

Russia, Belarus, Ukraine and Kazakhstan parties to the new treaty. It would also impose new limits on the most promising theater missile defenses, limits that were never envisioned in the ABM Treaty of 1972. The New York treaty would handcuff us, crippling our defenses.

Where is that treaty now? The Senate has gone on record on several occasions insisting that the new treaty be submitted for our constitutionally required advice and consent, but the President has consistently refused to submit the treaty that would put new countries into it to the Senate for ratification.

Have we learned nothing from the Rumsfeld Commission report, from the test of a three-stage ICBM by North Korea that went right over Japan where we have thousands of troops on the ground, from the launch of Iran's Shahab-3, from China's own threats? Eight years after the fall of the U.S.S.R., we are still fighting the last war. We are basing our safety in the cold war strategy of arms control with Russia, coupled with deliberate vulnerability to missile attack.

Polls show that most Americans believe we have antiballistic missile protection. Can you imagine our country being vulnerable and not even taking the first step, the first step to a policy that says we are not going to leave ourselves open when countries are threatening that they have ballistic missiles that will reach our shores, based on an obsolete treaty that is not even in the best interest of Russia, which is the country that this administration says is the other party to the treaty? I think we would sit down with Russia, and it would be in both our best interests to have a defense for both of our countries from rogue nations that have already shown that they have ballistic missile capabilities, and some even have nuclear capabilities to put right on one of those ballistic missiles.

Mr. President, there is no responsibility any greater for the U.S. Senate than the security of our country. That we would not pass the Cochran-Inouye resolution immediately and go forward with a technology that would protect our country is unthinkable; it is unthinkable. Yet, we have seen a filibuster of this very resolution twice in the last year in the U.S. Senate. I urge my colleagues not to let one more day pass that this country is not in high gear, pursuing the security of our Nation and our forces in any theater in the field and our allies who depend on us for their protection as well.

Mr. President, we should not let another day pass or we will be walking away from one of the key responsibilities that Congress has, and that is to stand up to the President of the United States, to admit that the ABM Treaty is obsolete and no longer in the best interest of the former U.S.S.R., nor the United States of America, and to say we are going to protect the people of America and the troops that are fight-

ing for our freedom wherever they may be in the world, that we would protect them from an incoming ballistic missile with nuclear, chemical or biological capabilities. That is the statement that we will be making if we pass the Cochran-Inouye bill. I urge my colleagues to do it, hopefully very soon, to start the first step.

This does not appropriate the money. It doesn't designate the authorization. It only says it is the policy of this country to go forward to make the technology something that will work and to put our very best minds on this issue. Then we will authorize it. Then we will appropriate for it. We cannot shirk this responsibility, Mr. President.

Once again, I thank Senator Cochran and I thank Senator INOUE for being determined that on their watch we will do the right thing for the people of the United States of America and all of our allies, wherever they may need us in the future.

Thank you, Mr. President. I yield the floor.

Mr. COCHRAN addressed the Chair.

The PRESIDING OFFICER. The Senator from Mississippi.

Mr. COCHRAN. Mr. President, first let me thank the distinguished Senator from Texas for her remarks on the bill and other Senators who have spoken today on both sides of the aisle on this subject. I think we have a better understanding now of this issue.

#### UNANIMOUS-CONSENT AGREEMENT

Mr. COCHRAN. Seeing no other Senators seeking recognition on the floor at this time, in behalf of the majority leader, I ask unanimous consent that the Senate resume the pending missile defense bill at 11:30 a.m. on Tuesday and at that time there be 1 hour for debate on the pending Cochran amendment, with a vote to occur on or in relation to that amendment No. 69 at 2:15 p.m. on Tuesday and that no other amendments be in order prior to that vote.

Mr. LEVIN. Mr. President, there is no objection on this side.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. COCHRAN. Mr. President, in light of this agreement, the leader has asked that we announce that the next rollcall vote will occur in the Senate at 2:15 p.m. on Tuesday, March 16.

#### MORNING BUSINESS

Mr. COCHRAN. Mr. President, I ask unanimous consent that the Senate now proceed to a period for morning business, with Members permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### REPORT CONCERNING THE NATIONAL EMERGENCY WITH RESPECT TO IRAN—MESSAGES FROM THE PRESIDENT—PM 16

The PRESIDING OFFICER laid before the Senate the following message

from the President of the United States, together with an accompanying report; which was referred to the Committee on Banking, Housing, and Urban Affairs.

