

him was always a great pleasure because we knew he worked and worked hard, so we could be proud of the trip; but we knew that he would love it and make it an enjoyable trip the entire way, too.

Bruce started out his career as a teacher and then he came to Congress, but throughout his entire congressional career, he taught us a great many things. For most of his 24 years, he taught us how to live, and for the last 6 months or so he taught us how to die. We honor ourselves when we honor Bruce by naming this homeless bill the McKinney-Vento homeless bill.

Mr. Speaker, I insert the following article for the RECORD:

BRUCE VENTO: JUST ANOTHER GUY FROM THE EAST SIDE WHO WENT ON TO DO GREAT THINGS

(By Garrison Keillor)

There was a dinner in Washington, D.C., Tuesday night to honor a guy from St. Paul's East Side.

The president dropped by and dozens of U.S. representatives, Republicans and Democrats. And at the end, when the guy from the East Side stood up to say his piece, he got a long, long standing ovation. You could have gone around the room and stolen everyone's dessert, they were so busy applauding him.

Congressman Bruce Vento, a modest man and a hard worker, is stepping down after 24 years representing the 4th Congressional District, and I must admit I voted for him all these years because I'm a yellow-dog Democrat and he's a Democrat. So now I'm a little taken aback to see what a good man he is who I unthinkingly supported all these years.

This isn't how our civics teachers taught us to exercise the franchise, but a person doesn't have oceans of time to study up on candidates. I sure don't. I heard Mr. Vento speak once years ago, speak very movingly about the problem of homelessness and about the importance of wilderness, and that was good enough for me. But if he had stood on his hind legs and barked, I still would have voted for him.

Wilderness preservation and the plight of the homeless are not issues that pay a big political bonus. You become a wilderness advocate and you're going to be hung in effigy and yelled at by large men in plaid shirts. Homeless people tend not to turn out in numbers at the polls.

But Mr. Vento applied himself to the issues he cared about, did his homework, made the rounds of his colleagues, carried the water, dug the ditches, fought the good fight, made the compromises, and wrote the landmark legislation that became law and that made a real difference in the world. And I'm not sure how many of us in St. Paul are aware of this.

There have been only three congressmen from St. Paul in my memory, and that covers 50 years. Gene McCarthy, Joe Karth, Bruce Vento—all DFLers, all good men and all of them got to Congress on the strength of yellow-dog Democrats like me. They got re-elected simply by doing their job, representing working people, speaking the conscience of the Democratic Party, and applying themselves to the nuts and bolts of Congress.

A political party serves a big function that TV or newspapers can't. It pulls in idealistic young people, puts them to work in the cause, trains them, seasons them, and gives the talented and the diligent a chance to rise. If it can produce a Bruce Vento, then a party has reason to exist, and if it can't, then it doesn't. Simple as that. Then it fades, as the DFL has.

People say it's inevitable for political parties to fade, part of the loss of the sense of community, blah blah blah, that people are cynical about politics and more interested in lifestyle and media and so forth, but we are poorer for the loss of parties and the devaluation of endorsement.

Bruce Vento never could've gotten elected in a media-driven campaign, the sort in which high-priced consultants and media buyers spend 15 million bucks to make the candidate into a beautiful illusion.

Mr. Vento is the wrong man for that kind of politics. His eyebrows are too big; he isn't cool enough. He is a modest and principled and hard-working guy, but you couldn't put this over in a 30-second commercial. He managed to get to Congress because there was a strong DFL party that endorsed him, and so voters like me pulled the lever and gave Mr. Vento the wherewithal to be a great congressman. Which he, being a true East Sider, never told us he was. But which I now think he was.

Unknowningly, we did something great in sending him there. And our partisan loyalty gave him the freedom to take on thankless tasks, like protecting wilderness and dealing with the homeless.

I sat in the back at Mr. Vento's dinner and thought what a shock it is when you realize that the country is in the hands of people your own age. You go along for years thinking it's being run by jowly old guys in baggy suits and then you see that the jowly old guys are people you went to school with.

Mr. Vento is about my age, and I feel for him. He is fighting lung cancer and it has taken its toll on him. He looks haggard but game.

His three boys were at the dinner in Washington, and their wives, and the event felt like a real valedictory. If Mr. Vento had wanted to make us all cry into our pudding, it wouldn't have taken much.

But he was upbeat and talking about the future and about national parks and the decoding of the human genome and saying, "All we need to do is take this new knowledge and apply it to public policy," and thanking everybody and grinning, and you had to admire him for his command of the occasion.

A man who is desperately ill and on his way out of public life stages a dinner that raises money for a scholarship fund for teachers. Bruce Vento is a man of great bravery and devotion and foresight who represented us nobly in Congress, whether we knew it or not.

