

State Duma, in St. Petersburg, July 6-10, 1999. Other participants from the United States Senate were Senator Hutchison of Texas and Senator Voinovich. We were joined by 14 Members of the House: Rep. Smith, Rep. Hoyer, Rep. Sabo, Rep. Kaptur, Rep. Cardin, Rep. Sawyer, Rep. Slaughter, Rep. Stearns, Rep. Tanner, Rep. Danner, Rep. Hastings of Florida, Rep. Salmon, Rep. Cooksey, and Rep. Tancredo. The combined U.S. delegation of 17, the largest representation by any country in St. Petersburg was welcomed by others as a demonstration of the continued commitment of the United States, and the U.S. Congress, to Europe.

This year's Assembly brought together nearly 300 parliamentarians from 52 OSCE participating States. Seven countries, including the Russian Federation, were represented at the level of Speaker of Parliament or President of the Senate. The Assembly continued to recognize the democratically elected parliament of Belarus which President Lukashenko dissolved following his illegal power grab in 1996.

The inaugural ceremony included a welcoming addresses by the Speaker of the State Duma, Gennady Seleznev, and the Governor of St. Petersburg, Vladimir Yakovlev. The President of the Assembly, Ms. Helle Degn of Denmark, presided. The theme for the St. Petersburg Assembly was "Common Security and Democracy in the Twenty-First Century."

Foreign Minister Knut Vollenback of Norway addressed the Assembly in his capacity of OSCE Chairman-in-Office to report on the organization's activities, particularly those relating to post-conflict rehabilitation and reconstruction in Kosovo. Vollenback urged the Parliamentary Assembly and its members to play an active role in promoting human rights, democracy, and the rule of law in Kosovo. Considerable attention was given to the Stability Pact for Southeastern Europe throughout the discussions on Kosovo.

Members of the U.S. delegation actively participated in a special plenary session on Kosovo and contributed to a draft resolution concerning the situation in Kosovo. The delegation was successful in securing adoption of several amendments; underscoring the legal obligation of State to cooperate with the International Tribunal for the Former Yugoslavia; granting access to all prisoners by the International Committee on the Red Cross; extending humanitarian assistance to other parts of the Federal Republic of Yugoslavia; and supporting democracy in Serbia and Montenegro. Senator Voinovich introduced a separate resolution stressing the urgent need to support infrastructure projects which would benefit neighboring countries in the Balkans region. This resolution was widely supported and adopted unanimously.

Work in the Assembly's three General Committee—Political Affairs and Security; Economic Affairs, Science, Technology and Environment; and Democracy, Human Rights and Humanitarian Questions—focused on the central theme: "Common Security and Democracy in the Twenty-First Century."

During discussion in the General Committee on Political Affairs and Security, the U.S. pressed for greater transparency with respect to OSCE activities in Vienna, urging that meetings of the Permanent Council be open to the public and media. Considerable discussion focused on the Assembly's long-standing recommendation to modify the consensus rule that governs all decisions taken by the OSCE. During the closing session Rep. Hastings was unanimously elected committee Vice Chairman.

Members offered several amendment to the draft resolution considered by the General

Committee on Economic Affairs, Science, Technology and Environment. Two amendments that I sponsored focused on the importance of combating corruption and organized crime, offering concrete proposals for the establishment of high-level inter-agency corruption-fighting mechanisms in each of the OSCE participating States as well as the convening of a ministerial meeting to promote cooperation among these States to combat corruption and organized crime. Other amendments offered by the delegation, and adopted, highlighted the importance of reform of the agricultural sector, bolstering food security in the context of sustainable development, and regulation of capital and labor markets by multilateral organizations.

The Rapporteur's report for the General Committee on Democracy, Human Rights and Humanitarian Questions focused on the improvement of the human rights situation in the newly independent states. Amendments proposed by the U.S. delegation, and adopted by the Assembly, stressed the need for participating States to fully implement their commitments to prevent discrimination on the grounds of religion or belief and condemned statements by parliamentarians of OSCE participating States promoting or supporting racial or ethnic hatred, anti-Semitism and xenophobia. Other U.S. amendments that were adopted advocated the establishment of permanent Central Election Commissions in emerging democracies and emphasized the need for the Governments of the OSCE participating States to act to ensure that refugees and displaced persons have the right to return to their homes and to regain their property or receive compensation.

Two major U.S. initiatives in St. Petersburg were Chairman Smith's resolution on the trafficking of women and children for the sex trade and Rep. Slaughter's memorial resolution on the assassination of Galina Starovoitova, a Russian parliamentarian and an outspoken advocate of democracy, human rights and the rule of law in Russia who was murdered late last year. The trafficking resolution appeals to participating States to create legal and enforcement mechanisms to punish traffickers while protecting the rights of the trafficking victims. The resolution on the assassination called on the Russian Government to use every appropriate avenue to bring Galina Starovoitova's murders to justice. Both items received overwhelming support and were included in the St. Petersburg Declaration adopted during the closing plenary.