*To the Congress of the United States:*

As required by section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), section 204(c) of the International Emergency Economic Powers Act (IEEPA), 50 U.S.C. 1703(c), and section 505(c) of the International Security and Development Cooperation Act of 1985, 22 U.S.C. 2349aa-9(c), I transmit herewith a 6-month periodic report on the national emergency with respect to Iran that was declared in Executive Order 12957 of March 15, 1995.

WILLIAM J. CLINTON.

THE WHITE HOUSE, March 15, 1999.

#### MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Williams, one of his secretaries.

#### EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations which were referred to the Committee on the Judiciary.

(The nominations received today are printed at the end of the Senate proceedings.)

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-2144. A communication from the Under Secretary of Defense (Comptroller), transmitting, pursuant to law, a report on a violation of the Antideficiency Act that occurred at the Naval Computer and Telecommunications Area Master Station Mediterranean Detachment, Rota, Spain during fiscal year 1993; to the Committee on Appropriations.

EC-2145. A communication from the Director of the Executive Office for Immigration Review, Department of Justice, transmitting, pursuant to law, the report of a rule entitled "Rules of Practice and Procedure for Administrative Hearings Before Administrative Law Judges in Cases Involving Allegations of Unlawful Employment of Aliens, Unfair Immigration-Related Employment Practices, and Document Fraud" (RIN1125-AA17) received on March 5, 1999; to the Committee on the Judiciary.

EC-2146. A communication from the President and Chairman of the Import-Export Bank of the United States, transmitting, pursuant to law, a report on the commitment of a Working Capital Guarantee to GSE Power Systems, Inc., of Columbia, Maryland; to the Committee on Banking, Housing, and Urban Affairs.

EC-2147. A communication from the Acting Assistant General Counsel for Regulatory Law, Office of Declassification, Department of Energy, transmitting, pursuant to law, the report of a rule entitled "Identifying Classified Information" (M475.1-1) received

on March 4, 1999; to the Select Committee on Intelligence.

EC-2148. A communication from the Chairman of the Federal Election Commission, transmitting, pursuant to law, a report on recommended legislative action regarding electronic filing thresholds, campaign-cycle reporting, and the application of the \$25,000 Annual Limit; to the Committee on Rules and Administration.

EC-2149. A communication from the Chairman of the Nuclear Regulatory Commission, transmitting, pursuant to law, the Commission's annual report under the Government in the Sunshine Act for calendar year 1998; to the Committee on Governmental Affairs.

EC-2150. A communication from the Deputy Associate Administrator for Acquisition Policy, Office of Governmentwide Policy, General Services Administration, transmitting, pursuant to law, the report of a rule entitled "Federal Acquisition Regulation; Review of FAR Representations" (Case 96-013) received on March 5, 1999; to the Committee on Governmental Affairs.

EC-2151. A communication from the Assistant General Counsel for Regulations, Office of Postsecondary Education, Department of Education, transmitting, pursuant to law, the report of a rule entitled "Child Care Assess Means Parents in School Program; Notice of Final Priority and Invitation for Applications for New Awards for Fiscal Year 1999" (CFDA No. 84.335) received on March 5, 1999; to the Committee on Health, Education, Labor, and Pensions.

EC-2152. A communication from the Director of the Regulations Policy and Management Staff, Food and Drug Administration, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Foods and Drugs; Technical Amendments; Correction" received on February 22, 1999; to the Committee on Health, Education, Labor, and Pensions.

EC-2153. A communication from the Deputy Executive Secretary, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "National Practitioner Data Bank for Adverse Information on Physicians and Other Health Care Practitioners; Charge for Self-Queries" (RIN0906-AA42) received on March 8, 1999; to the Committee on Environment and Public Works.

EC-2154. A communication from the Assistant Secretary of the Army for Civil Works, transmitting a post authorization change report on the "Sacramento River Flood Control Project; Glenn-Colusa Irrigation District; Riverbed Gradient Facility" received on March 5, 1999; to the Committee on Environment and Public Works.

EC-2155. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of Implementation Plans; California State Implementation Plan Revision; Kern County Air Pollution District" (FRL6235-4) received on March 9, 1999; to the Committee on Environment and Public Works.