Mr. GEPHARDT. Mr. Speaker, today, we say goodbye to a good friend and colleague, Bruce Vento.

Bruce was a humanitarian in every sense of the word.

He called environmental issues his one "true passion" and he pursued that passion in a way that lifted up all Americans.

He was a strong leader in the Committee on Resources with a keen understanding of environmental issues.

He worked to protect and strengthen America's national treasures—our urban parks, our public lands, and other public resources, and he fought for tropical rain forests and the Arctic National Wildlife Refuge.

He believed in making our country not just a wealthy country but a beautiful country, marked by forests, rivers, mountains and streams that all American could visit and enjoy.

Bruce was "a hero" who had "done more for parks than anyone I know," one of his fans said of him.

Bruce was also special because he cared so very deeply about all people and the sanctity of the places in which they lived.

He earned a reputation as a strong advocate for the homeless, and it was well-deserved. He tried to lift people up through better housing and emergency shelter, a powerful reminder that this country should not leave behind anyone.

Bruce spend the last decade working for the Hmong people who fought on the side of the United States in the war in Vietnam, and who were trying to become citizens of our country.

He was also a tireless advocate for consumer protections as a senior member of the Banking and Financial Services Committee.

A strong voice for his constituents, a beloved son of the state of Minnesota, Bruce represented that state's 4th district with dedication and commitment to his party and to the people he represented.

Bruce and I entered Congress in the same year and my journey through this institution is bound with Bruce's journey. I am proud to say that I had a wonderful colleague, a good friend, and a man who will be sorely missed not just by me, but by a nation that prides itself on a commitment to democratic values, a safe environment and humane treatment for every American.

We will miss you Bruce.

Mr. LAZIO. Mr. Speaker, I rise today with a heavy heart as the House pays tribute to the distinguished work of our friend and colleague, Bruce Vento.

It is appropriate that we recognize his lifelong work as a champion of the homeless by renaming the "Stewart B. McKinney Act" the "McKinney-Vento Homeless Assistance Act." In 1987, it was Bruce who led the efforts to enact a comprehensive homeless assistance program, named after his late colleague and friend, Stewart McKinney, then the Ranking Republican on the Housing Subcommittee.

I am privileged to have worked closely with Bruce over the last several years, in particular, on homeless reform legislation designed to focus efforts on permanent housing and the hope of ending homelessness forever. As the Chairman of the Subcommittee on Housing and Community Opportunity, I have known no other that has been more sincerely dedicated to the problems associated with homelessness and families in need of affordable housing. He will be missed.

Life is fleeting, for us all. But what we do while we are here can affect so many and have such a lasting impact. Bruce's tireless work has made and will continue to make a real difference in countless lives of those less fortunate.

Mr. LAFALCE. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore (Mr. TANCREDI). Without objection, the previous question is ordered.

There was no objection.

The SPEAKER pro tempore. The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, was read a third time, passed, and the motion to reconsider was laid on the table.

#### GENERAL LEAVE

Mr. LEACH. Mr. Speaker, I ask unanimous consent that all Members may

have 5 legislative days within which to revise and extend their remarks on H.R. 5417.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Iowa?

There was no objection.

#### MODIFYING RATES RELATING TO REDUCED RATE MAIL MATTER

Mr. MCHUGH. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the Senate bill (S. 2686) to amend chapter 36 of title 39, United States Code, to modify rates relating to reduced rate mail matter, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from New York?

Mr. DAVIS of Illinois. Mr. Speaker, reserving the right to object, I yield to the gentleman from New York (Mr. MCHUGH) to explain his request.

Mr. MCHUGH. Mr. Speaker, I thank the gentleman for yielding to me.

Mr. Speaker, I will try to be very brief, but I do think it is important to put out for the RECORD a few comments about this bill. It is a privilege. The Senate passed this legislation on October 6, and it was sponsored in the other body by the chairman of the Subcommittee on International Security Proliferation and Federal Services, the gentleman from Mississippi (Mr. COCHRAN), and cosponsored by all members of that subcommittee.

I would also note, Mr. Speaker, that an exact similar provision was introduced in this body, in the House, by the gentleman from Pennsylvania (Mr. FATTAH), the ranking member on the Subcommittee on Postal Service, a cosponsorship of which was also entered by many Members of this body. So although we are proposing tonight to adopt under unanimous consent the Senate bill, I want it very clearly noted that it in no way represents a lack of interest or activity in this House. Simply put, this is an extremely important piece of legislation to ensure the financial viability and survivability of nonprofit mailers, the kinds of nonprofit mailers that all of us have and enjoy in our communities, churches, charitable organizations, educational publications, and so many others.

