

is probably below the chart we see here. These are the figures that were given to me by DEA on the deaths in Baltimore, where they said, "Just say maybe. Come and get your needles. Don't enforce the drug laws. Don't cooperate with the high intensity drug traffic areas. Do drugs, it won't hurt you. This is a health problem. We'll treat our way out of this."

Look at the murders, steady every year in the 300 range. You have to remember, New York City with 20 times the population only had double the deaths under Rudy Giuliani who brought the deaths down from 2,000 to the mid 600 range with his policy of zero tolerance. With this policy of Just Say Maybe, Do It, death and destruction.

Do you have any idea of how many people are now addicts in Baltimore? We held a hearing in Baltimore. One of the council people we had their statement from the newspaper there, it was estimated that one in 10 are heroin or a drug addict in Baltimore. This is a legacy of a liberalized, legalized policy that failed. This councilwoman said that one in eight, her estimate is one in eight in the population of Baltimore is an addict. That is the result you get. Ralph Nader can go jump in the ocean. This does not work. Using this model, we would have in our Nation one-tenth of the population as drug addicts, and you cannot treat your way out of it. And treatment assumes something very insidious. Think of treatment, my colleagues. Treatment means that you are already addicted. I defy anyone to show me a public program that has a 60 to 70 percent success rate for treatment of addicted people.

There is nothing wrong with treatment. I support treatment. We will spend every penny we can on treatment. The Clinton-Gore strategy was just spend money on treatment. We went along with that and that is what we have done. Since 1992, this is the beginning of the Clinton-Gore administration, we spent money on treatment. Even the Republican Congress which sometimes takes a conservative approach has increased since 1995 26 percent in the drug treatment area. But you cannot fool yourself and say you can treat your way out of this problem.

What does work? I will tell you what does work. This is New York City. Look at Baltimore. We put on this chart the murder rate. Baltimore and New York City. In 1993 with Rudy Giuliani, this again was New York City. This is Baltimore. Baltimore stays the same. A zero tolerance policy. Rudy Giuliani's zero tolerance policy was so successful that it has actually impacted the national murder figures. He has been so successful in New York City with the way he has approached this, not only in his successful treatment programs which we have gone up to look at which are outstanding, far better than anything in the country but not only have they tackled murders in an unbelievable

number, look at the seven major felony categories. If you feel like you are trapped in your home, fellow Americans and my colleagues, behind bars because of crime, just look at a zero tolerance policy, from 429,000 in seven major felonies, they were murder, robbery, rape, first-degree felonious assault, burglary, grand larceny, grand larceny auto, look at the reduction, from 429,000 to 212.

They will tell you that Rudy Giuliani was brutal, that there were acts by the police department that were harsh and that they went after minorities and Rudy Giuliani was a bad guy. That is also bull. That ranks in the Ralph Nader category. This is a liberal twisting of the facts, in fact. Let me just cite what our subcommittee found. The New York City police department at the same time as this zero tolerance policy was instituted was one of the most restrained large police agencies in the Nation. For example, the number of fatal shootings by police officers in 1999, 11, was the lowest year for any year since 1993, the first year for which records were available, and far less than the 41 that took place, and they do not want to talk about this in the previous Democrat administrations, the 41 that took place in 1990. Moreover, the number of rounds intentionally fired by police declined by 50.6 percent since 1993 in New York City. And the number of intentional shootings by police dropped some 66 percent, while the number of police officers actually increased by about 38 percent, 37.9 percent. So Rudy Giuliani put in more police, and they had less incidence of firing.

What about complaints about officers? Specifically in 1993, there were 212 incidents involving officers in intentional shootings. In 1994 there were 167. In 1998 it was down to 111. In David Dinkins' last year in office in 1993, there were 7.4 shooting incidents per thousand officers. That ratio is now down in New York City under Giuliani to 2.8 shootings per thousand officers. The statistics go on to support my point.

THREATS TO OUR NATIONAL SOVEREIGNTY

The SPEAKER pro tempore (Mr. SHIMKUS). Under the Speaker's announced policy of January 6, 1999, the gentleman from Washington (Mr. METCALF) is recognized for the remaining time until midnight.

Mr. METCALF. Mr. Speaker, I yield to the gentleman from Florida.

ILLICIT DRUGS

Mr. MICA. Mr. Speaker, I thank the gentleman very much for yielding.

Again, I just want to conclude by saying that we cannot forget the legacy, the true legacy of this administration. It is a sad legacy. This is not a partisan statement. I feel I would be here regardless of what party was in power making this speech because this is one of the most important chal-

lenges facing this Nation. Some serious mistakes have been made. We have repeatedly asked the administration not to take the course they have taken relating to the national drug policy. We have seen a failure that has resulted in death and destruction across our Nation. We are going to have to pick this up, whoever the next leader of our country is, whoever the next leaders in Congress are. But certainly we should learn by these mistakes.