EC-2156. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of Implementation Plans; Arizona and California State Implementation Plan Revision; Maricopa County, Arizona, Antelope Valley Air Pollution Control District, San Diego County Air Pollution Control District, San Joaquin Valley Unified Air Pollution Control District, and Ventura County Air Pollution Control District" (FRL6235-5) received on March 9, 1999; to the Committee on Environment and Public Works.

EC-2157. A communication from the Acting Assistant Secretary for Fish and Wildlife and Parks, transmitting a draft of proposed legislation entitled "The Scotts Bluff National Monument Boundary Adjustment Act"; to the Committee on Energy and Natural Resources.

EC-2158. A communication from the Acting Assistant Secretary for Fish and Wildlife and Parks, transmitting a draft of proposed legislation to amend the Act establishing the Keweenaw National Historic Park; to the Committee on Energy and Natural Resources.

EC-2159. A communication from the Acting Assistant Secretary for Fish and Wildlife and Parks, transmitting a draft of proposed legislation to revise the boundary of Fort Matanzas National Monument; to the Committee on Energy and Natural Resources.

EC-2160. A communication from the Acting Assistant Secretary for Fish and Wildlife and Parks, transmitting a draft of proposed legislation entitled "The El Camino Real de los Tejas National Historic Trail Act"; to the Committee on Energy and Natural Resources.

EC-2161. A communication from the Acting Assistant General Counsel for Regulatory Law, Office of Safeguards and Security, Department of Energy, transmitting, pursuant to law, the report of a rule entitled "Personnel Security Program Manual" (M475.1-1) received on March 4, 1999; to the Committee on Energy and Natural Resources.

EC-2162. A communication from the Acting Assistant General Counsel for Regulatory Law, Office of Safeguards and Security, Department of Energy, transmitting, pursuant to law, the report of a rule entitled "Emergency Management Guide" (G151.1-1) received on March 4, 1999; to the Committee on Energy and Natural Resources.

EC-2163. A communication from the Assistant Secretary for Fish and Wildlife and Parks, Department of the Interior, transmitting, pursuant to law, the report of a rule entitled "Procedures for State, Tribal, and Local Government Historic Preservation Programs" (RIN1024-AC44) received on March 9, 1999; to the Committee on Energy and Natural Resources.

EC-2164. A communication from the Secretary of Labor, transmitting, pursuant to law, the Department's report on the Expenditure and Need for Worker Adjustment Assistance Training Funds Under the Trade Act of 1974; to the Committee on Finance.

EC-2165. A communication from the Secretary of Health and Human Services, transmitting a draft of proposed legislation entitled "The Independent Living Program Improvement Act"; to the Committee on Finance.

EC-2166. A communication from the Director of the Office of Management and Budget, Executive Office of the President, transmitting a draft of proposed legislation entitled "The United States—Caribbean Basin Trade Enhancement Act"; to the Committee on Finance.

EC-2167. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Rules for Certain Reserves" (Rev. Rul. 99-10) received on March 8, 1999; to the Committee on Finance.

EC-2168. A communication from the Assistant Secretary for Children and Families, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Child Support Enforcement Program; State Plan Approval and Grant Procedures, State Plan Requirements, Standards for Program Operations, Federal Financial Participation, Audit and Penalty" (RIN0970-AB81) received on February 10, 1999; to the Committee on Finance.

EC-2169. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Raisins Produced from Grapes Grown in California; Relaxations to Substandard and Maturity Dockage Systems" (FV99-989-1 FIR) received on February 26, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2170. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Hazelnuts Grown in Oregon and Washington; Establishment of Final Free and Restricted Percentages for the 1998-99 Marketing Year" (FV99-982-1 IFR) received on February 26, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2171. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Potato Leaf Roll Virus Resistance Gene (also known as orf1/orf2 gene); Exemption from the Requirement of a Tolerance" (FRL6052-3) received on March 9, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2172. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "'2,4-D; Time-Limited Pesticide Tolerance" (FRL6065-3) received on March 5, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2173. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Carboxin; Extension of Tolerance for Emergency Exemptions" (FRL6065-1) received on March 5, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2174. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Maleic hydrazide; Extension of Tolerances for Emergency Exemptions" (FRL6064-1) received on March 5, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2175. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Metolachlor; Pesticide Tolerances for Emergency Exemptions" (FRL6062-5) received on March 5, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2176. A communication from the Secretary of Transportation, transmitting, a draft of proposed legislation entitled "The Coast Guard Authorization Act of 1999"; to the Committee on Commerce, Science, and Transportation.

