of total direct state and local government expenditures, Utah ranks 2nd in the nation. Utah's expenditure for education was 41.5 percent of the total amount spent for government. The national average is 33.5 percent.

Mr. President, no one can tell me that Utahns are not serious about funding education. And these efforts have garnered results. Utah's scores on ACT tests are equal to or better than the national average in English, math, reading and science. Utah ranks 1st in the nation in Advanced Placement tests taken and passed.

Still, even with these efforts, Utah remains 1st the nation in terms of class size and last in per-pupil expenditure. This is due to Utah's unique demographic. Utah families are, on average, larger than any other state. Utah has the highest birth rate in the nation.

While it is true that these factors contribute to the allocation of federal education funds, most notably the Title I funds, the Clinton administration has done very little to help Utah. Indeed, many of the proposals in the administration budget would be detrimental to education efforts underway in Utah.

Among other things, this administration has consistently cut funding for Impact Aid. Impact Aid is a vital program for Utah because it helps make up for the lost property tax revenue in school districts where there is a significant federal presence. Since half of our state is federally owned or controlled, that means our schools would suffer even greater financial difficulties without Impact Aid. I appreciate that this Budget Resolution rejects the 15 percent cut requested by the Clinton administration.

Indeed, in addition to support for Impact Aid, there is much to applaud in this Budget Resolution relative to education. It assumes an increase of more than \$600 million over the administration's request. Over \$11 billion will be dedicated to funding the Individuals with Disabilities Education Act. This will greatly assist Utah fund the education of students with special needs.

Moreover, because the federal government will be contributing more toward the costs of special education, fulfilling more of its promise to fund 40 percent of the cost for educating students with disabilities, the state will be able to use its own resources to address state and local priorities such as lowering class size, improve facilities, increasing teachers' pay, upgrading instructional equipment and textbooks, or offering enrichment programs.

Finally, this administration has never recommended funding for the Education Finance Incentive Grant program which, instead of a per-pupil expenditure as a proxy for a state's

commitment to education, uses a combination of a state's effort to fund education and a state's willingness to more equitably distribute resources among a state's economically diverse school districts. As I have noted, Utah allocates a significant amount of state revenue to education, demonstrating our state's effort. Utah also has in place an "equity program" for assisting schools with smaller tax bases. Nationally, we ought to be encouraging states to make such effort, and we ought to be rewarding states that do. This is an important program that deserves a consistent funding stream, and I will be addressing this issue in the context of the reauthorization of the Elementary and Secondary Education Act.

In the area of higher education, this Budget Resolution rejects the administration's proposal to require guaranty agencies, which finance guaranteed student loans (GSLs), to pay accelerated and increased funds from their federal reserves. This would be especially devastating to Utah's Higher Education Assistance Authority (UHEAA). Utah has one of the lowest average incomes in the nation; and, therefore, Utah students who are not reliant on their parents for financial assistance rely instead on assistance from UHEAA.

During past assessments, because UHEAA had maintained one of highest guarantee program reserves ratios, Utah had to return one of the highest percentages of current reserves to the federal government. Under the administration's proposal, these cuts would have been deepened, and I am grateful to the Budget committee for rejecting them.

In closing, I would like to commend the tireless hard work of the Chairman of the Budget Committee, Senator DOMENICI. His dedication to sound fiscal policy and appropriate spending priorities are laudable. I also thank the Senate leadership for their efforts on moving this process along. I look forward to the enactment of this Budget Resolution. I thank the chair and yield the floor.

PASSAGE OF S. 376 "ORBIT"

Ms. MIKULSKI. Mr. President, I rise today to support the conference report on satellite reform. As a co-sponsor of the original bill, I believe this bipartisan legislation will encourage more competition in the satellite communications market. This will benefit American consumers and workers. It will also make America more competitive in the global satellite market.

The Open-market Reorganization for the Betterment of International Telecommunications Act (ORBIT bill) will benefit our nation in a number of ways. First, the bill allows Lockheed Martin to acquire 100% of COMSAT Corporation by removing a number of old and outdated regulatory barriers. This is great news for these two outstanding

Maryland companies and their employees. The merger will encourage growth and economic competition in one of the most dynamic sectors of our economy—the global satellite market. It means jobs today and jobs tomorrow—both in Maryland and throughout our nation. I look forward to Lockheed Martin and COMSAT completing their merger without any further delay.

