

(c) **CREDIT FOR CONTRIBUTIONS.**—*The value of land, easements, rights-of-way, dredged material disposal areas, and relocations provided under subsection (b) for a project shall be credited toward the non-Federal share of the costs of the project.*

(d) **ADDITIONAL COSTS.**—

(1) **NON-FEDERAL RESPONSIBILITIES.**—*The non-Federal participants in any project carried out under the Program on land or at a facility that is not owned by the United States shall be responsible for all costs associated with operating, maintaining, repairing, rehabilitating, and replacing the project.*

(2) **FEDERAL RESPONSIBILITY.**—*The Federal Government shall be responsible for costs referred to in paragraph (1) for projects carried out on Federal land or at a Federal facility.*

#### SEC. 8. LIMITATION ON ELIGIBILITY FOR FUNDING.

*A project that receives funds under this Act shall be ineligible to receive Federal funds from any other source for the same purpose.*

#### SEC. 9. REPORT.

*On the expiration of the third fiscal year for which amounts are made available to carry out this Act, the Secretary shall submit to Congress a report describing—*

(1) *the projects that have been completed under this Act;*

(2) *the projects that will be completed with amounts made available under this Act during the remaining fiscal years for which amounts are authorized to be appropriated under section 10; and*

(3) *recommended changes to the Program as a result of projects that have been carried out under this Act.*

#### SEC. 10. AUTHORIZATION OF APPROPRIATIONS.

(a) **IN GENERAL.**—*There is authorized to be appropriated to carry out this Act \$25,000,000 for each of fiscal years 2001 through 2005.*

(b) **LIMITATIONS.**—

(1) **SINGLE STATE.**—

(A) **IN GENERAL.**—*Except as provided in subparagraph (B), not more than 25 percent of the total amount of funds made available under this section may be used for 1 or more projects in any single State.*

(B) **WAIVER.**—*On notification to Congress, the Secretary may waive the limitation under subparagraph (A) if a State is unable to use the entire amount of funding made available to the State under this Act.*

(2) **ADMINISTRATIVE EXPENSES.**—*Not more than 6 percent of the funds authorized under this section for any fiscal year may be used for Federal administrative expenses of carrying out this Act.*

Amend the title so as to read “An Act to authorize the Secretary of the Interior to establish a program to plan, design, and construct fish screens, fish passage devices, and related features to mitigate impacts on fisheries associated with irrigation system water diversions by local governmental entities in the Pacific Ocean drainage of the States of Oregon, Washington, Montana, and Idaho.”.

Mr. HATCH. I ask consent that the Senate agree to the amendments of the House for each bill, en bloc.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### CONGRESSIONAL RECOGNITION FOR EXCELLENCE IN ARTS EDUCATION ACT

Mr. HATCH. I ask unanimous consent that the Governmental Affairs Committee be discharged from further consideration of S. 2789, and the Senate then proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report the bill by title. The legislative clerk read as follows:

A bill (S. 2789) to amend the Congressional Award Act to establish a Congressional Recognition for Excellence in Arts Education Board.

There being no objection, the Senate proceeded to consider the bill.

AMENDMENT NO. 4353

Mr. HATCH. Senator COCHRAN has an amendment at the desk, and I ask for its consideration.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Utah [Mr. HATCH], for Mr. COCHRAN, proposes an amendment numbered 4353.

(The amendment is printed in today's RECORD under “Amendments Submitted.”)

Mr. HATCH. I ask unanimous consent that the amendment be agreed to, the bill be read the third time and passed, the motion to reconsider be laid upon the table, and any statements relating to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment (No. 4353) was agreed to.

The bill (S. 2789), as amended, was read the third time and passed.

#### FEDERAL COURTS IMPROVEMENT ACT OF 2000

Mr. HATCH. I ask unanimous consent that the Chair lay before the Senate a message from the House to accompany S. 2915.

There being no objection, the Presiding Officer (Mr. BENNETT) laid before the Senate the following message from the House of Representatives:

*Resolved, That the bill from the Senate (S. 2915) entitled “An Act to make improvements in the operation and administration of the Federal courts, and for other purposes”, do pass with the following amendments:*

*Strike section 103, and redesignate the remaining sections and table of contents accordingly.*

*Page 9, line 22, strike [subsection; or] and insert: subsection, or*

*Page 10, line 6, strike [subsection;] and insert: subsection,*

*Page 10, line 9, strike [judge; or] and insert: judge, or*

*Page 25, beginning on line 21, strike [“(b) For purposes of constructing] and all that follows through [date of retirement.] on page 26, line 6, and insert:*

*“(b)(1)(A) For purposes of construing and applying chapter 89 of title 5, a judge of the United States Court of Federal Claims who—*

*“(i) is retired under subsection (b) of section 178 of this title, and*

*“(ii) at the time of becoming such a retired judge—*

*“(I) was enrolled in a health benefits plan under chapter 89 of title 5, but*

*“(II) did not satisfy the requirements of section 8905(b)(1) of title 5 (relating to eligibility to continue enrollment as an annuitant),*