An ambitious series of bilateral meetings were held between Members of the U.S. delegation and representatives from the Russian Federation, Ukraine, Turkey, France, Romania, Kazakhstan, Uzbekistan, Armenian, Canada, and the United Kingdom. While in St. Petersburg, the delegation met with Aleksandr Nikitin, a former Soviet navy captain being prosecuted for his investigative work exposing nuclear storage problems and resulting radioactive contamination in the area around Murmansk. In addition, the delegation hosted a reception for representatives of non-governmental organizations and U.S. businesses active in the Russian Federation.

Elections for officers of the Assembly were held during the final plenary. As. Helle Degn of Denmark was re-elected President. Mr. Bill Graham of Canada was elected Treasurer. Four of the Assembly's nine Vice-Presidents were elected: Mr. Claude Estier (France), Mr. Bruce George (U.K.), Mr. Ihor Ostach (Ukraine), and Mr. Tiit Kabin (Estonia). Rep Hoyer's current term as Vice-President runs through 2001.

Enclosed is a copy of the St. Petersburg Declaration adopted by participants at the Assembly's closing session.

Finally, the Standing Committee agreed that the Ninth Annual Session of the OSCE Parliamentary Assembly will be held next July in Bucharest, Romania.

Sincerely,
BEN NIGHTHORSE CAMPBELL, U.S.S.,
Co-Chairman.

IMPASSE IN IMPLEMENTING THE NORTHERN IRELAND PEACE AGREEMENT

Mr. DODD. Mr. President, today the people of Northern Ireland were denied an opportunity to take a major step forward in making the promise of peace contained in the Good Friday Peace Accords a daily reality. Today, David Trimble, President of the Ulster Unionist Party, refused to lend his party's critical support to the implementation of a key provision of that agreement—the establishment of a Northern Ireland legislature and the appointment of its twelve member, multiparty executive. Ironically, in refusing to cooperate in the formation of the assembly, the Ulster Unionists are further away from their stated goal of ensuring IRA decommissioning of its weapons at the earliest possible date.

Regrettably, despite the herculean efforts of British Prime Minister Tony Blair and Irish Taoiseach Bertie Ahern to move the process forward, the so called d'Hondt mechanism provided for in the agreement has been run and an attempt to form an executive with cross community support has failed. I am deeply disappointed that the leadership of the Ulster Unionist Party has been unable to garner the necessary support of its membership to honor the obligations that the leadership committed that party to when it signed the Accords on April 8, 1998. More importantly, the people of Northern Ireland, who turned out in large numbers to participate in last year's referendum endorsing the Good Friday Accords, must also be deeply disappointed that once again their political leaders have fallen short, let this deadline pass and jeopardized the peace process.

Where do we go from here? Prime Minister Blair and Taoiseach Ahern will meet next week to reassess the situation, including the possibility of implementing those provisions of the agreement that fall within the mandate of the British and Irish Governments. In addition, the parties are required by the terms of the agreement to undertake a fundamental review at this juncture. In the meantime, I would hope that the people of Northern Ireland, Protestant and Catholic, who stand the most to lose if this agreement is allowed to wither on the vine, will let their political leaders know how disappointed they are that the agreement is not being implemented in good faith. I would also call upon those who have resorted to violence in the past to refrain from doing so—violence can never resolve the political and sectarian conflicts of Northern Ireland.

Mr. President, for more than a quarter of a century Protestants and Catholics throughout the North have lived in

fear that a trip to the movies or the market place could prove to be a fatal one because sectarian violence has been a common occurrence in their daily lives. The Northern Ireland Peace agreement was designed to end the cycle of violence that has destroyed so many families in Northern Ireland. It can still accomplish that goal. There is still time for all of the parties to find the political courage to do the right thing for the people who they claim to represent.

Mr. President, I like to think of myself as a realist, yet despite the events of the last several days I am optimistic that the Good Friday Accords remain the key to unlocking the formula for a lasting peace throughout Ireland. With the help of the British, Irish and American governments, there is still time for Northern Ireland's political leaders to find within themselves the courage to move forward with the implementation of the Accords. I hope and pray they do so before that time runs out.

THE VERY BAD DEBT BOXSCORE

Mr. HELMS. Mr. President, at the close of business yesterday, Wednesday, July 14, 1999, the Federal debt stood at \$5,624,306,987,432.02 (Five trillion, six hundred twenty-four billion, three hundred six million, nine hundred eighty-seven thousand, four hundred thirty-two dollars and two cents).

One year ago, July 14, 1998, the Federal debt stood at \$5,530,848,000,000 (Five trillion, five hundred thirty billion, eight hundred forty-eight million).

Five years ago, July 14, 1994, the Federal debt stood at \$4,624,996,000,000 (Four trillion, six hundred twenty-four billion, nine hundred ninety-six million).

Ten years ago, July 14, 1989, the Federal debt stood at \$2,800,265,000,000 (Two trillion, eight hundred billion, two hundred sixty-five million) which reflects a debt increase of more than \$2 trillion—\$2,824,041,987,432.02 (Two trillion, eight hundred twenty-four billion, forty-one million, nine hundred eighty-seven thousand, four hundred thirty-two dollars and two cents) during the past 10 years.