This is based on a very technical concern that arises out of a recent rate case for the United States Postal Service. Simply put, through the evolution of rates-setting for not-for-profit mailers who have historically enjoyed a somewhat lesser rate for mailings, for very good reasons, in my judgment, than, say, commercial mailers, this rate case produced some aberrations and some unusual circumstances that, if enacted and if allowed to go forward, would have had a very serious impact on the profitability of not-for-profits,

also on the ability of those very important organizations to reach out to their membership to disseminate important information with respect to their activities, and, of course, to engage in fund-raising that is vital to their continued existence.

This bill, the Senate bill, S. 2686, provides relief to the category of mail that provides for these kinds of materials, also for educational magazines, for students in kindergarten through high school.

I think they are the type of publications even someone of my rather advanced years remembers from my days in grammar school and through high school and continue today in their importance in education purposes in our schools.

This legislation provides that both nonprofit mailers and classroom publications receive the same treatment and thereby ensuring that future rate increases for both of these important mailers are predictable.

I want to note that I certainly strongly support the recommendation in the report language attendant to the Senate bill that the rates coming out of this step would be monitored to evaluate the impact postal rates have on the general economic capability of these mailers to determine if there might not be some future and more fundamental resolution to the concerns of particularly classroom publishers.

The postal service, in my view, and in the view of the language attendant thereto, must certainly work to help examine alternatives to ensure that those postal rates for the invaluable classroom periodicals and teachers' guides remain at a price that ensure their availability and affordability to all classrooms.

It is also important to note, lastly, Mr. Speaker, that this bill contains a provision that would alleviate the potential impact deriving from the changes herein on regular rate payers, the folks that use the mails each and every day for their important business, for their correspondence in rate cases before the postal rate commission.

Simply put, the provisions in the bill provide that the estimated reduction in postal revenue from nonprofit categories caused by this legislation on the new rate-making rules is to be treated as reasonably assignable costs of the postal service, and that simply means that those costs should be apportioned among all of the various classes of mail and types of postal services in accordance with the existing provisions as they are contained in the United States Code title 39.

It is a very technical way of saying, Mr. Speaker, that this cost in providing assistance for not-for-profit and educational materials will not be exclusively borne by the folks out there buying the 33 cent stamp into the future. If we did not do this and if we did not take this step, Mr. Speaker, we would simply find that rates for non-profits would have of necessity and

under the pending rate case soar up to 35 percent and more in some cases. Obviously, as I mentioned earlier, that kind of increase would make the essential viability, the primary existence of these invaluable services, really bring it into question.

Mr. Speaker, I think the Senate has done good work here. As I mentioned, because of the hard work of the gentleman from Pennsylvania (Mr. FATTAH) and so many others in the House, we have an exact similar provision, and I think it is wholly appropriate that we through this process of unanimous consent accept the Senate language tonight. I thank the gentleman from Illinois (Mr. DAVIS), a very valuable Member of the House Subcommittee on the Postal Service, for yielding to me.

Mr. Speaker, it is my privilege to speak in support of S. 2686. The Senate passed this legislation on October 6. It is sponsored by the chairman of the Subcommittee on International Security, Proliferation, and Federal Services, and cosponsored by all members of that subcommittee.

This is legislation is extremely important for the financial viability and survival of nonprofit mailers, such as churches, charitable organizations, education publications and others. It addresses technical problems in the setting orates for nonprofit mailers. Essentially, it locks in the current rate relationship between nonprofit and commercial rate mail.

The history of special rates for nonprofit mail rates dates back prior to the Postal Reorganization Act of 1970. They were known as "preferred" categories and included Nonprofit and Classroom Periodicals; Nonprofit Standard (A) Mail; Library and Educational Matter; and In-county Publications. These categories were entitled to reduced rates of postage under those postal laws, and the Postal Reorganization Act continued the preferred rates for these categories. After a certain period of time, these categories of mail were required to cover their attributable costs, but they were not required to cover any institutional costs, as required of other categories of mail. Congress made annual appropriations to reimburse the Postal Service for the "revenue forgone" reimbursement which was the difference between the revenue received from preferred mailers and the revenue that would have been received if the reduced rate provisions had not been enacted. However, in 1993, Congress enacted the Revenue Forgone Reform Act as a deficit reduction measure, ending the annual federal (taxpayer) subsidy for preferred rates of postage and providing for a more equitable apportionment of institutional cost among regular- and reduced-rate mailers. It was designed to gradually phase in the increases for reduced-rate mailers, ending in 1998. At the end of the process, the institutional cost for preferred rate was to equal half of the institutional cost of the comparable commercial rate, thereby ensuring that reduced-rate mailers continued to contribute to institutional costs.

The application of this new formula had some problematic effects and there were significant rate swings because of underlying costs. The "one-half mark up rule" as it was known, made it difficult for the Postal Service and the Postal Rate Commission to alleviate the price effects of cost changes for reduced-