*shall be deemed to be an annuitant meeting the requirements of section 8905(b)(1) of title 5, in accordance with the succeeding provisions of this paragraph, if the judge gives timely written notification to the chief judge of the court that the judge is willing to be called upon to perform*

*judicial duties under section 178(d) of this title during the period of continued eligibility for enrollment, as described in subparagraph (B)(ii) or (C)(ii) (whichever applies).*

*“(B) Except as provided in subparagraph (C)—*

*“(i) in order to be eligible for continued enrollment under this paragraph, notification under subparagraph (A) shall be made before the first day of the open enrollment period preceding the calendar year referred to in clause (ii)(I); and*

*“(ii) if such notification is timely made, the retired judge shall be eligible for continued enrollment under this paragraph for the period—*

*“(I) beginning on the date on which eligibility would otherwise cease, and*

*“(II) ending on the last day of the calendar year next beginning after the end of the open enrollment period referred to in clause (i).*

*“(C) For purposes of applying this paragraph for the first time in the case of any particular judge—*

*“(i) subparagraph (B)(i) shall be applied by substituting ‘the expiration of the term of office of the judge’ for the matter following ‘before’; and*

*“(ii)(I) if the term of office of such judge expires before the first day of the open enrollment period referred to in subparagraph (B)(i), the period of continued eligibility for enrollment shall be as described in subparagraph (B)(ii); but*

*“(II) if the term of office of such judge expires on or after the first day of the open enrollment period referred to in subparagraph (B)(i), the period of continued eligibility shall not end until the last day of the calendar year next beginning after the end of the next full open enrollment period beginning after the date on which the term expires.*

*“(2) In the event that a retired judge remains enrolled under chapter 89 of title 5 for a period of 5 consecutive years by virtue of paragraph (1) (taking into account only periods of coverage as an active judge immediately before retirement and as a retired judge pursuant to paragraph (1)), then, effective as of the day following the last day of that 5-year period—*

*“(A) the provisions of chapter 89 of title 5 shall be applied as if such judge had satisfied the requirements of section 8905(b)(1) on the last day of such period; and*

*“(B) the provisions of paragraph (1) shall cease to apply.*

*“(3) For purposes of this subsection, the term ‘open enrollment period’ refers to a period described in section 8905(g)(1) of title 5.*

*Page 26, line 23, strike [6301(2)(xiii)] and insert: 6301(2)(B)(xiii)*

*Page 29, beginning on line 8, strike [(1) in subparagraph (A).] and all that follows through [first’.] on line 24, and insert:*

*(1) in subparagraph (A), in the matter following clause (ii), by striking “or October 1, 2002, whichever occurs first,”; and*

*(2) in subparagraph (F)—*

*(A) in clause (i)—*

*(i) in subclause (II), by striking “or October 1, 2002, whichever occurs first”; and*

*(ii) in the matter following subclause (II)—*

*(I) by striking “October 1, 2003, or”; and*

*(II) by striking “, whichever occurs first”; and*

*(B) in clause (ii), in the matter following subclause (II)—*

*(i) by striking “October 1, 2003, or”; and*

*(ii) by striking “, whichever occurs first”.*

Mr. HATCH. I ask unanimous consent that the Senate agree to the amendments of the House.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### ORDERS FOR SATURDAY, OCTOBER 28, 2000

Mr. HATCH. I ask unanimous consent that when the Senate completes its

business today, it recess until the hour of 9:30 a.m. on Saturday, October 29. I further ask consent that on Saturday, immediately following the prayer, the Journal of proceedings be approved to date, the time for the two leaders be reserved for their use later in the day, and the Senate then proceed to a vote on the continuing resolution, as under a previous order.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### PROGRAM

Mr. HATCH. For the information of all Senators, the Senate will vote on the continuing resolution at 9:30 a.m. tomorrow. Further, the Senate will convene on Sunday at 4 p.m., for those Senators who want to make statements, and we will vote on another continuing resolution at 7 p.m.

As a reminder, votes on continuing resolutions will be necessary each day prior to adjournment. The appropriations negotiations are ongoing, and it is hoped that the Senate can adjourn by early next week.

#### ORDER FOR ADJOURNMENT

Mr. HATCH. If there is no further business to come before the Senate, I now ask that the Senate stand in recess under the previous order following the remarks of Senator BYRD, Senator REID of Nevada, Senator REED of Rhode Island, and Senator GRAHAM of Florida.

Mr. KERREY. Mr. President, reserving the right to object, do I still have time on my 30 minutes?

The PRESIDING OFFICER. The Senator from Nebraska still has 3 minutes 7 seconds.

Mr. HATCH. I modify my unanimous consent request to reflect that time.

Mr. KERREY. That will be enough.

The PRESIDING OFFICER. Without objection, it is so ordered. The Senator from Nebraska is recognized.