TWENTY-FIFTH ANNIVERSARY OF THE RUNAWAY AND HOMELESS YOUTH ACT

Mr. LEAHY. Mr. President, this week marks the 25th Anniversary of the Runaway and Homeless Youth Act. I had hoped as part of celebrating the silver anniversary of the passage of this landmark legislation that the Congress would be sending to President Clinton for signature, S. 249, the Missing, Exploited, and Runaway Children Protection Act. This legislation reauthorizes programs under the Runaway and Homeless Youth Act as well as authorizes funding for the National Center for Missing and Exploited Children. Both programs are critical to our na-

tion's youth and to our nation's well-being.

Unfortunately, the bill is still being held up for no good reason. I have been working since 1996 to enact this legislation. Last Congress and again this Congress, we have been able to clear the passage of this important legislation on the Democratic side of the aisle.

I had hoped that by the end of this week my colleagues on the other side of the aisle could be persuaded to let this legislation pass the Senate and President Clinton sign it into law. The many grassroots supporters of this legislation and I remain frustrated.

If we do not pass this legislation soon, I fear it will again, as it was last Congress, be caught up in a more contentious debate on juvenile crime.

I had hoped that we had been able to move away from using this non-controversial legislation to try to pass unreasonable juvenile justice legislation. Last Congress, the Majority was roundly criticized for its tactic, which the New York Times labeled a "stealth assault on juvenile justice." That procedural gimmick cost us valuable time to get this legislation enacted.

This year, it appeared that such procedural ambushes had been avoided in the Senate and minimized in the House. In late May, the Senate had a full and fair debate on a juvenile justice bill. After significant improvements through amendments, the Hatch-Leahy juvenile justice bill passed the Senate on May 20, 1999 by a strong bipartisan vote. The House finally considered juvenile crime legislation in June, although the Republican leadership has steadfastly blocked a House-Senate conference on the Hatch-Leahy bill.

Separately, in April of this year the Senate passed S. 249, the Missing, Exploited and Runaway Children Protection Act of 1999. In May, the House passed S.249 with an amendment. As I explained in a floor statement on June 30, I was hopeful that the Senate would immediately take up and pass the amended version of S.249 and worked to do that. I consulted with the Department of Health and Human Services about certain concerns I had with the House amendment and was reassured that Vermont would not be adversely affected by it. I noted my disagreement with other aspects of the House action and ways to deal with those without holding final passage of S.249 hostage. I regret to report, however, that this important legislation has been in Senate limbo since late May.

The guts of the legislation remain the Leahy-Hatch substitute language to S.249 that was reported by the Judiciary Committee and which passed the Senate in April. We were careful to recognize the important work of these programs in Vermont, as well as the many other programs and staff across the U.S. that are working effectively with runaway and homeless youth and their families. The House-inserted amendments do nothing to change the

special care we took in the Senate to craft the main components of this legislation.

The Leahy-Hatch substitute language preserves current law governing the minimum grants available for small States for the Basic Center grants and also preserves the current confidentiality and records protections for runaway and homeless youth.

In addition, our substitute amendment reauthorizes the Runaway and Homeless Youth Act Rural Demonstration Projects. This program provides targeted assistance to States with rural juvenile populations. Programs serving runaway and homeless youth have found that those in rural areas are particularly difficult to reach and serve effectively.

Under the Runaway and Homeless Youth Act, every year each State is awarded a Basic Center grant for housing and crisis services for runaway and homeless children and their families. The funding is based on its juvenile population, with a minimum grant of \$100,000 currently awarded to smaller States, such as Vermont. Effective community-based programs around the country can also apply directly for the funding available for the Transitional Living Program and the Sexual Abuse Prevention/Street Outreach grants. The Transitional Living Program grants are used to provide longer term housing to homeless teens age 16 to 21, and to help these teenagers become more self-sufficient. The Sexual Abuse Prevention/Street Outreach Program also targets teens who have engaged in or are at risk of engaging in high risk behaviors while living on the street.

The Runaway and Homeless Youth Act does more than shelter these children in need. As the National Network for Youth has stressed, the Act's programs "provide critical assistance to youth in high-risk situations all over the country." This Act also ensures that these children and their families have access to important services, such as individual, family or group counseling, alcohol and drug counseling and a myriad of other resources to help these young people and their families get back on track.

Runaway and Homeless Youth Services in Vermont show positive results. For those who do not think rural areas have significant numbers of runaway youth, I note that in fiscal year 1998, the Vermont Coalition of Runaway and Homeless Youth Programs and Spectrum Youth & Family Services ("the Coalition"), reported that 81 percent of the 1,067 youths served by the Coalition programs were in a positive living situation at the close of service. They were reunited with their families, living with a friend or relative, or in another appropriate living situation. They were not in Department of Corrections or State Rehabilitative Services (SRS) custody.

Since 1992, the Coalition programs have seen a 175 percent increase in the numbers of youths served: The Coalition programs served 388 runaway and