These are not fudged figures. In fact almost all of these charts and information have been given to me by the administration.

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But unless we address this in a serious fashion, unless we learn by these mistakes, unless we try to bring the most serious social problem our Nation has ever faced under control, we will continue to see death and destruction, there will be no family spared in America. The pain will not be just in quiet deaths across this Nation, but it will be in tragedies of lives destroyed by illegal narcotics and drugs.

So I hope to work with the next administration. I hope to work with the leaders of the next Congress. We may have one more shot at a special order to bring this to the attention of the Nation and the Congress and I am hopeful even in these last few days that will make a difference, that we will not repeat the mistakes and we can do a better job. There are so many people counting on us, especially people whose lives have been ravaged by illegal narcotics.

Mr. Speaker, I am so pleased to thank the gentleman from Washington (Mr. METCALF) for yielding me the time and also for the patience of the staff who have worked with me during these many special orders to bring the subject I hold near and dear to my heart, illegal narcotics, to the attention of the Congress and the American people.

Mr. METCALF. Mr. Speaker, I have spoken before on the absolute necessity of maintaining U.S. sovereignty in every area stated by our Constitution. We must be ever alert to threats to our sovereignty. That is our responsibility and it is the theme of my message tonight.

During 1969, C.P. Kindelberger wrote that, "The nation-state is just about through as an economic unit." He added, "The world is too small. Two-hundred thousand ton tank and ore carriers and airbuses and the like will not permit sovereign independence of the nation-state in economic affairs."

Before that, Emile Durkheim stated, "The corporations are to become the elementary division of the State, the fundamental political unit. They will efface the distinction between public and private, dissect the Democratic citizenry into discrete functional groupings which are no longer capable of joint political action." Durkheim went so far as to proclaim that through corporations' scientific rationality

"will achieve its rightful standing as the creator of collective reality."

There is little question that part of these two statements are accurate. America has seen its national sovereignty slowly diffused over a growing number of international governing organizations, that is IGOs. The WTO, the World Trade Organization, is just the latest in a long line of such developments that began right after World War II. But as the protest in Seattle against the WTO ministerial meeting made clear, the democratic citizenry seems well prepared for joint political action.

Though it has been pointed out that many protesters did not know what the WTO was and much of the protest itself entirely missed the mark regarding WTO culpability in many areas proclaimed, yet this remains a question of education and it is the responsibility of the citizen's representatives, that is us, to begin this process of education.

We may not entirely agree with the former head of the Antitrust Commission Division of the U.S. Justice Department, Thurman Arnold, 1938 to 1943, when he stated that, "The United States had developed two coordinating governing classes: The one called 'business,' building cities, manufacturing and distributing goods, and holding complete and autocratic power over the livelihood of millions; the other called 'government,' concerned with preaching and exemplification of spiritual ideals, so caught in a mass of theory, that when it wished to move in a practical world, it had to do so by means of a sub rosa political machine."

But surely the advocate of corporate governance today, housed quietly and efficiently in the corridors of power at the WTO, the OECD, the IMF and the World Bank, clearly they believe.

Corporatism as ideology, and it is an ideology; as John Ralston Saul recently referred to it as, a hijacking of first our terms, such as individualism and then a hijacking of western civilization. The result being the portrait of a society addicted to ideologies. A civilization tightly held at this moment in the embrace of a dominant ideology: Corporatism.

As we find our citizenry affected by this ideology and its consequences, consumerism, the overall effects on the individual are passivity and conformity in those areas that matter, and non-conformity in those which do not.

We do know more than ever before just how we got here. The WTO is a creature of the General Agreement on Tariffs and Trade, GATT, which began in 1948 its quest for a global regime of economic interdependence. By 1972, some Members of Congress saw the handwriting on the wall and realized that it was a forgery.

Senator Long, while chairman of the Senate Finance Committee, made these comments to Dr. Henry Kissinger regarding the completion and prepared signing of the Kennedy Round of the GATT accords: "If we trade away

American jobs and farmers' incomes for some vague concept of a new international order, the American people will demand from their elected representatives a new order of their own which puts their jobs, their security, and their incomes above the priorities of those who dealt them a bad deal."

But we know that few listened, and 20 years later the former chairman of the International Trade Commission argued that it was the Kennedy Round that began the slow decline in America's living standards. Citing statistics in his point regarding the loss of manufacturing jobs and the like, he concluded with what must be seen as a warning:

"The . . . Uruguay Round and the promise of the North American Trade Agreement all may mesmerize and motivate Washington policymakers, but in the American heartland those initiatives translate as further efforts to promote international order at the expense of existing American jobs."