EC-2177. A communication from the Secretary of Transportation, transmitting, pursuant to law, the Department's biannual report of the Aquatic Nuisance Species Task Force and Smithsonian Institute relating to ballast water delivery management; to the Committee on Commerce, Science, and Transportation.

EC-2178. A communication from the Chairman of the Federal Maritime Commission, transmitting, pursuant to law, the report of a rule entitled "Carrier Automated Tariff System" (Docket 98-29) received on March 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-2179. A communication from the Chairman of the Federal Maritime Commission,

transmitting, pursuant to law, the report of a rule entitled "Service Contracts Subject to the Shipping Act of 1984" (Docket 98-30) received on March 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-2180. A communication from the Chairman of the Federal Maritime Commission, transmitting, pursuant to law, the report of a rule entitled "Ocean Common Carrier and Marine Terminal Operator Agreements Subject to the Shipping Act of 1984" (Docket 98-26) received on March 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-2181. A communication from the Acting Associate Administrator for Procurement, National Aeronautics and Space Administration, transmitting, pursuant to law, the report of a rule entitled "NASA Mentor-Protege Program" received on March 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-2182. A communication from the Acting Associate Administrator for Procurement, National Aeronautics and Space Administration, transmitting, pursuant to law, the report of a rule entitled "Application of Earned Value Management (EVM)" received on March 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-2183. A communication from the Acting Associate Administrator for Procurement, National Aeronautics and Space Administration, transmitting, pursuant to law, the report of a rule entitled "Waiver of Submission of Cost or Pricing Data for Acquisitions With the Canadian Commercial Corporation and for Small Business Innovation Research Phase II Contracts" received on March 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-2184. A communication from the Associate Managing Director for Performance Evaluation and Records Management, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Table of Allotments, TV Broadcast Stations (Kansas City, Missouri)" (Docket 96-134) received on March 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-2185. A communication from the Associate Managing Director for Performance Evaluation and Records Management, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Table of Allotments, FM Broadcast Stations (Brewster, Massachusetts)" (Docket 98-58) received on March 9, 1999; to the Committee on Commerce, Science, and Transportation.

EC-2186. A communication from the Associate Managing Director for Performance Evaluation and Records Management, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Table of Allotments, FM Broadcast Stations (Spencer and Webster, Massachusetts)" (Docket 98-174) received on March 9, 1999; to the Committee on Commerce, Science, and Transportation.

EC-2187. A communication from the Associate Managing Director for Performance Evaluation and Records Management, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Table of Allotments, FM Broadcast Stations (Pottsboro, Roxton and Whitesboro, Texas, and Durant, Leonard, Madill, and Sopher, Oklahoma)" (Docket 98-63) received on March 9, 1999; to the Committee on Commerce, Science, and Transportation.

EC-2188. A communication from the Attorney Advisor, National Highway Traffic Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Utility Vehicle Label" (RIN2127-AG53) received on March 8,

1999; to the Committee on Commerce, Science, and Transportation.

EC-2189. A communication from the Research and Special Programs Administration Attorney, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Harmonization with the United Nations Recommendations, International Maritime Dangerous Goods Code, and International Civil Aviation Organization's Technical Instructions" (RIN2137-AD15) received on March 4, 1999; to the Committee on Commerce, Science, and Transportation.

#### REPORTS OF COMMITTEES

The following report of committees was submitted:

By Mr. THOMPSON, from the Committee on Governmental Affairs:

Report to accompany the bill (S. 557) to provide guidance for the designation of emergencies as a part of the budget process (Rept. No. 106-14).

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. COVERDELL (for himself and Mr. CLELAND):

S. 604. A bill to direct the Secretary of Agriculture to complete a land exchange with Georgia Power Company; to the Committee on Agriculture, Nutrition, and Forestry.