#### THE BUDGET

Mr. KERREY. Mr. President, continuing what I was talking about earlier, I would like to point out I am not sure all my colleagues understand. But in this tax bill that we are going to take up tomorrow and next week, it has one key provision. Again, this was done with House and Senate leadership getting together and trying to figure out what was put in. It is tucked away at the very end. It is a provision not listed in any summary list by the bill's backers.

The provision calls for the abandonment of the pay-as-you-go budget discipline which, since its initial adoption in 1990, has required all tax cuts and spending increases be offset with other tax increases or entitlement spending cuts. This provision would order the Office of Management and Budget to set the PAYGO scorecard to zero instead of reflecting the actual cost of

the tax bill in order to avoid a huge sequester the OMB would order, since the cost of the tax bill, if it became law, would come from the projected budget surplus rather than the required offsets.

I understand why it is being done. I understand we cannot do it any other way. But that is why we should not do it. All the way through the 1990s when we had this PAYGO provision in there, we were able to maintain our fiscal discipline in spite of great pressure to do the contrary. Whether it was tax cuts or spending increases that were being proposed, we could maintain that discipline because every time we brought an amendment down here to the floor that spent more money or cut somebody's taxes, we had to have an offset. That is the PAYGO provision. And we are going to throw it out the window, it seems to me, and we are going to abandon a principle that has enabled us not just to balance our budget but to help produce the growth in our economy by keeping the pressure off private sector borrowing that we were competing with all the way through the 1980s.

We are now paying down debt. I note Government treasuries are becoming of more and more value as they become less and less available, and because people are sensing the economy is growing a bit flat. But there is no pressure. It kept pressure off the Federal Reserve which kept interest rates low, grew our economy, and produced many of the jobs for which we all take credit. So this is a substantial change in the way we have conducted business previously.

The second point I want to make, in spite of what the Governor of Texas has been saying about not targeting tax provisions, that is what this bill does. It targets tax provisions. Indeed, of the 119 targeted tax provisions—I note this amends the 1986 Tax Simplification Act. I think it is the twentieth or thirtieth time we have done that since 1986 and the principal sponsor of it, I note with great amusement, is Congressman ARMEY, who is also the No. 1 advocate for tax simplification and the flat tax. But of the 119 targeted tax provisions in this tax bill, only one of the provisions is included in the Bush tax proposal.

This is us saying, I think appropriately, that we are going to try to target the taxes. The last thing I would say, I reiterate—I am sure our colleagues have seen and know the numbers in your own State about the number of people who do not have health insurance for all kinds of reasons.

Mr. President, 94 percent of the tax benefits in the health insurance category go to subsidize people who already have insurance. Only 6 percent attempts to do what I think America has done at its finest, and that is to try to push the circle of opportunity out further and further.

There is no doubt today there is a correlation between lack of health in-

surance and poor health status. It is most unfortunate that, if we are going to do targeted tax cuts, we do not do those targeted tax cuts in a way that increases our confidence, that as a consequence of what we are doing we will decrease the number of people in our States who currently are out there without any health insurance whatsoever.

I yield the floor.

Mr. BENNETT. Mr. President, would the Senator from West Virginia allow me to have 3 minutes to comment on the remarks of the Senator from Nebraska?

Mr. BYRD. Yes, I will be glad to.

The PRESIDING OFFICER (Mr. ALLARD). The Senator from Utah.

#### A TRIBUTE TO SENATOR KERREY

Mr. BENNETT. Mr. President, I have been remiss in not taking the floor to pay tribute to the Senator from Nebraska for his service here. The presentation we have had, although I disagree in some detail with some of the aspects of it, demonstrates how much we will miss him. The Senator from Nebraska has been a key figure in the group that has been known variably around here as the Centrist Coalition, or Chafee-Breaux, or the group that tries to get together across partisan lines and work things out.

As I sat in the chair and listened to the Senator from Nebraska, I realized if he and I could sit down in a room, between the two of us—and not have the White House there, and not have the leadership there of either House—we could arrive at a conclusion that I think he would be satisfied with, I would be satisfied with, and I think would be good for the country.

I think that comes from the fact that he has a business background and I have a business background. In business, you are not as interested in ideology as you are in getting the thing solved.

So I atone for my past failure and say publicly that this body will miss the Senator from Nebraska. This particular Senator considers him not only a good friend but a wise legislator, and I think the country has been well served as a result of his willingness to give these two terms to the Senate. I wish him well in whatever endeavor he undertakes in the future.

I say to the Senator from Nebraska, if he should decide to seek the Presidency once again, I would cheer for the Democratic Party to choose him as their nominee. I may not vote for him, but I would feel more reassured if he were the alternative on the other side.

Mr. KERREY. I thank the Senator very much.

The PRESIDING OFFICER. The Senator from West Virginia.

#### THE COMMERCE-JUSTICE-STATE BILL

Mr. BYRD. Mr. President, earlier today I voted for the conference report