Mr. Speaker, we are still not listening very well. Certainly, the ideologists of corporatism cannot hear us. They in fact are pressing the same ideological stratagem in the journals that matter, like Foreign Affairs and the books coming out of the elite think tanks and nongovernmental organizations. One such author, Anne-Marie Slaughter, proclaimed her rather self-important opinion that state sovereignty was little more than a status symbol and something to be attained now through transgovernmental participation. That would be presumably achieved through the WTO, for instance? Not likely.

Steven Krasner in the volume, *International Rules*, goes into more detail by explaining global regimes as functioning attributes of world order: Environmental regimes, financial regimes, and, of course, trade regimes.

"In a world of sovereign states, the basic function of regimes is to coordinate state behavior to acquire desired outcomes in particular issue areas . . . If, as many have argued, there is a general movement toward a world of complex interdependence, then the number of areas in which regimes can matter is growing."

But we are not here speaking of changes within an existing regime whereby elected representatives of free people make adjustments to new technologies, new ideas, and further the betterment of their people. The first duty of the elected representatives is to look out for their constituency. The WTO is not changes within the existing regime, but an entirely new regime. It has assumed an unprecedented degree of American sovereignty over the economic regime of the Nation and the world.

Then who are the sovereigns? Is it the people, the "nation" in nation-state? I do not believe so. I would argue who governs rules. Who rules is sovereign.

And the people of America and their elected representatives do not rule nor

govern at WTO, but corporate diplomats. Who are these new sovereigns? Maybe we can get a clearer picture by looking at what the WTO is in place to accomplish.

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I took an interest in an article in *Foreign Affairs*, a New Trade Order by Cowhey and Aronson. Foreign investment flows are only about 10 percent of the size of the world trade flows each year, but intrafirm statements, for example, sales by Ford Europe to Ford USA, now accounts for up to an astonishing 40 percent of all U.S. trade.

This complex interdependence we hear of every day inside the beltway is nothing short of miraculous according to the policymakers that are mesmerized by all this, but clearly the interdependence is less between people of the nation-states than people between the corporations of the corporate states.

Richard O'Brien in his book titled *Global Financial Integration: The End of Geography* states the case this way. The firm is far less wedded to the idea of geography. Ownership is more and more international and global, divorced from national definitions. If one marketplace can no longer provide a service or an attractive location to carry our transactions, then the firm will actively seek another home. At the level of the firm, therefore, there are plenty of choices of geography.

O'Brien seems unduly excited when he adds the glorious end-of-geography prospect for the close of this century is the emergence of a seamless global financial market.

Mr. Speaker, barriers will be gone, services will be global, the world economy will benefit and so, too, presumably the consumer. Presumably? Again, I think not.

Counter to this ideological slant, and it is ideological, O'Brien notes the fact that governments are the very embodiment of geography, representing the nation-state. The end of geography is, in many respects, all about the end or diminution of sovereignty.

In a rare find, a French author published a book titled *The End of Democracy*. Jean-Marie Guehenno has served in a number of posts for the French Government including their ambassador to the European Union. He suggests this period we live in is an Imperial Age. The imperial age is an age of diffuse and continuous violence. There will no longer be any territory to defend, but only order, operating methods, to protect. And this abstract security is infinitely more difficult to ensure than that of a world in which the geography commanded history. Neither rivers nor ocean protect the delegate mechanisms of the imperial age from a menace as multiform as the empire itself. The empire itself? Whose empire? In whose interests?

Political analyst Craig B. Hulet in his book titled *Global Triage: Imperium in Imperio* refers to this new global regime as imperium in imperio or

power within a power, a state within a state. His theory proposes that these new sovereigns are nothing short of this: they represent the power not of the natural persons which make up the nations' peoples, nor of their elected representatives, but the power of the legal, paper-person recognized in law. The corporations themselves are, then, the new sovereigns. And in their efforts to be treated in law as equals to the citizens of each separate state, they call this national treatment, they would travel the sea and wherever they land ashore they would be the citizens here and there. Not even the privateers of old would have dared impose this concept upon the nation-states.

Mr. Speaker, can we claim to know today what this rapid progress of global transformation will portend for democracy here at home? We understand the great benefits of past progress. We are not Luddites here. We know what refrigeration can do for a child in a poor country, what clean water means everywhere to everyone, what free communication has already achieved. But are we going to unwittingly sacrifice our sovereignty on the altar of this new God, progress? Is it progress if a cannibal uses a knife and fork?

Can we claim to know today what this rapid progress of global transformation will portend for national sovereignty here at home? We protect our way of life; our children's futures; our workers jobs; our security at home, by measures often not unlike our airports are protected from pistols on planes, but self-interested ideologies, private greed and private power? Bad ideas escape our mental detectors.