Second, this legislation encourages the privatization of INTELSAT, an inter-governmental organization, by including the leverage necessary to ensure that INTELSAT's privatization will conclude in a timely and pro-competitive manner.

Third, the conference agreement also reaffirms the ability of carriers to obtain Level III direct access. Level III direct access allows customers to enter into contractual agreements with INTELSAT to order, receive and pay for INTELSAT space segment capacity at the same rate that INTELSAT charges its signatories. This means that users of INTELSAT services will be able to purchase services directly from INTELSAT without going through COMSAT.

Fourth, the bill does not remove the current prohibition on Level IV direct access until after INTELSAT privatizes. Allowing Level IV access before privatization would have unfairly and unjustly permitted COMSAT's competitors to buy all of COMSAT's investment in INTELSAT below market value which would have weakened the value of this international asset. This would have significantly diminished the value of the Lockheed-COMSAT transaction.

I commend my colleagues on both sides of the aisle in the Senate and in the House for passing S. 376 and commend the President for signing this important legislation into law.

ARMENIAN GENOCIDE

Mr. KENNEDY. Mr. President, April 24 marks the 85th anniversary of the beginning of one of the most tragic events in history, the Armenian Genocide. In 1915, the Ottoman Turkish Government embarked on a brutal policy of ethnic extermination. Over the next eight years, 1.5 million Armenians were killed, and more than half a million were forced from their homeland into exile.

In the years since then, the Armenian diaspora has thrived in the United States and in many other countries, bringing extraordinary vitality and achievement to communities across America and throughout the world. The Armenian Assembly of America, the Armenian National Committee of America, and other distinguished groups deserve great credit for their impressive work in maintaining the proud history and heritage of the Armenian people, and guaranteeing that the Armenian Genocide will never be forgotten.

One of the enduring achievements of the survivors of the Genocide and their

descendants has been to keep its tragic memory alive, in spite of continuing efforts by those who refuse to acknowledge the atrocities that took place. In Massachusetts, the curriculum of every public school now includes human rights and genocide, and the Armenian Genocide is part of that curriculum.

As this new century unfolds, it is time for all governments, political leaders and peoples everywhere to recognize the Armenian Genocide. These annual commemorations are an effective way to pay tribute to the courage and suffering and triumph of the Armenian people, and to ensure that such atrocities will never happen again to any people on earth.

Mrs. BOXER. Mr. President, each year on April 24, we pause to remember the tragedy of the Armenian genocide. On that date in 1915, more than two hundred Armenian religious, political, and intellectual leaders were arrested in Constantinople (now Istanbul) and killed, marking the beginning of an organized campaign to eliminate the Armenian presence from the Ottoman Empire. This brutal campaign would result in the massacre of a million and a half Armenian men, women, and children.

Thousands of Armenians were subjected to torture, deportation, slavery, and murder. More than five hundred thousand were removed from their homes and sent on forced death marches through the deserts of Syria. This dark time is among the saddest chapters in human history.

But Armenians are strong people, and their dream of freedom did not die. More than seventy years after the genocide, the new Republic of Armenia was born as the Soviet Union crumbled. Today, we pay tribute to the courage and strength of a people who would not know defeat.

Yet independence has not meant an end to their struggle. There are still those who question the reality of the Armenian slaughter, who have failed to recognize its very existence. We must not allow the horror of the Armenian genocide to be either dismissed or denied.

Genocide is the worst of all crimes against humanity. As we try to learn from the recent genocidal conflicts in Kosovo and Rwanda and prevent future atrocities, it is especially important to remember those who lost their lives in the first genocide of the twentieth century. We must never forget the victims of the Armenian genocide.

A MODERN DAY TRAGEDY

Mr. MACK. Mr. President, I come to the floor of the Senate today to tell a story—a modern day tragedy about a mother, Elizabeth, who so loved her son, Elian, that she tried to bring him to the shores of the United States of America from Cuba—to the shores of freedom. Had she succeeded, she would have joined her family members already in the United States: her cousin