By Mr. HOLLINGS:

S. 605. A bill to solidify the off-budget status of the old-age, survivors, and disability insurance program under title II of the Social Security Act and to protect program assets; to the Committee on the Budget and the Committee on Governmental Affairs, jointly, pursuant to the order of August 4, 1977, with instructions that if one Committee reports, the Committee have thirty days to report or be discharged.

By Mr. NICKLES (for himself, Mr. HATCH, Mr. MACK, and Mrs. FEINSTEIN):

S. 606. A bill for the relief of Global Exploration and Development Corporation, Kerr-McGee Corporation, and Kerr-McGee Chemical, LLC (successor to Kerr-McGee Chemical Corporation), and for other purposes; to the Committee on the Judiciary.

By Mr. CRAIG (for himself and Mr. MURKOWSKI):

S. 607. A bill to reauthorize and amend the National Geologic Mapping Act of 1992; to the Committee on Energy and Natural Resources.

By Mr. MURKOWSKI (for himself, Mr. CRAIG, Mr. GRAMS, and Mr. CRAPO):

S. 608. A bill to amend the Nuclear Waste Policy Act of 1982; to the Committee on Energy and Natural Resources.

By Mr. MURKOWSKI:

S. 609. A bill to amend the Safe and Drug-Free Schools and Communities Act of 1994 to prevent the abuse of inhalants through programs under the Act, and for other purposes; read the first time.

By Mr. ENZI (for himself and Mr. THOMAS):

S. 610. A bill to direct the Secretary of the Interior to convey certain land under the jurisdiction of the Bureau of Land Management in Washakie County and Big Horn County, Wyoming, to the Westside Irrigation District, Wyoming, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. CAMPBELL:

S. 611. A bill to provide for administrative procedures to extend Federal recognition to certain Indian groups, and for other purposes; to the Committee on Indian Affairs.

S. 612. A bill to provide for periodic Indian needs assessments, to require Federal Indian program evaluations; and for other purposes; to the Committee on Indian Affairs.

S. 613. A bill to encourage Indian economic development, to provide for the disclosure of Indian tribal sovereign immunity in contracts involving Indian tribes, and for other purposes; to the Committee on Indian Affairs.

By Mr. CAMPBELL (for himself and Mr. INOUE):

S. 614. A bill to provide for regulatory reform in order to encourage investment, business, and economic development with respect to activities conducted on Indian lands; to the Committee on Indian Affairs.

By Mr. CAMPBELL:

S. 615. A bill to encourage Indian economic development, to provide for a framework to encourage and facilitate intergovernmental tax agreements, and for other purposes; to the Committee on Indian Affairs.

By Mr. WELLSTONE:

S. 616. A bill to amend the Child Care and Development Block Grant Act of 1990 and the Higher Education Act of 1965 to establish and improve programs to increase the availability of quality child care, and for other purposes; to the Committee on Health, Education, Labor, and Pensions.

By Ms. COLLINS:

S. 617. A bill to amend title XVIII of the Social Security Act to provide for coverage under the medicare program of insulin pumps as items of durable medical equipment; to the Committee on Finance.

By Mr. MOYNIHAN:

S. 618. A bill to provide for the declassification of the journal kept by Glenn T. Seaborg while serving as chairman of the Atomic Energy Commission; to the Committee on Energy and Natural Resources.

By Mr. WELLSTONE:

S. 619. A bill to provide for a community development venture capital program; to the Committee on Small Business.

By Mr. SARBANES (for himself, Mr. WARNER, Mrs. MURRAY, and Mr. CAMPBELL):

S. 620. A bill to grant a Federal charter to Korean War Veterans Association, Incorporated, and for other purposes; to the Committee on the Judiciary.

By Mr. ROCKEFELLER (for himself, Mr. DORGAN, Mr. BURNS, Mr. ROBERTS, and Mr. CONRAD):

S. 621. A bill to enhance competition among and between rail carriers in order to ensure efficient rail service and reasonable rail rates in any case in which there is an absence of effective competition; to the Committee on Commerce, Science, and Transportation.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. HOLLINGS:

S. 605. A bill to solidify the off-budget status of the old-age, survivors, and disability insurance program under title II of the Social Security Act and to protect program assets; to the Committee on the Budget and the Committee on Governmental Affairs, jointly, pursuant to the order of August 4, 1977, with instructions that if one committee reports, the committee have 30 days to report or be discharged.