We seem to be radically short of leadership where this active participation in the process of diffusing America's power over to, and into, the private global monopoly, capitalist regime, today pursued without questioning its basis at all.

An empire represented not just by the WTO, but clearly this new regime is the core ideological success for corporatism.

The only step remaining, according to Harvard professor Paul Krugman, is the finalization of a completed multilateral agreement on investment which fails at the OECD. According to OECD, the agreement's actual success may come through, not a treaty this time, but arrangements within corporate governance itself, quietly being hashed out at the IMF and the World Bank as well as the OECD. In other words, just going around the normal way to accomplish things. We are not yet the united corporations of America, or are we?

The WTO needs to be scrutinized carefully, debated with hearings and public participation where possible. We can, of course, as author Christopher Lasch notes, peer inward at ourselves as well when he argued the history of the 20th century suggests that totalitarian regimes are highly unstable, evolving towards some type of bureauc-

racy that fits neither the classic fascist nor the socialist model. None of this means that the future will be safe for democracy, only that the threat to democracy comes less from totalitarian or collective movements abroad than from the erosion of its psychological cultural and spiritual foundations from within.

Mr. Speaker, are we not witness to, though, the growth of a global bureaucracy being created, not out of totalitarian or collectivist movements but from autocratic corporations which hold so many lives in their balance? And where shall we redress our grievances when the regime completes its global transformations? When the people of each nation and their state find that they can no longer identify their rulers, their true rulers.

When it is no longer their state which rules?

The most recent U.N. development report documents how globalization has increased in equality between and within nations while bringing them together as never before.

Some are referring to this globalization's dark side, like Jay Mazur recently in *Foreign Affairs*, and I am quoting him, "a world in which the assets of the 200 richest people are greater than the combined income of the more than 2 billion people at the other end of the economic ladder should give everyone pause. Such islands of concentrated wealth in the sea of misery have historically been a prelude to upheaval. The vast majority of trade and investment takes place between industrial nations, dominated by global corporations that control a third of the world's exports. Of the 100 largest economies of the world, 51 are corporations."

With further mergers and acquisitions in the future, with no end in sight, those of us that are awake must speak up now, or is it that we just cannot see at all: believing in our current speculative bubble, which nobody credible believes which can be sustained much longer, we miss the growing anger, fear and frustration of our people; believing in the myths of our policy priests pass on, we miss the dissatisfaction of our workers; believing in the god progress, we have lost our vision.

Another warning, this time from Ethan Kapstein in his article *Workers and the World Economy* of the *Foreign Affairs Magazine*, while the world stands at a critical time in post war history, it has a group of leaders who appear unwillingly, like their predecessors in the 1930s, to provide the international leadership to meet the economic dislocations.

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Worse, many of them and their economic advisors do not seem to recognize the profound troubles affecting their societies. Like the German elite in Weimar, they dismiss mounting worker dissatisfaction, fringe political

movements, and the plight of the unemployed and working poor as marginal concerns compared with the unquestioned importance of a sound currency and balanced budget. Leaders need to recognize their policy failures of the last 20 years and respond accordingly. If they do not respond, there are others waiting in the wings who will, perhaps on less pleasant terms.

We ought to be looking very closely at where the new sovereigns intend to take us. We need to discuss the end they have in sight. It is our responsibility and our duty.

Most everyone today agrees that socialism is not a threat. Many feel that communism, even in China, is not a threat. Indeed, there are few real security threats to America that could compare to even our recent past.

Be that as it may, when we speak of a global market economy, free enterprise, massage the terms to merge with managed competition and planning authorities, all the while suggesting we have met the hidden hand and it is good, we need also to recall what Adam Smith said, but which is rarely quoted:

"Masters are always and everywhere in a sort of tacit, but constant and uniform, combination, not to raise the wages of labor above their actual rate. To violate this combination is everywhere a most unpopular action and a sort of reproach to a master among his neighbors and equals. We seldom, indeed, hear of this combination because it is usual and, one may say, the natural state of things. . . . Masters, too, sometimes enter into particular combinations to sink wages of labor even below this rate. These are always conducted with the utmost silence and secrecy till the moment of execution. . . ."

Thus, now precisely whose responsibility is it to keep an eye on our masters? That is the question we need to think about.

LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Mr. PAUL (at the request of Mr. ARMEY) for today and the balance of the week on account of family illness.

SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

The following Members (at the request of Mr. LAFALCE) to revise and extend their remarks and include extraneous material:

Mr. BROWN of Ohio, for 5 minutes, today.

Mr. FALEOMAVAEGA, for 5 minutes, today.

Mr. CUMMINGS, for 5 minutes, today.

Mr. STRICKLAND, for 5 minutes, today.

Mr. INSLEE, for 5 minutes, today.

Mrs. MINK of Hawaii, for 5 minutes, today.